

STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

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VIA ELECTRONIC MAIL

May 16, 2017

TO:

Parties and Intervenors

FROM:

Melanie Bachman, Executive Director

RE:

DOCKET NO. 472 - Cellco Partnership d/b/a Verizon Wireless application for a Certificate of Environmental Compatibility and Public Need for the construction, maintenance, and operation of a telecommunications facility located at Bridgeport Tax Assessor's Map 85, Block 2805, Lot 29, 541 Broadbridge Road, Bridgeport, Connecticut.

At a pre-hearing teleconference held May 16, 2017, and attended by Kenneth C. Baldwin, Esq., the Council requested that the following format be used for the public hearing scheduled on June 15, 2017.

Pre-hearing Procedure

- 1. On or before June 1, 2017, all parties and intervenors are requested to exchange prehearing interrogatories with all other parties and intervenors.
- 2. On or before June 8, 2017, all parties and intervenors are requested to file responses to pre-hearing interrogatories and exchange pre-filed testimony, exhibits, witness lists, and items to be noticed administratively with the Council and all other parties and intervenors. To save the time and expense of parties, intervenors, and the public, all parties and intervenors are encouraged to resolve discrepancies of these items before the hearing.
- 3. Any person seeking to be admitted as a party or intervenor to the proceeding is requested to file a written petition with the Council on or before June 8, 2017.
- 4. All filings are to be in accordance with the State Solid Waste Management Plan and in accordance with Section 16-50j-12 of the Regulations of Connecticut State Agencies. The Council is requesting that all filings be submitted on recyclable paper, primarily regular weight white office paper. Please avoid using heavy stock paper, colored paper, and metal or plastic binders and separators.
- 5. Pursuant to Section 16-50j-21 of the Regulations of Connecticut State Agencies, at least ten business days prior to the public hearing, the applicant shall erect and maintain, in a legible condition, a sign not less than six feet by four feet at the entrance to the property from a public road where the proposed facility is to be located. The sign shall set forth the name of the applicant, the type of facility, the public hearing date, and contact information for the Council (Web site and phone number).
- 6. Enclosed is a list of items the Council wishes to notice administratively. Objections to any item on the list should be sent to the Council before the hearing.

Hearing Procedure

- 7. A public field review of the proposed site will be held on Thursday, June 15, 2017, beginning at 2:00 p.m. The applicant will fly a balloon between the hours of 8:00 a.m. and 6:00 p.m. at the proposed site, weather permitting, during the field review.
- 8. The 3:00 p.m., June 15, 2017, hearing session will provide the applicant, parties, and intervenors an opportunity to introduce exhibits and witnesses, and cross-examine positions. The applicant will be allowed to present its exhibits and witness panel, and then be subject to cross-examination by the Council and all parties and intervenors. All parties and intervenors will then be allowed to introduce their exhibits and witness panels, and be subject to cross-examination by the Council, the applicant and all other parties and intervenors.
- 9. All participants are requested to place nameplates on the table in front of each witness at the hearing.
- 10. The order of appearances and cross-examination will be governed by a hearing program developed by the Council for the proceeding. The Council may issue a draft version of the hearing program to parties and intervenors prior to the hearing.
- 11. The 7:00 p.m. hearing session on June 15, 2017, will be reserved for the public to make brief statements into the record. The Council requests that the applicant conduct a brief presentation prior to public comment, using 24-inch by 36-inch diagrams depicting site features, including a map showing abutting properties. The diagrams must be from materials already submitted into the record.
- 12. If time remains, the 7:00 p.m. hearing session may provide the applicant, parties, and intervenors an opportunity to continue their appearances and cross-examination that began during the 3:00 p.m. hearing session.
- 13. The Council will provide public officials who have not been granted party or intervenor status an opportunity to make a statement.
- 14. The Council may, at its discretion, group parties and intervenors with the same interest.
- 15. Individuals will be encouraged to participate through their elected officials and other party or intervenor groupings.
- 16. Any party or intervenor, including those that are members of non-profit corporations or citizens groups, that have attained party or intervenor status in the proceeding are deemed to be represented in the proceeding and may not submit oral or written statements into the record.
- 17. All participants will be encouraged to be brief, concise, non-repetitious, and courteous of all other participants.

Post-hearing procedure

- 18. A verbatim transcript of the hearing session will be made and deposited with the Bridgeport City Hall, Bridgeport, Connecticut, the Stratford Town Hall, Stratford, Connecticut and the Trumbull Town Hall, Trumbull, Connecticut for the convenience of the public.
- 19. Parties and intervenors will be allowed to submit briefs and proposed findings of fact within 30 days after the close of the hearing.
- 20. Members of the public will be allowed to submit public statements into the record within 30 days after the close of the hearing.
- 21. Deadlines for briefs, proposed findings of fact, and public statements will be final and no extensions will be granted.

Thank you for your cooperation.

MB/lm

Administrative Notice List Docket No. 472

FEDERAL

- 1. OFFICE OF ENGINEERING AND TECHNOLOGY, FEDERAL COMMUNICATIONS COMMISSION, QUESTIONS AND ANSWERS ABOUT BIOLOGICAL EFFECTS AND POTENTIAL HAZARDS OF RADIOFREQUENCY ELECTROMAGNETIC FIELDS, OET BULLETIN No. 56 (August 1999), available at http://www.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet56/oet56e4.pdf
- 2. OFFICE OF ENGINEERING AND TECHNOLOGY, FEDERAL COMMUNICATIONS COMMISSION, EVALUATING COMPLIANCE WITH FCC-GUIDELINES FOR HUMAN EXPOSURE TO RADIOFREQUENCY ELECTROMAGNETIC FIELDS, OET BULLETIN No. 65 (August 1997), available at http://www.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet65/oet65.pdf
- 3. Guidelines for Evaluating the Environmental Effects of Radiofrequency Radiation, Federal Communications Commission's Report and Order, 62 Fed. Reg. 3232 (September 12, 1997), available at http://www.epa.gov/fedrgstr/EPA-AIR/1997/January/Day-22/ga1350.htm
- 4. Telecommunications Act of 1996, as amended, Pub. L. No. 104-104, 110 Stat. 56 (codified as amended in scattered sections of 47 U.S.C), available at https://transition.fcc.gov/Reports/tcom1996.pdf
- 5. FEDERAL COMMUNICATIONS COMMISSION, WARNING, ALERT AND RESPONSE NETWORK ACT, Pub. L. No. 109-437, 120 Stat. 1936 (2006), (codified at 47 U.S.C. §332(d)(1)) (2006), available at http://transition.fcc.gov/pshs/docs/emergency-information/cmas-warn-act.pdf
- 6. Wireless Communications and Public Safety Act of 1999, as amended, 47 U.S.C. §§ 615-615b (2010).
- 7. Enhance 911 Act of 2004, as amended, 47 U.S.C. § 942 (2010).
- 8. Middle Class Tax Relief and Job Creation Act of 2012, Pub. L. No. 112-96, §6409 Wireless Facilities Deployment (2012), *available at* http://www.gpo.gov/fdsys/pkg/PLAW-112publ96/pdf/PLAW-112publ96.pdf.
- 9. Actions That May Have a Significant Environmental Effect, for Which Environmental Assessments (EAs) Must be Prepared, 47 C.F.R. § 1.1307 (2010).
- 10. Radiofrequency Radiation Exposure Limits, 47 C.F.R. § 1.1310 (2010).
- 11. Presidential Proclamation No. 8460, 74 Fed. Reg. 234 (December 8, 2009), available at http://www.presidency.ucsb.edu/ws/index.php?pid=86954
- 12. Presidential Order No. 13616, Accelerating Broadband Infrastructure Development, 77 Fed. Reg. 119 (June 14, 2012), available at http://www.gpo.gov/fdsys/pkg/FR-2012-06-20/pdf/2012-15183.pdf
- 13. Division of Migratory Bird Management, United States Fish & Wildlife Service, United States Department of the Interior, Service Interim Guidelines, Communications Tower Siting, Construction, Operation and Decommissioning Recommendations (last updated June 10, 2014), available at http://www.fws.gov/midwest/endangered/section7/telecomguidance.html
- 14. National Park Service, United States Department of the Interior, National Register of Historic Places available at https://www.nps.gov/nr/research/index.htm

- 15. FEDERAL AVIATION ADMINISTRATION, UNITED STATES DEPARTMENT OF TRANSPORTATION, OBSTRUCTION MARKING AND LIGHTING, ADVISORY CIRCULAR AC70/7460-1K (February 2007), available at https://www.faa.gov/documentlibrary/media/advisory_circular/ac%2070%207460-1k.pdf
- 16. Stephen J. Blumberg, et al, Wireless Substitution: Early Release of Estimates from the National Health Interview Survey, January June 2010, Division of Health Interview Statistics, National Center for Health Statistics, U.S. Center of Disease Control, December 21, 2010, available at http://www.cdc.gov/nchs/data/nhis/earlyrelease/wireless201012.pdf
- 17. FEDERAL COMMUNICATIONS COMMISSION, Public Notice Wireless Telecommunications Bureau Offers Guidance on Interpretation of Section 6409(a) of the Middle Class Tax Relief and Job Creation Act of 2012, DA 12-2407, January 25, 2013, available at https://apps.fcc.gov/edocs-public/attachmatch/DA-12-2047A1.pdf
- 18. Connecting America: The National Broadband Plan, Federal Communications Commission (2010), available at http://www.broadband.gov/plan/
- 19. FEDERAL COMMUNICATIONS COMMISSION, Text-to-911: Quick Facts & FAQs, June 2013, available at http://www.fcc.gov/guides/text-911-quick-facts-faqs.
- 20. FEDERAL COMMUNICATIONS COMMISSION, Wireless Infrastructure Report and Order, FCC 14-153, October 21, 2014, available at http://www.fcc.gov/document/wireless-infrastructure-report-and-order
- 21. United States Fish and Wildlife Service, Bog Turtle Recovery Plan, Northern Population, May 15, 2001, available at http://www.fws.gov/northeast/nyfo/es/bogturtle.pdf

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- 22. STATE OF CONNECTICUT SITING COUNCIL, STATEWIDE PLAN FOR WIRELESS TELECOMMUNICATIONS COVERAGE, Revised February 2014, *available at* http://www.ct.gov/csc/lib/csc/pendingproceeds/2013telcomplan-pub.pdf
- 23. STATE OF CONNECTICUT SITING COUNCIL, TELECOMMUNICATIONS FACILITIES: AN ILLUSTRATED PRIMER ON THE SITING OF FACILITIES WITHIN CONNECTICUT AND THROUGHOUT THE NATION, VERSION II, available at http://www.ct.gov/csc/lib/csc/csc tower 3 07.pdf
- 24. STATE OF CONNECTICUT SITING COUNCIL, STATEWIDE TELECOMMUNICATIONS COVERAGE DATABASE, available at http://www.ct.gov/csc/cwp/view.asp?a=895&Q=248312&cscNav=1
- 25. **DOCKET NO. 432** Feasibility study of back-up power requirements for telecommunications towers and antennas pursuant to Public Act 12-148, *available at* http://www.ct.gov/csc/cwp/view.asp?a=962&Q=511254&PM=1
- 26. **DOCKET NO. 442** New Cingular Wireless PCS, LLC Certificate of Environmental Compatibility and Public Need for the construction, maintenance, and operation of a telecommunications facility located at 284 New Canaan Avenue, Norwalk, Connecticut. Memorandum from Siting Council Acting Executive Director to Parties and Intervenors, Daniel Forrest and Todd Levine of SHPO, dated February 11, 2014

Department of Energy and Environmental Protection

- 27. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, CONNECTICUT COUNCIL ON SOIL AND WATER CONSERVATION, Connecticut Guidelines for Soil Erosion and Sediment Control, DEP Bulletin 34 (May 2002, last revised September 2007), available at http://www.ct.gov/deep/cwp/view.asp?a=2720&q=325660&deepNav GID=1654
- 28. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, The Connecticut Stormwater Quality Manual, 2004 and appendices, available at http://www.ct.gov/deep/cwp/view.asp?a=2721&q=325704&depNav GID=1654
- 29. CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Amphibians and Reptiles in Connecticut, DEP Bulletin 32, Michael W. Klemens (2000), available at http://www.ctdeepstore.com
- 30. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF WATER PROTECTION AND LAND REUSE, PLANNING AND STANDARDS DIVISION, Water Quality Standards, Effective October 10, 2013, available at http://www.ct.gov/deep/lib/deep/regulations/22a/22a-426-1through9.pdf
- 31. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Connecticut Air Quality Standards, Effective April 15, 2014, Regulations of Connecticut State Agencies §§ 22a-174-24, et seq.
- 32. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Connecticut Noise Control Regulations, Effective June 15, 1978, Regulations of Connecticut State Agencies §\$22a-69-1, et seq.
- 33. STATE OF CONNECTICUT, DEPT. OF PUBLIC UTILITY CONTROL, Docket No. 08-06-19, DPUC Investigation into the Deployment of Distributed Antenna System (DAS) in the Public Rights of Way, September 29, 2010.
- 34. Letter from Elizabeth Brothers, Assistant Director, State of Connecticut Department of Environmental Protection, to Christopher B. Fisher, Esq., Attorney, Cuddy & Feder, LLP (Aug. 10, 2009), available at http://www.ct.gov/csc/lib/csc/pendingproceeds/docket_376/do376-20090817-depcommentadminnotice.pdf
- 35. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, Connecticut's Endangered, Threatened and Special Concern Species 2015, August 2015, available at http://www.ct.gov/deep/lib/deep/wildlife/pdf files/nongame/ETS15.pdf
- 36. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, *Connecticut's Wildlife Action Plan*, 2015 Revision, available at http://www.ct.gov/deep/cwp/view.asp?a=2723&q=329520&deepNav GID=1719#Review
- 37. PUBLIC UTILITIES REGULATORY AUTHORITY, Connecticut Public Utilities Cybersecurity Action Plan, April 6, 2016, available at http://www.ct.gov/pura/lib/pura/electric/cyber-report-April 6-2016.pdf

Department of Transportation

- 38. STATE OF CONNECTICUT DEPARTMENT OF TRANSPORTATION, CONNDOT DRAINAGE MANUAL (2000, last revised December 2003), *available at* http://www.ct.gov/dot/cwp/view.asp?a=3200&q=260116
- 39. STATE OF CONNECTICUT DEPARTMENT OF TRANSPORTATION, POLICY STATEMENT FOR TELECOMMUNICATIONS INSTALLATIONS WITHIN THE STATE HIGHWAY RIGHT OF WAY, POLICY NO. E&H.O. 53 (Aug. 7, 2006), available at http://www.ct.gov/csc/lib/csc/row_ps.pdf

Other State Agencies

- 40. STATE OF CONNECTICUT OFFICE OF POLICY AND MANAGEMENT, Conservation and Development Policies Plan for Connecticut 2013-2018, June 5, 2013, available at http://www.ct.gov/opm/lib/opm/igp/org/cdupdate/2013-2018_cd_plan.pdf
- 41. State Plan of Conservation and Development, as amended, Conn. Gen. Stat. §§ 16a-27 to 16a-32a (2013).
- 42. STATE OF CONNECTICUT DEPARTMENT OF PUBLIC HEALTH, ENVIRONMENTAL AND OCCUPATIONAL HEALTH ASSESSMENT, RADIATION CELL PHONE TOWERS QUESTIONS AND ANSWERS ABOUT HEALTH, (May 2015), available at http://www.ct.gov/dph/lib/dph/environmental health/eoha/pdf/051115 cell phone tower final.pdf
- 43. STATE OF CONNECTICUT DEPARTMENT OF PUBLIC HEALTH, CELL PHONES QUESTIONS AND ANSWERS ABOUT SAFETY (May 2015), available at http://www.ct.gov/dph/lib/dph/environmental-health/eoha/toxicology-risk-assessment/050815 cell phone sfinal.pdf
- 44. STATE OF CONNECTICUT, STATE VEGETATION MANAGEMENT TASK FORCE, Final Report Issued to the Connecticut Department of Energy and Environmental Protection, August 28, 2012, available at http://www.ct.gov/deep/lib/deep/forestry/vmtf/final_report/symtf-final_report.pdf
- 45. Final Report of the Two Storm Panel, January 9, 2012, *available at* http://www.governor.ct.gov/malloy/lib/malloy/two_storm_panel_final_report.pdf.
- 46. DEPARTMENT OF EMERGENCY SERVICES AND PUBLIC PROTECTION, DIVISION OF EMERGENCY MANAGEMENT AND HOMELAND SECURITY, STATE OF CONNECTICUT STATE RESPONSE FRAMEWORK, VERSION 2.0, August 2011, available at http://www.ct.gov/demhs/lib/demhs/ct_srf_aug_2011.pdf
- 47. DEPARTMENT OF EMERGENCY SERVICES AND PUBLIC PROTECTION, DIVISION OF EMERGENCY MANAGEMENT AND HOMELAND SECURITY, STATE OF CONNECTICUT STATE RESPONSE FRAMEWORK, Draft Connecticut Emergency Support Function 12, All Hazards Energy and Utilities Annex, July 2012, available at http://www.ct.gov/demhs/lib/demhs/eppi/esf 12 all-hazards energy and utilities annex final draft july 2012.pdf
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- 51. TELECOMMUNICATIONS INDUSTRY ASSOCIATION & ELECTRONICS INDUSTRIES ASSOCIATION, Structural Standards for Steel Antenna Towers and Antenna Supporting Structures, TIA/EIA-222-G (2006), available at https://global.ihs.com/search_res.cfm?RID=TIA&INPUT_DOC_NUMBER=TIA-222
- 52. Letter from John R. Morissette, Manager of Transmission Siting and Permitting, The Connecticut Light and Power Company, to Christopher B. Fisher, Esq., Attorney, Cuddy & Feder, LLP, (Feb. 19, 2010) regarding CL&P policy on the installation of cellular and PCS antennas on electric transmission structures, *available at* http://www.ct.gov/csc/lib/csc/pendingproceeds/docket_388/do388-20100312_supplemental_submission.pdf
- 53. HEALTH PROTECTION AGENCY, Health Effects From Radiofrequency Magnetic Fields, Report of the Independent Advisory Group on Non-Ionising Radiation, April 2012, available at https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/333080/RCE-20 Health Effects RF Electromagnetic fields.pdf
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ENVIRONMENTAL

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MAPS

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- 60. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Aquifer Protection Area Map for State of Connecticut, last updated February 14, 2017, available at http://www.ct.gov/deep/cwp/view.asp?a=2685&q=322248
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- 64. STATE OF CONNECTICUT DEPARTMENT OF TRANSPORTATION, Connecticut Official State Tourism Map.
- 65. NATIONAL AUDUBON SOCIETY, Connecticut Important Bird Areas, available at http://netapp.audubon.org/iba/state/US-CT
- 66. Mail-A-Map Street Map, Bridgeport, Stratford, & Trumbull, available at http://mailamap.com/street-maps
- 67. United States Geological Survey, Connecticut Topographic Map Collection (Bridgeport), available at http://magic.lib.uconn.edu/topographic maps.html