STATE OF CONNECTICUT



CONNECTICUT SITING COUNCIL

Ten Franklin Square, New Britain, CT 06051 Phone: (860) 827-2935 Fax: (860) 827-2950 E-Mail: siting.council@ct.gov www.ct.gov/csc

CERTIFIED MAIL RETURN RECEIPT REQUESTED

July 22, 2016

Josh Abrams
Doosan Fuel Cell America, Inc.
195 Governor's Highway
South Windsor, CT 06074

RE:

PETITION NO. 1237 – Doosan Fuel Cell America, Inc. petition for a declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the construction, maintenance, and operation of a 440-kilowatt customer-side combined heat and power fuel cell facility to be located at Shelton High School, 120 Meadow Street, Shelton, Connecticut.

Dear Mr. Abrams:

At a public meeting held on July 21, 2016, the Connecticut Siting Council (Council) considered and ruled that the above-referenced proposal would not have a substantial adverse environmental effect, and pursuant to Connecticut General Statutes § 16-50k would not require a Certificate of Environmental Compatibility and Public Need, with the following conditions:

- Use of off-road construction equipment that meets the latest EPA or California Air Resources Board standards, or in the alternative, equipment with the best available controls on diesel emissions, including, but not limited to, retrofitting with diesel oxidation catalysts, particulate filters and use of ultra-low sulfur fuel;
- 2. Compliance with the provisions of Section 22a-174-18(b)(3)(C) of the Regulations of Connecticut State Agencies that limit the idling of mobile sources to 3 minutes;
- 3. Installation of an anti-climb security fence;
- 4. Approval of any minor project changes be delegated to Council staff;
- 5. Unless otherwise approved by the Council, if the facility authorized herein is not fully constructed within three years from the date of the mailing of the Council's decision, this decision shall be void, and the facility owner/operator shall dismantle the facility and remove all associated equipment or reapply for any continued or new use to the Council before any such use is made. The time between the filing and resolution of any appeals of the Council's decision shall not be counted in calculating this deadline. Authority to monitor and modify this schedule, as necessary, is delegated to the Executive Director. The facility owner/operator shall provide written notice to the Executive Director of any schedule changes as soon as is practicable;
- 6. Any request for extension of the time period to fully construct the facility shall be filed with the Council not later than 60 days prior to the expiration date of this decision and shall be served on all parties and intervenors, if applicable, and the City of Shelton;
- 7. Within 45 days after completion of construction, the Council shall be notified in writing that construction has been completed;



- 8. The facility owner/operator shall remit timely payments associated with annual assessments and invoices submitted by the Council for expenses attributable to the facility under Conn. Gen. Stat. §16-50v;
- 9. This Declaratory Ruling may be transferred, provided the facility owner/operator/transferor is current with payments to the Council for annual assessments and invoices under Conn. Gen. Stat. §16-50v and the transferee provides written confirmation that the transferee agrees to comply with the terms, limitations and conditions contained in the Declaratory Ruling, including timely payments to the Council for annual assessments and invoices under Conn. Gen. Stat. §16-50v; and
- 10. If the facility owner/operator is a wholly owned subsidiary of a corporation or other entity and is sold/transferred to another corporation or other entity, the Council shall be notified of such sale and/or transfer and of any change in contact information for the individual or representative responsible for management and operations of the facility within 30 days of the sale and/or transfer.

This decision is under the exclusive jurisdiction of the Council and is not applicable to any other modification or construction. All work is to be implemented as specified in the petition, dated June 14, 2016, and supplemental information dated June 24, 2016 and June 29, 2016, and in compliance with Public Act 11-101, An Act Adopting Certain Safety Recommendations of the Thomas Commission.

Enclosed for your information is a copy of the staff report on this project.

Very truly yours,

Robert Stein Chairman

RS/RDM/cm

Enclosure:

Staff Report dated July 21, 2016

c: The Honorable Mark A. Lauretti, Mayor, City of Shelton Richard Schultz, Planning Administrator, City of Shelton

Petition No. 1237 Doosan Fuel Cell America, Inc. Shelton High School, 120 Meadow Street Shelton, Connecticut

Staff Report July 21, 2016

On June 16, 2016, the Connecticut Siting Council (Council) received a petition from Doosan Fuel Cell America, Inc. (Doosan) for a declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the installation of an 440-kilowatt (kW) combined heat and power fuel cell facility at the Shelton High School, located at 120 Meadow Street, Shelton, Connecticut. A field review of the project site was held on July 12, 2016 and attended by Council member Larry Levesque, Council staff member Robert Mercier, and Doosan representative Josh Abrams.

Although Doosan indicated in the Petition that it provided notification to appropriate agencies, entities and abutting landowners, prior to submission of the Petition to the Council, the Council deemed the Petition incomplete because it did not include a clearly labeled abutters' map and did not include notice to certain agencies. On or about June 24, 2016, Doosan provided proper notice and corrected the noted filing deficiency. The Council has not received any comments regarding the project to date.

Doosan proposes to install the fuel cell and an associated cooling module on concrete pads in the school maintenance area parking lot. The maintenance area is located on the north east side of the school, opposite of the main entrance area. The fuel cell and cooling module would be enclosed by a seven-foot tall chain link fence of two-inch mesh and would include bollard protection to prevent accidental vehicle impacts to fuel cell infrastructure. Utility connection to the fuel cell facility would extend underground between the fenced compound and the school building.

The fuel cell would provide approximately 30 to 40 percent of the electrical requirements of the school when the school is in full use. Waste heat would be utilized for space heating and to preheat water entering the school's boiler system. In the event that school electric loads are light, the facility would be able to export surplus power to the local electric distribution network. The fuel cell would also provide backup power to designated loads, as determined by the school, if grid power is down.

The proposed fuel cell unit would be 28.6 feet long by 8.3 feet wide by 9.9 feet high. The associated fuel cell cooling module would be approximately 15.9 feet long by 7.8 feet wide by 6.0 feet high. The cooling module would remove waste heat from the fuel cell unit when the fuel cell is not in waste heat recovery mode.

The fuel cell uses non-combustion phosphoric acid technology that consumes natural gas as fuel and uses water for fuel processing to generate electrical power. The cooling module would remove waste heat from the fuel cell on an as needed basis. No hazardous wastes are created during the process. During consumption of natural gas, sulfur that is used as an odorant in the natural gas would be removed, creating zinc sulfide as a nonhazardous byproduct that is collected within a sealed vessel in the fuel cell unit. The vessel would be removed at the fuel cell unit's end life and shipped to the catalyst vendor for recycling.

The facility would be remotely monitored by Doosan on a 24/7 basis to detect abnormalities in operation. The fuel cell facility is designed in accordance with American National Standards Institute and Canadian Standards Association (ANSI/CSA) America FC 1-2004 for stationary fuel cell power systems and includes extensive safety control systems, including both automatic and manual shutdown mechanisms that comply with pertinent engineering standards. An Emergency Response Plan has been developed by Doosan.

The fuel cell facility would comply with all applicable Department of Energy and Environmental Protection (DEEP) water quality standards. The project would not be located within a DEEP-designated Aquifer Protection Area. The proposed site is located outside of designated 100-year and 500-year flood zones. The proposed project is not near any mapped DEEP Natural Diversity Database areas. There are no wetlands near the site.

Due to its low emission profile, and pursuant §22a-174-42 of the Regulations of Connecticut State Agencies (RCSA), the proposed fuel cell facility is exempt for Connecticut air permitting requirements. Air emissions produced during fuel cell operation are as follows:

	Comparison of the Fuel (Cell Facility with RCSA Cr	iteria
Compound	Fuel Cell Facility (lbs/MWh)		Emissions standards(lbs/MWh)
NO_x	0.01		0.15
PM_{10}	Negligible		0.03
CO ₂	495 with waste heat recovery	1,049 Without waste heat recovery	1,650

The project would result in a net carbon dioxide reduction for the environment because it would displace some of the need for baseload generation which includes traditional fossil-fueled generation. In total, the proposed facility would reduce net CO₂ emissions for the environment by roughly 120 metric tons per year. With regard to non-CO₂ greenhouse gases, as defined in RCSA Section 22a-174-1(49), the proposed facility would emit no methane (CH₄), sulfur hexafluoride (SF₆), hydrofluorocarbons or perfluorocarbons.

Visual impact from the proposed facility would be minimal due to its location adjacent to the school building and a vegetative barrier at the edge of the parking lot. The proposed facility would comply with DEEP noise regulations during operation.

Doosan anticipates construction commencing in early August 2016 with completion by the end of January 2017. Construction work hours would be coordinated with the school.

The proposed installation would not have any substantial adverse environmental effect. It would reduce the emission of air pollutants that contribute to smog and acid rain, and to a lesser extent, global climate change.

If the Petition is approved, staff suggests including the following conditions:

- a) Use of off-road construction equipment that meets the latest EPA or California Air Resources Board standards, or in the alternative, equipment with the best available controls on diesel emissions, including, but not limited to, retrofitting with diesel oxidation catalysts, particulate filters and use of ultra-low sulfur fuel;
- b) Compliance with the provisions of Section 22a-174-18(b)(3)(C) of the Regulations of Connecticut State Agencies that limit the idling of mobile sources to 3 minutes;
- c) Installation of an anti-climb security fence; and
- d) Approval of any minor project changes be delegated to Council staff.

