

**In The Matter Of:**  
*Tarpon Towers II, LLC*

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*Hearing*  
*October 22, 2019*

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*BCT Reporting LLC*  
*55 Whiting Street, Suite 1A*  
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STATE OF CONNECTICUT  
CONNECTICUT SITING COUNCIL

Docket No. 486

Tarpon Towers II, LLC application for a  
Certificate of Environmental Compatibility and  
Public Need for the construction, maintenance, and  
operation of a telecommunications facility located  
at 796 Woodin Street, Hamden, Connecticut

Continued Hearing held at the Connecticut  
Siting Council, Ten Franklin Square, Hearing Room  
Two, New Britain, Connecticut, on Tuesday, October  
22, 2019 beginning at 1 p.m.

H e l d   B e f o r e :

ROBERT SILVESTRI, Hearing Officer

1    A p p e a r a n c e s :

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3            C o u n c i l   M e m b e r s :

4                    ZACHARY V. ALEXANDER, ESQ.

5                    PURA Designee

6

7                    ROBERT J. HANNON,

8                    DEEP Designee

9

10                   DANIEL P. LYNCH, JR.

11                   MICHAEL HARDER

12                   EDWARD EDELSON

13

14            C o u n c i l   S t a f f :

15                   MELANIE A. BACHMAN, ESQ.,

16                   Executive Director and Staff Attorney

17

18                   ROBERT MERCIER,

19                   Siting Analyst

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1    A p p e a r a n c e s (Continued):

2

3            For Tarpon Towers II, LLC:

4                    COHEN & WOLF, P.C.

5                    657 Orange Center Road

6                    Orange, Connecticut 06477

7                            BY: VINCENT MARINO, ESQ.

8

9            For Cellco Partnership d/b/a Verizon

10            Wireless:

11                    ROBINSON & COLE

12                    280 Trumbull Street

13                    Hartford, Connecticut 06103-3597

14                            BY: KENNETH C. BALDWIN, ESQ.

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1           MR. SILVESTRI: Ladies and gentlemen,  
2 good afternoon. This hearing is called to order  
3 this Tuesday, October 22, 2019, at 1 p.m. My name  
4 is Robert Silvestri, member and presiding officer  
5 of the Connecticut Siting Council.

6           This evidentiary session is a  
7 continuation of the public hearing held on  
8 September 19, 2019 at the Memorial Town Hall in  
9 Hamden. It is held pursuant to the provisions of  
10 Title 16 of the Connecticut General Statutes and  
11 of the Uniform Administrative Procedure Act upon  
12 an application from Tarpon Towers, II, LLC for a  
13 Certificate of Environmental Compatibility and  
14 Public Need for the construction, maintenance and  
15 operation of a telecommunications facility at 796  
16 Woodin Street, Hamden, Connecticut. This  
17 application was received by the Council on July  
18 15, 2019.

19           A verbatim transcript will be made of  
20 this hearing and deposited with the clerk's  
21 offices in the Hamden Town Hall and New Haven City  
22 Hall for the convenience of the public.

23           We will proceed in accordance with the  
24 prepared agenda, copies of which are available at  
25 the table near the door.

1           We'll continue with the appearance of  
2 the applicant to verify the new exhibit marked as  
3 Roman numeral II, Item B-13 on the hearing  
4 program.

5           Attorney Marino, would you please begin  
6 by identifying the new exhibit you have filed in  
7 this matter and verifying the exhibit by the  
8 appropriate sworn witnesses?

9           MR. MARINO: Yes, Mr. Chairman. Thank  
10 you very much. Vincent Marino of the law firm of  
11 Cohen and Wolf, and I'm joined today by my four  
12 witnesses.

13           Mr. Chairman, there are two Late-Filed  
14 exhibits that we are presenting today. The first  
15 one is a wetland impact evaluation report, and the  
16 second one being a revised viewshed analysis map.  
17 For purposes of verification, I'll simply ask the  
18 panel, and I believe the wetland impact evaluation  
19 report was prepared by Mr. Gustafson.

20   K E I T H   C O P P I N S ,  
21   M I C H A E L   P.   L I B E R T I N E ,  
22   D E A N   E.   G U S T A F S O N ,  
23   D O U G L A S   J.   R O B E R T S ,

24           having been previously duly sworn, continued  
25           to testify on their oaths as follows:

1 DIRECT EXAMINATION

2 MR. MARINO: So Mr. Gustafson, if you  
3 can please respond to the following questions:  
4 Did you assist in the preparation of the  
5 Late-Filed exhibit that is marked B-13 and is  
6 referenced as the wetland impact evaluation  
7 report?

8 THE WITNESS (Gustafson): Yes.

9 MR. MARINO: And is the information  
10 contained therein true and accurate to the best of  
11 your knowledge, belief and information?

12 THE WITNESS (Gustafson): Yes, it is.

13 MR. MARINO: Are there any errors or  
14 omissions that need to be corrected with respect  
15 to that document?

16 THE WITNESS (Gustafson): No.

17 MR. MARINO: And as far as you're  
18 aware, is that document complete?

19 THE WITNESS (Gustafson): It is.

20 MR. MARINO: And accurate?

21 THE WITNESS (Gustafson): It is, yes.

22 MR. MARINO: And with respect to the  
23 revised viewshed analysis map, I believe  
24 Mr. Libertine?

25 THE WITNESS (Libertine): Yes.

1           MR. MARINO: Did you assist in the  
2 preparation of that Late-Filed exhibit?

3           THE WITNESS (Libertine): Yes.

4           MR. MARINO: And are there any errors  
5 or omissions contained in that document?

6           THE WITNESS (Libertine): No.

7           MR. MARINO: As far as the best of your  
8 knowledge and belief, is the information contained  
9 therein true and accurate?

10          THE WITNESS (Libertine): Yes, it is.

11          MR. MARINO: And just for purposes of  
12 completeness, my other two witnesses, are you  
13 aware of any errors or omissions contained in  
14 either of the two Late-Filed exhibits that need to  
15 be corrected?

16          THE WITNESS (Roberts): Doug Roberts.  
17 No.

18          THE WITNESS (Coppins): Keith Coppins.  
19 No.

20          MR. MARINO: I offer them at this time.

21          MR. SILVESTRI: Does any party or  
22 intervenor object to the admission of the  
23 applicant's new exhibits?

24          MR. BALDWIN: No objection.

25          MR. SILVESTRI: Thank you. The



1 exhibits are admitted.

2 MR. MARINO: Thank you, Mr. Chairman.

3 (Applicant's Exhibit 11-B-13: Received  
4 in evidence - described in index.)

5 MR. SILVESTRI: We will begin with  
6 cross-examination of the applicant by staff. Mr.  
7 Mercier.

8 MR. MERCIER: Thank you. I don't have  
9 any other questions pertaining to the previous  
10 material or the new materials. Thank you.

11 MR. SILVESTRI: Thank you. We'll go  
12 now to our Council members. Mr. Alexander?

13 MR. ALEXANDER: No additional  
14 questions.

15 MR. SILVESTRI: Thank you.  
16 Mr. Edelson?

17 MR. EDELSON: No additional questions.

18 MR. SILVESTRI: Thank you. Mr. Harder?

19 MR. HARDER: No questions.

20 MR. SILVESTRI: Thank you. Mr. Hannon?

21 MR. HANNON: I have no questions.

22 MR. SILVESTRI: Thank you. And  
23 Mr. Lynch?

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1                   CROSS-EXAMINATION

2                   MR. LYNCH: One quick question. Maybe  
3 it will be longer than a quick question. The  
4 propagation maps that are in the application, who  
5 produced those?

6                   THE WITNESS (Coppins): Verizon.

7                   MR. LYNCH: That's all I wanted to  
8 know. Thank you.

9                   MR. SILVESTRI: Thank you, Mr. Lynch.  
10 I have no further questions either.

11                   And I think we'll change places now.  
12 We'll proceed with the appearance of the  
13 intervenor, Cellco Partnership doing business as  
14 Verizon Wireless.

15                   (Witnesses excused.)

16                   MR. SILVESTRI: Attorney Baldwin, could  
17 you please introduce your witnesses?

18                   MR. BALDWIN: I will, Mr. Chairman.  
19 Thank you. The witness panel for the intervenor,  
20 Verizon Wireless, is listed in the hearing  
21 program. To my immediate left is Mr. Ziad  
22 Cheiban, a radio frequency engineer with Verizon  
23 Wireless, and his colleague, Mark Brauer, who the  
24 Council has seen before, also a radio frequency  
25 engineer with Verizon Wireless. We're also going

1 to borrow Doug Roberts. He's already been sworn  
2 in, so I don't think he needs to be sworn again,  
3 but there was some assistance that Mr. Roberts  
4 provided in our interrogatory responses. So if  
5 it's okay with the Chair, we'll keep him at the  
6 table in case there are any questions that come up  
7 regarding the generator itself.

8 With that, I would offer Mr. Brauer and  
9 Mr. Cheiban to be sworn.

10 MR. SILVESTRI: If the gentlemen would  
11 please rise, and Attorney Bachman, could you  
12 please begin by swearing in the intervenor's  
13 witnesses?

14 Z I A D C H E I B A N,  
15 M A R K B R A U E R,

16 called as witnesses, being first duly sworn  
17 by Ms. Bachman, were examined and testified  
18 on their oaths as follows:

19 D O U G L A S R O B E R T S,

20 having been previously duly sworn, testified  
21 further on his oath as follows:

22 MS. BACHMAN: Thank you.

23 MR. BALDWIN: Mr. Chairman, it's a  
24 little bit unique here in that Verizon is an  
25 intervenor in this proceeding. There are various

1 sections of the application narrative that we will  
2 verify and attest to this afternoon relating to  
3 the issue of need since Verizon is the carrier,  
4 the anchor carrier on this facility.

5 There are also portions of Exhibits E,  
6 F and G that the radio frequency engineers will  
7 verify for us this afternoon, as well as  
8 Interrogatory Responses 1 through 7 which are a  
9 part of Cellco's Exhibit Number 2 as listed in the  
10 hearing program under Roman III, subsection B.

11 So with that, I will ask our witnesses  
12 to verify those portions of the application and  
13 the interrogatory responses from the intervenor,  
14 as well as Mr. Roberts, with respect to Number 8  
15 and 9 in particular.

16 DIRECT EXAMINATION

17 MR. BALDWIN: First, for Mr. Brauer and  
18 Mr. Cheiban. Did you prepare or assist in the  
19 preparation of those portions of the application  
20 narrative dealing with Verizon's need for this  
21 facility, as well as portions of Exhibits E, F, G  
22 and Interrogatories Number 1 through 7?

23 THE WITNESS (Cheiban): Yes.

24 THE WITNESS (Brauer): Yes.

25 MR. BALDWIN: And is the information

1 contained in those exhibits and the portions of  
2 the application narrative true and accurate to the  
3 best of your knowledge? Mr. Cheiban.

4 THE WITNESS (Cheiban): Yes.

5 MR. BALDWIN: Mr. Brauer.

6 THE WITNESS (Brauer): Yes.

7 MR. BALDWIN: Do you have any  
8 corrections, modifications or amendments to offer  
9 to any of the information contained in those  
10 portions of the application and exhibits?  
11 Mr. Cheiban?

12 THE WITNESS (Cheiban): There was a  
13 typo in the response to Question Number 3. The  
14 coverage gap is .1 mile and --

15 THE COURT REPORTER: I didn't hear  
16 that.

17 MR. SILVESTRI: Could you repeat that,  
18 please?

19 THE WITNESS (Cheiban): Yes. For  
20 Question 3, we had the size of the coverage gap  
21 inside the tunnel was .1 miles, and we had omitted  
22 the word "mile" from the response.

23 MR. SILVESTRI: Thank you.

24 MR. BALDWIN: That was in direct  
25 response to, I think, Mr. Harder's question at the

1 original hearing that that word "mile" was left  
2 out. We apologize for that typographical error.

3 Mr. Brauer, any corrections or  
4 modifications?

5 THE WITNESS (Brauer): I do not.

6 MR. BALDWIN: And is the information  
7 contained in the those exhibits true and accurate  
8 to the best of your knowledge?

9 THE WITNESS (Cheiban): Yes.

10 THE WITNESS (Brauer): Yes.

11 MR. BALDWIN: And do you adopt that  
12 information as your testimony in this proceeding?

13 THE WITNESS (Cheiban): Yes.

14 THE WITNESS (Brauer): Yes.

15 MR. BALDWIN: Mr. Roberts, with respect  
16 to the intervenor's interrogatory responses  
17 Numbers 8 and 9 related to the generator, is that  
18 information that you prepared or assisted in the  
19 preparation of?

20 THE WITNESS (Roberts): Yes.

21 MR. BALDWIN: And do you have any  
22 corrections or modifications?

23 THE WITNESS (Roberts): No, I don't.

24 MR. BALDWIN: And is that information  
25 true and accurate to the best of your knowledge?

1 THE WITNESS (Roberts): Yes, it is.

2 MR. BALDWIN: And do you adopt that  
3 information as your testimony in this proceeding?

4 THE WITNESS (Roberts): I do.

5 MR. BALDWIN: Thank you. Mr. Chairman,  
6 I offer them as full exhibits.

7 MR. SILVESTRI: Does any party or  
8 intervenor object to the admission of the Cellco  
9 Partnership, Verizon Wireless exhibits?

10 MR. MARINO: No objection,  
11 Mr. Chairman.

12 MR. SILVESTRI: Thank you. Then the  
13 exhibits are admitted.

14 (Cellco Partnership d/b/a Verizon  
15 Wireless (Cellco) Exhibits III-B-1 and III-B-2:  
16 Received in evidence - described in index.)

17 MR. SILVESTRI: We'll begin with  
18 cross-examination of the intervenor by staff.  
19 Mr. Mercier.

20 MR. MERCIER: Thank you.

21 CROSS-EXAMINATION

22 MR. MERCIER: Reading Interrogatory 1  
23 and some of the narrative, it talks about Cellco's  
24 interference with adjacent sites from their  
25 current site on the West Rock tower. When you're

1 using the term "interference," can you just please  
2 elaborate as to what types of issues are occurring  
3 in the network?

4 THE WITNESS (Cheiban): Yes. So we  
5 reuse the same frequencies at pretty much every  
6 cell site. And when a cell site covers more than  
7 its desired objective, it basically prevents the  
8 neighboring sites from providing the capacity that  
9 they need to provide. And so it's basically  
10 self-interference within our own cellular system  
11 from one site to another.

12 MR. MERCIER: Okay. So the  
13 propagation, it spreads out too far, and it's  
14 picking up traffic that otherwise should not be  
15 picked up?

16 THE WITNESS (Cheiban): It picks up  
17 traffic that it should not pick up, and it also  
18 reduces the signal quality of the neighboring  
19 sites, and so they cannot provide the capacity  
20 that they're capable of providing.

21 MR. SILVESTRI: Mr. Lynch had a  
22 question.

23 MR. LYNCH: Just a follow-up. This  
24 leads into a question I had. Either with West  
25 Rock or the new tower, your proximity to the



1 sound, you have to -- Mr. Brauer, maybe this is  
2 really for you -- do you have to angle your  
3 antennas until there's no interference with  
4 anything going across the sound?

5 THE WITNESS (Brauer): Yes, in certain  
6 instances where especially more towards Fairfield  
7 County where the sound is much narrower, we have  
8 had to take steps to mitigate interference across  
9 the sound. And with the West Rock tunnel site, it  
10 being so large, early on we did have to pull it  
11 back, so to speak, from crossing the sound.

12 MR. LYNCH: Thank you. That's my  
13 question.

14 MR. SILVESTRI: Thank you, Mr. Lynch.  
15 Mr. Mercier -- oh, I'm sorry, Mr. Edelson.

16 MR. EDELSON: The way you described  
17 that, it seems to me would be inherent in any  
18 cellular system, there's always going to be some  
19 overlap of one cell to another. So what is making  
20 this kind of -- am I right about that?

21 THE WITNESS (Cheiban): That's correct.

22 MR. EDELSON: Because you're always  
23 using the same frequency?

24 THE WITNESS (Cheiban): That is  
25 correct, yes.

1           MR. EDELSON: So as I move from one  
2 circle into another circle of one cell site to  
3 another, I have to change my frequency as I go to  
4 the next one probably because that's what will be  
5 free, but those -- I just go back to my first  
6 point. There's always overlap. What makes this  
7 interference more significant than what's common?

8           THE WITNESS (Cheiban): Okay. So there  
9 is always overlap, that is true. We try to keep  
10 the overlap to a minimum. And we actually reuse  
11 the same frequencies in every cell site. So it's  
12 like the older systems, you know, like analog and  
13 so on, actually used to set a different frequency  
14 at every site. These sites are using the same  
15 frequencies. And what's making this situation,  
16 you know, that we need to take action to improve  
17 it is that this cell site on top of the ridge, it  
18 covers so far, and even by putting in the best  
19 antennas we can find, we still cannot control the  
20 overlap. And so we basically need to do something  
21 more drastic to improve -- to minimize that  
22 overlap.

23           MR. EDELSON: I've got some more  
24 questions on this, but maybe I'll wait.

25           MR. SILVESTRI: Thank you, Mr. Edelson.

1           MR. EDELSON: I just wanted that  
2 clarification.

3           MR. SILVESTRI: Mr. Mercier.

4           MR. MERCIER: I guess related to that,  
5 you were talking about how you take measures to  
6 prevent signals from crossing Long Island Sound or  
7 heading in that direction unimpeded. Are there  
8 other measures you have -- has Verizon undertaken  
9 at this site such as other downtilt for other  
10 sectors going out towards the problem areas at the  
11 adjacent sites, or could you go at a lower height  
12 at the existing West Rock tower?

13           THE WITNESS (Cheiban): So going at a  
14 lower height wouldn't significantly improve the  
15 situation because it's the height of the ridge  
16 that's really causing the propagation to go as far  
17 as it does. And so basically we're looking at the  
18 forecast of the traffic that we have in that area  
19 covered by the beta sector of the Hamden site on  
20 top of the ridge. And basically we're currently  
21 in exhaust. And even with -- there basically was  
22 no change that we could model that we thought  
23 would solve this problem other than taking that  
24 site down and building sites to -- you know, that  
25 basically produce less overlap with the

1 neighboring sites.

2 MR. MERCIER: Now, when you said the  
3 beta sector, is that true for the frequencies  
4 listed in Interrogatory 1, you had 700, 850 and  
5 2100?

6 THE WITNESS (Cheiban): Correct.

7 MR. MERCIER: So all three of those are  
8 having this exhaustion problem by picking up too  
9 much traffic?

10 THE WITNESS (Cheiban): So 850 LTE is  
11 not currently on that site, but we modeled it, and  
12 it does overpropagate also.

13 MR. MERCIER: Reading through  
14 Interrogatory 1, you had three sites listed,  
15 Hamden 4, Hamden 2, and New Haven North 2. I  
16 looked at the propagation models. I didn't see  
17 the New Haven North 2 on these plots. Is it  
18 listed? Is it shown on here? Is it mislabeled  
19 or --

20 THE WITNESS (Cheiban): It is not  
21 listed on these plots. It's actually the -- so  
22 these plots are done with the first tier neighbor  
23 sites. And this one happens to be a second tier  
24 neighbor, so it was not listed on these plots.

25 MR. MERCIER: Okay. So even though

1 it's, I'll just say, farther away, it's still  
2 having interference issues?

3 THE WITNESS (Cheiban): That is  
4 correct.

5 MR. MERCIER: Okay. Looking at the  
6 propagation models of the proposed site at Woodin  
7 Street, it's pretty close to the Hamden 4 and  
8 Hamden 2 sites that you list in Interrogatory 1.  
9 So you don't anticipate any interference given the  
10 close proximity of this tower to those two  
11 locations?

12 THE WITNESS (Cheiban): No, we do not.

13 MR. MERCIER: Again, the 700 megahertz  
14 plots you gave us, there's really no difference in  
15 them, so essentially what you're saying is there  
16 wouldn't really -- there'd be no difference  
17 overall in the coverage footprint, it's just the  
18 amount of traffic picked up per site would change.  
19 Is that correct? I don't really see much of a  
20 difference.

21 THE WITNESS (Cheiban): Give me a  
22 minute to kind of review. So there is a slight  
23 change in the coverage if you look at State  
24 Highway 69, for example.

25 MR. MERCIER: Where is that, to the

1 northwest?

2 THE WITNESS (Cheiban): To the  
3 northwest, yes.

4 MR. MERCIER: So I understand that  
5 part. I just meant on the east side of the ridge.

6 THE WITNESS (Cheiban): On the east  
7 side, no, there is no difference. The one  
8 improvement would be the tunnel.

9 MR. MERCIER: And the other improvement  
10 would be the capacity relief?

11 THE WITNESS (Cheiban): That's correct.

12 MR. MERCIER: Okay. Now, does 1900  
13 megahertz service currently exist on the West Rock  
14 tower?

15 THE WITNESS (Cheiban): It is not on  
16 that tower.

17 MR. MERCIER: Okay. I was looking at  
18 the 2100 megahertz plots, and I noticed the Woodin  
19 Street site doesn't really extend to the north  
20 along the ridge in the Wintergreen School area  
21 along Main Street. Would there be any kind of a  
22 detriment to the customer service experience in  
23 that area if it does not reach as it previously  
24 did? The existing West Rock tower seems to cover  
25 that, and the new site does not.

1 THE WITNESS (Cheiban): That is  
2 correct. So that will be covered by the other  
3 frequencies even though the 1900 may not get  
4 there.

5 MR. MERCIER: Okay. So there could be  
6 some minor problems if there's an increase in  
7 customer traffic?

8 THE WITNESS (Cheiban): No, because  
9 we're able to balance the load on the different  
10 frequencies, and basically the most appropriate  
11 frequency for that area would be the one carrying  
12 traffic --

13 MR. MERCIER: Which would be, what, 700  
14 in this case and 850?

15 THE WITNESS (Cheiban): 700 and 850  
16 would definitely get it.

17 MR. MERCIER: Okay. Now, when you  
18 mentioned that it extends into the tunnel, does it  
19 actually get through the tunnel to the other side,  
20 or is there enough coverage on the other side to  
21 connect?

22 THE WITNESS (Cheiban): There is some  
23 coverage on the other side. Right now the  
24 experience is a little bit choppy inside the  
25 tunnel, and that is expected to be resolved.

1           MR. MERCIER: I assume it's both  
2 tunnels that would be --

3           THE WITNESS (Cheiban): Correct, both  
4 sides.

5           MR. MERCIER: Great. Thank you. I  
6 have no other questions.

7           MR. SILVESTRI: Thank you, Mr. Mercier.  
8           I just wanted to have a follow-up  
9 seeing that we're talking about the propagation  
10 plots in Exhibit F. If you look at them, what I'm  
11 seeing in the 700 and 2100 megahertz range, you do  
12 have expanded coverage showing parts of Hamden,  
13 but I'm also seeing reduced coverage in the areas  
14 of Woodbridge. So my question to you, what type  
15 of problems will those areas of Woodbridge  
16 experience and what would be done to mitigate  
17 those problems?

18           THE WITNESS (Cheiban): So that is  
19 correct, there will be a reduction in the coverage  
20 in the Woodbridge area, and we're expecting to  
21 co-locate or find another site in that area so  
22 that we can compensate for the decrease in  
23 coverage.

24           MR. SILVESTRI: So something else will  
25 either have to be built or adjusted to cover that?



1 THE WITNESS (Cheiban): That is  
2 correct.

3 MR. SILVESTRI: Thank you. We'll  
4 continue with Mr. Alexander.

5 MR. ALEXANDER: Sure. Just to follow  
6 up on that question. Do you anticipate that those  
7 gaps in Woodbridge would be filled prior to the  
8 decommissioning of the current tower, or would --

9 THE WITNESS (Cheiban): That is our  
10 plan. That's what we're working towards.

11 MR. ALEXANDER: Okay. That's all I  
12 have.

13 MR. SILVESTRI: Thank you,  
14 Mr. Alexander. Mr. Edelson.

15 MR. EDELSON: So it seems like there  
16 are three concepts here, and I'm trying to make  
17 sure I understand how they interplay. And usually  
18 we talk about coverage, and that's where these  
19 maps are very helpful. Then we talk about  
20 capacity, and then we talk about interference.  
21 And I'm having a little trouble understanding how  
22 some of those relate, especially interference and  
23 capacity. And what I'm particularly interested in  
24 is how you measure the latter two. We can see  
25 these maps, you know, they're pretty visual. They

1 raise questions like have been raised in terms of  
2 tradeoff of coverage here versus coverage there.  
3 But when we look at coverage, if we looked only at  
4 coverage, we'd say there's nothing much here.  
5 There's hardly any shift. There's some minor  
6 tradeoffs from one area to another. But your  
7 argument seemed to be more in the area of capacity  
8 and interference, and yet we have nothing  
9 quantitative to look at in this submission about  
10 how do we go about evaluating capacity from a  
11 public need.

12           So I think my first question is, when  
13 you use the word interference, and I'm a phone  
14 user, what does interference mean to me?

15           THE WITNESS (Cheiban): So in this  
16 specific instance we're talking about  
17 self-interference from our own cell sites, and  
18 that basically what you see is decreasing quality.  
19 So you would not be getting, you know, the  
20 throughputs that we normally -- our objective is  
21 to have the highest throughput so that we can  
22 serve many users and they all get a good  
23 experience. So when the signal quality decreases,  
24 that is no longer the case. So basically you get  
25 long, you know, the page load, you know, if you're

1 looking at a web site, the page doesn't load  
2 quickly, you know, things like that.

3 MR. EDELSON: So it affects the speed  
4 on data?

5 THE WITNESS (Cheiban): Correct.

6 MR. EDELSON: Does it effect dropped  
7 calls?

8 THE WITNESS (Cheiban): It could affect  
9 dropped calls. If the signal quality degrades  
10 below a certain level, it does affect that.

11 MR. EDELSON: What's your metric for  
12 evaluating that? I mean, how do you monitor your  
13 network to say, oh, at the Hamden site we're  
14 currently -- interference is too high, I've got to  
15 go to management to say we've got to make a  
16 change? You have to be able to justify that.

17 THE WITNESS (Cheiban): Correct.

18 MR. EDELSON: So I'm assuming you've  
19 got something, some indicator that says we passed  
20 some threshold, interference is now too high at  
21 this site.

22 THE WITNESS (Cheiban): So, I mean,  
23 there's more than one way to look at this. We  
24 look at it more from the capacity standpoint. And  
25 we can see that a certain sector or a certain cell

1 site is congested beyond what our target is. So  
2 we have metrics that we can look at and say, okay,  
3 this site is basically -- has reached exhaust on  
4 its capacity and we need to do something about it.

5 MR. EDELSON: So just to be clear,  
6 interference really translates to capacity  
7 reduction?

8 THE WITNESS (Cheiban): The presence of  
9 -- so the excess overlap, let's look at it this  
10 way, the excess overlap decreases the signal  
11 quality which degrades the capacity. So, I mean,  
12 we're doing two things here: We're reducing the  
13 excessive overlap, and then the area that is, you  
14 know, currently covered by the beta sector of the  
15 Hamden site which on the ridge is now going to be  
16 covered by three sectors of the new site. So we  
17 are splitting that traffic roughly three ways  
18 between the sectors. So we basically are adding,  
19 you know, we have more hardware handling that  
20 traffic.

21 MR. EDELSON: So as I understand it,  
22 our responsibility is to make sure the public  
23 benefit to doing this is there. That's the  
24 discussion here. It's easy for me to go home to  
25 my wife and show her a propagation map and say,

1 oh, by putting this tower in we've expanded  
2 coverage. But why aren't we seeing something  
3 quantitative about currently that capacity is -- I  
4 think you used the word excess -- is not  
5 sufficient?

6 THE WITNESS (Cheiban): Correct.

7 MR. EDELSON: All we hear is really  
8 some subjective words that you've been using, you  
9 know, it's excessive or things like that. Can't  
10 we get something more quantitative to say we've  
11 now hit -- either we're hitting, or we forecast  
12 that we will hit a certain capacity threshold?

13 THE WITNESS (Cheiban): So, I mean, we  
14 do forecast that, but we have not -- it was not  
15 part of the submission. But that is like our  
16 internal engineering process is we look at the  
17 current capacity, and we forecast it out, and, you  
18 know, we see at which, you know, future date the  
19 site will exceed its capability.

20 MR. EDELSON: So how do you measure  
21 capacity? What's your -- what is it -- I don't  
22 know what to use -- bandwidth, available  
23 bandwidth? I'm looking for, like I say, a  
24 metrics, something more quantitative.

25 THE WITNESS (Brauer): Really there's

1 two major metrics, and one is data volume, and  
2 that's kind of self-explanatory. It's the sheer  
3 amount of usage that's coming from a specific  
4 sector. And the other is the data, the throughput  
5 speeds. As Ziad was saying earlier, when your  
6 signal quality goes down, your data speeds go  
7 down, your users start to hang on the site longer  
8 and longer and longer using up more of the site's  
9 bandwidth, not letting other users onto the site,  
10 and it just cascades into a usage problem. So  
11 it's data volume and data speed.

12 MR. EDELSON: Right. But again, even  
13 on the data speed, I mean, I find myself looking  
14 more and more on my phone seeing what's the speed  
15 right now, and it varies throughout the day. So  
16 I'm thinking if I'm in your shoes, it's something  
17 about like uptime availability, more than 80  
18 percent of the time I've got speeds of this or  
19 higher. But again, I'm making that up. I don't  
20 know if that's really what you're using to  
21 measure. And I want to be able to say to the  
22 public we need to do this because what Verizon is  
23 telling us is they are below what their service  
24 objective is. But right now I don't know what the  
25 service objective is, and I don't know where we

1 are relative to that number right now.

2           So I guess what I'm hearing is that's  
3 not part of the submission. You only really  
4 talked, let's say, in visual terms about coverage.  
5 It's not a coverage issue that we're really  
6 referring to, but we're referring to an  
7 interference issue that's giving rise to a  
8 capacity issue. So let me -- so I'm a little  
9 frustrated and feeling that it doesn't provide me  
10 as a commissioner with the information I need to  
11 vote on this one way or another as far as public  
12 need.

13           Switching gears a little bit, I hear a  
14 lot about 5G and other technologies keep changing.  
15 Is there a non-hardware solution to this? Is  
16 there a thought that there's a software solution  
17 that should have been looked at, or could be  
18 looked at, to resolve the interference?

19           THE WITNESS (Cheiban): So, I mean, we  
20 have looked at, you know, whatever solutions are  
21 available to us to improve the situation on the  
22 current site. And we are currently, you know,  
23 above the capacity objective for the site, and  
24 therefore, like we were mentioning, the  
25 throughputs are degraded, there is nothing that we

1 currently have in our toolbox that would alleviate  
2 the situation other than building a new site.

3 THE WITNESS (Brauer): And I would just  
4 like to add to that. When the technologies  
5 change, certainly you get a benefit from speed,  
6 interference mitigation, that kind of thing, but  
7 if you don't change your site's footprint, you  
8 still run into the same issues.

9 MR. EDELSON: Right. And this is more  
10 for my education, but we hear so much about 5G.  
11 If we were at 5G, would this mitigate some of this  
12 problem because of the characteristics of that  
13 technology? And I realize that's not a solution  
14 that can happen in the next six to nine months.

15 THE WITNESS (Brauer): There is a  
16 little bit of a capacity boost going to the 5G  
17 technology, but it's running into the exact same  
18 limitations as 4G.

19 MR. EDELSON: And I understand your  
20 dilemma which is user requirements or utilization  
21 rates are going up faster than you can keep up  
22 with sometimes, so, you know, the size of the  
23 videos are getting bigger and bigger and  
24 everything that they want to look at. So it's a  
25 difficult game.



1           So let me just see here. I think  
2 that's most of my questions. Well, in Question  
3 Number 5, I think Robert was really trying to get  
4 at projections, and I don't think your answer  
5 really addressed projections. This is about  
6 projecting exhaustion, something I'm very familiar  
7 with, exhaustion. If I read just your response  
8 the way it reads, it almost sounds like this is a  
9 one-off, this is the only particular site that we  
10 have exhaustion is the New Haven 3 cell site.

11           THE WITNESS (Cheiban): No, it's  
12 actually the Hamden -- so it's the Hamden site  
13 itself, the one on the ridge that is in exhaust.  
14 And the dilemma we have is because it covers so  
15 much -- so when it covers a larger geographical  
16 area, there's a lot of users that depend on that  
17 site, and we cannot meet our service objective  
18 covering such a large area with a single site. We  
19 need to basically split that traffic among either  
20 multiple sectors or multiple sites.

21           MR. EDELSON: So the second sentence  
22 says, None of the antenna sectors at New Haven 3  
23 are currently in, quote, capacity exhaust.

24           THE WITNESS (Cheiban): Right.

25           MR. EDELSON: Maybe I'm not

1 understanding that sentence.

2 THE WITNESS (Cheiban): So we're saying  
3 the Hamden site itself is -- all right. So it's  
4 basically a two-part thing. So the new site is  
5 going to provide the capacity increase to the  
6 neighboring sites, but they are not currently in  
7 exhaust except for the one that's up on the ridge.

8 MR. EDELSON: Okay. I thought it was  
9 the one up on the ridge, because of its  
10 propagation, was limiting the capacity of the  
11 other sites.

12 THE WITNESS (Cheiban): It is doing  
13 both. Itself it's capturing a very large user  
14 base and cannot provide the adequate throughput to  
15 all those users, and at the same time it's  
16 limiting -- I mean, it's decreasing the capacity  
17 of the neighboring sites because of the overlap.

18 MR. EDELSON: Right.

19 MR. ALEXANDER: I'm just trying to  
20 understand this issue a little better. So the  
21 interference in capacity, the way they sort of  
22 relate, the interference is like the actual  
23 signal, the waves are causing interference or wave  
24 canceling when they're overlapping too much or --

25 THE WITNESS (Cheiban): No, they're not

1 canceling. Because we use the same frequency,  
2 basically you get both signals at the same time  
3 which degrades the quality of the signal and  
4 decreases the capacity.

5 MR. ALEXANDER: And would a user in  
6 that area be taking capacity from potentially two  
7 towers? Are they -- I guess I'm wondering if  
8 being in that area of overlap the user would be  
9 bouncing between service from two towers that are  
10 both covering that same area.

11 THE WITNESS (Cheiban): The user would  
12 be handing off between both towers, but at any  
13 given point they would be on a single tower.

14 MR. ALEXANDER: Okay. Thank you.

15 MR. EDELSON: Just to get back to this  
16 concept of projection because at least the way I  
17 read the question we were concerned about going  
18 forward. Now, is this something we're going to  
19 see more of? This is a congested area down in  
20 that area of Connecticut, and I can see a lot of  
21 data utilization going up and up, you know, as  
22 fast as you can imagine. And I think that's what  
23 the question was intended to look at. Are we  
24 looking forward seeing any problems besides this?  
25 And I think your answer, as I understand it right

1 now, is no, it's only this one area around the  
2 tower that we're going to be moving away from that  
3 currently has capacity exhaustion. Am I saying it  
4 right?

5 THE WITNESS (Cheiban): Let me qualify  
6 that. So we do projections. I mean, we have a  
7 team of engineers that do projections pretty much  
8 on an ongoing basis, and we definitely, like as  
9 you had said, we are trying to keep up with the  
10 increase in usage everywhere. So, you know,  
11 currently what we're forecasting is, you know,  
12 this site on the ridge is in exhaust right now.  
13 We don't even need to project it out. If you  
14 project it out, it gets even worse. The first  
15 tier neighbors are not currently in exhaust, but  
16 that's not to say that there will not come a time  
17 where that will happen. The usage keeps  
18 increasing, and it could happen.

19 MR. EDELSON: Okay.

20 THE WITNESS (Brauer): The foreseeable  
21 future.

22 MR. EDELSON: Right. I understand  
23 we're not going out to the year 2100 or something  
24 like that, but I think the nature of the question  
25 was, your, let's say, operating projection in the

1 near term you have projected, and no one else has  
2 a problem, or no other site has a problem?

3 THE WITNESS (Cheiban): I mean,  
4 essentially that's correct.

5 MR. EDELSON: I guess one last  
6 question. When we were talking about the  
7 propagation of the signal, what you basically said  
8 was it's the height of the existing tower that's  
9 the problem, but I thought we could, or you could,  
10 adjust the power of a particular antenna that  
11 would affect how far it propagates. Is that a  
12 misnomer on my part?

13 THE WITNESS (Cheiban): No. I mean, as  
14 a general statement that is correct. The real  
15 issue here is the height of the ridge. I mean,  
16 the ridge itself is very high. And so that site  
17 covers a very large area. And even -- I mean,  
18 we've tweaked the site. It's not like we haven't  
19 made any changes to it. Even with the best  
20 antennas and so on that's available to us, we  
21 still project it's going to be in exhaust. We  
22 basically ran out of options.

23 MR. EDELSON: I'm referring here more  
24 to the interference.

25 THE WITNESS (Cheiban): Right.

1           MR. EDELSON: That, I mean, in my mind  
2 my model is the signal propagates sort of in a big  
3 circle.

4           THE WITNESS (Cheiban): Right.

5           MR. EDELSON: And that circle is too  
6 big, and so it's now overlapping too much with the  
7 circle from another antenna and another antenna  
8 over here. And one way that you're -- I think  
9 what you're proposing is a lower antenna. An  
10 antenna at a much lower height will not propagate  
11 as big a circle, less interference. I'm asking  
12 can you reduce the size of the circle by reducing  
13 the power of the antenna? I think I'm hearing you  
14 say maybe that's already been tried.

15           THE WITNESS (Cheiban): Yes, we've  
16 modeled different options, and we came to the  
17 conclusion that we basically are out of viable  
18 options on this site.

19           MR. EDELSON: Okay. I think that's it  
20 for me, Mr. Chairman.

21           MR. SILVESTRI: Thank you, Mr. Edelson.  
22 I just wanted to continue a little bit on  
23 Mr. Edelson's train of thought. What I heard is  
24 that, and what I see, is that the ridge antenna is  
25 basically exhausted. Is that correct?

1 THE WITNESS (Cheiban): That's correct.

2 MR. SILVESTRI: All right. And this  
3 new tower that's being proposed would provide  
4 relief for the ridge also, correct?

5 THE WITNESS (Cheiban): We would be at  
6 some point getting off of that tower on the ridge.  
7 So what's important is that the area that's  
8 covered by that antenna on the ridge, you know, it  
9 contains a certain number of users, and those  
10 users, instead of being served from that one  
11 sector on the ridge, is going to be served by the  
12 three sectors of the new site. So that by itself  
13 will provide capacity relief.

14 MR. SILVESTRI: Okay. So the ridge is  
15 going to go away eventually if this is approved?

16 THE WITNESS (Cheiban): Correct.

17 MR. SILVESTRI: But we just talked a  
18 little while ago about Woodbridge now going to  
19 lack coverage in that area. Why wouldn't the next  
20 step, rather than building the tower in Hamden, be  
21 to build a tower in Woodbridge to plug that gap  
22 and give you relief off the ridge?

23 THE WITNESS (Cheiban): Can you ask  
24 that one more time?

25 MR. SILVESTRI: Sure. The ridge is

1 going to go away with this proposal?

2 THE WITNESS (Cheiban): Correct.

3 MR. SILVESTRI: In the process, you're  
4 going to lose coverage in Woodbridge. We just  
5 talked about that a few minutes ago.

6 THE WITNESS (Cheiban): Yes.

7 MR. SILVESTRI: Okay. So my question  
8 to you is, why not ignore the Hamden site that's  
9 being proposed and instead build something else in  
10 the Woodbridge area to still provide coverage in  
11 Woodbridge and relieve the ridge tower?

12 THE WITNESS (Cheiban): So the sector  
13 that is pointed towards Hamden is the one that has  
14 the biggest issue as far as capacity, and building  
15 something in Woodbridge would not propagate that  
16 far because the ridge itself would block it, if I  
17 understood your question correctly.

18 MR. SILVESTRI: So if you build  
19 something in Woodbridge, it would only be for  
20 Woodbridge and wouldn't cover anywhere else that  
21 you think you need the coverage?

22 THE WITNESS (Cheiban): That's correct.  
23 There's the ridge in between the two.

24 MR. SILVESTRI: I think I got that  
25 right. Okay. Thank you. Mr. Lynch.



1           MR. LYNCH: Just as a follow-up to the  
2 Chairman's question, if you build something in  
3 Woodbridge, the antennas don't necessarily have to  
4 be on a tower to cover that area?

5           THE WITNESS (Brauer): Yes, that's  
6 correct. Whenever we go into an area to look for  
7 new sites, we always try to utilize whatever is  
8 there, whether it be rooftops, water tanks,  
9 existing towers, first.

10          MR. LYNCH: And I know you're using a  
11 lot of, on top of buildings, small little cell  
12 towers on buildings.

13          THE WITNESS (Brauer): Yeah. Well,  
14 when we're talking about replacing a large cell  
15 site with large area coverage, we would be talking  
16 about another macro, not necessarily the smaller.

17          MR. LYNCH: Thank you.

18          MR. SILVESTRI: Thank you, Mr. Lynch.

19                 I just have one other follow-up on this  
20 one before I go to Mr. Harder. Would a small cell  
21 at or near the tunnel, the small cells that are  
22 near the tunnel, solve the problem?

23          THE WITNESS (Brauer): The amount of  
24 small cells you have to utilize to take over that  
25 site's footprint is not -- it would be too great

1 of a number of small cells, plus there are areas  
2 that don't have the infrastructure in them like  
3 just to the north of the parkway there's a lot of  
4 hiking areas there that don't have, say, utility  
5 pole infrastructure that we could put small cells  
6 on. So it's not technically feasible to do that  
7 with an area that large with small cells.

8 MR. BALDWIN: Could I just clarify, Mr.  
9 Silvestri?

10 MR. SILVESTRI: Sure.

11 MR. BALDWIN: Was your question  
12 specific to the tunnel or the coverage footprint  
13 for the proposed cell site?

14 MR. SILVESTRI: No, coverage for the  
15 proposed site.

16 MR. BALDWIN: Thank you.

17 MR. SILVESTRI: Thank you, attorney.  
18 Mr. Harder.

19 MR. HARDER: Thank you. Just one  
20 question. I guess it's kind of a technical  
21 question. How do you define exhaustion?

22 THE WITNESS (Cheiban): So we have  
23 certain criteria for what is acceptable throughput  
24 for the users, and the system collects metrics on  
25 aggregate, you know, what's the average throughput

1 that users are getting. And once it dips below  
2 that threshold, which it typically can be 3 or 5  
3 megahertz per second, then that site is in exhaust  
4 if it's doing that on a consistent basis.

5 MR. HARDER: And the throughput is data  
6 speed?

7 THE WITNESS (Cheiban): Correct.

8 MR. HARDER: Thank you. That's all.

9 MR. SILVESTRI: Thank you, Mr. Harder.  
10 Mr. Hannon.

11 MR. HANNON: Based on the questions  
12 that have been asked and answered, I do not have  
13 any further questions.

14 MR. SILVESTRI: Thank you, Mr. Hannon.  
15 Mr. Lynch.

16 MR. LYNCH: I have a couple that will  
17 play off of some of the questions that have  
18 already been asked. But first I want to get  
19 through a couple of simple housekeeping type  
20 things as far as, you're responsible for the  
21 emergency generator?

22 THE WITNESS (Roberts): That is  
23 correct.

24 MR. LYNCH: Now, I've asked this  
25 question before, so it won't be a surprise. Do

1 you have regular scheduled maintenance and for  
2 refilling, and is there any priority towards like  
3 the storm we had last week, the nor'easter, for  
4 making sure that these propane tanks are full?

5 THE WITNESS (Roberts): Surely. First  
6 of all, we have a 500 gallon tank which gives us  
7 400 gallons of burnable fuel. The maintenance on  
8 the generator itself, it's exercised on a weekly  
9 or alternate week basis for approximately half an  
10 hour. And they monitor offsite with a switch the  
11 condition of the generator itself, fuel, and items  
12 like that. So there's always a constant knowledge  
13 of what's out there at the cell site itself.

14 A site like this, it's relatively easy  
15 to refill as opposed to some of the more  
16 mountaintop. So I would assume, you know, if we  
17 knew that there was a nor'easter coming up or a  
18 hurricane coming up the coast, I would assume that  
19 they would hit all the sites that are critical and  
20 very remote first and work their way down to the  
21 ones that are behind a house, if you will, in  
22 Hamden.

23 MR. LYNCH: You answered the second  
24 part of my question already.

25 THE WITNESS (Roberts): Sorry.

1           MR. LYNCH: The other thing, if your  
2 macrocell goes down due to a storm or some type of  
3 outage and it also takes down the phone trunk  
4 line, is there any agreement with the phone  
5 company, in this case I think it's Frontier, to  
6 get that line started? So if the phone trunk line  
7 goes down and your cell site goes down, no matter  
8 what the emergency is -- generator is, is there  
9 any priority for getting -- I think it's  
10 Frontier --

11           THE WITNESS (Roberts): In this case I  
12 believe it would be Frontier.

13           THE WITNESS (Cheiban): I'm not sure  
14 who the fiber provider is. So we use fiber to the  
15 cell site, it's not trunk lines, and they can be  
16 provided by different companies. I'm not sure  
17 which one is going to be used for this cell site.  
18 But there definitely is a process where if there's  
19 an outage it gets escalated to them and then to  
20 the ratepayer within a certain time frame.

21           MR. LYNCH: So my follow-up would be,  
22 the priority is get the phone line working, and  
23 then get the generator to put power to the cell  
24 site?

25           THE WITNESS (Cheiban): So the

1 generator turns on automatically if we lose power.  
2 If there's also a fiber cut and then -- I mean,  
3 there is some redundancy in the fiber network, but  
4 if that cut is close to the cell site, then it  
5 typically takes the site down, and then it would  
6 not need to go through a ratepayer process to  
7 splice the fiber back.

8 MR. LYNCH: Now I'm going to go over to  
9 your propagation maps, and I'm going to come at it  
10 from a different angle. Now, I know, Mr. Brauer,  
11 you were there at the last hearing when the public  
12 spoke.

13 THE WITNESS (Brauer): Yes.

14 MR. LYNCH: And they were talking about  
15 they have very good coverage with Verizon. And  
16 I'm going to give a shout out to both Verizon and  
17 your competitors because your television  
18 commercials, radio, say that you've got 95 percent  
19 of the country covered, and I think you reached  
20 that goal or close to it. There may be a moose up  
21 in Maine or Michigan upwards that doesn't get  
22 reception, but they don't pay their bill anyhow,  
23 so I wouldn't worry about it.

24 Now, the reason I mention that is  
25 because I'm holding a cell phone here in my hand,

1 and the people that spoke, the lady and the  
2 gentleman who said they have good Verizon  
3 coverage, they are still looking at this as a cell  
4 phone. It's not anymore. It's a communication  
5 device. It's an entertainment device. You know,  
6 what I want to know as I look at your propagation  
7 map, I don't care about coverage, I want to know  
8 what the data you're providing, what it's going to  
9 bring to the coverage area. I know you've got  
10 everyone has so many apps on their phone, they all  
11 use Wi-Fi, they all have streaming, they play  
12 games, you know, you put, whatchamacallit,  
13 MapQuest and Garmin out of business, you know,  
14 with all the data that comes through on your  
15 phones.

16           The other day I'm in my club, and I  
17 wanted to know what the batting average of Mickey  
18 Mantle and Roger Maris had in 1961. They asked  
19 their phone. They had it in a minute. So what I  
20 want to know from either one is with all this data  
21 that you need the capacity for, what are you  
22 bringing to these coverage areas? You don't  
23 necessarily have to break it down with the  
24 different frequencies. I want to know what's  
25 coming, or what's there, and then tell me what's

1 coming.

2 THE WITNESS (Cheiban): I'm sorry, can  
3 you like summarize the question again because I  
4 kind of lost the last part?

5 MR. LYNCH: What I'd like to know is  
6 with all the data that you need your extra  
7 capacity for, I know it's not for covering, you  
8 know, can-you-hear-me-now days anymore, because  
9 I've been here long enough to realize that we're  
10 asking these questions when you switch from analog  
11 to digital. But what I'd like to know really  
12 is -- and for all the people out there that are  
13 using -- not necessarily using their phone but  
14 using tablets, and, you know, laptops also use  
15 your service. I don't really understand, because  
16 I don't have many of these things on my phone,  
17 what it is that is actually -- I guess maybe the  
18 question should be, how does all this data get  
19 produced and put back to my phone or my tablet,  
20 how does that, you know, how does that work and  
21 what's coming in the future as far as maybe 5G,  
22 or what's this data going to be used for I guess  
23 is the simple question?

24 THE WITNESS (Brauer): Anything where  
25 you would bring in a data service from the



1 internet from and anything that requires data,  
2 whether it be OnStar in a vehicle, tablets,  
3 laptops, smart TVs, really anything.

4 MR. LYNCH: And I heard this morning as  
5 I'm driving in that Verizon just cut a deal with  
6 Disney for some streaming products. Is this  
7 something we have to look forward -- it's going to  
8 cost \$6 to get it. Is that something we have to  
9 look forward to in the future that all these apps  
10 that we have on our phone we're going to be  
11 charged for?

12 THE WITNESS (Brauer): Well, I would  
13 say some you will be charged for, but there's a  
14 lot of other free ones out there too.

15 MR. EDELSON: Can I --

16 MR. LYNCH: Go ahead.

17 MR. SILVESTRI: Mr. Edelson, go ahead.

18 MR. EDELSON: I think what we're  
19 getting at is when we look at the coverage, you  
20 know, what we think about is the dropped calls,  
21 but I think when I look at young people, they want  
22 to know can I get a video without buffering at  
23 every one of these locations that's in blue or  
24 green. That's what I think is -- and that's the  
25 data intensity --

1           MR. LYNCH: That's what I was looking  
2 at.

3           MR. EDELSON: For the score of Roger  
4 Maris, I mean, when you think about how much data  
5 that is, it's like, you know, 10 bytes or  
6 something like that. So you guys can handle that  
7 in a heartbeat. But when children out there or  
8 young adults say I want to watch Star Wars, all of  
9 them simultaneously, I want to watch it on my  
10 phone, and he's right next to me using Verizon  
11 also, he wants to watch a different Star Wars over  
12 here. Now we're talking big amounts of data.

13                   So is there a metric you have that will  
14 basically answer the question we've got enough  
15 that we can say to people, yes, you can watch  
16 video on your phone without buffering at all of  
17 the coverage sites?

18           THE WITNESS (Cheiban): That is  
19 definitely our goal. That's basically why we keep  
20 increasing the capacity on the existing sites,  
21 adding new sites. Basically, we look at this on  
22 an ongoing basis, and whenever we see -- we  
23 forecast there's going to be a deficiency in the  
24 future, we start projects to resolve that.

25           MR. EDELSON: I think what you're

1 trying to get at, can we get a map that's -- when  
2 we look at this map, or whatever map you're  
3 looking at, and it's -- I'm looking over your  
4 shoulder -- blue, in that blue area is Verizon  
5 also saying not only is there coverage, but  
6 there's coverage to provide enough data capacity  
7 that you could watch a video without buffering or  
8 extensive buffering?

9 THE WITNESS (Brauer): Well, certainly  
10 the coverage maps that we have produced, the blue  
11 areas are what Verizon would consider reliable  
12 service that you can do whatever you need to do on  
13 your device.

14 MR. EDELSON: Okay. That's quite a  
15 commitment, but all right.

16 THE WITNESS (Brauer): Well, it's not  
17 100 percent guaranteed because there are many  
18 other variables, but that's the general --

19 MR. EDELSON: Okay. I don't know if  
20 that helps.

21 MR. LYNCH: To follow up on Ed's  
22 question. In any upcoming applications that you  
23 submit, could you break down rather than the  
24 coverage areas for can-you-hear-me-now into what  
25 data you'll be looking to service within that

1 area? Is this something you can provide in future  
2 applications?

3 THE WITNESS (Cheiban): So the amount  
4 of data that we can handle in a certain area?

5 THE WITNESS (Brauer): I think we could  
6 do something. I have to double check.

7 MR. LYNCH: The misnomer is most of the  
8 people out there, as we saw at the hearing a  
9 couple weeks ago, still think this is just a cell  
10 phone. They don't realize what's coming. So  
11 that's all I'm asking is if you can just give them  
12 a little, if they ever decide to read the  
13 application, give them a little update on why you  
14 need this extra capacity.

15 THE WITNESS (Cheiban): That's  
16 something we'd have to look at. We have not  
17 produced that data currently.

18 MR. SILVESTRI: To try to clarify I  
19 think whatever he's trying to get at, the old  
20 paradigm was you look at the map and its coverage  
21 just to talk. All right. The new paradigm is  
22 there's a lot more services that are going out  
23 there.

24 Mr. Brauer, if you mentioned that the  
25 blue also represents other services besides

1 talking on a phone, you know, getting into  
2 streaming, getting into whatever apps that are  
3 there, I believe that's the type of thing that  
4 we're looking for. So it's the new paradigm, as I  
5 would call it, you know, not only talking on a  
6 phone but other services that's provided.

7 MR. ALEXANDER: Sort of as, I guess, a  
8 follow-up or maybe a clarification, the different  
9 frequencies, so the higher frequencies, again,  
10 this 2100 megahertz, do those carry more data, do  
11 they have a higher maximum throughput if you're  
12 operating at a higher frequency versus the 750  
13 megahertz?

14 THE WITNESS (Cheiban): So they do, but  
15 it's not a function of them being -- so it's kind  
16 of indirectly. We have more spectrum allocated  
17 from the FCC at the higher frequencies. It's  
18 actually easier to allocate more bandwidth at the  
19 higher frequency than it is at the lower  
20 frequency. So our 2100 actually carries more  
21 data, but that's kind of indirectly related to the  
22 fact that it's a higher frequency.

23 MR. ALEXANDER: Okay. So an increase  
24 on the map in the 750 or 700 megahertz spectrum  
25 versus an increase in the 2100 megahertz spectrum,

1 you can't just compare the coverage in terms of  
2 geographic area or the radius that's added, you  
3 could be getting additional capacity or bandwidth  
4 in the 2100 megahertz frequency for the same sort  
5 of geographic area in the 700 megahertz, right?  
6 So I guess what I'm trying to say is there's not  
7 necessarily a one-to-one, you're losing some 700  
8 megahertz coverage but you're gaining some 2100  
9 megahertz coverage, that 2100 megahertz coverage  
10 could have a greater impact on capacity and user  
11 experience than the lost 700?

12 THE WITNESS (Cheiban): That is  
13 correct. If I understand your question correctly,  
14 we get more bang for the buck on the 2100 than we  
15 do at 700 for capacity. 700 does better with  
16 coverage. 2100 does better with capacity.

17 MR. ALEXANDER: Okay. Thank you.

18 MR. SILVESTRI: Mr. Lynch.

19 MR. LYNCH: Did I hear right that  
20 the -- and you can confirm it or not -- that the  
21 FCC is going to open up or has opened up the 600  
22 megawatt frequency?

23 THE WITNESS (Brauer): I believe the  
24 600 megahertz was already finished because I know  
25 T-Mobile had gotten some. I don't believe Verizon

1 got any of that.

2 MR. LYNCH: Okay. So that went out to  
3 bid in auction?

4 THE WITNESS (Brauer): Again, I'm  
5 pretty sure that's already done.

6 THE WITNESS (Cheiban): That happened  
7 late last year.

8 MR. LYNCH: Okay. You just verified  
9 that. I had heard it, and I just didn't know  
10 whether that was the case.

11 THE WITNESS (Cheiban): That one is  
12 done. The FCC offers spectrum every few years.

13 MR. LYNCH: That's all, Mr. Chairman.

14 MR. SILVESTRI: Thank you, Mr. Lynch.

15 I have one question for clarification.  
16 And if I could have you reference Exhibit G, the  
17 site search map. The legend on the bottom left  
18 has a box that has existing towers within 4 miles  
19 of the proposed facility. The question I have for  
20 you, are those all Verizon towers?

21 THE WITNESS (Cheiban): No, and we're  
22 not on every single one of these towers.

23 MR. SILVESTRI: So the follow-up  
24 question, if they're not, did you consider tower  
25 sharing on any of those towers to try to solve

1 your problem?

2 THE WITNESS (Cheiban): Yes, we did.  
3 We actually prefer to be on existing towers, it's  
4 a faster, smoother process for us, but in this  
5 case we could not find a tower that would serve  
6 our purposes, for an existing building that would  
7 serve our purposes.

8 MR. SILVESTRI: From what area? I  
9 mean, from capacity, from overlap or --

10 THE WITNESS (Cheiban): Since we're  
11 taking down one site, we need to make sure that we  
12 cover the areas that were previously or currently  
13 covered by the site. And so, you know, we needed  
14 to be in a more restricted geographical area that  
15 would meet our objective, and there were no  
16 existing structures in there.

17 MR. SILVESTRI: Thank you.  
18 Mr. Mercier, did you have a follow-up?

19 MR. MERCIER: Sure. Thank you. Just  
20 to reiterate some of the things you've talked  
21 about. So looking at the coverage plots, now  
22 you're stating that the blue, roughly, would  
23 correspond to acceptable data speeds for all types  
24 of apps and other uses. Is that correct?

25 THE WITNESS (Brauer): Yes.



1           MR. MERCIER: So when you look at the  
2 Woodbridge area, there's some areas with no color,  
3 but there is still service there, just not up to  
4 Verizon's standards; is that correct? I mean,  
5 there's sites on the other side of the ridge that  
6 are not shown.

7           THE WITNESS (Cheiban): Yeah, so a  
8 couple of things. We do need to enhance the  
9 coverage in the Woodbridge area, but this map is  
10 not showing you our entire network. It's  
11 basically showing only the first tier neighbor of  
12 the site that we're discussing, but we do need to  
13 enhance the coverage in Woodbridge, that is true.

14          MR. MERCIER: Okay. Then we talked  
15 about when this site, if it's constructed and goes  
16 online, then you would decommission entirely the  
17 West Rock Ridge site, or are you going to keep one  
18 or two sectors up there to cover Woodbridge or  
19 some other location?

20          THE WITNESS (Cheiban): That's going to  
21 depend on the progress we make on Woodbridge. It  
22 may go either way. It may be that we need to keep  
23 one or two sectors temporarily until we have our  
24 site that covers the area in Woodbridge.

25          MR. MERCIER: Just out of curiosity,

1 why wouldn't -- it's probably another issue, but  
2 why wouldn't the West Rock Ridge tower serve that  
3 Woodbridge area rather than take it down and build  
4 something entirely new, is it too limited  
5 geographically?

6 THE WITNESS (Cheiban): I mean, it's a  
7 possibility. I think we also need more coverage  
8 in Woodbridge, and there are existing structures  
9 in that area. So we anticipate that we'll be able  
10 to do something without having to build a brand  
11 new facility, but I don't have all the details  
12 right now in my mind to discuss it in detail.

13 MR. MERCIER: Okay. But it is  
14 anticipated that eventually all the equipment that  
15 Cellco has on this particular West Rock Tower will  
16 be removed?

17 THE WITNESS (Cheiban): Eventually,  
18 that's correct.

19 MR. MERCIER: Just one other question  
20 regarding your interference issues. I understand  
21 the West Rock Ridge tower projects quite a ways.  
22 Why is that signal so dominant though? Why  
23 wouldn't a user just pick up the closer tower  
24 rather than pick up a tower that's on West Rock  
25 Ridge that might be miles out?

1           THE WITNESS (Cheiban): Because the  
2 tower on the ridge has, you know, what we call  
3 line of sight to those areas, so basically the  
4 signal is not obstructed by any buildings or  
5 anything. And it still reaches those far away  
6 areas with a stronger signal than a site that  
7 might be closer but does not have line of sight.

8           MR. MERCIER: Thank you.

9           MR. SILVESTRI: Just a follow-up on the  
10 line of sight aspect of it. Hypothetically, if  
11 the new tower is approved and built and you still  
12 look at coverage for Woodbridge, could you turn  
13 the antenna that are on the ridge, point it to  
14 Woodbridge and get line of sight coverage that  
15 way?

16           THE WITNESS (Cheiban): So we have  
17 sectors, we have antennas on the current site on  
18 the ridge that do cover Woodbridge, and that's  
19 what we were just discussing. If we don't have --  
20 you know, if we have not enhanced our coverage in  
21 Woodbridge, then we might keep those antennas  
22 there until we're ready to decommission. So we'd  
23 basically do a decommission in stages. We would  
24 not be taking out all the sectors at once. So  
25 that will depend on how things play out in

1 Woodbridge.

2 MR. SILVESTRI: But it's not a question  
3 of just trying to turn and redirect them?

4 THE WITNESS (Cheiban): We don't need  
5 to turn them. They are already pointed in that  
6 direction. Some of them are already pointed. So  
7 we point in different directions.

8 MR. SILVESTRI: Thank you. Any other  
9 questions from Council members?

10 Mr. Edelson.

11 MR. EDELSON: Further to Mr. Lynch. So  
12 doing a speed test right here right now in this  
13 room where I think we would say this is an area  
14 that has coverage for Verizon, at least from my  
15 bars, that seem pretty good, but I've got 4.1  
16 download megabits per second and upload .36. From  
17 Verizon's performance objectives, is that  
18 acceptable? Unacceptable? How would you view  
19 those kinds of numbers? Would that be an example  
20 of possible congestion, or I should say capacity  
21 exhaustion?

22 THE WITNESS (Cheiban): Those numbers  
23 are marginal. They are basically like right on  
24 the edge near what's considered unacceptable. And  
25 that's typically a problem inside buildings, you

1 know, even -- that's basically a problem that we  
2 face whenever you're inside a building that  
3 doesn't -- you know, where the signal doesn't  
4 propagate for various reasons, you know, whether  
5 windows or whatnot. It's a common problem.

6 MR. EDELSON: But again, this goes to  
7 the maps. That's why I brought it up. Because we  
8 show the map, the color that says inside  
9 buildings. And I know I can get a phone call  
10 here. I just got one. But from the standpoint of  
11 my trying to do something that was data intensive  
12 like a video, I think I'd be a very frustrated  
13 user and I'd say I don't have coverage in this  
14 building at this particular point in time. And I  
15 think that's what we're trying to move to.

16 And I don't know, Mr. Chairman, but  
17 maybe this is a bigger issue than just this  
18 particular project, that we've got to think about  
19 are the coverage maps really what we need to be  
20 looking at in the standpoint of the old approach  
21 to can I make a phone call or can't I, important  
22 in and of itself, but do we need a different kind  
23 of exhibit for us to be able to say the public  
24 need is different today than it was 20 years ago,  
25 how do we look at that public need and evaluate

1 it.

2 MR. SILVESTRI: Point well taken,  
3 Mr. Edelson. The other thing we have to watch is  
4 where do we draw the line on proprietary  
5 information.

6 MR. EDELSON: Well, that does lead me  
7 to my other question because I've been obviously  
8 frustrated here that I'm looking for some kind of  
9 metric, and I kind of was half expecting the  
10 answer would be we have that but we can't share it  
11 with you, but I didn't hear that. So I'm glad you  
12 said that, because as I sit here right now -- and  
13 I'm not saying it's going to be my final answer --  
14 but I'm going to say I'm thinking it's  
15 insufficient. You're making an argument about not  
16 coverage but capacity, and yet we don't have  
17 anything that helps us to look and say you're  
18 right, you do not have sufficient capacity in that  
19 area, it needs to be addressed with a new tower.  
20 And I'm unable right now to put my hands on the  
21 data that tells me you've made that case. Now, if  
22 there's proprietary reasons, we have ways to deal  
23 with that, but I didn't hear that argument so --

24 MR. SILVESTRI: Mr. Lynch had a  
25 follow-up.

1           MR. LYNCH: All the things we were  
2 discussing going into the coverage area more or  
3 less pertain to residential or private usage. Is  
4 there any difference that their data would be  
5 applied to commercial or business usage?

6           THE WITNESS (Brauer): I'm not aware of  
7 any difference for commercial or industrial versus  
8 residential usage.

9           MR. LYNCH: Thank you.

10          MR. SILVESTRI: Any additional  
11 questions?

12          MR. BALDWIN: Mr. Chairman, if I might,  
13 maybe perhaps on some tortured redirect, because I  
14 hear Mr. Edelson's point, and I think it's a good  
15 one, but I don't want to discount entirely the use  
16 of the propagation maps that have been provided in  
17 the application because they do provide evidence  
18 of a need.

19          REDIRECT EXAMINATION

20          MR. BALDWIN: And perhaps the missing  
21 link on the coverage plot, and I'll ask Mr. Brauer  
22 and Mr. Cheiban, if you provided a coverage plot  
23 that took the beta sector coverage off the  
24 existing West Rock Ridge tower and did not  
25 superimpose the coverage from the proposed Hamden

1 relo site, would there be gaps in service  
2 northeast of the ridge in the areas currently  
3 served by that beta sector antenna?

4 THE WITNESS (Cheiban): Yes.

5 MR. BALDWIN: So --

6 THE WITNESS (Cheiban): Taking away  
7 both sites.

8 MR. BALDWIN: Taking away both sites,  
9 would there be gaps in service that would open up,  
10 and those gaps would be shown on a propagation map  
11 similar to the ones that have been provided?

12 THE WITNESS (Cheiban): Correct.

13 MR. BALDWIN: So the second map showing  
14 proposed Hamden relo coverage with the existing  
15 surrounding sites show coverage in those areas  
16 that might otherwise show as gaps in service if  
17 the West Rock Ridge beta sector antennas were  
18 taken off the air? That got convoluted. I  
19 apologize.

20 THE WITNESS (Cheiban): Say it one more  
21 time.

22 MR. BALDWIN: So the coverage that we  
23 see in the proposed map, the second set of  
24 coverage maps shows --

25 THE WITNESS (Cheiban): With the new



1 site.

2 MR. BALDWIN: With the new site, yes --  
3 shows coverage in those areas that would otherwise  
4 be somewhat void of coverage if you take down the  
5 existing West Rock Ridge beta sector antennas?

6 THE WITNESS (Cheiban): Correct.

7 MR. BALDWIN: If you take down the beta  
8 sector West Rock Ridge antennas without filling in  
9 those gaps in service, would you in some respects  
10 also be satisfying some of your concerns for  
11 interference with some of those sites further  
12 away?

13 THE WITNESS (Cheiban): We would, but  
14 at the cost of having a big coverage gap.

15 MR. BALDWIN: I guess my point -- and  
16 you raise a good point, Mr. Edelson, with respect  
17 to the capacity issue, but I also don't want to  
18 lose focus on the fact that there is a coverage  
19 benefit. That coverage area that is provided --  
20 if you don't have coverage, you don't provide any  
21 of these services, right, voice, data, anything?  
22 So the coverage benefit is real, and I think  
23 perhaps we could have provided you with that  
24 additional map that showed that void in service,  
25 and perhaps that's on us, we should have also

1 provided that.

2 But we hear you on the other issues  
3 because I think that's a fair point. I think it's  
4 a fair point. It's been one we've struggled with  
5 for years, to be honest with you, on the whole  
6 capacity issue. And we've tried a couple of times  
7 to satisfy that question, and we'll think harder  
8 about it as we go forward as more of these sites  
9 become more capacity issues than coverage issues  
10 in particular.

11 MR. SILVESTRI: Thank you, Attorney  
12 Baldwin.

13 Any other questions from the Siting  
14 Council members or Mr. Mercier?

15 (No response.)

16 MR. SILVESTRI: Attorney Marino?

17 MR. MARINO: No questions.

18 MR. SILVESTRI: Thank you. Before  
19 closing the evidentiary record of this matter, the  
20 Connecticut Siting Council announces that briefs  
21 and proposed findings of fact may be filed with  
22 the Council by any party or intervenor no later  
23 than November 21, 2019. The submission of briefs  
24 or proposed findings of fact are not required by  
25 this Council, rather we leave it to the choice of

1 the parties and intervenors.

2           Anyone who has not become a party or  
3 intervenor, but who desires to make his or her  
4 views known to the Council, may file written  
5 statements with the Council within 30 days of the  
6 date hereof.

7           The Council will issue draft findings  
8 of fact, and thereafter parties and intervenors  
9 may identify errors or inconsistencies between the  
10 Council's draft findings of fact and the record;  
11 however, no new information, no new evidence, no  
12 argument, and no reply briefs without our  
13 permission, will be considered by the Council.

14           I hereby declare this hearing  
15 adjourned. I thank you all for your  
16 participation. And please drive safely.

17           (Whereupon, the witnesses were excused,  
18 and the above proceedings were adjourned at 2:12  
19 p.m.)

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CERTIFICATE

I hereby certify that the foregoing 66 pages are a complete and accurate computer-aided transcription of my original stenotype notes taken of the Council Meeting in Re: DOCKET NO. 486, TARPON TOWERS II, LLC APPLICATION FOR A CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY AND PUBLIC NEED FOR THE CONSTRUCTION, MAINTENANCE, AND OPERATION OF A TELECOMMUNICATIONS FACILITY LOCATED AT 796 WOODIN STREET, HAMDEN, CONNECTICUT, which was held before ROBERT SILVESTRI, HEARING OFFICER, at the Connecticut Siting Council, Ten Franklin Square, Hearing Room Two, New Britain, Connecticut, on Tuesday, October 22, 2019.

  
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Lisa L. Warner, CSR 061  
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