

In The Matter Of:
STATE OF CONNECTICUT
CONNECTICUT SITING COUNCIL

Docket No. 1310
October 17, 2017

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STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

Docket No. 1310

5 Quinebaug Solar, LLC petition for a
6 declaratory ruling that no Certificate of
7 Environmental Compatibility and Public Need is
8 required for the proposed construction,
9 maintenance and operation of a 50 megawatt AC
10 solar photovoltaic electric generating facility
11 located on approximately 561 acres comprised of 29
12 separate and abutting privately-owned parcels
13 located generally north of Wauregan Road in
14 Canterbury and south of Rukstela Road and Allen
15 Hill Road in Brooklyn, Connecticut.

17 Continued Public Hearing held at the
18 Connecticut Siting Council, Ten Franklin Square,
19 New Britain, Connecticut on Tuesday, October 17,
20 2017, beginning at 11 a.m.

23 | H e l d B e f o r e e:

ROBERT STEIN, Chairman

1 **A p p e a r a n c e s :**

2 **Council Members:**

3 **SENATOR JAMES J. MURPHY, JR.,**

4 **Vice Chairman**

5 **ROBERT HANNON**

6 **MICHAEL HARDER**

7 **DR. MICHAEL W. KLEMENS**

8 **LARRY P. LEVESQUE, ESQ.**

9 **DANIEL P. LYNCH, JR.**

10 **ROBERT SILVESTRI**

11

12 **Council Staff:**

13 **MELANIE BACHMAN, ESQ.**

14 **Executive Director and**

15 **Staff Attorney**

16

17 **MICHAEL PERRONE**

18 **Siting Analyst**

19

20 **For the Applicant:**

21 **LOCKE LORD LLP**

22 **20 Church Street**

23 **Hartford, Connecticut 06103**

24 **BY: DAVID W. BOGAN, ESQ.**

25

1 THE CHAIRMAN: Good morning, ladies and
2 gentlemen. I'd like to call to order this meeting
3 of the Connecticut Siting Council and this hearing
4 on Petition Number 1310, today, Tuesday, October
5 17, 2017 at approximately 11 a.m. My name is
6 Robin Stein. I'm chairman of the Connecticut
7 Siting Council.

8 This evidentiary session is a
9 continuation of a public hearing that was held on
10 September 19, 2017, at the Brooklyn Community
11 Center in Brooklyn, Connecticut, as opposed to the
12 other Brooklyn. It is held pursuant to the
13 provisions of Title 16 of the Connecticut General
14 Statutes and of the Uniform Administrative
15 Procedure Act upon a petition from Quinebaug
16 Solar, LLC for a declaratory ruling that no
17 certificate of environmental compatibility and
18 public need is required for the construction,
19 maintenance and operation of a 50 megawatt solar
20 facility located on approximately 561 acres
21 comprised of 29 separate and abutting
22 privately-owned parcels located generally north of
23 Wauregan Road in Canterbury, Connecticut and south
24 of Rukstela Road and Allen Hill Road in Brooklyn,
25 Connecticut. This petition was received by the

1 Council on June 15, 2017.

2 A verbatim transcript will be made of
3 this hearing and deposited with the Town Clerk's
4 Offices in the Brooklyn, Canterbury and Plainfield
5 Town Halls for the convenience of the public.

6 We will proceed in accordance with the
7 prepared agenda, copies of which are available
8 here.

9 I wish to call your attention to those
10 items shown on the hearing program marked as Roman
11 numeral I.D, Items 1 through 122.

12 Does the petitioner, or any party or
13 intervenor, have any objection to the addition of
14 Items 20, 62, 63, 112 and 113 that the Council has
15 administratively noticed?

16 (No response.)

17 THE CHAIRMAN: Hearing and seeing none,
18 they will be administratively noticed by the
19 Council.

20 We'll begin with the appearance of the
21 petitioner. Do you have new witnesses to be
22 sworn, Attorney Bogan?

23 MR. BOGAN: Yes. Good morning, Mr.
24 Chairman. For the record, David Bogan on behalf
25 of the petitioner, Quinebaug Solar, LLC. We do

1 have two additional witnesses. To your left,
2 nearest the bench, Paul Callahan; and to your far
3 left, Thomas Ericco.

4 I would indicate that the submission to
5 the Council also indicated that we would have a
6 third witness, Kevin Ryan, but Mr. Ryan had a
7 conflict, and therefore will not be appearing as a
8 witness on behalf of the petitioner. So if the
9 Chair would swear in those two witnesses, I think
10 we'd be all set. The balance of the panel has
11 already been sworn.

12 P A U L C A L L A H A N ,

13 T H O M A S E R I C C O ,

14 having been first duly sworn by Ms. Bachman,
15 were examined and testified on their oaths as
16 follows:

17 D A V I D C O O K ,

18 B R I O N Y A N G U S ,

19 A A R O N S V E D L O W ,

20 D A L E K N A P P ,

21 having been previously duly sworn, were
22 examined and testified further on their oaths
23 as follows:

24 MS. BACHMAN: Thank you.

25 MR. BOGAN: If the Chair would like, I

1 can have the remaining witnesses authenticate the
2 interrogatory responses?

3 THE CHAIRMAN: Yes, please.

4 DIRECT EXAMINATION

5 MR. BOGAN: Starting with you,
6 Mr. Cook, did you assist in the preparation of the
7 responses to certain interrogatories propounded by
8 the Council designated as CSC-78 through 119?

9 THE WITNESS (Cook): I did.

10 MR. BOGAN: Ms. Angus?

11 THE WITNESS (Angus): I did.

12 MR. BOGAN: Mr. Svedlow?

13 THE WITNESS (Svedlow): I did.

14 MR. BOGAN: And Mr. Knapp?

15 THE WITNESS (Knapp): I supported the
16 response.

17 MR. BOGAN: And do you have any changes
18 to make to any of those responses? Mr. Cook?

19 THE WITNESS (Cook): No.

20 MR. BOGAN: Ms. Angus?

21 THE WITNESS (Angus): No.

22 MR. BOGAN: Mr. Svedlow?

23 THE WITNESS (Svedlow): No.

24 MR. BOGAN: Mr. Knapp?

25 THE WITNESS (Knapp): No.

1 MR. BOGAN: And is the information
2 contained in those responses true and accurate to
3 the best of your knowledge and belief? Mr. Cook?

4 THE WITNESS (Cook): Yes.

5 MR. BOGAN: Ms. Angus?

6 THE WITNESS (Angus): Yes.

7 MR. BOGAN: Mr. Svedlow?

8 THE WITNESS (Svedlow): Yes.

9 MR. BOGAN: Mr. Knapp?

10 THE WITNESS (Knapp): Yes.

11 MR. BOGAN: And do you adopt that as
12 your testimony in this proceeding? Mr. Cook?

13 THE WITNESS (Cook): Yes.

14 MR. BOGAN: Ms. Angus?

15 THE WITNESS (Angus): Yes.

16 MR. BOGAN: Mr. Svedlow?

17 THE WITNESS (Svedlow): Yes.

18 MR. BOGAN: Mr. Knapp?

19 THE WITNESS (Knapp): Yes.

20 MR. BOGAN: I'd offer the responses as
21 full exhibits. And the witnesses are available
22 for cross-examination.

23 THE CHAIRMAN: Does any party or
24 intervenor have any objection?

25 (No response.)

1 THE CHAIRMAN: If not, the petitioner's
2 exhibits are admitted.

3 (Applicant's Exhibit II-B-5: Received
4 in evidence - described in index.)

5 THE CHAIRMAN: We'll now continue with
6 cross-examination. We'll start with staff,
7 Mr. Perrone.

8 MR. PERRONE: Thank you, Mr. Chairman.

9 CROSS-EXAMINATION

10 MR. PERRONE: I'd like to begin with
11 the topic of site alternatives. Given the size of
12 this project, were any other raw land site areas
13 consistent with the RFP requirements considered?

14 THE WITNESS (Svedlow): As part of our
15 siting process, we did look at properties that
16 were adjacent to existing electrical
17 infrastructure in Connecticut. There are a few
18 properties that are contiguous of this size. So
19 we did look at alternatives, but did not explore
20 them extensively in the process.

21 Further, this property was being
22 specifically solicited by the landowner for solar
23 development. So combined with our siting process
24 and his desire to host a solar project, that's how
25 we landed at this property. But we did look at

1 alternatives sites in general, but they are few
2 and far between of this size.

3 MR. PERRONE: Could you tell us
4 generally where the alternatives were, at least
5 the region or area?

6 THE WITNESS (Svedlow): Not to get into
7 too many details about our siting process, but
8 essentially we look at parcels larger than 50 or
9 100 acres within one mile of existing electrical
10 transmission systems of a certain size, 115 kV
11 typically, so essentially the entire state.

12 MR. PERRONE: And this was the only
13 area where you could find willing landowners in
14 close proximity to the electrical infrastructure?

15 THE WITNESS (Svedlow): Yeah, that's
16 generally correct.

17 MR. PERRONE: In your site search, did
18 you also look at any possible brownfield sites?

19 THE WITNESS (Svedlow): We have done
20 some work to look at brownfield sites in
21 Connecticut as part of our general prospecting.
22 Typically brownfield sites are not large enough to
23 host projects of this size. And often you don't
24 find them in as close proximity to electrical
25 infrastructure as this site.

1 MR. PERRONE: Okay. And this is just
2 as an update. I understand that the state
3 historic preservation office was reviewing the
4 scope of work for the Phase 1B study. What is the
5 current status of that?

6 THE WITNESS (Angus): We have not
7 received feedback from the SHPO on the Phase 1B
8 scope yet.

9 MR. PERRONE: So the 1B study would not
10 commence until you receive that feedback?

11 THE WITNESS (Angus): Correct.

12 MR. PERRONE: As far as the solar
13 panels, as they age, does your power output
14 degrade over time?

15 THE WITNESS (Svedlow): Certainly, yes.

16 MR. PERRONE: Do you know ballpark, 1
17 percent a year, or --

18 THE WITNESS (Cook): I think it's
19 approximately half a percent per year would be
20 typical degradation.

21 MR. PERRONE: As far as the power
22 wattage goes?

23 THE WITNESS (Cook): Correct.

24 THE WITNESS (Svedlow): Typically
25 manufacturers make some sort of maximum

1 degradation, I won't say guarantee, but estimate.

2 MR. PERRONE: And I understand that
3 there was -- and we discussed this before -- there
4 was pending review by the ISO New England
5 Reliability Committee regarding possible impacts
6 to the transmission system. Do you have any
7 updates on that review?

8 THE WITNESS (Svedlow): We're in the
9 late stages of our LGIA, Large Generation
10 Interconnection Agreement, negotiations, so I
11 don't have any updates on that right now, but it's
12 still ongoing.

13 MR. PERRONE: And this is kind of a
14 broad general question. Could the project itself
15 be reduced in size -- and I mean physical size in
16 megawatts -- so you can increase your wetland
17 buffers beyond 50 feet, reduce your critical
18 terrestrial habitat development, and avoid
19 incidental take of Eastern Spadefoot Toad and
20 Blue-spotted Salamander?

21 THE WITNESS (Svedlow): So there's a
22 number of competing factors at any project site
23 for reducing impacts, so residential areas, so
24 visibility from public rights-of-way, impacts to
25 wetlands and rare, threatened or endangered

1 species are all considered as part of that. We
2 also have a commitment to the utilities of
3 Connecticut and the people of Connecticut to
4 provide so much power as part of this project and
5 our power purchase agreement. So we feel that
6 we've done our best to balance all of those
7 competing constraints to arrive at a project size
8 that meets the objectives of Connecticut's
9 utilities and ratepayers.

10 I think that as we proceed today, there
11 are some things that we can agree to, for
12 avoidance measures, to minimize and avoid
13 potential impacts to species, amphibian species,
14 in particular. I think that our current project
15 design right now does the best that we are
16 currently able to do to minimize potential impacts
17 to wetlands and including buffers.

18 MR. PERRONE: Okay. I'd like to delve
19 more into any possible constraints you may have on
20 the power output and such. Is the petitioner able
21 to reduce the size of the project in terms of
22 capacity, or are you tied to 50 megawatts exactly,
23 or are you tied on the energy end and the kilowatt
24 hours?

25 THE WITNESS (Svedlow): Our PPA, our

1 power purchase agreement, is directly tied to the
2 nameplate capacity of the facility, which is
3 technically just under 50 megawatts delivery at
4 the point of interconnection. So we have a
5 commitment as part of our power purchase agreement
6 to deliver on that size facility.

7 MR. PERRONE: Okay. And I understand
8 how it's tied to the PPA. Is the size,
9 approximately 50 megawatts, also constrained by
10 the RFP award?

11 THE WITNESS (Svedlow): I'm not sure I
12 understand the question.

13 MR. PERRONE: In other words, as far as
14 the participation in the Tristate Clean Energy
15 RFP, does that also tie into the size of the
16 project?

17 THE WITNESS (Svedlow): Correct. I
18 mean, the project was selected at the size that it
19 is, 50 megawatts. And we then negotiated the
20 power purchase agreements with the utilities that
21 reflect that size.

22 MR. PERRONE: And I understand that the
23 project was partially qualified for the forward
24 capacity auction based on about 28.7 megawatts.
25 Could you explain why it's about 28.7 versus the

1 50?

2 THE WITNESS (Svedlow): Right, good
3 question. That's typical for the forward capacity
4 market is ISO New England will qualify you for a
5 certain percentage of your nameplate capacity
6 during the summertime. I'm not sure of all the
7 specifics there, but that's very typical of the
8 forward capacity market.

9 MR. PERRONE: And is that something
10 they do for solar?

11 THE WITNESS (Svedlow): Correct, yes.
12 We're eligible for a certain percentage of our
13 nameplate capacity for summer capacity.

14 MR. PERRONE: And just to finish off
15 that topic, is that based on the system peak
16 perhaps happening at a different hour than your
17 solar peak?

18 THE WITNESS (Svedlow): I can't speak
19 to that. I'm not sure why they come to that
20 decision.

21 MR. PERRONE: Okay. That's all right.

22 At the last hearing there was testimony
23 that in order to be sensitive to the neighbors,
24 the petitioner could potentially use the northern
25 construction access, at least partially. So, if

1 you were to do that, would that reduce the amount
2 of construction traffic along the main access road
3 to the south and near the Sposato residence?

4 THE WITNESS (Svedlow): Our expectation
5 is that it would, that's correct.

6 MR. PERRONE: Next, I'd like to turn to
7 the comments from Department of Agriculture. They
8 were received on July 17th. I understand that the
9 petitioner did respond to those with an August 1st
10 document. I'd like to look at this a little bit
11 more.

12 On the second page of the comments from
13 agriculture, there's three points. I believe the
14 first one was covered in here. But point number
15 two, there's discussion about soil testing. Is
16 the petitioner planning to do soil testing at the
17 time of construction or stockpiling the soil?

18 THE WITNESS (Svedlow): Could you
19 clarify that a little bit specifically? I just
20 don't have that letter in front of me.
21 Specifically it was like pesticide testing --

22 MR. BOGAN: I have it, Mr. Perrone.
23 (Handing.)

24 MR. PERRONE: Okay. Sure.

25 THE WITNESS (Svedlow): Thank you. I'm

1 not sure that's something that we intend to do,
2 that additional soil testing. We may consider
3 some additional soil testing for purposes of
4 stormwater design.

5 MR. PERRONE: And then moving on to
6 point three where the Department of Agriculture
7 notes that -- refers to impacts from heavy
8 equipment, holes from the posts, and possible
9 negative consequences resulting from that, could
10 the petitioner respond to that point three?

11 THE WITNESS (Svedlow): Yes, I'll
12 start, and then I'll ask Dale Knapp to provide
13 some additional clarification. So a large portion
14 of the site is in what I would consider intensive
15 agricultural use. This is not organic farming.
16 This is farming for silage. There's a lot of
17 heavy equipment out there currently, and
18 applications of pesticides and nutrient
19 enhancements.

20 So our expectation is that by
21 converting those areas to essentially meadow for
22 the solar project, our overall impacts on the soil
23 quality, as compared to the current use for
24 agriculture, would actually improve soil quality
25 over a period of time by allowing the soils to

1 stay fallow. There would be a short duration
2 during the construction period where there will be
3 primarily tracked vehicles, but some wheeled
4 vehicles as well, moving in those areas, but
5 that's a short period of time. And after
6 construction essentially those areas will just be
7 mowed for the life of the project. So our
8 expectation is we will not have the level of
9 impact that's indicated in the letter by the
10 Department of Agriculture.

11 I don't know if, Dale, you want to
12 speak to that at all.

13 THE WITNESS (Knapp): Yes. If I could
14 just sort of jump in here really quickly. The way
15 that this question reads, I think that some of it
16 may be relevant to the size of the project. And
17 so I think Briony has provided in the past sort of
18 the acreages of the impacts that they're looking
19 at. In relation to the larger projects, it's very
20 small. So they're using higher flotation
21 equipment. And for the majority of the project
22 area it's passive, and so the soil would not be
23 disturbed, altered or removed in the nature that's
24 being described here.

25 Briony, do you have that number?

1 THE WITNESS (Angus): No.

2 THE WITNESS (Knapp): I think that's
3 certainly relevant to respond to this comment.
4 And it may be in our responses. I just don't have
5 it in front of me.

6 MR. PERRONE: And you had mentioned
7 high flotation equipment?

8 THE WITNESS (Knapp): Sure. So low
9 pressure ground equipment, tracked vehicles that
10 aren't going to be rutting, disturbing, or sort of
11 mixing soil.

12 MR. PERRONE: So they spread out the
13 weight more so there's less pressure on the
14 ground?

15 THE WITNESS (Knapp): Correct.

16 MR. PERRONE: And I have one last
17 question. On the topic of the size of the
18 project, I understand that there's a 15-foot
19 spacing between the rows of the solar panels, and
20 that's to address shading and access and
21 maintenance. Is that 15-foot spacing the minimum
22 required to address shading, access and
23 maintenance?

24 THE WITNESS (Svedlow): Yeah. Based on
25 the topography of the site, that's the minimum

1 spacing.

2 MR. PERRONE: Would there be any way to
3 place the panels closer together to reduce the
4 footprint?

5 THE WITNESS (Svedlow): In general,
6 that will affect the production of the facility.
7 And again, we have a nameplate requirement, but we
8 also have a production goal, obviously, for the
9 facility. It's possible that in some discrete
10 areas that could be evaluated, but my
11 understanding is, based on the topography of the
12 site, anything tighter than 15 would cause shading
13 during large portions of the year and reduce
14 output.

15 THE CHAIRMAN: Mr. Silvestri has a
16 follow-up to that point.

17 MR. SILVESTRI: On the 15-foot part of
18 it, at what point would the angle of the sun be at
19 such a point that it's not conducive to solar
20 production?

21 THE WITNESS (Svedlow): I'll defer to
22 the engineers a little bit on this. But when we
23 look at designing a solar facility, we take into
24 account the tilt of the panel, as well as the
25 spacing of the panels. Typically, NextEra's

1 facilities are designed to maximize output
2 throughout the year, so it's sort of an average,
3 good output no matter what the angle of the sun
4 is.

5 Now, certainly solar facilities can be
6 designed to optimize summer production with very
7 flat panels, and they could be optimized to get
8 winter production with very steep angled panels.
9 So a design like this sort of is an average
10 approach to maximizing production throughout the
11 year.

12 MR. SILVESTRI: I'm not sure if that
13 answers my question.

14 THE WITNESS (Svedlow): Yeah. I mean,
15 on December 21st you're going to have, you know,
16 lower production than you would if you maximized
17 your angle to capture the sun during that period.
18 I'm not sure if I'm understanding your question.

19 MR. SILVESTRI: Let me try to phrase it
20 another way. What I'm looking at, you have the
21 25-degree tilt, two panels high, I believe, and
22 15-foot spacing between probably measured from
23 plane to plane.

24 THE WITNESS (Svedlow): Edge to edge,
25 yes. Correct.

1 MR. SILVESTRI: What I'm looking at is,
2 if the sun gets down to about a 25-degree angle
3 from the horizon, you won't have any shading.
4 Anything above that, you won't have any shading.
5 So below 25 degrees you're going to have shading,
6 but there's got to be a point that the sun is not
7 going to reach your panels. And that's the point
8 I'm looking for, to really say is 25 degrees the
9 cutoff on the shading part of it? Do you expect
10 that the sun would be at a lower angle and still
11 produce, and that's why you're looking at the 15
12 feet? I'm trying to get some rationale between
13 angle of the sun, shading, and distance between
14 the panels.

15 THE WITNESS (Svedlow): Dave or Paul,
16 you guys have any thoughts on that?

24 THE WITNESS (Svedlow): So we model
25 this, essentially. We model the angle of the sun

1 at different times of year, and then we come up
2 with our spacing and our tilt. But there will be
3 certain times of the year that there will be
4 shading, absolutely.

5 MR. SILVESTRI: Because, again, there's
6 going to be shading not from panel to panel -- or
7 there will be, but there also will be from
8 whatever topography is outside the panel area, and
9 that's kind of what I'm looking for.

10 THE WITNESS (Svedlow): Yeah, that's a
11 good point. And that comes into play with, you
12 know, vegetation setbacks, right, and how far we
13 are from existing vegetation that we can't clear
14 or manage, so that affects spacing as well. It's
15 all, essentially, a compromise to make sure that
16 we're getting the best average production all
17 year.

18 MR. SILVESTRI: Thank you,
19 Mr. Chairman.

20 MR. PERRONE: One last question. Does
21 the petitioner believe that it has minimized the
22 land area necessary to achieve its electrical
23 capacity target?

24 THE WITNESS (Svedlow): Yes.

25 MR. PERRONE: Thank you. That's all I

1 have.

2 THE CHAIRMAN: Now we'll continue with
3 cross-examination by panel members.

4 Mr. Silvestri.

5 MR. SILVESTRI: Thank you,

6 Mr. Chairman.

7 Going back, if this is approved and
8 constructed, how will you manage maintenance
9 between the panels? How are you going to access
10 the rows between the panels?

11 THE WITNESS (Svedlow): Paul, do you
12 want to address that at all?

13 THE WITNESS (Callahan): Yeah, sure.
14 So we'll have some access roads on the site, and
15 then lawn mowing equipment can access from our
16 main rows in between the 15 to 15 foot in between
17 the panels. And depending upon the end of the
18 rows, we'll select particular lawn mowing
19 equipment that can make zero turn radius or drive
20 through and mow the site.

21 MR. SILVESTRI: So do you need pickup
22 trucks, or anything like that, to come in to
23 service these panels at any point in time?

24 THE WITNESS (Callahan): So generally
25 we'll have some roads that will get us to our

1 inverter equipment, but not for the panels
2 necessarily. We may have some little buggies, but
3 not necessarily pickup trucks.

4 MR. SILVESTRI: I wanted to get back to
5 the question that Michael had posed on testing for
6 herbicides and pesticides. How would you know if
7 the soils are suitable for handling transport,
8 stockpiling, reuse if you didn't do any testing?

9 THE WITNESS (Svedlow): I think we're
10 looking at the materials of the soils and keeping
11 them on site. The suitability of the soil for
12 construction purposes, or if it's an existing farm
13 agricultural soil, it was our intention to
14 minimize impacts to those by doing some
15 stockpiling.

16 THE WITNESS (Knapp): If I could jump
17 onto that really quickly. I think it just applies
18 to where the roads would be constructed, so where
19 that disturbance is actually produced by the
20 project. And so in a number of those areas, if
21 you look at the mapping provided, those fall
22 within some of the forested areas on the site, and
23 that was definitely included in the application.

24 THE WITNESS (Svedlow): So there's a
25 total of 6.2 acres of agricultural soils that

1 would be disturbed. And it's likely that some of
2 them have been treated. I'm not totally familiar
3 with the history of the treatments on the
4 property.

5 MR. SILVESTRI: But you wouldn't do any
6 testing?

7 THE WITNESS (Svedlow): I don't think
8 we're opposed to it. I mean, I don't think we're
9 opposed to testing for herbicides or pesticides.
10 I'm not sure the value of it necessarily. The
11 soils are on site, and will be kept on site.

12 MR. SILVESTRI: Let me move on. And I
13 want to touch on, again, another question that
14 Michael had posed to you about alternative sites.
15 My understanding is that you folks had also looked
16 into a potential solar installation somewhere
17 around the Enfield, Somers area. Was that
18 considered as an alternative site, or was that
19 something totally separate as an RFP submittal?

20 THE WITNESS (Svedlow): We have a
21 project in Enfield currently.

22 MR. SILVESTRI: That's the 20 megawatt?

23 THE WITNESS (Svedlow): It's a
24 20-megawatt project, correct.

25 MR. SILVESTRI: Thank you. A couple

1 other quick questions. The project, if approved,
2 would generate about 109,500 megawatt hours of
3 electricity. Is that an overall average for the
4 life of the project on an annual basis?

5 THE WITNESS (Svedlow): Yes, there
6 would be certain error bars around that, but
7 that's our sort of average output estimate, yes.

8 MR. SILVESTRI: Okay. And I think one
9 last question. Are you aware of any deer
10 wintering areas within the footprint of the
11 proposed project?

12 THE WITNESS (Knapp): No.

13 MR. SILVESTRI: Actually, I do have one
14 more. Back when we had our field review on
15 September 19th, I had posed the question there,
16 but I want to pose it again for the record. How
17 do you handle site security during construction?

18 THE WITNESS (Svedlow): Paul or Dave,
19 do you want to address that?

20 THE WITNESS (Cook): The construction
21 contractor will have on-site security to monitor
22 the site 24 hours, 7 days.

23 MR. SILVESTRI: All right. Thank you.

24 Thank you, Mr. Chairman.

25 THE CHAIRMAN: Thank you.

1 Mr. Lynch? Because you're going to be
2 out this afternoon, so I'll give you a chance.

3 MR. LYNCH: Just to follow up to Mr.
4 Silvestri. Is it common for construction
5 companies to have on-site security during the
6 development of a project?

7 THE WITNESS (Cook): It is for us, yes.

8 MR. LYNCH: That answers the question.

9 A couple other questions involving
10 security, you know, once the facility is in place.
11 Are there any plans involved for working with the
12 local fire departments and rescue on training for
13 if there should be a fire inside your facility?
14 Are you going to offer any training or any special
15 equipment they may need for the project?

16 THE WITNESS (Svedlow): Yes. I mean,
17 the risk of fire hazard within the facility is
18 fairly minimal. We do typically coordinate with
19 the fire departments to provide Knox boxes, or
20 some other type of locked box, so that they have
21 access to the facility outside of our personnel.

22 MR. LYNCH: Now that box would turn off
23 the power within the facility?

24 THE WITNESS (Svedlow): I'm just
25 talking about like a gate key, essentially, yes.

1 MR. LYNCH: Now, my question would be,
2 even though it gets turned off, the sun is still
3 out, say, in the middle of the afternoon, would
4 those panels still be hot, or would the
5 electricity be off?

6 THE WITNESS (Svedlow): There are
7 disconnect switches associated with the inverters
8 typically. The panels themselves don't get hot,
9 and the voltage that's coming from the panels
10 individually is fairly low, and then all of the
11 collector lines at a higher voltage going to the
12 inverters is typically underground.

13 MR. LYNCH: Would they have to be
14 turned off individually or -- you have to educate
15 me. Is there one box that turns off everything?

16 THE WITNESS (Svedlow): Dave?

17 THE WITNESS (Callahan): No, there's
18 not one box that turns off everything.

19 MR. LYNCH: All right. Then educate
20 me. How do we turn the power off if there is a --
21 whether it be a fire, or an incident within the
22 facility, you know, how do we get EMS out of there
23 without getting electrocuted?

24 THE WITNESS (Svedlow): So I think one
25 of the parts of this question is, would EMS be in

1 there to address any issues. And there's
2 typically no risk to human health or safety posed
3 by a fire at one of these inverters. Essentially
4 the approach is let it burn and make sure it
5 doesn't spread outside that area.

6 Now, that said, there are disconnect
7 switches at each inverter. So there's the ability
8 to turn off the power to the entire facility if
9 one went to each inverter to turn them off.

10 MR. LYNCH: And I'm going to go back to
11 the start of my original -- these are primarily
12 volunteer fire departments?

13 THE WITNESS (Svedlow): Yes.

14 MR. LYNCH: Would they need any type of
15 special equipment or apparatus if something
16 happened?

17 THE WITNESS (Callahan): I don't
18 believe so.

19 THE WITNESS (Svedlow): No. I mean,
20 other projects, like ours, including ours in other
21 parts of the country, don't require any special
22 apparatus, no.

23 MR. LYNCH: And I'm going to ask you a
24 question I asked at the last hearing. And it's
25 not a set-up question because I already know the

1 answer, so I'm going to ask for a comment. During
2 the hurricanes in Florida, I mentioned if you knew
3 of any damage that happened. Now, my friends from
4 National Grid who were down there restoring power
5 have talked to me about it. Any comments you want
6 to make on damage to solar panels during a
7 hurricane?

8 THE WITNESS (Svedlow): I did get some
9 feedback from some of our folks in Florida. I
10 don't know if you heard the same thing, but it was
11 very minimal. It was a handful of panels, I mean,
12 in the single digits of panels that were affected
13 by the hurricane. That's what I heard from some
14 of our staff down there.

15 MR. LYNCH: I'm just going to do a
16 little follow-up. The National Grid guys were
17 telling me that most of the damage to the panels
18 was by projectiles, you know, whether it be a
19 branch, or something there, or a screen that's
20 going at 120 miles an hour in the wind. Would
21 that be a safe assumption that that could cause a
22 lot of damage?

23 THE WITNESS (Svedlow): I don't know
24 what happened to the panels that were damaged.
25 Again, it was a handful, single digits. I'm not

1 sure how they were damaged. I'm sure that's
2 possible.

3 MR. LYNCH: Okay. Now, this is just
4 another comment I want to get from you. Your
5 panels are coming from China?

6 THE WITNESS (Svedlow): We haven't
7 selected our panel manufacturer to date for this.
8 Typically most of our panels come from other
9 sources, Malaysia, South Korea. Really we look at
10 all panel manufacturers and pick the best for the
11 site.

12 MR. LYNCH: And the reason I mention
13 it, just a general question, is because reading in
14 the Washington Post a couple months back about
15 China dumping, trying to get -- and this includes
16 panels and, you know, televisions, whatever, you
17 know, garments that China is trying to get over
18 here before our president decides he's going to
19 have a new tariff. So I'm just wondering whether
20 that would impact your project at all.

21 THE WITNESS (Svedlow): No. I mean,
22 obviously this is something our company has been
23 paying close attention to, as it's unfolding. We
24 are very confident that the solar market, the
25 solar panel market, will remain strong regardless

1 of any potential tariffs. NextEra has already
2 purchased a number of panels for certain projects,
3 not this one, but our expectation is that will not
4 affect our ability to deliver on this project or
5 any other projects.

6 MR. LYNCH: And one last question.
7 With regards to federal tax credits -- I might
8 have asked you this before, but if I did, you
9 know, we'll put it on the record again -- I know
10 that the maximum credits will expire -- not
11 expire, but start to decrease after 2018, up to
12 2022, or '24, something like like. Now my
13 question really is, in order to get the maximum
14 credit by the end of 2018, do you have to be up
15 and operating or just under construction?

16 THE WITNESS (Svedlow): Yeah, there's a
17 start of construction clause, essentially. You
18 have to have invested so much money into the
19 construction of a facility. I believe it's 2019,
20 actually.

21 MR. LYNCH: Okay. I'll accept that.

22 THE WITNESS (Svedlow): Yeah, but it's
23 the start of construction.

24 MR. LYNCH: The start of construction.
25 So you don't have to be up and operating?

1 THE WITNESS (Svedlow): You don't have
2 to be what we call "COD'd" or completed.

3 MR. LYNCH: Okay.

4 Thank you, Mr. Chairman. That's all.

5 THE CHAIRMAN: Thank you.

6 We'll go to Dr. Klemens.

7 DR. KLEMENS: Thank you, Mr. Chairman.

8 Mr. Svedlow, you answered Mr. Perrone's
9 question about your duty to the ratepayers of
10 Connecticut quite eloquently. What do you feel
11 that your duty is to the natural resources of the
12 site, is it the same as to the ratepayers, a
13 lesser duty, or greater duty, or an equivalent
14 duty?

15 THE WITNESS (Svedlow): Sure. That's a
16 good question, and a tough question. We need to
17 balance our potential impact on natural resources
18 while also maintaining our commitment to the
19 ratepayers of Connecticut. So I would say it's a
20 balance. I'm not sure I would weight it
21 necessarily.

22 I would also say that there's a
23 cumulative effect to renewable energy in that this
24 project will have substantial positive effects on
25 greenhouse gas emissions, and I think that, with

1 the exception of some other threats to wildlife in
2 this country, and globally, you know, climate
3 change is a primary threat, and this project is
4 making steps towards mitigating the effects of
5 climate change.

6 DR. KLEMENS: Thank you. You have the
7 transcript from the last evidentiary hearing?

8 THE WITNESS (Svedlow): Yes, sir.

9 DR. KLEMENS: I'd like to direct your
10 attention to that transcript. On pages 58, lines
11 5 to 7, Mr. Knapp testified that he didn't
12 personally conduct vernal pool studies or report
13 to them.

14 And on page 60, line 25; and page 61,
15 line 1, you, Mr. Svedlow, stated. "Yeah. I mean,
16 I can get the original contractor, certainly."

17 And you continued on page 65, lines 24
18 to 25; and page 66, line 1, elaborating on
19 Mr. Knapp's response and stated, and I quote,
20 "That it was important for us to get the firm here
21 to talk to you and answer those questions."

22 So my question to you, sir, is the
23 person who conducted these vernal pool analyses
24 that you have put into your application present as
25 a witness here today to be cross-examined by the

1 Council?

2 THE WITNESS (Svedlow): Yes.

3 Mr. Ericco was involved with the surveys
4 themselves. I would like to caveat that a little
5 bit. Verdanterra, the original contractor for the
6 vernal pool surveys, is essentially defunct as a
7 company operating in the northeast. Mr. Ericco
8 was an assistant biologist on the survey. The
9 lead field biologist is in Ohio and was not able
10 to attend. And the overseeing principal
11 biologist, let's call him, was also not able to
12 attend. So Mr. Ericco was on the ground and
13 involved with the surveys, but he did not lead the
14 efforts. So I apologize for not having the lead
15 biologist, but we did the best we could getting
16 the guys that were in the field here.

17 DR. KLEMENS: So Mr. Ericco was on the
18 site conducting the surveys. But did he make any
19 of the decisions about how the survey should be
20 conducted, duration and intensity?

21 THE WITNESS (Knapp): I can jump in and
22 try to answer that.

23 DR. KLEMENS: I was asking Mr. Ericco,
24 actually.

25 Can you respond to that, please?

1 THE WITNESS (Ericco): No, not really.

2 DR. KLEMENS: Thank you, sir.

3 Let's move to CSC Interrogatory 91,
4 please. The table of effort expended that you
5 provided in the response list five vernal pools,
6 three in Brooklyn, and two on the
7 Brooklyn/Canterbury line. Yet, examination of the
8 vernal pool analyses maps submitted as part of CSC
9 Interrogatory 103, shows these five pools, as well
10 as three additional pools in Canterbury, which are
11 not included in this table of effort. And I ask
12 the question why?

13 THE WITNESS (Knapp): I think I can
14 respond. I believe the initial efforts by
15 Verdanterra covered a larger portion of property
16 controlled by the project, and so several of the
17 pools that occur in the northwest fringe that are
18 shown on the map occur well outside of the
19 footprint of the project. So their work was more
20 extensive than the area of development. So we
21 were focused on pools that would be reviewed by
22 yourself, and others, in relation to the 25
23 percent best management practice development
24 envelope.

25 DR. KLEMENS: I'm trying to understand

1 this.

2 THE WITNESS (Knapp): Sure.

3 DR. KLEMENS: If I find the maps.

4 You're telling me that these three pools that you
5 prepared, and you prepared responses to them under
6 Interrogatory 103, are really not of concern, your
7 project is not on the footprint of those three
8 pools in Canterbury?

9 THE WITNESS (Knapp): I'm going to have
10 to check. Do you have numbers that you could
11 reference?

12 DR. KLEMENS: It's a very complicated
13 taxonomy that you have for the pools. Yes, the
14 pools that apparently you have mapped but don't
15 have effort is VP01-1, VP02-1, VP03-1. Those are
16 the three that you have mapped and don't have
17 effort. You have VP04-1, VP05-1, VP03-2, VP04-2,
18 VP06-2, those five pools you've mapped and you
19 have effort for.

20 THE WITNESS (Angus): We're suffering
21 from a bit too much paper. Hold on.

22 THE WITNESS (Knapp): It was in the
23 second tab of the spreadsheet.

24 (Off the record discussion.)

25 THE WITNESS (Knapp): Right. Dr.

1 Klemens, if you could, I guess, allow me a bit of
2 time to pull up an Excel spreadsheet on my laptop,
3 it may have been an inadvertent admission in our
4 interrogatory response.

5 DR. KLEMENS: So those pools are within
6 the footprint of your project?

7 THE WITNESS (Knapp): I'd have to look
8 at a map separately to look at the number. I
9 guess I'm trying to cover your first question,
10 which related to the time spent in each pool, and
11 encompassing, excuse me, the whole project area.
12 I misspoke earlier.

13 DR. KLEMENS: I guess we can move on
14 and get back to that. Okay. I'm going to move on
15 now. I'll leave my other questions on
16 Interrogatory 91, and I'll come back to them while
17 you figure that out.

18 Let's move to Interrogatory Number 92,
19 please. Are you aware that the CAWS Vernal Pool
20 Monitoring Protocol has been administratively
21 noticed by the CSC and will be incorporated into
22 this cross-examination?

23 THE WITNESS (Knapp): Yes.

24 DR. KLEMENS: Do you have a copy of
25 that protocol?

1 THE WITNESS (Knapp): We do.

2 DR. KLEMENS: You stated in your
3 response that your surveys followed those
4 protocols?

5 THE WITNESS (Knapp): Yes. I mean, Mr.
6 Ericco performed the surveys, but my understanding
7 in talking with him, as well as reviewing
8 Verdanterra's materials, they followed the CAWS
9 protocol, as well as other regional protocols that
10 are in place for identifying and mapping vernal
11 pool habitats.

12 DR. KLEMENS: Let's begin with the CAWS
13 protocol, which seems to be the one that you have
14 cited repeatedly. Let's go to Protocol Number 13,
15 which refers to the timing of inspections. When
16 did the wood frogs begin calling at the site this
17 year, and why is that important?

18 THE WITNESS (Knapp): We didn't perform
19 full vernal pool surveys this year, but it is
20 important because it's an indicator of when
21 they've initiated the process to start toward
22 breeding and laying eggs in the pools.

23 DR. KLEMENS: So these vernal pool
24 surveys are from 2016. Correct?

25 THE WITNESS (Knapp): Yes.

1 DR. KLEMENS: Okay. So do you know
2 when the wood frogs began calling at the site in
3 2016?

4 THE WITNESS (Knapp): I'll allow Mr.
5 Ericco to respond, if he can.

6 THE WITNESS (Ericco): I'm not sure.

7 DR. KLEMENS: Sir, could you speak up?

8 THE WITNESS (Ericco): I said I'm not
9 sure.

10 DR. KLEMENS: And why is it important
11 to understand the CAWS protocols? Why it is
12 important to know when the wood frogs begin
13 breeding at the site?

14 THE WITNESS (Knapp): Because it starts
15 sort of the time clock in terms of series of when
16 different indicator species would be present
17 within those pools.

18 DR. KLEMENS: Correct. So if you don't
19 know when they started calling at the site in the
20 survey year, how do we know that that survey was
21 appropriately constructed to maximize the
22 detection of those vernal pool species?

23 THE WITNESS (Knapp): I can't speak
24 specifically to Verdanterra's work in this
25 process.

1 DR. KLEMENS: Why don't we have
2 Verdanterra speak to it?

3 THE WITNESS (Knapp): I was going to
4 answer sort of in general based on his last
5 response is that sort of regionally a number of
6 us, as wetland scientists and field biologists,
7 track the initiation of breeding activities and
8 wood frog calling as the season starts to emerge
9 across all of New England. And so a number of web
10 sites, including CAWS, track that activity. So we
11 all, as a community of scientists, have that data
12 available, so we don't have to visit the site four
13 times so we can track that as it moves across the
14 region. That's relatively common practice, but
15 I'll let Thomas speak to it, if he has anything to
16 add.

17 THE WITNESS (Ericco): I think that
18 covers it pretty well.

19 MR. LYNCH: I can't hear you.

20 THE WITNESS (Ericco): I think Dale did
21 a good job describing it.

22 DR. KLEMENS: Are you aware of the
23 regional variability in a place like Connecticut,
24 particularly in a low-lying corridor like the
25 Quinebaug Valley, is it the same as other higher

1 elevation areas within a few miles of that?

2 THE WITNESS (Knapp): Yes. There is
3 tremendous seasonal variability across all of New
4 England, but I think Thomas could speak maybe some
5 to the results of their surveys, that what they
6 observed in the field were indeed intact egg
7 masses that were identifiable by species that they
8 were able to count --

9 DR. KLEMENS: I'm not asking you about
10 the egg masses. I'm asking about the timing of
11 the survey. We're going to get to the egg masses.

12 THE WITNESS (Knapp): Sure.

13 DR. KLEMENS: Let's start. I'm trying
14 to establish, for the record, if these surveys
15 were begun at the correct point in time.

16 THE WITNESS (Knapp): Understood.

17 DR. KLEMENS: So it's your contention
18 that based on the regional datasets you were
19 examining, web sites, absent site-specific
20 information here, that you initiated this study at
21 the correct time period?

22 THE WITNESS (Knapp): I have to default
23 to Thomas if it was --

24 DR. KLEMENS: It's a yes or no
25 question.

1 THE WITNESS (Ericco): I believe so.

2 DR. KLEMENS: Thank you.

3 So did the first inspection of vernal
4 pools occur approximately two weeks after the date
5 of first wood frog calling, as required by the
6 CAWS protocols?

7 THE WITNESS (Knapp): Can you answer
8 that, Thomas?

9 THE WITNESS (Ericco): I don't know.

10 DR. KLEMENS: Thank you.

11 Did the second inspection for spotted
12 salamander egg masses occur approximately three
13 weeks after the first inspection, as required by
14 the CAWS protocols?

15 THE WITNESS (Knapp): Give me just a
16 second so we can pull his data forms.

17 (Pause.)

18 THE WITNESS (Knapp): Yes, there you
19 go. That's the timing right there. I guess we
20 responded to this already. CSC-93 breaks it down
21 by dates of first and second site visits.

22 DR. KLEMENS: And as I am looking
23 through your table, it appears that your second
24 inspection occurred ten days following your first,
25 which is half the time period of three weeks that

1 is required under the CAWS protocols. Is that
2 correct?

3 THE WITNESS (Knapp): That is correct.

4 If I could just add one thing in there?
5 I think, as you referenced earlier, there's a
6 tremendous amount of seasonal variability, and so
7 it can be challenging, I guess, to balance a
8 technical protocol with an ecological process.
9 And so I'm going to trust that the lead biologist
10 in the field who observed the pools for the first
11 time, judging by how advanced those egg masses
12 were, timed the second visit based on their
13 experience in the field better than we could in
14 this room.

15 DR. KLEMENS: Let's talk about CAWS
16 protocols are designed, are they not, to maximize
17 the likelihood of detection of the egg masses at
18 the egg mass -- when the most egg masses are
19 there?

20 THE WITNESS (Knapp): Yes.

21 DR. KLEMENS: So what they have, the
22 many, many wetland scientists that created these
23 protocols, have stated that the optimal time to
24 detect spotted salamander egg masses, as I'm
25 reading the protocols, is three weeks after that

1 first visit triggered by the wood frog visit which
2 is two weeks after breeding. So I'm trying to
3 understand with a single year's worth of data
4 whether or not these vernal pools were
5 comprehensively assessed for the presence of these
6 species. Because, as you know, and we discussed
7 this earlier, the habitat is intact, fairly
8 intact, and the only thing that's going to help us
9 parse out the relative importance of two of those
10 vernal pools, 5, 7, 8, whatever you have here, is
11 going to be the biological data.

12 And I am very concerned, and I said
13 that before, and I said that in the interrogatory,
14 that you don't have a complete biological dataset
15 for these vernal pools to make these decisions.

16 THE WITNESS (Svedlow): And I
17 appreciate that. I think we all do. And I think,
18 yes, there's likely things we could have done
19 differently, certainly. And, you know, I think we
20 followed what were generally the regional
21 protocols. Again, as Dale had indicated, we have
22 to trust that the lead biologist made some
23 decisions in the field related to the timing of
24 their second site visit for the surveys. I think
25 we're confident, at a minimum, that the location

1 of these pools is as it is, and that the general
2 species composition within the pools is as they
3 suggest. But certainly there's things we could
4 have done differently. I'm happy to concede that.

5 DR. KLEMENS: It's just unfortunate the
6 lead biologist isn't here because these are
7 certain important questions. You have to
8 understand from the perspective of this body. We
9 have to go what's on the record and ask these
10 questions. I don't get any pleasure asking these
11 questions. I'm trying to understand the impact of
12 your project, or your proposed project, on the
13 natural resources in the state, and this is not
14 helping me tremendously, nor is not having answers
15 helping me.

16 THE WITNESS (Svedlow): Understood.
17 And I think, again, we apologize for not being
18 able to get the lead biologist here for this. I
19 will say Dale has reviewed the data. I think
20 we're very confident in the location of these
21 pools. We understand there may be some questions
22 about the species composition and potential use of
23 these pools by certain species. But again, we
24 don't have any direct impacts to vernal pools from
25 this project. And I'll reiterate the fact that

1 this project is a heavily-impacted site with two
2 existing gravel pits and large thickets of
3 invasive species in large areas of industrial and
4 heavy agricultural use. So I certainly understand
5 and want to minimize our potential impacts to
6 vernal pools and amphibians, and I think we are
7 certainly willing to work towards that end.

8 Obviously our approach was maybe not
9 what you would have liked, and I understand that.
10 So I think that, you know, we are more than happy
11 to consider additional avoidance measures as part
12 of our D&M plan as we proceed, but again, I
13 apologize that we don't have all the answers to
14 your questions today.

15 DR. KLEMENS: Sir, it's not about what
16 I do or don't like. It's about getting the
17 information into the record so this body can make
18 an informed decision and do the balancing that you
19 spoke about between what you wish to do, the
20 ratepayers, and the natural resources, the public
21 trust in those natural resources. This is what
22 I'm trying to get at, and it's quite painful.

23 Have you gotten back to the question
24 that we held back about how many vernal pools
25 we're dealing with, Interrogatory 91?

1 THE WITNESS (Knapp): The Excel
2 spreadsheet that Briony was able to provide didn't
3 help me clarify the answer to that question.

4 Are there specific pools that you have
5 concerns with related to impacts around them or --

6 DR. KLEMENS: My concern is more
7 fundamental. I'm trying to figure out the layout
8 of this project. You have five pools in which you
9 have given me the effort. You have three pools I
10 have no idea of the effort. And that's all
11 important. Maybe after lunch, after lunchtime
12 maybe, you'll have figured this out. I'd like to
13 move on.

14 THE WITNESS (Knapp): I guess, some of
15 it's already included in the data forms that were
16 provided in the Siting Council application. What
17 we tried to address through our summary, and
18 omitted some of the data, was a table that simply
19 pulled the timing for each separate site visit
20 together, so providing you with a cumulative
21 number that demonstrated the amount of time the
22 biologist spent inside of each pool.

23 DR. KLEMENS: Correct. And that's what
24 we're lacking. Because if, for example, let's say
25 that you say that those pools are not critical,

1 it's even more important to understand the efforts
2 you put in to basically reaching that
3 determination. This should not be just based on
4 faith.

5 THE WITNESS (Svedlow): Understood.
6 And if you could allow us some time, I think these
7 questions are very specific. And we apologize if
8 our interrogatories were lacking the specific
9 information you're looking for. I think that,
10 assuming we continue after lunch, if you would
11 allow us to just address that during lunch, and
12 then we'll come back with very specific answers to
13 your specific questions.

14 DR. KLEMENS: Is that okay to come back
15 after lunch and answer that question, Mr.
16 Chairman?

17 THE CHAIRMAN: With the caveat that
18 today is all we've got.

19 THE WITNESS (Svedlow): Understood.

20 THE WITNESS (Knapp): I'll do my best
21 to pull it up.

22 DR. KLEMENS: And I'm not looking for
23 any Late-Files. I'm looking to get the answers
24 from the context of today's hearing.

25 THE WITNESS (Svedlow): Understood,

1 sir. Yes, absolutely.

2 DR. KLEMENS: Okay. We will continue.

3 Are the CAWS protocols a predevelopment
4 assessment tool, or are they a monitoring tool to
5 follow pools over multiple years to assess
6 post-development survivorship?

7 THE WITNESS (Knapp): I believe the
8 primary purpose of the protocols is a monitoring
9 protocol, and is a citizens' science tool to
10 support identification of these important
11 resources across the landscape in Connecticut.

12 DR. KLEMENS: Thank you.

13 Okay. Let's move to Interrogatory
14 Number 94, please. It's stated in the response
15 that a systematic survey of vernal pools was
16 conducted by meandering throughout the project
17 site. Aren't meandering surveys gratuitous when
18 compared to a systematic survey that would be
19 structured in a grid or transect pattern?

20 THE WITNESS (Knapp): I'm going to pull
21 up one quick response.

22 THE WITNESS (Svedlow): Tom, did you
23 guys walk a grid?

24 THE WITNESS (Ericco): We roughly
25 walked more of a grid than a meander survey.

1 DR. KLEMENS: Thank you.

2 Let's go to -- well, this is one
3 that's, unfortunately, not going to be able to be
4 answered. This is 95. What site-specific
5 conditions led to the field biologist's
6 determination that it was not necessary to use
7 minnow traps in assessing these vernal pools?

8 Well, as it said in the interrogatory,
9 the lead biologists made a decision not to use
10 minnow traps, and I'd like to know what led to
11 that decision, but I'm not sure you can answer
12 that given that the lead biologist is not here.

13 THE WITNESS (Svedlow): I think our
14 understanding is that minnow traps are typically
15 an optional approach, as are dip nets.

16 Is that correct, Dale?

17 THE WITNESS (Knapp): Dip nets are to
18 be used. But our response, again, is based on the
19 work that was included in the Verdanterra report
20 that we have provided excerpts from. But I don't
21 have that lead biologist here to answer that
22 question, so I wasn't in the field to make that
23 determination at the time.

24 DR. KLEMENS: So you can't answer that
25 question why the decision was made not to use

1 minnow traps in the vernal pool assessment.

2 Correct?

3 THE WITNESS (Svedlow): I think that's
4 correct. I mean, I think that we -- if what
5 you're getting at is did we have the ability, I'm
6 just trying to sort of get to the heart of this --
7 did we have the ability to assess whether or not
8 Blue-spotted Salamanders are on site. Is that the
9 concern?

10 DR. KLEMENS: We haven't come to
11 Blue-spotted Salamanders. I'm coming to the
12 decision about when or not to use minnow traps.
13 I'll get to Blue-spotted Salamanders. They're
14 going to come up. I think they come up in the
15 100s. We're still in the 90s here.

16 THE WITNESS (Svedlow): Okay.
17 Understood. Apologies.

18 THE WITNESS (Knapp): My understanding
19 is that the field biologists used dip nets during
20 their surveys, and that minnow traps were not used
21 by the field team.

22 DR. KLEMENS: Let's move to
23 Interrogatory Number 96. Can you distinguish
24 between an assessment of cover objects and
25 incidental observations around a pool? This is

1 really something that the biologist is going to
2 have to answer.

3 THE WITNESS (Knapp): Certainly. Do
4 you want to have him sort of describe how they
5 approached --

6 DR. KLEMENS: I would like to
7 understand -- I guess I'm going to collapse these
8 questions -- how many cover objects did you turn
9 around each pool? Did you systematically look
10 under cover objects around the pool, or did you
11 just walk to the pool? What did you see?

12 THE WITNESS (Ericco): For each pool
13 how we surveyed it, or --

14 DR. KLEMENS: How did you deal with
15 cover objects, logs, rocks, debris?

16 THE WITNESS (Ericco): That was more of
17 a random approach, but it would be upturning
18 sticks, as you did the boundary, and took more
19 information on the pool, and leaves and looking,
20 you know, around moss.

21 DR. KLEMENS: Did you turn rocks, logs?

22 THE WITNESS (Ericco): Yes.

23 DR. KLEMENS: Did you turn all of them,
24 a percentage of them?

25 THE WITNESS (Ericco): More of a

1 percentage, but it was not every rock or log.

2 DR. KLEMENS: So you can't quantify the
3 number of cover objects that you searched around
4 the pools? We're talking about the area, just to
5 be clear, it's the area from the high water mark,
6 100 feet out, how much of those cover objects were
7 looked under per pool -- or in a pool?

8 THE WITNESS (Ericco): It would have
9 been a percentage.

10 DR. KLEMENS: And what do you think
11 that percentage might have been?

12 THE WITNESS (Ericco): I'm not sure.

13 DR. KLEMENS: Thank you.

14 Was the time spent cover searching
15 included in the pool assessment times included on
16 Table 1 in the interrogatory, Table 1, CSC
17 Interrogatory 91? Are those times inclusive of
18 the time you spent cover searching?

19 THE WITNESS (Ericco): No, I don't
20 believe so.

21 DR. KLEMENS: So you actually spent
22 more time around the pools cover searching?

23 THE WITNESS (Ericco): Yes. The time
24 spent in the pool was directly with the pool and
25 delineating the boundary around it.

1 DR. KLEMENS: Delineating the boundary
2 of the pool, in the pool. Then the cover
3 searching, how did that happen, and do you have
4 any data as to the amount of time you spent cover
5 searching?

6 THE WITNESS (Ericco): No, that was
7 done after and on the approach.

8 DR. KLEMENS: Was it as much time as
9 you spent in the pool, twice as much, three times?

10 THE WITNESS (Ericco): Probably a
11 little bit less than what was spent in the pool.

12 DR. KLEMENS: So let's take the largest
13 pool. This one is 9,500 square feet of pool.
14 According to what was presented in the table, a
15 total of 40 minutes was spent in that pool. And
16 let's say, for argument's sake, let's just, for
17 argument's sake, double that amount of time to 80
18 for cover searching, 80 minutes; 40 minutes on
19 each visit.

20 How comprehensive an assessment of this
21 large pool could you do, including egg mass
22 counts, dip netting, and cover searching, on the
23 9,500 square foot vernal pool in 40 minutes? You
24 did it twice. I mean, I am troubled as a
25 biologist who has spent their lifetime doing this

1 kind of work, how can you possibly complete these
2 three discrete tasks in any comprehensive manner
3 in a pool of this size in an abbreviated time
4 frame such as this? You're going to have to
5 explain this to me because I don't get it.

6 THE WITNESS (Svedlow): So, if I could
7 just speak to that? And again, I'm not the
8 biologist at all that did the work, but as I
9 understand, the purpose of Verdanterra's survey
10 was to identify the location of these pools, get a
11 sample of the biological activity in the pools,
12 and primarily understand what the boundaries of
13 these pools were so that we were able to map them
14 as constraints on our site plans so that we could
15 develop our site and minimize and avoid impacts to
16 these areas.

17 There are certainly -- it's certainly
18 possible that they could have spent more time
19 surveying the pools, but the purpose of their
20 survey was specifically to identify the location
21 of pools, get a sample biological activity in
22 those pools, and was not necessarily to do a
23 comprehensive study. And I think that the
24 difference is a survey versus the study. I think
25 their purpose was really to understand where these

1 were, understanding that there are vernal pools,
2 generally what species are using them, and then so
3 that we could map them as constraints.

4 DR. KLEMENS: What I'm trying to get is
5 I'm not even sure, based on the information in the
6 record, that you would know what all the species
7 are in these pools because of the techniques that
8 you have used, or the lack of techniques, and the
9 lack of time. That's what I'm trying to get at.
10 And also to assess these pools.

11 And why this is important, sir, is
12 Mr. Perrone asked you a question earlier about the
13 potential to redesign or move things around or do
14 some mitigation. We don't have this basic
15 information on the value that -- comparative value
16 of these pools, the comparative importance if this
17 pool has X, and this pool has twice as much of X.
18 It's very hard to make informed decisions as to
19 areas that maybe are more important, less
20 important on the site, which affects a whole bunch
21 of things. And so this is what -- you know, I
22 just find the record lacking. I'm trying to
23 get --

24 THE WITNESS (Svedlow): Understood.

25 DR. KLEMENS: I was hopeful we could

1 fill out the record in this cross-examination with
2 maybe things that aren't, and I'm trying very hard
3 to get my answers.

4 So yes, you have delineated the
5 boundaries; yes, you have delineated the envelope
6 and the critical terrestrial habitat. But, as I
7 said earlier in the interrogatories, we have very
8 little information on the key elements here on the
9 biota of what are in these pools.

10 THE WITNESS (Svedlow): Understood.
11 And, as I said earlier, you know, and with much
12 deference to your knowledge and experience with
13 these species and these resources in the state, we
14 have the data that we have that was collected.
15 We're doing our best to make decisions based on
16 those data with confidence that we know the
17 location of these pools, if not the full
18 compliment and assemblage of species using these
19 pools. If our methodologies were different,
20 perhaps there would be more confidence in that,
21 but I think, as a developer, we're fully committed
22 to implementing avoidance measures moving forward.
23 If we need to coordinate further with DEEP on
24 these species and these resources specifically as
25 we get closer to developing our D&M plan, possibly

1 including additional surveys this spring, I think
2 we're happy to do that. But it's important for us
3 to move forward in the process because of our
4 deadline to be online to start delivering power to
5 the ratepayers of Connecticut, but we're certainly
6 happy to further study these issues and implement
7 additional avoidance measures based on the results
8 of potential surveys.

9 DR. KLEMENS: Don't you think that
10 studying these issues first before you have a
11 layout will actually help us get a good layout? I
12 mean, let me ask you a question because this comes
13 up. If we were, let's say, for argument's sake to
14 approve this layout, and all of a sudden you did
15 your surveys after the fact next spring and you
16 started to find some of these pools to be far more
17 productive and important than others, how would
18 you handle this, in the D&M phase, or would you
19 come back with another application?

20 THE WITNESS (Svedlow): Our expectation
21 is we would work directly with the state agency
22 that deals with natural resource issues, and
23 that's how we would expect to deal with species
24 like this that are endangered or threatened is to
25 deal directly with the state natural resource

1 agency.

2 As I indicated before, we feel very
3 confident, and it seems like you're somewhat
4 comfortable -- and I don't want to put words in
5 your mouth -- that we understand the location of
6 these pools. And I think the question is more on
7 the assemblage of species using these pools. I
8 think if we just assume the presence of some of
9 these species, I think we're comfortable with that
10 if we can develop avoidance measures associated
11 with that.

12 DR. KLEMENS: So let's move to
13 Interrogatory 97. It noted that the CAWS protocol
14 does not require autumn surveys. Does the CAWS
15 monitoring program actually focus at all
16 specifically on Marbled Salamanders?

17 THE WITNESS (Svedlow): I'm seeing
18 Number 12, optional dip net procedures.

19 THE WITNESS (Knapp): That would be
20 related to spring breeding. So they're in the
21 pools prior to. So I think the dip netting, the
22 purpose of that is to help identify whether or not
23 Marbled Salamanders are present in the pool.

24 DR. KLEMENS: When you say that the
25 CAWS monitoring protocols are tailored to the two

1 most widespread vernal pool species within
2 Connecticut, spotted salamanders and wood frogs,
3 isn't that generally what these protocols are
4 about?

5 THE WITNESS (Knapp): I think the
6 protocols are geared toward identifying all pool
7 breeding indicator species.

8 DR. KLEMENS: Really? Where do you see
9 that in the protocols?

10 THE WITNESS (Knapp): I don't think
11 it's specifically mentioned, but I think the
12 intent is to identify vernal pools, and based on
13 some of the definitions that you've written, it
14 encompasses more than just those two species
15 alone.

16 DR. KLEMENS: But we're talking about
17 the protocol, which I believe the CAWS protocols
18 are used post-development, and they're used, as I
19 believe, the two most common widespread species,
20 that there really are not -- if you read the
21 protocols carefully, do you see a reference to
22 Marbled Salamander is optional? Do you see any
23 reference to any other vernal pool species they're
24 talking about?

25 THE WITNESS (Svedlow): Yes, there's

1 specific mention of Fairy Shrimp, along with
2 Marbled Salamanders.

3 DR. KLEMENS: Correct. So on the
4 Interrogatory Number 98, you stated that the
5 larvae, potential for Marbled Salamander larvae, I
6 assume, were assessed with four sweeps of the dip
7 net. Now, the CAWS dip netting procedures call
8 for no less than 16 dip net sweeps per pool with
9 strict spatial arrangements. Can you explain why
10 you only expended 25 percent of the effort
11 required by the CAWS protocols which, by your own
12 testimony, was the template of your study?

13 THE WITNESS (Knapp): I wasn't there on
14 site at the time.

15 Tom, did you observe?

16 THE WITNESS (Ericco): I believe the
17 four sweeps were one set for each direction.

18 DR. KLEMENS: So you had four sweeps
19 per the four cardinal points of the pool?

20 THE WITNESS (Ericco): On the data form
21 it would be one sweep, but it would be one of each
22 direction.

23 DR. KLEMENS: One in each direction.
24 Were there 4 sweeps or 16 sweeps?

25 THE WITNESS (Ericco): 16.

1 DR. KLEMENS: That's not clear at all
2 on the response. So you did follow the CAWS
3 protocol of having 4 sweeps at each cardinal point
4 of the pool?

5 THE WITNESS (Ericco): Yes.

6 DR. KLEMENS: Thank you.

7 Let's get to the pools themselves. In
8 developing these analyses in Interrogatory 103,
9 who did that work, was that Tighe & Bond who did
10 that analysis?

11 THE WITNESS (Angus): It was Tighe &
12 Bond in conjunction with Tetra Tech, yes. The
13 figures were actually produced in our office with
14 input from Tetra Tech.

15 DR. KLEMENS: Thank you. You made
16 distinctions between various categories of land
17 use. Can you explain what you consider
18 development presently on the site? Specifically,
19 are you categorizing the gravel extraction areas
20 as development?

21 THE WITNESS (Knapp): You're asking why
22 we're considering the gravel pit as developed?

23 DR. KLEMENS: I'm asking you, you have
24 areas of these vernal pool critical terrestrial
25 upland habitat marked as developed -- or

1 development, and I'm asking you what is that? I'm
2 asking, is it the gravel pit?

3 THE WITNESS (Knapp): That is the
4 gravel pit, an open pit, yes.

5 DR. KLEMENS: Open pit, not houses, not
6 roads, it's the gravel pit?

7 THE WITNESS (Knapp): Yes, an active
8 gravel pit.

9 DR. KLEMENS: Likewise, what is the
10 recreational use you have in pink on there?

11 THE WITNESS (Knapp): That's a
12 maintained soccer field.

13 DR. KLEMENS: Do either of these uses
14 present an obstacle to migrating amphibians, the
15 gravel pit or the recreational fields?

16 THE WITNESS (Knapp): Yes.

17 DR. KLEMENS: How so?

18 THE WITNESS (Knapp): I guess based on
19 a lot of Calhoun's recent work showing where
20 migrating, I guess, pool breeding amphibians move
21 when they divest themselves from a pool based on
22 the cleared forest condition, you're going to see
23 them preferentially use the areas that have the
24 woody debris, the cover type that you described
25 earlier in some of your questions, I believe,

1 toward Tom.

2 So I would posit that based on the
3 research that I've read and the work that I've
4 seen done, they're going to stay within those
5 critical terrestrial habitats that more provide
6 the habitat that they're looking for versus
7 crossing a soccer field or meandering into a
8 gravel pit or row corn or soybeans.

9 DR. KLEMENS: How much of that kind of
10 habitat you just described is actually present on
11 the site around these vernal pools?

12 THE WITNESS (Knapp): In terms of the
13 forested or the developed?

14 DR. KLEMENS: Forested. I mean, is
15 there a lot of forest there?

16 THE WITNESS (Knapp): There are
17 exceptions dependent on pool type, pool location.
18 So some of the pools are surrounded by virtually
19 development, existing agricultural fields, gravel
20 pits and soccer fields. Some of the pools are
21 surrounded by more intact forest habitat.

22 DR. KLEMENS: Do you agree that
23 currently the current predevelopment condition for
24 the critical terrestrial habitat here, that seven
25 of the eight vernal pools conform with Calhoun and

1 Klemens' standards for permissible development
2 within the critical terrestrial habitat, all but
3 one of them complies in its predeveloped state?

4 THE WITNESS (Knapp): If you give me
5 just one quick look, I want to make sure that the
6 percentages line up before I answer. Since this
7 is part of the record, I want to make sure I give
8 an accurate answer.

9 DR. KLEMENS: You'll have to look at
10 each of your maps. I have the figures here, but I
11 can't testify to it.

12 THE WITNESS (Knapp): Sure. Are you
13 referring to the 25 percent developed and 75
14 percent left intact of that terrestrial habitat
15 surrounding the pool? What specific --

16 DR. KLEMENS: Critical terrestrial
17 habitat in the predeveloped condition. I'm asking
18 you, aren't seven of the eight pools, leaving
19 aside that you consider gravel pit development and
20 recreational area, which I'm not going to parse
21 out with you here, but even accepting that, seven
22 of the eight pools are compliant with less than 25
23 percent development in the critical terrestrial
24 habitat, that's the area 100 to 750 feet from
25 these pools. Correct?

1 THE WITNESS (Knapp): Yes. The
2 analysis looks like there are a number of pools
3 that have greater than 25 percent developed
4 surrounding them.

5 DR. KLEMENS: In the critical
6 terrestrial upland habitat area?

7 THE WITNESS (Knapp): Are you referring
8 to zero to 100, or the total envelope?

9 DR. KLEMENS: I'm referring to very
10 specifically the critical terrestrial habitat 100
11 to 750. There are a series of metrics that you've
12 given. I have them here. They range from 20
13 percent fractioned up to 32.54. Those are right
14 from your maps.

15 THE WITNESS (Svedlow): I think the
16 answer to the question is in most cases that's
17 correct, but there's a lot of variability there.

18 DR. KLEMENS: Okay. Let's move on to
19 the next question, which is really one that's --
20 to set a foundation. It seems to be difficult to
21 do.

22 Do you agree that post-development, as
23 you have proposed, all eight of these pools are
24 now rendered noncompliant with the standards of
25 Calhoun and Klemens with development in the

1 critical terrestrial habitat area ranging from a
2 low of 25.72 percent to a high of 80.26 percent
3 habitat loss?

4 THE WITNESS (Svedlow): I can't speak
5 to those numbers specifically.

6 DR. KLEMENS: Well, they're your
7 numbers, sir.

8 THE WITNESS (Svedlow): I'm sure
9 they're correct.

10 DR. KLEMENS: So basically at the end
11 of this project we are going to have eight vernal
12 pools of unknown biological value which are going
13 to be rendered noncompliant in their conservation
14 survivorship using the standards of Calhoun and
15 Klemens?

16 THE WITNESS (Svedlow): We do have
17 impacts to the terrestrial envelopes around some
18 of these vernal pools, absolutely. I think that
19 we, again, are happy to continue to work with the
20 natural resource agencies in Connecticut to avoid
21 and, if not avoidable, mitigate those potential
22 impacts. I've had some preliminary conversations
23 with Connecticut Audubon to see if there's ways
24 that we can get involved with participating in
25 some of their funds that they have related to

1 vernal pool habitat conservation.

2 DR. KLEMENS: Again, you don't have
3 this information at hand now for the Council on
4 actually which pools are the most valuable and
5 which are not?

6 THE WITNESS (Svedlow): I think we're
7 willing to mitigate our impacts. Assuming --

8 DR. KLEMENS: What does that mean?
9 What does that mean?

10 THE WITNESS (Svedlow): Compensatory
11 mitigation to a Connecticut vernal pool
12 conservation fund.

13 So again, we have no direct impacts to
14 the pools. I understand that. We're reducing the
15 amount of critical terrestrial habitat area around
16 these pools because of our development. And what
17 I'm offering is to continue to work with the state
18 natural resource agencies in Connecticut, Audubon,
19 to figure out ways to mitigate those potential
20 impacts.

21 DR. KLEMENS: The compensation. You
22 say you have no direct impacts to the vernal
23 pools. Are you aware of what are the impacts to
24 the water quality of these pools if wood frogs are
25 eliminated from breeding within those pools? What

1 happens?

2 THE WITNESS (Knapp): Could I reel it
3 back and get back -- I mean, could we reel it back
4 to --

5 DR. KLEMENS: No. I'd like to finish
6 the conversation. We can reel it back after that.
7 I'd like to answer the question. Are you aware of
8 what happens to the water quality in a vernal pool
9 if the wood frogs are eliminated from using that
10 pool?

11 THE WITNESS (Knapp): I haven't studied
12 it myself.

13 DR. KLEMENS: You're not aware of
14 anything that the River Sound court case in the
15 Connecticut courts that actually ruled on that
16 very issue of wood frogs?

17 THE WITNESS (Svedlow): I don't think
18 we're aware of that. Apologies.

19 DR. KLEMENS: Very good.

20 Now you want to reel it back?

21 THE WITNESS (Knapp): Yeah. Sure. So
22 I'm pulling up the schematics that David was able
23 to provide to me. And, you know, given that we
24 have the baseline vernal pool data that we're
25 working with here today, could we kind of walk

1 through one of the schematics just so for the
2 benefit of the record where we're on? We're
3 talking about apples to apples versus discussing
4 percentages. I'm looking at from the
5 interrogatory response VP04 underscore 2.

6 And for those, I guess, as a number of
7 you saw during the site visit --

8 DR. KLEMENS: Is this the one located
9 right at the very top of the site?

10 THE WITNESS (Knapp): Yes. There's
11 quite a bit of existing clearing out there, hay
12 fields, active agriculture and gravel pits. But
13 maybe it would be helpful to kind of walk through
14 this. So in looking --

15 DR. KLEMENS: Yes. The one that's
16 bisected by Rukstela Road?

17 THE WITNESS (Knapp): Correct. And
18 just for those of you who also remember who were
19 at the site visit in terms that being a road, not
20 much of a road. It wasn't passable. That was
21 where the sign was posted at the top of the hill
22 near the silos that we stopped at.

23 So I guess for the purposes of the
24 analysis here, we're looking at, again, that
25 critical terrestrial habitat. And so what is

1 shown here is the existing condition in relation
2 to the pool, and that's where the numbers come
3 from here. So we have a small percentage
4 development. A portion of it is forested, and a
5 great deal of it is cleared, managed for corn and
6 agriculture. So, as we discussed earlier,
7 regularly managed. So we're kind of looking at
8 that as a different condition than the forested
9 habitat surrounding the pool, and then you can see
10 sort of the footprint of the proposed project in
11 relation to that.

12 So this pool, in particular, you know,
13 maximizing the existing development to avoid
14 having impacts within that critical terrestrial
15 habitat that has that condition, existing forest,
16 leaf litter, that would provide the opportunity
17 for those species to carry out their life cycle
18 upon departing the pool.

19 DR. KLEMENS: Let's look at this, if
20 you want to go through this.

21 THE WITNESS (Knapp): Sure.

22 DR. KLEMENS: As I see, you have in the
23 present condition 4.29 percent of that, that's the
24 gravel pit that you're counting as development.

25 Correct?

1 THE WITNESS (Knapp): I believe that's
2 the road --

3 DR. KLEMENS: And you've got 60 percent
4 forested, more or less, and 35, 36 percent hay
5 field pasture?

6 THE WITNESS (Knapp): Correct.

7 DR. KLEMENS: Now, I disagree,
8 actually. I have seen lots and lots of studies
9 where these animals moved across corn fields, hay
10 fields and pastures. It's about habitat
11 integrity.

12 After your development, as I understand
13 it, you're going to have 41 percent, almost 41.58
14 percent, developed. You will have reduced the
15 forested area, which you claim is to be most
16 important, by almost 20 percent, and the hay field
17 pasture by 20 percent. So I think I understand
18 what you have here.

19 THE WITNESS (Svedlow): And just a
20 question about that. So, your point earlier was
21 that the hay field pasture is suitable and viable
22 habitat and is not to be considered developed. I
23 would argue somewhat strongly that our project
24 functions as a meadow. It is essentially a hay
25 field. It's mowed approximately twice per year.

1 There are some additional roads and inverter pads
2 associated with our project, but the vast majority
3 of our facility is a meadow, and from a
4 hydrological perspective functions as a meadow.
5 So if we're considering hay fields suitable or
6 viable habitat, I would posit that our project,
7 with the exception of new additional roads, will
8 function in an identical manner to a hay field.

9 DR. KLEMENS: With a bunch of solar
10 panels on top shading. No, I mean, I think --

11 THE WITNESS (Svedlow): Understood,
12 yeah.

13 DR. KLEMENS: -- that's one argument
14 that I think could be advanced when you talk about
15 mitigation. But we're going to talk about
16 incidental take. We'll get to that too. Because
17 before you have this meadow, this sort of
18 post-development, you have to get to a development
19 of the site, and that's, I think, where you may
20 anticipate significant take in the course of the
21 development.

22 Anyway, we're through with 103. We've
23 gotten basically that after development you'll
24 have altered the landscape 25.72 percent to 80.26
25 percent of that land that is called critical

1 terrestrial habitat will be in some manner
2 altered. And certainly it's open. We can discuss
3 what that alteration will be and its impacts.
4 That's separate questions.

5 Now, we're finally going to get to the
6 Blue-spotted Salamander because we have two
7 species of state endangered, salamander and frog,
8 on this site, and that is certainly of great
9 conservation concern, at least to me, and probably
10 a lot of other people.

11 So I asked for very specific responses
12 about the search and detection for the state
13 endangered diploid Blue-spotted salamander. And
14 these were sort of thrown back and referred back
15 to the general survey interrogatory responses.

16 Correct?

17 THE WITNESS (Svedlow): Correct.

18 That's my understanding.

19 DR. KLEMENS: Correct. So you
20 basically -- my question about what you did
21 specifically, you went back to the general surveys
22 that we've just been spending a lot of time
23 discussing. Do the CAWS protocols speak -- so I'm
24 going back and looking at what you said and now
25 putting it in the context of the Blue-spotted

1 Salamander because you basically went back and
2 said look on Interrogatories 91 and 98.

3 So I'm going back to those
4 interrogatories and asking you Blue-spotted
5 Salamander questions based on your responses in
6 those interrogatories. The first one being, do
7 the CAWS protocols speak at all to this species?

8 THE WITNESS (Knapp): In terms of the
9 Blue-spotted Salamander, the diploid population,
10 or are you just talking blue spots in general?

11 DR. KLEMENS: Either.

12 THE WITNESS (Knapp): I think that
13 their reference to the optional minnow trapping
14 that they refer to is related to that.

15 DR. KLEMENS: Is the word Blue-spotted
16 Salamander anywhere --

17 THE WITNESS (Knapp): It doesn't
18 appear.

19 DR. KLEMENS: It doesn't appear in the
20 CAWS protocol, does it? Does the word
21 Blue-spotted Salamander appear?

22 THE WITNESS (Knapp): No, but I
23 think --

24 DR. KLEMENS: So how --

25 THE WITNESS (Knapp): It doesn't

1 specifically reference minnow trapping associated
2 with the detection of those species, so I think
3 it's implied in the protocol.

4 DR. KLEMENS: I don't get it, but all
5 right.

6 Describe the counting methodology that
7 you would use for the Blue-spotted Salamander egg
8 mass detection? Can you please explain how that
9 would happen?

10 THE WITNESS (Knapp): I certainly
11 wasn't involved with it specifically on this site,
12 but egg mass detection for Blue-spotted
13 Salamanders is fairly difficult. They lay single
14 egg masses. They're very hard to find, typically
15 attached to sticks with some snotty material
16 around it. So I would use zipping or very
17 carefully timing my surveys around the edges of
18 those --

19 DR. KLEMENS: Dipping for what?

20 THE WITNESS (Knapp): Looking for egg
21 masses.

22 DR. KLEMENS: With a dip net?

23 THE WITNESS (Knapp): Yes. Or minnow
24 trapping, as outlined in the optional step in the
25 protocol.

1 DR. KLEMENS: Well, this is what I'm
2 getting at. I mean --

3 THE WITNESS (Knapp): I didn't do
4 the -- I'm just speaking in general terms.

5 DR. KLEMENS: How would you be able to
6 detect these species without using minnow traps
7 and with the limited amount of cover searching you
8 did? As I understand it, reading the literature,
9 reading theses of people that have worked on the
10 diploid Blue-spotted Salamander, there are two
11 ways of finding the blue-spotteds out there, or
12 blue spotted salamander, minnow trapping or
13 intensive cover searching. You, as I understand
14 from the record, did neither.

15 THE WITNESS (Svedlow): Well, we did
16 cover searching. And, as Tom indicated, there was
17 some percentage cover search.

18 Tom, can you put a finer point on how
19 much cover? I mean, I'm not assuming you turned
20 over every stick in the pool, but how many sticks
21 did you turn over roughly? I mean, you spent a
22 fair amount of time in each pool.

23 DR. KLEMENS: I believe he testified
24 already, you said 25 percent.

25 THE WITNESS (Ericco): Okay, 25

1 percent.

2 THE WITNESS (Svedlow): Understood.

3 And again, as we indicated, if there -- you know,
4 there's likely things we could have done
5 differently.

6 I will note that we did not mention
7 earlier that, you know, during the course of --
8 prior to conducting these surveys and prior to
9 preparing our petition, there were a number of
10 attempts to reach out to DEEP and NDDB staff to
11 get additional guidance and to work with them on
12 this. Those requests to speak with regional
13 biologists and other folks were not successful
14 despite repeated attempts. So without that type
15 of guidance, we applied what we were thinking was
16 the best approach based on general regional
17 practices. And I understand that there's some --

18 DR. KLEMENS: You're basically
19 testifying that no one at the DEEP, the wildlife
20 people, NDDB, gave you any guidance or wanted to
21 help you or responded to any requests?

22 THE WITNESS (Svedlow): We were not
23 able to get a meeting with DEEP as part of our
24 attempts. We were not able to meet with them,
25 despite repeated attempts early in the process,

1 and then later in the process.

2 DR. KLEMENS: We're going to get at a
3 whole -- that's sort of the last part of what I'm
4 going to talk about, the DEEP, but let's continue
5 with this, please. We're digressing.

6 So no minnow traps were used to look
7 for Blue-spotted Salamanders and some limited
8 cover searching. Is it your position that despite
9 the abbreviated time period, not exceeding 40
10 minutes over two visits, at best case, and
11 doubling that for cover searching in vernal pools,
12 and the lack of minnow traps within these pools,
13 was sufficient due diligence to determine with a
14 reasonable level of confidence the absence of the
15 state-listed endangered species? How certain and
16 sure can you be, based on what I see is quite
17 limited amount of field work, that you did not --
18 that this species does not occur on this site?

19 THE WITNESS (Knapp): I can't speak to
20 that with any level of confidence that it is
21 either present or absent.

22 DR. KLEMENS: And likewise, it is your
23 position that the limited cover object sampling of
24 terrestrial habitat within 100 feet of each vernal
25 pool was sufficient due diligence to determine

1 with a reasonable level of confidence the absence
2 of the state-listed species? Same question,
3 basically, only first one was minnow trapping, now
4 it's --

5 THE WITNESS (Knapp): Sure. I didn't
6 perform the cover surveys. I'm going to let Tom
7 answer that.

8 THE WITNESS (Ericco): I'm not sure.

9 DR. KLEMENS: Thank you, sir.

10 Let's go to 105. Is it your position
11 that the meandering surveys, which you now said
12 are grid surveys, to other wetlands on the site
13 was sufficient due diligence to determine with a
14 reasonable level of confidence the absence of the
15 state endangered species? Because we're not just
16 talking vernal pools. Remember, earlier in the
17 hearing I said they could be in wooded swamps and
18 other wetlands on site. They're not restricted to
19 the vernal pools.

20 THE WITNESS (Knapp): Sure. I guess
21 what I understand of Verdanterra's work on site is
22 that they reviewed the entire property within the
23 limits of ownership in a grid pattern for what
24 they could observe in the field while following
25 industry-accepted protocols to address the

1 concerns, I guess, related to vernal pools. So
2 what they've observed has been included in that
3 report. As you know, these critters can be really
4 hard to detect and find.

5 DR. KLEMENS: They certainly are.

6 THE WITNESS (Knapp): Extremely hard to
7 detect and find. So what was done here was, I
8 guess, an honest due diligence effort by
9 Verdanterra to give us a baseline to move forward
10 with.

11 DR. KLEMENS: You see, Mr. Knapp,
12 that's really the heart of the problem that we're
13 facing here is that it's really quite straight
14 forward, as you know as a biologist, to
15 conclusively determine a presence. That's
16 relatively straight forward. But to as close to
17 conclusively as you can determine absence takes a
18 huge amount of work to satisfy that standard. And
19 do you believe that amount of work has been done
20 on this application, on the biological work, the
21 survey that you inherited, your firm inherited
22 from the other firm?

23 THE WITNESS (Knapp): I think that
24 there are a number of things I would have done
25 differently, but I believe they had qualified

1 field staff out there doing what they could based
2 on, as I said, the protocols they had available.

3 DR. KLEMENS: Thank you.

4 Let's move to the last one, the
5 Spadefoot Toad. Are you aware that many of the
6 most productive Spadefoot Toad sites in Eastern
7 Connecticut are on agricultural lands or in active
8 gravel extraction areas?

9 THE WITNESS (Knapp): I am now.

10 DR. KLEMENS: Are you aware that
11 Spadefoot Toads require some level of fairly
12 regular land use disturbance to keep the habitats
13 they use primarily unforested?

14 THE WITNESS (Knapp): Yes.

15 DR. KLEMENS: Now let's go to the map
16 that you've kindly prepared. Referring to the
17 percentage of the site in Hinkley soils, there's a
18 large area in the northwestern portion of that
19 site in Brooklyn that is not part of the site,
20 it's an inholding?

21 THE WITNESS (Knapp): Yes.

22 DR. KLEMENS: And the soils are not
23 mapped in your response.

24 So as this is a sand and gravel
25 extraction area, and is ringed by Hinkley soils on

1 the site surrounding the inholding, would it be
2 reasonable to assume that the sand and gravel area
3 is also in large part consisting of Hinkley soils?

4 THE WITNESS (Knapp): Yes, I believe
5 that's why those gravel extraction areas are there
6 in both the center northwestern portion of the
7 site and then also moving further west.

8 DR. KLEMENS: So that being the case,
9 wouldn't it be more accurate to characterize the
10 site as having a large Hinkley sand and gravel
11 deposit in the center with smaller amounts of
12 Hinkley soils scattered throughout the site, but
13 principally the concentration of Hinkley soils are
14 in the western portion of the site?

15 THE WITNESS (Svedlow): I would say
16 that's correct, and I think Dale would concur with
17 me. I would also note that no development is
18 proposed in either of those gravel areas.

19 DR. KLEMENS: Correct. But if there
20 are Spadefoot Toads in those gravel areas, you
21 would reasonably expect they could be moving
22 beyond that into the surrounding fields. Correct?

23 THE WITNESS (Knapp): Correct. There
24 could be habitat use around --

25 DR. KLEMENS: What I'm trying to get at

1 is that actually that gravel area may be the
2 source area for the Spadefoot Toads, and they
3 could be moving outward into your development area
4 from the gravel deposits.

5 THE WITNESS (Svedlow): Understood.
6 And we've had some conversations with a regional
7 expert that's known to both Dale and I about
8 potential ways we could avoid impacts to this
9 species during construction of the project.

10 DR. KLEMENS: Great.

11 THE WITNESS (Svedlow): And our
12 intention is to continue with those conversations
13 and prepare an avoidance plan specifically for
14 that species that would be implemented for
15 construction. Some of the ideas that have been
16 talked about include ringing some of those areas
17 with an exclusion fence.

18 I don't know, Dale, do you want to
19 provide some more details on that?

20 THE WITNESS (Knapp): I can jump in and
21 try.

22 DR. KLEMENS: Can you identify who the
23 biologist is you're talking to for the record?

24 THE WITNESS (Svedlow): Yes, Kevin
25 Ryan.

1 DR. KLEMENS: Thank you.

2 THE WITNESS (Knapp): So after the last
3 interrogatory, the issue was raised to us that had
4 not necessarily come up prior I think with some of
5 the correspondence you referenced earlier. And so
6 there is interest within the project team to find
7 ways to address that, because really our
8 understanding of the species related to this site
9 is that greater risk would be during construction.
10 I think you mentioned that earlier.

11 And so the passive nature of the
12 operation of the solar facility likely would not
13 present a great risk. And so through the use of
14 the CTD predictive model that we don't have access
15 to currently, but if we did, we could use that to
16 look at this specific site, then identify a way to
17 create, through the use of a silt fence, an
18 exclusionary zone, so that we knew we wouldn't
19 have species coming into this proposed area of
20 activity.

21 Within the area of proposed activity,
22 also, we would seek to employ the skills of a
23 qualified biologist who knows this species
24 intimately and could detect presence or absence to
25 the greatest of their ability within that sort of

1 exclusionary zone upon using pit traps, nighttime
2 surveys, all of the things that you had referenced
3 previously, to relocate those individuals
4 potentially found to another location. Then when
5 the construction is complete, the silt fence is
6 removed, the passive nature of the solar project,
7 we would expect, would not result in a significant
8 disturbance.

9 DR. KLEMENS: You'd put them in a
10 holding area, and then bring them back. You're
11 not going to relocate them off the site?

12 THE WITNESS (Svedlow): No, I don't
13 think that's our intention. We need to
14 coordinate --

15 DR. KLEMENS: You'd have to have state
16 permits, obviously, and have to coordinate with
17 the DEEP.

18 THE WITNESS (Svedlow): I think we need
19 to coordinate with the expert biologist that would
20 be employed to help us with --

21 DR. KLEMENS: I think you also need to
22 coordinate with the regulatory agency, and I think
23 we need to understand what's going on there next.
24 So that's the next segue of what I'm going to ask
25 you next.

1 THE WITNESS (Svedlow): Yes, sir.

2 DR. KLEMENS: Okay. So public access
3 to the Moran model is restricted. And I was going
4 to ask you, wasn't this something you could have
5 obtained since the last hearing through the
6 consultation process with DEEP, which is not
7 occurring, I guess, has not occurred?

8 THE WITNESS (Svedlow): The
9 consultation process with DEEP was we filed the
10 typical NDDB review letter. We got the results of
11 that letter. We reached out to NDDB and DEEP.
12 This is in 2016, so I don't have all the details.
13 But we did reach out to them a number of times to
14 try to get a meeting with them.

15 We ultimately did have a meeting, but
16 they only allowed us to speak to their stormwater
17 staff. Now, I'm not sure why that was the case.
18 And I have received correspondence from them more
19 recently. But back when we were conducting
20 surveys and doing the heart of the site
21 characterization work for the project, we were not
22 able to have what I would consider a pre-ap or a
23 planning meeting with DEEP's wildlife staff.

24 DR. KLEMENS: Let's go to Interrogatory
25 110. Does your site, or a portion of the site,

1 constitute arid to semi-arid lands, including
2 fields and farmlands with sandy or loose soils?

3 THE WITNESS (Knapp): You say that was
4 Question 110?

5 DR. KLEMENS: Interrogatory 110. I'm
6 asking you to respond.

7 THE WITNESS (Knapp): Yes. I'm sorry.
8 Yes, that's what it says in our response.

9 DR. KLEMENS: You basically give the
10 DEEP definition in that response. I'm asking you
11 is that what you have on your site?

12 THE WITNESS (Svedlow): Some of the
13 project is sited in existing agricultural fields,
14 correct.

15 DR. KLEMENS: Fields, farmlands, sandy
16 or loose soils, arid, semi-arid lands?

17 THE WITNESS (Svedlow): I would say
18 that some of our project explicitly is sited in
19 farmland. I can't speak to those other items. I
20 would say that, based on my knowledge of the site,
21 the gravel pits would meet those criteria, but we
22 don't have any development in those gravel pits.

23 THE WITNESS (Knapp): I think the key
24 in that definition for me is the sandy or loose
25 soils component in terms of siting panel

1 infrastructure on what I, as a soil scientist,
2 would consider sandy --

3 DR. KLEMENS: I'm actually talking
4 about siting Spadefoot Toads, not panels. That's
5 what I'm talking about.

6 THE WITNESS (Knapp): Oh, I'm sorry.

7 DR. KLEMENS: What I want to know is,
8 we're talking about Spadefoot Toad habitat here.
9 And there was a definition given by the DEEP. And
10 what I'm trying to understand is, leaving aside
11 the Hinkley soils, leaving aside the fact that at
12 least at the time you didn't understand that the
13 Quinebaug Valley was this major hot spot for
14 these, which I guess speaking to Dr. Ryan you now
15 know, basically with the DEEP, do you find that
16 the characterization that you gave in the response
17 to Interrogatory 110 basically characterizes a
18 portion of the habitat on your site?

19 THE WITNESS (Knapp): A portion, yes.

20 DR. KLEMENS: Thank you.

21 Now, Interrogatory 111. And my
22 question is, how can you state with such certainty
23 that the construction of this facility will not
24 result in incidental take of Spadefoot Toads if
25 they're present on site, specifically the

1 construction, excavation, installation of solar
2 panels, creation of roads, and stormwater
3 management structures?

4 THE WITNESS (Svedlow): I would say
5 that we are going to prepare an avoidance plan so
6 that we can avoid the potential for take during
7 the construction period.

8 DR. KLEMENS: So I guess since the time
9 that you did the interrogatory and you sit here
10 before the Council, you have conceded the fact
11 that your project, if not properly managed and
12 designed, could actually create incidental take of
13 the state-listed species?

14 THE WITNESS (Svedlow): I don't think I
15 concede that. What I'm suggesting is that we are
16 going to implement measures to avoid that.

17 DR. KLEMENS: Uh-huh.

18 THE WITNESS (Svedlow): But I don't
19 think we have knowledge of the species occurring
20 or not occurring on the site. So to the extent
21 that it's prudent and precautionary, we will
22 implement avoidance measures for the species.

23 DR. KLEMENS: Thank you.

24 THE WITNESS (Svedlow): If I could just
25 follow up one more thing? You mentioned

1 excavation as part of our project. I would
2 suggest that there really is no excavation. There
3 will be some grading and movement of some material
4 at fairly shallow depths in the soil.

5 DR. KLEMENS: How deep down does the
6 Spadefoot Toad go?

7 THE WITNESS (Svedlow): I'm not aware
8 of how deep a Spadefoot Toad goes. I'm sorry.

9 DR. KLEMENS: Do you think that maybe
10 your, whatever you want to call, shallow
11 excavation, could intersect the toad?

12 THE WITNESS (Svedlow): We're talking
13 about 12 inches, maybe a little bit more?

14 THE WITNESS (Cook): We don't have a
15 detailed grading plan.

16 DR. KLEMENS: Did Dr. Ryan tell you how
17 deep Spadefoot Toads go in the soil?

18 THE WITNESS (Svedlow): I don't think
19 we had that conversation. But I just wanted to
20 clarify the point about excavation. To me that
21 connotes the large removal, bulk removal of
22 soil, which is not something we intend to --

23 DR. KLEMENS: To me excavation means
24 any movement. Maybe that's a semantical issue. I
25 consider it anything you're going to be scraping,

1 moving the soil in some manner. And you're also
2 going to be driving poles, piles into the ground?

3 THE WITNESS (Svedlow): Correct.

4 DR. KLEMENS: There could be toads
5 there too. Right?

6 THE WITNESS (Svedlow): Yes. And I
7 appreciate that clarification. Thank you. And
8 again, we intend to develop that avoidance plan,
9 hopefully, with Dr. Ryan or another expert of
10 equal knowledge in this area.

11 DR. KLEMENS: Now, I hate to ask this,
12 but you referenced it again, and I have to now put
13 this back in the record. Are the CAWS protocols
14 that you reference in your response to 111
15 designed to monitor and detect Spadefoot Toads?

16 THE WITNESS (Knapp): No, they are not.

17 DR. KLEMENS: Thank you.

18 Therefore, isn't that statement that
19 nighttime studies are not part of the CAWS
20 protocols completely irrelevant to this discussion
21 that concerns Spadefoot Toads?

22 THE WITNESS (Knapp): I think we
23 referenced those because they're the materials
24 that we had -- I guess that Verdanterra had
25 available when it comes to vernal pool dependent

1 species as a baseline. My understanding of the
2 behavior of the Spadefoot Toad is that they do
3 breed in what would be a vernal pool, albeit
4 small, maybe very ephemeral in nature. I think
5 that's why that was referenced there.

6 DR. KLEMENS: Well, you just responded.
7 The response I'm trying to get, it said nighttime
8 studies are not required. I asked you about
9 nighttime studies. Your response was, not part of
10 the CAWS protocol. And so in response to my
11 question was that not irrelevant, to say that they
12 weren't in the CAWS -- I asked you, did you do
13 nighttime studies, and I didn't expect to get it's
14 not in the CAWS protocol.

15 Did you do nighttime studies for
16 Spadefoot Toads?

17 THE WITNESS (Svedlow): No.

18 DR. KLEMENS: Thank you.

19 Okay. Let's get to Interrogatories 112
20 and 114 combined, please. On page 56 of the
21 transcript, lines 19 to 23 of the evidentiary
22 hearings of September 19, I asked whether you had
23 received any guidance from DEEP to what they
24 expected you to do to determine the presence or
25 absence of the two state-listed amphibians,

1 Spadefoot Toad and diploid Blue-spotted
2 Salamander, and you responded no.

3 Now you respond in this interrogatory
4 that it was not the recommendation or requirement
5 presented during agency consultation.

6 Furthermore -- I'm just giving you what
7 I want you to respond to -- furthermore, the
8 comment letter that the CSC received from Fred
9 Riese of the DEEP on September 14, 2017, stated,
10 the last sentence on page 2, "I should note that
11 representatives of the petitioner are meeting with
12 Jenny Dickson of the DEEP wildlife division today,
13 as these comments are being submitted."

14 Let's try to parse this out, please.
15 Did you meet with Ms. Dickson on September 14th or
16 at any time during this project to obtain her
17 guidance?

18 THE WITNESS (Svedlow): No, I've never
19 heard that name before. I'm sorry.

20 DR. KLEMENS: So then you're saying
21 Mr. Riese's comment that a meeting took place with
22 Ms. Dickson, who is the senior wildlife biologist
23 --

24 MR. BOGAN: If I may, Mr. Chairman? I
25 don't have it in front of me, but I'm not sure

1 that's what you said, Dr. Klemens. I thought you
2 referenced that the letter said a meeting was
3 happening that day.

4 DR. KLEMENS: And I'm asking whether it
5 did or did not.

6 THE WITNESS (Svedlow): I'm not aware
7 of a meeting that happened on that day. I don't
8 recall attending one, if I did.

9 DR. KLEMENS: Have you ever met with
10 Ms. Dickson?

11 THE WITNESS (Svedlow): I don't believe
12 so. I will reiterate the fact that we did try to
13 reach out to DEEP.

14 DR. KLEMENS: I understand that. I
15 heard that. You have Mr. Riese's letter in front
16 of you?

17 THE WITNESS (Svedlow): Yes, sir. I
18 do.

19 DR. KLEMENS: Great. So you contend
20 that you did not meet that day with Ms. Dickson?

21 THE WITNESS (Svedlow): I am not aware
22 of a meeting that happened that day with Ms.
23 Dickson.

24 DR. KLEMENS: Well, who would it be in
25 your team that would meet? It's a small team.

1 THE WITNESS (Svedlow): It would be me
2 or Dale or Briony.

3 DR. KLEMENS: So none of you met with
4 Ms. Dickson that day; yes or no? Were you aware
5 of it or not aware of it; yes or no?

6 THE WITNESS (Svedlow): I did not meet.

7 DR. KLEMENS: Mr. Knapp, did you meet
8 with her?

9 THE WITNESS (Knapp): I have not met
10 with Jenny Dickson related to this project.

11 DR. KLEMENS: Ms. Angus?

12 THE WITNESS (Angus): I have not.

13 DR. KLEMENS: Thank you.

14 All right. So as to date -- and I
15 think you've answered this, but I'm going to ask
16 again for the record. As to date, the full extent
17 of the consultation concerning Spadefoot Toads
18 being a letter that you received from the NDDB
19 that presented the list of species that are
20 potential on the site and therefore require
21 appropriate studies?

22 THE WITNESS (Svedlow): Sorry. Could
23 you --

24 DR. KLEMENS: I'll do it again. I'm
25 sorry. This is the most complicated -- it took me

1 a long time to wrap my head around these
2 questions.

3 Has the full extent of your
4 consultation concerning Spadefoot Toads been the
5 letter that you received from the NDDB that
6 presented you with a list of species that are
7 potential on this site and require studies?

8 THE WITNESS (Svedlow): To my
9 knowledge, that is the extent of the consultation
10 with DEEP regarding this species. Our intention
11 is to continue or actually have that conversation
12 with DEEP as we proceed.

13 DR. KLEMENS: Wouldn't you assume that
14 listing of these species by DEEP would be a
15 requirement or recommendation that the petitioner
16 study the site to specifically determine the
17 presence or absence of these species and to
18 develop a strategy to mitigate potential impacts?

19 THE WITNESS (Svedlow): Our plan is to
20 develop an avoidance program for this species
21 moving forward.

22 THE WITNESS (Knapp): Could I chime in
23 quickly? Based on their response, that may not
24 necessarily be the case. I think what's come to
25 light in this discussion here clearly is that

1 there should be a more practical avenue for a
2 project applicant to access the expectation of a
3 natural resource when it comes to those
4 site-specific assessments. So, for example,
5 mussels that may be present in the Quinebaug River
6 may not necessarily be directly related to this
7 type of development, but they're going to show up
8 in that NDDB response. So it's a very broad net.

9 And so once they cast that very broad
10 net, from my perspective, the next logical step
11 would be consultation with that natural resource
12 agency, senior biologist with the agency, to
13 present your project, then they provide you with
14 specific feedback, and you have a better
15 understanding of what you really need to look for
16 in your project area.

17 DR. KLEMENS: It makes sense,
18 Mr. Knapp.

19 Can you explain the response in
20 Interrogatory 114 that consultation with the CT
21 DEEP of the project to date has not identified a
22 high level of concern or request for additional
23 due diligence associated with the Spadefoot Toad
24 at this site? Can you explain what that means to
25 me? Because, as I read it, you're saying that

1 they haven't identified a high level of concern
2 for this species, or asked you to do studies.

3 THE WITNESS (Svedlow): I would say
4 you're correct. We did have that species on the
5 original NDDB letter. And then the additional
6 correspondence, to my knowledge, from DEEP does
7 not specifically address that species, or a high
8 concern for that species. So with the exception
9 of our conversations, Dr. Klemens, I think that we
10 had lumped that species in, probably incorrectly,
11 with our other vernal pool breeding species, and
12 that's why we're committing to doing additional
13 avoidance or developing an avoidance program for
14 the species moving forward and having
15 consultations with DEEP specifically for this
16 species.

17 DR. KLEMENS: So how do you reconcile
18 your response to Interrogatory 114 with
19 Mr. Riese's comment on page 2 of his September 14,
20 2017 letter to the Council as follows: "As
21 detailed in that letter, October 7, 2016, DEEP
22 will need to review the dates, methodologies and
23 findings for all listed species, as well as the
24 credentials of the biologists who performed them.
25 Alternatively, the applicant may forego the

1 surveys and simply assume that the listed species
2 may be encountered at the project site and prepare
3 protection strategies for each species. These
4 strategies must then be submitted to, and approved
5 by, the NDDB biologists. To date, neither any
6 documentation of field surveys, nor the
7 development of protection strategies for the
8 listed species have been submitted to the
9 department"? This was on September 14th of this
10 year.

11 Would Mr. Riese's comments apply to
12 both the endangered Spadefoot Toad and diploid
13 Blue-spotted Salamander?

14 THE WITNESS (Svedlow): I think we
15 interpret that statement a little bit differently.
16 The prior paragraph discussing the bat surveys
17 that were done, and then he continues to talk
18 about this survey has not provided the results, I
19 think everybody is aware that we did subsequently
20 provide the bat survey results. So I think we
21 interpreted that as relating directly to the bat
22 survey.

23 But that said, the last part of your
24 statement I think is kind of where we're at now,
25 where we're recognizing that it's likely that we

1 should have done something differently for
2 spadefoot early on. We're assuming, I think, some
3 level of presence, based on my conversation and
4 Dale's conversation with Dr. Ryan, as well as your
5 input. And what we're proposing is to do just
6 what is suggested by DEEP here, which is to
7 continue and enter into a conversation with them
8 specifically about strategies to protect this
9 species during construction. Given that the
10 project development timeline for this facility, in
11 particular, doesn't have start of construction
12 until roughly the winter of 2018/2019, I think
13 there's more than sufficient time outside of this
14 process to develop that program and those
15 strategies specifically with NDDB and DEEP
16 biologists.

17 DR. KLEMENS: Isn't your opinion that
18 this is all sort of kind of out of whack?
19 Shouldn't you have come to the Council with all of
20 this completed?

21 This is the trouble I'm having with
22 this. You're saying everything that needs to be
23 done, and I'm trying to reconcile that in my mind
24 what needs to be done to grant you what you need
25 from this Council.

1 You opted not to conduct
2 species-specific detailed surveys, so you are now
3 assuming presence. And following Riese's
4 recommendation, you would then have to assume the
5 presence and required to prepare protection
6 strategies approved by DEEP. And these protection
7 strategies have not been sent to DEEP, and the
8 Council hasn't seen them. So it's kind of like
9 this work, in my opinion -- and I'm only one
10 member of the Council -- should have been done in
11 hand when you came here, not coming out of
12 cross-examination and two hearings.

13 THE WITNESS (Svedlow): I generally
14 agree. I think that would be ideal. Again, I
15 think that our communication and correspondence
16 with DEEP was challenging initially and not
17 particularly productive. The date of this letter
18 is September 14, 2017. That's about a month ago.

19 So I would suggest that even if we were
20 able to have developed a draft strategy for
21 protection for spadefoot during that period, it
22 wouldn't be completed now. And I'm suggesting
23 that this is a specific issue for the state
24 natural resource agency to deal with, with us as
25 an applicant, and it's something that I'm

1 committing to you to do is that we will work with
2 DEEP to address this issue and develop those
3 strategies.

4 THE CHAIRMAN: I'm going to -- one,
5 we're going to break for lunch, but obviously this
6 whole series of cross-examination is going to be
7 something that the Council will have to work with
8 when we come to make a final decision, among other
9 things, as to whether we have enough information
10 at this point to make that decision. So that's,
11 obviously, without continuing to belabor that, I
12 think --

13 DR. KLEMENS: No. Actually I just have
14 two. I'm at the end.

15 THE CHAIRMAN: Okay. I'll stop. Go
16 ahead.

17 DR. KLEMENS: That's right. We have
18 other questions after lunch, you're right. So
19 yeah, that's fine. Thank you.

20 THE CHAIRMAN: And what we'll do, we'll
21 finish that up right after lunch, and then we'll
22 go to the appearance of the party, Sposato. I
23 suspect you're in the audience. No?

24 Are you Mr. and Mrs. Sposato?

25 THE WITNESS (Svedlow): No, they're

1 with us.

2 MR. BOGAN: They are not.

3 THE CHAIRMAN: I apologize. I won't
4 say anymore.

5 Well, if they appear, they will get a
6 shot. If not, we have other members that are
7 going to cross-examine.

8 So please try to get the material that
9 Dr. Klemens requested so we can conclude with at
10 least that portion of our cross-examination. And
11 then, as I said, we have other members I
12 understand who will have some additional. And
13 we'll reconvene at 1:45.

14 (Whereupon, the witnesses were excused
15 and a recess for lunch was taken at 1:03 p.m.)

16

17 AFTERNOON SESSION

18 1:49 P.M.

19 THE CHAIRMAN: I'd like to call to
20 order the continuation of the meeting of the
21 Siting Council. I believe Dr. Klemens had one or
22 two more questions, and then the applicant
23 presumably has some answers to a previous
24 question.

25 Should we start seeing what they have

1 first?

2 DR. KLEMENS: Yes. I want to proceed
3 with some things they were going to prepare over
4 lunch.

5 THE WITNESS (Knapp): Sure. So I
6 pulled together, I think you were looking for
7 total time on pools that were not included in the
8 interrogatory response.

9 DR. KLEMENS: Correct, those three
10 pools in Canterbury.

11 THE WITNESS (Knapp): So I printed out
12 the table that showed -- that added those
13 additional survey windows into that table in the
14 interrogatory response. So if you'd like, may I
15 --

16 THE CHAIRMAN: Yes, submit it. And
17 also, if you have any just a total for each one,
18 or something?

19 THE WITNESS (Knapp): Yes. So the time
20 is included within the table.

21 THE CHAIRMAN: Why don't you just put
22 that on the verbal record.

23 THE WITNESS (Knapp): Sure.

24 So do you have the interrogatory
25 response?

1 THE WITNESS (Angus): 91.

2 THE WITNESS (Knapp): Okay. So the
3 pools listed in Interrogatory Question 91, and our
4 response covers pools 3-2, 4-1, 4-2, 5-1 and 6-2.
5 In addition to that, another pool assessed during
6 Verdanterra's work was pool 3-1. The total time
7 spent in that pool was 41 minutes. Pool 2-2,
8 total time 50 minutes. And pool 1-1, total time
9 spent in pool 22 minutes.

10 DR. KLEMENS: Thank you, Mr. Knapp.
11 And those are the two visits. Correct?

12 THE WITNESS (Knapp): Correct.

13 DR. KLEMENS: Thank you.

14 THE CHAIRMAN: Was there another item?

15 THE WITNESS (Knapp): It's my
16 understanding it was just supplementing that
17 interrogatory response.

18 THE CHAIRMAN: Okay. Dr. Klemens.

19 DR. KLEMENS: I just have two
20 concluding questions. So presently your
21 mitigation plan, as I understand it, as we sit
22 here today, is that it simply states that
23 post-construction the habitat will be compatible
24 with the species of concern. Is that sort of
25 where we're at absent -- you know, you've talked

1 about going to DEEP, doing other things -- but as
2 of right now from your testimony, it basically
3 said that the habitat that you will create
4 post-construction is compatible with Spadefoot
5 Toads and Blue-spotted Salamanders?

6 THE WITNESS (Svedlow): So I'd add that
7 our project has been designed, to the extent that
8 we could, to minimize the impacts in the critical
9 terrestrial habitat envelopes. We, as I indicated
10 earlier, will develop the avoidance plan with
11 DEEP, and we will also have committed to
12 compensatory mitigation for impacts to the
13 critical terrestrial envelope impacts, the direct
14 impacts from our project, that's consistent with
15 other types of mitigation, similar mitigation done
16 in the state. So even though, again, I'll
17 reiterate that we have no direct impacts to vernal
18 pools, we concede that we have some potential
19 impacts to the critical terrestrial envelope and
20 are willing to mitigate those.

21 THE WITNESS (Knapp): If I could just
22 jump in real quickly, I think in visiting the
23 site, not having directly participated in the
24 vernal pools, but reviewing Verdanterra's work,
25 and as a number of you saw, I was a participant

1 and performed myself a lot of the wetland survey
2 work on the parcel, and I think if you look at
3 some of the guidance documents that are coming out
4 regionally, looking at sort of these special area
5 management plans or avoidance of higher value
6 resources within development or adjacent to
7 development to focus conservation efforts on those
8 more intact contiguous habitats surrounding either
9 the higher producing pools or the pools that have
10 a greater biodiversity, I think that this project
11 has met that based on the baseline data I've
12 reviewed.

13 DR. KLEMENS: I wasn't going to have to
14 say this, but you're saying around the pools that
15 have higher biological diversity and productivity.
16 We don't know that. So it's sort of circular.

17 But anyway, putting aside the vernal
18 pools, which are your wetlands and important
19 wetlands, there are two species that have come up
20 repeatedly, and these are both the Spadefoot Toad
21 and the diploid population of the Blue-spotted
22 Salamander. And these are stated-listed
23 endangered species. Do you anticipate that this
24 agency, the Siting Council, will be able to
25 approve your project absent a significant effort

1 to identify the presence of these species on site
2 and to appropriately mitigate impacts?

3 THE WITNESS (Svedlow): Based on some
4 of the language in the DEEP letter of September, I
5 think we are in the position where we're assuming
6 the presence of these species and developing plans
7 to avoid those impacts.

8 So my expectation is that the Siting
9 Council could move forward with the approval of
10 the project with the understanding that the
11 developer, the applicant, is taking reasonable
12 steps with the state agency and natural
13 resources -- the state natural resource agency, to
14 address these issues, and those avoidance plans
15 will be in place prior to construction.

16 DR. KLEMENS: And my final question is,
17 if you're aware that a state agency, including the
18 Siting Council, cannot permit a project that
19 results in take or other unmitigated impacts to
20 state-listed endangered and threatened species,
21 that we're not allowed to permit such a project by
22 law?

23 MR. BOGAN: Mr. Chairman, with all due
24 respect to Dr. Klemens, I think that calls for a
25 legal conclusion, and I don't know that

1 Mr. Svedlow is competent to respond.

2 DR. KLEMENS: Fair enough.

3 THE CHAIRMAN: Okay. That's fair.

4 DR. KLEMENS: Fair enough.

5 MR. BOGAN: Thank you.

6 DR. KLEMENS: I have no further
7 questions, Mr. Chairman. Thank you.

8 THE CHAIRMAN: Thank you.

9 We'll now continue with Mr. Hannon.

10 MR. HANNON: Thank you, Mr. Chairman.
11 I think I have most of the page numbers and tabs
12 identified, so hopefully that will help if you
13 need to look at it.

14 On page 3-6 you talk about the project
15 being enclosed by a 7-foot tall fence around the
16 perimeter with a 6-inch gap at the bottom to allow
17 for passage of wildlife. On page 6-12 you talk
18 about small wildlife access holes. What is it?

19 THE WITNESS (Angus): A 6-inch gap on
20 the bottom of the fence. And I believe that's the
21 detail shown in the drawings as well. So I
22 apologize if there was an error on 6-12.

23 MR. HANNON: On page 6-12 it talks
24 about small wildlife access holes. So to me, that
25 doesn't represent a 6-inch opening across the

1 entire fence, but it's little openings here and
2 there.

3 THE WITNESS (Angus): Consistent 6-inch
4 gap.

5 MR. HANNON: Okay. Thank you.

6 One of the things I noticed in reading
7 through this, there are a number of qualifiers on
8 a lot of the comments that were made. So some of
9 my comments are dealing with some of those
10 qualifying words. So, for example, on page 3-6,
11 you talk about select areas will be planted with
12 seed mix that is supportive of pollinator species.
13 What select areas, because I didn't see anything
14 on any of the plans?

15 THE WITNESS (Svedlow): So those areas
16 would be those areas outside of the aisles. So
17 the aisles would be planted with a low-growing
18 solar array mix, and then select areas along the
19 exterior of the perimeter fence, basically not the
20 areas between the arrays, would be planted with
21 the pollinator mix.

22 MR. HANNON: Okay. Because the way
23 that I read that is you might have some areas
24 here, you might have some there, but that's not
25 how I'm taking what you're saying.

1 THE WITNESS (Svedlow): No. I think
2 the intention of this language is that the areas
3 between the arrays will be the low-growing
4 solar --

5 MR. HANNON: The fescue.

6 THE WITNESS (Svedlow): -- fescue
7 conservation mix, and then all other areas will be
8 the pollinator mix.

9 MR. HANNON: All right. Thank you.

10 This is something we talked about the
11 last time, and I want to go back to it. On page
12 3-7 it talks about the work hours of 7 a.m. to 9
13 p.m. Have you had any thoughts about that? Part
14 of the issue there is if you're pounding in some
15 of these posts, that can be rather difficult for
16 some of the neighbors around there. So I'm just
17 curious if you had any second thoughts.

18 THE WITNESS (Svedlow): We have had
19 some conversations. And Mr. Cook and Mr. Callahan
20 are part of our engineering and construction team.

21 And if you want to address that?

22 THE WITNESS (Cook): Yes. I think
23 maybe what might be a good solution is to limit
24 the hours to perhaps 7 to 7, or not as late within
25 certain distances of residences. That way that

1 work could be completed closer to normal working
2 hours, and then beyond that would be less
3 noticeable by those residences.

4 MR. HANNON: Okay. Thank you.

5 On page 6 it talks about sort of -- it
6 discusses the possibility of lead contamination
7 from concentrated discharge of firearms within the
8 limits of one parcel in the southwest portion of
9 the project. Are there any plans to remediate
10 this lead?

11 THE WITNESS (Angus): Which page are
12 you on? Sorry.

13 MR. HANNON: 6-2.

14 THE WITNESS (Angus): Thank you.

15 MR. HANNON: Bottom of the second
16 paragraph under 6.1.2.

17 THE WITNESS (Svedlow): No. At this
18 time we don't have any plans to mitigate that.
19 That's something that was raised in the Phase 1
20 ESA.

21 MR. HANNON: Okay. That answers the
22 question.

23 On page 6-3, I just want an elaboration
24 on this. It talks about because of some of the
25 activities there that have allowed the invasive

1 species populations to flourish. Can you be a
2 little more specific about that?

3 THE WITNESS (Svedlow): Do you want to
4 address that?

5 THE WITNESS (Knapp): Sure. So I guess
6 through lack of control and then the practices of
7 moving dirt around the site, active disturbance,
8 you're opening up ground for these faster
9 colonizing invasive species to pop up across the
10 parcel. It was pasture land, heavily managed, and
11 so you have barberry, multiflora rose, buckthorns.
12 There's a lot of invasive species on site.

13 MR. HANNON: Rough idea, percentage
14 wise, about how much is there?

15 THE WITNESS (Knapp): It is ubiquitous
16 within the forested areas of the project,
17 certainly not in the cultivated, cleared, and
18 mowed, managed areas. But if you remember when we
19 were on the site, you go through that first gate,
20 and then you kind of come up to that corner, all
21 of those forests there are pretty well colonized
22 heavily with invasives.

23 MR. HANNON: Thank you. 6-4. I want
24 to go back to an earlier comment about how I think
25 somebody was talking about using equipment with

1 low-pressure tires, things of that nature. Here
2 you talk about Quinebaug Solar will consider using
3 equipment with best available controls on diesel
4 emissions. So if the Council were to approve this
5 project, would you have an issue with requiring
6 you to use the equipment with best available
7 controls for diesel emissions as a condition of
8 approval?

9 THE WITNESS (Angus): For the
10 construction period.

11 THE WITNESS (Svedlow): I would say
12 that, you know, based on our greenhouse gas
13 assessment, this project will offset somewhere in
14 the order of magnitude of about a million metric
15 tons of CO2. I think that if that were to be a
16 condition that the Siting Council felt strongly
17 about where it was applied to the project, I'm
18 sure that we would meet that. I don't know, and
19 I'm not sure anybody here does, and correct me if
20 I'm wrong, but I don't know if we know enough
21 about the availability of these.

22 THE WITNESS (Callahan): We don't.

23 MR. HANNON: It's available.

24 THE WITNESS (Svedlow): Okay.

25 THE WITNESS (Callahan): These are

1 fairly specialized pile drivers.

2 THE WITNESS (Svedlow): I think that's
3 maybe the concern.

4 THE WITNESS (Callahan): I don't know.

5 THE WITNESS (Svedlow): With the
6 exception of some specialized equipment, I think
7 that might be something we'd be willing to commit
8 to, certainly.

9 MR. HANNON: Sometimes the equipment
10 can be retrofitted so that it controls some of the
11 emissions, particularly things of that nature.

12 Okay. Thank you.

13 On page 6-10, 6.14.1, the question I
14 have is also tying in with what's in Tab N,
15 Section 2. In 6-10 you talk about the project has
16 been sited to avoid all wetlands, water bodies and
17 vernal pool habitats. In Tab N, Section 2, page
18 2-1, it talks about wetlands being located on the
19 site, but no wetlands will be directly impacted.

20 And I'm just trying to make sure I
21 understand the philosophy. So your comment about
22 no wetlands will be directly impacted, you're
23 basically just stating that you will not put any
24 of these projects within the wetlands?

25 THE WITNESS (Svedlow): We have no

1 fill, no wetland fill, or direct impacts to
2 wetlands.

3 MR. HANNON: But there may be indirect
4 impacts, but that's not where I'm going at this
5 point in time.

6 On page 6-11, 6.14.2, states activities
7 at the project site will be phased to avoid
8 disturbance over 5 acres per DEEP general permit.
9 That's basically what we're looking at. And this
10 was something that was discussed the last time.
11 I've also said that at Tab N, page 3-2 there's a
12 statement that the project is proposed to be
13 constructed sequencing in a single phase.

14 To me, this is a total contradiction,
15 and I don't understand where you're coming from,
16 and I don't see how that comment in Tab N even
17 remotely comes close to what the requirements are
18 for a stormwater general permit.

19 THE WITNESS (Svedlow): Without
20 exception, we will adhere to the 5 acres at a
21 time. I think the language in the appendix
22 relates to just our understanding of development.
23 We're not going to build this project in phases
24 such that we'd have 5 megawatts come online and
25 then 10 megawatts. But in terms of disturbance

1 and conversion, we will absolutely adhere to the 5
2 acres at a time. So 5 acres will be cleared,
3 stabilized -- cleared and grubbed, stabilized; the
4 next 5 acres will be cleared and grubbed,
5 stabilized.

6 MR. HANNON: Okay. Keep that in mind
7 because we'll be getting back to that a little bit
8 later.

9 THE WITNESS (Svedlow): I understand.

10 MR. HANNON: On page 6-13, development
11 of prime farmland for use in generating solar
12 power would not be expected to result in a
13 degradation of the soil quality. I mean, is this
14 statement based on scientific fact, or is it
15 theory?

16 THE WITNESS (Knapp): It's scientific
17 study research. I'm a certified soil scientist.
18 It's based on NRCS documents that I believe we
19 cited in the response that was included in the
20 petition. So it's based on science.

21 MR. HANNON: That's fine. I just want
22 to verify it.

23 And again, I guess it's somewhat
24 similar to what's on page 6-14, having a
25 vegetative cover on soil surface would improve

1 soil health. So again, is that based on
2 scientific study or --

3 THE WITNESS (Knapp): It's based on
4 NRCS soil management principles. So when you're
5 row cropping or you're managing cultivars on soil,
6 often one of the best -- their best method is to
7 maintain a vegetative cover on the soil and take
8 it out of crop rotation to improve flocculation
9 biota in the upper soil horizons and improve the
10 amount of organic material which really overall is
11 the best thing for soil health.

12 MR. HANNON: Thank you. Also in 6-14
13 I'm a little confused about this, stockpiled soils
14 would be potentially available for local
15 beneficial reuse. So can you please explain what
16 you mean by they might be able to be reused
17 locally? Because to me if that means taking soils
18 that are here and moving them off site, then when
19 you get to the decommissioning of this project,
20 you can't very well put it back into the shape it
21 was because the soils are no longer there.

22 THE WITNESS (Svedlow): I think that's
23 a fair point, and that's something that we may
24 need to reevaluate.

25 MR. HANNON: Because you can't have it

1 both ways on that.

2 THE WITNESS (Svedlow): I agree.

3 MR. HANNON: And I understand where, if
4 you've got some valuable soils there that might be
5 able to be used elsewhere for farmland, I can
6 appreciate that. But then when it comes time to
7 deconstruct this site and get it back into some
8 reasonable semblance of preconstruction, it's not
9 there.

10 THE WITNESS (Svedlow): That was an
11 attempt by us to be sensitive to the concerns of
12 these, albeit minimal, impacts to agricultural
13 soils, sort of minimize those impacts somewhat by
14 potentially putting those soils to use locally.
15 But, understood, I mean, those soils would
16 certainly need to be regraded back in those areas
17 that they were removed from on site. So I think
18 we'll need to amend our approach there and simply
19 just stockpile them on site.

20 MR. HANNON: Okay.

21 THE CHAIRMAN: Dr. Klemens.

22 DR. KLEMENS: I just want to follow up
23 on that too, because I believe earlier in
24 questions posed by Mr. Perrone you stated earlier
25 this morning that the soils, in respect to his

1 question about whether there was need to study
2 them for pollutants, pesticides, herbicides, that
3 they were not leaving the site. So it also
4 contradicts that.

5 So is the position now that the soil is
6 staying on the site?

7 THE WITNESS (Svedlow): The position
8 now is that the soil is staying on the site.

9 DR. KLEMENS: Thank you.

10 MR. HANNON: Tab C, map G-001. Now,
11 unless I'm missing something somewhere in this
12 document, the only two -- I guess three -- all
13 include the construction entrance on that. But
14 the only two components associated -- no, it is
15 just the two -- with erosion sedimentation control
16 is silt fence in the construction entrance.

17 So if this is all that is in this plan,
18 I have no idea how you plan on being consistent
19 with the agency's requirement that you work in
20 5-acre chunks. So I just don't see how this is
21 consistent with that philosophy.

22 THE WITNESS (Svedlow): Can you give us
23 the reference to the map again?

24 MR. HANNON: Yes. It's Tab C, map
25 G-001.

1 THE WITNESS (Angus): Certainly, the
2 phasing and sequencing plan and the plan to show
3 construction erosion and sedimentation control
4 that comply with the 5-acre sequencing is
5 something that we would typically provide in
6 construction drawings for the project. We fully
7 acknowledge that our permit level drawings at this
8 point don't address construction phase sequencing.
9 That's something --

10 MR. HANNON: But you also don't have
11 anything in this application that deals with it in
12 a narrative form. I mean, there's nothing in this
13 application to me, other than what you're showing
14 here for erosion sedimentation control and a
15 couple of minor comments here and there, there is
16 nothing that indicates to me what your plan is for
17 dealing with the site, what type of measures may
18 be required. There's nothing in here about
19 temporary silt basins. There's nothing in here
20 about level spreaders. There's nothing in here
21 about culverts. I mean, there's nothing here. So
22 how am I supposed to be able to review the
23 application to see how the erosion sedimentation
24 control plan passes muster?

25 THE WITNESS (Angus): I agree. That

1 level of detail would be provided in the
2 Stormwater Pollution Control Prevention Plan, and
3 certainly the applicant is well aware of the
4 requirements for that plan and that DEEP will
5 review it.

6 MR. HANNON: Okay. Staying on G-001.
7 We have a typical AC electrical trench detail,
8 minimum 32 inches of cover over the conduit. In
9 Tab B, Section 3, there's a statement in there
10 that says all underground cables above 36 inches
11 will be removed. But I'm not sure if that
12 statement is consistent with the detail here
13 because are there areas where it could be more
14 than 36 inches deep? So does that mean that that
15 conduit and that electrical work is staying in the
16 ground? So I'm a little confused on that, because
17 the language isn't consistent with the depiction
18 here.

19 THE WITNESS (Svedlow): Before we
20 answer that, if we could just go back briefly to
21 your prior statement. We do have Exhibit N, as in
22 "Nancy," the stormwater management report, which
23 does have a narrative on page 3-2, describing the
24 erosion sedimentation control measures, and has a
25 detailed hydrological and stormwater management

1 assessment report. Granted, this is not to the
2 level of what would be required to actually get
3 the stormwater permit from DEEP, but it does in
4 fairly good detail, I think, describe the
5 stormwater conditions and our plans for dealing
6 with erosion prevention and sedimentation control
7 on this site.

8 MR. HANNON: Okay. I'll just leave it
9 at that.

10 The access road detail also on G-001
11 talks about the roadway being in -- nope, I take
12 it back. It's not on that page. The access road
13 detail, it ties in with Tab N, page 2-4. The
14 access road is roughly 16 feet wide, 6 inches
15 deep. Remove vegetation and native soil from road
16 area prior to installing the geotextile material.
17 Is that accurate, I mean, in what was being
18 proposed there for the roadways?

19 THE WITNESS (Angus): Yes, that is
20 accurate.

21 MR. HANNON: Okay. So then my question
22 is, Tab N, page 2-4, talks about the access road
23 comprised -- improve subgrade and approximately 6
24 inches of processed gravel will be placed above
25 existing grade. So does that mean that the

1 roadway is 6 inches in gravel or 12 inches in
2 gravel?

3 THE WITNESS (Angus): 6 inches. I
4 agree that the language that says above existing
5 grades confuses that. The detail is what is
6 proposed.

7 MR. HANNON: Okay. Thank you.

8 And then this is just sort of a general
9 question about stormwater. If you have a slope
10 that's, say, sloping east to west, and you put a
11 roadway in running north-south, so you're now
12 intercepting the normal slope, would you expect
13 that roadway to be going, even if it's only 6
14 inches deep, would you expect that roadway to be
15 intercepting a lot of the stormwater that is
16 actually coming down the slope going from east to
17 west?

18 THE WITNESS (Angus): No, not if it is,
19 when completed, the surface of the roadway is at
20 existing grade.

21 MR. HANNON: So you're telling me that
22 you do not believe that going in and removing 6
23 inches of the native soil to be able to put in the
24 crushed stone, that will not have any impact
25 whatsoever on the drainage patterns?

1 THE WITNESS (Angus): Is your question
2 that it's increasing infiltration in the roadway?

3 MR. HANNON: No. It's redirecting. To
4 me, it's redirecting the stormwater away from its
5 natural course. And throughout this document
6 you're talking about maintaining the natural
7 existing flow passageways on this site. So to me,
8 everything that I've learned in the past and what
9 I understand on this is, if you go in and put a
10 roadway in, or you put a trench in, you're now
11 creating a situation where you start intercepting
12 the overflow of water, and you can now start
13 diverting it down that roadway. So I'm just
14 trying to get a general response on that because
15 that's my understanding of what happens.

16 THE WITNESS (Angus): And certainly the
17 result of the stormwater analysis is that volume
18 and rate of flows mimic existing conditions.
19 Certainly, the location and materials of access
20 roads in the project were considered in the
21 stormwater analysis. I can't speak to -- and
22 certainly the different characteristics of a
23 gravel road compared to existing conditions are
24 clearly included in the analysis. I can't tell
25 you exactly what happened to the water at one

1 point, but I am confident it was addressed.

2 MR. HANNON: Because part of my concern
3 is in looking at map C-006 and C-012, which is
4 going around one of the wetland areas on the site.
5 I'm concerned that what you may be doing is
6 redirecting the water away from the wetlands, and
7 I just want to make sure that you're not going to
8 be creating any adverse impacts on the wetlands
9 because of the roadways that are being proposed on
10 site.

11 THE WITNESS (Svedlow): I believe that
12 06 and 012 are existing conditions.

13 MR. HANNON: But if you're going in and
14 putting in a gravel drive, my understanding is
15 you're taking out 6 inches of soil above the
16 existing grade and putting in gravel. This isn't
17 one of the bituminous roadways that has been
18 identified on the site. I mean, it's identified
19 as gravel. So I'm assuming that you're taking the
20 6 inches out and putting the gravel in.

21 THE WITNESS (Knapp): I've been here,
22 and this is an existing gravel roadway. We didn't
23 get there on the site visit. But if you look at
24 the aerial photo of that northern portion, this is
25 where the Rukstela Road extension, where we were

1 stopped by overgrowth, continues out toward the
2 municipal landfill on the west side of the
3 project.

4 MR. HANNON: Okay. Thank you. On map
5 C-016 to me it looks like part of the proposal
6 where some of the limits of clearing are, it looks
7 like you're cutting into the top of the slope. So
8 I don't know if that's going to create any
9 potential problems with erosion. So is there any
10 way to move that back to keep any type of clearing
11 above the top of the slope? I don't see any
12 reason that it would need to be destabilized.

13 THE WITNESS (Svedlow): I agree.

14 THE WITNESS (Angus): That's certainly
15 something we can look further at.

16 THE WITNESS (Svedlow): The clearing
17 would be limited. It would stop at the top of
18 the slope.

19 MR. HANNON: Okay. Thank you.

20 Tab D. I mean, it's a one-pager, but I
21 do have a question on that because it appears as
22 though we're not consistent with what's here. If
23 I'm reading this correctly, the commencement of
24 construction is supposed to start fourth quarter
25 of 2017 and be completed by the first quarter of

1 2018. So how?

2 THE WITNESS (Svedlow): Yeah, I think
3 we're about a year off on that.

4 MR. HANNON: So are you saying that
5 then the commencement of construction should be
6 the fourth quarter 2018?

7 THE WITNESS (Svedlow): I think that's
8 more accurate. I think these were our hopes and
9 dreams at one point.

10 MR. HANNON: Okay. I'm just trying to
11 figure this out because this does not make sense
12 to me.

13 THE WITNESS (Svedlow): So again, I
14 think these were our hopes and dreams at one
15 point. So I stated the construction sequence
16 earlier. I can rehash it, if it's helpful.

17 MR. HANNON: No. I mean, if things are
18 off basically by a year from sort of that point
19 down, that makes more sense.

20 THE WITNESS (Svedlow): Yes.

21 MR. HANNON: And again, part of the
22 dialogue earlier today was whether or not the tax
23 credits expired in 2018, 2019. So I'm just trying
24 to figure this out because first quarter 2018 was
25 not going to go.

1 THE WITNESS (Svedlow): Certainly. I
2 agree with that. We are required to be online by
3 the end of '19 to meet our PPA requirements. So I
4 would basically add a year to this.

5 MR. HANNON: Okay. And then tying back
6 into some of the questions I had earlier about the
7 5-acre sort of blocks that you would be doing,
8 part of my issue for raising that was because I
9 couldn't figure out how in the world you would be
10 able to go in and do a 5-acre piece, stabilize
11 everything, go onto the next 5-acre piece when
12 you're talking about September to March.

13 THE WITNESS (Svedlow): Yeah. I think
14 what we're talking about is clearing in the
15 winter -- not this winter, next winter -- clearing
16 in the winter, grubbing in the spring after things
17 dry out a little bit, unless there's other
18 seasonal restrictions because of some species on
19 the site, and then sort of the installation of
20 roads and other infrastructure later in that
21 summer period.

22 I don't know if you guys want to add
23 anything to that.

24 THE WITNESS (Cook): No. I think
25 that's right. The primary construction activity,

1 roads and installation of piles and other
2 equipment, would occur in the summertime into the
3 fall.

4 MR. HANNON: Tab E, the decommissioning
5 plan. And this is kind of referencing back to Tab
6 D, the construction sequence. If it only takes
7 two quarters to do the construction work, why does
8 it take two years to decommission?

9 THE WITNESS (Svedlow): Well, I think
10 it takes longer to do the construction than two
11 quarters, but I understand. I think what we're
12 trying to do here is allow ourselves some
13 flexibility in the amount of time it takes us to
14 decommission this. For example, if there's
15 adverse weather conditions, or something that
16 doesn't allow us to decommission it in one given
17 year, I don't want us to be out of compliance
18 basically.

19 MR. HANNON: And then also tying in
20 with this, in Section 2 it talks about metals and
21 PV facilities will be highly valued as recycled
22 materials. What metals?

23 THE WITNESS (Cook): What was the
24 question?

25 THE WITNESS (Svedlow): The recyclable

1 value of PV materials. So I think steel and
2 aluminum and --

3 THE WITNESS (Cook): That's part of the
4 decommissioning?

5 THE WITNESS (Svedlow): Yes.

6 THE WITNESS (Cook): That's correct,
7 yes.

8 THE WITNESS (Callahan): Copper.

9 THE WITNESS (Cook): Some copper cable.

10 MR. HANNON: Then there was another
11 comment that there's a likely outlet for used PV
12 modules. What do you mean "likely," and what's
13 the market for that?

14 THE WITNESS (Svedlow): I mean, I think
15 it's hard to predict this far in advance, but
16 there's a market now for used electrical equipment
17 in other countries, used transformers, used
18 inverters, that type of thing. So we're
19 anticipating that market will still be viable in
20 the future.

21 MR. HANNON: And I know that one of the
22 things we talked about previously is the 40 years
23 versus the 20 years, or any time in between.
24 Given that manufacturers talk about a half a
25 percent a year the panels degrading, if there was

1 a market for these used modules, would the market
2 be higher after 20 years than 40 years simply
3 because of how much more the panels will degrade?

4 THE WITNESS (Svedlow): I follow you.
5 I guess that would be a logical conclusion of
6 that. I mean, we're making an investment in
7 panels, so it's important to us to maximize that
8 investment and get the full value of them. We
9 also have commitments for power delivery, so we
10 need to sort of hedge both of those things in the
11 future.

12 I would imagine that anything like
13 repowering, so completely resurfacing the project,
14 I'm not saying we want to do that, but
15 hypothetically I would imagine that would require
16 us to do some sort of amendment here to our
17 petition. I'm not sure.

18 MR. HANNON: Say in ten years there was
19 a major breakthrough in panels in terms of the
20 amount of power that you could get out of them.
21 Is that something that would be considered on the
22 site? We realize it's a cost benefit analysis you
23 have to do.

24 THE WITNESS (Svedlow): Sure. I think
25 I've used the analogy maybe here before of buying

1 a laptop, you know, at some point you've got to
2 buy that technology even though it's changing all
3 the time. Is it going to be obsolete after a year
4 or something, your laptop? But I think we would
5 need to monitor the panel market and compare that
6 investment, like you said, a cost benefit
7 analysis. I'm not aware of really any facility
8 repowering in such a short period of time.

9 THE WITNESS (Cook): No, I'm not
10 either. Much longer periods of time, potentially,
11 but not in that short of a time frame.

12 MR. HANNON: It was just an example in
13 case somebody came up with this wonderful idea.
14 If it was economically feasible, I'm assuming
15 folks would look at it.

16 THE WITNESS (Cook): Sure.

17 THE WITNESS (Svedlow): Absolutely. If
18 somebody creates a 500-watt panel that costs 10
19 cents a watt, we'll reconsider.

20 MR. HANNON: And then in Section 3 it
21 talks about remove concrete foundations, if
22 required. Can you explain what would happen if
23 they were left in; and if they were left in, how
24 would this be bringing back the land to a natural
25 state?

1 THE WITNESS (Svedlow): So I think
2 we're only talking about two areas where there
3 could potentially be concrete foundations, is that
4 correct, all of our inverters are skid mounted?

5 THE WITNESS (Cook): Correct. I
6 believe they'll be on post foundations, not
7 concrete.

8 THE WITNESS (Svedlow): So the only
9 areas of concrete foundations would likely be
10 associated with the substation, the project
11 step-up transformer and the interconnection
12 facility. So I think that is a broader
13 conversation with the utility and ISO New England
14 to determine whether or not it's appropriate to
15 decommission those pieces of equipment, and
16 whether or not they could be removed and the
17 concrete foundations removed.

18 MR. HANNON: Okay. Thank you.

19 In Tab I, under the array cleaning
20 procedure, you talk about not using harmful
21 chemicals. Why don't you just say you're not
22 using chemicals? I mean, if you're talking about
23 using water and a soft brush, why even bring up
24 harmful chemicals? I mean, why use any chemicals
25 at all?

1 THE WITNESS (Angus): The tendency to
2 add more words. That's truly all it is.

3 THE WITNESS (Svedlow): You get paid by
4 the word. It's just water and a soft brush.

5 MR. HANNON: That's what I thought, so
6 I didn't understand why you even brought up
7 harmful chemicals. I mean, I would think you'd
8 want to say there weren't any chemicals.

9 THE WITNESS (Svedlow): No chemicals,
10 correct.

11 MR. HANNON: In Tab L under 3.2. you
12 talk about the study area is currently comprised
13 of unmanaged forest area, but at the same time
14 there was language that had talked about forested
15 areas are fragmented and all evidence shows
16 disturbance and alteration, including past timber
17 harvest. To me timber harvest is kind of
18 associated with maybe managed, so I'm seeing a
19 conflict with some of the language that's here.

20 THE WITNESS (Knapp): I guess, as you
21 saw today, they're not actively harvesting timber
22 on the site. That's not to say it wasn't subject
23 to that activity in the past, nor would it be
24 subject to that activity in the future.

25 Does that answer your question?

1 MR. HANNON: Okay. No, that's fine.

2 On page 4 of this I think there's a
3 wetland section. It talks about incidental
4 observations. What are incidental observations?

5 THE WITNESS (Knapp): So when we
6 prepare to perform a wetland delineation, what we
7 try to do is gather all publicly-known available
8 data that we can about a site, be that potential
9 for rare species, rare plants, a bird, an
10 amphibian, and make sure that the delineation
11 teams are up to speed on what may occur on the
12 site. So they're keeping their eyes open, not
13 just for sort of the three parameter areas that
14 meet the jurisdictional definition of a wetland,
15 but also looking at the trees and other portions
16 of the site so that if they do come across
17 something, or happen to come across something,
18 that they're aware of it and pay attention to it.

19 MR. HANNON: On page 7 of 7 in this
20 section there's a comment that wetland
21 delineations and soil descriptions were overseen
22 and verified by a certified professional soil
23 scientist as per DEEP requirements. Was this
24 somebody certified in Maine or Connecticut?

25 THE WITNESS (Knapp): I'm a

1 professional member of the Soil Science Society of
2 Southern New England, which qualifies me to do
3 this work.

4 MR. HANNON: Thank you.

5 Tab N, stormwater. We already talked
6 about some of the wetlands. And when you're
7 saying there is no impact, that's the specific
8 construction of any type of activity within the
9 wetlands, it's not related to any type of indirect
10 impact. So the 50-foot buffer setback, what was
11 the rationale for this determination?

12 THE WITNESS (Angus): It was a
13 discussion amongst the project team about, again,
14 balancing the needs of the system size, existing
15 conditions on site, and the area we thought was
16 required and sufficient to protect those resource
17 areas during construction and operation of the
18 project.

19 MR. HANNON: Has anybody in your group
20 gone back and looked at any of the other solar
21 projects that had been submitted to the Siting
22 Council to see what the Council has typically
23 received and looked at for wetland setbacks?

24 THE WITNESS (Angus): I think we've all
25 certainly read other petitions. I couldn't rattle

1 off what other projects have been required to do.

2 MR. HANNON: Because my recollection is
3 I'm not sure that I've seen something below 100
4 feet. So that's why I'm kind of concerned where
5 this being the biggest project that we've seen is
6 actually the closest to the wetland.

7 THE WITNESS (Angus): I believe Pomfret
8 was 75 feet.

9 THE WITNESS (Svedlow): And we
10 understand that. Again, I think it speaks to the
11 unique nature of this site, that it's really one
12 of the only parcels in Connecticut that I think
13 could support a facility of this size without
14 having substantial impacts on aesthetics or other
15 things like that. So we did need to balance some
16 of the other potential impacts as well.

17 MR. HANNON: Okay. 2-3 talks about the
18 smaller subwatersheds collecting stormwater. And
19 again, I'll go back to the comment earlier. What
20 smaller subwatersheds? Because there's absolutely
21 nothing in here which gives me any indication as
22 to what those smaller subwatersheds are.

23 THE WITNESS (Angus): I believe those
24 are the areas delineated on Figure 2 in the
25 stormwater management report.

1 MR. HANNON: But many of those are also
2 larger than the 5 acres. That's how I was looking
3 at that.

4 THE WITNESS (Angus): Okay. So the
5 stormwater analysis that's part of the petition is
6 for post-construction conditions. It's not for
7 construction period stormwater management.

8 MR. HANNON: This is where I'm still
9 having a little bit of a problem because we're
10 supposed to be phasing this project, but I don't
11 have anything in front of me that I can look at to
12 give me an idea of how it's being proposed. I
13 don't know what kind of measures are going to be
14 taken, how things are going to be stabilized.
15 There's nothing here that identifies that. I
16 understand you're talking about that would be
17 something that you would submit with the D&M plan,
18 but I'm having a hard time getting to that point
19 without seeing something here.

20 THE WITNESS (Svedlow): So my
21 understanding is there's some best management
22 practices for erosion control prevention that
23 would be implemented during the clearing and
24 grubbing period. I think, you know, Briony may be
25 able to speak to some of those things that are

1 typically done, silt fence, the use of the
2 woodchips coming out of the clearing to stabilize.
3 I don't know if there's other -- I'm not a
4 specialist.

5 THE WITNESS (Angus): Sediment traps,
6 et cetera. It's all the stuff that DEEP is
7 familiar with seeing. I agree, there appears to
8 be a disconnect in the level of information that
9 is in the petition versus what we would typically
10 provide at a more construction level design phase,
11 and this project certainly is not there yet. You
12 have the commitment of the applicant to comply
13 with DEEP's requirements, and certainly the
14 understanding of the project team, but I agree,
15 it's not in the petition at this point.

16 MR. HANNON: Thank you.

17 Page 2-5 talks about topography of the
18 site will not change substantially. What do you
19 mean by "substantially"?

20 THE WITNESS (Angus): There's no -- the
21 topography of the site in its existing condition
22 is suitable for installation of the project. So
23 there's no major earth moving activities. There's
24 no major grading proposed. Minor undulations or
25 minor grading in the area of access roads may

1 occur, but we're not regrading the site. Again, I
2 think our use of adjectives or adverbs may be too
3 general.

4 MR. HANNON: My understanding is you've
5 got stormwater that's going to fall on the solar
6 panels, and that will go to the edge of the panels
7 and will drip onto the vegetated surface and flow
8 along the existing flow paths. So I guess I'm
9 kind of wondering -- this may go back to the
10 fescue that you were talking about earlier -- is
11 what vegetated surface of construction part of my
12 question fourth quarter, the first quarter,
13 because you're not going to grow anything at that
14 point? You may get a little bit of growth into
15 early November, mid November, a particularly warm
16 winter maybe the end of November, but come
17 December through February/March, you're not going
18 to have anything. So again, it's a concern that I
19 have. But again, you made the comment that the
20 construction schedule that was actually in this
21 application is not correct. So I'm assuming that
22 those numbers are going to have to change in terms
23 of when some of this work will be done so that it
24 is consistent with the growing season to try and
25 stabilize the area.

1 THE WITNESS (Svedlow): Yeah. I would
2 argue that it is, as I described earlier,
3 consistent with the growing season in that we'll
4 be clearing in the winter and grubbing in the
5 spring and stabilizing and seeding as we go about
6 the grubbing, and this goes back to the 5 acres at
7 a time, so as things are grubbed and taken down to
8 bare soil.

9 And I should also, just to back up a
10 little bit, a lot of our proposed development
11 areas are in areas of pasture land or areas that
12 are already -- you know, have meadow-type
13 vegetation. So after grubbing, stabilization and
14 seeding of those areas would occur fairly early in
15 the construction season, and then any additional
16 impacts would be seeded and stabilized throughout
17 the construction period. Our hope is to be done
18 with construction or ground disturbance,
19 substantive ground disturbance, towards the end of
20 the summer because there's a lot of commissioning
21 and other electrical work that occurs into the
22 fall as we connect to the grid.

23 MR. HANNON: I think you can understand
24 my concern because, based on what I read in this
25 application, that's not what the application says.

1 So that's what part of my concern is on this.

2 THE CHAIRMAN: Dr. Klemens.

3 DR. KLEMENS: How many acres, roughly,
4 are you going to be developing, very roughly?
5 What I'm grappling with is 5 acres at a time, how
6 can you do that within the time period?

7 THE WITNESS (Svedlow): So it's
8 roughly, I'm going to say, 250 acres of
9 development area. Not all of that is area that's
10 going to be cleared and grubbed. About 120 acres
11 is forested that will be cleared and grubbed.

12 And again, back to the 5 acres. We're
13 talking about clearing an area, and then it gets
14 grubbed, and those 5 acres gets stabilized and
15 erosion control measures put in place, and then
16 the next 5 acres is grubbed, and the same thing
17 happens.

18 DR. KLEMENS: Is it possible to do that
19 5 acres in the time within the time period you
20 have?

21 THE WITNESS (Svedlow): This is a very
22 common approach to construction. It's something
23 I've seen done in Maine and Vermont and elsewhere.
24 I think our E&C guys, our engineers and
25 construction specialists, would agree with me that

1 that's typical and --

2 DR. KLEMENS: How long does it take to
3 get it stabilized?

4 THE WITNESS (Svedlow): Stabilized?

5 DR. KLEMENS: Yes. You say you grub
6 and stabilize it, and then you go to the next.
7 I'm sitting here with my mind trying to figure out
8 with your construction schedule how you do this
9 even at 120 acres, how you get this done within
10 your construction schedule 5 acres at a time.

11 THE WITNESS (Svedlow): So our erosion
12 control specialists tell me that it's possible to
13 do this.

14 DR. KLEMENS: 5 acres at a time.

15 What's the time for restoration to stabilize it?

16 THE WITNESS (Svedlow): Can you define
17 what you mean by "stabilize"?

18 DR. KLEMENS: I'm just trying to
19 understand. Listening to the conversation, 5
20 acres. What do you define as stabilize until you
21 move to the next one?

22 THE WITNESS (Svedlow): So typically
23 that will include silt fence around that area,
24 maybe geotextile fabric in that area, or seeding
25 and hay or straw.

1 DR. KLEMENS: But it's not for the seed
2 to grow up, just to lay the seed?

3 THE WITNESS (Angus): Correct.
4 Stabilize, yes.

5 DR. KLEMENS: Thank you.

6 THE WITNESS (Svedlow): Not vegetated.

7 DR. KLEMENS: Thank you.

8 MR. HANNON: Again, staying with Tab N,
9 3.2, it's talking about all grading to be a
10 maximum slope of 2.1 compacted and stabilized.
11 Slopes greater than 3 to 1 to be stabilized with
12 erosion control blankets. But I've got no idea
13 where any of that is being potentially proposed on
14 the site because, as far as I can tell, there is
15 no grading plan associated with any of the maps
16 that were submitted. Is that correct?

17 THE WITNESS (Angus): That is correct,
18 and that's, again, a construction level detail,
19 and partially a contractor note means a methods
20 issue. It's more of a you shall do this.

21 MR. HANNON: I won't even go there.

22 I've got a question, for example, on
23 the erosion control blankets. One of the things,
24 typically you'll see details on that, but what
25 type of mesh material are you talking about? Is

1 it a plastic weave, a cloth weave, so that it's
2 biodegradable? Has any thought been given to
3 something like that? I don't even know where
4 you'd need it, but again, it's in the document so
5 I'm just --

6 THE WITNESS (Angus): Typically we
7 would specify a jute blanket.

8 MR. HANNON: Okay. A general comment I
9 have, at least in looking at what's submitted
10 here, going in with a single row of silt fence to
11 me is totally inadequate. I mean, we wouldn't
12 even allow that for something like a one-lot
13 development in the town that I live in. So seeing
14 250 acres being disturbed and the proposal is for
15 a single row of silt fence 50 feet from the
16 wetlands, 50 feet -- or, excuse me, the perimeter
17 of the property, that's something I think that
18 would have to be spelled out much more clearly in
19 terms of what happened, assuming this get approved
20 and you submit a D&M plan because that's just
21 unacceptable.

22 THE WITNESS (Svedlow): Sure. I think
23 our understanding was in the one meeting I did
24 have with DEEP was with their stormwater folks,
25 and they specifically indicated that once we were

1 through the Siting Council process we would then
2 apply for a stormwater permit through DEEP.

3 Is that correct, Briony?

4 THE WITNESS (Angus): Yes.

5 THE WITNESS (Svedlow): So our
6 expectation was we would provide sufficient
7 information to inform the Council about these
8 issues, but then we would be working sort of on
9 the details with DEEP specifically. And they had
10 mentioned some measures such as silt fence which
11 is typical to be installed as part of the project.

12 MR. HANNON: Again, sticking with Tab
13 N, page 3-1, a portion of the solar panels in each
14 drainage area were considered impervious for
15 assessing peak discharge rates, but they've been
16 excluded from the computations. Why?

17 THE WITNESS (Angus): So there is a --
18 that's also described on 2-7. The stormwater
19 analysis assumes that the most hydrologically
20 remote row of panels is impervious. And then once
21 precipitation hits that panel, it's going
22 underneath all the other panels and infiltrating
23 into the ground. So that's the logic behind that
24 analysis. That's been scientifically assessed.
25 It's a sort of common methodology for ground

1 mounted solar in New England. So that's the logic
2 behind that.

3 MR. HANNON: Thank you. And it also
4 talks about the proposed project does not include
5 any BMPs that require a water quality flow rate
6 for design purposes, therefore this calculation
7 was not performed. But I thought that I heard
8 somebody earlier talking about some best
9 management practices on site. So I'm a little
10 confused.

11 THE WITNESS (Angus): So that's again
12 in the post-construction condition, no structural
13 stormwater best management practices are proposed.
14 It's certainly the expectation that during the
15 construction period there may need to be BMPs,
16 such as sediment traps or basins, et cetera, but
17 those would be for the construction period only.
18 So in the analysis in the petition that
19 calculation was not addressed.

20 MR. HANNON: So the last couple of
21 comments that I was asking about, those are more
22 related to post-construction?

23 THE WITNESS (Angus): Correct.

24 MR. HANNON: And on page 3-1 and 3.13
25 what's country drainage?

1 THE WITNESS (Angus): Swales.

2 MR. HANNON: Okay. I just haven't
3 heard that term.

4 THE WITNESS (Angus): Nonstructural
5 BMPs, so not formal stormwater basins or retention
6 basins, you know, a more low-impact development
7 approach to stormwater management.

8 MR. HANNON: I don't know if you can
9 answer -- if anybody here can answer this next
10 question because I don't know when you got
11 involved with this project. So my question is,
12 when submitting this proposal in response to the
13 RFP, were environmental considerations evaluated
14 in the site selection process prior to selecting
15 the site, or was the environmental review
16 initiated after the project was selected?

17 THE WITNESS (Svedlow): So I can speak
18 to that directly. I prepared the proposal to the
19 tristate RFP review committee on behalf of Ranger
20 Solar, the original owner of the project. We did
21 conduct environmental assessments prior to
22 selection or proposing, I should say, this project
23 for the tristate RFP. I'd have to look at the
24 timing of things, but at a minimum, we did desktop
25 analyses of the occurrence of artemi (phonetic)

1 species, and other publicly-available information
2 about the site. So yes, we did at least some
3 level of environmental assessment prior to
4 proposing this to the tristate RFP.

5 MR. HANNON: Thank you. I don't have
6 anything else.

7 THE CHAIRMAN: Follow up.

8 MR. SILVESTRI: I want to go back to
9 the 5-acre issue. You have 250 acres that would
10 be worked on. And if I divide 5 into 250, I come
11 up with 50, say, individual intervals that you
12 would have clearing, grading and stabilization
13 that would occur. You with me so far?

14 THE WITNESS (Svedlow): Yes, I am. I
15 think there's maybe still some confusion about
16 this. The 5 acres is talking about stabilization,
17 right, so the installation of construction period,
18 erosion prevention measures. And it's my
19 understanding that that's mostly focused on the
20 120 acres or so of forested habitat that would be
21 cleared. And our plan with that is such that
22 there's not more than five acres of soil exposed
23 without controls around it at any one time.

24 MR. SILVESTRI: The point I'm getting
25 at is that if you call those intervals, okay,

1 5-acre intervals, how long does it take, on
2 average, to address a 5-acre interval from
3 clearing to stabilization?

4 THE WITNESS (Svedlow): In my
5 experience, it's a matter of a day or two. I
6 mean --

7 THE WITNESS (Cook): For 120 acres?

8 THE WITNESS (Angus): 5 acres.

9 THE WITNESS (Svedlow): 5 acres.

10 MR. SILVESTRI: Just for 5 acres. What
11 I'm trying to do is to do some math and come up
12 with a time frame at the site, it's going to take
13 five months, or whatever, maybe to do that?

14 THE WITNESS (Svedlow): No, no. It's
15 more or less a continuous process. And again, the
16 point is, there's not going to be more than 5
17 acres exposed at any one time as part of the
18 clearing. And it's just helpful to think about it
19 in terms of we clear, we grub 5 acres, so there's
20 soil disturbance, there's removal of stumps, et
21 cetera, from that area. Basically as that process
22 is going on, there's maybe silt fence, or whatever
23 is recommended, installed around it, erosion
24 control mix, and then the stabilization materials
25 are installed on that exposed soil following the

1 equipment that's grubbing it essentially. So the
2 intention is no more than 5 acres of exposed soil
3 at any given time as the project is cleared and
4 prepared for installation of infrastructure.

5 MR. SILVESTRI: That was my related
6 question. So you have stabilization for the 120
7 or 250 acres, whatever number you want to use. Is
8 that all stabilized and then you go back and put
9 your equipment, or is there another point in time
10 that you would somewhere along the line go back
11 earlier to install equipment?

12 THE WITNESS (Svedlow): No. I think
13 the intention is that equipment infrastructure is
14 installed after things are stabilized, and I'm not
15 talking about vegetated. I mean controlled for
16 erosion purposes those areas are stabilized before
17 the crew comes in to set posts.

18 MR. SILVESTRI: But your feeling is you
19 would stabilize all the acres and then go back and
20 set posts?

21 THE WITNESS (Angus): I think just that
22 it naturally occurs in more of a flow, like
23 they're working across the site, and as they get
24 here, this is stabilized before this, so then they
25 come back like that. They don't stop and wait for

1 all 5-acre chunks to get stabilized. So yes, the
2 5-acre portion will be stabilized before they're
3 working on it, but this one won't.

4 THE WITNESS (Cook): I think our
5 construction contractor will develop the most
6 efficient method to go about doing this. So if
7 that means the best thing to do is to clear and
8 stabilize everything before he starts the
9 installation of equipment, then he may do that,
10 but if he feels it's necessary to start installing
11 equipment before everything is completely clear
12 and stabilized, again, he would only work into
13 areas that have been cleared and stabilized. Then
14 he would develop whatever plan allows him the most
15 efficient way to complete the construction.

16 MR. SILVESTRI: Thank you.

17 Thank you, Mr. Chairman.

18 MR. CHAIRMAN: Mr. Hannon.

19 MR. HANNON: Just one follow-up
20 question. I forgot to ask it earlier. The
21 September 14, 2017 letter to the Council that was
22 submitted by Fred Riese. At the back of that
23 there's Stormwater Management at Solar Farm
24 Construction Projects, dated September 8, 2017.
25 If this project were approved by the Council, is

1 this something that you can live with as a
2 condition of approval?

3 THE WITNESS (Svedlow): Yes. It's our
4 expectation that we would have to be held to that.
5 And, yes, we will.

6 MR. HANNON: Well, you don't have to
7 be. You just have to come in for an individual
8 permit.

9 THE WITNESS (Svedlow): No, we're
10 committed, so absolutely.

11 MR. HANNON: Thank you.

12 THE CHAIRMAN: Dr. Klemens.

13 DR. KLEMENS: Two very quick questions.
14 As the site is so large, wouldn't it almost point
15 to the need for larger wetland buffers just
16 because of the sheer amount of land that is
17 disturbed and being used? It seems almost
18 backward from a precautionary point of view that,
19 as Mr. Hannon said, the largest site that we're
20 developing for solar has the smallest wetland
21 buffers. It seems almost that it would be more
22 precautionary, if anything, to have larger wetland
23 buffers here than smaller. Can you respond to
24 that?

25 THE WITNESS (Svedlow): Is that --

1 DR. KLEMENS: It's a wetland protection
2 question about the amount of open developed area
3 juxtaposed with the rather narrow modest wetland
4 buffers.

5 THE CHAIRMAN: I guess the question is
6 do you agree with the statement?

7 THE WITNESS (Svedlow): I think
8 generally, no, we disagree. We plan to install
9 appropriate erosion control and prevention
10 measures.

11 I don't know if you want to speak to
12 anything else.

13 THE WITNESS (Knapp): As a number of
14 you probably saw, when we were at the site -- and
15 you can look at sort of the topographic breaks
16 associated with the wetlands here -- if you're
17 closing off those level areas and you're really
18 making sure that you're containing stormwater
19 runoff, you're not putting those resources
20 adjacent to the site at risk. I think it relates
21 directly to some of Commissioner Hannon's
22 questioning about what detail goes into that
23 erosion control plan. So it's specifying it based
24 on DEEP's standards. But then also if you truly
25 do have that vegetation here, having vegetation

1 covering the soil surface is the best thing you
2 can have to infiltrate stormwater. So once that
3 meadow is established, I think that it poses a
4 very low risk to the wetland resources once it's
5 passively operational. The key is really during
6 the construction phase that would need to be
7 addressed.

8 DR. KLEMENS: Here's my second
9 question: How are you going to manage for the
10 passage of wildlife in and out of those wetlands
11 with all this silt fencing, single row of silt
12 fencing? Have you considered ways to break the
13 silt fence to allow for passage of wildlife such
14 as syncopated silt fencing, or silt fencing
15 interspersed with chip berms? Somehow these
16 animals are going to have to get back and forth
17 into these wetlands.

18 THE WITNESS (Svedlow): You're talking
19 about the silt fencing proposed during the
20 construction period?

21 DR. KLEMENS: Correct. The animals
22 will be -- unless you're not going to do any silt
23 fencing or construction during the animals'
24 activity time, you're going to have to figure out
25 how that silt fence, arguably a very good wetland

1 protection for sediment and pollutants into
2 wetlands, also has a negative impact by -- I see
3 Mr. Knapp understands exactly what I'm saying --

4 THE WITNESS (Knapp): Barrier movement.

5 DR. KLEMENS: -- a barrier for the
6 movement and dispersal in and out of the wetlands
7 by amphibians. What mechanisms will you use to
8 counteract that? There are mechanisms. I
9 mentioned two of them.

10 THE WITNESS (Svedlow): If those are
11 recommendations that you're making we employ, I
12 think we will bring them up with DEEP as we
13 proceed with our stormwater permitting process and
14 employ them. I think there's also some talk about
15 excluding areas of the project from any amphibian
16 movement to protect those amphibians. So I think
17 we need to evaluate that with DEEP further.

18 DR. KLEMENS: Mr. Knapp, do you agree
19 that those two techniques I discussed might be
20 useful?

21 THE WITNESS (Knapp): I do. And I
22 think that, based on the condition of the site and
23 the construction sequencing, it's worth exploring
24 additional options.

25 DR. KLEMENS: Thank you.

1 THE CHAIRMAN: Okay. I think everybody
2 but the Chair has had a chance either at this
3 meeting or the prior one to ask questions, but
4 I'll just quickly --

5 Mr. Harder, do you have anything else?

6 MR. HARDER: Yes, follow-up on a couple
7 of questions that were raised, Mr. Chairman.

8 Going back to Mr. Perrone's questions
9 earlier, my understanding is what we have now,
10 what we're considering now, and what was the case
11 when you submitted the original petition is, is
12 the proposal for a 50-megawatt facility. And
13 that's a contractual number that's in there,
14 you're obligated to provide a system for the
15 project that produces 50 megawatts of power.

16 One question I have is, does the
17 contract allow, or are there any conditions in
18 there, should the Council or for whatever reason
19 you make a decision to -- result in you making a
20 decision to reduce the power being produced by
21 that system? Are there any allowances for that
22 without you suffering any penalty or without the
23 project going away?

24 THE WITNESS (Svedlow): There are
25 penalties associated with reducing project size

1 past a certain point.

2 MR. HARDER: But there's no allowance
3 for reductions without penalty?

4 THE WITNESS (Svedlow): There is an
5 allowance for a slight reduction without penalty.
6 I don't know what that number is offhand, but I
7 don't think it's a substantial reduction.

8 MR. HARDER: Okay. Would you describe,
9 I guess it's kind of from the beginning, and I'm
10 not sure what really I mean by beginning, but the
11 beginning for you folks when the project was
12 initiated, could you kind of step us through the
13 process, and also describe what might have been
14 anticipated initially for the power to be produced
15 by the system, how the process went through, any
16 reductions that might have occurred in the power
17 output from that initial level of production that
18 was anticipated to today, and rough time frames
19 and, you know, what the reasons were for those
20 reductions?

21 THE WITNESS (Svedlow): I'm not sure I
22 completely follow on the reduction front. Can you
23 explain what you mean by that? I mean, this
24 project --

25 THE CHAIRMAN: Did you start with 49

1 point something and end up with 49, or did you
2 start with 60 or something?

3 THE WITNESS (Svedlow): Oh.

4 THE CHAIRMAN: What were the reasons?

5 THE WITNESS (Svedlow): Sure. I mean,
6 as a solar developer, we always try to maximize,
7 to the extent practical, a piece of land and build
8 the largest project. I think it reduces impacts
9 overall if you concentrate solar development in a
10 single area.

11 During the course of designing -- so
12 during the course of the site characterization
13 process and designing the facility, you know, at
14 one point there were hopes that it would be a
15 larger facility, more in the order of magnitude of
16 65 megawatts AC. That would have required
17 substantial impacts to some of the sensitive
18 resources we've discussed today. So eventually it
19 was downsized, and the size that fit, and the size
20 that was ultimately proposed in the RFP, was a
21 50-megawatt AC project.

22 MR. HARDER: And that's what you're
23 contractually obligated to --

24 THE WITNESS (Svedlow): We're
25 contractually obligated to 49 point something,

1 49.6. And what that number is, is the facility of
2 50 megawatts AC, and then some line losses and
3 interconnection losses to the point of delivery at
4 the interconnection point. So there's some losses
5 associated with moving that power from the
6 generation to the point of interconnection. So
7 our contract is 49.4 or 6. I'd have to look that
8 up.

9 MR. HARDER: Obviously, one of the
10 difficulties we have is you submitted an
11 application for a certain power output, and you
12 really don't have much, if any, wiggle room. And
13 that's before we have reviewed and made comments
14 and perhaps put you in the position where, you
15 know, to meet our concerns, you may have to reduce
16 the power outage or make changes that would go in
17 that direction.

18 THE WITNESS (Svedlow): Uh-huh.

19 MR. HARDER: And, as Mr. Hannon said,
20 you've got the largest system proposed in the
21 state so far with some of the closest, if not the
22 closest, separating distances to wetlands. So
23 we're in kind of a difficult position here, and
24 you're in a difficult position also.

25 THE WITNESS (Svedlow): Sure.

1 MR. HARDER: Anyway, that's where I'm
2 coming from on a lot of this.

3 A couple of other related questions to
4 issues that were raised. Mr. Hannon I think also
5 raised the question about potential lead
6 contamination that was identified from firearms
7 discharge. And I'm wondering, I think to the text
8 of the petition it says that the Phase 1 reached
9 the conclusion that potential lead contamination
10 from what was described as concentrated discharge
11 of firearms was de minimis. My understanding is
12 that Phase 1 typically does not include sampling.

13 So my question is, how could you reach
14 the conclusion that the contamination was de
15 minimis with no sampling? What information did
16 you have?

17 THE WITNESS (Svedlow): I didn't
18 prepare the Phase 1. I'd have to look back at the
19 document. My guess is there's a location where
20 people were shooting guns on the site bright and
21 early, and there's a pile of shells at that
22 location, as happens with these open gravel pits
23 occasionally that are publicly accessible. We can
24 delve into that a bit further and see if there's
25 some simple way to mitigate that effect, the

1 location of the shell casings.

2 Do you have a copy of Phase 1?

3 THE WITNESS (Knapp): I don't have it
4 with me.

5 THE WITNESS (Svedlow): I don't think
6 we have it with us right now.

7 MR. HARDER: I understand what you're
8 saying. Understand from our perspective a couple
9 guys going out on a weekend and shooting into a
10 gravel bank is one thing. A gun club is something
11 else. We have experience with gun clubs, and
12 there's serious lead contamination. And so that's
13 why I asked the question, how much can you tell
14 from the Phase 1.

15 THE WITNESS (Svedlow): Any gun
16 shooting back there would not have been associated
17 with a gun club. It would have been basically
18 just people out there shooting shotguns or
19 whatever on the weekends.

20 THE WITNESS (Knapp): Yes. I spent a
21 good deal of time on site, and I think there was
22 one pit where we observed a handful of shell
23 casings. We were out there a lot. I didn't
24 perform the Phase 1. That's just incidental
25 observation.

1 MR. HARDER: Okay. The last question
2 concerns the issue raised on stormwater, getting
3 to the 5 acre and the 250 acres and stabilizing.
4 I guess taking that to its conclusion, you could
5 end up with 20, 30, 40 acres in what you call the
6 stabilized condition with little or no vegetative
7 growth that would be exposed in that condition,
8 you know, that would be subject to significant
9 storm events. And, I mean, I guess I'm -- the
10 term stabilize is throwing me off a little bit.
11 When I think of stabilize, I think of something
12 that's going to be able to withstand a storm
13 event. I understand what you're saying is your
14 definition of stabilize. I guess one question I
15 have is, is your definition the same as the DEEP's
16 definition of stabilize in the context of their
17 stormwater roles?

1 may be a large number of 5-acre segments that are
2 in some stage of stabilization, that through
3 compliance with DEEP requirements, impacts,
4 sedimentation impacts will be controlled.

5 MR. HARDER: Okay. Thank you. No more
6 questions.

7 THE CHAIRMAN: Mr. Levesque, do you
8 have anything?

9 MR. LEVESQUE: Yes. In your contract
10 for selling the electricity, is there clauses
11 about production, or getting approved for a site
12 that's able to produce even less power and you
13 just get paid less? What's the actual minimum?

14 THE WITNESS (Svedlow): I don't have
15 the contract in front of me, but it is based on
16 what was termed a megawatt hour per hour maximum,
17 which is the nameplate of 49.6, or whatever.
18 There are clauses in there that require liquidated
19 damages and penalties if we don't deliver on
20 something very close to that.

21 MR. LEVESQUE: But you're not willing
22 to give us a number today?

23 THE WITNESS (Svedlow): I honestly just
24 don't know offhand. I mean, I think --

25 MR. LEVESQUE: Can you get a deal with

1 45 megawatts or 47 megawatts?

2 THE WITNESS (Svedlow): That's a major
3 business decision that I would have to talk to my
4 management about. I mean, we're proposing a 49.6
5 or 50 megawatt project that has no direct impacts
6 on wetlands or vernal pools. I understand that
7 there's some concerns about the buffers, you know,
8 and --

9 MR. LEVESQUE: We're trying to help you
10 here. If you make the buffers a little bigger
11 but --

12 THE WITNESS (Svedlow): It's the
13 difference between --

14 MR. LEVESQUE: One of the issues.

15 THE WITNESS (Svedlow): If it's the
16 difference between you guys approving a project at
17 50 and saying, hey, come back to me with an
18 increased buffer and reduce to 48.5, I think
19 that's something we're happy to consider, but
20 that's a challenging decision to make on the spot
21 without communication with my business management.

22 MR. LEVESQUE: Sure.

23 MR. BOGAN: If I may, Mr. Chairman?
24 It's actually, I think, potentially more
25 complicated than even that, Mr. Levesque, because

1 remember, this whole project was the result of the
2 tristate RFP. So we'd have to go back and look at
3 the original legislation, what was deemed to be
4 the objective in terms of procurement for each of
5 the three states, particularly Connecticut, and
6 then go back and look at the PURA decision that
7 approved the contracts. Because I know, for
8 example, having been involved in that proceeding,
9 on other projects they had to go back for erratas
10 after the PURA approval because, as I recall, the
11 actual output was going to be less than what was
12 stated in the PURA decision, and they needed PURA
13 approval, subject to check and correction because
14 I'm wrong half the time. They needed to go back
15 to PURA for approval of that change in the output.

16 THE WITNESS (Svedlow): If I could just
17 add, this project is helping contribute to
18 Connecticut's energy needs. There's a substantial
19 risk of retirement and lack of energy generation
20 in the region. About 4,200 megawatts of
21 summertime capacity will be retiring in the next
22 handful of years. So, you know, reducing the size
23 of this project and not, you know, approving other
24 projects of this type would affect our ability to
25 cope with just generation in general. Regardless

1 of whether it's renewable or not, there's a need
2 for generation to meet our power appetite in this
3 region.

4 THE CHAIRMAN: I have some -- go ahead.

5 MR. PERRONE: Just a couple last
6 questions, Mr. Chairman.

7 As far as the retirement of 4,200
8 megawatts, do you know roughly when, 2025 or low
9 2020s?

10 THE WITNESS (Svedlow): So mid 2019
11 Pilgrim, coal fired; Mount Tom station, coal fired
12 and oil fired; Salem and Brayton Point stations.
13 So in the next handful of years.

14 MR. PERRONE: And just one last thing.
15 On the visibility topic, the planning and zoning
16 commission comments of September 19th, there's
17 some mention of Route 169. Route 169 is off to
18 the west. Correct?

19 THE WITNESS (Angus): Correct.

20 MR. PERRONE: Is it also correct to say
21 that's a state-designated scenic road?

22 THE WITNESS (Angus): Yes.

23 MR. PERRONE: Because of the distance,
24 would the project be visible from Route 169?

25 THE WITNESS (Angus): We have a

1 rendering in the petition of that area, and it's
2 actually -- it's really difficult to see the
3 project. There is a portion of the project that,
4 due to topography, you're going to see it. It's
5 to the west of the two silos. As the hill slopes
6 down from east to west direction, you can see --
7 that hillside is currently visible from Route 169.
8 So it will have panels on it. You'll be able to
9 see them. They won't be facing Route 169. So all
10 that appears to the eye is almost like a smudge.

11 THE WITNESS (Svedlow): How many miles
12 is that from 169?

13 THE WITNESS (Angus): I do not know how
14 many miles it is. We can look it up. So you can
15 see the hillside. You'll be able to see that the
16 project is there. Given the distance, I don't
17 think the visual impact will be that significant.

18 MR. PERRONE: Thank you. That's all I
19 have.

20 THE CHAIRMAN: The Chairman has a
21 couple of questions. First, I guess it's more of
22 a comment, but you can just ponder, if you want.
23 You raise the issue about these plants that may be
24 closing down, or whatever that large number you
25 gave. We had not too long ago, and it may come

1 back again, an opportunity to provide -- well, it
2 was a proposal of over 500 megawatts on 30 acres.
3 It happened to be dual fuel. So if we're just
4 playing that numbers game, renewables are going to
5 lose every time. So just be careful about that.

6 We have other reasons, to me, even
7 broader than Connecticut's need, I think something
8 called the planet's need, and I think you
9 mentioned that briefly in the beginning. But
10 there is a reason we're going through this instead
11 of doing the easy way, which would be -- and those
12 are very clean, those plants, as you know, but
13 they're not -- they're still fossil fuel.

14 So I just -- I don't know if you want
15 to comment on that, but that number, again, is not
16 going to win points for this particular project
17 because 50 on 500 acres versus -- or whatever it
18 is -- versus 500 plus on 30 acres. So I just
19 caution if that's going to be your pitch, that
20 doesn't -- it's only a partial sale.

21 THE WITNESS (Svedlow): I appreciate
22 that. And Connecticut has clearly defined goals
23 for renewable energy. I completely concede that
24 traditional generation is more space efficient.
25 That's actually one of the biggest issues with

1 renewables is they take up space. But we're
2 talking about a very different order of magnitude
3 in producing the same amount of energy from a
4 combined-cycle plant or some other natural gas
5 facility from a solar project in terms of the
6 amount of greenhouse gas emissions, about a
7 million metric tons over the 20-year period.

8 So yes, I understand where you're
9 coming from. But just to further elaborate on
10 that, this shortfall in energy of 4,200 megawatts
11 potentially upcoming needs to be met in a variety
12 of ways, and Connecticut, along with other states
13 in the region, have clearly indicated they want to
14 meet that shortfall with renewables. And we
15 believe that this project, as well as our other
16 projects, are well sited and in a position to help
17 meet those regional and state goals.

18 THE CHAIRMAN: Okay. That's fine. I
19 was actually trying to get that out of you. I
20 would say, though, to me probably the most
21 important one, which is neither of the two, is
22 energy efficiency and conservation measures, but
23 let's not get into that discussion.

24 A couple of quick things. Site search.
25 It was a tristate RFP. So does that mean you

1 could have also looked and found a site in one of
2 the other states, it didn't have to be in
3 Connecticut for Connecticut to still get the --

4 THE WITNESS (Svedlow): Correct. And
5 four of our projects were selected in the tristate
6 RFP. This is the only one in Connecticut. We
7 feel for a number of reasons there's additional
8 advantages to Connecticut for hosting a project,
9 least of all is the tax revenue and economic
10 development value from the project for the
11 communities. There's also some benefits to the
12 grid to having it in state. We do have projects
13 out of state that are selling to Connecticut, and
14 in another solicitation, the Connecticut DEEP
15 small-scale we have, I believe, ten sites that
16 were selected in that process, and the majority of
17 them are out of state.

18 THE CHAIRMAN: Also, did you restrict
19 your search only to solar, as opposed to, for
20 example, wind?

21 THE WITNESS (Svedlow): Yes.
22 Originally Ranger Solar developed these projects,
23 so Ranger Solar was focused specifically on solar.

24 THE CHAIRMAN: Not that apparently we
25 have much wind in Connecticut except when we have

1 hurricanes.

2 And on your debt analysis or your
3 carbon debt comparison with a fossil fuel plant,
4 which I had a huge amount of trouble following, so
5 I won't ask you to walk me through it, but did I
6 catch at the end of your analysis a 7 year, was it
7 after 7 years you would -- this project would
8 have, I don't know what you call it, comparatively
9 paid your carbon debt and then would be a plus.

10 Did I get that right?

11 THE WITNESS (Svedlow): Yes. So, and
12 if I could, just maybe delve into the details of
13 that a little bit. So when you take into
14 consideration the solar panels and the
15 infrastructure and all the life cycle associated
16 with those, the woodchips, wood products from the
17 forest harvest, lost forest carbon below ground
18 and sequestration, land clearing, additional
19 carbon sequestration from our landscaping trees
20 that we'll be planting, land use changes, et
21 cetera, total life cycle emissions for the
22 facility is 156,000 metric tons of CO2. So that's
23 our entire footprint. That's our entire carbon
24 footprint. If you were to generate the same
25 amount of energy from a natural gas facility, you

1 would have a 1.2 million metric ton carbon
2 footprint. I don't know if that helps clarify it
3 at all. But yes, after seven years we're in the
4 black.

5 THE CHAIRMAN: Okay. A question
6 relating, which you answered in the present -- I
7 may have asked this, pardon me, I'm not sure --
8 energy storage where you're saying you don't
9 intend to employ it now. My question is the
10 future, not the 20-year future, but say four or
11 five or six years, because from everything I've
12 read, and I'm not an expert, I think that's coming
13 really fast, energy storage at the grid level, not
14 just energy storage for the Tesla cars or my --

15 So what I want to know is, is there
16 anything in either the RFP, the agreement you
17 signed, or your PPA, or any of your agreements
18 with Eversource and PURA, which would either
19 encourage, allow or prohibit -- so it's a
20 multiple-choice question -- you employing at some
21 future date within this 20-year either some form
22 of energy storage, if obviously from a business
23 standpoint it made sense, or some other form of
24 advanced renewable technology? Are we locked in
25 for the next 20 years, is this it?

1 THE WITNESS (Svedlow): To my
2 knowledge, there's nothing in the agreement that
3 would prohibit the use of storage. I'm not aware
4 of anything that would encourage or explicitly
5 allow it. I agree with you, storage is -- it's at
6 grid parity now, which means it's economically
7 viable, and it will be an increasingly important
8 piece of our electrical infrastructure in New
9 England. In fact, NextEra, as I think I mentioned
10 at our last hearing, owns the largest grid
11 connected storage system in New England, in Maine,
12 a 16 megawatt battery.

13 So I think that as we understand that
14 market more and the technology around it, it's
15 certainly something that would be considered at
16 the Quinebaug project as long as it did not in any
17 way interfere with our ability to meet the needs
18 of Connecticut's ratepayers or otherwise interfere
19 with the project. I think it's something that we
20 expect to be potentially retrofitted to a number
21 of our projects, but it's not currently being
22 considered right now for this project.

23 THE CHAIRMAN: The other reason I raise
24 that is one of the goals of the administration in
25 Hartford, and I assume in other states as well,

1 particularly after the storms, wildfires, whatever
2 you want to call it, is resiliency. And if I
3 understand it correctly, if the grid goes down
4 because of some major event, the sun could come
5 out the next day and you couldn't provide any
6 power to help from a resiliency standpoint
7 Connecticut to local areas. Is that true? Is
8 there some way that you can -- that this project
9 could function like a microgrid or might be a
10 major grid in the case that there was a major
11 event that the grid went down because of a --

12 THE WITNESS (Cook): It's still a
13 network type resource. I don't know that you
14 would be able to treat it -- and Paul, you may
15 have a different view -- but treat it as a local
16 source and isolate it within the grid, I don't
17 know that that would be possible.

18 THE WITNESS (Callahan): I was going to
19 say earlier that following Hurricane Irma, all of
20 our plants that were operating during that storm
21 started up that next morning. So they were
22 contributing to the grid. Generally these plants
23 do need transmission power to keep them going. So
24 they are what we call black start.

25 But could something like that be done?

1 Possibly, but generally it's not considered like
2 that.

3 THE CHAIRMAN: Okay. I personally
4 think that was a failing of the RFP and not
5 considered resiliency as part of the reason we're
6 doing it.

7 And finally on mitigation, you talked
8 about you're exploring with Audubon possibly
9 provide some kind of, I guess, monetary
10 compensation for some maybe preservation of vernal
11 pools somewhere else. Did I hear that correctly?

12 THE WITNESS (Svedlow): Yes, that's
13 correct.

14 THE CHAIRMAN: I was wondering if you
15 also were thinking about, since I forgot the
16 number, I think it's over 100, is it over
17 approximately 120 acres of forestland that's going
18 to have to be cut down for this project?

19 THE WITNESS (Svedlow): That's
20 approximately correct, yes.

21 THE CHAIRMAN: That, of course, works
22 against you for your carbon debt analysis. Have
23 you thought about also making a compensatory
24 contribution for preserving forestland? And I
25 could see that wouldn't even have to be in

1 Connecticut.

2 THE WITNESS (Svedlow): I think it's
3 something we're willing to consider. It's not
4 something we contemplated before. Frankly, the
5 quality of the forest there is not great
6 currently. But I think as -- we can have that
7 conversation with Audubon to start with, and we
8 may be able to look into that elsewhere as well.

9 THE CHAIRMAN: I don't think it's
10 something that we as an agency can require, but it
11 would seem to me, particularly forestland, even if
12 it's not quote/unquote high quality, however you
13 define it for timber, but forestland that just,
14 you know, sequesters CO2 is something that we
15 hopefully don't want to lose anywhere.

16 THE WITNESS (Svedlow): That's a good
17 point. I think that's something we can look into.
18 And I was just thinking, you know, there are a
19 number of wetlands obviously on our site. We're
20 not developing them, but I think it's possible
21 that we would be able to negotiate some sort of
22 conservation easement, at least for the duration
23 of our project, if not longer, for those wetland
24 areas and associated upland forest areas that
25 aren't being developed that we have lease rights

1 to on the property.

2 I'll also say that NextEra Energy has a
3 long-standing relationship with the Nature
4 Conservancy to do conservation preservation
5 projects. So we can speak to them about possible
6 contributions to some of their ongoing
7 conservation activities to mitigate those impacts
8 to the forested areas.

9 THE CHAIRMAN: Okay. I'm going to ask
10 again, and I'm not going to point to anybody, even
11 though I thought you might sit at opposite ends.

12 Again, the appearance of the party,
13 Mr. and Mrs. Sposato, an opportunity to appear and
14 to cross-examine?

15 (No response.)

16 THE CHAIRMAN: Hearing and seeing that
17 you're not here, you've had the opportunity.

18 Attorney Bogan, do you have any
19 objection to allowing their exhibits to be entered
20 into the record?

21 MR. BOGAN: Mr. Chairman, I'm afraid
22 that, although I certainly recognize the Chair and
23 the Council's inclination to afford a lot of
24 latitude, in that instance I would because I don't
25 even know what they are, so I hesitate to agree to

1 something that I haven't seen.

2 THE CHAIRMAN: There are two of them.

3 The first one should be easy. It's a request for
4 party status.

5 MR. BOGAN: I have no objection to
6 that.

7 THE CHAIRMAN: And the other one, which
8 you may want, is a comment letter which I believe
9 talks mainly about the access drive that they're
10 concerned about, which I think actually you
11 partially answered in one of the questions
12 initially, allowing access from a different part
13 which would to some extent alleviate that.

14 SENATOR MURPHY: And concerns about the
15 dust.

16 THE CHAIRMAN: And concerns about dust.

17 SENATOR MURPHY: They really talk in
18 terms of if we approve this.

19 MR. BOGAN: The one letter that I'm
20 looking at is dated September 1. Are you looking
21 at a different letter?

22 THE CHAIRMAN: The comment letter is
23 dated July 18th.

24 SENATOR MURPHY: Yes.

25 MR. BOGAN: May I approach and just

1 take a quick look at it? I may not have an
2 objection.

3 THE CHAIRMAN: You can have this.

4 (Pause.)

5 THE CHAIRMAN: September 1 is party
6 status.

7 MR. BOGAN: I suspect, because the
8 Council staff is ever diligent, that I probably
9 got this letter dated July 25th. I would object
10 to this introduction because it has a lot of
11 factual assertions about which I've had no
12 opportunity to cross-examine.

13 THE CHAIRMAN: Then we'll just make it
14 a public comment letter for what it's worth.

15 MR. BOGAN: No objection to it coming
16 in as a limited appearance public comment.

17 (Sposato Exhibit III-B-1: Received in
18 evidence - described in index.)

19 THE CHAIRMAN: Okay. So before closing
20 the hearing, the Siting Council announces that
21 briefs and proposed findings of fact may be filed
22 with the Council by any party or intervenor no
23 later than November 16, 2017. The submission of
24 briefs or proposed findings of fact are not
25 required by this Council, rather we leave it to

1 the choice of the parties and intervenors.

2 Anyone who has not become a party or
3 intervenor, but who desires to make his or her
4 views known to the Council, may file written
5 statements with the Council within 30 days of the
6 date hereof.

7 The Council will issue draft findings
8 of fact, and thereafter parties and intervenors
9 may identify errors or inconsistencies between the
10 Council's draft findings of fact and the record.
11 However, no new information, no new evidence, no
12 argument, no reply briefs without our permission
13 will be considered.

14 Again, copies of the transcript of this
15 hearing will be filed with the Brooklyn,
16 Canterbury and Plainfield Town Clerk's Offices.

17 I hereby declare this hearing
18 adjourned. And thank you for your participation.
19 Drive home safely.

20 MR. BOGAN: Thank you, Chairman.

21 (Whereupon, the witnesses were excused,
22 and the above proceedings were adjourned at 3:30
23 p.m.)

24

25

1 | CERTIFICATE

I hereby certify that the foregoing 184 pages are a complete and accurate computer-aided transcription of my original stenotype notes taken of the Council Meeting in Re: Docket No. 1310, Quinebaug Solar, LLC petition for a declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, maintenance and operation of a 50 megawatt AC solar photovoltaic electric generating facility located on approximately 561 acres comprised of 29 separate and abutting privately-owned parcels located generally north of Wauregan Road in Canterbury and south of Rukstela Road and Allen Hill Road in Brooklyn, Connecticut, which was held before ROBERT STEIN, Chairman, at the Connecticut Siting Council, 10 Franklin Square, New Britain, Connecticut, on October 17, 2017.

Lisa Wauw

Lisa L. Warner, L.S.R., 061

Court Reporter

1 I N D E X

2 WITNESSES PAUL CALLAHAN PAGE

3 THOMAS ERICCO
4 DAVID COOK
5 BRIONY ANGUS
6 AARON SVEDLOW
7 DALE KNAPP

8 EXAMINERS:

9 Mr. Bogan (Direct) 6
10 Mr. Perrone (Cross-exam starts) 8
11 Mr. Silvestri
12 Mr. Lynch
13 Dr. Klemens
14 Mr. Hannon
15 Mr. Harder
16 Mr. Levesque
17 The Chairman

18 APPLICANT'S EXHIBITS

19 (Received in evidence)

20 EXHIBIT DESCRIPTION PAGE
21 II-B-5 Quinebaug Solar, LLC's responses 8
22 to Council interrogatories, Set Two,
23 dated October 10, 2017

1 I n d e x (Cont'd):

2

3 TROY AND MEGHAN SPOSATO EXHIBITS

4 (Received in evidence)

5 EXHIBIT	6 DESCRIPTION	7 PAGE
III-B-1	Troy and Meghan Sposato request for party status, dated 9/7/17	183

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