



STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

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Hearing Program

Petition No. 1218

Thursday, May 5, 2016

3:00 p.m./7:00 p.m.

Bridgeport City Hall, Council Chambers

45 Lyon Terrace, Bridgeport, Connecticut

I. Opening by Council

A. Statement read by Chair.

B. Comments by Public Official(s) (if any)

C. Motions

1. PSEG Power Connecticut LLC Motion for Protective Order with Respect to Competitive Market Information, dated April 28, 2016.

D. Administrative Notice taken by Council

FEDERAL

1. NATIONAL INSTITUTE OF ENVIRONMENTAL HEALTH SCIENCES, NATIONAL INSTITUTES OF HEALTH, *EMF, Electric and Magnetic Fields Associated with the Use of Electric Power*, (June 2002), available at http://www.niehs.nih.gov/health/materials/electric_and_magnetic_fields_associated_with_the_use_of_electric_power_questions_and_answers_english_508.pdf#search=EMF,%20electric%20power
2. NATIONAL RESEARCH COUNCIL, *Research on Power-Frequency Fields Completed Under the Energy Policy Act of 1992*, National Academy of Sciences 1999, available at <http://books.nap.edu/openbook.php?isbn=0309065437>
3. UNITED STATES DEPARTMENT OF TRANSPORTATION, FEDERAL AVIATION ADMINISTRATION, *Obstruction Marking and Lighting, Advisory Circular AC70/7460-1K*, February 2007, available at http://www.faa.gov/documentLibrary/media/Advisory_Circular/AC%2070%207460-1K.pdf
4. Presidential Proclamation No. 8460, 74 Fed. Reg. 234 (December 8, 2009), available at <http://www.presidency.ucsb.edu/ws/index.php?pid=86954>
5. Presidential Executive Order No. 13636, Improving Critical Infrastructure Cybersecurity, 78 FED. REG. 11739, February 19, 2013, available at <http://www.archives.gov/federal-register/executive-orders/2013.html>
6. UNITED STATES DEPARTMENT OF THE INTERIOR, NATIONAL PARK SERVICE, *National Register of Historic Places*, July 2010, available at <http://www.nps.gov/history/nr/research/index.htm>

7. UNITED STATES DEPARTMENT OF ENERGY, FEDERAL ENERGY REGULATORY COMMISSION AND THE NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION, *Report on Transmission Facility Outages During the Northeast Snowstorm of October 29-30, 2011 – Causes and Recommendations*, available at <http://ferc.gov/legal/staff-reports/05-31-2012-ne-outage-report.pdf>
8. UNITED STATES QUADRENNIAL ENERGY REVIEW TASK FORCE, *Quadrennial Energy Review: Energy Transmission, Storage, and Distribution Infrastructure*, April 2015, available at <http://energy.gov/epsa/downloads/quadrennial-energy-review-full-report>

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9. ISO-NEW ENGLAND, INC., *Power Generation and Fuel Diversity in New England*, August 25, 2005, available at http://www.iso-ne.com/pubs/whtpprs/iso_ne_paper.pdf
10. ISO-NEW ENGLAND, INC., *Electricity Costs White Paper*, June 1, 2006, available at http://www.iso-ne.com/pubs/whtpprs/elec_costs_wht_ppr.pdf
11. ISO-NEW ENGLAND, *Infrastructure Needs: Electricity-Natural Gas Interdependencies*, April 21, 2014, available at http://www.iso-ne.com/pubs/pubcomm/pres_spchs/2014/van_welie_interdependencies_4-21-14.pdf
12. ISO NEW ENGLAND, *2014 Regional System Plan*, November 6, 2014, <http://www.iso-ne.com/system-planning/system-plans-studies/rsp>
13. ISO-NEW ENGLAND, INC., *2015 Regional System Plan*, November 5, 2015, <http://www.iso-ne.com/system-planning/system-plans-studies/rsp>
14. ISO-NEW ENGLAND, INC., *2015-2024 Forecast Report of Capacity, Energy, Loads & Transmission (CELT)*, May 1, 2015, available at http://www.iso-ne.com/trans/celt/report/2014/2014_celt_report_rev.pdf
15. ISO-NEW ENGLAND, INC., *Finalized Capacity Auction Results Confirm 10th FCA Procured Sufficient Resources, at a Lower Price, for 2019-2020*, February 29, 2016, available at http://www.iso-ne.com/static-assets/documents/2016/02/20160229_fca10_finalresults.pdf

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16. CONNECTICUT SITING COUNCIL, *Electric and Magnetic Field Best Management Practices for the Construction of Electric Transmission Lines in Connecticut*, December 14, 2007, revised February 20, 2014), available at <http://www.ct.gov/csc/emf-bmp>
17. CONNECTICUT SITING COUNCIL, *2014/2015 Forecast of Electric Loads and Resources*, December 10, 2015, available at http://www.ct.gov/csc/lib/csc/pendingproceeds/forecast_2014_2015/f-2015_finalreport.pdf
18. CONNECTICUT SITING COUNCIL, *White Paper on the Security of Siting Energy Facilities*, October 8, 2009, available at http://www.ct.gov/csc/lib/csc/docket_346/whiteppr_final.pdf

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20. **DOCKET NT-2010** - Reopening of final decisions pursuant to C.G.S. §4-181a(b) for jurisdictional natural gas-fired electric generating facilities under C.G.S. §16-50i(a)(3) and C.G.S. §16-50k(a) limited to Council consideration of changed conditions and the attachment of conditions to the certificates and declaratory rulings consistent with the findings and recommendations in the Final Report issued by the Kleen Energy Plant Investigation Review Panel (Nevan Commission) and the findings and recommendations in the Executive Report issued by the Thomas Commission, *available at* <http://www.ct.gov/csc/cwp/view.asp?a=962&q=467870>
21. **DOCKET NO. F-2016/2017 Connecticut Siting Council Review of the Ten Year Forecast** of Connecticut Electric Loads and Resources (2016-2025) PSEG POWER CONNECTICUT LLC, *Report to the Connecticut Siting Council*, March 1, 2016, *available at* http://www.ct.gov/csc/lib/csc/pendingproceeds/forecast_2016_2017/2016/generators/f2016pseg022616.pdf
22. **DOCKET NO. 27** - United Illuminating Certificate of Environmental Compatibility and Public Need for the Modification of Bridgeport Harbor Unit No. 3 to capability to burn either low-sulfur coal or oil. Record and Final Decision.
23. **PETITION NO. 40** -United Illuminating declaratory ruling for modifications to UI's electric generating station on the west shore of Bridgeport Harbor, in Bridgeport. Record and Final Decision.
24. **PETITION NO. 198** - United Illuminating declaratory ruling for an alternative coal transport procedure at its Bridgeport Harbor Station No. 3 in Bridgeport. Record and Final Decision.
25. **PETITION NO. 377** - United Illuminating declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for modifications to the Bridgeport Harbor Station facility in Bridgeport. Record and Final Decision.
26. **PETITION NO. 377A** - Bridgeport Energy, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the approval modification in Petition No. 377 for the existing Bridgeport Harbor Station 520 MW combined cycle gas turbine generating facility, in Bridgeport, Connecticut. Record and Final Decision.
27. **PETITION NO. 381** - Southern Connecticut Gas Company declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for a distribution line to transport natural gas to the Bridgeport Harbor Station. Record and Final Decision.
28. **PETITION NO. 422** - Wisvest-Connecticut, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the construction of a new electrical switchyard at Bridgeport Harbor Station in Bridgeport. Record and Final Decision.
29. **PETITION NO. 514** - Wisvest-Connecticut, LLC a declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed modifications to the existing Bridgeport Harbor Station facility, Bridgeport, Connecticut. Record and Final Decision.

30. **PETITION NO. 742** - PSEG Power Connecticut LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for Phase 1 of Bridgeport Harbor Unit No.3 Mercury Emissions Reduction Project, Bridgeport, Connecticut. Record and Final Decision.
31. **PETITION NO. 756** - PSEG Power Connecticut LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for Phase 2 of Bridgeport Harbor Unit No. 3 Mercury Emissions Reduction Project, Bridgeport, Connecticut. Record and Final Decision.
32. **PETITION NO. 979** - Bridgeport Energy, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the approval modification in Petition No. 377 for the existing Bridgeport Harbor Station 520 MW combined cycle gas turbine generating facility, in Bridgeport, Connecticut. Record and Final Decision.
33. **PETITION NO. 1105** – PSEG Power Connecticut LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the Bridgeport Harbor Unit No. 3 Dry Sorbent Injection Project located at 1 Atlantic Street, Bridgeport, Connecticut. Record and Final Decision.
34. **EM-PSEG-015-160205** – PSEG Power Connecticut, LLC notice of intent to modify an existing energy facility located at 1 Atlantic Street, Bridgeport, Connecticut.

Department of Energy and Environmental Protection

35. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, CONNECTICUT COUNCIL ON SOIL AND WATER CONSERVATION, *Connecticut Guidelines for Soil Erosion and Sediment Control, DEP Bulletin 34*, May 2002, last revised September 2007, available at http://www.ct.gov/deep/cwp/view.asp?a=2720&q=325660&depNav_GID=1654
36. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *The Connecticut Stormwater Quality Manual*, 2004, and appendices, available at http://www.ct.gov/deep/cwp/view.asp?a=2721&q=325704&depNav_GID=1654
37. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *Amphibians and Reptiles in Connecticut*, DEP Bulletin 32, Michael W. Klemens, 2000, available at <http://www.ctdeepstore.com/Amphibians-and-Reptiles-in-Connecticut-101.htm?categoryId=-1>
38. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF WATER MANAGEMENT, PLANNING AND STANDARDS DIVISION, *Water Quality Standards*, Surface Water Quality Standards Effective February 25, 2011 and Ground Water Quality Standards Effective April 12, 1996, available at http://www.ct.gov/deep/lib/deep/water/water_quality_standards/wqs_final_adopted_2_25_11.pdf
39. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION *Connecticut Air Quality Standards*, Effective April 15, 2014, Regs. Conn. State Agencies §§ 22a-174-24, et seq., available at <http://www.ct.gov/deep/lib/deep/air/regulations/mainregs/sec24.pdf>

40. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *Connecticut Noise Control Regulations*, Effective June 15, 1978, Regs. Conn. State Agencies §§22a-69-1, et seq., available at <http://www.ct.gov/deep/lib/deep/regulations/22a/22a-69-1through7.pdf>
41. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *2013 Comprehensive Energy Strategy for Connecticut*, February 19, 2013, available at http://www.ct.gov/deep/lib/deep/energy/cep/2013_ces_final.pdf
42. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *FINAL 2014 Integrated Resource Plan for Connecticut*, March 17, 2015 available at <http://www.dpuc.state.ct.us/DEEPEnergy.nsf/c6c6d525f7cdd1168525797d0047c5bf/8e95d81c37c7237085257e0b004770b2?OpenDocument>
43. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *Taking Action on Climate Change, 2014 Progress Report*, June 6, 2014, available at http://www.ct.gov/deep/lib/deep/climatechange/ct_progress_report_2014.pdf
44. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, *Connecticut's Endangered, Threatened and Special Concern Species 2015*, August 2015, available at http://www.ct.gov/deep/lib/deep/wildlife/pdf_files/nongame/ETS15.pdf
45. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, BUREAU OF NATURAL RESOURCES, *Connecticut's Wildlife Action Plan*, 2015 Revision, available at http://www.ct.gov/deep/cwp/view.asp?a=2723&q=329520&deepNav_GID=1719#Review

Department of Public Health

46. STATE OF CONNECTICUT, DEPARTMENT OF PUBLIC HEALTH, *Electric and Magnetic Fields (EMF): Health Concerns Fact Sheet*, April 2008, available at http://www.ct.gov/dph/lib/dph/environmental_health/eoha/pdf/emf_fact_sheet_-_2008.pdf

Department of Transportation

47. STATE OF CONNECTICUT, DEPARTMENT OF TRANSPORTATION, *ConnDOT Drainage Manual*, 2000, last revised December 2003, available at <http://www.ct.gov/dot/cwp/view.asp?a=3200&q=260116>
48. STATE OF CONNECTICUT, DEPARTMENT OF TRANSPORTATION, *Utility Accommodation Manual*, February 2009, available at <http://www.ct.gov/dot/lib/dot/documents/dutilities/ACCOMODATION.pdf>
49. STATE OF CONNECTICUT, DEPARTMENT OF TRANSPORTATION, BUREAU OF ENGINEERING AND HIGHWAY OPERATIONS, *Public Service Facility Policy and Procedures for Highways in Connecticut*, November 2008, available at <http://www.ct.gov/dot/lib/dot/documents/dutilities/UtilityPolicyProcedures.pdf>

Other State Agencies

50. STATE OF CONNECTICUT, OFFICE OF POLICY AND MANAGEMENT, *Conservation and Development Policies Plan for Connecticut 2013-2018*, June 5, 2013, available at http://www.ct.gov/opm/lib/opm/igp/org/cdupdate/2013-2018_cd_plan.pdf
51. STATE OF CONNECTICUT, DEPARTMENT OF ECONOMIC AND COMMUNITY DEVELOPMENT, STATE HISTORIC PRESERVATION OFFICE, *Investment in Connecticut: State Historic Preservation Plan 2011-2016*, July 2011, available at http://www.ct.gov/cct/lib/cct/state_historic_preservation_plan_ic.pdf
52. Final Report of the Two Storm Panel, January 9, 2012, available at http://www.governor.ct.gov/malloy/lib/malloy/two_storm_panel_final_report.pdf
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TECHNICAL

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1127-1998, Reaffirmed 2009, available at <http://standards.ieee.org/findstds/standard/1127-1998.html>

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ENVIRONMENTAL

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65. ARAM J.K. CALHOUN & MICHAEL W. KLEMENS, *Best Development Practices: Conserving Pool-Breeding Amphibians in Residential and Commercial Developments in the Northeastern United States*, MCA Technical Paper No. 5, Metropolitan Conservation Alliance 2002, available at <http://www.umaine.edu/vernalpools/PDFs/Best%20Development%20Practices%20%20-%20%20Conserving%20Pool-breeding%20Amph.pdf>
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MAPS

68. STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, *Natural Diversity Database Map for the City of Bridgeport*, (last updated September 2015), available at <http://www.depdata.ct.gov/naturalresources/endangeredspecies/nddbpdfs.asp>
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70. STATE OF CONNECTICUT, DEPARTMENT OF TRANSPORTATION, *Connecticut Official State Tourism Map*.
71. NATIONAL AUDUBON SOCIETY, *Connecticut Important Bird Areas*, available at <http://ct.audubon.org/important-bird-areas-11>

72. Mail-A-Map Street Map, Bridgeport, *available at* http://mailamap.com/street_maps
73. UNITED STATES GEOLOGICAL SURVEY, Connecticut Topographic Map Collection , Bridgeport, *available at* http://magic.lib.uconn.edu/topographic_maps.html

E. State Agency comments

1. Comments from the Department of Transportation, dated April 19, 2016
2. Comments from the Department of Public Health, Drinking Water Section, dated April 19, 2016.
3. Comments from the Connecticut Airport Authority, dated April 28, 2016.
4. Comments from Department of Energy and Environmental Protection, dated May 4, 2016.

F. Municipal comments

1. Comments from the Mayor of Bridgeport, received May 2, 2016
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II. Appearance by Petitioner

Petitioner: PSEG Power Connecticut LLC

Representatives: Stephen J. Humes, Esq. and Meredith Hiller, Esq.
Holland & Knight LLP

A. Administrative Notice.

FEDERAL

1. ENVIRONMENTAL PROTECTION AGENCY, *National Ambient Air Quality Standards* (accessed April 5, 2016), *available at* <https://www.epa.gov/criteria-air-pollutants/naaqs-table>
2. EXECUTIVE OFFICE OF THE PRESIDENT, *Economic Benefits of Increasing Electric Grid Resilience to Weather Outages* (August 2013), *available at* http://energy.gov/sites/prod/files/2013/08/f2/Grid%20Resiliency%20Report_FINAL.pdf

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3. ISO-NEW ENGLAND, INC., *ISO-NE Capacity Auction Secures Sufficient Power System Resources, at a Lower Price, for Grid Reliability in 2019-2020*, February 11, 2016, *available at* http://www.iso-ne.com/static-assets/documents/2016/02/20160211_fca10_initialresults_final.pdf

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4. **EM-PSEG-015-150416** - PSEG Power Connecticut, LLC notice of intent to modify an existing energy facility located at 1 Atlantic Street, Bridgeport, Connecticut

5. **DOCKET NO. 272** - The Connecticut Light and Power Company and The United Illuminating Company Certificate of Environmental Compatibility and Public Need for the Construction of a New 345-kV Electric Transmission Line and Associated Facilities Between Scovill Rock Switching Station in Middletown and Norwalk Substation in Norwalk, Connecticut Including the Reconstruction of Portions of Existing 115-kV and 345-kV Electric Transmission Lines, the Construction of the Beseck Switching Station in Wallingford, East Devon Substation in Milford, and Singer Substation in Bridgeport, Modifications at Scovill Rock Switching Station and Norwalk Substation and the Reconfiguration of Certain Interconnections. Singer Substation Development and Management Plan.

LOCAL

6. CITY OF BRIDGEPORT, *Zoning & Subdivision Regulations* (updated October 26, 2015), available at http://www.bridgeportct.gov/filestorage/89019/89540/97356/ZONING_Regulations_Handbook_Amended_to_10-26-2015.pdf
7. CITY OF BRIDGEPORT, *Zoning Map* (effective January 8, 2015), available at http://www.bridgeportct.gov/filestorage/89019/89751/94961/Zoning_2014_Sig.pdf
8. CITY OF BRIDGEPORT, *Noise Control Regulations* (accessed April 5, 2016), available at https://www.municode.com/library/ct/bridgeport/codes/code_of_ordinances?nodeId=TIT8HESA_CH8.80NOCORE

MAPS

9. FEDERAL EMERGENCY MANAGEMENT AGENCY, *Flood Map*, effective September 26, 2008, available at <http://map1.msc.fema.gov/idms/IntraView.cgi?KEY=74515104&IFIT=1>

B. Exhibits for Identification.

1. Petition for a Declaratory Ruling that no Certificate of Environmental Compatibility and Public Need is required for the construction, maintenance, and operation of a new 485 megawatt (MW) dual fuel combined-cycle electric generating facility at the existing Bridgeport Harbor Station located at 1 Atlantic Street, Bridgeport, Connecticut, filed by PSEG Power Connecticut LLC, received March 9, 2016, and attachments
 - a. Municipal Consultation of Project (bulk)
 - b. Permit Applications and Letter (bulk)
2. PSEG Power Connecticut LLC's Responses to Council Interrogatories, dated April 28, 2016
3. Field Review Handouts
 - a. Site maps
 - b. Proposed Stack Height Comparison
4. Exponent Technical Memorandum Regarding Magnetic Field Calculations for Bridgeport Harbor Generator Lead, dated May 4, 2016
5. Bridgeport Harbor Station Combined Cycle Project, Siting Council Presentation, dated May 5, 2016
6. Correction to page 13, Tab H of PSEG Petition, dated May 5, 2016

C. Swear Witnesses

1. Michael Stagliola, Plant Manager, Bridgeport and New Haven Harbor Stations
2. Robert Silvestri, Environmental Manager
3. Kate Gerlach, Director, Generation Development
4. Joel Gordon, Director, Market Policy
5. Bruce Na, Manager, Construction Engineering
6. Doug Gordon, Environmental Compliance and Programs Manager
7. Neil Brown, Manager, External Affairs
8. Jeffrey Pantazes, Senior Technical Director, AKRF, Inc.
9. William H. Bailey, Ph.D., Principal Scientist at Exponent

D. Full Exhibits - Verification of exhibits by witnesses and admission by the Council.

E. Cross Examination.

1. Council
2. Intervenor: The United Illuminating Company (Attorney Morrissey)

III. Appearance by Intervenor: The United Illuminating Company (UI)

Representative: James R. Morrissey, Esq.
UIL Holdings Corporation

A. Administrative Notice.

- 1.

B. Exhibits for Identification.

1. The United Illuminating Company's Request for Intervenor Status, dated March 22, 2016.
2. The United Illuminating Company's Responses to Council Interrogatories, dated April 28, 2016.

C. Swear Witnesses

1. Elizabeth Gandza, PMP, Senior Project Manager - Transmission & Substation Projects, UI
2. Antonio Buccheri, PMP, Director - Transmission & Substation Project Management, UI

D. Full Exhibits - Verification of exhibits by witnesses and admission by the Council.

E. Cross Examination.

1. Council
2. Petitioner PSEG (Attorney Humes)

IV. Closing or Continuation by Connecticut Siting Council.