

STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL Ten Franklin Square, New Britain, CT 06051 Phone: (860) 827-2935 Fax: (860) 827-2950 E-Mail: siting.council@po.state.ct.us Web Site: www.ct.gov/csc

Hearing Program Docket No. 469 Thursday, October 6, 2016 3:00 p.m. and 7:00 p.m. Killingly Town Hall Town Meeting Room 172 Main Street, Killingly, Connecticut

- I. Opening by Council
 - A. Statement read by Chair.
 - B. Comments by Public Official(s) (if any)
 - C. Motions (if any)
 - D. Administrative Notice taken by Council

FEDERAL

- OFFICE OF ENGINEERING AND TECHNOLOGY, FEDERAL COMMUNICATIONS COMMISSION, QUESTIONS AND ANSWERS ABOUT BIOLOGICAL EFFECTS AND POTENTIAL HAZARDS OF RADIOFREQUENCY ELECTROMAGNETIC FIELDS, OET BULLETIN NO. 56 (August 1999), *available at* <u>http://www.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet56/oet56e4.pdf</u>
- OFFICE OF ENGINEERING AND TECHNOLOGY, FEDERAL COMMUNICATIONS COMMISSION, EVALUATING COMPLIANCE WITH FCC-GUIDELINES FOR HUMAN EXPOSURE TO RADIOFREQUENCY ELECTROMAGNETIC FIELDS, OET BULLETIN NO. 65 (August 1997), *available at* http://www.fcc.gov/Bureaus/Engineering Technology/Documents/bulletins/oet65/oet65.pdf
- 3. Guidelines for Evaluating the Environmental Effects of Radiofrequency Radiation, Federal Communications Commission's Report and Order, 62 Fed. Reg. 3232 (September 12, 1997),
- Communications Commission's Report and Order, 62 Fed. Reg. 3232 (September 12, 1997), available at http://www.epa.gov/fedrgstr/EPA-AIR/1997/January/Day-22/ga1350.htm
- 4. Telecommunications Act of 1996, as amended, Pub. L. No. 104-104, 110 Stat. 56 (codified as amended in scattered sections of 47 U.S.C), *available at* <u>http://clerk.house.gov/library/reference-files/PPL_TelecommunicationsAct_%201996.pdf</u>
- 5. FEDERAL COMMUNICATIONS COMMISSION, WARNING, ALERT AND RESPONSE NETWORK ACT, Pub. L. No. 109-437, 120 Stat. 1936 (2006), (codified at 47 U.S.C. §332(d)(1)) (2006), *available at* http://transition.fcc.gov/pshs/docs/emergency-information/cmas-warn-act.pdf
- 6. Wireless Communications and Public Safety Act of 1999, as amended, 47 U.S.C. §§ 615-615b (2010).

- 7. Enhance 911 Act of 2004, as amended, 47 U.S.C. § 942 (2010).
- Middle Class Tax Relief and Job Creation Act of 2012, Pub. L. No. 112-96, §6409 Wireless Facilities Deployment (2012), *available at* <u>http://www.gpo.gov/fdsys/pkg/PLAW-112publ96/pdf/PLAW-112publ96.pdf</u>.
- 9. Actions That May Have a Significant Environmental Effect, for Which Environmental Assessments (EAs) Must be Prepared, 47 C.F.R. § 1.1307 (2010).
- 10. Radiofrequency Radiation Exposure Limits, 47 C.F.R. § 1.1310 (2010).
- 11. Presidential Proclamation No. 8460, 74 Fed. Reg. 234 (December 8, 2009), *available at* <u>http://www.presidency.ucsb.edu/ws/index.php?pid=86954</u>
- Presidential Order No. 13616, Accelerating Broadband Infrastructure Development, 77 Fed. Reg. 119 (June 14, 2012), *available at* http://www.gpo.gov/fdsys/pkg/FR-2012-06-20/pdf/2012-15183.pdf
- 13. Division of Migratory Bird Management, United States Fish & Wildlife Service, United States Department of the Interior, *Service Interim Guidelines, Communications Tower Siting, Construction, Operation and Decommissioning Recommendations* (last updated June 10, 2014), *available at* http://www.fws.gov/midwest/endangered/section7/telecomguidance.html
- 14. National Park Service, United States Department of the Interior, National Register of Historic Places (July 2010), available at http://www.nps.gov/history/nr/research/index.htm
- 15. FEDERAL AVIATION ADMINISTRATION, UNITED STATES DEPARTMENT OF TRANSPORTATION, OBSTRUCTION MARKING AND LIGHTING, ADVISORY CIRCULAR AC70/7460-1K (February 2007), *available at* <u>https://oeaaa.faa.gov/oeaaa/external/content/AC70_7460_1K.pdf</u>.
- 16. Stephen J. Blumberg, et al, Wireless Substitution: Early Release of Estimates from the National Health Interview Survey, January – June 2010, Division of Health Interview Statistics, National Center for Health Statistics, U.S. Center of Disease Control, December 21, 2010, available at <u>http://www.cdc.gov/nchs/data/nhis/earlyrelease/wireless201012.pdf</u>
- FEDERAL COMMUNICATIONS COMMISSION, Public Notice Wireless Telecommunications Bureau Offers Guidance on Interpretation of Section 6409(a) of the Middle Class Tax Relief and Job Creation Act of 2012, DA 12-2407, January 25, 2013, *available at* <u>https://apps.fcc.gov/edocs_public/attachmatch/DA-12-2047A1.pdf</u>
- 18. Connecting America: The National Broadband Plan, Federal Communications Commission (2010), *available at* <u>http://www.broadband.gov/plan/</u>.
- 19. FEDERAL COMMUNICATIONS COMMISSION, Text-to-911: Quick Facts & FAQs, June 2013, *available at http://www.fcc.gov/guides/text-911-quick-facts-faqs.*
- 20. FEDERAL COMMUNICATIONS COMMISSION, Wireless Infrastructure Report and Order, FCC 14-153, October 21, 2014, *available at* <u>http://www.fcc.gov/document/wireless-infrastructure-report-and-order</u>

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- 21. STATE OF CONNECTICUT SITING COUNCIL, STATEWIDE PLAN FOR WIRELESS TELECOMMUNICATIONS COVERAGE, Revised February 2014, *available at* <u>http://www.ct.gov/csc/lib/csc/pendingproceeds/2013telcomplan-pub.pdf</u>
- 22. STATE OF CONNECTICUT SITING COUNCIL, TELECOMMUNICATIONS FACILITIES: AN ILLUSTRATED PRIMER ON THE SITING OF FACILITIES WITHIN CONNECTICUT AND THROUGHOUT THE NATION, VERSION II, *available at* http://www.ct.gov/csc/lib/csc/csc_tower_3_07.pdf
- 23. STATE OF CONNECTICUT SITING COUNCIL, STATEWIDE TELECOMMUNICATIONS COVERAGE DATABASE, *available at* <u>http://www.ct.gov/csc/cwp/view.asp?a=895&Q=248312&cscNav=</u>
- 24. DOCKET NO. 432 Feasibility study of back-up power requirements for telecommunications towers and antennas pursuant to Public Act 12-148, *available at* <u>http://www.ct.gov/csc/cwp/view.asp?a=962&Q=511254&PM=1</u>
- 25. DOCKET NO. 442 New Cingular Wireless PCS, LLC Certificate of Environmental Compatibility and Public Need for the construction, maintenance, and operation of a telecommunications facility located at 284 New Canaan Avenue, Norwalk, Connecticut. Memorandum from Siting Council Acting Executive Director to Parties and Intervenors, Daniel Forrest and Todd Levine of SHPO, dated February 11, 2014

Department of Energy and Environmental Protection

- 26. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, 2005 COMPREHENSIVE WILDLIFE CONSERVATION STRATEGY, 2015 REVISION, *available at* <u>http://www.ct.gov/deep/cwp/view.asp?a=2723&q=329520&depNav_GID=1719#Review</u>
- 27. CONNECTICUT COUNCIL ON SOIL AND WATER CONSERVATION, STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, CONNECTICUT GUIDELINES FOR SOIL EROSION AND SEDIMENT CONTROL, DEP BULLETIN 34 (May 2002, last revised September 2007), *available at* http://www.ct.gov/dep/cwp/view.asp?a=2720&q=325660&depNay_GID=1654
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- 31. CONNECTICUT AIR QUALITY STANDARDS, CONNECTICUT DEPT. OF ENERGY AND ENVIRONMENTAL PROTECTION, Regs. Conn. State Agencies §§ 22a-174-24, et seq. (2006).
- 32. CONNECTICUT NOISE CONTROL REGULATIONS, CONNECTICUT DEPT. OF ENERGY AND ENVIRONMENTAL PROTECTION, Regs. Conn. State Agencies §§22a-69-1, et seq. (2006).
- 33. STATE OF CONNECTICUT, DEPT. OF PUBLIC UTILITY CONTROL, Docket No. 08-06-19, DPUC Investigation into the Deployment of Distributed Antenna System (DAS) in the Public Rights of Way, September 29, 2010.
- Letter from Elizabeth Brothers, Assistant Director, State of Connecticut Department of Environmental Protection, to Christopher B. Fisher, Esq., Attorney, Cuddy & Feder, LLP (Aug. 10, 2009), *available at* <u>http://www.ct.gov/csc/lib/csc/pendingproceeds/docket_376/do376-</u> 20090817-depcommentadminnotice.pdf
- 35. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, Connecticut's Endangered, Threatened and Special Concern Species 2015, August 2015, available at <u>http://www.ct.gov/deep/lib/deep/wildlife/pdf_files/nongame/ETS15.pdf</u>
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Other State Agencies

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- 41. State Plan of Conservation and Development, as amended, Conn. Gen. Stat. §§ 16a-27 to 16a-32a (2013).
- 42. STATE OF CONNECTICUT DEPARTMENT OF PUBLIC HEALTH, ENVIRONMENTAL AND OCCUPATIONAL HEALTH ASSESSMENT, RADIATION CELL PHONE TOWERS QUESTIONS AND ANSWERS ABOUT HEALTH, (May 2015), *available at* <u>http://www.ct.gov/dph/lib/dph/environmental health/eoha/pdf/051115 cell phone tower final.pdf</u>

- 43. STATE OF CONNECTICUT DEPARTMENT OF PUBLIC HEALTH, CELL PHONES QUESTIONS AND ANSWERS ABOUT SAFETY (May 2015), *available at* <u>http://www.ct.gov/dph/lib/dph/environmental health/eoha/toxicology risk assessment/050</u> <u>815 cell phones final.pdf</u>
- 44. STATE OF CONNECTICUT, STATE VEGETATION MANAGEMENT TASK FORCE, *Final Report Issued* to the Connecticut Department of Energy and Environmental Protection, August 28, 2012, available at <u>http://www.ct.gov/deep/lib/deep/forestry/vmtf/final_report/svmtf_final_report.pdf</u>
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- 46. Final Report of the Two Storm Panel, January 9, 2012, *available at* <u>http://www.governor.ct.gov/malloy/lib/malloy/two_storm_panel_final_report.pdf</u>.
- 47. DEPARTMENT OF EMERGENCY SERVICES AND PUBLIC PROTECTION, DIVISION OF EMERGENCY MANAGEMENT AND HOMELAND SECURITY, STATE OF CONNECTICUT STATE RESPONSE FRAMEWORK, VERSION 2.0, August 2011, *available at* <u>http://www.ct.gov/demhs/lib/demhs/ct_srf_aug_2011.pdf</u>
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MAPS

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- 62. STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Natural Diversity Database Map for the Town of Killingly, (last updated June 2016), available at http://www.depdata.ct.gov/naturalresources/endangeredspecies/nddbpdfs.asp
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- 68. National Audubon Society, *Connecticut Important Bird Areas, available at* <u>http://netapp.audubon.org/iba/state/US-CT</u>
- 69. United States Geological Survey, Connecticut Topographic Map Collection (Killingly), *available at* <u>http://magic.lib.uconn.edu/topographic_maps.html</u>
- E. State Agency comments
 - 1. Department of Transportation, dated August 17, 2016
- F. Municipal comments
- G. Telecommunications Carrier Comments

II. Appearance by Applicant

Applicant: Cellco Partnership d/b/a Verizon Wireless

Representative: Kenneth C. Baldwin, Esq. Robinson & Cole LLP

- A. Administrative Notice.
- B. Exhibits for Identification.
 - 1. Application for a Certificate of Environmental Compatibility and Public Need filed by Cellco Partnership d/b/a Verizon Wireless, received July 26, 2016, and attachments and bulk file exhibits including:

Bulk file exhibits:

- a. Technical Report to the Town of Killingly, dated December 1, 2015
- b. Town of Killingly Zoning Regulations
- c. Town of Killingly Inland Wetlands and Watercourses Regulations
- d. Town of Killingly Plan of Conservation and Development
- 2. Applicant's Affidavit of Publication, dated August 8, 2016
- 3. Applicant's Responses to Council Interrogatories, dated September 21, 2016
- 4. Applicant's Sign Posting Affidavit, dated September 27, 2016
- C. Swear Witnesses
 - 1. Anthony Befera, Manager-Real Estate & Project Implementation, Cellco Partnership
 - 2. Ray Luke Paradis, Radio Frequency Engineer, Cellco Partnership
 - 3. Douglas J. Roberts, AIA, Hudson Design Group LLC
 - 4. Michael Libertine, LEP, Director of Siting and Permitting, All-Points Technology Corp. P.C.
 - 5. Dean Gustafson, Senior Wetland Scientist and Professional Soil Scientist, All-Points Technology Corp. P.C.
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
- III. Closing by Connecticut Siting Council.