

STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

Ten Franklin Square, New Britain, CT 06051 Phone: (860) 827-2935 Fax: (860) 827-2950 E-Mail: siting.council@ct.gov www.ct.gov/csc

VIA ELECTRONIC MAIL

August 23, 2017

TO:

Parties and Intervenors

FROM:

Melanie Bachman, Executive Director

RE:

PETITION NO. 1312 – Candlewood Solar LLC petition for a declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, maintenance and operation of a 20 megawatt AC (26.5 megawatt DC) solar photovoltaic electric generating facility located on a 163 acre parcel at 197 Candlewood Mountain Road and associated electrical interconnection to Eversource Energy's Rocky River Substation on Kent Road in New Milford,

Connecticut.

The Connecticut Siting Council (Council) will hold a pre-hearing conference on procedural matters on Wednesday, August 30, 2017, in the Council's office, at Ten Franklin Square, New Britain, Connecticut, beginning at 10:00 a.m. All parties and intervenors are requested to attend. The purpose of this pre-hearing conference is to expedite the hearing procedure without sacrificing an informative record necessary for the Council to render a decision.

At the conference, parties and intervenors will be encouraged to discuss requirements for pre-filed testimony, exhibit lists, administrative notice lists, expected witness lists, and the filing of pre-hearing interrogatories. To save the time and expense of the public, the Council does not allow direct testimony at the public hearing.

Each party and intervenor is requested to provide all other parties and intervenors in attendance a list of witnesses and the subjects their pre-filed testimony will address, a list of documents to be administratively noticed, and copies of any available exhibits to be offered at the hearing. The pre-hearing conference will also address the grouping of parties and intervenors and the order of presentations at the hearing.

MB/MP/lm





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Connecticut Siting Council Pre-hearing Conference, September 26, 2017, Hearing Procedure

PETITION NO. 1312 — Candlewood Solar LLC petition for a declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, maintenance and operation of a 20 megawatt AC (26.5 megawatt DC) solar photovoltaic electric generating facility located on a 163 acre parcel at 197 Candlewood Mountain Road and associated electrical interconnection to Eversource Energy's Rocky River Substation on Kent Road in New Milford, Connecticut.

Pre-hearing Procedure

- 1. On or before September 12, 2017 all parties and intervenors are requested to exchange pre-hearing interrogatories with all other parties and intervenors.
- 2. On or before September 19, 2017 all parties and intervenors are requested to file responses to prehearing interrogatories and exchange pre-filed testimony, exhibits, witness lists, and items to be noticed administratively with the Council and all other parties and intervenors. To save the time and expense of parties, intervenors, and the public, all parties and intervenors are encouraged to resolve discrepancies of these items before the hearing.
- 3. Any person seeking to be admitted as a party or intervenor to the proceeding is requested to file a written petition with the Council on or before September 19, 2017.
- 4. All filings are to be in accordance with the State Solid Waste Management Plan and in accordance with Section 16-50j-12 of the Regulations of Connecticut State Agencies the Council requires an original and 15 copies of all filings. The Council is requesting that all filings be submitted on recyclable paper, primarily regular weight white office paper. Please avoid using heavy stock paper, colored paper, and metal or plastic binders and separators.
- 5. Pursuant to Section 16-50j-21 of the Regulations of Connecticut State Agencies, at least ten business days prior to the public hearing, the petitioner shall erect and maintain, in a legible condition, signs not less than six feet by four feet at conspicuous locations around the properties where the proposed facility is to be located. The sign shall set forth the name of the petitioner, the type of facility, the public hearing date, and contact information for the Council (Web site and phone number).
- 6. Enclosed is a list of items the Council wishes to notice administratively. Objections to any item on the list should be sent to the Council before the hearing.



Hearing Procedure

- 7. A public field review of the proposed site will be held on Tuesday, September 26, 2017, beginning at 1:30 p.m.
- 8. The 3:00 p.m., September 26, 2017 evidentiary session will provide the petitioner, parties, and intervenors an opportunity to introduce exhibits and witnesses, and cross-examine positions. The petitioner will be allowed to present its exhibits and witness panel, and then be subject to cross-examination by the Council and all parties and intervenors. All parties and intervenors will then be allowed to introduce their exhibits and witness panels, and be subject to cross-examination by the Council, the petitioner and all other parties and intervenors.
- 9. All participants are requested to place nameplates on the table in front of each witness at the hearing.
- 10. The order of appearances and cross-examination will be governed by a hearing program developed by the Council for the proceeding. The Council may issue a draft version of the hearing program to parties and intervenors prior to the hearing.
- 11. The 6:30 p.m. public comment session on September 26, 2017, will be reserved for the public to make brief statements into the record. The Council requests that the petitioner conduct a brief presentation prior to public comment, using 24-inch by 36-inch diagrams depicting site features, including a map showing abutting properties, or other form of presentation such as a video or PowerPoint presentation. The diagrams or other form of presentation must be from materials already submitted into the record.
- 12. If time remains after the 6:30 p.m. public comment session, the petitioner, parties, and intervenors may continue their appearances and cross-examination that began during the 3:00 p.m. evidentiary session.
- 13. The Council will provide public officials who have not been granted party or intervenor status an opportunity to make a statement.
- 14. The Council may, at its discretion, group parties and intervenors with the same interest.
- 15. Individuals will be encouraged to participate through their elected officials and other party or intervenor groupings.
- 16. Pursuant to Section 16-50j-15b of the Regulations of Connecticut State Agencies, any party or intervenor, including those that are members of non-profit corporations or citizens groups, that have attained party or intervenor status in the proceeding are deemed to be represented in the proceeding and may not submit oral or written statements into the record.
- 17. All participants will be encouraged to be brief, concise, non-repetitious, and courteous of all other participants.

Post-hearing procedure

- 18. A verbatim transcript of the hearing session will be made and deposited with the Town Clerk's Offices of the Towns of New Milford, Brookfield and New Fairfield, Connecticut for the convenience of the public.
- 19. Parties and intervenors will be allowed to submit briefs and proposed findings of fact within 30 days after the close of the hearing.
- 20. Members of the public will be allowed to submit written statements into the record within 30 days after the close of the hearing.
- 21. Deadlines for briefs, proposed findings of fact, and written statements will be final and no extensions will be granted.

Administrative Notice List Petition No. 1312

FEDERAL

- 1. NATIONAL INSTITUTE OF ENVIRONMENTAL HEALTH SCIENCES, NATIONAL INSTITUTES OF HEALTH, EMF, Electric and Magnetic Fields Associated with the Use of Electric Power, June 2002, available at http://www.niehs.nih.gov/health/materials/electric and magnetic fields associated with the use of electric power questions and answers english 508.pdf
- 2. NATIONAL RESEARCH COUNCIL, Research on Power-Frequency Fields Completed Under the Energy Policy Act of 1992, National Academy of Sciences, 1999, available at http://books.nap.edu/openbook.php?isbn=0309065437
- 3. UNITED STATES DEPARTMENT OF TRANSPORTATION, FEDERAL AVIATION ADMINISTRATION, Obstruction Marking and Lighting, Advisory Circular AC 70/7460-1L, December 4, 2015, available at https://www.faa.gov/documentLibrary/media/Advisory Circular/AC 70 7460-1L .pdf
- 4. Presidential Proclamation No. 8460, Critical Infrastructure Month, 74 Fed. Reg. 234, December 8, 2009, available at http://www.presidency.ucsb.edu/ws/index.php?pid=86954
- 5. Presidential Executive Order No. 13636, Improving Critical Infrastructure Cybersecurity, 78 Fed. Reg. 11739, February 19, 2013, available at http://www.archives.gov/federal-register/executive-orders/2013.html
- 6. UNITED STATES DEPARTMENT OF THE INTERIOR, NATIONAL PARK SERVICE, National Register of Historic Places, July 2010, available at http://www.nps.gov/history/nr/research/index.htm
- 7. UNITED STATES DEPARTMENT OF ENERGY, FEDERAL ENERGY REGULATORY COMMISSION AND THE NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION, Report on Transmission Facility Outages During the Northeast Snowstorm of October 29-30, 2011 Causes and Recommendations, available at http://ferc.gov/legal/staff-reports/05-31-2012-ne-outage-report.pdf
- 8. UNITED STATES QUADRENNIAL ENERGY REVIEW TASK FORCE, Quadrennial Energy Review: Energy Transmission, Storage, and Distribution Infrastructure, April 2015, available at http://energy.gov/epsa/downloads/quadrennial-energy-review-full-report
- 9. UNITED STATES QUADRENNIAL ENERGY REVIEW TASK FORCE, Quadrennial Energy Review Second Installment: Transforming the Nation's Electricity System, January 2017, available at https://energy.gov/epsa/downloads/quadrennial-energy-review-second-installment
- 10. UNITED STATES ENERGY INFORMATION ADMINISTRATION, Annual Energy Outlook 2017, January 5, 2017, available at https://www.eia.gov/outlooks/aeo/
- 11. UNITED STATES FISH AND WILDLIFE SERVICE, Final 4(d) Rule for the Northern Long-eared Bat, January 14, 2016, available at https://www.fws.gov/Midwest/endangered/mammals/nleb/pdf/FRnlebFinal4dRule14Jan2016.pdf
- 12. UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, Office of Solid Waste and Emergency Response, Handbook on Siting Renewable Energy Projects While Addressing Environmental Issues, available at http://www.epa.gov/renewableenergyland/docs/handbook siting repowering projects.pdf

- 13. UNITED STATES ENVIRONMENTAL PROTECTION AGENCY AND NATIONAL RENEWABLE ENERGY LABORATORY, Best Practices for Siting Solar Photovoltaics on Municipal Solid Waste Landfills, February 2013, available at http://www.epa.gov/renewableenergyland/docs/best-practices-siting-solar-photovoltaic-final.pdf
- 14. UNITED STATES DEPARTMENT OF AGRICULTURE, Solar Energy Use in U.S. Agriculture Overview and Policy Issues, April 2011, available at https://www.nal.usda.gov/afsic/solar-energy
- 15. UNITED STATES DEPARTMENT OF AGRICULTURE, Soil Survey Manual, Handbook No. 18, March 2017, available at https://www.nrcs.usda.gov/wps/portal/nrcs/detailfull/soils/ref/?cid=nrcs142p2 054262
- 16. UNITED STATES FEDERAL AVIATION ADMINISTRATION, Evaluation of Glare as a Hazard for General Aviation Pilots on Final Approach, July 2015 available at https://www.faa.gov/data-research/research/med-humanfacs/oamtechreports/2010s/media/201512.pdf
- 17. UNITED STATES FEDERAL AVIATION ADMINISTRATION, Technical Guidance for Evaluating Selected Solar Technologies on Airports, November 2010, available at https://www.faa.gov/airports/environmental/policy_guidance/media/airport-solar-guide-print.pdf
- 18. UNITED STATES FEDERAL AVIATION ADMINISTRATION, Interim Policy, FAA Review of Solar Energy System Projects on Federally Obligated Airports (inclusive of Solar Glare Hazard Analysis Tool), October 23, 2013, available at https://www.federalregister.gov/documents/2013/10/23/2013-24729/interim-policy-faa-review-of-solar-energy-system-projects-on-federally-obligated-airports

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- 19. ISO-NEW ENGLAND, INC., Power Generation and Fuel Diversity in New England, August 25, 2005, available at http://www.iso-ne.com/pubs/whtpprs/iso-ne-paper.pdf
- 20. ISO-New England, Inc., *Electricity Costs White Paper*, June 1, 2006, *available at http://www.iso-ne.com/pubs/whtpprs/elec costs wht ppr.pdf*
- 21. ISO-NEW ENGLAND, 2014 Regional System Plan, November 6, 2014, available at http://www.iso-ne.com/system-planning/system-plans-studies/rsp
- 22. ISO-NEW ENGLAND, INC., 2015 Regional System Plan, November 5, 2015, http://www.iso-ne.com/system-planning/system-plans-studies/rsp
- 23. ISO-NEW ENGLAND, INC., 2017 Regional System Plan Project List, updated June 27, 2017, available at http://www.iso-ne.com/system-planning/system-plans-studies/rsp
- 24. ISO-NEW ENGLAND, INC., 2015-2024 Forecast Report of Capacity, Energy, Loads & Transmission (CELT), May 1, 2015, available at http://www.iso-ne.com/static-assets/documents/2015/05/2015 celt report.pdf
- 25. ISO-NEW ENGLAND, INC., 2016-2025 Forecast Report of Capacity, Energy, Loads & Transmission (CELT), May 1, 2016, available at http://www.iso-ne.com/system-planning/system-plans-studies/celt
- 26. ISO-NEW ENGLAND, INC., 2017-2026 Forecast Report of Capacity, Energy, Loads & Transmission (CELT), May 1, 2017, available at https://www.iso-ne.com/system-planning/system-plans-studies/celt

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- 28. ISO-NEW ENGLAND, INC., 2017 Regional Electricity Outlook, January 2017, available at https://www.iso-ne.com/static-assets/documents/2017/02/2017 reo.pdf
- 29. ISO-NEW ENGLAND, INC., ISO New England Installed Capacity Requirement, Local Sourcing Requirements and Capacity Requirement Values for the System-Wide Capacity Demand Curve for the 2019/20 Capacity Commitment Period, January 2016, available at https://www.iso-ne.com/static-assets/documents/2016/01/icr-values-2019-2020-report-final.pdf
- 30. ISO-NEW ENGLAND, INC., Finalized Capacity Auction Results Confirm 10th FCA Procured Sufficient Resources, at a Lower Price, for 2019-2020, February 29, 2016, available at https://www.iso-ne.com/static-assets/documents/2016/02/20160229 fca10 finalresults.pdf
- 31. ISO-NEW ENGLAND, INC., The Challenge of Ensuring System Reliability Through Wholesale Markets as the Resource Mix Evolves, November 17, 2016, available at http://www.necbc.org/content/pages/Gordon-van-Welie_ISO-NE_NECBC_11_17_2016_final.pptx.pdf
- 32. ISO-NEW ENGLAND, INC., ISO New England's Internal Market Monitor 2015 Annual Markets Report, May 25, 2016, available at https://www.iso-ne.com/static-assets/documents/2016/05/2015_imm_amr_final_5_25_2016.pdf
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- 34. ISO-NEW ENGLAND, INC., Final 2017 PV Forecast, May 1, 2017, available at https://www.iso-ne.com/static-assets/documents/2017/05/2017 solar forecast details final.pdf
- 35. ISO-NEW ENGLAND, INC., Interconnection Request Queue, updated July 17, 2017, available at https://www.iso-ne.com/system-planning/transmission-planning/interconnection-request-queue
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- 37. ISO-NEW ENGLAND, INC., Press Release Auction Acquires Power System Resources Needed for 2020-2021 at a Lower Price, February 9, 2017, available at https://www.iso-ne.com/static-assets/documents/2017/02/20170209 FCA11 initial pr.pdf
- 38. ISO-NEW ENGLAND, INC., FCA Results Filing in FERC Docket No. ER17-1073-000, February 28, 2017, available at https://www.iso-ne.com/static-assets/documents/2017/02/fca 11 results.pdf

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- 40. CONNECTICUT SITING COUNCIL, 2014/2015 Forecast of Electric Loads and Resources, December 10, 2015, available at http://www.ct.gov/csc/lib/csc/pendingproceeds/forecast 2014 2015/f-2015 finalreport.pdf
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- 42. CONNECTICUT SITING COUNCIL, Investigation into the Life Cycle Costs of Electric Transmission Lines, November 15, 2012, available at http://www.ct.gov/csc/lib/csc/lifecycle2011/life-cycle-final-report.pdf
- 43. CONNECTICUT SITING COUNCIL, Written Testimony in Reference to Raised Bill No. 943, An Act Concerning the Installation of Certain Solar Facilities on Productive Farmlands, March 6, 2017, available at https://www.cga.ct.gov/2017/ENVdata/Tmy/2017SB-00943-R000306-Stein,%20Robin%20,%20Chairman-Connecticut%20Siting%20Council-TMY.PDF
- 44. CONNECTICUT SITING COUNCIL, Written Testimony in Reference to Raised Bill No. 412, An Act Restricting the Use of Incentives for the Development of Solar Arrays on Agricultural Land, February 7, 2017, available at https://www.cga.ct.gov/2017/ETdata/Tmy/2017SB-00412-R000207-Stein,%20Robin,%20Chairman-Connecticut%20Sitting%20Council-TMY.PDF
- 45. **PETITION NO. 1042** Somers Solar Center, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the construction and operation of a 5.0 MW AC Solar Photovoltaic Project located at 458 & 488 South Road, Somers, Connecticut. Record and Final Decision, *available at* http://www.ct.gov/csc/cwp/view.asp?a=2397&q=513338
- 46. **PETITION NO. 1056** GRE 314 East Lyme, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction and operation of a 5.0 MW Solar Photovoltaic Renewable Energy Generating Project located on Grassy Hill Road and Walnut Hill Road, East Lyme, Connecticut. Record and Final Decision, *available at* http://www.ct.gov/csc/cwp/view.asp?a=2397&q=517566
- 47. **PETITION NO. 1178** DESRI CT Fusion Acquisition, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, operation and maintenance of a ground-mounted 20 megawatt solar photovoltaic electric generating facility located on Potash Hill Road, Sprague, Connecticut. Record and Final Decision, *available at* http://www.ct.gov/csc/cwp/view.asp?a=2397&Q=568946&PM=1
- 48. **PETITION NO. 1247** C-TEC Solar, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, maintenance, and operation of a 3.75 MW solar photovoltaic electric generating facility located at 1 Ballard Road, Thompson, Connecticut. http://www.ct.gov/csc/cwp/view.asp?a=2397&Q=582976&PM=1

Department of Energy and Environmental Protection

- 49. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, CONNECTICUT COUNCIL ON SOIL AND WATER CONSERVATION, Connecticut Guidelines for Soil Erosion and Sediment Control, DEP Bulletin 34, May 2002, last revised September 2007, available at http://www.ct.gov/dep/cwp/view.asp?a=2720&q=325660&depNav GID=1654
- 50. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, The Connecticut Stormwater Quality Manual, 2004, and appendices, available at http://www.ct.gov/DEP/cwp/view.asp?a=2721&q=325704&depNav GID=1654#download

- 51. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Amphibians and Reptiles in Connecticut, DEP Bulletin 32, Michael W. Klemens, 2000, available at http://www.ctdeepstore.com/Amphibians-and-Reptiles-in-Connecticut-101.htm?categorvId=-1
- 52. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF WATER MANAGEMENT, PLANNING AND STANDARDS DIVISION, Water Quality Standards, (Surface Water Quality Standards Effective February 25, 2011 and Ground Water Quality Standards Effective April 12, 1996), available at http://www.ct.gov/dep/lib/dep/water/water-quality-standards/wqs.pdf
- 53. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Connecticut Air Quality Standards, Effective April 15, 2014, Regulations of Connecticut State Agencies §§ 22a-174-24, et seq., available at http://www.ct.gov/deep/lib/deep/air/regulations/mainregs/sec24.pdf
- 54. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Connecticut Noise Control Regulations, Effective June 15, 1978, Regulations of Connecticut State Agencies §§22a-69-1, et seq., available at http://www.ct.gov/deep/lib/deep/regulations/22a/22a-69-1through7.pdf
- 55. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF ENERGY AND TECHNOLOGY POLICY, 2013 Comprehensive Energy Strategy for Connecticut, February 19, 2013, available at http://www.ct.gov/deep/lib/deep/energy/cep/2013 ces final.pdf
- 56. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF ENERGY AND TECHNOLOGY POLICY, 2012 Integrated Resource Plan for Connecticut, June 14, 2012, available at http://www.dpuc.state.ct.us/DEEPEnergy.nsf/c6c6d525f7cdd1168525797d0047c5bf/cb827b1ffa58b2fd85257a1d0060c374/\$FILE/2012%20Integrated%20Resource%20Plan.pdf
- 57. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, 2014 Integrated Resource Plan for Connecticut, March 17, 2015, available at http://www.dpuc.state.ct.us/DEEPEnergy.nsf/c6c6d525f7cdd1168525797d0047c5bf/8e95d81c37c7237085257e0b004770b2?OpenDocument
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- 59. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, Connecticut's Wildlife Action Plan, 2015 Revision, available at http://www.ct.gov/deep/cwp/view.asp?a=2723&q=329520&deepNav GID=1719#Review
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Other State Agencies

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- 66. STATE OF CONNECTICUT, DEPARTMENT OF ECONOMIC AND COMMUNITY DEVELOPMENT, STATE HISTORIC PRESERVATION OFFICE, Investment in Connecticut: State Historic Preservation Plan 2011-2016, July 2011, available at http://www.ct.gov/cct/lib/cct/state historic preservation plan ic.pdf
- 67. Final Report of the Two Storm Panel, January 9, 2012, available at http://www.governor.ct.gov/malloy/lib/malloy/two storm panel final report.pdf
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- 76. Red Hill Coalition, Inc. v. Town Plan & Zoning Comm., 212 Conn. 727 (1989).
- 77. Paige v. Town Plan & Zoning Comm., 235 Conn. 448 (1995).
- 78. FairwindCT, Inc. v. Connecticut Siting Council, 313 Conn. 669 (2014).
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