

**In The Matter Of:**  
*Application from NTE Connecticut, LLC*

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*Siting Council Hearing*  
*January 10, 2017*

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1                   STATE OF CONNECTICUT  
2                   CONNECTICUT SITING COUNCIL

3  
4                   Docket No. 470

5           Application from NTE Connecticut, LLC for a  
6           Certificate of Environmental Compatibility and  
7           Public Need for the Construction, Maintenance, and  
8           Operation of a 550-Megawatt Dual-Fuel Combined  
9           Cycle Electric Generating Facility and Associated  
10          Electrical Interconnection Switchyard Located at  
11          180 and 189 Lake Road, Killingly, Connecticut

12  
13           Siting Council Hearing held at the  
14           Connecticut Siting Council, 10 Franklin, Square,  
15           New Britain, Connecticut, Tuesday, January 10,  
16           2017, beginning at 11:00 a.m.

17  
18          H e l d   B e f o r e :

19                   ROBIN STEIN, Chairman  
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## 1   A p p e a r a n c e s:

## 2           Council Members:

3                   JAMES MURPHY,

4                   Vice Chairman

5

6                   ROBERT HANNON,

7                   DEEP Designee

8

9                   LARRY LEVESQUE, ESQ.

10                  PURA Designee

11

12                  MICHAEL HARDER

13                  DANIEL P. LYNCH, JR.

14                  ROBERT SILVESTRI

15

## 16                  Council Staff:

17                          MELANIE BACHMAN, ESQ.,

18                          Executive Director and

19                          Staff Attorney

20

21                          MICHAEL PERRONE

22                          Siting Analyst

23

24

25

1 A p p e a r a n c e s:(cont'd)

2 For NTE CONNECTICUT, LLC:

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4 280 Trumbull Street

5 Hartford, Connecticut 06103-3597

6 BY: KENNETH C. BALDWIN, ESQ.

7 JAMES P. RAY, ESQ.

8

9 For THE SIERRA CLUB:

10 50 F Street NW., 8th Floor

11 Washington, D.C. 20001

12 BY: JOSHUA BERMAN, ESQ.

13

14 For NAPP, and THE WYNDHAM LAND TRUST:

15 REID & RIEGE

16 One Financial Plaza

17 Hartford, Connecticut 06103

18 BY: JOHN BASHAW, ESQ.

19 MARY MILLER, ESQ.

20

21 For CONNECTICUT FUND FOR THE ENVIRONMENT:

22 900 Chapel Street

23 Upper Mezzanine,

24 New Haven, Connecticut 06510

25 BY: JOHN LOONEY, ESQ.

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THE CHAIRMAN: Good morning, ladies and gentlemen. I'd like to call to order the hearing on Docket 470 of the Siting Council today, Tuesday, January 10, 2017. My name is Robin Stein. I'm Chairman of the Siting Council.

This evidentiary hearing is a continuation of the hearings held on October 20, 2016; November 3, 2016; November 15, 2016; and December 15th, also in 2016. It's held pursuant to the provisions of Title 16 of the Connecticut General Statutes, and of the Uniform Administrative Procedure Act, upon an application from NTE, Connecticut, LLC, for a certificate of environmental compatibility and public need for the construction, maintenance and operation of a 550-megawatt dual-fuel combined-cycle electric generating facility, and associated electrical interconnection switchyard located at 180 and 189 Lake Road in Killingly, Connecticut. The application was received by the Council on August 17, 2016.

A verbatim transcript will be made of the hearing and deposited at the town clerk's offices in Killingly, Pomfret and Putnam Town

1 Halls for the convenience of the public.

2 I wish to call your attention to  
3 the items shown in the hearing program marked as  
4 Roman numeral 1D, items 1 through 109.

5 Does the applicant or any  
6 party/intervener have any objection to  
7 the addition of item 11 that the Council has  
8 administratively noticed?

9 (No response.)

10 THE CHAIRMAN: Hearing and seeing  
11 none, accordingly the Council hereby  
12 administratively notices this existing document.  
13 We will proceed in accordance with the prepared  
14 agenda, copies of which are available over by the  
15 door, I believe, or in that general area.

16 I have a motion for Joshua Berman  
17 to appear pro hac vice, dated December 23, 2016.

18 Attorney Bachman, would you please  
19 comment?

20 MS. BACHMAN: Thank you,  
21 Mr. Chairman.

22 At the time that the Sierra Club  
23 had requested party status we were aware of the  
24 fact that the pro hac vice rule was going to  
25 change as of January 1. And so we conditioned

1 their status on the submission of an application.  
2 They will appear pro hac vice on or before the  
3 31st of December, which they did, and therefore  
4 staff recommends that we approve the motion and  
5 grant them full status.

6 THE CHAIRMAN: Do I have A motion?

7 MR. HANNON: I'll move it.

8 MR. MURPHY: Second.

9 THE CHAIRMAN: All those in favor,  
10 signify it by saying, aye.

11 THE COUNCIL: Aye.

12 THE CHAIRMAN: Opposed?

13 (No response.)

14 THE CHAIRMAN: The motion carries.

15 And I have a motion for leave to  
16 file surrebuttal testimony from the Sierra Club,  
17 and Not Another Power Plant dated December 22,  
18 2016. Again Attorney Bachman, please?

19 MS. BACHMAN: Thank you,  
20 Mr. Chairman.

21 In the closed proceeding on  
22 December 15th we did have the pleasure of having  
23 the opportunity to cross-examine Mr. Fagan. On  
24 portions of the topics that were confidential. He  
25 has submitted additional rebuttal testimony that

1 is not confidential and he is available today for  
2 cross-examination this afternoon on that rebuttal  
3 testimony. So staff recommends that we grant the  
4 motion.

5 MR. MURPHY: So moved,  
6 Mr. Chairman.

7 MR. HANNON: Second.

8 THE CHAIRMAN: All those in favor,  
9 signify it by saying, aye.

10 THE COUNCIL: Aye.

11 THE CHAIRMAN: Opposed?  
12 Abstention?

13 (No response.)

14 THE CHAIRMAN: The motion carries.

15 We have a request from NTE for  
16 their proposed redactions to the December 15,  
17 2016, closed proceeding transcript dated  
18 December 29, 2016.

19 Attorney Bachman, please?

20 MS. BACHMAN: Thank you,  
21 Mr. Chairman.

22 During the holidays the closed  
23 proceeding transcript actually came in earlier  
24 than we expected. It was expedited, and so the  
25 parties who have signed the nondisclosure



1 agreement through e-mail have reviewed the  
2 confidential transcript and the proposed  
3 redactions by NTE. There are no objections, and  
4 therefore staff recommends that we grant that  
5 request.

6 MR. MURPHY: I'll move approval,  
7 Mr. Chairman.

8 MR. HANNON: Second.

9 THE CHAIRMAN: Motion and a second.  
10 All those in favor, signify it by saying, aye.

11 THE COUNCIL: Aye.

12 THE CHAIRMAN: Opposed?  
13 Abstention?

14 (No response.)

15 THE CHAIRMAN: The motion carries.

16 I have a request from NAPP/WLT for  
17 a submission of prefiled testimony of witnesses  
18 with Karen Johnson, Jason Anderson, Charlotte  
19 Desautels, Carolyn Johnston, and Benjamin  
20 Williams, as full exhibits without  
21 cross-examination.

22 Again Attorney Bachman, please?

23 MS. BACHMAN: Thank you,  
24 Mr. Chairman.

25 Again during the holidays Attorney

1 Bashaw respectfully had just requested all the  
2 parties to indicate whether or not they had some  
3 cross-examination for the Killingly resident  
4 witness panel. And we gave a 48-hour period for  
5 everyone to indicate whether or not they had  
6 cross, including this Council and our staff. And  
7 no one indicated that they had any cross.

8 So therefore, I recommend that the  
9 Council grant this request to admit those exhibits  
10 as full exhibits without cross-examination.

11 THE CHAIRMAN: Okay. Do I have a  
12 motion?

13 MR. MURPHY: I'll move approval,  
14 Mr. Chairman, if there's no objections today.

15 THE CHAIRMAN: Second?

16 MR. HANNON: I'll second.

17 THE CHAIRMAN: All those in favor  
18 signify by saying aye.

19 THE COUNCIL: Aye.

20 THE CHAIRMAN: Opposed?  
21 Abstention?

22 (No response.)

23 THE CHAIRMAN: The motion carries.

24 We have a request from the Sierra  
25 Club for supplemental administrative notice items,

1 plural, dated January 9, 2017.

2                   Again Attorney Bachman, do you wish  
3 to comment?

4                   MS. BACHMAN: Aside from the  
5 24-hour notice of the request for the  
6 administrative notice items, that hopefully  
7 everyone did have at least an opportunity to check  
8 the links and see what the substance of those  
9 items are about. Staff does recommend that the  
10 request be granted, Mr. Chairman.

11                   THE CHAIRMAN: Motion?

12                   MR. MURPHY: So moved,  
13 Mr. Chairman.

14                   THE CHAIRMAN: Second?

15                   MR. HANNON: Second.

16                   THE CHAIRMAN: I also would just  
17 like to comment that, if I am correct, today is  
18 January 10th. And it's really not appreciated  
19 with the volume of material that we have been  
20 receiving that we get additional items one day in  
21 advance. So I'm going to support the motion to  
22 allow this for what it's worth.

23                   I would ask that all parties in  
24 this matter get any material they want before this  
25 Council, so we can make an intelligent ultimate

1 decision, to us with more than 24-hour notice.

2 I have a motion and a second. All  
3 those in favor signify it by saying, aye.

4 THE COUNCIL: Aye.

5 THE CHAIRMAN: Opposed?

6 Abstention?

7 (No response.)

8 THE CHAIRMAN: The motion carries.

9 Okay. We're going to begin with  
10 cross-examination of the applicant by the group  
11 parties, not Another Power Plant, Sierra Club and  
12 the Wyndham Land Trust, to be followed by  
13 cross-examination of the applicant by the  
14 Connecticut Fund for the Environment.

15 MR. BALDWIN: Mr. Chairman, as  
16 Mr. Bashaw gets ready for his cross-examination we  
17 had one homework assignment from the last hearing.  
18 Perhaps we could deal with that right upfront with  
19 respect to some questions asked by Mr. Ashton?

20 THE CHAIRMAN: Okay. Sure.

21 MR. BALDWIN: Chris Rega on our  
22 witness panel, who's already sworn, will address  
23 that more direct response to Mr. Ashton's  
24 question.

25

1 F R E D S E L L A R S ,  
2 G E O R G E L O G A N ,  
3 L Y N N G R E S O C K ,  
4 K E V I N F O W L E R ,  
5 M A R K M I R A B I T O ,  
6 T I M E V E S ,  
7 C H R I S R E G A ,  
8 M I K E B R A D L E Y ,  
9 N O R M T H I B E A L T ,  
10 S C O T T H E S K E T H ,

11 recalled as witnesses, having been previously  
12 sworn, were examined and testified on their  
13 oaths as follows:

14

15 THE WITNESS (Rega): Thank you.

16 Last time Mr. Ashton had indicated  
17 that our facility would need to coordinate our  
18 outages with an organization called NEEPC. Since  
19 last time we did a little bit of research, and  
20 this organization NEEPC is an organization that no  
21 longer exists anymore, but -- but its function is  
22 now handled by ISO New England.

23 And so we just want to clarify  
24 that, you know, of course we would, you know,  
25 coordinate. You know, Mr. Ashton is right. We'd

1 certainly coordinate, but we would coordinate with  
2 ISO New England and Eversource, of course, for all  
3 of our outages. And then at that point, you know,  
4 we could certainly isolate our facility to ensure  
5 the safety of our maintenance personnel.

6 THE CHAIRMAN: Okay. Thank you for  
7 the clarification. So I will begin by -- oh,  
8 everybody is sworn in. Correct? Okay.

9 You want to begin your  
10 cross-examination?

11 MR. BASHAW: Thank you.

12 Good morning. Again, John Bashaw  
13 with Reid & Riege. With me is Mary Miller, also  
14 of Reid & Riege. We represent the Not Another  
15 Power Plant, and the Wyndham Land Trust in this  
16 particular matter.

17 I'd like to begin discussion today  
18 with appendix L, the sound survey and analysis  
19 report. And there was a supplemental report of  
20 October 27, 2016. Both prepared by Tetra Tech.

21 Okay. I believe, Mr. Fowler, I  
22 believe I'll be directing my questions to you. Is  
23 that correct?

24 THE WITNESS (Fowler): Or --

25 (Audio feedback.)

1 THE CHAIRMAN: This is the updated  
2 system.

3 MR. BASHAW: I will try again.  
4 Back on November 15th we started discussing the  
5 Exhibit L, which is the sound survey prepared by  
6 Tetra Tech. Do you recall that?

7 THE WITNESS (Fowler): Yes.

8 MR. BASHAW: And that's the report  
9 that you prepared or had some assistance in  
10 preparing?

11 THE WITNESS (Fowler): Correct.

12 MR. BASHAW: And after preparing  
13 that report, which is dated June of 2016, Tetra  
14 Tech prepared an updated acoustic modeling  
15 analysis. Do you recall that?

16 THE WITNESS (Fowler): Yes.

17 MR. BASHAW: And that's dated  
18 October 27, 2016?

19 THE WITNESS (Fowler): Correct,  
20 yeah.

21 MR. BASHAW: And with respect to  
22 the update, is that a fair characterization that  
23 what the update did was take into account a  
24 revised site plan?

25 THE WITNESS (Fowler): Correct,

1 yes.

2 MR. BASHAW: And other than that  
3 the information that's in Exhibit L, the original  
4 report is still accurate and correct?

5 THE WITNESS (Fowler): Correct. We  
6 also added some of the intervening structures  
7 towards Alexander Lake, too.

8 MR. BASHAW: Okay. So if I could  
9 direct your attention to Exhibit L, please? And  
10 I'm assuming that we can agree that the KEC  
11 facility is going to be constructed in what's  
12 correctly classified as a class-A noise zone under  
13 the DEP noise regulations?

14 THE WITNESS (Gresock): That's  
15 correct.

16 MR. BASHAW: And a class-A noise  
17 zone is defined in the regulations as residential  
18 areas where human beings sleep, or areas where  
19 serenity and tranquility are essential to the  
20 intended use of the land. Is that correct?

21 THE WITNESS (Gresock): I don't  
22 have the definition right in front of me.

23 MR. BASHAW: But that, but a  
24 class-A noise zone would be defined in the DEP  
25 regulations. Correct?



1                   THE WITNESS (Gresock): That's  
2 correct.

3                   MR. BASHAW: And in contrast to a  
4 class-A noise zone, what's a class-C noise zone  
5 under the DEP regulations?

6                   THE WITNESS (Gresock): A class-C  
7 noise zone is an industrial zone.

8                   MR. BASHAW: So it includes  
9 manufacturing activities, transportation  
10 facilities, warehousing, military bases and  
11 mining. Correct?

12                   THE WITNESS (Gresock): Among other  
13 items, yes.

14                   MR. BASHAW: And you have been, of  
15 course, to the proposed KEC site. Have you not?

16                   THE WITNESS (Gresock): We have.

17                   MR. BASHAW: And you would agree  
18 with me that currently at the KEC site there are  
19 no manufacturing activities or other class-C noise  
20 activities on the KEC parcel?

21                   THE WITNESS (Gresock): That is  
22 correct.

23                   MR. BASHAW: And in fact, those  
24 type of activities are not being performed on any  
25 other parcels that directly abut the KEC parcel.

1 Correct?

2 THE WITNESS (Gresock): In  
3 proximity, but not directly abutting.

4 MR. BASHAW: But not directly  
5 abutting. So all of the properties that will abut  
6 the KEC facility and after construction of the  
7 plant will be class-A noise receptors under the  
8 DEP regulations. Is that correct?

9 THE WITNESS (Gresock): We have  
10 treated them that way, yes.

11 MR. BASHAW: And that's not going  
12 to change as a result of the construction of the  
13 plant. Correct? Receptors will still remain  
14 class-A noise receptors?

15 THE WITNESS (Gresock): And -- and  
16 we have treated them as such, yes.

17 MR. BASHAW: Now I'm going to  
18 direct your attention to table 2 on page 6 of  
19 Exhibit L. And just so I can understand the  
20 table, any noise that currently emits -- currently  
21 emits from the KEC property line would be required  
22 to meet the class-A daytime standard of  
23 55 decibels. Is that correct?

24 THE WITNESS (Gresock): Or a  
25 residential land use emitting to another class 1-A

1 area. The daytime restriction is 55.

2 MR. BASHAW: Okay. And the  
3 nighttime is 45?

4 THE WITNESS (Gresock): That's  
5 correct.

6 MR. BASHAW: And that's measured at  
7 the boundaries of the property?

8 THE WITNESS (Gresock): Of the  
9 receiving property, yes.

10 MR. BASHAW: Which in this case,  
11 since I'm talking about the abutting properties,  
12 is also the property line of the KEC property?

13 THE WITNESS (Gresock): That's  
14 correct.

15 MR. BASHAW: Now based upon your  
16 analysis and the report, solely because KEC wants  
17 to construct an industrial emitter on the KEC  
18 facility you use the class-C industrial emitter  
19 category?

20 THE WITNESS (Gresock): The class-C  
21 emitter category was selected because of the type  
22 of facility proposed as is specified in the local  
23 zoning ordinance. It states where multiple uses  
24 exist within a given zone district, the least  
25 restrictive land-use category for the emitter and

1 receptor shall apply.

2                   And in this case since what we were  
3 evaluating was the presence of the proposed  
4 facility in the location, yes, that is what we  
5 chose to do.

6                   MR. BASHAW: Okay. And I just want  
7 to clarify one thing. I'm only talking about the  
8 DEP regulations right now, and you referred to  
9 local. So for now I'm just referring to the DEP  
10 regulations. So the question, that is solely  
11 because KEC wants to put an industrial emitter at  
12 this particular location. For purpose of your DEP  
13 analysis you're using a class-C industrial  
14 emitter?

15                   THE WITNESS (Gresock): That's --  
16 that's correct. DEP -- DEEP's rules are also  
17 land-use driven.

18                   MR. BASHAW: And you mention, I  
19 believe, in your update that the Town of Killingly  
20 noise level standards, in their ordinance are  
21 consistent with what the DEP has with the  
22 exception of the definition of daytime. It  
23 varies?

24                   THE WITNESS (Gresock): They're  
25 generally consistent, yes.

1                   MR. BASHAW: Do you have a copy of  
2 the Killingly code of ordinance in front of you  
3 for noise?

4                   THE WITNESS (Gresock): We do.

5                   MR. BASHAW: If you could direct  
6 your attention to that for a moment?

7                   Now we've already discussed that  
8 under the DEP regulations, the DEP looks at the  
9 emitter of the noise and that's in the left-hand  
10 side of your column, table two in Exhibit L. Do  
11 you see that?

12                   THE WITNESS (Fowler): Are you  
13 talking about the far left column?

14                   MR. BASHAW: Yes, I am. Okay. Now  
15 if you look at section -- there is a similar table  
16 in the Killingly ordinance. This is where I'm  
17 going to direct your attention to now. It's in  
18 section 12.5-125. Do you see that table?

19                   THE WITNESS (Gresock): Yes.

20                   MR. BASHAW: Okay. That same  
21 column, that same column that we're talking to --  
22 talking about is titled in the Killingly zoning  
23 ordinance as the zone, the zone in which the  
24 emitter is located. Do you see that?

25                   THE WITNESS (Gresock): And it's

1 followed by language that states, where multiple  
2 uses exist within a given zone district the least  
3 restrictive land-use category for the emitter and  
4 receptor shall apply regarding the noise standards  
5 specified.

6 MR. BASHAW: Okay. And what is the  
7 land use, to the extent that you know -- let me  
8 ask -- let me strike that.

9 You are aware. Correct? That the  
10 KEC facility, the proposed location is in a rural  
11 development zone?

12 THE WITNESS (Gresock): We  
13 understand the existing zoning, yes.

14 MR. BASHAW: Okay. And you also  
15 understand that that is a subcategory of a  
16 residential zone?

17 THE WITNESS (Gresock): We also  
18 understand that the use that is proposed is an  
19 industrial use.

20 MR. BASHAW: Yes, but that doesn't  
21 answer my question. The question was, are you  
22 aware that the rural development zone is a  
23 subcategory of a residential zone?

24 THE WITNESS (Gresock): It would  
25 fall within that category, yes.

1 MR. BASHAW: Okay. Thank you.

2 THE CHAIRMAN: I just have a  
3 followup. I understand the zoning, but I just  
4 wanted to clarify the plan of conservation and  
5 development, does that also have the entire parcel  
6 in residential?

7 MR. BASHAW: I believe it does.

8 THE WITNESS (Gresock): It's  
9 designated for -- for future industrial use, but  
10 it's not currently industrially zoned.

11 THE CHAIRMAN: I'm not sure that  
12 clears it up, but anyway.

13 MR. BASHAW: So again, I think we  
14 can agree based upon prior testimony in this  
15 discussion that even after the KEC facility is  
16 constructed, it is going to be located in what is  
17 classified in the Town of Killingly as a  
18 residential zone?

19 THE WITNESS (Gresock): That is  
20 correct. We state that in the application.

21 MR. BASHAW: And again, the  
22 receptors now, and I'm going to talk about the  
23 abutting properties for the time being, are also  
24 going to be in residential zones. Correct?

25 THE WITNESS (Gresock): Yes, and we

1 have treated them that way.

2 MR. BASHAW: All right. Now that  
3 being the case, under the Killingly zoning  
4 ordinance the zone in which the emitter is located  
5 we have agreed is residential, and the receptors  
6 we have agreed are residential?

7 THE WITNESS (Gresock): The zone in  
8 which the emitter will be located will be  
9 industrial if it is approved to be in that  
10 location.

11 MR. BASHAW: If it is approved?

12 THE WITNESS (Gresock): And that --  
13 and that is the scenario we're evaluating.

14 MR. BASHAW: Well, unfortunately  
15 what the zoning -- my question is this, as the  
16 zoning exists today and as the zoning will exist  
17 on the date the KEC facility is constructed, it  
18 will be a residential zone?

19 THE WITNESS (Gresock): The Siting  
20 Council's approval, should they do so of the  
21 project, although not a formal zoning action is in  
22 lieu of zoning. And if this site is approved as  
23 appropriate for this use it will be as an improved  
24 industrial use.

25 MR. BASHAW: But under the Town of



1 Killingly zoning ordinance the question simply is,  
2 it will remain a residential zone?

3 THE WITNESS (Gresock): And under  
4 the Killingly ordinance there's a specific  
5 provision for cases where multiple uses exist  
6 within a given zone district as per the language  
7 I've read to you.

8 MR. BASHAW: For the sake of my  
9 continued -- my question simply is this, then for  
10 a zone in which an emitter is located -- if an  
11 emitter is located in a residential zone, and I  
12 understand you perhaps disagree with me as to what  
13 the categorization of KEC will be, but for the  
14 sake of my question, it's simple.

15 If an emitter is located in a  
16 residential zone, then the decibel level for a  
17 residential daytime receptor is 55 decibels.  
18 Correct?

19 THE WITNESS (Gresock): If a  
20 residential use in a residential zone is being  
21 compared, that would be 55 during the day and 45  
22 at night, yes.

23 MR. BASHAW: Actually, that wasn't  
24 my question. You had said, if a residential use  
25 in a residential zone. I'm simply asking just

1 looking at this chart -- that's all I'm asking you  
2 to do.

3 THE WITNESS (Gresock): On the  
4 chart?

5 MR. BASHAW: On the Town of  
6 Killingly --

7 THE WITNESS (Gresock): That chart  
8 is clarified by the language under the chart,  
9 which specifies that there is a distinction  
10 between zoning and the possibility of land uses  
11 that are in the area. Yes, the -- the chart says  
12 55 and 45.

13 MR. BASHAW: Okay. We'll go back  
14 and see if you recall back to November 15th we  
15 were also beginning to talk a little bit about  
16 background noise sampling points that you  
17 collected. Do you recall that?

18 THE WITNESS (Fowler): Uh-huh, yes.

19 MR. BASHAW: And just about to  
20 bring us all up to speed, you selected five  
21 discrete short-term sampling points. Correct?

22 THE WITNESS (Fowler): Correct,  
23 with one longterm.

24 MR. BASHAW: And one longterm.  
25 Yeah, thank you. Okay. Your updated memo of

1 October 27, 2016, had a revised exhibit or figure  
2 7-5. Do you recall that?

3 THE WITNESS (Fowler): Yes.

4 MR. BASHAW: And on that revised  
5 exhibit it identifies the locations of the five  
6 discrete sampling points as orange boxes. Is that  
7 correct?

8 THE WITNESS (Fowler): Correct.

9 MR. BASHAW: And based upon just  
10 looking at this diagram, am I correct in noting  
11 that ST-3, ST-5 and perhaps ST-1 are actually not  
12 located on the property boundary of the KEC  
13 facility?

14 THE WITNESS (Fowler): That's  
15 correct.

16 MR. BASHAW: So these sampling  
17 points are located some distance away from the  
18 boundary?

19 THE WITNESS (Fowler): They are,  
20 but they're not compliance points.

21 MR. BASHAW: But yet your study  
22 compares the data from the sampling points to the  
23 DEP regulations and to the Killingly zoning  
24 ordinance. Correct?

25 THE WITNESS (Gresock): And it also

1 provides the contour that demonstrates compliance  
2 with the 51 dB.

3 MR. BASHAW: All right. Let's talk  
4 a little bit about the model, acoustic model that  
5 you used. Bear with me. The model that you used  
6 complies with, according to your report, an ISO  
7 standard that's identified as 9613-2. Correct?

8 THE WITNESS (Fowler): Correct.

9 MR. BASHAW: Are you aware of what  
10 the confidence limit is for models for this, for  
11 this standard where it meets all assumptions and  
12 conditions?

13 THE WITNESS (Fowler): The  
14 confidence level?

15 MR. BASHAW: The accuracy of the  
16 model?

17 THE WITNESS (Fowler): Typically  
18 it's plus or minus 2 dB.

19 MR. BASHAW: Well, your report  
20 doesn't provide any sort of confidence limits to  
21 your model. Does it -- to your results? I'm  
22 sorry.

23 THE WITNESS (Gresock): The report  
24 is a commitment that NTE is making to those sound  
25 levels that will be required to be confirmed by

1 their EPC contractor, although there's some  
2 variability. They are also -- it's what the  
3 vendor specifications are that are utilized for  
4 the modeling, a little bit of margin built into  
5 that as well acknowledging that that's the case.

6 MR. BASHAW: But the data that you  
7 report in here for both your background sample  
8 results and for your model sample results have,  
9 based upon your testimony here, an accuracy of  
10 plus or minus 2 decibels?

11 THE WITNESS (Fowler): The  
12 background level would be plus or minus 1 dB based  
13 on the instrument that we used. That's not  
14 modeled. That was actually measured.

15 MR. BASHAW: But for the modeling  
16 itself, that still has a standard of deviation, if  
17 you will -- and again, I'm not a statistician, so  
18 I may not be using the right term, but it is a  
19 potential margin of error plus or minus 2 decibels  
20 based upon the ISO 9613-2 methodology?

21 THE WITNESS (Fowler): Correct.

22 MR. BASHAW: The data that's  
23 inputted into the model I think is somewhat  
24 identified by bullet points. It's section 5.1 of  
25 Exhibit L. I should phrase that as a question,

1 which would be, is that correct?

2 MR. BALDWIN: Do you have a page  
3 number for that, John?

4 MR. BASHAW: Sure. It's page 18.

5 THE WITNESS (Gresock): You're  
6 asking about the -- the model of assumptions and  
7 not the source data?

8 MR. BASHAW: Yes, correct.

9 THE WITNESS (Fowler): Yeah, that's  
10 correct.

11 MR. BASHAW: And some of these data  
12 points that you're inputting are things that you  
13 have to make a qualitative assessment. Correct?

14 THE WITNESS (Gresock): Qualitative  
15 or location specific.

16 MR. BASHAW: So in assessing for  
17 example, I mean, in identifying the effects of  
18 terrain features including relative elevations of  
19 noise sources, how does one input terrain features  
20 into the model?

21 THE WITNESS (Fowler): We have GIS  
22 topography data that is input into the model.

23 MR. BASHAW: Okay. And source  
24 directivity factors. What is that?

25 THE WITNESS (Fowler): It's the --

1 how the sound emit -- emits the, or how the source  
2 emits the sound. And in this case we assumed  
3 everything is omnidirectional.

4 MR. BASHAW: Okay. So I guess my  
5 point is, in doing a modeling there's some  
6 nonobjective data that goes into the modeling  
7 that's based upon your best guess, or your best  
8 estimate?

9 THE WITNESS (Gresock): The  
10 modeling involves the creation of a  
11 three-dimensional layout of the facility that  
12 incorporates the surrounding terrain, that  
13 incorporates the base elevation of the proposal,  
14 the way the buildings and structures are oriented  
15 on the site. And -- and there are some  
16 conservative assumptions that are applied.

17 As Kevin mentions, probably not all  
18 of the sources are omnidirectional, but  
19 assumptions like that are incorporated in order to  
20 acknowledge the -- the plus or minus nature and to  
21 build in some certainty in terms of compliance.

22 MR. BASHAW: And changes in some of  
23 that qualitative data could affect -- could affect  
24 the results of the modeling. Correct?

25 THE WITNESS (Gresock): There are

1 varying sensitivities.

2 THE WITNESS (Fowler): Yes.

3 MR. BASHAW: Now before you did the  
4 modeling you did obtain some baseline, what I'm  
5 calling baseline sound measurements. And we  
6 talked about the five discrete sampling points and  
7 the one long-term point. Correct?

8 THE WITNESS (Fowler): Correct.

9 MR. BASHAW: And that data is set  
10 forth on page 14 of Exhibit L, in table 6. Is  
11 that correct?

12 THE WITNESS (Fowler): Correct.

13 THE WITNESS (Gresock): The LEQ  
14 values are -- are identified there. And in the  
15 application itself we have presented the L-90  
16 values which were also collected at the -- at the  
17 same time.

18 MR. BASHAW: In the data, for  
19 example, you have an LEQ data point for ST-1,  
20 daytime 47. I'm just using that as the first  
21 reference point. Is that number an average of the  
22 sound that was recorded over -- I believe that the  
23 short-term sampling points were about 30 minutes.  
24 Correct?

25 THE WITNESS (Fowler): Correct.



1 Yeah.

2 MR. BASHAW: All right. So is that  
3 number an average of what was recorded over that  
4 time period?

5 THE WITNESS (Fowler): Correct,  
6 yes.

7 MR. BASHAW: So there could have  
8 been points during that time period in which you  
9 could have had a discrete sound level that was in  
10 excess of 47?

11 THE WITNESS (Fowler): That could  
12 be, but typically LEQ values are measured over an  
13 average. We don't look at instantaneous periods  
14 of time.

15 MR. BASHAW: But the whole nature  
16 of an average is you may have some numbers higher  
17 and some numbers lower?

18 THE WITNESS (Fowler): Correct?

19 THE WITNESS (Gresock): And that  
20 would be why the L-90, which was presented in the  
21 application, is what is used in order to determine  
22 whether a location is considered to be a high  
23 noise environment, which would drive what the  
24 metrics are that are used for compliance  
25 assessment.

1 MR. BASHAW: But that's not what  
2 you used in your report, though?

3 THE WITNESS (Gresock): It's not  
4 what was presented in this report, but that was  
5 used.

6 MR. BASHAW: So neither of these  
7 reports are utilizing the L-90 values?

8 THE WITNESS (Gresock): The L-90  
9 value and the LEQ value are not utilized in any  
10 event relative to the compliance demonstration,  
11 because both the state and the local ordinances  
12 are a project specific value, not a comparison to  
13 ambient conditions.

14 The ambient is provided for  
15 information, but the ambient is also provided in  
16 order to confirm that the project should utilize  
17 the values that are presented in the tables,  
18 versus being designated as an area of high noise  
19 that would require a different standard to be  
20 applied.

21 MR. BASHAW: So the background that  
22 you've done is used, if I can -- you tell me  
23 whether I'm stating it accurately -- is used as a  
24 means of reference or comparison to your model  
25 results?

1                   THE WITNESS (Gresock): It is.  
2 It's -- it's frequently helpful to present that  
3 information.

4                   MR. BASHAW: Again, correct me if  
5 I'm misstating this. So it's a means by which one  
6 can look at your modeling data and see what the  
7 numbers are and then you can compare it to what  
8 you've done for background to see whether it's  
9 better, whether it's worse than what you have for  
10 background?

11                   THE WITNESS (Gresock): It's not a  
12 compliance metric, but it's -- it provides some  
13 context.

14                   MR. BASHAW: Okay.

15                   In table 8 on page 19 of Exhibit  
16 L -- and we need to use this table. I do know  
17 that you also have included that, a similar table  
18 in your October 27th report. I don't know if  
19 there's a -- I didn't go through it line by line  
20 to see if there's a substantive difference between  
21 the two. I can use either table.

22                   THE WITNESS (Gresock): Yeah, it's  
23 table two in that reference. And we might want to  
24 look at that one since it's the most recent  
25 assessment.

1 MR. BASHAW: Yeah, that's perfectly  
2 fine. Now just so I can understand this table,  
3 you're showing in this table that there are  
4 certain pieces of equipment that will be used at  
5 the KEC facility that are going to emit broadband  
6 noise levels from 73 -- I may not have the range  
7 actually, you know, 73 to approximately  
8 118 decibels.

9 THE WITNESS (Fowler): It's the  
10 sound power.

11 MR. BASHAW: The sound power. And  
12 so what does that mean?

13 THE WITNESS (Fowler): It's the  
14 power produced by the source, and it radiates off  
15 of it. It's not comparable to background noise  
16 levels, because background noise levels will be a  
17 sound pressure level. You're actually measuring  
18 the pressure of the -- of the air.

19 MR. BASHAW: So if I were to put a  
20 measuring device measuring sound pressure level  
21 right next to a source that has a power of  
22 118 decibels, would I not see a pressure reading  
23 somewhat equivalent, equivalent to 118 decibels?

24 THE WITNESS (Fowler): No, it  
25 wouldn't.

1 MR. BASHAW: What would I?

2 THE WITNESS (Fowler): I mean, it  
3 depends on the distance and depends on the actual  
4 source and how it's emitting the sound off, but  
5 it's usually about 10 to 15 decibels quieter -- or  
6 lower than the sound power level.

7 THE CHAIRMAN: Is that at the  
8 property line?

9 THE WITNESS (Fowler): It would be  
10 just some distance off, maybe like five feet.  
11 That wouldn't be at the property line. It would  
12 be just like a 3-foot measurement from the source.

13 MR. BASHAW: So in your modeling  
14 are you using the sound pressure data for these  
15 devices, or are you using --

16 THE WITNESS (Fowler): The model  
17 inputs sound power levels --

18 MR. BALDWIN: Kevin, hold on.

19 MR. BASHAW: Let me clarify the  
20 question. For the input to the model for these  
21 devices are you using sound power or pressure?

22 THE WITNESS (Fowler): The model  
23 input we use is sound power. And the model  
24 calculates out the sound pressure to the property  
25 lines.

1           MR. BASHAW: Okay. But in general,  
2 for just in general, from what you've said if you  
3 look at these numbers, pressure in direct  
4 proximity, if you will, of the emitting source  
5 will be 10 to 15 decibels less than the power, the  
6 broadband dBA?

7           THE WITNESS (Fowler): Generally  
8 speaking, but it depends on the direction and --  
9 and the type of source it is.

10          MR. BASHAW: Okay. But that's a  
11 good rule of thumb?

12          THE WITNESS (Fowler): Uh-huh,  
13 yeah. At, like, a distance of 3 feet.

14          MR. BASHAW: And are these numbers  
15 in table 2 with or without silencing devices?

16          THE WITNESS (Fowler): It is,  
17 correct.

18          THE CHAIRMAN: Correct? Which?

19          THE WITNESS (Gresock): It does  
20 reflect the mitigation measures that are  
21 specified.

22          MR. BASHAW: So these numbers in  
23 table two reflect the mitigating measures. So  
24 this is after the application of mitigating.

25                 If you look at page 4 of your

1 October 27 supplement? And for purposes of these  
2 questions I'll also ask you to take a look at  
3 table 1 on page 5, of Exhibit L, which is your  
4 typical noise sources and acoustic environments.

5                   And I'm just going to point out --  
6 I'm not going to go through every single line on  
7 here, but these readings that you have here are  
8 actually sound pressure levels. Do you see that?  
9 For example, in bullet number two, turbine exhaust  
10 diffuser. You say it's equivalent to a sound  
11 pressure level of 88 decibels at 3 feet?

12                   THE WITNESS (Fowler): Correct.

13                   MR. BASHAW: So we have 88 decibels  
14 of sound pressure coming from the turbine exhaust  
15 diffuser. And if you look at your table one in  
16 Exhibit L, that's in the significant subjective  
17 impression category. Correct?

18                   THE WITNESS (Gresock): That's  
19 right.

20                   THE WITNESS (Fowler): And that's  
21 also at 3 feet from the source.

22                   MR. BASHAW: I understand, but that  
23 source is going to be emitting a noise with a  
24 sound pressure level that you acknowledge is  
25 significant?

1                   THE WITNESS (Gresock): There are  
2 many loud elements, which is part of why the  
3 layout and the design was developed that way.

4                   MR. BASHAW: So then I don't have  
5 to go through the list. We will agree that there  
6 are many sources of noise that this facility will  
7 produce that will be significant, not necessarily  
8 at the property line, but will be significant at  
9 the point?

10                  THE WITNESS (Gresock): At their  
11 source, yes.

12                  MR. BASHAW: If you could now look  
13 at -- I'm going to have you look at two things,  
14 your October 27, 2016 report, your final modeling  
15 numbers, the table of the numbers, which is at  
16 page 5. And I would also like to have you look at  
17 your background measurements, section 3.3, table  
18 6, in your Exhibit L.

19                  Now if you look at ST-1 in the  
20 background table, your measurements were  
21 47 decibels for day and for night. Do you see  
22 that?

23                  THE WITNESS (Fowler): Uh-huh.

24                  MR. BASHAW: And we just discussed  
25 all of the significant noise sources that are



1 going to be emitting from the KEC facility. Do  
2 you recall that?

3 THE WITNESS (Fowler): Yes.

4 MR. BASHAW: Yet your model shows  
5 what for a sound level at ST-1?

6 THE WITNESS (Gresock): Forty-four.

7 MR. BASHAW: It's going to reduce  
8 the sound?

9 THE WITNESS (Gresock): No that's  
10 the project's sound level. That's not the project  
11 sound level plus ambient. The -- the requirement  
12 in both the state and local ordinance is  
13 restricting -- restricting the emitted sound from  
14 a specific source.

15 MR. BASHAW: So again, you're going  
16 to have to explain to me what your acoustic  
17 modeling actually shows?

18 THE WITNESS (Fowler): The model  
19 shows the actual -- the projected noise levels  
20 from the KEC property only. It doesn't take into  
21 account existing background noise.

22 MR. BASHAW: So this will be  
23 additive to the background?

24 THE WITNESS (Fowler):

25 Logarithmic -- Logarithmically,

1 yes.

2 MR. BASHAW: So if I -- this is  
3 your opportunity to educate me. If I take ST-1 at  
4 47 for background, am I adding 44 which is coming  
5 from the facility now to that?

6 THE WITNESS (Fowler): No. No,  
7 it's a logarithmic addition. So the increase, or  
8 the change in noise level would be less than 3 dB  
9 during -- for a logarithmic addition.

10 MR. BASHAW: But that's not  
11 reflected in any of these reports. This, I  
12 understand the --

13 THE WITNESS (Gresock): Because the  
14 compliance metric is for the facility alone, and  
15 because the ambient measurements were provided  
16 purely as a contextual tool we did not provide  
17 that information.

18 MR. BASHAW: So what we don't have  
19 is the actual noise level that is going to be at  
20 the property boundaries after this facility is  
21 constructed, both from the facility and from the  
22 existing noise that might be present?

23 THE WITNESS (Gresock): That's --  
24 that's not presented because the only sound level  
25 NTE can control is the sound coming from its

1 project. The ambient background will vary over  
2 time depending upon whatever loud sources happen  
3 to be occurring in the area.

4 MR. BASHAW: I understand that, but  
5 all I'm saying is that the report does not provide  
6 information as to what actual model plus  
7 background sound level will be based upon existing  
8 levels at these property levels -- these property  
9 lines?

10 THE WITNESS (Gresock): That's  
11 correct. The report provides compliance only.

12 MR. BASHAW: So all that your  
13 report does is show just from this facility this  
14 is what we're going to have for noise levels?

15 THE WITNESS (Gresock): As is  
16 required by state and local standards, yes.

17 THE CHAIRMAN: Excuse me. The  
18 noise that would be provided by the facility is  
19 constant pretty much throughout the day? It's not  
20 like ambient which will vary? Or is that just a  
21 maximum?

22 THE WITNESS (Gresock): When all of  
23 the -- it's the maximum when all of the equipment  
24 is running steady state, yeah.

25 THE CHAIRMAN: Thank you.

1                   MR. BASHAW: Okay. I'm going to  
2 shift direction into visibility at this point, so  
3 I don't know who the proper person would be to  
4 address those questions. I don't know who I'm  
5 directing my question -- oh, you, very good.  
6 Lucky you.

7                   All right. This is appendix K to  
8 the application, the visual impact assessment  
9 prepared by Tetra Tech.

10                   I've never addressed you, but it  
11 is --

12                   THE WITNESS (Gresock): Gresock.

13                   MR. BASHAW: Gresock. Thank you.  
14 Sorry. Ms. Gresock, you testified on  
15 November 3rd. I'm not going to ask you to  
16 recollect everything you said, but so you can  
17 correct me here -- but during your testimony on  
18 November 3rd you acknowledge that with respect to  
19 visibility, the density of the tree coverage on  
20 the KEC facility will provide adequate visibility  
21 protection in a leaf-off condition. Do you recall  
22 that?

23                   THE WITNESS (Gresock): I don't  
24 recall that specifically, but it's a tree -- it's  
25 the tree density, not on the site per se, but

1 certainly a lot of tree density in the surrounding  
2 area.

3 MR. BASHAW: All right. So  
4 essentially what you're saying is the number of  
5 trees themselves, the trunks and the stems of the  
6 trees will provide adequate visibility protection,  
7 if you will, in a leaf-off condition?

8 THE WITNESS (Gresock): The  
9 photographs that we took were during leaf-off  
10 conditions so that we could simulate under those  
11 conditions. And it's difficult to find locations  
12 where direct views are possible. It doesn't mean  
13 that there won't be some areas where there are  
14 views.

15 MR. BASHAW: Is a fair statement  
16 that Exhibit K really focuses on the visibility of  
17 the 150-foot stack?

18 THE WITNESS (Gresock): The  
19 150-foot stack is the tallest element, but all  
20 of -- all of the project structures were  
21 considered.

22 MR. BASHAW: But the analysis  
23 that's in the report, does it include analysis, if  
24 you will, of looking through these trees, if you  
25 will, to other structures that KEC will have

1 constructed on the site?

2 THE WITNESS (Gresock): To the  
3 extent they would have been visible from those  
4 locations they would have been shallow. Now that,  
5 that said --

6 MR. BASHAW: Well, let me ask the  
7 question here. On page 70 of the application, and  
8 you can go there if you want, but I'm just simply  
9 going to say, if you are aware that NTE is going  
10 to be removing vegetation on about 24 acres of  
11 land?

12 THE WITNESS (Gresock): Yes, and --  
13 and I was going to say, that said, we could not  
14 simulate the clearing that will occur on the site.

15 There will be retained, in most  
16 locations, a fringe of trees. And for that reason  
17 and the viability assessment there are statements  
18 that reflect that locations that are approximate  
19 to the site may have some more direct views down  
20 the site driveway, for example.

21 MR. BASHAW: So this density of  
22 tree issue, once you remove 24 acres worth of  
23 trees -- is not necessarily going to provide as  
24 much visual buffer in a leaf-off condition as it  
25 does now?

1                   THE WITNESS (Gresock): Visual  
2 screening will still occur at that -- at the close  
3 locations. And the clearing on the site will not  
4 affect this considerable screening that will occur  
5 even under leaf-off conditions due to the  
6 surrounding tree cover.

7                   MR. BASHAW: I don't know. I have  
8 a copy of this just to make it easy, but what I'm  
9 going to show you is the revised site plan which  
10 is Exhibit 2, to the submittal, I think, to the  
11 restrict -- do you need this. You want me to give  
12 it to you?

13                   MR. RAY: The right to restrict?

14                   MR. BASHAW: Yeah, just to make it  
15 easier.

16                   THE CHAIRMAN: Do you have an  
17 extra?

18                   MR. BASHAW: No.

19                   Oh, I have an extra. I'm sorry.

20                   MS. MILLER: We do have an extra.

21                   MR. BASHAW: Looking at this  
22 exhibit there is no -- oh yes, there is a north  
23 arrow. Okay. There's a north arrow way up in the  
24 far left corner of the map. If you look at kind  
25 of the southern boundary where it has a series of

1 elevation numbers, it's actually the line that's  
2 at the very bottom of the drawing. Do you see  
3 that?

4 THE WITNESS (Gresock): Along Lake  
5 Road.

6 MR. BASHAW: Not along Lake Road.  
7 It's kind of more to the southwest.

8 THE WITNESS (Gresock): Okay.

9 MR. BASHAW: It's adjacent to where  
10 the oil tank -- the boundary that's adjacent to  
11 the oil tank. Do you see that?

12 THE WITNESS (Gresock): Yes.

13 MR. BASHAW: The property that's on  
14 the other side of that, would you agree with me  
15 that that is the Wyndham Land Trust property?

16 THE WITNESS (Gresock): There is an  
17 access way along that border.

18 MR. BASHAW: And based upon this  
19 site plan and I didn't -- there's a scale on here  
20 and I didn't bring a ruler with me, but would you  
21 agree that there will be some structures on the  
22 KEC facility that will be as close as, I don't  
23 know. I'll just say 80 feet to that, to that  
24 border?

25 THE WITNESS (Gresock): I don't



1 have the scale with me either, but it will be as  
2 is, as is shown on that drawing.

3 MR. BASHAW: But there is a scale  
4 there and one could take a ruler, and I'll just go  
5 for the sake of argument. If one were to take a  
6 ruler and to measure to what -- I don't know what  
7 it is. Items 21 and 20 on the map -- I'm sorry,  
8 on the site plan, you're 60 to 80 feet to that  
9 border? I'm not looking for an exact number.

10 THE WITNESS (Gresock): Something  
11 on that order looks -- looks correct.

12 MR. BASHAW: And obviously, you're  
13 not going to have trees that are going to go right  
14 up to these particular structures as identified on  
15 the map. Correct?

16 THE WITNESS (Gresock): That's  
17 right.

18 MR. BASHAW: And in fact, around  
19 the oil tank in particular you're going to need  
20 some area for secondary containment. Yes?

21 THE WITNESS (Gresock): The area  
22 for secondary containment is shown around the oil  
23 tank. And there will be a fringe of trees that  
24 will remain around the perimeter of the property  
25 in that location.

1 MR. BASHAW: A fringe of trees?

2 THE WITNESS (Gresock): Correct.

3 MR. BASHAW: About how wide?

4 THE WITNESS (Mirabito): I'm sorry.

5 Could you repeat the question?

6 MR. BASHAW: Sure. About how wide  
7 is this fringe of trees on the border with the  
8 Wyndham Land Trust that we're talking about?

9 THE WITNESS (Mirabito): Our intent  
10 is to make it up to 50 feet wide wherever possible  
11 on the perimeter of the site.

12 MR. BASHAW: In the visibility  
13 analysis on page 18 -- I call it a visibility  
14 analysis. It's formally called a visual impact  
15 assessment. Could you look at -- and it's  
16 actually figure 9, and there is a graphic.

17 I don't know how you want to  
18 describe it, but there is a depiction, if you  
19 will. You see the Dunne Preserve KOP? Do you see  
20 that in the upper left-hand column of figure 9?

21 THE WITNESS (Gresock): The line of  
22 sight drawings?

23 MR. BASHAW: Yes.

24 THE WITNESS (Gresock): Yes.

25 MR. BASHAW: Thank you. Okay. And

1 this one is -- the one I'm looking at says, Dunne  
2 Preserve KOP. What is that?

3 THE WITNESS (Gresock): Are you  
4 asking what the graphic is?

5 MR. BASHAW: No, I'm asking the  
6 title. What is meant by the title, Dunne  
7 Preserve. Is that a location that was going to be  
8 considered, from the Dunne preserve?

9 THE WITNESS (Gresock): Well, as --  
10 as noted on page 18, the Dunne Preserve is the  
11 property owned by the Wyndham Land Trust.

12 MR. BASHAW: Yes. I'm sorry. And  
13 so this line of sight drawing reflects a depiction  
14 from the Dunne Preserve, from a point on the Dunne  
15 Preserve?

16 THE WITNESS (Gresock): The line of  
17 sight drawings do provide one means of  
18 understanding what a view might be from those  
19 locations. These were locations that we felt were  
20 important enough to present, but did not feel that  
21 a visual simulation using photographs would be  
22 meaningful given exactly the issues you're  
23 describing relative to site clearing.

24 MR. BASHAW: So this, this point  
25 was not chosen for your analysis?

1                   THE WITNESS (Gresock): This point  
2 was chosen and presented in this way, but it was  
3 not selected as a photographic simulation.

4                   MR. BASHAW: Okay. This diagram  
5 shows -- the green box on here is the -- depicts  
6 what?

7                   THE WITNESS (Gresock): That's  
8 presumed vegetation height.

9                   MR. BASHAW: From the sample point  
10 on the Dunne Preserve to where?

11                  THE WITNESS (Gresock): I'm not  
12 sure what you're asking.

13                  MR. BASHAW: Let's start with it  
14 says, observer. Do you see that in the lower  
15 portion of that site diagram?

16                  THE WITNESS (Gresock): Uh-huh.

17                  MR. BASHAW: Okay. What does that  
18 depict?

19                  THE WITNESS (Gresock): So that  
20 reflects a person standing in that location.

21                  MR. BASHAW: And that location  
22 would be on the Dunne Preserve?

23                  THE WITNESS (Gresock): And that  
24 location would be on the Dunne Preserve, yes.

25                  MR. BASHAW: On the border with the

1 KEC facility?

2 THE WITNESS (Gresock): I would  
3 have to look at the maps to see the specific  
4 location, but there are graphics in the report  
5 that reflect the approximate location.

6 MR. BASHAW: This indicates a  
7 vegetation area that extends approximately  
8 200 feet from the observer. Is that what that  
9 depicts?

10 THE WITNESS (Gresock): More  
11 important than the extent is -- is the height. A  
12 line of sight from a viewer to a structure in the  
13 distance is influenced by the nearer vegetation  
14 almost -- almost more than by vegetation that's  
15 further away due to the way that line of sight  
16 could be blocked by approximate vegetation.

17 MR. BASHAW: But getting back to my  
18 question, this green box, accepting what you just  
19 said, and I'll get to that in a second, if you  
20 look at it horizontally it's showing a vegetation  
21 that goes out 200 feet?

22 THE WITNESS (Gresock): It does,  
23 yes.

24 MR. BASHAW: Okay. And as we just  
25 discussed on the border with the Wyndham Land

1 Trust, Dunne Preserve, you're going to have after  
2 construction at best a 50-foot buffer?

3 THE WITNESS (Gresock): This, this  
4 view is intended to reflect the preserve itself  
5 and not necessarily the access way.

6 MR. BASHAW: So okay. So you  
7 therefore didn't select for your analysis a point  
8 on the Dunne Preserve that was going to be all of  
9 50 feet worth of vegetation buffer between it and  
10 the KEC facility?

11 THE WITNESS (Gresock): Trees in  
12 that location would have a similar line of sight  
13 filtering function, but in selecting the locations  
14 to specifically present we wanted to have them be  
15 meaningful, and to have done a photographic  
16 simulation would have the same limitations as  
17 would be reflected from this location.

18 MR. BASHAW: So I'm going to get to  
19 your point before, also, about it being more  
20 important than the height of the trees closest to  
21 the observer. When we first talked about this,  
22 that's probably more important than the horizontal  
23 extent of the vegetation?

24 THE WITNESS (Gresock): And not  
25 necessarily the height. Trees don't need to be

1 very tall to block line of sight given the height  
2 of most persons.

3 MR. BASHAW: Because in this  
4 diagram, this line of sight diagram, it shows the  
5 height of trees to be 300 and -- 320 feet. Do you  
6 see that?

7 THE WITNESS (Gresock): Right.  
8 Right. I mean, that's above mean sea level not --  
9 not tree height.

10 MR. BASHAW: That's measured from  
11 the observer. Okay. Well, we'll just do it  
12 relative to the observer. The observer is what?  
13 Six feet tall.

14 THE WITNESS (Gresock): So relative  
15 to the observer at -- at no matter what -- what  
16 the angle, would be the trees would block the  
17 view.

18 MR. BASHAW: But relative to the  
19 observer on this diagram that you provide --

20 THE WITNESS (Gresock): I'm sorry.  
21 I couldn't hear that question.

22 MR. BASHAW: I didn't finish it  
23 because you were being -- discussing. Relative to  
24 the observer this diagram shows trees that are  
25 over --

1                   THE WITNESS (Gresock): Our -- our  
2 tree assumption is on page 17. It's, say, 60,  
3 60-foot --

4                   MR. BASHAW: I'm going to strike  
5 the question. I see where you're not starting at  
6 a zero-point of vegetation. The height of the  
7 vegetation. That's fine. So I don't need to ask  
8 that anymore.

9                   But as far as the -- I guess my  
10 point being, or my question was, in choosing  
11 whether or not to take a sample point on the Dunne  
12 Preserve, you relied upon this line of sight  
13 diagram. Correct?

14                   THE WITNESS (Gresock): We utilized  
15 this line of sight drawing because we felt it was  
16 an important place from which some indication of  
17 visibility needed to be expressed and we did not  
18 feel that a photographic simulation would do that  
19 effectively.

20                   MR. BASHAW: And in actuality there  
21 will be points along the Dunne Preserve boundary  
22 line, the KEC where the vegetation buffer will be  
23 at most 50 feet?

24                   THE WITNESS (Gresock): That's  
25 correct.



1           THE WITNESS (Mirabito): And I just  
2 add, but only along the access road to the Dunne  
3 Preserve itself. That as -- as part of our  
4 project there's actually upwards of 20 acres.  
5 There's upwards of 20 acres at the back of the  
6 property that we're going to be putting into a  
7 permanent conservation easement.

8           So that's 20 acres between our  
9 project and the primary Dunne Preserve itself. So  
10 in addition to what we're showing on this there's  
11 all the vegetation that's existing on the back of  
12 the property. So --

13          MR. BASHAW: No further questions  
14 on the visibility issue. Two other small, short  
15 issues to discuss. One has to do with the -- just  
16 to do about the interrogatory, NAPP interrogatory  
17 28, which was a question regarding studies haven't  
18 been done with respect to radon.

19          The question was posed in the  
20 interrogatories as to what studies have been  
21 conducted to assure that radon gases entrapped in  
22 local bedrock will not be released into local  
23 residential drinking water wells and local homes.  
24 That was the interrogatory. And I'll give you a  
25 moment to pull that up so you can take a look at

1 the response.

2 MR. BALDWIN: What's the exhibit  
3 number, John?

4 MR. BASHAW: It's the NAPP. It's  
5 the -- I don't have the exhibit number. I'm  
6 sorry. It's the NTE responses to the NAPP  
7 interrogatories. It's dated October 20, 2016.

8 MR. BALDWIN: Thank you.

9 MR. BASHAW: And with respect to  
10 the response that was provided, which was  
11 essentially that given that the proposed blasting  
12 activities are a considerable distance from the  
13 nearest residence, it's unlikely that the blasting  
14 activities will result in increased radon levels.

15 And have any studies been performed  
16 by NTE to support that assumption?

17 THE WITNESS (Rega): There have --  
18 there have been no studies conducted on the -- the  
19 specific studies on the effect of blasting on  
20 radon. What we do know is that blasting, you  
21 know, takes place sort of near the surface and far  
22 from, you know, where the aquifers are. So we  
23 don't expect any impact on radon levels in the  
24 water.

25 MR. BASHAW: Okay. But again, you

1 don't have any studies one way or the other to  
2 support that?

3 THE WITNESS (Rega): That's right.

4 MR. BASHAW: I believe I heard  
5 testimony or saw something in the application that  
6 referred to a pre-blast survey being conducted on  
7 structures within 250 feet of the -- is it  
8 250 feet? Well first of all, am I correct in that  
9 assumption?

10 THE WITNESS (Rega): Yes, that  
11 sounds right.

12 MR. BASHAW: Okay. And is that  
13 250 feet of the property line?

14 THE WITNESS (Rega): I believe the  
15 250 feet was in reference to the location of the  
16 blasting.

17 MR. BASHAW: And I'm just curious  
18 as to, do you know how many wells and/or  
19 structures are going to be surveyed within that  
20 perimeter?

21 THE WITNESS (Rega): I do not know  
22 the number, but those surveys would certainly be  
23 offered to -- to any of the homeowners in that, in  
24 that area. Of course, it's up to the homeowners  
25 whether or not to accept those, those surveys, but

1 it's certainly something that we're willing to do,  
2 to do the pre-blast and the post-blast surveys.

3 MR. BASHAW: I just have a few  
4 questions on traffic.

5 Mr. --

6 THE WITNESS (Hesketh): Hesketh.

7 MR. BASHAW: Hesketh. Thank you.  
8 Mr. Hesketh, you are aware since you've done the  
9 traffic analysis that some of the traffic, so to  
10 speak, on Lake Road consists of horses and riders.  
11 Yes?

12 THE WITNESS (Hesketh): That's --  
13 that's been brought to my attention, yes. We did  
14 not observe any during our studies, but there are  
15 farms in the area. So I expect that there are  
16 some people who ride horses in that area. That's  
17 correct.

18 MR. BASHAW: And so since that was  
19 brought to your attention during these hearings --  
20 is that how it came to your attention?

21 THE WITNESS (Hesketh): I believe  
22 during the interrogatory process, if that's the  
23 correct terminology.

24 MR. BASHAW: So your traffic  
25 analysis does not take into account in any way how

1 traffic associated with the construction or  
2 operation of the KEC facility might impact  
3 equestrian riders on Lake Road?

4 THE WITNESS (Hesketh): Well, we  
5 have conducted a traffic study for capacity and --  
6 of the roadway. We have looked at operations of  
7 intersections. We have made recommendations on  
8 improvements to Lake Road from our site driveway  
9 toward -- to the east, to widen that roadway to  
10 provide additional pavement, which would provide  
11 an additional area for pedestrians or equestrians  
12 to utilize that roadway.

13 So we believe that at least in that  
14 area where we're making improvements that the --  
15 it will be a safer environment for those types of  
16 roadway users.

17 MR. BASHAW: But again, you've done  
18 no analysis of what these improvements will do  
19 with respect to noise, large trucks, large  
20 vehicles associated with the KEC facility, and how  
21 that might impact people who might be riding  
22 horses on Lake Road?

23 MR. BALDWIN: Noise? I'm not sure  
24 if that's the right guy for noise.

25 MR. BASHAW: The noise of the

1 vehicle, whether or not the sound of the vehicle,  
2 or the size of the vehicles, how it might affect.  
3 The question is very simple. You've done no  
4 analysis of it. Correct?

5 THE WITNESS (Hesketh): We have  
6 done no studies on the impact specifically of --  
7 of horses on Lake Road. That's right.

8 MR. BASHAW: And so you've made no  
9 determination about how much the road is utilized  
10 by persons with their horses and riding on that,  
11 on that road.

12 THE WITNESS (Hesketh): I have not  
13 done any counts of equestrian activity on that  
14 roadway. That's correct.

15 MR. BASHAW: I have no further  
16 questions.

17 And I should clarify. My question  
18 was both for NAPP and for Wyndham Land Trust. Let  
19 me make it clear I'm not going to come back for  
20 Wyndham Land Trust.

21 THE CHAIRMAN: Attorney Looney,  
22 Connecticut Fund for the Environment.

23 MR. LOONEY: Good afternoon. John  
24 Looney for Connecticut Fund for the Environment.  
25 My cross-examination will make reference to

1 previous day's testimony. Does the applicant have  
2 the transcripts available?

3 MR. BALDWIN: Which day are we  
4 talking about?

5 MR. LOONEY: We're talking about  
6 the 3rd of November, the 15th of November and the  
7 15th of December.

8 Well, while you're looking for this  
9 my first set of questions concerns water usage and  
10 they're directed to Mr. Mirabito.

11 Mr. Mirabito, as I understand it in  
12 your application it's estimated that when using or  
13 firing natural gas, on the order of 50,000 gallons  
14 per day is needed in the winter when the ambient  
15 temperature is below 59 degrees Fahrenheit. Is  
16 that correct?

17 THE WITNESS (Mirabito): Yeah,  
18 that's correct. That's a round number that we've  
19 been using and there's a water balance in the  
20 application that has more specific numbers.

21 MR. LOONEY: And in the summertime  
22 when the ambient temperature is greater than  
23 59 degrees Fahrenheit, up to a hundred thousand  
24 gallons per day. Correct?

25 THE WITNESS (Mirabito): Correct.

1 Up to a hundred thousand depending on where the  
2 temperature is between 59 degrees and some  
3 summertime temperature.

4 MR. LOONEY: Okay. And then NTE  
5 anticipates when it's firing USDL in instances  
6 when natural gas is not available you anticipate  
7 using up to 400,000 gallons per day. Is that  
8 correct?

9 THE WITNESS (Mirabito): That's  
10 correct on those rare instances.

11 MR. LOONEY: Okay. And since the  
12 application was filed in August of 2016 have those  
13 estimates changed at all?

14 THE WITNESS (Mirabito): I -- I  
15 don't believe they have. I'm looking at Chris,  
16 because he was the owner of the -- the water  
17 balance itself. Those water balances haven't  
18 changed on the record.

19 THE WITNESS (Rega): The water  
20 balance has not changed. As Mr. Mirabito  
21 mentioned earlier, the numbers we cite are round  
22 numbers and the water balances have more specific  
23 numbers in them.

24 MR. LOONEY: Now I'd like to refer  
25 you to the transcript of the November 3rd hearing



1 at page 192. And again, this is for Mr. Mirabito.

2 THE WITNESS (Mirabito): Mirabito.

3 MR. LOONEY: Sorry, sir.

4 THE WITNESS (Mirabito): No

5 problem. That's how they say it in upstate New

6 York.

7 MR. LOONEY: 192, and I'd like to  
8 refer you to beginning at line 21. And on line 21  
9 Mr. Perrone from the Council staff asked you if  
10 NTE had any discussions with the water company  
11 regarding supplying the plant even under drought  
12 conditions. Do you recall that?

13 THE WITNESS (Mirabito): Yes, I  
14 recall that.

15 MR. LOONEY: Okay. And I'd like to  
16 refer you to your response beginning on line 24  
17 where you had indicated that there had not been  
18 any discussions with the Connecticut Water Company  
19 on that as you put in a particular scenario. Is  
20 that correct?

21 THE WITNESS (Mirabito): Yes,  
22 that's correct. At that time we hadn't had those  
23 discussions.

24 MR. LOONEY: Okay. Now referring  
25 to the transcript of the November 15th hearing --

1           THE WITNESS (Mirabito): But -- but  
2 we did subsequently have those discussions with  
3 the Connecticut Water. And frankly, that was part  
4 of the adequacy analysis memo that we submitted  
5 just before the September 15th hearing. And they  
6 confirmed that that analysis does consider drought  
7 sections. That margin of safety analysis does  
8 consider drought conditions.

9           MR. LOONEY: We'll get to that.  
10 Okay. On the November 15th hearing at page 405.  
11 Do you have that?

12           THE WITNESS (Mirabito): Yes, I've  
13 got it.

14           MR. LOONEY: Okay. Page 405  
15 beginning at line 11. Chairman Stein asked  
16 basically the same questions concerning what the  
17 Department of Health Services and Connecticut DEP  
18 said concerning the need for a more detailed water  
19 supply analysis to account for system demand and  
20 water company existing commitments. Do you see  
21 that?

22           THE WITNESS (Mirabito): I do.  
23 Yes.

24           MR. LOONEY: Okay. And he also  
25 asked on page 406 beginning at line 8, the

1 Chairman asked, and is that taking into  
2 consideration the possible impacts of an extended  
3 drought? Do you see that?

4 THE WITNESS (Mirabito): I do, yes.

5 MR. LOONEY: Okay. And your answer  
6 begins at line 11. And to paraphrase, you  
7 answered that the water company did such an  
8 analysis early on and that resulted in the planned  
9 connection of the Plainfield system with the  
10 Killingly system to provide the largest volume of  
11 water. Is that a fair representation of your  
12 testimony?

13 THE WITNESS (Mirabito): Yes.

14 MR. LOONEY: Okay. And continuing,  
15 in your answer, also at line 14, concerned that  
16 they did such a determination in that if you look  
17 at line 18, that that considered the drought  
18 conditions. Is that correct?

19 THE WITNESS (Mirabito): Yes,  
20 that's what they told me.

21 MR. LOONEY: I'd like to refer you  
22 now to NTE's Exhibit 28 which was submitted at the  
23 December 15th hearing. And that is a demand and  
24 margin of safety analysis for the Connecticut  
25 Water Crystal System prepared by the Connecticut

1 Water Company and dated December 14, 2016, and it  
2 is addressed to you.

3 THE WITNESS (Mirabito): And we're  
4 getting a copy.

5 MR. LOONEY: Now is that the  
6 analysis that you're referring to in your response  
7 to Commissioner Stein?

8 THE WITNESS (Mirabito): No, not  
9 directly. On my November 15th testimony that  
10 refers to just a verbal conversation I had with  
11 Connecticut Water about their initial studies that  
12 were done when we inquired about the source of  
13 supply this past spring.

14 This memo was prepared more  
15 specifically in response to the DPH's request for  
16 such an analysis. So this, I didn't have access  
17 to this at the -- at the time that I responded  
18 previously. It was simply based on my  
19 conversation with Connecticut Water.

20 MR. LOONEY: So your testimony is  
21 today that there was not a written analysis by the  
22 Connecticut Water Company that concerned supplying  
23 adequate water to the NTE facility should there be  
24 an extended drought situation?

25 THE WITNESS (Mirabito): Not -- not

1 at that time. They of course have provided their  
2 ability to serve letter this summer sometime in  
3 August, I believe. We've provided that as part of  
4 our application, which they subsequently told us  
5 considered drought conditions. And then this memo  
6 was prepared to verify that.

7 MR. LOONEY: So your testimony was  
8 based on oral communications with the water  
9 company then. Is that correct?

10 THE WITNESS (Mirabito): On  
11 November 15th, yes. Correct.

12 MR. LOONEY: Okay. So Exhibit 28,  
13 the December 14th analysis from the Connecticut  
14 Water Company, if you look at the third paragraph  
15 that analysis was then based on historic demand.  
16 Correct?

17 THE WITNESS (Mirabito): Certainly  
18 part of this analysis considers historic demand.

19 MR. LOONEY: Okay. And that by its  
20 nature does not specifically mention anything  
21 relative to drought conditions?

22 MR. BALDWIN: Mr. Chairman, I think  
23 the letter from the Connecticut Water Company  
24 speaks for itself. I'm not sure Mr. Mirabito can  
25 speak too directly to the details of this, of this

1 report -- unless you have some specific knowledge  
2 about it?

3 THE WITNESS (Mirabito): No, other  
4 than to just confirm what I testified back in  
5 November 15th, which is this safe yield analysis,  
6 or this margin of safety analysis, as it's called  
7 in this particular memo, considers drought  
8 conditions. That's what Connecticut Water has  
9 told us.

10 MR. LOONEY: So other than those  
11 oral communications there's nothing in writing  
12 that has been presented as an exhibit before the  
13 Council that specifically states that the water  
14 company's analysis indicates that it can provide  
15 these amounts of water even under continuing  
16 drought situations?

17 THE WITNESS (Mirabito): I don't  
18 believe this memo -- doesn't appear has  
19 specifically the word "drought" in it. But again,  
20 I'd point to the margin of safety calculations  
21 that are both in the existing and projected  
22 scenarios. And there is -- there is, I would say,  
23 significant margin of safety shown under the  
24 various scenario study.

25 MR. LOONEY: My next series of

1 questions are addressed to Mr. Rega. I don't know  
2 if I pronounced that right.

3 Mr. Rega, I'd like to refer you to  
4 the transcript testimony from the November 3rd  
5 hearing, and particularly beginning on page 254 of  
6 that transcript. And I'll direct you to line 17.

7 At that point, in a response to a  
8 question from Councilmember Mr. Harder concerning  
9 the use of the graywater from Frito-Lay, you  
10 stated that there were two problems with using  
11 that source. Do you recall that?

12 THE WITNESS (Rega): Yes, I do.

13 MR. LOONEY: And at line 22 you  
14 state in response to Mr. Harder's question that  
15 one of the problems was that they have outages  
16 during the year, so it wasn't a reliable source of  
17 water. Do you see that?

18 THE WITNESS (Rega): Yes, I do.

19 MR. LOONEY: Okay. Can you explain  
20 what you mean by outages during the year?

21 THE WITNESS (Rega): The Frito-Lay  
22 facility, from what they have told us, shuts down  
23 their facility at certain times of the year to do  
24 maintenance on their facility. So at that time  
25 they don't produce the wastewater that they do the

1 rest of the year.

2 MR. LOONEY: So this is basically  
3 their operation?

4 THE WITNESS (Rega): Correct.

5 MR. LOONEY: My next series of  
6 questions concern the source of natural gas. Now  
7 sitting back there during several days of hearings  
8 I've heard people use, or referred to Yankee Gas  
9 as the owner of pipelines, but I'm going to use  
10 what's in the application, and that's Eversource.

11 So as I understand it, there is an  
12 existing distribution pipeline from the Algonquin  
13 Gas Transmission Company's mainline that goes down  
14 to Lake Road. Is that correct?

15 THE WITNESS (Mirabito): Yes,  
16 that's correct.

17 MR. LOONEY: And it's proper to say  
18 Eversource?

19 THE WITNESS (Mirabito): Yes,  
20 that's correct. Yankee Gas is the prior --  
21 several prior iterations of the company.

22 MR. LOONEY: Okay. And the  
23 Algonquin mainline is approximately two miles  
24 northwest of the KEC facility. Is that correct?

25 THE WITNESS (Mirabito): Yes,



1 approximately.

2 MR. LOONEY: And that it's intended  
3 presently that the Algonquin mainline will be the  
4 source of natural gas that's used by the Killingly  
5 Energy Center. Is that correct?

6 THE WITNESS (Mirabito): Correct.

7 MR. LOONEY: And that the energy  
8 center will be serviced by an upgraded 2.8 mile  
9 pipeline lateral to be constructed by Eversource.  
10 Is that correct?

11 THE WITNESS (Mirabito): That's  
12 correct.

13 MR. LOONEY: And that it's NTE's  
14 proposal that the upgraded pipeline will be larger  
15 than or wider, if that's a right term, from what  
16 presently exists. Is that correct?

17 THE WITNESS (Mirabito): It will be  
18 a larger diameter pipe than what's there  
19 currently.

20 MR. LOONEY: And that the existing  
21 lateral pipeline was constructed over 50 years  
22 ago. Correct?

23 THE WITNESS (Mirabito): I believe  
24 that's the case, yes.

25 MR. LOONEY: And that the permits

1 for that construction of a new pipeline will be  
2 the responsibility of Eversource. Correct?

3 THE WITNESS (Mirabito): That's  
4 correct, yes.

5 MR. LOONEY: And would you agree  
6 with me that the environmental protection laws and  
7 regulations that exist now may differ widely from  
8 what was in existence 50 years ago?

9 THE WITNESS (Mirabito): I think  
10 that's probably correct, yes.

11 MR. LOONEY: Okay. My next  
12 questions concern responses to NTE's redacted  
13 responses to NAPP's interrogatories. And in  
14 particular, question 13 which appears on --

15 MR. BALDWIN: Sixteen?

16 MR. LOONEY: Question 13 that  
17 appears on page 8, and these responses are dated  
18 October 27, 2016.

19 MR. RAY: Response to number 13?

20 MR. BALDWIN: This is NTE  
21 Exhibit 16.

22 THE WITNESS (Mirabito): Okay.  
23 We're there.

24 MR. LOONEY: Okay. Question 13  
25 asks or states, explain whether the NTE facility

1 will be able to operate as proposed in the Siting  
2 Council application if permits and approvals for  
3 the modifications to the proposed 2.8 mile natural  
4 gas pipeline are not approved. Did I read that  
5 correctly?

6 THE WITNESS (Mirabito): Yes.

7 MR. LOONEY: Okay. And the  
8 response from NTE is to operate as proposed in the  
9 Siting Council application. Permits and approvals  
10 for the 2.8 mile natural gas lateral will be  
11 required.

12 That it says, however there are  
13 potential or alternatives for delivery of natural  
14 gas to the KEC facility should permits and  
15 approvals for the proposed supply lateral routing  
16 not being attained. Do you see that?

17 THE WITNESS (Mirabito): I do.  
18 Yes.

19 MR. LOONEY: Okay. Can you  
20 describe to me what the alternative sources for  
21 natural gas are?

22 THE WITNESS (Mirabito): We -- we  
23 looked at several different lateral routing  
24 locations, so this could be an alternate route via  
25 Eversource. It could be an alternate route via

1 Algonquin. We chose the one we put in the  
2 application because we thought it was the most --  
3 not most, the least impactful, because it was  
4 using an existing right-of-way of almost the  
5 entire length of the required lateral.

6 MR. LOONEY: So there is a  
7 potential the natural gas will be supplied through  
8 an alternative pipeline lateral?

9 THE WITNESS (Mirabito): An  
10 alternative lateral, not an alternative mainline.  
11 The gas will be sourced from the mainline. It's  
12 just how you get it from the mainline to our  
13 project.

14 MR. LOONEY: Can you point out for  
15 me where in the application those alternative  
16 pipelines are discussed?

17 THE WITNESS (Mirabito): It doesn't  
18 appear that we explicitly included any discussion  
19 of the alternate laterals.

20 MR. LOONEY: So if your application  
21 is approved, then the source of natural gas to  
22 operate the KEC facility might be for something  
23 that's not presently before the Siting Council.  
24 Is that correct?

25 THE WITNESS (Mirabito): Yeah.

1 Yes, that's correct, but that's why we answered  
2 the interrogatory the way we did.

3 MR. LOONEY: I have nothing  
4 further.

5 THE CHAIRMAN: Thank you.

6 MR. BALDWIN: Mr. Chairman, while  
7 we have our panel still here could I just have  
8 three quick questions on redirect?

9 THE CHAIRMAN: Yes.

10 MR. BALDWIN: Thank you.

11 Ms. Gresock, with respect to the  
12 Chairman's question I just wanted to get some  
13 clarification. Could you again restate in  
14 response to his question what the current  
15 Killingly plan for conservation and development  
16 designates for the KEC parcel as for future use?

17 THE WITNESS (Gresock): The future  
18 use in the plan is designating it as industrial  
19 use.

20 MR. BALDWIN: Thank you. Also with  
21 respect to the noise report, the updated noise  
22 report and the information contained in the record  
23 including your most recent testimony, is it your  
24 opinion and Mr. Fowler's opinion that the KEC  
25 facility will comply with all state or local noise

1 ordinances as it relates to the KEC operations?

2 THE WITNESS (Gresock): Yes.

3 THE WITNESS (Fowler): Yes, it is.

4 MR. BALDWIN: And the compliance,  
5 again in accordance with those ordinances will be  
6 noise levels at the property line. Is that  
7 correct?

8 THE WITNESS (Gresock): That's  
9 correct.

10 MR. BALDWIN: And Mr. Rega, with  
11 respect to the pre-blast survey questions to the  
12 extent property owners are concerned about radon  
13 in their homes or radon in their well, could a  
14 pre-blast survey include addressing those concerns  
15 with some pre-blast radon testing and some  
16 post-blast radon testing?

17 THE WITNESS (Rega): Yes,  
18 definitely.

19 MR. BALDWIN: That's it,  
20 Mr. Chairman.

21 THE CHAIRMAN: Do any of the  
22 parties -- we're going to go to break for lunch  
23 soon, but do any of the parties have any  
24 additional questions for the applicant at this  
25 time?

1 (No response.)

2 THE CHAIRMAN: Okay. Break for  
3 lunch now. We'll come back at 1:45.

4 (Whereupon a recess was taken from  
5 12:40 p.m. to 1:48 p.m.)

6 THE CHAIRMAN: Good afternoon,  
7 ladies and gentlemen. I'd like to resume this  
8 hearing on application of Docket 470. We have  
9 Mr. Fagan who I guess is one of the  
10 representatives from the Sierra Club, if I'm not  
11 mistaken. And so we'll start cross-examination.

12 MR. BERMAN: Chairman Stein, if I  
13 may? Can we move the admission of his surrebuttal  
14 testimony which the Council mentioned this  
15 morning?

16 THE CHAIRMAN: Oh, you want to  
17 verify it.

18 MR. BERMAN: Yes.

19

20 ROBERT M. FAGAN,

21 recalled as a witness, having been previously  
22 sworn, was examined and testified on his  
23 oath as follows:

24

25 MR. BERMAN: So Mr. Fagan, do you

1 have a copy of the surrebuttal testimony of Robert  
2 Fagan, Synapse Energy Economics, in front of you?

3 THE WITNESS (Fagan): Yes.

4 MR. BERMAN: And was this testimony  
5 prepared by you or under your supervision?

6 THE WITNESS (Fagan): Yes, it was.

7 MR. BERMAN: And do you have any  
8 corrections to that testimony at this time?

9 THE WITNESS (Fagan): No, I do not.

10 MR. BERMAN: Is the testimony true  
11 and accurate to the best of your knowledge?

12 THE WITNESS (Fagan): Yes, it is.

13 MR. BERMAN: Council, I would move,  
14 respectfully move the admission of surrebuttal  
15 testimony of Robert Fagan Synapse Energy Economics  
16 as an exhibit in this proceeding.

17 THE CHAIRMAN: Any opposition to  
18 that?

19 (No response.)

20 THE CHAIRMAN: If not, it's  
21 admitted.

22 MR. BERMAN: Thank you. And  
23 Mr. Fagan is available for questions at this time.

24 THE CHAIRMAN: We'll start with the  
25 staff, Mr. Perrone.



1                   MR. PERRONE: Thank you,  
2 Mr. Chairman. I just have a few short questions  
3 on the surrebuttal testimony. We'll start with  
4 the end of page 3 going into page 4.

5                   At the end of page 3 it says, at a  
6 high level new renewable supply, a current surplus  
7 of capacity resources and declining net peak loads  
8 all mitigate against the potential economic  
9 retirement of 5600 megawatts. So just for  
10 clarity, Mr. Fagan, are you saying that a surplus  
11 of capacity resources and declining peak loads  
12 would make economic retirements more or less  
13 likely?

14                   THE WITNESS (Fagan): No, that's  
15 essentially saying it mitigates against any  
16 perceived reliability effects that might otherwise  
17 be tied to the potential for retirement of any of  
18 that capacity.

19                   MR. PERRONE: And also the very  
20 next line at the beginning of page 4 when it gets  
21 into ISO New England permitting the use of  
22 reliability must-run contracts. Is RMR still  
23 actively used in Connecticut, to your knowledge?

24                   THE WITNESS (Fagan): It's still  
25 available to be used throughout New England. I

1 don't have -- I don't know exactly the extent to  
2 which RMR contracts currently exist in New  
3 England.

4 MR. PERRONE: And lastly, on  
5 page 7 -- no. Actually, the end of page 6,  
6 beginning of page 7. And the report notes that  
7 New England has about one half the peak load of  
8 the California ISO. Could you give us some rough  
9 numbers on that? ISO is X and California ISO is  
10 about two X?

11 THE WITNESS (Fagan): Sure. The  
12 peak load in the California ISO region of  
13 California is on the order of between 45 and 50  
14 thousand megawatts. That's a summer peak load.

15 MR. PERRONE: And New England?

16 THE WITNESS (Fagan): New England,  
17 the peak load is on the order of 25,000 megawatts,  
18 or it was last year.

19 MR. PERRONE: Thank you. That's  
20 all I have.

21 THE CHAIRMAN: We'll now continue  
22 with cross-examination by the Council.

23 Senator Murphy?

24 MR. MURPHY: I have no questions of  
25 this witness at this time.

1 THE CHAIRMAN: Mr. Silvestri?

2 MR. SILVESTRI: I have no  
3 questions, Mr. Chairman.

4 THE CHAIRMAN: Mr. Hannon?

5 MR. HANNON: I have no questions at  
6 this time. Thank you.

7 THE CHAIRMAN: Mr. Harder?

8 MR. HARDER: No questions.

9 THE CHAIRMAN: Mr. Lynch?

10 MR. LYNCH: No questions.

11 THE CHAIRMAN: Mr. Chairman, yes,  
12 he has questions.

13 As I'm sure you know Connecticut is  
14 one of the highest-cost states in the country  
15 regarding electric rates. And I don't want to go  
16 into -- and there was discussion at the last  
17 hearing regarding the applicant's statement that  
18 if their facility was to go into operation it  
19 would lead to some reduction in rates. And I know  
20 there was -- and I don't want to go into that.  
21 I'm really asking a more general question of you,  
22 since your experience.

23 Without going into a dissertation,  
24 what does Connecticut need to do so our rates can  
25 get reduced?

1 THE WITNESS (Fagan): I'm sorry. I  
2 missed a little bit of that last sentence.

3 THE CHAIRMAN: What do we have to  
4 do here in Connecticut, and obviously how would it  
5 tie into this hearing that it would actually have  
6 a significant impact on our electric rates?

7 THE WITNESS (Fagan): The most  
8 important thing would be to increase the  
9 investment that Connecticut makes in energy  
10 efficiency resources. Energy efficiency resources  
11 are by far the least expensive. It's cheaper to  
12 save a kilowatt hour of energy than it is to  
13 produce and deliver one. That's pretty much  
14 number one just about in any state, or all states  
15 in the country, certainly including Connecticut.

16 Connecticut has a fairly strong  
17 energy efficiency construct, but not quite in the  
18 top five, for example. So I think continuing to  
19 increase the amount of energy efficiency that  
20 Connecticut strives to achieve would be --  
21 certainly be the first thing.

22 You know, beyond -- beyond that  
23 certainly, you know, moving forward into a world  
24 where there's a lot more renewables helps to hedge  
25 against future gas price increases and, you know,

1 simultaneously the renewable costs are coming down  
2 so that helps a lot. But from a perspective of  
3 what's best for rate payers, what's best to lower  
4 bills in Connecticut, energy efficiency is just --  
5 is at the top easily without a doubt. Everything  
6 else -- everything else sort of pales in  
7 comparison, frankly.

8 THE CHAIRMAN: Okay. Now I'm  
9 trying to get a sense of, not only where we are  
10 today and where we are in two or three years when  
11 if this project moves forward it gets approved,  
12 but where we are over the 20, next 20 or 30 years.  
13 Where, again if it's approved my understanding it  
14 would still be in operation.

15 And I'm not, I guess, none of us --  
16 well, maybe some of us think we're prophets. But  
17 I'm just trying to get a sense of in the future,  
18 and I don't know really how to define that, but  
19 how much can we expect, for example, starting with  
20 efficiency and conservation? Do we have only, you  
21 know, if we put more political will and more money  
22 into the Connecticut programs will that -- what  
23 would that result in?

24 THE WITNESS (Fagan): Yeah. I  
25 mean, for comparative purposes, you know,

1 Connecticut, if I remember my numbers right,  
2 achieves on the order of about 1 and a half  
3 percent of its retail sales per year in energy  
4 efficiency savings. Massachusetts, Vermont, Rhode  
5 Island are in the high twos.

6           So very broad order of magnitude,  
7 you know, Connecticut could, you know, practically  
8 double its achievement of energy efficiency  
9 savings, you know, with the moving forward with --  
10 with increased spending on energy efficiency  
11 programs.

12           Down the road, you know, over the  
13 long term, you know, the question is what's the  
14 best way to have energy policy that's least cost  
15 and aligned with what the New England state's, or  
16 Connecticut State's environmental goals are. So  
17 what does that look like? It looks like  
18 80 percent reduction in greenhouse gases by 2015,  
19 which means a lot more renewables and as much  
20 efficiency as you could possibly procure.

21           So going forward it's -- it's  
22 continuing to keep track of what cost of renewable  
23 energy is and trying to buy the least cost forms  
24 of renewable energy first, but recognizing that  
25 you're going to need a lot of it, you know, over

1 the coming decades. And the costs associated with  
2 those resources will most likely continue the  
3 trend of declining costs, which is what they've  
4 shown recently, or are projected to show that  
5 moving forward.

6 I mean, it's a big question, you  
7 know, but essentially, you know, to move away from  
8 fossil fuels, the cheapest way to do is don't  
9 waste energy and buy the best price first on the  
10 renewable side of things. But recognizing that  
11 it's going to take more time for some of those  
12 costs, such as offshore wind, to come down.

13 THE CHAIRMAN: And I just wanted to  
14 go over more specifically, again how you see these  
15 particularly in this area moving forward. For  
16 example, solar. We've had a number of projects  
17 and continue to have projects coming to us, but  
18 most of them with maybe one exception are under  
19 20 megawatts, you know, so they're not -- compared  
20 to a 550 and they do take up a lot of land and  
21 there are issues with farmland and forestland.

22 So I'm just -- I'm trying to see  
23 how much we can expect, again looking into the  
24 future with, well, starting with solar?

25 THE WITNESS (Fagan): Sure. Solar

1 PV is a distributed resource. It's a different  
2 animal. It's beauty is that's it's not  
3 concentrated. It is distributed everywhere. I  
4 don't have my fingertip -- tips on the, you know,  
5 the actual technical potential on rooftops in New  
6 England, for example. It's -- it's significant.

7 States do get to carve out policies  
8 about where you put the stuff. You don't  
9 necessarily put in on forest land. You put it up  
10 in parking lots. You put it along the  
11 interstates. You put it on rooftops, residential  
12 rooftops, commercial rooftops. It is a  
13 distributed resource. It is -- it's unlikely that  
14 you'll find 500-megawatt scale solar projects in  
15 New England.

16 It's not out of the question, but  
17 the economies of scale have to take into account,  
18 do you have land area for a 500-megawatt plant?  
19 Probably more importantly you don't necessarily  
20 need to do that to capture the -- the economies of  
21 scale kick in, in sort of the production and the  
22 installation stage of solar resources.

23 So you don't -- you don't have to  
24 have a 500-megawatt site in order to make solar  
25 work. Solar works at much smaller levels. It's a



1 distributed resource that has lots of benefit by  
2 being placed further downstream on -- on the  
3 system.

4           You know, New England already has,  
5 you know, on the order of a few thousand megawatts  
6 of installed solar altogether, if I've got my  
7 current numbers right. It's in my desktop  
8 somewhere. So by taking advantage of the  
9 distributed nature of the resource you're able to  
10 put three, four, five, six gigawatts on the New  
11 England system over a period of time as the  
12 policies play out in the individual states.

13           And if you need to be careful about  
14 making sure it doesn't go on farmland, if that's  
15 what the state's policy needs to be, the state can  
16 make that policy. It's not like the only place to  
17 put it is on farmland. There's a -- there's a lot  
18 of places where you can go.

19           THE CHAIRMAN: I just want to go  
20 down sort of through a list. I'm sure I think  
21 this Council knows better than anyone how  
22 difficult politically the route is, and I was just  
23 trying to figure out how many wind turbines we  
24 could get on this. And I think if it was a short  
25 one we could get on one based on the -- you could

1 get one based on that. But I'm unsure and I don't  
2 know if you have any sense, because there is, you  
3 know, there are concerns although they're somewhat  
4 different from solar.

5 THE WITNESS (Fagan): You could  
6 think about if you wanted to put a wind turbine or  
7 turbines on the site. I don't think that  
8 that's -- that that's not the right question.

9 THE CHAIRMAN: There may be no wind  
10 on this site in any case.

11 THE WITNESS (Fagan): Right. I  
12 mean, you know, the wind resources in New England  
13 are not best in Northeast Connecticut, you know.  
14 But because you can't put 500 megawatts of wind on  
15 a site such as what's proposed for this gas-fired  
16 plant, that that it's not that relevant.

17 What's relevant is that the wind --  
18 the wind resource locations that are good in -- in  
19 New England, certainly in Northern New England.  
20 In Maine there's a lot of them, and it's certainly  
21 offshore. And then distributed around New England  
22 in different pockets there -- there are locations  
23 that are on a smaller scale.

24 What's -- what's important is that  
25 the economies of scale for wind would be you put

1 the wind somewhere else and you can deliver it to  
2 Connecticut. You can deliver it to the load  
3 across New England. The fact that New England has  
4 an integrated grid, it makes it sensible to put  
5 the wind where it makes the most sense, where the  
6 resource is good. And if you need to have more  
7 transmission to get it out of Maine, well, then  
8 you do the analysis to see how much more  
9 transmission you need and when you need that  
10 transmission, and you go from there. You know,  
11 and that's -- ISO New England and other parties  
12 are doing that.

13 I mean, there is a bit of a  
14 shortage in integrated planning in New England.  
15 ISO New England doesn't do integrated planning.  
16 Connecticut has an integrated resource planning  
17 process. I know it's not complete yet for 2016  
18 and 2017, but an integrated resource planning  
19 process, you know, looks at all these details. It  
20 wouldn't assume that it's going to make sense to  
21 do wind in Northwest Connecticut, but it would  
22 make sense that it could be reasonable to do wind  
23 in Maine.

24 And probably do wind in Maine  
25 before you do the offshore wind, but at the same

1 time state policies can recognize that you sort of  
2 need to prime the pump. And that's what  
3 Massachusetts is doing by passing a law to get the  
4 1600 megawatts of wind into Massachusetts over the  
5 next -- over the next decade, is -- is what the  
6 target is for.

7           So -- so it's pretty  
8 straightforward. Solar as a distributed resource  
9 can go just about anywhere, except where you don't  
10 want to put it from a state policy perspective.  
11 Wind can be a distributed resource. It can be  
12 economical, you know, a single turbine or multiple  
13 turbines, and you do see that in some places  
14 around New England.

15           Most of it is economies of -- most  
16 of it. Better economics are when you see a larger  
17 utility scale wind farm. And you know, getting up  
18 to the, at least the tens of megawatts, if not the  
19 hundreds of megawatts. So it makes sense that you  
20 would see it being connected in Maine, or begin to  
21 see the even larger scale of wind farms being  
22 considered for the ocean.

23           THE CHAIRMAN: Just on that latter  
24 point, I just have a question. My understanding  
25 is that in Europe they have a considerable amount

1 of offshore wind. Are the reasons we don't in the  
2 US, is because for some difference in the oceans,  
3 and technological or cost?

4 THE WITNESS (Fagan): No, it's not  
5 a technological difference. It's not a cost  
6 difference. It's an institutional difference and  
7 a governmental policy difference, purely.

8 Europe I think over the last few  
9 years has ramped up from just a few thousand to, I  
10 believe, they're upwards of 10,000 megawatts now  
11 with either plans or certainly goals, you know,  
12 that -- that double and triple that, you know,  
13 over the next few decades. And the technology has  
14 continued to evolve.

15 You know, primarily they're using  
16 larger sized turbines that allows the -- allows  
17 capture of economies of scale. So right now  
18 the -- the working turbines are on the order of  
19 five or six or seven megawatts, and it's inching  
20 up with every year. Whereas five years ago the  
21 working scale was more like, you know,  
22 three megawatts, two, three megawatts for an  
23 offshore facility. So it's just institutional on  
24 policy.

25 It's not -- not technological.

1 It's costly. I mean, those costs have been coming  
2 down, but Europe invested earlier in the offshore  
3 wind.

4 THE CHAIRMAN: The last one I'm  
5 interested, because you gave us some material from  
6 Massachusetts, is energy storage. That plan that  
7 Massachusetts -- a two-part question. The first,  
8 do you know if Connecticut either has or is  
9 looking into something similar, a program?

10 THE WITNESS (Fagan): I -- I don't  
11 know the status of where Connecticut is with  
12 storage. I can find that out and return a  
13 response around that.

14 Massachusetts, I'm a little bit  
15 more familiar with because they passed a law last  
16 year that incorporated storage as an alternative  
17 for those proposing to meet either the clean  
18 energy standards or the offshore wind requirements  
19 that the law called for.

20 But the law also said the state  
21 will determine whether or not it wants to set a  
22 procurement target for storage, and it made that  
23 determination at the end of last month, that they  
24 will set a procurement target. I think they --  
25 they didn't really -- don't have the number yet,

1 but they'll set that number sometime during the  
2 first six months of this year.

3           And for comparison purposes, about  
4 maybe three or four years ago California set a  
5 target of 1.3 gigawatts of storage by 2024. You  
6 know, so given the scale of the systems, you know,  
7 you might expect that New England or  
8 Massachusetts, anyway you know, might have a  
9 target in the early 2020s that's, you know, on the  
10 order of 500 megawatts give or take, you know, the  
11 technology changes.

12           The -- the report that was done for  
13 Massachusetts, the executive summary of, which is  
14 an exhibit to my testimony, indicated that it was  
15 economical to have as much as 1700 megawatts of  
16 storage in New England. And for Massachusetts  
17 they were looking at 600 megawatts by 2020 as --  
18 as a nice goal to consider.

19           Now I don't know if the targets  
20 that the Massachusetts Energy Department will set  
21 will be 600 megawatts by 2020. It could be. In a  
22 way it's, I mean, important that the resource is  
23 coming along. New England doesn't need to have  
24 storage connected up immediately to continue to  
25 operate its system reliably with more renewables

1 because they're, you know, they're behind  
2 California for example. It's going to take a  
3 little while to climb up to that level like  
4 California has.

5                   And we have a different mix of  
6 resources. I mean, you know, in a sense the  
7 Quebec system service has a big storage reservoir  
8 for New England and we get quite a bit of energy  
9 from Quebec. And we may continue to get more, and  
10 the fact that there's a storage in Canada is sort  
11 of relevant to where New England goes with  
12 potentially considering battery storage, which is  
13 the currently -- the current sort of commercial  
14 storage that's -- that's -- it's on the cusp of  
15 being commercial, essentially.

16                   THE CHAIRMAN: I guess I have one,  
17 one last question. I just wanted a quote. It's  
18 a -- I guess it's a long sentence or a short  
19 paragraph from the Siting Council's Docket  
20 F-2014/2015, Connecticut Siting Council review of  
21 ten-year forecast for Connecticut electric load  
22 and resources.

23                   And in our conclusion, I'm quoting,  
24 this Council has considered Connecticut's electric  
25 energy future and finds that even taking into



1 account the most conservative prediction, the ISO  
2 New England 9010 forecast, and conservatively  
3 neglecting the effects of non-ISO New England  
4 dispatch distributed generation, the electric  
5 generation supply during the period 2015 to 2024  
6 will be adequate to meet demand.

7 I'm assuming you followed me? Is  
8 that --

9 THE WITNESS (Fagan): I did follow  
10 you. Yeah, I would agree. I mean, the most  
11 recent information from the ISO New England and  
12 the CELT sort of clearly indicates significant  
13 circles of capacity in New England. And I know  
14 that the Connecticut forecast is Connecticut only,  
15 but Connecticut does indeed operate as part of  
16 that broader grid. So what's most important is  
17 the overall level of resource adequacy in New  
18 England.

19 And yes, it's safe to assume that  
20 based on what I've got in my testimony and based  
21 on ISO New England's projections of reserved  
22 capacity, we are resource adequate, absolutely.

23 THE CHAIRMAN: Okay. I thank you.  
24 We'll now go to cross-examination by the  
25 applicant.

1 MR. RAY: Thank you, Mr. Chairman.  
2 Good afternoon Mr. Fagan. Jim Ray.

3 THE WITNESS (Fagan): Good  
4 afternoon.

5 MR. RAY: So it's fair to say that  
6 it's your opinion that the proposed plan is not  
7 needed. Right?

8 THE WITNESS (Fagan): Yes.

9 MR. RAY: And, you know, in  
10 response to the Chairman's questions, it's also  
11 fair to say that you believe some of these other  
12 resources such as energy efficiency and  
13 renewables, and along with the existing capacity  
14 will provide sufficient capacity to meet our  
15 electric needs now and in the future. Right?

16 THE WITNESS (Fagan): Yes, that's  
17 correct.

18 MR. RAY: Okay. Now I want to read  
19 a sentence from your report on page 3. Do you  
20 have your report in front of you?

21 THE WITNESS (Fagan): Direct or --

22 MR. RAY: Direct. I'm sorry.

23 All right. On page 3 starting on  
24 line 2, and I'm just going to read. You're  
25 talking about some of the different resources.

1 You say, these resources include energy efficiency  
2 and renewable resources that supplant the reliably  
3 need for the proposed KEC plant, and storage  
4 resources that support renewable resource  
5 integration and the development of an inherently  
6 more flexible electric power system.

7 Did I read that correctly?

8 THE WITNESS (Fagan): Yes, you did.

9 MR. RAY: So energy efficiency  
10 measures and behind-the-meter solar are two types  
11 of these resources that you spoke of. Correct?

12 THE WITNESS (Fagan): Yes, that's  
13 correct.

14 MR. RAY: And ISO New England  
15 publishes year-by-year numeric projections for  
16 both energy efficiency and behind-the-meter solar.  
17 Correct?

18 THE WITNESS (Fagan): Yes, they do.  
19 It's contained in the CELT report and they also  
20 publish every spring a distributed resource  
21 forecast that includes a lot of solar PV detail.

22 MR. RAY: And you reference those  
23 numbers in several of the tables in your report.  
24 Right.

25 THE WITNESS (Fagan): Yes.

1 MR. RAY: The ISO New England  
2 numbers, the Celt numbers?

3 THE WITNESS (Fagan): Yes, I also  
4 include specifically some of the pages from the  
5 CELT exhibit and --

6 MR. RAY: Right. That's in  
7 Exhibit 1, I believe.

8 THE WITNESS (Fagan): That's right.  
9 And a separate exhibit is the actual full  
10 distributed PV forecasts from ISO New England from  
11 2016.

12 MR. RAY: Now you don't provide any  
13 other year-by-year numeric projections different  
14 than the ISO New England projections for energy  
15 efficiency measures anywhere in your report.  
16 Right?

17 THE WITNESS (Fagan): No, I don't  
18 think I do. I think I stay relatively  
19 conservative, and I used ISO New England's  
20 projections going forward.

21 MR. RAY: You use their  
22 projections?

23 THE WITNESS (Fagan): That's  
24 correct.

25 MR. RAY: Okay. And the same thing

1 for behind-the-meter solar. You don't use your  
2 own projections. You rely on the ISO New England  
3 projections?

4 THE WITNESS (Fagan): Yes, I do.

5 But --

6 MR. RAY: That's fine.

7 THE WITNESS (Fagan): That's true.

8 MR. RAY: And in the various  
9 sections of your report you also mention other  
10 resources that will come online to supplant the  
11 reliability needs, such as utility scale wind and  
12 solar storage, and Canadian hydro imports. Some  
13 of the things you talked about with the Chairman  
14 just a moment ago. Right?

15 THE WITNESS (Fagan): Yes, and  
16 offshore wind resources also.

17 MR. RAY: Right. And you don't  
18 provide anywhere in your report any year-by-year  
19 numeric projections for new utility scale solar.  
20 Right?

21 THE WITNESS (Fagan): No, I don't.  
22 I -- I rely on the ISO New England's projection  
23 for solar resources going forward.

24 MR. RAY: And those are just the  
25 behind-the-meter solar resources. Correct?

1           THE WITNESS (Fagan): No. I -- I  
2 reference -- I reference the in front-of-meter or  
3 utility scale solar in my surrebuttal testimony  
4 and I also include the full solar PV forecast as  
5 an exhibit. And that exhibit, which contains a  
6 lot of information, breaks down the solar PV in  
7 New England into both utility scale and  
8 behind-the-meter small solar PV.

9           MR. RAY: Are those projections  
10 just ones for which are captured in the CELT  
11 reports with existing capacity supply obligations.  
12 There will be some in there. Right?

13           THE WITNESS (Fagan): Some of it.  
14 There's -- there's a lot of the solar. And New  
15 England does not attract the capacity supply  
16 obligations, because it's behind the meter and ISO  
17 New England treats it in a different way. They  
18 give it a credit and they reduce the load.

19           MR. RAY: But those are in the CELT  
20 reports, the behind-the-meter projections?

21           THE WITNESS (Fagan): Those are  
22 absolutely in the CELT reports. That's correct.  
23 And they --

24           MR. RAY: And you don't --

25           THE WITNESS (Fagan): I'm sorry.

1 Go ahead.

2 MR. RAY: You don't provide any  
3 year-by-year numeric projections for utility scale  
4 wind. Do you? And again, year-by-year numeric  
5 projections?

6 THE WITNESS (Fagan): No, I'm  
7 relying on ISO New England's projections to  
8 address reliability. Yeah.

9 MR. RAY: And the same thing, you  
10 don't provide any year-by-year numeric projections  
11 for new battery storage?

12 THE WITNESS (Fagan): No, I don't  
13 provide year-by-year projections. I reference the  
14 Massachusetts, the existence of the Massachusetts  
15 storage report, which came out at the end of last  
16 year.

17 MR. RAY: Which just talks about  
18 setting targets. Right? There's no projections  
19 in that report?

20 THE WITNESS (Fagan): No, that  
21 report doesn't talk about setting targets. The  
22 setting targets comes directly from the  
23 legislation that the Mass DOER set, just announced  
24 that it's going to set the targets. The energy --

25 MR. RAY: Which they haven't done

1 yet?

2 THE WITNESS (Fagan): Which they  
3 haven't done yet. The energy storage report,  
4 which I include as an exhibit, is an extensive  
5 report development under Mass DOER and it talks  
6 about a lot more than just setting targets. It  
7 talks about the overall cost benefit of storage.

8 MR. RAY: Are there any  
9 projections? I asked about year-by-year numeric  
10 projections of battery storage in your report.

11 THE WITNESS (Fagan): No, that  
12 wasn't what I was doing in my testimony.

13 MR. RAY: That was my question.  
14 That was my question -- was, are there  
15 year-by-year numeric projections in your report  
16 for battery storage?

17 THE WITNESS (Fagan): No, there's  
18 none.

19 MR. RAY: And you have not --  
20 you're not relying on any numeric modeling of  
21 capacity demand in the ISO New England system to  
22 reach your conclusions. Correct?

23 THE WITNESS (Fagan): No, I didn't  
24 need to do any numeric modeling of ISO systems to  
25 reach my conclusions.



1                   MR. RAY:  It's a yes-or-no  
2 question.  I just asked if you knew.  I want to  
3 make sure I understand whether or not you've done  
4 any numeric modeling to support your conclusions?

5                   THE WITNESS (Fagan):  Numeric  
6 analysis, yes.  Numeric modeling, not explicit in  
7 the way that myself as a consultant thinks about a  
8 modeling exercise using some sort of a formal  
9 tool.

10                  MR. RAY:  I'm not suggesting that  
11 you didn't talk about numbers in your report.  I  
12 just want to make sure we're not -- that it's  
13 clear that you didn't do any modeling of this ISO  
14 New England system?

15                  THE WITNESS (Fagan):  No, not in a  
16 way I think you're characterizing.

17                  MR. RAY:  Computer modeling, did  
18 you do any computer modeling?

19                  THE WITNESS (Fagan):  No.  I used a  
20 computer to do some of my analysis.  We didn't do  
21 any analysis using a production cost simulation  
22 tool, or using a capacity expansion tool, or  
23 using -- ISO New England, for example, uses the GE  
24 MARS reliability assessment tool to look at loads  
25 and resource balance to come up with their

1 reliability metrics. And no, we did not operate  
2 any of those models. There wasn't a need to.

3 MR. RAY: Now you talked earlier  
4 about energy efficiency and those measures are  
5 generally funded by the state or the utility.  
6 Right?

7 THE WITNESS (Fagan): Energy  
8 efficiency measures are a combination of funded by  
9 all ratepayers and contributing contributions from  
10 those who participate in those programs.

11 MR. RAY: And you did not in your  
12 report anywhere provide a cost per megawatt for  
13 energy efficiency savings. Do you?

14 THE WITNESS (Fagan): No, but I do  
15 reference the Massachusetts, Connecticut and Rhode  
16 Island three-year energy efficiency plans that  
17 each of the states put out. And those reports,  
18 while not attached as an exhibit to my testimony,  
19 do contain information on the -- the costs of  
20 saved energy associated with the state utility  
21 efficiency programs.

22 MR. RAY: Now you stated earlier  
23 that the cost of energy efficiency was cheaper  
24 than the cost to deliver the -- generate  
25 electricity. Is that found anywhere in your

1 report, that analysis? Or can you point to me in  
2 your report where that's discussed?

3 THE WITNESS (Fagan): No, like as I  
4 just said --

5 MR. RAY: It's either in there or  
6 it's not. That's all I want to know.

7 THE WITNESS (Fagan): There's a  
8 reference to reports that have that information.  
9 The essence of my testimony was not to document in  
10 any kind of detail the costs associated with  
11 energy efficiency implementation.

12 MR. RAY: Okay. And I think we  
13 covered this last time, but it's fair to say that  
14 your report and your testimony in general doesn't  
15 deal with the cost of energy efficiency or  
16 behind-the-meter solar, or any other renewable  
17 resources and what those costs would be to  
18 ratepayers compared to a facility like Killingly?

19 THE WITNESS (Fagan): No, we did  
20 not do -- we did not do a direct analysis of costs  
21 associated with the alternatives to Killingly.

22 MR. RAY: Now a lot of these  
23 utility scale projects that you referred to  
24 earlier are often -- have power purchase  
25 agreements with the utilities. Right?

1 THE WITNESS (Fagan): Can you be  
2 more specific?

3 MR. RAY: Well, for example the  
4 Block Island. We talked about that a little bit  
5 last time, the Block Island offshore wind  
6 facility. That has a power purchase agreement, I  
7 believe, with Narragansett electric. Correct?

8 THE WITNESS (Fagan): Yes, it does  
9 have a power purchase agreement.

10 MR. RAY: And the cost of that  
11 power purchase agreement is passed along to the  
12 ratepayers. Correct?

13 THE WITNESS (Fagan): Yes, as is  
14 the cost of all electricity produced and delivered  
15 in New England.

16 MR. RAY: But in terms of the Block  
17 Island wind facility the costs there that are  
18 being borne by the ratepayers are millions, or  
19 hundreds of millions of dollars more today than  
20 what it would cost to buy that power from a more  
21 conventional fossil fuel facility. Correct?

22 THE WITNESS (Fagan): Oh, I don't  
23 know. I didn't do that analysis.

24 MR. RAY: You never looked at that  
25 issue?

1                   THE WITNESS (Fagan): Oh, I  
2 certainly looked at the issue, but I can't comment  
3 to -- as soon as you start talking about -- I  
4 mean, you just put a hypothetical to me and I  
5 don't know the answer to it. You know, it wasn't  
6 my charge to take a look at that.

7                   It's above market, absolutely.  
8 It's an above market resource. The State of Rhode  
9 Island said, let's go ahead and let's get moving  
10 with this stuff, and there, there you have it.

11                  MR. RAY: Now the Killingly  
12 facility won't have a power purchase agreement.  
13 Correct?

14                  THE WITNESS (Fagan): I -- I don't  
15 know. You could have a power purchase agreement  
16 and I might not see it publicly, but to my  
17 knowledge it's participating as a merchant  
18 facility. I don't know if you're going to have  
19 power purchase agreements associated with a  
20 portion of its capacity or energy. That's  
21 possible.

22                  MR. RAY: You've not seen anything  
23 in the records to suggest that there's a power  
24 purchase agreement involved in this facility.  
25 Have you?

1 THE WITNESS (Fagan): No, I have  
2 not.

3 MR. RAY: And so the economic risk  
4 associated with the construction and operation of  
5 this plan is on the merchant developer. Correct?

6 THE WITNESS (Fagan): No, not  
7 necessarily. The costs to -- to construct a  
8 powerplant and sell its energy ultimately fall to  
9 ratepayers. You can look carefully at the  
10 mechanism, but all power generation and supplies  
11 in New England that flow to ratepayers, eventually  
12 are paid for ratepayers in some way, shape or  
13 form.

14 MR. RAY: The only way they'll flow  
15 to the ratepayers is if they clear the forward  
16 capacity market. That's one way which those costs  
17 ultimately will flow to ratepayers. Correct?

18 THE WITNESS (Fagan): There's  
19 certainly resources that don't participate in a  
20 forward capacity market and those costs still end  
21 up being borne by ratepayers in some way, shape or  
22 form. It's a fairly complex set, you know, you're  
23 sort of simplifying it.

24 There's the capacity market, yes.  
25 And --

1 MR. RAY: There's the energy  
2 markets as well. Right?

3 THE WITNESS (Fagan): There's the  
4 energy markets.

5 MR. RAY: And if they aren't  
6 successful bidding into the energy markets and  
7 they don't clear the forward capacity market, the  
8 people who are going to pay for that are the  
9 merchant developers and not the ratepayers.  
10 Right?

11 THE WITNESS (Fagan): I -- I don't  
12 know. I suppose that's possible. Anything can  
13 happen over time.

14 MR. RAY: You mentioned solar  
15 previously. There's still a fair number of  
16 government subsidies and tax incentives for solar.  
17 Correct?

18 THE WITNESS (Fagan): It's a  
19 dramatically lower level subsidies now compared to  
20 the past and the subsidies are continuing to  
21 decline over time.

22 MR. RAY: And the average capacity  
23 factor for a utility scale solar project is about  
24 15 percent. Right?

25 THE WITNESS (Fagan): No.

1 MR. RAY: What is it then?

2 THE WITNESS (Fagan): It depends on  
3 where you are. It depends on --

4 MR. RAY: Fair enough. How about  
5 New England?

6 THE WITNESS (Fagan): It depends on  
7 whether or not it's on, you know, it's tracking or  
8 not. The average annual capacity factor probably  
9 ranges for utility scale solar probably, you know,  
10 I'd say between 15 percent, 25 percent give or  
11 take. That's the ballpark estimate.

12 MR. RAY: And you mentioned earlier  
13 when you were talking in response to the  
14 Chairman's questions about locations for all of  
15 this solar, and you mentioned rooftops. Correct?

16 THE WITNESS (Fagan): That's one  
17 possible -- that's one location, obviously.

18 MR. RAY: And installing rooftop  
19 solar on a, you know, per kilowatt basis is more  
20 expensive than utility scale solars on farmland,  
21 for example. Right?

22 THE WITNESS (Fagan): I think as a  
23 general characterization that's true, but what's  
24 different is that the value stream associated with  
25 rooftop solar is different from the value stream



1 associated with a utility scale solar. You might  
2 put a 20-megawatt utility scale solar, you know,  
3 at a substation out of, you know, distribution or  
4 some transmission level connection.

5           You put a rooftop solar, you know,  
6 all the way downstream at the end of the  
7 distribution system. So there's additional  
8 benefits associated with reduced losses on the  
9 distribution system. For example, potentially not  
10 having to build out or reinforce aspects of the  
11 distribution system.

12           So it's sort of an  
13 apples-and-orange comparison on the benefits side.  
14 So it's important to recognize that when you note  
15 that it's more costly to do a rooftop solar  
16 installation than it is to do a large utility  
17 scale solar installation along the highway.

18           MR. RAY: But for the person  
19 building it on his rooftop it's more expensive  
20 than on a per megawatt, per kilowatt basis, than  
21 what the developers of the utility scale project  
22 might do?

23           THE WITNESS (Fagan): I think  
24 that's probably true. I know that those --

25           MR. RAY: Is that what these

1 show --

2 THE WITNESS (Fagan): Well, these  
3 estimates have been changing. And you know, my  
4 testimony didn't get into all the nuances of the  
5 cost trends of solar. You know, I essentially  
6 reference the places where it's clear that the  
7 costs of solar resources have come down  
8 dramatically, especially in the recent last five  
9 years, give or take. Sort of as simple as that.

10 MR. RAY: You mentioned the battery  
11 storage and that new storage may be coming. New  
12 storage capacity in Massachusetts may become  
13 available based on new legislation and things of  
14 that nature?

15 THE WITNESS (Fagan): I think it's  
16 a little bit stronger than may become available.  
17 If the, you know, the law says it's allowed and  
18 the recent declaration by the energy department  
19 says they're actually going to set targets. So --

20 MR. RAY: It's not a mandate,  
21 though. Correct?

22 THE WITNESS (Fagan): I don't  
23 believe it's a mandate. I'm pretty sure that the  
24 law doesn't mandate it, but the law does say that  
25 they will look more favorably on some of the

1 responses to the energy and capacity RFPs if  
2 there's storage that's included.

3 MR. RAY: They'll also have to  
4 consider costs. Right?

5 THE WITNESS (Fagan): Sure.  
6 They'll certainly have to consider costs.

7 MR. RAY: And you mentioned that  
8 you provided only the executive summary of the --  
9 you're referring to the state of the charge  
10 report. Correct?

11 THE WITNESS (Fagan): That's  
12 correct.

13 MR. RAY: Okay. I assume you're  
14 familiar with the report itself?

15 THE WITNESS (Fagan): Yeah, I --  
16 I've looked through the executive summary and I've  
17 looked at parts of the main body of the report,  
18 but I haven't studied it.

19 MR. RAY: Mr. Chairman, this is  
20 something that Mr. Fagan provided, again the  
21 executive summary of the report as an exhibit. He  
22 also, in the footnote, provided the website  
23 addresses for the entire report.

24 I would like to show Mr. Fagan a  
25 portion of -- from the main body of the report

1 with your permission. I have extra copies. If  
2 it's necessary we can obviously provide the whole  
3 thing, but like I said, the website references are  
4 already there and he's provided the executive  
5 summary.

6 THE CHAIRMAN: Why don't you  
7 continue then?

8 MR. RAY: Thank you.

9 Now, Mr. Fagan I'm showing you an  
10 excerpt of that report. We've got the cover page  
11 and then starting with section 4.6.2 titled,  
12 energy storage technologies, from that report.

13 Do you recall seeing this  
14 previously?

15 THE WITNESS (Fagan): Yeah, I'm  
16 aware of the report. I've seen the report.

17 MR. RAY: And on table 4.1, which  
18 is on the third page at the bottom, it's page 83,  
19 identifies a number of different battery storage  
20 technologies such as short duration and medium to  
21 short duration and so on. Do you see that?

22 THE WITNESS (Fagan): I do. I see  
23 that.

24 MR. RAY: And then if you go over  
25 to page -- figure 4-4, which is on the last page,

1 this is titled, the distribution of storage in  
2 2020 by power and energy. Do you see that?

3 THE WITNESS (Fagan): I do see  
4 that.

5 MR. RAY: And this, is it your  
6 understanding this was based on some optimization  
7 modeling that was done of energy storage  
8 throughout Massachusetts?

9 THE WITNESS (Fagan): No, I believe  
10 this is throughout New England, but if you could  
11 point me to where it says --

12 MR. RAY: Okay. Fair enough.  
13 Whether it's New England or Massachusetts is  
14 probably less important for purposes of my  
15 question.

16 If you look at the pie chart on the  
17 left-hand side for power in figure 4-4, that  
18 figure shows that 58 percent of the power comes  
19 from short duration storage, which has 30-minute  
20 duration at full power based on the previous  
21 table. Correct?

22 THE WITNESS (Fagan): That sounds  
23 reasonable.

24 MR. RAY: Okay. And then there's  
25 another 14 percent under medium to short duration

1 which has a one-hour duration at full power.

2 Right?

3 THE WITNESS (Fagan): Looks about  
4 right, yeah.

5 MR. RAY: So that, that figure  
6 shows the 2020 distribution of power storage to be  
7 72 percent of either short term or medium to  
8 short-term duration of energy storage. Correct?  
9 58 plus 14, if my math is correct?

10 THE WITNESS (Fagan): Sure.

11 MR. RAY: Now isn't it true under  
12 the ISO New England market rules that for a  
13 resource to qualify as capacity in the forward  
14 capacity market it must be able to discharge  
15 electricity for at least two hours?

16 THE WITNESS (Fagan): I believe  
17 that's the current -- that's the current goal,  
18 yes.

19 THE CHAIRMAN: Excuse me, because  
20 all we have is this. Is there another figure that  
21 shows us for 2030. 2020 is right around the  
22 corner and your plan isn't even -- you'll be  
23 barely up and running by then. I'm interested --

24 MR. RAY: I don't know the answer  
25 to that question, Mr. Chairman.

1 THE CHAIRMAN: -- in what's going  
2 to happen. Not just -- it's almost the immediate  
3 future, is what I'm looking at here.

4 MR. RAY: But I can certainly have  
5 our team check on that.

6 THE CHAIRMAN: Thank you.

7 MR. RAY: Now I want to talk a  
8 little bit about the plan just to make sure we've  
9 got a common understanding. It's a combined-cycle  
10 powerplant. Right?

11 THE WITNESS (Fagan): Yes.

12 MR. RAY: And it's got a combustion  
13 turbine, a heat recovery steam generator and a  
14 steam turbine. Right?

15 THE WITNESS (Fagan): That sounds  
16 right.

17 MR. RAY: I'm not suggesting  
18 exclusively there's other, other equipment. Now  
19 that's different than a simple-cycle plant.  
20 Right?

21 THE WITNESS (Fagan): Yes, that's  
22 correct.

23 MR. RAY: Simple-cycle plants  
24 generally operate in the 30, 40 percent efficiency  
25 range. Does that sound right to you?

1                   THE WITNESS (Fagan): No.  
2 Simple-cycle plants could be much higher than 30  
3 to 40 percent efficiency depending on the vintage  
4 of the simple-cycle plant.

5                   MR. RAY: Well, they're not going  
6 to be as high efficiency as a combined-cycle plant  
7 like Killingly. Right?

8                   THE WITNESS (Fagan): No, it  
9 shouldn't, not if you're operating a  
10 combined-cycle plant in the --

11                  MR. RAY: Sixty, 65 percent?

12                  THE WITNESS (Fagan): -- with  
13 relatively high average on your capacity factor,  
14 that's correct.

15                  MR. RAY: I'm not talking about the  
16 capacity factor. I'm talking about the efficiency  
17 rating of the plant?

18                  THE WITNESS (Fagan): Yes, the  
19 overall efficiency rating is higher for a  
20 combined-cycle plant than it would be for a  
21 simple-cycle plant, but you used the phrase, 30 to  
22 40 percent. There are later vintages of  
23 simple-cycle plants that I believe achieve  
24 something greater than 40 percent.

25                  MR. RAY: The primary fuel for this



1 plant would be natural gas. Right?

2 THE WITNESS (Fagan): That's my  
3 understanding, yes.

4 MR. RAY: And you understand that,  
5 and tell me if you don't, that NTE has a firm  
6 contract for supply and transport of natural gas  
7 for the plant. Do you understand that?

8 THE WITNESS (Fagan): I think I  
9 understand that it has one for seven years. I  
10 don't -- I'm not familiar with the contract. I  
11 don't know what it --

12 MR. RAY: You have not looked at  
13 that at all?

14 THE WITNESS (Fagan): -- what it  
15 spells out. It's not relevant to my testimony.

16 MR. RAY: That does mean that they  
17 are not reliant on, for example, pipeline  
18 expansion in order to get gas for the plant. I'm  
19 not talking about the pipeline lateral that will  
20 come, but I'm talking about expansion of, like,  
21 the Algonquin pipeline?

22 THE WITNESS (Fagan): Yeah, I don't  
23 know. This isn't an area that I focus my time and  
24 effort on.

25 MR. RAY: And are you familiar with

1 the plants having interruptible gas supply?

2 THE WITNESS (Fagan): I'm familiar  
3 generically with that concept, yes.

4 MR. RAY: And do you know that  
5 that's different than plants with firm gas supply?

6 THE WITNESS (Fagan): Yes, I do  
7 understand the difference.

8 MR. RAY: Basically the people  
9 having interruptible supply are more likely to  
10 be -- have their gas supply curtailed during  
11 winter periods when there's a much higher demand  
12 for natural gas. Right?

13 THE WITNESS (Fagan): I don't know.  
14 I don't know the statistics on the likelihood of  
15 curtailment during the wintertime.

16 MR. RAY: But you know that  
17 interruptible supplies will be interrupted before  
18 anybody with a firm contract?

19 THE WITNESS (Fagan): Well, they  
20 can be, certainly.

21 MR. RAY: Now assuming its air  
22 permit is granted, they'll also have the  
23 capability to use ultralow sulfur diesel for as  
24 much as 720 hours per year. Right? Are you  
25 familiar with that?

1           THE WITNESS (Fagan): That's my  
2 general understanding, yes.

3           MR. RAY: And that's -- that makes  
4 it a dual-fuel facility. Correct?

5           THE WITNESS (Fagan): Now that's  
6 correct.

7           MR. RAY: Another term I've heard  
8 and learned about is heat rate. Are you familiar  
9 with that term in the context of powerplants?

10          THE WITNESS (Fagan): Yes, I am.

11          MR. RAY: And so, that's defined as  
12 the amount of fuel used to produce a certain  
13 amount of electricity. Right?

14          THE WITNESS (Fagan): That's  
15 correct.

16          MR. RAY: And so if you're  
17 comparing powerplants using the same fuel, the one  
18 with the lower heat rate uses less fuel to produce  
19 the same amount of electricity. Right?

20          THE WITNESS (Fagan): Yeah. All  
21 else equal, yeah. Sure.

22          MR. RAY: And all else being equal  
23 and using less fuel the plant with the lower heat  
24 rate would generate less emissions. Right?

25          THE WITNESS (Fagan): That's not

1 necessarily true. I think -- I think it often  
2 goes with it. The lower heat rate tends to be a  
3 lower emitting plant, but you have to look at the  
4 emissions coefficients as opposed to just the BTU  
5 per kilowatt hour.

6 MR. RAY: Two plants, identical  
7 emissions controls and all of those type of  
8 things, the one with lower heat rate is going to  
9 generate less issues?

10 THE WITNESS (Fagan): You needed to  
11 say that. It needed to -- you have to say, all  
12 else equal, so in terms of the emission controls  
13 have to be the same in order for you to make the  
14 conclusion that a lower heat rate is a lower  
15 emission --

16 MR. RAY: If I didn't say that, I  
17 apologize. I thought I did.

18 THE WITNESS (Fagan): -- on the  
19 same fuel. I mean, the reason -- the only reason  
20 I bring it up is, so much of my testimony is not  
21 to go into the thermal detail of the KEC plant.  
22 You know, so I'm very familiar with generically,  
23 but I have not looked at every single area that  
24 you are talking about in terms of KEC's  
25 application and all the thermal details associated

1 with the plant.

2 MR. RAY: If you turn to page 68,  
3 we'll talk about what you have talked about --

4 THE WITNESS (Fagan): Sure. No,  
5 I --

6 MR. RAY: -- on your direct  
7 testimony?

8 THE WITNESS (Fagan): I reference  
9 the heat rating, absolutely.

10 Yes.

11 MR. RAY: All right. And that,  
12 that table is titled, illustration of the most  
13 efficient combined-cycle generation in New  
14 England. Correct?

15 THE WITNESS (Fagan): That's  
16 correct.

17 MR. RAY: And it shows the annual  
18 heat rate for a number of facilities. Right?

19 THE WITNESS (Fagan): It shows the  
20 average annual heat rate for a specific year based  
21 on data from USEIA.

22 MR. RAY: And over on page 69  
23 starting on line 9, you acknowledge that the  
24 applicants state the full load heat rate was 6529  
25 BTUs per kWh?

1 THE WITNESS (Fagan): Yes, that's  
2 right. The applicants do state that.

3 MR. RAY: Okay. If these --  
4 comparing to what's stated on page 68, that is a  
5 lower heat rate than any of those facilities.  
6 Correct?

7 THE WITNESS (Fagan): Well, no. Go  
8 back to 69. The full load heat rate is 2569  
9 without duct burners, and 7,069 BTUs with duct  
10 burners. I don't have a sense of what the  
11 applicant's plan is for operation with or without  
12 duct burners over the course of the year.

13 MR. RAY: But even with duct  
14 burners, it's lower than just about every facility  
15 on this list. Right?

16 THE WITNESS (Fagan): It is. It is  
17 lower than many of them. And it's --

18 MR. RAY: All but one. Correct?  
19 And the one being with duct burners?

20 THE WITNESS (Fagan): In fact -- in  
21 fact all but one. That's -- that's correct.

22 MR. RAY: Thank you. I want to  
23 direct your attention to what's been marked for  
24 administrative notice by the Council at number 33,  
25 which is the November 17th remarks of ISO New

1 England's CEO Gordon van Welie at the New England  
2 Canada Business Council's annual energy  
3 conference. And I have copies for you and I have  
4 copies for the Council, if you would like as well.

5                   You're familiar with Mr. van Welie.  
6 Right?

7                   THE WITNESS (Fagan): Yes, I know  
8 that he's the president and CEO of ISO New  
9 England. Correct.

10                  MR. RAY: And the title of this is,  
11 challenge of ensuring system reliability through  
12 wholesale markets as the resource mix evolves.  
13 Correct?

14                  THE WITNESS (Fagan): Yes.

15                  MR. RAY: And if you could turn to  
16 page 6? Now this slide is entitled, ISO New  
17 England is focused on developing solutions to the  
18 region's top reliability risks. Right?

19                  THE WITNESS (Fagan): Yes.

20                  MR. RAY: And in the last section  
21 there's a bullet about integrating renewable  
22 resources. And CEO van Welie said that quote,  
23 renewable resources provide valuable energy  
24 production and are typically not reliable capacity  
25 resources. Correct?

1                   THE WITNESS (Fagan): I see where  
2 he says that, yes.

3                   MR. RAY: Okay. And he also says  
4 to assure reliability the region needs fast  
5 responding flexible capacity resources that are  
6 not constrained in their operation. Right?

7                   THE WITNESS (Fagan): That's  
8 correct.

9                   MR. RAY: And you agree that the  
10 electric system in New England needs capacity  
11 resources that are both dispatchable and  
12 schedulable to support the integration of  
13 renewables as you suggest. Right?

14                  THE WITNESS (Fagan): Yes, I do  
15 agree with that.

16                  MR. RAY: And in fact, if you look  
17 on page 10 of your testimony -- bear with me. I  
18 want to find the right spot. Down on line 15 it  
19 says, the proposed plant shares some aspects of  
20 the characteristics of dispatchability or  
21 schedulability needed for renewable resource  
22 integration. Right?

23                  THE WITNESS (Fagan): Yes.

24                  MR. RAY: Now I want to talk a  
25 little bit about the capacity planning process.



1 One of the things that -- ISO New England looks at  
2 summer peak load, is one of the factors they look  
3 at in their capacity planning process. Right?

4 THE WITNESS (Fagan): By capacity  
5 planning process, what are you referring to?

6 MR. RAY: Well, fair enough. It's  
7 a fair question to an unfair question.

8 Each year ISO New England generates  
9 the CELT reports. Right?

10 THE WITNESS (Fagan): Yes, that's  
11 correct.

12 MR. RAY: Okay. And those are just  
13 so we create a clear record that's the forecast  
14 report of capacity energy loads and transmission.  
15 Right?

16 THE WITNESS (Fagan): Yes.

17 MR. RAY: And the most recent one  
18 is the 2016 to 2025 CELT report dated May 1, 2016.  
19 Correct?

20 THE WITNESS (Fagan): That's  
21 correct.

22 MR. RAY: And in fact, you take  
23 some excerpts from that -- are found in Exhibit 1  
24 of your report. Right?

25 THE WITNESS (Fagan): Yes.

1 MR. RAY: Now first of all, I just  
2 want to make sure on page 5 of your direct  
3 testimony you say there's no short-term  
4 reliability need for the plan. Right?

5 THE WITNESS (Fagan): That's  
6 correct.

7 MR. RAY: And you define short-term  
8 is through 2020. Right?

9 THE WITNESS (Fagan): Yes that's  
10 correct.

11 MR. RAY: NTE is not suggesting  
12 that this plant, which isn't scheduled to go  
13 online until 2020, meets some sort of short-term  
14 need as you've defined it. Right?

15 THE WITNESS (Fagan): I don't  
16 believe NTE is suggesting that. I'm just putting  
17 into context the overall reliability structure.

18 MR. RAY: Okay. Fair enough. Then  
19 you also say there's no medium-term need, which  
20 you defined as 2021 to '25 in your mind because  
21 there's surplus capacity. Right?

22 THE WITNESS (Fagan): That's  
23 correct.

24 MR. RAY: And you state on page 5  
25 beginning on line 18, you said primarily this is

1 because -- I'm sorry. I want to make sure you get  
2 there.

3 THE WITNESS (Fagan): I'm there.

4 MR. RAY: Okay. Primarily this is  
5 because net peak load growth in New England is  
6 projected to be flat or declining through the next  
7 decade. Did I read that correctly?

8 THE WITNESS (Fagan): That's  
9 correct.

10 MR. RAY: Okay. And then similarly  
11 on page 15, starting on line 15 you state the  
12 forecast of load and capacity requirements change  
13 every year. Recently these changes have led to  
14 flattening or even declining net load forecasts.  
15 Did I read that right?

16 THE WITNESS (Fagan): Yes, you did.

17 MR. RAY: Okay. So I want to focus  
18 on what you've referred to as flat or declining  
19 load forecast.

20 Now ISO New England prepares  
21 projections of summer peak load on a yearly basis  
22 and publishes them in the CELT reports. Correct?

23 THE WITNESS (Fagan): They do.  
24 They also publish the net load numbers.

25 MR. RAY: Right. Now, okay. So

1 there are two, there's peak load and then there's  
2 net peak load. Right?

3 THE WITNESS (Fagan): That's right.  
4 You're referring to --

5 MR. RAY: I want to talk about  
6 both, so we'll make sure that we're careful in our  
7 terminology.

8 THE WITNESS (Fagan): Sure.

9 MR. RAY: In section 1.1 of the  
10 CELT report they provided a table, table 1.1 that  
11 includes the summer peak load forecast. Right?

12 THE WITNESS (Gresock): That's  
13 correct.

14 MR. RAY: And you've got that in  
15 front of you?

16 THE WITNESS (Fagan): I do.

17 MR. RAY: I have copies if anybody  
18 wants the table 1. It's in Mr. Fagan's Exhibit 1,  
19 but if anybody wants it, just a copy of the table  
20 1.1 it might be easier.

21 All right. If we start with the  
22 table 1.1, line 1.1 it says, reference without  
23 reductions. That's peak load before they make  
24 reductions to get the net peak load. Correct.

25 THE WITNESS (Fagan): Yes, it's

1 a -- it's a counterfactual. It's not a real --  
2 it's --

3 MR. RAY: Projections. Right?

4 THE WITNESS (Fagan): It's a gross  
5 load projection. That's right.

6 MR. RAY: Projection. Okay. And  
7 if you look at that going from 2015 all the way  
8 across to 2025 it shows an increase in projected  
9 summer peak load without reductions each year.  
10 Correct?

11 THE WITNESS (Fagan): That's what  
12 it says, yeah.

13 MR. RAY: And then to get to -- so  
14 there's no projected decline in summer peak load.  
15 Right?

16 THE WITNESS (Fagan): As gross peak  
17 load as defined and characterized in this table  
18 increases from 28660 to 31794. Yeah, there's  
19 no --

20 MR. RAY: I just want to make sure  
21 we're talking about the same thing?

22 THE WITNESS (Fagan): That's  
23 factual.

24 MR. RAY: And to get to net summer  
25 peak load ISO New England, again to get to net

1 projected summer peak load, ISO subtracts its  
2 projections for behind-the-meter solar and passive  
3 demand response from its projections of growth  
4 summer peak load. Right?

5 THE WITNESS (Fagan): Yes, that's  
6 correct.

7 MR. RAY: Okay. And net summer  
8 peak load is what's shown in line 1.3. It says  
9 with reduction for the BTMPV. That's  
10 behind-the-meter solar, and PDR which is passive  
11 demand response. Correct?

12 THE WITNESS (Fagan): Yes, that's  
13 correct.

14 MR. RAY: Okay. This is now ISO  
15 New England's projected net summer peak load.  
16 Right?

17 THE WITNESS (Fagan): That's  
18 correct.

19 MR. RAY: And that number is 26661  
20 in 2015. Right?

21 THE WITNESS (Fagan): That was a  
22 forecast of 26661.

23 MR. RAY: These are all  
24 projections?

25 THE WITNESS (Fagan): In two

1 thousand -- that's -- that's correct. Yeah, 2015?  
2 Actually, 2015 might be the actual.

3 MR. RAY: Okay. And it goes up in  
4 2016 to 26704. Correct?

5 THE WITNESS (Fagan): Yes, that's  
6 correct. And again, that's a projection.

7 MR. RAY: Understood. These are  
8 all -- they're forecasts now. Right? Projections  
9 for net summer peak load?

10 THE WITNESS (Fagan): That's  
11 correct.

12 MR. RAY: Now in 2017 it goes down  
13 to 26698. That goes down by 6 megawatts. Right?

14 THE WITNESS (Fagan): That's right.

15 MR. RAY: And then isn't it true  
16 that every year from 2018 through 2025 the number  
17 for projected net summer peak load increases?

18 THE WITNESS (Fagan): Yes, that's  
19 correct. On an England -- on a New England-wide  
20 basis, so that's a little bit different when you  
21 look at the states individually.

22 THE CHAIRMAN: Excuse me. Do we  
23 have a percentage? Is there a table showing  
24 percentage increase?

25 MR. RAY: There may be one with my

1 handwritten notes.

2 THE CHAIRMAN: Because some might  
3 argue that 26661 and 2712 is not exactly a robust  
4 increase.

5 MR. RAY: Mr. Chairman, I'm not  
6 here to argue the nature of the increase.

7 THE CHAIRMAN: I was just curious  
8 if you had any?

9 MR. RAY: I believe I seem to  
10 recall a 1 and half percent increase over that  
11 time, but I'm not sure.

12 THE CHAIRMAN: 1 and half percent  
13 total, not yearly?

14 MR. RAY: Right. But it's fair to  
15 say for that period of time, projected net summer  
16 peak load is either flat or increasing. It's not  
17 declining. Correct?

18 THE WITNESS (Fagan): As I just  
19 said, in some states -- in one state, Rhode  
20 Island, it's declining. In the rest of New  
21 England it's essentially flat. And with respect  
22 to your questions, sir, on page 45 of my testimony  
23 I show what that number is. It's not 1.5. It's  
24 0.17 percent compound average annual growth rate.

25 MR. RAY: That's annual.



1 THE WITNESS (Fagan): The net peak  
2 load.

3 MR. RAY: That's annual. Right?

4 THE WITNESS (Fagan): It's a  
5 compound -- compound annual growth rate. So you  
6 take the -- take the entire ten-year period and  
7 you -- and you develop what the year-over-year  
8 number would be based on their projection for  
9 2025.

10 MR. RAY: I just want to make sure  
11 Mr. Chairman understood that I was not suggesting  
12 it was 1 and a half percent per year.

13 But it's not declining?

14 THE WITNESS (Fagan): It once was  
15 that.

16 MR. RAY: It's not declining.  
17 Correct?

18 THE WITNESS (Fagan): It once was  
19 1.6. I mean, in 2010 the projection was 1.6. In  
20 2016 the projection was .17, I mean, which is  
21 reflective of a key point in my testimony that you  
22 look at the vintages of the forecast in each year,  
23 the projected peak load for a given out year goes  
24 down.

25 MR. RAY: But the trend is not

1 declining. Correct? It's flat, or if anything,  
2 it's increasing on a year-to-year basis?

3 THE WITNESS (Fagan): The essence  
4 of my testimony is what I just referenced now in  
5 terms of reliability, that it's essentially --  
6 it's projected to be positive .17 for New England  
7 right now.

8 MR. RAY: The essence of your  
9 testimony is on page 5. Primarily this is because  
10 net peak load growth in New England is projected  
11 to be flat or declining?

12 THE WITNESS (Fagan): It's  
13 projected to be declining in Rhode Island. It's  
14 projected to be flat elsewhere.

15 MR. RAY: It says, growth in New  
16 England. It's not declining in New England.  
17 Correct?

18 THE WITNESS (Fagan): I -- right  
19 now CELT 2016, the number is .17, as I show in my  
20 testimony. It's -- it is projected to -- well,  
21 essentially the -- the projections have continued  
22 to come down. Year over year the projected load,  
23 net peak load for the years in the future has been  
24 lower and lower, and lower, and lower with each  
25 year as the actual energy efficiency and

1 behind-the-meter solar PV gets picked up in the  
2 data. And then ISO New England redoes their  
3 analysis every year. It comes out with a new  
4 forecast.

5                   And that's -- the declining trend  
6 that's referenced in the text is seen in the box  
7 in my graph on page 45.

8                   MR. RAY: We'll come to that one.  
9 Thank you.

10                   Now in order to get the trends that  
11 we see we have -- the net peak load they have  
12 subtracted out behind-the-meter solar and passive  
13 demand response. Right?

14                   THE WITNESS (Fagan): That's  
15 correct.

16                   MR. RAY: And in order to get the  
17 trends we are seeing, put aside our differences as  
18 to how you characterize them, they've gotten to  
19 those trends as a result of behind-the-meter solar  
20 and energy efficiency measures that are growing  
21 from anywhere from 5 percent to 13 percent in  
22 those figures. Right?

23                   THE WITNESS (Fagan): Yeah, they're  
24 definitely growing. I'd have to see where  
25 you're -- where the 5 and 13 numbers you reference

1 come from, but that's what they do. They look at  
2 the energy -- they have an energy efficiency  
3 forecast and they have a distributed PV forecast.  
4 They put those things together and they come up  
5 with CELT and the net load forecast.

6 MR. RAY: So in order to get even  
7 flat we have to continue to relatively significant  
8 percentage increases in behind-the-meter solar and  
9 energy efficiency in all those years through 2025?

10 THE WITNESS (Fagan): We have to  
11 continue to see the trends that we've seen, yes.

12 MR. RAY: Now long term, you said  
13 there's no long-term reliability. Correct?

14 THE WITNESS (Fagan): For the KEC  
15 plant, yes, that's correct.

16 MR. RAY: Sorry. I should have  
17 been a little more specific there.

18 And among the reasons, if you go to  
19 page 6 of your testimony, starting on line 6, is  
20 steadily increasing renewable energy supplies and  
21 increasing levels of efficiency, like we've been  
22 talking about. Right?

23 THE WITNESS (Fagan): Yes, that's  
24 correct.

25 MR. RAY: And then it says these

1 along with new storage capacity will, and I quote  
2 starting on line 10 of page 6, eventually lead to  
3 increasing retirements of the remaining older  
4 primarily capacity providing fossil units in New  
5 England. Did I read that correctly?

6 THE WITNESS (Fagan): Yes, you did.

7 MR. RAY: Let's talk a little bit  
8 about retirements. You provide in Exhibit 6 to  
9 your report excerpts from the September 28th  
10 remarks of ISO New England CEO van Welie. Right?

11 THE WITNESS (Fagan): Yes, that's  
12 correct. Excerpts from a different day I believe  
13 than the presentation that you provided as an  
14 earlier exhibit.

15 MR. RAY: Yeah, and while I've got  
16 a full complete copy of the September 28th one as  
17 well, they are similar but different. I think  
18 just it looks as if he repackaged for a subsequent  
19 presentation.

20 THE WITNESS (Fagan): Yes, I have  
21 that, my Exhibit 6 in front of me.

22 MR. RAY: My partner will be  
23 bringing you a full copy of that, those remarks for  
24 you to take a look at.

25 And just for the record while he's

1 passing those out, that's NTE administrative  
2 notice item number 2.

3 Now on page 2 which is immediately  
4 after the title page, the slide is entitled, ISO  
5 New England is focused on developing solutions to  
6 the region's top reliability risks. Correct?

7 THE WITNESS (Fagan): Yes, I  
8 believe it's the same as the page in the other  
9 handout that you provided, or similar --

10 MR. RAY: The heading is the same.  
11 I'm not sure the whole thing is, but we'll talk  
12 about that.

13 THE WITNESS (Fagan): You're right  
14 about that.

15 MR. RAY: And the very first bullet  
16 there states that New England will need sufficient  
17 replacement resources to replace retiring  
18 resources. These resources must be able to  
19 perform under adverse weather conditions. Did I  
20 read that correctly?

21 THE WITNESS (Fagan): Yes.

22 MR. RAY: And you're familiar and  
23 have talked about the fact that ISO New England  
24 has identified a number a resources that are at  
25 risk of retiring. Correct?

1 THE WITNESS (Fagan): That's  
2 correct.

3 MR. RAY: And in fact on your  
4 surrebuttal report now starting on page 3, line  
5 10, and I believe you're referring to these plants  
6 that ISO New England has identified is at risk to  
7 retire, that quote, they will retire if the  
8 combination of FCM prices and peak period energy  
9 prices are too low to support their own going  
10 forward operating costs.

11 But these circumstances, low FCM  
12 and energy prices are to be expected only when  
13 sufficient new supply and/or lower peak demand is  
14 present. Did I read that correctly?

15 THE WITNESS (Fagan): You did.

16 MR. RAY: So you state that at  
17 least on one of the factors that might cause these  
18 older plants to retire is new supply. Correct?

19 THE WITNESS (Fagan): That's  
20 correct.

21 MR. RAY: Okay. And that statement  
22 is not limited to new renewal of supply. Right?  
23 So new supply from a plant like Killingly might  
24 also create the conditions that could cause them  
25 to retire?

1                   THE WITNESS (Fagan): Yeah, but you  
2 have to be careful. New renewables, it  
3 immediately begs the discussion about the  
4 construction of the supply curve in the forward  
5 capacity market.

6                   MR. RAY: I am not begging for that  
7 conversation.

8                   THE WITNESS (Fagan): My emphasis  
9 was on --

10                  MR. RAY: Mr. Paterno has begged me  
11 not to let him drown again.

12                  THE WITNESS (Fagan): Well I mean,  
13 it is important, the supply curve, which is  
14 generally not given a lot of attention, and Mr.  
15 Paterno's testimony is fairly critical of what's  
16 going on in the FCM.

17                  So if you have a new renewable  
18 resource that gets in under a state policy, for  
19 example, it pushes the supply curve to the right.  
20 Whereas a new merchant generator, such as a CT or  
21 a CC plant that participates directly in the FCM  
22 is going to come in at some marginal mid price  
23 according to what the merchant supplier feels they  
24 need to receive if they want to go ahead and  
25 construct the plant.



1           So it's sort of two different  
2 things, and you have this bit of a conundrum where  
3 New England has a lot of renewable resources that  
4 are trying to get to the grid pursuant to state  
5 policies on RPS and on the Global Warming  
6 Solutions Act-like policies, but that doesn't mesh  
7 that well with all of the details of the forward  
8 capacity market construct.

9           And the ISO New England and the  
10 stakeholders in New England are beginning to hash  
11 that out and to align the wholesale markets with  
12 state policies in New England. And that's likely  
13 to be a multiyear, if not a longer process. And  
14 the same way that the forward capacity market has  
15 evolved over time with changes to its tariff  
16 structure, to its tariff at FERC, those changes  
17 will continue as this integrating markets and  
18 public policy initiative winds its way through the  
19 stakeholder processes and eventually through FERC.

20           MR. RAY: Mr. Chairman, I'll  
21 withdraw the question, but I promise a simple  
22 question.

23           I want to focus on retirements.  
24 Now if you look at page -- I'm now back to your  
25 direct testimony on page 7. You're talking about

1 units that have already retired. And then you  
2 state starting at line 6, it says, the remaining  
3 so-called at risk fossil units in New England have  
4 already indicated their participation in FCA-11  
5 for the 2021, i.e., they are not retiring before  
6 then. Do you see that?

7 THE WITNESS (Fagan): I do see  
8 that.

9 MR. RAY: And then you talk about a  
10 subset of those at-risk units, they have indicated  
11 auction price sensitivity. Right?

12 THE WITNESS (Fagan): That's --  
13 that's correct. ISO New England -- ISO New  
14 England made this indication.

15 MR. RAY: Right, and that means  
16 those units have the option to get out of the  
17 auction if the clearing price gets too low.  
18 Right?

19 THE WITNESS (Fagan): That's  
20 correct.

21 MR. RAY: So that could be as much  
22 as 1600 megawatts right there. Right?

23 THE WITNESS (Fagan): I believe the  
24 number is 1622 megawatts, is the number that ISO  
25 New England gave to FERC as units that are at risk

1 to retire depending upon price.

2 MR. RAY: In FCA-11?

3 THE WITNESS (Fagan): In FCA-11.

4 That's correct.

5 MR. RAY: And on page 13 of your  
6 testimony you're asked a question starting at line  
7 7, what is the level of planning reserve capacity  
8 in New England at this time accounting for planned  
9 retirements and editions? Do you see that?

10 THE WITNESS (Fagan): I do.

11 MR. RAY: And in your answer you  
12 referred to the CELT report. Correct?

13 THE WITNESS (Fagan): That's  
14 correct.

15 MR. RAY: Okay. So if we could go  
16 back to the CELT report. And I just want to note  
17 you provide a table there, table 2 at the bottom  
18 of page 13?

19 THE WITNESS (Fagan): That's  
20 correct.

21 MR. RAY: That's information that  
22 was extracted from the CELT report. Right?

23 THE WITNESS (Fagan): That's  
24 correct. The specific numbers and notations and  
25 titles I believe are verbatim, although the table

1 doesn't necessarily have everything, but it's on  
2 the same table.

3 MR. RAY: But you stop at 2023.  
4 The CELT report goes to 2025. Correct?

5 THE WITNESS (Fagan): Oh, that's  
6 true also.

7 MR. RAY: That was just an  
8 observation. That was not meant to be any type of  
9 criticism. I just want to make sure we're working  
10 off the same thing. I'd like, if you don't mind,  
11 if we could just work off the CELT report, the  
12 table 1.1.

13 And if you look at section 4.1 in  
14 the CELT table, that says that's installed  
15 reserves based on CSOs of generating resources  
16 line 2.1; active DR, line 2.2.1; and imports, line  
17 2.3. Right?

18 THE WITNESS (Fagan): That's  
19 correct.

20 MR. RAY: Okay. And if you look at  
21 the numbers on line 4.1.1, which reflects  
22 megawatts of installed reserves, that shows a  
23 decline in reserves for every year from 2019 to  
24 2025. Correct?

25 THE WITNESS (Fagan): Yes,

1 that's -- that's correct. And I think that's  
2 probably attributable to the increased -- the  
3 increased load. It's a relatively small decline.

4 MR. RAY: Now if you look at line  
5 2.1 in table 1.1, that line indicates the total  
6 megawatts of the generating resources based on FCL  
7 obligations. Correct?

8 THE WITNESS (Fagan): I'm sorry.  
9 Could you give me that reference again?

10 MR. RAY: Sure. Line 2.1 of table  
11 1.1?

12 THE WITNESS (Fagan): Yes.

13 MR. RAY: That's generating  
14 resources, total megawatts of generating resources  
15 based on FCM obligations. Correct?

16 THE WITNESS (Fagan): That's  
17 correct.

18 MR. RAY: Okay. And that number  
19 for 2020 is 31441. Correct?

20 THE WITNESS (Fagan): That's  
21 correct.

22 MR. RAY: And it's that, that  
23 number remains at 31441 for years 2020 through  
24 2025. Correct?

25 THE WITNESS (Fagan): That's

1 correct. It does.

2 MR. RAY: Okay. So those numbers  
3 for 2020 through 2025 don't reflect any reductions  
4 for possible retirements in those years. Correct?

5 THE WITNESS (Fagan): That's  
6 correct, just like they don't reflect possible  
7 additions of additional resources that would come  
8 online, such as Canadian Hydro or of the capacity  
9 value associated with utility scale wind or solar.

10 MR. RAY: My question was related  
11 to retirements?

12 THE WITNESS (Fagan): Okay. Well,  
13 that's fine.

14 MR. RAY: And that was my question?

15 THE WITNESS (Fagan): But in  
16 considering the context of retirements in future  
17 years it's critical to also take into  
18 consideration what's going on in those future  
19 years with additions, because retirements don't  
20 happen in a vacuum.

21 MR. RAY: And you've not provided  
22 any models or projections like ISO New England  
23 does here. Correct? Year-by-year projections.

24 THE WITNESS (Fagan): No, I have  
25 not. I do rely on the fact that the New England

1 region, the states individually and then the  
2 region as a whole have renewable portfolio  
3 standards and policy goals that are striving to  
4 get more renewables on. That's the pressure for  
5 seeing additional renewable resources show up in  
6 those future years.

7 MR. RAY: So we know that at least  
8 1600 megawatts could retire in the 2020/2021  
9 capacity commitment period if the clearing price  
10 in FCA gets too low. Right?

11 THE WITNESS (Fagan): That's  
12 correct.

13 MR. RAY: And we also expect that  
14 Bridgeport Harbor 3, Unit 3 will retire in 2021 as  
15 a condition of Bridgeport Harbor Unit 5 coming  
16 online. Right?

17 THE WITNESS (Fagan): I believe  
18 that's a possibility, yes.

19 MR. RAY: Okay. And then there's a  
20 number of other units that ISO New England has  
21 identified as at risk for retirement. Correct?

22 THE WITNESS (Fagan): Yeah.  
23 Certainly, this is the 5600 megawatts.

24 MR. RAY: So the reserves  
25 calculated in 4.1, line 4.1 that are declining

1 after 2019 don't encounter any possible  
2 retirements after years 2020?

3 THE WITNESS (Fagan): That's --  
4 that's correct. Like I just said, they don't  
5 account for retirements and additions in the later  
6 years.

7 MR. RAY: Now on page 26 --

8 MR. BERMAN: Of what document?

9 MR. RAY: I'm sorry?

10 MR. BERMAN: Of what document?

11 MR. RAY: Direct testimony, sorry.

12 Thank you.

13 That's a table of all the at-risk  
14 units. Right?

15 THE WITNESS (Fagan): Yes, it is.

16 MR. RAY: Okay. Now not counting  
17 Brayton Point, which is already scheduled to  
18 retire. Correct?

19 THE WITNESS (Fagan): That's  
20 correct.

21 MR. RAY: The capacity represented  
22 by these at-risk units is over 5500 megawatts.  
23 Right?

24 THE WITNESS (Fagan): That's  
25 correct.



1           MR. RAY: And I think when you  
2 subtract those out of the generation capacity  
3 supply obligations, you have 25794 shown down  
4 there at the bottom, near the bottom of your  
5 chart. Right?

6           THE WITNESS (Fagan): The 25794 is  
7 everything else in New England, the generators  
8 with CSOs for 2019.

9           MR. RAY: And then you add back in  
10 some capacity supply obligations representing  
11 demand resource and in imports. Right?

12          THE WITNESS (Fagan): That's  
13 correct.

14          MR. RAY: And that gets you to  
15 29990. Correct?

16          THE WITNESS (Fagan): Exclusive of  
17 the 5600 megawatts of resources.

18          MR. RAY: Yeah, you've taken that  
19 out. Those, that represents taking out the  
20 at-risk retirements. Right?

21          THE WITNESS (Fagan): Sure. That's  
22 just math.

23          MR. RAY: But I just wanted to make  
24 sure that it's clear what -- how you arrived at  
25 that number?

1                   THE WITNESS (Fagan): Yes, it's a  
2 subtotal, non-at-risk demand and imports. That's  
3 correct. That's generation demand and imports  
4 exclusive of the 5600 megawatts of existing  
5 capacity.

6                   MR. RAY: Okay. And the net  
7 installed capacity requirement for 2020 is over  
8 34,000 megawatts. Correct?

9                   If you have the exact number I'd be  
10 happy to --

11                   THE WITNESS (Fagan): I believe  
12 it's 34070, but let me not guess. Yes, the net I  
13 see are for 2020/2021 is 34075 megawatts.

14                   MR. RAY: Thank you. Now the  
15 forecasts that are in those CELT reports, that  
16 those are used as part of the preparation of those  
17 yearly installed capacity requirements. Correct?

18                   THE WITNESS (Fagan): I'm sorry.  
19 Could you repeat that?

20                   MR. RAY: Yeah, the data that's  
21 prepared in those CELT reports, the projections  
22 and things like that, you talked earlier about the  
23 probabilistic model that you used to generate the  
24 installed capacity requirement. Some of that  
25 information from the CELT reports is part of that

1 process. Right? Used in the preparation of the  
2 installed capacity requirement. You know, it's  
3 preliminary. We don't need to get into the  
4 discussion. I'll withdraw the question.

5 THE WITNESS (Fagan): I mean, the  
6 installed capacity requirements, yes, does depend  
7 in part upon attributes of generation resources.

8 MR. RAY: Fair enough. In January  
9 of each year ISO New England publishes a report  
10 that includes the installed capacity requirement  
11 for the capacity commitment period three years  
12 out. Right?

13 THE WITNESS (Fagan): Yes, that's  
14 correct. They've -- they've done that for FCA-11,  
15 yeah.

16 MR. RAY: And in Exhibit 8 of your  
17 testimony you talk -- is the January 2016 report.

18 THE WITNESS (Fagan): That's  
19 correct. That's the most recent one available at  
20 the time of the filing.

21 MR. RAY: All right. And on  
22 page 15 of that -- if you could turn to page 15?  
23 It's right at the beginning. It states that the  
24 ICR, or the -- excuse me. The ICR is the minimum  
25 level of capacity required meet the reliability

1 requirements defined for the New England area,  
2 balancing authority area. Correct?

3 THE WITNESS (Fagan): That's  
4 correct.

5 MR. RAY: If you turn to page 20 of  
6 your direct testimony?

7 THE WITNESS (Fagan): Yes.

8 MR. RAY: Now in table three there  
9 you list the ICR and NICR for various periods.  
10 Right?

11 THE WITNESS (Fagan): That's  
12 correct.

13 MR. RAY: So for example, the first  
14 column under the heading 2017, that's for the  
15 2017/2018 capacity commitment period. Right?

16 THE WITNESS (Fagan): Yes, that's  
17 correct, the one coming up this year.

18 MR. RAY: No, that's FCA-8 it says  
19 underneath there?

20 THE WITNESS (Fagan): Right. But  
21 it's the capacity period for 2017/'18 coming up  
22 this year.

23 MR. RAY: I'm sorry. I thought you  
24 meant the auction.

25 THE WITNESS (Fagan): Beginning

1 summer this year.

2 MR. RAY: Now FCA-8 was for that  
3 capacity commitment period. Right?

4 THE WITNESS (Fagan): That's  
5 correct.

6 MR. RAY: Okay. And that was held  
7 in February of 2014?

8 THE WITNESS (Fagan): That's  
9 correct.

10 MR. RAY: Now the number you list  
11 there for installed capacity requirement, 34246,  
12 that's an October 2016 number. Correct?

13 THE WITNESS (Fagan): Yes, that's  
14 correct. They update it every year.

15 MR. RAY: That's not the number  
16 that was used during the forward capacity auction  
17 number 8. Correct?

18 THE WITNESS (Fagan): That's  
19 correct.

20 MR. RAY: And the same thing for  
21 the net installed capacity requirement, that's an  
22 October 2016 number. Correct?

23 THE WITNESS (Fagan): That's  
24 correct.

25 MR. RAY: And the NICR was higher

1 at the time of FCA-8. Right?

2 THE WITNESS (Fagan): Subject to  
3 check, that that may be the case. I don't think I  
4 have that number in front of me right now.

5 MR. RAY: But then if you go to the  
6 capacity supply obligation role where it's 33712  
7 that's the amount that actually cleared at the  
8 time of the auction. Right?

9 THE WITNESS (Fagan): Yes, that's  
10 correct.

11 MR. RAY: And in fact, at the time  
12 of the FCA-8 the amount that cleared the auction  
13 received capacity supply obligations was actually  
14 less than the NICR. Correct?

15 THE WITNESS (Fagan): I don't know.  
16 Subject to check, that might be the case, but  
17 that's not what this table is about.

18 MR. RAY: So you don't recall that  
19 at the time of the auction there was actually a  
20 deficit that cleared?

21 THE WITNESS (Fagan): I recall that  
22 one of the years that was definitely the case and  
23 it may very well have been this year, but like I  
24 said, subject to check that might have been the  
25 case.

1 MR. RAY: Okay. And it wasn't  
2 until the peak demand projections came out in  
3 subsequent years that a surplus appeared to exist,  
4 assuming that that was a deficit at the time of  
5 the auction?

6 THE WITNESS (Fagan): Yes, which is  
7 part of my primary point, that when you get closer  
8 in time and you have a better handle on the  
9 forecast, you know, lo and behold perhaps you've  
10 bought too much. So you have to look at the  
11 trends when you're doing this and think carefully  
12 about whether or not you might be buying too much.

13 MR. RAY: But they certainly didn't  
14 buy too much that year. Right, if that's the year  
15 that there was a deficit?

16 THE WITNESS (Fagan): Well, no.  
17 They actually did buy too much that year.

18 MR. RAY: Not at the time. They  
19 didn't think they were buying too much at the  
20 time. Right?

21 THE WITNESS (Fagan): They didn't  
22 think they were buying too much --

23 MR. RAY: And that's the purpose of  
24 the annual reconfiguration auctions. Right?

25 THE WITNESS (Fagan): That's

1 correct. The purpose of that new reconfiguration  
2 auction is to -- is to rebalance when you have  
3 more information.

4 MR. RAY: And you don't discuss  
5 those in here, what happened at the subsequent  
6 annual reconfiguration auctions?

7 THE WITNESS (Fagan): I referenced  
8 the existence of those auctions as an important  
9 part of doing the overall capacity balancing as we  
10 get closer to realtime and you have a better  
11 handle on the forecast. But I don't -- I don't do  
12 an analysis of the reconfiguration auction  
13 results, no.

14 MR. RAY: Now on figure 1 over on  
15 page 22, if you would go to that? All the numbers  
16 in that table, the first line, for example, net  
17 installed capacity requirement, they're all for  
18 the year 2020. Correct?

19 THE WITNESS (Fagan): Yes, the  
20 intent of this table and graph is to show how  
21 things change over time for thinking about a  
22 particular year in the future.

23 MR. RAY: But in each one of those  
24 years -- for example, in 2011, not only did they  
25 do a projection for 2020, but they also did a



1 projection for 2018, 2019, 2021. Right?

2 THE WITNESS (Fagan): Yes, in  
3 the -- in the CELT step at that point in time.

4 MR. RAY: And isn't it true that in  
5 one of those projections in 2011 that there was an  
6 increase from 2018 to 2019 projection, and an  
7 increase from 2019 to 2020, and an increase from  
8 2020 to 2021?

9 THE WITNESS (Fagan): Certainly.  
10 Back in 2011, yes.

11 MR. RAY: Isn't it the same for  
12 everyone of those years you show here?

13 THE WITNESS (Fagan): That --

14 MR. RAY: We already looked at  
15 2016, so --

16 THE WITNESS (Fagan): That would  
17 not surprise me. I mean, this again goes to one  
18 of my core points, that they project too high.  
19 And they're getting -- those projections are  
20 coming down as indicated in my figure 6 on page 45  
21 in my direct testimony.

22 MR. RAY: But they always show  
23 either a flat or an increasing trend from one year  
24 to the next?

25 THE WITNESS (Fagan): The --

1 MR. RAY: That's a simple question.

2 THE WITNESS (Fagan): I know, but  
3 the answer --

4 MR. RAY: That's all I want to  
5 know. What do the numbers say?

6 THE WITNESS (Fagan): The answer to  
7 that question is on page 45 of my direct  
8 testimony. What the trends show is each year the  
9 actual projection of what the growth rate looks  
10 like for the next ten years comes down, and down,  
11 and down, and down.

12 MR. RAY: And as you get closer to  
13 the year that you're projecting?

14 THE WITNESS (Fagan): Well, no. In  
15 each year as you look out ten years, you look out  
16 the next ten years. Then you look out the next  
17 ten years, and as you do that, as they've done  
18 that, each time they look out the next ten years  
19 their projection comes down.

20 MR. RAY: But the curve is always  
21 either flat or slightly up?

22 THE WITNESS (Fagan): Until --  
23 we're right of the cusp. In this year the  
24 projection was 0.17 percent, which is pretty close  
25 to flat. You -- you can see in that --

1 MR. RAY: But it's not declining.  
2 Right?

3 THE WITNESS (Fagan): It's --

4 MR. RAY: It's not declining?

5 THE WITNESS (Fagan): It's not  
6 declining, but as I said before --

7 MR. RAY: You don't need to repeat  
8 yourself. There's not a question pending. Thank  
9 you.

10 Let's talk a little about winter  
11 reliability, if we can. If you turn to page 9?  
12 Starting on line -- I'm sorry. I don't want to  
13 get ahead of myself.

14 Starting on page 16, it says, the  
15 New England region has plentiful winter capacity  
16 reserves in excess of 50 percent, for a system  
17 that needs 15 percent. Did I read that correctly?

18 MR. BERMAN: I think you may have  
19 misspoken about the page before. You were talking  
20 about page 16 of the --

21 MR. RAY: Page 9, line 16. Did I  
22 say page 16, line 9? Sorry about that.

23 THE WITNESS (Fagan): Yes,  
24 that's -- that's correct. I think you read that  
25 right.

1 MR. RAY: Now one of the concerns  
2 with respect to winter reliability is more about  
3 fuel availability and less about overall capacity.  
4 Correct?

5 THE WITNESS (Fagan): Not one of  
6 the concerns, that's the concern. It's about  
7 fuel. It's not about overall capacity.

8 MR. RAY: Now if you go back to  
9 Mr. van Welie's September 28th presentation, would  
10 you go over to page 5? Do you see that? Are you  
11 on page 5?

12 THE WITNESS (Fagan): Yes.

13 MR. RAY: Okay. In the last bullet  
14 it says, for a number of reasons our operating  
15 situation is precarious during wintertime and we  
16 are concerned that beyond 2019 it may become  
17 unsustainable during extreme cold conditions. Did  
18 I read that correctly?

19 THE WITNESS (Fagan): Yes, you did.

20 MR. RAY: And one of the reasons is  
21 that, as he states above, that very little  
22 pipeline gas is available to support gas  
23 generators under extreme cold conditions. Right?

24 THE WITNESS (Fagan): I think it's  
25 fair to say that that's one of the reasons. He

1 says that in the last bullet, but I don't want to,  
2 you know, claim to understand how he makes his  
3 linkages across the table.

4 MR. RAY: And it's fair to say that  
5 one of the reasons is there's, at times little  
6 pipeline gas is available in the wintertime, is  
7 more gas is consumed for things like residential  
8 use and other higher priority uses, leaving less  
9 natural gas for the electricity sector. Right?

10 THE WITNESS (Fagan): You used the  
11 phrase, during the wintertime. His first bullet  
12 is, during extremely cold periods. So I just  
13 don't want to lose sight of the fact that gas is  
14 generally available throughout most of the winter.  
15 It's only during very cold periods when you --  
16 when you don't have it.

17 MR. RAY: Okay. Fair enough. And  
18 the concern is that during these very cold  
19 periods, is the ability of natural gas-fired  
20 powerplants to generate electricity if their gas  
21 supply is curtailed. Right?

22 THE WITNESS (Fagan): Well, no.  
23 The concern is, do we have enough fuel of those  
24 plants that don't have gas in order to keep the  
25 lights on? Do we have enough oil, or LNG, or coal

1 plants?

2 MR. RAY: That's because the  
3 natural gas plants aren't going to be firing.  
4 Correct?

5 THE WITNESS (Fagan): Well,  
6 that's -- that's correct. That's their concern --

7 MR. RAY: I'm trying to be as  
8 efficient as possible, Mr. Fagan. And I would  
9 just ask if you would please just listen to my  
10 questions. Okay? I think I'm entitled to answers  
11 to my questions.

12 Now if the plants -- powerplants  
13 with interruptible gas supplies are the ones that  
14 might be at risk at a time like very cold periods.  
15 Correct? At risk of not operating?

16 THE WITNESS (Fagan): That's a fair  
17 statement.

18 MR. BERMAN: Was the question in  
19 reference to plants that lack --

20 MR. RAY: That's interruptible gas  
21 supplies.

22 MR. BERMAN: Right, but is that  
23 also assuming that the plants lack a secondary  
24 fuel?

25 MR. RAY: I will get to that next.

1 MR. BERMAN: All right. Fair  
2 enough.

3 MR. RAY: So to Mr. Berman's point,  
4 if those with interruptible gas supplies are not  
5 dual-fuel facilities they won't be available to  
6 generate electricity. Correct? During these  
7 extreme cold conditions?

8 THE WITNESS (Fagan): If during the  
9 extreme cold condition the gas is not available  
10 even though they're interruptible, that's --  
11 that's true.

12 MR. RAY: Okay. Now Killingly is a  
13 dual-fuel facility. Right?

14 THE WITNESS (Fagan): Right, as are  
15 many other units in New England.

16 MR. RAY: Now on page 9 of your  
17 testimony starting on line 17 -- I'll give you a  
18 minute to get there.

19 It says, the region has taken  
20 various steps to ensure sufficient fuel  
21 availability to the existing asset base to ensure  
22 winter reliability, thousands of megawatts of  
23 which are equipped with dual-fuel capability. Did  
24 I read that right?

25 THE WITNESS (Fagan): That's

1 correct.

2 MR. RAY: Now not all those  
3 dual-fuel facilities use natural gas as their  
4 primary fuel. Correct?

5 THE WITNESS (Fagan): That may be  
6 true. There may be units that are oil as their  
7 primary fuel. That's possible.

8 MR. RAY: And you would expect that  
9 those that are not using natural gas as a primary  
10 fuel would already be dispatched during these  
11 periods of natural gas shortages. Right?  
12 Assuming they have their primary fuel?

13 THE WITNESS (Fagan): Possibly,  
14 depending upon what the load is, depending on what  
15 the merit order looks like. Yeah, there are  
16 instances when a lot of oil plants are -- are  
17 turned on in advance or committed in advance if  
18 they're forecasting an extreme cold snap period.

19 MR. RAY: And you also refer to  
20 some of these other steps. Those are generally  
21 referred to as the ISO New England winter  
22 reliability program. Right?

23 THE WITNESS (Fagan): The first  
24 portion of this, yes. The various steps to ensure  
25 sufficient fuel availability is just that.



1 MR. RAY: And one of those things  
2 is incentives to ensure that these generators  
3 fueled by oil or liquified natural gas secure fuel  
4 supplies before the winter heating season. Right?

5 THE WITNESS (Fagan): That's  
6 correct.

7 MR. RAY: And the program may  
8 compensate them for unused fuel at the end of the  
9 season. Right. Isn't that how it works  
10 generally?

11 THE WITNESS (Fagan): Yeah, subject  
12 to check I'm not familiar with all the details,  
13 but that the general --

14 MR. RAY: And that's a cost that's  
15 borne by the ratepayers --

16 THE WITNESS (Fagan): -- parts of  
17 it. Excuse me?

18 MR. RAY: That's a cost that's  
19 borne by the ratepayers. Correct?

20 THE WITNESS (Fagan): Yes, as with  
21 all costs of electric generation in New England  
22 ratepayers eventually pay.

23 MR. RAY: Last topic. I want to  
24 talk a little bit about greenhouse gas emissions.  
25 And if you look at page 8, again of your direct

1 testimony, right up there at the top starting on  
2 line two. You said the proposed KEC plant would  
3 annually emit 1.8 million metric tons of CO2  
4 pollution. Do you see that?

5 THE WITNESS (Fagan): I do see  
6 that.

7 MR. RAY: Okay. And then in a  
8 footnote you refer to page 95 of NTE's  
9 application. Right?

10 THE WITNESS (Fagan): Yes.

11 MR. RAY: And that 1.8 million  
12 short tons is from the DEEP air permit  
13 application. Right?

14 THE WITNESS (Fagan): Sure. That  
15 sounds reasonable.

16 MR. RAY: Okay. And you understand  
17 that to be a potential to emit number?

18 THE WITNESS (Fagan): If I could  
19 look at the page of the application, please?

20 MR. BALDWIN: Do you have the  
21 narrative?

22 MR. RAY: Yeah, page 95. At least  
23 that's what's referenced in the footnote.

24 THE WITNESS (Fagan): Yes, the  
25 table says, KEC annual potential emissions.

1 MR. RAY: And are you familiar with  
2 the assumptions that were made in calculating that  
3 potential to emit figure?

4 THE WITNESS (Fagan): Not in  
5 detail. I presume the emission rate was  
6 multiplied by the megawatt hour, annual megawatt  
7 hour number.

8 MR. RAY: When you say, annual,  
9 that's based on operation, 8,760 hours per year,  
10 which is 24/7/365. Correct?

11 THE WITNESS (Fagan): 8760 is  
12 24/365, yes. I don't know if this number -- I  
13 don't know what annual capacity factor or level of  
14 operation this specific number is associated with.

15 MR. RAY: So you don't know whether  
16 or not --

17 THE WITNESS (Fagan): I presume  
18 that it was associated with the full operation of  
19 the plant.

20 MR. RAY: Okay. So if it's full  
21 operation of the plant that's 24/7/365 for  
22 purposes of the air permit application. Right?

23 THE WITNESS (Fagan): Yeah, it --  
24 the actual, you know, the actual information on  
25 how frequently the plant operates could be

1 different than that number. Sure. I'll -- I'll  
2 go back to your original question and say, yes.  
3 It's my understanding that it's the annual  
4 potential emissions, and I don't know specifically  
5 what average annual capacity factor that number  
6 might be tied to.

7 MR. RAY: So when you say, the  
8 plant will annually emit 1.8 million metric tons  
9 of CO2 pollution, you don't know under what  
10 conditions that scenario could come from?

11 THE WITNESS (Fagan): That's  
12 correct. I'd have to do the math. Subject to  
13 check, I could.

14 MR. RAY: Now on page 67 of your  
15 direct testimony?

16 THE WITNESS (Fagan): Yes.

17 MR. RAY: Line 4, you note that in  
18 2013 total GHG emissions in Connecticut were  
19 between 41 and 43 million metric tons, and the  
20 electric power sector produced 7.4 to  
21 9.5 million metric tons in 2013. Did I read that  
22 correctly?

23 THE WITNESS (Fagan): Yes, that's  
24 correct.

25 MR. RAY: Now those figures don't

1     assume that every combustion turbine is operating  
2     24 hours a day, 365 days a year. Correct?

3                   THE WITNESS (Fagan): Certainly not  
4     if they're actual data.

5                   MR. RAY: Do you know if the  
6     figures you put in there are actual data?

7                   THE WITNESS (Fagan): Yes, I  
8     believe they are actual data coming from the  
9     citations that I have listed here from the  
10    Connecticut DEEP, the Connecticut greenhouse gas  
11    emission inventory. So I presume that that  
12    inventory is actual data.

13                  MR. RAY: Right. So it would not  
14    presume 24/7/365 day operations of these  
15    powerplants?

16                  THE WITNESS (Fagan): For a CT, or  
17    probably even for CCs, yes, that's correct.

18                  MR. RAY: Those would be anywhere  
19    from 35 to 60 percent capacity factors?

20                  THE WITNESS (Fagan): Which? The  
21    CCs?

22                  MR. RAY: You threw out both.

23                  THE WITNESS (Fagan): CCs will be  
24    higher than CTs. Depending on the vintage and the  
25    location there's a wide range.

1           MR. RAY: Just for the record, CCs  
2 being combined cycle. CT is being combustion  
3 turbine?

4           THE WITNESS (Fagan): Yes.

5           MR. RAY: Thank you. So the KEC  
6 figure you use of 1.8 million tons is potentially  
7 very different in terms of the underlying  
8 assumptions than the Connecticut total figures  
9 that you cite from the DEEP report?

10          THE WITNESS (Fagan): The  
11 1.8 million metric tons that I cite for KEC from  
12 the application may actually just be just a  
13 maximum potential. That number might be lower.  
14 If you operate at some number less than something  
15 that's reflected in the table on page 94 and 95 of  
16 the application, then that number would be lower  
17 than 1.8 million metric tons.

18          MR. RAY: And do you know if that  
19 figure in the application that generates the  
20 1.8 million metric tons also includes 720 hours  
21 per year of operation on ULSD?

22          THE WITNESS (Fagan): I don't know.

23          MR. RAY: And then over on table 10  
24 on page 68 you provide figures for the megawatt  
25 hours produced in 2015 by a number of

1 combined-cycle facilities. Right?

2 THE WITNESS (Fagan): Yes, that's  
3 correct.

4 MR. RAY: And those are probably  
5 actual numbers. Am I correct?

6 THE WITNESS (Fagan): Those are  
7 actual numbers from the EIA data, yes.

8 MR. RAY: And at the bottom of that  
9 table you have several facilities that will coming  
10 online shortly. Right?

11 THE WITNESS (Fagan): That may be  
12 coming online.

13 MR. RAY: Fair enough?

14 THE WITNESS (Fagan): Some of them  
15 more likely than others. And yes, I just made an  
16 assumption to put a number in there.

17 MR. RAY: All right. And for those  
18 new facilities you assume a 50 percent capacity  
19 factor in projecting energy output. Right?

20 THE WITNESS (Fagan): Yes,  
21 that's -- that's correct.

22 MR. RAY: Okay. So for those  
23 plants you don't assume they'll be firing  
24 24/7/365. Right?

25 THE WITNESS (Fagan): No, for the

1 purpose of this table that's correct.

2 MR. RAY: Now you talk about  
3 economic studies in the footnote 100, which is  
4 over on page 65 -- excuse me, 70 of your direct  
5 testimony?

6 THE WITNESS (Fagan): Yes, that's  
7 correct. I'm referring to ISO New England's  
8 studies.

9 MR. RAY: All right. And then you  
10 provide what you refer to as a selection of key  
11 pages from the studies in Exhibit 16. Right?

12 THE WITNESS (Fagan): That's  
13 correct.

14 MR. RAY: Those studies evaluate  
15 five different resource mix scenarios?

16 THE WITNESS (Fagan): That's  
17 correct, yes.

18 MR. RAY: And you highlight  
19 scenario 3 over on page 72 as the only way to meet  
20 the proposed RGGI targets. Right?

21 THE WITNESS (Fagan): I don't think  
22 I used the word "only," but let me check.

23 MR. RAY: You may not have. That  
24 was perhaps my shorthand.

25 THE CHAIRMAN: Excuse me. I'm just



1 trying to get a sense of how much longer?

2 MR. RAY: I am hoping five minutes,  
3 five to ten minutes.

4 THE CHAIRMAN: I like the former.  
5 I was wondering if we need to take a break.

6 MR. RAY: I should be brief, yeah.

7 THE CHAIRMAN: But if we could keep  
8 this moving, thank you.

9 MR. RAY: Now just for the record,  
10 what Attorney Baldwin is handing out is pages 21  
11 to 23 of the draft results, part 2. I don't  
12 believe these were provided in the key pages that  
13 you attached to your testimony. So I just wanted  
14 to supplement that.

15 Now on page 21 it talks about  
16 results and observations, and talking about  
17 capacity factors. Correct?

18 THE WITNESS (Fagan): That's  
19 correct.

20 MR. RAY: If you look on page 23 it  
21 states that even in scenario 3 generation from  
22 combined-cycle units is needed year round to meet  
23 load. Do you see that?

24 THE WITNESS (Fagan): Yes, I see  
25 that.

1 MR. RAY: And it also states on the  
2 same page that newer NGCC, and I assume that's  
3 natural gas combined cycles, reduced the runtimes  
4 of older, less efficient units. Correct?

5 THE WITNESS (Fagan): Yes.

6 MR. RAY: And then over on page --  
7 flipping back to page 22, it states at the top the  
8 addition of renewable resources decreases the  
9 annual capacity factor of fossil units. Right?

10 THE WITNESS (Fagan): Yes, it  
11 states that.

12 MR. RAY: Okay. So even under  
13 scenario three this assumes that many natural gas  
14 fired units are needed to provide capacity.  
15 They'll just have a lower capacity factor than the  
16 other scenarios. Correct?

17 THE WITNESS (Fagan): I think  
18 that's what the modeling reflects, yes. It  
19 doesn't necessarily reflect many combined-cycle  
20 units are needed. It reflects operation of many  
21 combined-cycle units per the input assumptions for  
22 this modeling exercise.

23 MR. RAY: Okay. Fair enough. And  
24 then on page 74, starting on line 15, you note  
25 that Connecticut DEP categorizes the greenhouse

1 gas emissions in the 7 different sectors, electric  
2 power, transportation, agriculture, residential  
3 commercial industrial, and waste. Right?

4 THE WITNESS (Fagan): Yes, I'm  
5 aware of that characterization.

6 MR. RAY: And one of the things  
7 they talk about on page 74 to 75 is that  
8 mitigation measures in the transportation sectors  
9 may include a transition to electric cars. Right?

10 THE WITNESS (Fagan): Yes, that's  
11 right.

12 MR. RAY: So if all of those cars  
13 and trucks transition to electricity you'd expect  
14 significant greenhouse gas reductions in the  
15 transportation sector. Right?

16 THE WITNESS (Fagan): Yes, that's  
17 correct.

18 MR. RAY: But on that scenario the  
19 demand on the electricity sector would increase.  
20 Right?

21 THE WITNESS (Fagan): It would  
22 increase somewhat, yes, depending upon the  
23 penetration level of the electric vehicles.

24 MR. RAY: How much they're able to  
25 convert?

1 THE WITNESS (Fagan): Yeah.

2 MR. RAY: Okay. So there's no  
3 allocation of greenhouse gas emissions between  
4 these seven sectors. Right? In other words,  
5 there's nothing that says each one has to get down  
6 80 percent. You may get more significant  
7 reductions in the transportation sector, but you  
8 may increase demand a little bit on the  
9 electricity sector?

10 THE WITNESS (Fagan): Yeah, I  
11 think it depends on what the -- what the policies  
12 are going forward. If they -- if they aim for and  
13 implement a least-cost policy they'll hopefully  
14 try to get reductions from least cost per  
15 greenhouse gas emission reduction first.

16 MR. RAY: Now on figure -- finally  
17 on figure 13 on page 77 of your report, you show  
18 electricity generation by various resources over  
19 time. Correct?

20 THE WITNESS (Fagan): Yes, that's  
21 correct.

22 MR. RAY: And in the 2015 time  
23 horizon, if I'm reading this correctly, that's  
24 over 50 percent and the electricity generated  
25 would come from solar. Correct?

1 THE WITNESS (Fagan): This is for  
2 Connecticut, yes. That's what this graph shows.

3 MR. RAY: And you don't present any  
4 data about the cost to achieve such a resource  
5 mix. Right?

6 THE WITNESS (Fagan): No, I'm just  
7 presenting the information from DEEP.

8 MR. RAY: And you also aren't  
9 presenting any information about the acreage or  
10 square miles that would be required to support  
11 that level of solar generation. Correct?

12 THE WITNESS (Fagan): No, I'm not  
13 presenting any information on the specific siting  
14 information. That's right.

15 MR. RAY: One moment.

16 THE CHAIRMAN: Yes, sir.

17 Mr. Lynch would like to have a  
18 follow-up question.

19 MR. RAY: I have nothing further,  
20 so thank you.

21 MR. LYNCH: Mr. Fagan, sometime  
22 during the afternoon of the last two hours, either  
23 in your question by the Chairman or Attorney Ray,  
24 it came to state or federal credits, tax credits,  
25 whatever. If -- I know some of them have already,

1 like, fuel cells have already expired and I know  
2 for wind and solar there's an expiration date I  
3 think at the end of this year.

4 If those aren't extended, what  
5 impact would that have on the renewables for solar  
6 and wind, and someone for development?

7 THE WITNESS (Fagan): It's not an  
8 easy question to answer. It's not the end of this  
9 year. It's the congress passed a law last year  
10 that phases them out, the credits for solar and  
11 wind between 2016 and 2020, so they -- so they  
12 ramp down.

13 The costs of the technologies  
14 separate from any subsidies have declined  
15 dramatically, and subsidy free are now  
16 approaching, or in some areas are at parity with  
17 wholesale generation. I would expect that the  
18 penetration of these resources nationwide,  
19 certainly in New England, will continue  
20 regardless.

21 Will the pace change? It's  
22 possible. There's probably a mix of factors.  
23 Will state policies change? If federal policy  
24 just does what it does they'll look and see what  
25 the costs look like around 2018, 2019, 2020 and

1 the states will have to make decisions about what  
2 sort of specific solar policies might be in place.

3 RPS policies, it's unclear to me  
4 that RPS policies will change much because of  
5 what's going on with tax credit type of policies,  
6 but the -- the overarching point is that the  
7 technologies' costs have been declining rapidly  
8 and subsidies have, you can argue, have helped to  
9 achieve such a cost to client.

10 And at some point soon the federal  
11 tax credits disappear, but there's -- and there's  
12 projections out there. I don't have numbers on  
13 them as to what might happen in the 2020s, but it  
14 will continue. There will be some sort of a  
15 hiccup, perhaps. Perhaps not. It depends. It  
16 depends on state policies and what happens over  
17 the next few years with the continuing cost  
18 declines for those technologies.

19 MR. LYNCH: Thank you, I was  
20 looking more for a comment than an answer to a  
21 question, anyhow. Thank you.

22 Mr. Chairman.

23 THE CHAIRMAN: Did you say you were  
24 finished?

25 MR. RAY: I'm done. Thank you very

1 much.

2 THE CHAIRMAN: We're going to ask  
3 just to see if Attorney Looney had any questions,  
4 but I don't see Attorney Looney.

5 Do I sense 30 seconds of redirect?

6 MR. BERMAN: I have thirty seconds  
7 of redirect.

8 Mr. Fagan, based on the most recent  
9 line of questioning about greenhouse gas  
10 emissions, if the greenhouse gas from the facility  
11 were one half of the 1.8 million tons per year  
12 that's referenced in your testimony, would this  
13 alter your analysis of the plant's consistency  
14 with Connecticut's climate goals?

15 THE WITNESS (Fagan): No, it would  
16 not.

17 MR. BERMAN: And I have one other  
18 question. You were asked some questions about --  
19 if you turn to page 26, table 4 in your direct  
20 testimony -- tell me when you're there.

21 THE WITNESS (Fagan): I'm there.

22 MR. BERMAN: All right. Do you  
23 foresee a scenario in which 5,577 megawatts of  
24 generation retires in 2020 with no new generation  
25 coming into the system?



1 THE WITNESS (Fagan): No, I do not.

2 MR. BERMAN: Okay. I have no  
3 further questions.

4 THE CHAIRMAN: Yes, Mr. Harder?

5 MR. HARDER: A couple of questions  
6 on demand. The first, I guess, is simple. Do you  
7 know roughly in terms of when looking at the  
8 demand for electricity how much of that is related  
9 to electric lighting, roughly just ballpark?

10 THE WITNESS (Fagan): Between 40  
11 and 70. I may be a little high. Maybe it's more  
12 like 30 to 60. There was a time when I could have  
13 given you the exact number. It's a significant  
14 fraction of the --

15 MR. HARDER: The other question is  
16 in determining demand, from what you know in  
17 determining demand in any particular year going  
18 forward over a period of time, could you describe  
19 the factors, the assumptions that go into  
20 determining demand?

21 I'm wondering how much -- is it  
22 assumed that people, either people, or industries,  
23 or organizations, or whatever that require  
24 electricity, is there an assumption that those  
25 users will adopt state-of-the-art, you know,

1 energy conservation methods or devices,  
2 electronics, you know, lighting, whatever, that  
3 uses state of the art? Or is there a certain  
4 percentage, or you know, a fraction lower over  
5 time?

6           You know, what assumptions are made  
7 to determine, you know, just how much the demand  
8 is going to be and how much it will increase or  
9 decrease over time?

10           THE WITNESS (Fagan): There are  
11 assumptions made about the level of energy  
12 efficiency going forward and the take up of the  
13 higher efficiency measures through, either  
14 improved grouping standards or through state  
15 energy efficiency programs.

16           ISO New England does an extensive  
17 process of forecasting energy efficiency every  
18 year, and it takes this into account. They do  
19 econometric analysis where they look back and  
20 they -- they try to parse the data looking back to  
21 see what their level of efficiency has been in the  
22 past, and they take that into account when they  
23 project forward.

24           So the short answer is, yes, they  
25 take that into account. It's a science, but it's

1 not perfect and part of that imperfection shows up  
2 in the fact that they're a little bit off as  
3 you -- as you go forward.

4           If you look at their projections  
5 from past years they tend to be a little bit high  
6 on load. But they do take that stuff into account  
7 and various other organizations, you know,  
8 parallel ISO New England's work, use different  
9 types of models, and use end-use models as opposed  
10 to econometric models to assess what load might  
11 look like in the future, splitting it up between  
12 residential, commercial/industrial sectors to try  
13 to capture trend differences across the sectors.

14           So a lot of people do put a lot of  
15 work into that forecasting to take into account  
16 what's the stock of efficiency in the -- in the  
17 appliances and in the lighting and the  
18 refrigeration and the motors, and what might --  
19 how might that stop change over time. So they --  
20 they do give it lot of attention. The forecast  
21 intends to reflect those changes.

22           MR. HARDER: I assume more or less  
23 by definition that's whatever state of the art is.  
24 There's always some number of steps ahead of  
25 what's actually happening on the ground?

1                   THE WITNESS (Fagan): Yeah. I  
2 mean, what you find is there's a, you know,  
3 there's an adoption curve for technologies. And  
4 it took a while before people started putting in  
5 CFL, but eventually they did. And now we're going  
6 through the same process for LEDs.

7                   Sort of on a different basis, the  
8 refrigeration equipment, motors, industrial  
9 process equipment has also improved over time in  
10 significant part due to federal and state and  
11 industry standards. And -- and the utility  
12 efficiency programs would also incent or rebate  
13 procurements of higher efficiency stuff.

14                   So that feeds back into the cycle  
15 of, what's the efficiency of the stock that's  
16 available? And -- and over time the efficiency  
17 of -- across all the ideas, is it tends to creep  
18 up, because of the presence of the codes and  
19 standards and because of the feedback effects of  
20 the energy efficiency programs that sort of push  
21 the codes and standards to get better over time,  
22 so to speak.

23                   MR. HARDER: Is it fair to try to  
24 quantify how far short we are at any point in time  
25 in terms of, you know, what's on the ground, what

1 we're doing in reality, versus kind of, you know,  
2 what the state of the art is in terms of energy  
3 efficiency appliances and that kind of thing?

4 THE WITNESS (Fagan): It is  
5 absolutely fair to try to quantify it. That  
6 that's what they do, the folks, you know, for  
7 example, at the California Energy Commission or  
8 the folks at the Connecticut, Massachusetts and  
9 Rhode Island energy efficiency advisory  
10 commissions are doing this quantification all the  
11 time in figuring out what their program designs  
12 should be, what their rebate levels should be.

13 At what point do they no longer  
14 give any rebates for CFLs because the market  
15 has absorb -- CFL costs have come down and we see  
16 that now. So it's absolutely fair to quantify,  
17 and that quantification goes on all over the  
18 place.

19 MR. HARDER: I guess a different  
20 way of asking the question is, is it fair of me to  
21 ask you to quantify it?

22 THE WITNESS (Fagan): Sure. We  
23 have to get specific. I mean, when I -- my focus  
24 for this testimony was at the level of New  
25 England. What's the requirement on the grid for

1 capacity? And -- and that number reflects a lot  
2 of things that have been happening with energy  
3 efficiency processes throughout all of New  
4 England.

5           Earlier I talked about, you know,  
6 one of the best things Connecticut could do would  
7 be to bump up its energy efficiency programs to  
8 attain the levels that Vermont, Rhode Island, and  
9 Massachusetts, California have -- have seen, you  
10 know, which might turn to a, you know, 50 percent  
11 or a doubling of the expenditures for energy  
12 efficiency in the state. And the folks who work  
13 on developing those programs quantify -- quantify  
14 the megawatt hours and the megawatts that would  
15 come out of such incremental spending.

16           So you know, at a high level you  
17 can look at the costs of saved energy from energy  
18 efficiency studies and you look at the spending of  
19 utility efficiency programs, which is just a  
20 portion of the cost. People pay a portion of the  
21 costs also directly, and you can do any kind of  
22 analysis that you want.

23           ISO New England takes all that  
24 data, and it turns into a net load forecast that  
25 you could use to assess where are we on the grid,

1 taking into account what's been going on, on the  
2 demand side New England-wise.

3 MR. HARDER: Thank you.

4 THE CHAIRMAN: Mr. Hannon has a  
5 question.

6 MR. HANNON: Yes, just one. Thank  
7 you.

8 This is sort of following up on  
9 some of your comments about how government --  
10 well, I think you'd be state/federal making  
11 policies and how it could have an impact out  
12 there.

13 Based on a number of comments that  
14 have come out of the Washington DC area in the  
15 last couple of weeks, one of the things that it  
16 sounds like is some manufacturing companies in the  
17 US are complaining about the regulations that are  
18 associated with requiring them to meet certain  
19 efficiency requirements, and there's now talk  
20 about rolling back some of those regulations.

21 What impact would that have on the  
22 energy industry?

23 THE WITNESS (Fagan): It could slow  
24 down the growth of the availability of the most  
25 efficient units. So the stock could be -- the

1 trend of the stock increasing in overall  
2 efficiency over time might be perturbed, is what  
3 it amounts to.

4 DOE appliance efficiency standards  
5 have been around for a long time. There's been --  
6 there's been a lot of changes. Different  
7 ministrations come and go and the standards get  
8 strengthened. They get weakened, or at least they  
9 don't get strengthened at the same pace that they  
10 have been being strengthened.

11 I don't think anything that comes  
12 out of Washington will -- will change the overall  
13 upward trend in increasing efficiency for the  
14 things that the federal government makes some  
15 language for.

16 THE CHAIRMAN: Okay. Attorney  
17 Looney, do you have any cross examination?

18 MR. LOONEY: I do not.

19 THE CHAIRMAN: The Council  
20 announces that it will continue the evidentiary  
21 session of this hearing at the offices here at 10  
22 Franklin Square, here in Britain, on Thursday,  
23 January 26, 2017, at 11 a.m., this hearing room 1.  
24 Copies of the transcript of this hearing will be  
25 filed at the Killingly, Putnam and Pomfret Town



1 Clerk's offices. And I hereby declare this  
2 hearing adjourned. And thank you, all for your  
3 participation and drive home safely.

4 (Whereupon, the witnesses were  
5 excused and the above proceedings were concluded  
6 at 3:51 p.m.)

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CERTIFICATE

I hereby certify that the foregoing 193 pages are a complete and accurate computer-aided transcription of my original verbatim notes taken of the Siting Council Hearing in Re: Docket No. 470, Application from NTE Connecticut, LLC for a Certificate of Environmental Compatibility and Public Need for the Construction, Maintenance, and Operation of a 550-Megawatt Dual-Fuel Combined Cycle Electric Generating Facility and Associated Electrical Interconnection Switchyard Located at 180 and 189 Lake Road, Killingly, Connecticut, which was held before ROBIN STEIN, Chairman, at the Connecticut Siting Council, 10 Franklin Square, New Britain, Connecticut, Tuesday, January 10, 2017.

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Robert G. Dixon, CVR-M 857

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My Commission Expires: 6/30/2020

## I N D E X

## WITNESSES

Fred Sellars

George Logan

LYNN GRESOCK

Kevin Fowler

Mark Mirabito

Tim Eves

Chris Rega

Mike Bradley

Norm Thibealt

Scott Hesketh - Page 835

Robert M. Fagan - Page 901

## EXAMINATION

Mr. Bashaw - Page 835

Mr. Looney - Page 885

Mr. Baldwin - Page 899

Mr. Berman - Page 901

Mr. Perrone - Page 902

Mr. Ray - Page 919