

In The Matter Of:

*Chatfield Solar Fund, LLC, petition for a declaratory
ruling*

*Continued Public Hearing
March 26, 2019*

*BCT Reporting LLC
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STATE OF CONNECTICUT
CONNECTICUT SITING COUNCIL

Petition No. 1354

Chatfield Solar Fund, LLC, petition for a
declaratory ruling, pursuant to Connecticut
General Statutes Section 4-176 and Section 16-50k,
for the proposed construction, maintenance and
operation of a 1.98 megawatt AC solar photovoltaic
electric generating facility on approximately 25
acres located generally south of Route 80 (North
Branford Road) and east of Chestnut Hill Road in
Killingworth, Connecticut, and associated
electrical interconnection to Eversource Energy's
Green Hill Substation located at 775 Green Hill
Road, Madison, Connecticut.

Continued Public Hearing held at the
Connecticut Siting Council, Ten Franklin Square,
New Britain, Connecticut, on Tuesday, March 26,
2019, beginning at 1 p.m.

H e l d B e f o r e :

SENATOR JAMES J. MURPHY, JR., Vice Chairman

1 A p p e a r a n c e s :

2

3 Council Members:

4 ROBERT J. HANNON,

5 Designee for Commissioner Robert Klee

6 Department of Energy and

7 Environmental Protection

8

9 LARRY P. LEVESQUE, ESQ.,

10 Designee for

11 Public Utilities Regulatory

12 Authority

13

14 DANIEL P. LYNCH, JR.

15 ROBERT SILVESTRI

16 MICHAEL HARDER

17

18 Council Staff:

19 MELANIE BACHMAN, ESQ.,

20 Executive Director and

21 Staff Attorney

22

23 ROBERT MERCIER

24 Siting Analyst

25

A p p e a r a n c e s (Cont'd.):

For the Petitioner:

MURTHA CULLINA LLP

265 Church Street

New Haven, Connecticut 06510

BY: BRUCE L. McDERMOTT, ESQ.

SAMUEL R. VOLET, ESQ.

KILLINGWORTH ADVOCATES FOR RESPONSIBLE SOLAR
(KARS)

45 Hemlock Drive

Killingworth, Connecticut 06419

BY: LORINNE KOVACHI-SEKBAN

DOUGLAS SCHWARTZ

1 THE VICE CHAIRMAN: Ladies and
2 gentlemen, this hearing is called to order this
3 Tuesday, March 26, 2019 at 1 p.m. My name is
4 James J. Murphy, Jr. I'm acting chairman of the
5 Connecticut Siting Council.

6 If you're concerned about the mask,
7 it's really to protect me from you, not you from
8 me, and I'm not contagious. I'm in the process of
9 having chemo treatment, and I also have a blood
10 infection, both of which have terrible problem
11 with the white cells. So I've been instructed to
12 pretty much wear a mask most times.

13 This evidentiary session is a
14 continuation of the public hearing held on
15 February the 21st 2019 at the Killingworth Fire
16 Station meeting room in Killingworth. It is held
17 pursuant to the provisions of Title 16 of the
18 Connecticut General Statutes and of the Uniform
19 Administrative Procedure Act upon a petition from
20 Chatfield Solar Fund, LLC for a declaratory ruling
21 for the proposed construction, maintenance and
22 operation of a 1.98 megawatt solar photovoltaic
23 electric generating facility located generally
24 south of North Branford Road and east of Chestnut
25 Hill Road in Killingworth, and an associated

1 electrical interconnection to Eversource Energy's
2 Green Hill Substation located at 775 Green Hill
3 Road in Madison, Connecticut. The petition was
4 received by this Council on October the 23rd,
5 2018.

6 A verbatim transcript will be made of
7 this hearing and deposited with the Town Clerk's
8 Offices in the Killingworth and Madison Town Halls
9 for the convenience of the public.

10 We will proceed in accordance with the
11 prepared agenda, copies of which are available at
12 the table.

13 We have an objection from the
14 petitioner to the second set of interrogatories
15 submitted by KARS and an objection to the
16 Killingworth Fire Marshal James McDonald's March
17 22, 2019 supplemental prefiled testimony.

18 In regards to this objection by the
19 petitioner, I'd ask Attorney Bachman, our counsel,
20 as well as executive director, to comment.

21 MS. BACHMAN: Thank you, Mr. Chairman.
22 With regard to the objection to the second set of
23 interrogatories, the Council did set out a
24 schedule for a submission of interrogatories and
25 responses to interrogatories and prefiled

1 testimony. Although the second set of
2 interrogatories were not served properly on the
3 petitioner, I did forward a copy to the
4 petitioner. There are 12 questions, some of which
5 are a matter of public record. And so given that
6 KARS is here today, they can certainly ask some of
7 those questions, or all of those questions, during
8 their cross-examination of the petitioner, and
9 therefore we recommend that the objection to the
10 second set of interrogatories be denied.

11 MR. LYNCH: What was the last part?

12 MS. BACHMAN: The objection to the
13 second set of interrogatories be denied.

14 THE VICE CHAIRMAN: Do I hear a motion?

15 MR. HANNON: So moved.

16 THE VICE CHAIRMAN: Second?

17 MR. SILVESTRI: Second.

18 THE VICE CHAIRMAN: Any discussion on
19 the motion to deny?

20 (No response.)

21 THE VICE CHAIRMAN: If not, all those
22 in favor of the motion to deny signify by saying
23 aye.

24 THE COUNCIL: Aye.

25 THE VICE CHAIRMAN: Those opposed?

1 (No response.)

2 THE VICE CHAIRMAN: The ayes have it.

3 MS. BACHMAN: With regard to the second
4 objection to Fire Marshal McDonald's supplemental
5 prefile testimony dated March 22nd, again, the
6 Council did establish a schedule by which all
7 interrogatory responses and prefile testimony were
8 supposed to be submitted. However, the testimony
9 is relatively short, and the fire marshal is a
10 witness for KARS and he will be subject to
11 cross-examination by the Council and the
12 petitioner, and therefore staff recommends that
13 the second objection to the supplemental prefile
14 testimony also be denied.

15 MR. HANNON: So moved.

16 THE VICE CHAIRMAN: So moved by
17 Mr. Hannon.

18 Is there a second?

19 MR. SILVESTRI: Second.

20 THE VICE CHAIRMAN: Second by Mr.
21 Silvestri.

22 Any discussion on the motion to deny?

23 MR. LYNCH: Will the fire chief be a
24 witness for KARS?

25 MS. BACHMAN: He is listed as a witness

1 for KARS.

2 MR. LYNCH: So we can ask him the
3 questions that might have been -- well, we can ask
4 him questions, correct?

5 MS. BACHMAN: That's correct, so can
6 the petitioner.

7 THE VICE CHAIRMAN: Any further
8 discussion or questions on the motion to deny?

9 (No response.)

10 THE VICE CHAIRMAN: If not, all those
11 in favor of the motion, signify by saying aye.

12 THE COUNCIL: Aye.

13 THE VICE CHAIRMAN: Those opposed?

14 (No response.)

15 THE VICE CHAIRMAN: The ayes have it.
16 The motion is so moved.

17 MS. BACHMAN: There's one more item,
18 Mr. Chairman, that popped up this morning.
19 There's an objection --

20 THE VICE CHAIRMAN: Nothing like a
21 surprise.

22 MS. BACHMAN: There's an objection to
23 -- and I am so sorry if I mispronounce your
24 name -- Ms. Kovachi-Sekban?

25 MS. KOVACHI-SEKBAN: Uh-huh.

1 MS. BACHMAN: There is an objection to
2 Ms. Kovachi-Sekban being listed as a witness for
3 KARS. However, Ms. Kovachi-Sekban also prepared
4 the request for party status and the attachments
5 thereto, which are exhibits that would be part of
6 the record, and Ms. Kovachi-Sekban is here today
7 to be cross-examined by the petitioner and the
8 Council on any of the exhibits that were submitted
9 by the party KARS. And so we recommend that the
10 objection to Ms. Kovachi-Sekban being a witness
11 also be denied.

12 MR. McDERMOTT: Senator Murphy, may I
13 be heard on that motion?

14 THE VICE CHAIRMAN: Yes, you may.

15 MR. McDERMOTT: And I do apologize for
16 the timeliness of that. It was only upon receipt
17 of the draft hearing agenda today that I noticed
18 that she was listed as a witness. I feel that in
19 this case it's procedurally unfair to allow her to
20 testify as a witness for KARS. The KARS first
21 submitted their list of witnesses on February 19,
22 2019. She was not listed as a witness in that
23 case. They then supplemented and significantly
24 reduced the amount of witnesses down to two, and
25 she was not identified in that filing as a

1 witness. And it was only upon receipt this
2 morning of the draft agenda that I realized that
3 she was listed as a witness. So in preparation
4 for cross-examination of the two witnesses that
5 were listed last night, I was not afforded the
6 opportunity to kind of take into consideration her
7 testimony and her presence here.

8 I think Attorney Bachman has done an
9 amazing job of keeping KARS informed of the
10 Council's process. I know that she has supplied
11 KARS with the various guidelines and intervenor
12 and party documents that the Council has so
13 amazingly prepared over the year. So I find it
14 somewhat difficult to imagine that it was somewhat
15 of an oversight on KARS' behalf. She's been
16 afforded every opportunity to list herself as a
17 witness, and she declined to do so. So I'm not
18 exactly sure why she would be listed as a witness.
19 The fact that she prepared or may have prepared --
20 it remains to be seen because none of the evidence
21 has been submitted or offered for admission --
22 exhibits is, I think, frankly irrelevant. She
23 should have listed herself, she failed to do so,
24 and I think we should take the two witnesses as
25 they were listed.

1 THE VICE CHAIRMAN: Thank you. I'll
2 afford you the opportunity to comment, if you'd
3 like to.

4 MS. KOVACHI-SEKBAN: I need some
5 clarification.

6 THE VICE CHAIRMAN: Speak up, please.

7 MS. KOVACHI-SEKBAN: I would like some
8 clarification. So KARS has asked the fire
9 marshal, Jim McDonald, and Dan Perkins to be our
10 witnesses. We never put my name down as a
11 witness, so I'm confused as to where the original
12 request came from.

13 THE VICE CHAIRMAN: Maybe we don't have
14 a problem.

15 MS. KOVACHI-SEKBAN: Right. That
16 sounds like it, right. We really just want the
17 two witnesses. We have only --

18 THE VICE CHAIRMAN: So as far as you're
19 concerned, you're not listed as a witness?

20 MS. KOVACHI-SEKBAN: Correct, correct.

21 THE VICE CHAIRMAN: I guess that takes
22 care of the problem, Mr. McDermott.

23 MR. McDERMOTT: If all my objections
24 get resolved that easily, that would be awesome.
25 You're ending on a high note, Senator Murphy.

1 Thank you.

2 THE VICE CHAIRMAN: We'll now continue
3 with the appearance of the petitioner, Chatfield
4 Solar Fund, LLC, to verify the new exhibits marked
5 as Roman numeral II, Items B-11 through 14 on the
6 hearing program.

7 Attorney McDermott.

8 MR. McDERMOTT: Thank you, Senator
9 Murphy. I'm going to ask my colleague, Attorney
10 Sam Volet, to authenticate the exhibits and
11 introduce some new witnesses.

12 And if I could just take a moment,
13 Senator Murphy, to thank you for all your years of
14 service on the Council. I'm not sure when my last
15 kind of moment before the microphone will be, so I
16 wanted to not let it pass. On behalf of all my
17 clients over the years, it's been an honor to be
18 before you, and I wish you the best.

19 THE VICE CHAIRMAN: Thank you very
20 much.

21 MR. VOLET: Thank you. Sam Volet,
22 Murtha Cullina, on behalf of the petitioner,
23 joined by Bruce McDermott, Murtha Cullina. I'm
24 going to handle a few of the preliminary
25 administrative matters related to exhibits and

1 additional witnesses. I'd like to introduce three
2 additional witnesses on behalf of the petitioner.
3 Once I introduce them and they're sworn in, we can
4 introduce the additional exhibits.

5 So I guess we'll start. George, do you
6 want to just say your name and --

7 GEORGE ANDREWS: George Andrews. I'm
8 with Loureiro Engineering Associates, Plainville,
9 Connecticut, professional engineer, vice president
10 of the company.

11 MR. VOLET: And Henry.

12 HENRY WITHERS: My name is Henry
13 Withers with CR3, LLP, in Simsbury, Connecticut.
14 I'm a landscape architect. I am the principal of
15 the company.

16 MR. VOLET: Cynthia?

17 CYNTHIA REYNOLDS: My name is Cynthia
18 Reynolds. I'm a landscape architect with CR3 in
19 Simsbury, Connecticut.

20 MR. VOLET: So with that, if we could
21 swear them in.

22 THE VICE CHAIRMAN: I will ask the
23 three of you to rise and be sworn in by Attorney
24 Bachman.

25

1 G E O R G E F. A N D R E W S, J R.,

2 H E N R Y W I T H E R S,

3 C Y N T H I A R E Y N O L D S,

4 called as witnesses, being first duly sworn

5 by Ms. Bachman, were examined and testified

6 on their oaths as follows:

7 C. J. C O L A V I T O,

8 E R I C D. P A R T Y K A,

9 A L I S A M O R R I S O N,

10 G E O R G E T. L O G A N,

11 J A M E S M. M c M A N U S,

12 J O B I N M I C H A E L,

13 C H A R L E S G E P P I,

14 S I G R U N G A D W A,

15 called as witnesses, being previously duly

16 sworn, testified further under oath as

17 follows:

18 MR. VOLET: And with that, I'd like to

19 introduce the additional exhibits. Introducing

20 those exhibits is Mr. Eric Partyka.

21 DIRECT EXAMINATION

22 MR. VOLET: Mr. Partyka, with regard to

23 Exhibit 11, the Phase 1 archaeological

24 reconnaissance survey; Exhibit 12, petitioner's

25 revised response to Interrogatory 109 in regard to

1 the FAA study; Exhibit 13, petitioner's response
2 to the Council's third set of interrogatories; and
3 Exhibit 14, petitioner's response to KARS'
4 interrogatories, are you familiar with these
5 exhibits?

6 THE WITNESS (Partyka): Yes, I am.

7 MR. VOLET: And did you prepare or
8 oversee the preparation of these exhibits for
9 submission with the Council?

10 THE WITNESS (Partyka): Yes, I did.

11 MR. VOLET: Do you have any changes in
12 connection with these exhibits?

13 THE WITNESS (Partyka): There are no
14 changes.

15 MR. VOLET: And do you adopt these
16 exhibits here today?

17 THE WITNESS (Partyka): I do.

18 MR. VOLET: So with that, Mr. Vice
19 Chair, I move to admit the Exhibits 11 through 14.

20 THE VICE CHAIRMAN: Is there any
21 objection from KARS?

22 MS. KOVACHI-SEKBAN: No.

23 THE VICE CHAIRMAN: Thank you. Then
24 they are admitted.

25

1 (Petitioner's Exhibits II-B-11 through
2 II-B-14: Received in evidence - described in
3 index.)

4 THE VICE CHAIRMAN: We'll begin
5 cross-examination with Mr. Mercier.

6 MR. MERCIER: Thank you.

7 CROSS-EXAMINATION

8 MR. MERCIER: My questions really
9 pertain to the third set of interrogatories that
10 were submitted. I'm just going to start off with
11 response number 120. There is a diagram in there,
12 and it appears the scale is off. It says one inch
13 equals 80. I just did a rough calculation. If
14 someone on the panel could just check that while
15 I'm asking other questions, that would be great
16 because I might refer to that document a little
17 bit later.

18 So that said, I'll just move right to
19 number 124 which has to do with the ZREC
20 contracts. Yes.

21 THE WITNESS (Colavito): I can answer
22 your question.

23 MR. MERCIER: Sure.

24 THE WITNESS (Colavito): This drawing
25 is designed to be printed on a 36 by 24 sheet, and

1 the scale there said it should measure one inch,
2 if the scale is correct. So when printed on an
3 8-and-a-half by 11 in portrait mode, it would not
4 be to scale.

5 MR. MERCIER: I'm sorry, could you
6 repeat the second part?

7 THE WITNESS (Colavito): When printed
8 on an 8-and-a-half by 11 sheet or 11-by-17 sheet,
9 it would not be to scale.

10 MR. MERCIER: Okay.

11 THE WITNESS (Colavito): So the scale
12 underneath it said "should measure one inch," if
13 you look in the title block on the right-hand side
14 just below the date.

15 MR. MERCIER: I can barely read it.
16 Thank you.

17 THE WITNESS (Colavito): It also
18 indicates the original sheet size right above that
19 which is 36 by 24.

20 MR. MERCIER: Great. Thank you very
21 much.

22 Just moving to number 124, the response
23 basically states that Chatfield Solar has two ZREC
24 contracts. Is each contract based on a specific
25 output size?

1 THE WITNESS (Partyka): Yes, it is.

2 MR. MERCIER: And what size would they
3 be roughly?

4 THE WITNESS (Partyka): One megawatt
5 AC.

6 MR. MERCIER: And they're both proposed
7 for this parcel?

8 THE WITNESS (Partyka): That's correct.

9 MR. MERCIER: When the contracts are
10 issued, are there geographical limits, like say,
11 you know, the A contract is the north side, the B
12 contract the south side, something like that?

13 THE WITNESS (Partyka): I don't know of
14 any geographical limits. I know the site is site
15 specific, but I'd have to get back to you on any
16 limitations.

17 MR. MERCIER: Now, are the two issued
18 contracts, are they independent of each other such
19 that Chatfield could elect just to build one and
20 not the other?

21 THE WITNESS (Partyka): Yes, they are
22 independent of each other.

23 MR. MERCIER: Thank you. I'm going to
24 move over to the site plans on response number
25 112. Now, looking at the east side of the north

1 field area, the main field, I'll call it, there
2 appears to be a vehicle lane between the trench
3 and clearing limits roughly. And I noticed the
4 grades in there were like approximately 15 to 25
5 percent side slope. Is that slope okay for
6 vehicles to drive on? Do you know of any hazards
7 of a vehicle driving on a slope such as that?

8 THE WITNESS (Colavito): I can't
9 testify to the navigability of that slope. I'm
10 not an expert in that.

11 MR. MERCIER: Have you designed other
12 projects with slopes like that?

13 THE WITNESS (Colavito): Yes, we have.
14 The typical maximum slope of most of the racking
15 systems we use is about 30 percent.

16 MR. MERCIER: I meant for vehicle use
17 because it's a vehicle lane.

18 THE WITNESS (Colavito): We've designed
19 projects on many types of steep slopes for PV
20 arrays. The drive aisles are not our expertise.
21 I'm sorry.

22 MR. MERCIER: Did you consult with the
23 fire department who had concerns regarding access
24 regarding that particular slope in that area?

25 THE WITNESS (Colavito): Yes, we did.

1 MR. MERCIER: On that slope?

2 THE WITNESS (Colavito): We didn't get
3 very specific about the exact location and slope
4 at every spot around the perimeter of the array,
5 but we did talk about leaving an access aisle for
6 them.

7 MR. MERCIER: And if I just flip to
8 plan 1B, just south of the vernal pool number 2,
9 in the area where it says 46B, there is kind
10 of like a -- it's not really legible here, but on
11 some of the other plans it's kind of a little
12 knoll, a little hill. Would that little hill have
13 to be leveled, graded out for the access lane
14 there?

15 THE WITNESS (Colavito): I'm sorry, I
16 don't see topography on the plan that you're
17 discussing.

18 MR. MERCIER: I'll have to flip to some
19 other plans that show it clearly. Anybody else
20 familiar with the site that has that little knoll?

21 MR. McDERMOTT: I'm sorry, Mr. Mercier,
22 where is the area of the --

23 MR. MERCIER: Right where it says 46B.
24 If you look closely, you'll see like all the
25 little lines kind of compress south of the vernal

1 pool.

2 MR. McDERMOTT: Thank you. That
3 helped.

4 THE WITNESS (Colavito): I found the
5 plan that shows the topography. We do not have
6 any plans to grade that area.

7 MR. MERCIER: Okay. So it's your
8 contention that vehicles could actually go right
9 over that little rise no problem?

10 THE WITNESS (Colavito): We expect that
11 is within the -- it's not necessarily in the 20
12 foot offset between the fence and the PV array.

13 MR. MERCIER: Right. I believe it
14 shows an access road there and a bridge going
15 right over it.

16 (Pause.)

17 THE WITNESS (Colavito): That would
18 probably have to be graded out.

19 MR. MERCIER: Thank you. I'm going to
20 look at the site plan within response number 117.
21 And I think that's just a detail sheet. And the
22 red box on the plan kind of details construction
23 sequencing, other notes. So just so I understand,
24 once clearing is done for a specific phase, the
25 sediment traps will be constructed; is that

1 correct?

2 THE WITNESS (Andrews): That's correct.

3 MR. MERCIER: And once the trenches are
4 installed, then you'll proceed doing the post
5 panels and wiring and things of that nature.
6 Correct?

7 THE WITNESS (Andrews): Correct.

8 MR. MERCIER: Now, I was looking at the
9 infiltration basin notes, and that's number 8 down
10 there. It basically says avoid compaction of the
11 infiltration area and surrounding soils during
12 construction. I'm just curious how you're going
13 to do that when you're installing your racking,
14 your posts, the panels and wiring, when pretty
15 much most of the rows are over the trenches. How
16 are those going to be maintained so the integrity
17 is maintained for the life of the project and
18 during construction?

19 THE WITNESS (Andrews): I'm sorry,
20 could you repeat the location? You mentioned
21 number 8?

22 MR. MERCIER: Yes. It basically says
23 "Compaction of the infiltration area and
24 surrounding soils during construction should be
25 avoided." I'm trying to figure out how you're

1 going to install the equipment without impacting
2 those trenches.

3 MR. McDERMOTT: Mr. Mercier, I'm sorry.
4 I don't see a note 8.

5 MR. MERCIER: I counted it down myself,
6 I just physically counted down.

7 MR. McDERMOTT: Okay. So there are a
8 number of notes. That's why I was --

9 MR. MERCIER: This is under
10 infiltration basin notes.

11 MR. McDERMOTT: Okay. Thank you very
12 much.

13 MR. MERCIER: I just numbered them
14 myself.

15 THE WITNESS (Colavito): The intent is
16 that the foundations for the PV array will
17 straddle the basin to avoid having posts directly
18 in that infiltration basin.

19 MR. MERCIER: Okay. I know some of the
20 grading areas associated with the basin is about
21 10 feet wide or so. Is that going to be enough
22 room for you to install your posts without
23 disturbing the basins?

24 THE WITNESS (Colavito): I would have
25 to study it more carefully.

1 MR. MERCIER: And how about, say you
2 could get the posts in there, how are you going to
3 do the panels and the racking?

4 THE WITNESS (Colavito): Those are done
5 manually.

6 MR. MERCIER: Physically carry that
7 material over?

8 THE WITNESS (Colavito): Yeah, the
9 modules could be brought in from other directions
10 and dropped near the point where they need to be
11 put in, and then they'd be manually lifted with
12 two workers and placed in place and then put
13 together with manual battery-powered tools and
14 things.

15 MR. MERCIER: I understand you're
16 phasing the project. So when you're constructing
17 each phase, you have your equipment out there,
18 your post drivers and other -- pickup trucks and
19 things, you're driving all over the place
20 disturbing the soil. What type of material, if
21 any, are you going to be applying to the soil
22 while you're doing construction to reduce any
23 erosive forces, or are you just going to rely on
24 the temporary traps and the perimeter erosion
25 controls to control any sediment flows from heavy

1 rains?

2 THE WITNESS (Andrews): So we've got a
3 couple of different options. Obviously, there's
4 going to be a fair amount of clearing proposed on
5 the site, and the wood chips associated with brush
6 clearing, et cetera, would be retained for that.
7 Beyond that, and on a variety of projects that
8 I've accomplished actually with Standard Solar,
9 we've used tackifiers as well on an as-needed
10 basis to stabilize the surface as well as we've
11 also used straw, broadcasted straw as well, which
12 would be applied on an as-needed basis based on
13 the inspections that would be provided.

14 MR. MERCIER: Great. Thank you. I'm
15 going to move down in that column there, in the
16 red column. It says "Inspection and Maintenance"
17 near the bottom. Now, the first note that's not
18 numbered says towards the end that the fabric and
19 stone, the bottom of the trench might have to be
20 removed and the subsurface tilled. So I'm trying
21 to figure out what type of machinery or equipment
22 you're going to have to use to do that activity.

23 THE WITNESS (Andrews): We definitely
24 discussed that. It's going to be difficult to get
25 mechanized equipment in there, which is why the

1 emphasis on protection of the stabilization
2 throughout construction is going to be so
3 important. Obviously, we don't want to go in and
4 have to handle that by hand. The anticipation is
5 that the surface of those structures, the set
6 trenches which are to be transitioned over to
7 infiltration trenches, would actually be
8 accomplished by hand. And we talked about that
9 using low pressure equipment basically to cart the
10 material out of the site. But the approach to
11 that would be to minimize that, mitigate the
12 impacts during construction, and to actually do
13 the final cleaning by hand.

14 MR. MERCIER: What about
15 post-construction once they're in there and over
16 time? I know you have some kind of monitoring
17 well system. But if it's indicating there's some
18 kind of problem with that and you have to dig that
19 up, I think that's what this note refers to, how
20 would you do that?

21 THE WITNESS (Andrews): From both
22 perspectives, that would have to be accomplished
23 by hand. It's very limited. The access to those
24 is very limited. As you know, it straddles some
25 of the arrays, so we'd be very limited on the

1 equipment that we'd be able to get in there, and
2 mechanized equipment would be utilized where
3 appropriate and where we can in the roadway areas,
4 and the rest of it would actually have to be
5 accomplished by hand.

6 MR. MERCIER: Reading through the
7 notes, I also saw that sand might be used as a
8 base material instead of fabric and gravel. Now,
9 is there any type of post-construction maintenance
10 issue with the sand itself? Is it more
11 advantageous to have that over the fabric and
12 gravel?

13 THE WITNESS (Andrews): We typically
14 will use sand interchangeably with fabric, and
15 depending on the availability and the location of
16 the particular project, we'll make that decision
17 during construction. And if sand is readily
18 available, we would typically prefer sand to the
19 fabric itself. From a performance perspective,
20 depending on the type of sand and the ability to
21 actually meet the specification of the sand, I
22 think the two perform very well parallel.

23 MR. MERCIER: On that same sheet I see
24 the specification for the stilling basin, and I
25 didn't see the depth indicated. Does anybody have

1 that information?

2 THE WITNESS (Andrews): 2 feet.

3 MR. MERCIER: Okay. So that's 2 feet
4 below grade?

5 THE WITNESS (Andrews): Exactly, yeah.

6 MR. MERCIER: And that's proposed in a
7 wetland area, correct?

8 THE WITNESS (Andrews): The
9 infiltration trenches?

10 MR. MERCIER: No, this is the stilling
11 basin.

12 THE WITNESS (Andrews): Oh, I'm sorry.

13 MR. MERCIER: Let's go back.

14 THE WITNESS (Andrews): That's the
15 outlet for the pipe, yes. Yes, it is 2 feet.

16 MR. MERCIER: Okay. And that's going
17 to be excavated within a wetland area?

18 THE WITNESS (Andrews): Yes, that's
19 correct.

20 MR. MERCIER: What's the bottom
21 material of the basin, is it just gravel?

22 THE WITNESS (Andrews): Riprap, yes,
23 stone.

24 MR. MERCIER: So if you're excavating
25 into the wetland, do you have any issue with

1 groundwater percolating up into the basin?

2 THE WITNESS (Andrews): Nothing we're
3 concerned with. We'll be able to set the stone
4 product, and certainly it's going to sink to the
5 base at that particular location.

6 MR. MERCIER: Is the purpose of the
7 basin to store water?

8 THE WITNESS (Andrews): No. The actual
9 purpose is to provide a deeper receiving area so
10 that it reduces the velocity and mitigates erosion
11 at the discharge of the pipe.

12 MR. MERCIER: So if it's in a wetland
13 and the groundwater is high, it could hold water?

14 THE WITNESS (Andrews): It could become
15 wet, yes, exactly.

16 MR. MERCIER: Moving on to number 129,
17 there was a few projects listed that Chatfield
18 Solar constructed, or Standard Solar, for that
19 matter, that used a flush tree removal method, and
20 one was in Stafford, Connecticut at the school
21 property.

22 THE WITNESS (Andrews): Yes.

23 MR. MERCIER: Is anybody on the panel
24 familiar with that site after it was constructed?

25 THE WITNESS (Colavito): Yes.

1 MR. MERCIER: When was the last time
2 you visited that site?

3 THE WITNESS (Colavito): I personally
4 have not visited the site, but my colleague, Chuck
5 Geppi, has visited the site several times.

6 THE WITNESS (Geppi): It's been a few
7 years.

8 MR. MERCIER: Okay. Are there any
9 ongoing issues with vegetation establishment in
10 the solar field at that site?

11 THE WITNESS (Geppi): I can't speak to
12 that.

13 MR. LYNCH: Can you come to a
14 microphone?

15 THE WITNESS (Colavito): We cannot
16 speak to that. He hasn't been there recently
17 enough. And we do have regular communications
18 with the site host, and he has not mentioned any
19 concerns or issue associated with that.

20 MR. MERCIER: Thank you. Here's a
21 question pertaining to a previous submission. It
22 was by DEEP on February 19th that was addressed to
23 Chatfield. It had to do with the two plants and
24 the whip-poor-will that could occur at the site.
25 And the DEEP requested site surveys for those. I

1 just want to know what the status is. Is there an
2 intent to do the surveys for the two plants and
3 the bird?

4 THE WITNESS (Logan): George Logan, for
5 the record, REMA Ecological Services. So our
6 surveys were done and just outside of the
7 migratory season for the whip-poor-will, and
8 somewhat at the edge for the two plants. However,
9 we did do a survey and we based it on
10 recommendations based on habitat that was out
11 there. So there was -- I think it's in the
12 record -- a report that we put together, it was
13 November 5th, that talked about that.

14 Subsequently, we've been in
15 communication with Ms. Dawn McKay of DEEP. She
16 has requested that we put together a site-specific
17 habitat enhancement plan for the whip-poor-will
18 and for one of the two plants, the orchid, as you
19 might recall, and we're in the process of exactly
20 doing that. We have revisited the site just this
21 past week to hone into the specific habitat area
22 so that we can put our plan together that's
23 specific of each of these areas. And I think all
24 of these areas are now shown on the revised plans
25 that were submitted.

1 There's a table in the upper right-hand
2 corner of sheet drawing 1A. It's very small for
3 me to see it, but it says habitat enhancement
4 areas. It starts with A and ends with M. So the
5 report that we're in the process of preparing will
6 give very specific habitat enhancement procedures,
7 so not only in implementing the plan but also for
8 long-term maintenance.

9 MR. MERCIER: Okay. Did she recommend
10 an actual site survey in that letter?

11 THE WITNESS (Logan): A national site
12 survey?

13 MR. MERCIER: A site survey, an actual
14 site survey.

15 THE WITNESS (Logan): Yes, she did.

16 MR. MERCIER: So my question is, are
17 you going to do the surveys in addition to the
18 mitigation that you talked about?

19 THE WITNESS (Logan): The emails that
20 we've had back and forth with Ms. McKay indicated
21 that she was more interested in the habitat
22 enhancement plan based on life requirements for
23 the species rather than doing the survey. So as
24 of now she has not requested that we do the survey
25 but just produce the habitat enhancement plan.

1 MR. MERCIER: So since this letter came
2 out on February 19th, you've had ongoing
3 discussions, and now she's leaning towards the
4 management plan which some elements are in these
5 site plans here?

6 THE WITNESS (Logan): Correct.

7 MR. MERCIER: Thank you.

8 THE WITNESS (McManus): Jim McManus,
9 JMM Wetland Consulting Services. She is actually
10 asking us to put something together that says
11 that assume a positive. So everything we're
12 putting together assumes that that orchid is there
13 and that the whip-poor-will is using the site, and
14 forego of a specific site review or visit.

15 MR. MERCIER: Just out of curiosity, if
16 the orchid is in the solar field area, is the
17 method just to remove it manually, or how would
18 you preserve that?

19 THE WITNESS (Logan): Ms. Sigrun Gadwa
20 is here from my company. She's our botanist. So
21 she might want to supplement some of this
22 information.

23 In our understanding, if the orchid is
24 out there, there's two ways it will be there.
25 It's either physically there and we haven't seen

1 it, but it would be in areas of wetlands or
2 adjacent to wetlands and moist areas, most of
3 which we're leaving alone, or it is in the
4 understory of barberry, so it's in the seed bank,
5 if you will. And once the barberry is removed in
6 some of these areas that we're proposing, such as
7 habitat enhancement area A or B, if the orchid is
8 there, obviously then it will be able to come up.
9 So we don't think that the orchid would
10 necessarily be found in the bulk of the areas that
11 the arrays would be in because they're not the
12 right kind of habitat.

13 MR. MERCIER: I believe you said either
14 in wetlands or adjacent areas to the wetlands.

15 THE WITNESS (Logan): Right, it's more
16 like a facultative species.

17 MR. MERCIER: So moist areas adjacent
18 to the wetlands?

19 THE WITNESS (Logan): Correct.

20 MR. MERCIER: In line with that request
21 from DEEP, there was also a statement in the
22 original petition regarding vernal pools and a
23 survey that will occur in the spring 2019.

24 THE WITNESS (Logan): That is correct.

25 MR. MERCIER: That was in the JMM

1 report. What's the status of that survey?

2 THE WITNESS (McManus): As to date, we
3 have visited the site. We have found no breeding
4 activity as of yet. However, we are going to
5 continue into April and report back with our
6 findings in the next two to three weeks.

7 MR. MERCIER: This has been a colder
8 than normal March, right? So potentially,
9 according to say the weather, would you agree this
10 is a colder than normal March?

11 THE WITNESS (McManus): It depends.
12 I'm doing some work in Greenwich, and their pools
13 are teaming. We're a little bit behind them.
14 But, yeah, it's been an odd spring, for sure, or
15 odd winter/spring. But yes, we will certainly
16 know by the end of April if this place is being
17 used for breeding habitat for sure. I'm very
18 confident in that.

19 THE WITNESS (Logan): One
20 preliminary --

21 MR. MERCIER: Just for a second.

22 THE WITNESS (Logan): Yes.

23 MR. MERCIER: So you'll know by the end
24 of April, but you're going to wrap up your study
25 in two, three weeks?

1 THE WITNESS (McManus): Well, again, if
2 Mother Nature doesn't want to cooperate, we will
3 continue our site visits until we have a
4 definitive answer. And I'm very confident by the
5 end of April if they're using the pools we'll
6 know.

7 MR. MERCIER: Okay. Thank you.

8 THE WITNESS (Logan): Also, this past
9 Sunday, just to give you a preliminary, we visited
10 the three areas, including the offsite one to the
11 south of the property boundary. There was no
12 activity as far as obligate vernal pool species.
13 However, in the farm pond, which by the way is
14 about a little over 4 feet deep in the middle, we
15 did find a plethora of red-spotted newts which are
16 aquatic species that like these kinds of habitats,
17 so permanent, more permanent water bodies. But
18 also the issue is that red-spotted newts are
19 predatory of larvae of obligate vernal pool
20 species. So that gives us even maybe another
21 indication that the potential for the farm pond of
22 being a viable vernal pool has not been lowered
23 yet more, but of course we will continue our
24 studies.

25 MR. MERCIER: Thank you. Related to

1 the vernal pools is interrogatory response number
2 115, which I have a couple of questions on. In
3 that response there's a chart at the bottom and
4 two columns labeled "disturbance area." Are the
5 disturbance area values in the chart, there's one
6 for 100 foot buffer and one for 750 buffer, those
7 pertain to the development of the solar field
8 itself. Correct?

9 THE WITNESS (Andrews): Could you
10 repeat your question, please? I'm sorry, I don't
11 believe I heard it completely.

12 MR. MERCIER: For instance, looking at
13 the 750 foot buffer value, we'll just say PVP 2,
14 the first one, it lists 12.56 acres. Now, are you
15 starting from zero, and the development of a solar
16 project will now disturb 12.56 acres of the 750
17 foot buffer?

18 THE WITNESS (Andrews): So the
19 percentage disturbed at that particular location
20 is 27.54, but you're including the roads in there.
21 That includes existing disturbance as well.

22 Does that answer your question?

23 MR. MERCIER: Okay. Let's look at the
24 value for PVP 1A, and that also lists about 12.45
25 acres, about 27 percent. So if you use that other

1 diagram I was talking about in number 120 and
2 scale that out, your 750 foot buffer, if you look
3 at the buffer, it appears that a quarter of the
4 area is already disturbed. So that's in line with
5 the -- so it's about 25 percent already disturbed,
6 but if you're adding solar panels and clearing the
7 fields right adjacent to the east side of the
8 buffer and the south side, wouldn't the percentage
9 go up?

10 (Pause.)

11 MR. MERCIER: I guess another way to
12 look at it is, look at PVP 2, the value, it says
13 27 percent, and if you look at the site plan, that
14 PVP 2 is right in the center of the parcel which
15 is, if you measure out 750 feet, it's pretty much
16 all wooded. Now, if the go to PVP 1A, which is
17 also listed about 27 percent, but that buffer area
18 includes a heavily developed area to the
19 northwest. All right. So basically what you're
20 saying is these percentages include existing
21 development and proposed development?

22 THE WITNESS (Morrison): Yes.

23 MR. MERCIER: Okay. Do you have any
24 values for the existing development in each of
25 these zones?

1 THE WITNESS (Morrison): No.

2 MR. McDERMOTT: Just to be clear, Mr.
3 Mercier, I think the answer to your last question
4 was yes. I don't know if you heard that.

5 MR. MERCIER: I did hear that.

6 MR. McDERMOTT: Okay.

7 MR. MERCIER: I just want to know if
8 you have the values. You don't have those?

9 THE WITNESS (Morrison): No.

10 MR. MERCIER: Thank you. Also included
11 within 115 is the directional corridor document
12 from the Army Corps. In looking at the guidance
13 document provided, it shows the vernal pool, and
14 Figures 3b and 3c are probably what the Army Corps
15 is referring to as the directional dispersion for
16 potential species, and it's kind of a directional
17 cone going outward. Looking at the Figures 3b and
18 3c, I believe they start off with 100 foot buffer
19 in their example. Is that correct?

20 THE WITNESS (Andrews): Yes.

21 MR. MERCIER: And then it's a
22 directional cone that spreads outward; is that
23 correct?

24 THE WITNESS (Andrews): Yes.

25 MR. MERCIER: So in the case of we'll

1 just say vernal pool 2, which is an ongoing study
2 right now, does the directional guidance model
3 really apply to vernal pool 2?

4 THE WITNESS (Andrews): I'm sorry?

5 MR. MERCIER: Is there 100 foot buffer
6 around vernal pool 2?

7 THE WITNESS (Andrews): We provided a
8 50 foot buffer.

9 MR. MERCIER: Is there actually any
10 associated undisturbed forested habitat around
11 that 50 foot buffer, upland habitat such as the
12 guidance document shows, or is that essentially
13 surrounded by solar panels and a stream?

14 THE WITNESS (McManus): There is a
15 corridor that goes to the wetland from the
16 northwest that comes through potential vernal pool
17 number 2, and then it continues in an easterly
18 direction. However, we also are proposing a
19 shrub-scrub enhancement area just to the north.

20 MR. MERCIER: I understood that. I
21 just wanted to know if there was a forested
22 upland, undisturbed forested upland adjacent to
23 that vernal pool beyond the buffer.

24 THE WITNESS (McManus): A small area.
25 There would be a small area.

1 MR. MERCIER: Very small.

2 THE WITNESS (Logan): So if I may,
3 let's make the assumption that VP 2 ends up being
4 a viable say tier 1 vernal pool. There is
5 obviously a lot of forest that's nearby but not
6 immediately adjacent to it that's been left
7 undisturbed. Species that would use -- obligate
8 vernal pool species that would use said VP 2 would
9 have no issue crossing through the array to
10 migrate from areas that are offsite that are
11 currently forested and potentially are prime
12 habitat for terrestrial life cycle.

13 MR. MERCIER: Would they prefer to
14 migrate through a meadow or a wooded area?

15 THE WITNESS (Logan): Honestly, this is
16 such a short area that during migration it
17 wouldn't make any difference. The only criteria
18 that they would need is to stay hydrated. So if
19 the vegetation that's there, which will be mostly
20 herbaceous, obviously, during a rainstorm which is
21 the time during which they migrate, this would not
22 be an impediment whatsoever, they would cross
23 there. The impediment would be if we had a major
24 roadway there, so you obviously don't have that.

25 MR. MERCIER: Speaking of the roadway,

1 so the stilling basin, could that act as a --
2 since it's going to be in the wetland area, that
3 could act as a decoy pool for some of these
4 species, and if they do successfully lay eggs in
5 there they could get get washed out during heavy
6 rain. Would that be possible?

7 THE WITNESS (Logan): That is possible,
8 indeed, and so that's something that we would have
9 to check out in the field to make sure that that
10 doesn't become the case. Obviously, it's a small,
11 rather small area. It would only retain a little
12 bit of water. Typically if you have vernal pool
13 species, they don't go to areas that are marginal
14 or suboptimal. They will go to the areas that are
15 optimal. And the optimal area, if indeed that's
16 the case, would be seasonally flooded areas that
17 have quiet water, not running water.

18 MR. MERCIER: Just back to the Army
19 Corps concept that's in here, I believe it
20 basically says there should be some type of
21 assessment done if you're going to use that
22 concept of habitat suitability around the pool.
23 Was that type of assessment done for this project?

24 THE WITNESS (Logan): To be honest with
25 you, I was not involved in that part. I came in a

1 little later when the listed species were, so our
2 company was mostly gravitated in the listed
3 species. Obviously, I'm a professional wetland
4 scientist, so my colleague, Jim McManus, and I
5 have collaborated. So I was not involved in
6 making that assessment, but I'd be more than happy
7 to look at it and comment.

8 MR. MERCIER: Just going back quickly
9 to the critical terrestrial habitat values, do you
10 have any other documentation here that shows any
11 type of mapping you performed to determine the
12 percentages that were submitted in that
13 interrogatory response?

14 THE WITNESS (Morrison): Not that was
15 printed out, no. I can submit that.

16 MR. MERCIER: I have no other
17 questions. Thank you.

18 THE VICE CHAIRMAN: Thank you, Mr.
19 Mercier. I'm now going to turn to the Council
20 members for cross-examination who were not
21 afforded the opportunity at the last hearing. And
22 I will indicate that Dr. Klemens who was here last
23 time cannot make it today because he had surgery
24 and has provided some questions which Mr. Hannon
25 will handle in addition to asking his own

1 questions of the applicant.

2 Mr. Hannon.

3 MR. HANNON: Thank you, Mr. Chairman.

4 I tried to get this in somewhat of an
5 order, so hopefully it's easier to follow. My
6 starting comments are from the original petition,
7 so I've got some page numbers that I can try and
8 associate to make it easier for everybody to
9 follow. On page 9, originally there was an area
10 identified to access the southern upland portions
11 of the land, a small wetlands crossing with a 28
12 foot long, 12 inch HDPE pipe at 11.4 slope. That
13 has been eliminated from the plans, and there's a
14 new proposal that is going in the southern portion
15 of the property which now talks about a 12 foot
16 wide crossing 25 feet, 15 inch HDPE pipe, 4
17 percent slope.

18 One of the questions I have about that
19 is there's a comment made on page 10 that no
20 construction will occur within 100 foot buffer of
21 the vernal pools. Is that still an accurate
22 statement based on the change of the plans for
23 that wetlands crossing?

24 THE WITNESS (Andrews): That distance
25 scaling on the drawing is about 80 feet.

1 MR. HANNON: That's consistent with
2 what I found, so I just wanted to verify that for
3 the record. So then in that respect then there is
4 some construction that is taking place within 100
5 feet of the vernal pools?

6 THE WITNESS (Andrews): If that
7 particular area is documented as being an active
8 vernal pool, then that would be the case.

9 MR. HANNON: Yes, the vernal pool
10 number 2. Okay.

11 In the upland review local regulations
12 it talks about the upland review area being within
13 500 feet of the boundary of any vernal pool and
14 within 100 feet of the boundary of any wetlands or
15 watercourse. I believe you're going in and
16 proposing to cut within 50 feet of vernal pools,
17 and in many areas cutting within 10 feet of the
18 wetlands but in some areas actually going in and
19 removing trees in the wetlands, granted not
20 grubbing, but flush cutting. Is that correct?

21 THE WITNESS (Andrews): Yes.

22 MR. HANNON: With what you're proposing
23 to do.

24 THE WITNESS (Partyka): No cutting in
25 the wetlands.

1 MR. HANNON: I believe that there are
2 some trees that are supposed to be flush cut in
3 the wetlands, but they're not being grubbed. I
4 think it's on that southern small wetland area.

5 THE WITNESS (Andrews): So there are
6 four actual locations where we are proposing
7 clearing within the wetlands. Those are
8 identified in Figure 3 of the environmental
9 assessment. And one of those particular areas is
10 where the culvert is located, so there would be
11 actually more than just clearing in that
12 particular area. There would be construction as
13 well. But those limited areas we are indeed
14 proposing clearing and basically leaving the
15 stumps in place with the exception of the
16 construction area.

17 MR. HANNON: And part of the reason why
18 I'm raising it is because the Siting Council
19 overrides local jurisdiction. So with the town's
20 concerns about how close people do work towards a
21 wetland area or a vernal pool and how close you
22 are, I think it's roughly about 5 percent of what
23 the town typically looks for. Should we be taking
24 that into consideration sort of the town's
25 requirements on this?

1 THE WITNESS (Andrews): I can't answer
2 that question.

3 MR. HANNON: Okay. On page 16 it
4 identifies wetland A is associated with a
5 semi-perennial to perennial watercourse which is
6 gently meandering through a nearly level forested
7 swamp. The swamp area, which has also delineated
8 a number of pictures that were provided, I think
9 that's more in the northern portion, but that area
10 does not really dry up, does it?

11 THE WITNESS (McManus): It won't have
12 standing water on the surface, but I would expect
13 that it would be saturated for almost the entire
14 year.

15 MR. HANNON: Okay. The reason I'm
16 asking is because the state definition of a
17 watercourse includes swamps. So if it is a swamp
18 that's there, I'm just kind of curious as to why
19 we keep talking about semi-perennial watercourses
20 out there.

21 THE WITNESS (McManus): Because though
22 it is a swamp, it does have a semi to perennial
23 watercourse that meanders through the organic
24 swamp, so there's actually two things.

25 MR. HANNON: But if by definition a

1 swamp is part of a watercourse, that's kind of
2 where I'm going with that. So it just seems it
3 might be a little inconsistent, but I understand
4 what you're saying.

5 On page 15 it's the map. It shows tree
6 clearing along virtually the entire boundary of
7 wetlands A. So what impact might this have, the
8 tree clearing, on the swamp area? I'm looking
9 more from a thermal perspective because I believe
10 that in the documents there's language that ties
11 the thermal pollution into tree clearing, not so
12 much surface water. So by going in and clearing
13 the trees pretty much up to maybe 10 feet around
14 the wetlands, what impact might that have on that
15 standing water that could be found there?

16 THE WITNESS (McManus): It's a good
17 question. On our side, the wetlands side, we do
18 have a proposed habitat and planting area called
19 out on your sheets as "I." And in conjunction
20 with the trenches, and I'll let the engineers deal
21 with that, but the theory is once the water gets
22 off of the panels, hits the ground, goes through
23 the trenches, goes through our planted small
24 buffer and into the wetland, the thermal impact
25 should be diminished.

1 MR. HANNON: I'm not disputing that as
2 it relates to surface water. I'm talking about
3 standing water that at one point in time was
4 shaded by the trees that are on the site versus if
5 you clear those trees what's going to happen to
6 that standing water?

7 THE WITNESS (Logan): So -- and I think
8 this is something that was in one of the responses
9 to one of the interrogatories. So from the
10 standing water, for the most part, this swamp
11 might have some small seasonally flooded areas,
12 but it's an organic swamp, which means it's
13 mostly, its ecologic regime is saturated, which
14 means saturated at the surface, it does not have a
15 lot of standing water. The standing water is
16 going to be mostly associated with the brook.

17 Now, in the northern portion of the
18 site indeed the brook comes close to the
19 delineated wetland boundary. In some places it
20 might be 10 feet, in some places a little further.
21 That goes on for about 330 feet, and then the
22 brook takes a sharp easterly turn and goes to the
23 other side of the swamp. So really the only place
24 that we're concerned for potential thermal impacts
25 not based on what's happening in the array at the

1 solar field but what's happening proximal to that
2 is that small little section that Jim was just
3 talking about where there's still going to be
4 several, if you will, we're going to be several
5 trees in before we get to that standing water that
6 it provides shading. And then we have the habitat
7 enhancement area that we're talking about. So
8 being the fact that this is a relatively small
9 area that we're talking about in looking at the
10 entire site, potential impacts of these flooded
11 areas, particularly of the brook from thermal
12 impacts, is in our minds minimal.

13 MR. HANNON: On page 20 there's a
14 reference made to surface water bodies. And I had
15 asked this the last time, but I would like to get
16 a clarification from you as to a definition of
17 surface water body and surface waters. I'd like
18 to know what you consider to be the difference
19 between the two there.

20 THE WITNESS (Colavito): There's
21 already an answer to that in one of the
22 interrogatories. I need to look at which number.

23 MR. HANNON: Okay. I didn't see it, so
24 if it's one of the most recent ones --

25 THE WITNESS (Colavito): It is one of

1 the most recent ones.

2 MR. McDERMOTT: Mr. Hannon, if you want
3 to follow along, I believe the reference is Siting
4 Council Question 119.

5 THE WITNESS (Colavito): It says,
6 "Referring to the Petition on Environmental
7 Assessment, provide the following: What is the
8 effective date of the referenced FEMA map?"

9 Under, it says, Section 2.7.1 of part B
10 of question 119 is, "Under State of Connecticut
11 definition, are there surface waters on the
12 proposed site? If so, provide their location."

13 And then we answered in part B to
14 CSC-119. There's a long answer explaining that.

15 MR. HANNON: Okay. But I guess where
16 my question comes in is because there's a
17 statement that says there are no surface water
18 bodies on this site. So this is where I'm a
19 little confused because things like ponds, aren't
20 they typically considered a surface water body?

21 THE WITNESS (Morrison): When we wrote
22 this originally and we amended it in the later set
23 of interrogatories, we were looking at classified
24 surface water bodies and groundwater bodies on the
25 Connecticut DEEP statutes, and we submitted in the

1 third set a map that they submit, whether it's
2 classified A for recreation, for fishing,
3 drinking, that sort of thing. And that's what I
4 meant when I said there was no classified surface
5 water bodies on the site.

6 So I amended that in our recent set of
7 interrogatories, but yes, there's the vernal
8 pools, the ponds, the actual definition from the
9 state of what would they consider a water body.

10 MR. HANNON: Okay. Thank you. The
11 next document is the environmental assessment that
12 was done by Loureiro. I've just got some
13 questions there on page 2-5. There's a comment,
14 potential vernal pool number 1 floods with up to
15 10 inches of water during the breeding season.
16 Potential vernal pools 2 and 3, depths likely
17 greater than one foot.

18 So, if people weren't out there to
19 actually assess it during the season, where did
20 those numbers come from?

21 THE WITNESS (McManus): Those numbers
22 came from when we were on the field during the off
23 season, and that's what we found during the off
24 season. Now, last year was a very unusual year.
25 We seemed to have spring-like conditions

1 throughout the entire year. However, in our
2 recent visits we indicate that the farm pond is
3 much deeper than a foot. It's up to probably 4
4 feet, right?

5 THE WITNESS (Logan): 4 plus.

6 THE WITNESS (McManus): 4 plus in the
7 center. And the other two were under assessment
8 today, but at that time during our assessment
9 that's what we determined in those three areas,
10 the two onsite and the one just offsite.

11 MR. HANNON: So those elevations are
12 based on what you actually saw when you were out
13 there in the fall?

14 THE WITNESS (McManus): Yes.

15 MR. HANNON: Okay. I wasn't sure. I
16 wasn't sure if that's what was actually there, or
17 you were extrapolating saying I think in the
18 spring it's this.

19 THE WITNESS (McManus): No, that is
20 what we indicated.

21 MR. HANNON: On page 2-6 there's a
22 statement, "State agencies are required to ensure
23 that any activity authorized, funded or performed
24 by a state agency does not threaten the continued
25 existence of endangered or threatened species."

1 I guess my question is, what does that
2 have to do with this project because as far as I
3 know there's nothing about the state involved with
4 this, or are you saying that because of it being a
5 ZREC/LREC program the state is involved? I think
6 it's 2.5, the bullet number.

7 THE WITNESS (Andrews): Mr. Hannon,
8 that refers back to our requirement for
9 participation with the NDDB program associated
10 with the general permit for the DEEP for
11 stormwater management during construction
12 activities.

13 MR. HANNON: Okay. Thank you.

14 Okay, we answered that one.

15 Page 3-1. I just want to make sure the
16 only grubbing that is expected to take place on
17 the site is when stump locations may interfere
18 with the mounting posts for the solar panels?

19 THE WITNESS (Colavito): That's
20 correct.

21 THE WITNESS (Morrison): And at the
22 driveway.

23 THE WITNESS (Colavito): And where the
24 driveway is, the construction entrance.

25 MR. HANNON: Understood. On page 3-2,

1 "Based on these calculations, a 12 inch HDPE pipe
2 will be sufficient to carry the storm flow," but
3 there was a lot of information there, but I don't
4 remember seeing any information, or in at least as
5 much detail as the revised location, with the 15
6 inch pipe that's going in more in that southerly
7 location. So I'm just not sure how much more
8 complicated say the second site might be compared
9 with the first one. Is there a lot more fill
10 going into the stream in that area?

11 THE WITNESS (Morrison): No.

12 MR. HANNON: Or are they about the
13 same?

14 THE WITNESS (Morrison): They're about
15 the same. It was just a movement of the site for
16 the anticipated phasing and a relay out of the
17 arrays. We just shifted the crossing down to the
18 southern end, and the calculations are almost
19 exactly the same.

20 MR. HANNON: Okay. Thank you. Page
21 3-3, "Smaller, less mobile wildlife species could
22 experience direct mortality during clearing,
23 grading and construction activities."

24 I guess what kind of caught my
25 attention there, one is I didn't think there was

1 any grading that was being proposed.

2 THE WITNESS (Morrison): There's no
3 grading.

4 MR. HANNON: So that's just sort of a
5 general move it from here to here statement?

6 THE WITNESS (Morrison): Yeah.

7 MR. HANNON: Okay.

8 MR. McDERMOTT: Can I just make sure
9 the record is clear on what the answer was.

10 THE WITNESS (Morrison): There's no
11 grading. There's minimal grading proposed on the
12 site except in areas of the trenches.

13 MR. HANNON: On page 3-5, "Silt fences
14 or hay bales will be installed downstream."

15 Either one of those by themselves don't
16 really do much in the way of controlling erosion.
17 When they're combined it's better, but one of the
18 things you may want to consider is something along
19 the lines of silt socks, especially with all the
20 activity that you have draining down towards the
21 wetland area.

22 THE WITNESS (Morrison): We had talked
23 about beefing that up a little bit.

24 MR. HANNON: And part of the reason I
25 say that is because in the erosion sedimentation

1 control plan narrative it identifies upland soils
2 at the site consist of moderately well drained
3 Woodbridge, extremely stony, fine sandy loam.
4 Given the relatively steep slopes in the area of
5 construction, these soils are susceptible to
6 erosion during rainfall events. So if you've got
7 soils that are some somewhat erodible on the site,
8 you may just want to go that extra step to make
9 sure that you're in good shape.

10 THE WITNESS (Colavito): That's
11 acceptable to us. We'll work closely with our
12 civil engineers to identify the proper use of
13 them.

14 MR. HANNON: One of the things that I
15 was looking at -- and I'm going to need help with
16 you explaining this to me -- I was looking at the
17 swales that you are putting in, or I guess you can
18 call them infiltration basins. And the reason I'm
19 having a bit of an issue is, for example, the unit
20 that's furthest east it talks about the bottom
21 elevation at 263, the weir crest is at 265.
22 However, I think if the southern and northern end
23 of that basin the elevation is 264, so if the
24 elevation there is at 264, at what point in time
25 are you even going to get up to the 265 so the

1 water starts going over the weir?

2 And it's similar for the other three
3 structures also where it appears as though the
4 northern and southern elevations are lower,
5 whether it be 1 foot or 2 feet, lower than the
6 weir. So I'm not sure how the weir is going to
7 work and how much water is going to be maintained
8 in those basins.

9 THE WITNESS (Andrews): I think the
10 best way to explain that is the intent of the
11 infiltration structures is actually to intercept
12 over land flow and enhance infiltration and then
13 redistribute that flow as a sheet flow. As they
14 are constructed in the field, they're actually
15 going to have to be laid out in the field. The
16 topography that we're using here could be plus or
17 minus one foot as a function of the accuracy of
18 the survey itself, and the layout will be actually
19 adjusted in the field to accommodate the 2 foot
20 depth that's included in the detail. So I think
21 some of the elevations that we've defined in here
22 will definitely be field adjusted and/or the
23 location of that trench would be adjusted in the
24 field to actually accommodate the dimensions and
25 the function that were included in the design.

1 MR. HANNON: Okay. Because again, in
2 looking at the numbers, if you've got a low spot,
3 that's where the water is going first. And if
4 there's a 1 foot or 2 foot lower elevation than
5 the top of the weir, the water is not going
6 towards the weir.

7 THE WITNESS (Andrews): Our intent is
8 basically to have that evenly distributed along
9 the actual contour and follow the contour.

10 MR. HANNON: I guess one of the other
11 questions I have is because of what was identified
12 for like treatment area and some of the other land
13 cover that's being proposed for the site, some of
14 the enhancement areas it's talking about cutting
15 maybe, what, once every couple of years? My
16 question is if those areas are located outside of
17 the fence area, how do you access them, and then
18 with the area that's being planted under the
19 panels that's proposed, how do you propose to get
20 to that center portion when you have two of these
21 drainage swales sort of preventing you from
22 getting access? If you're talking about a couple
23 of foot high crushed stone weir, how do you
24 propose to do all the cutting in that area because
25 that's supposed to be cut, I guess, four to six

1 times a year?

2 THE WITNESS (Colavito): After
3 construction the weirs are smoothed out to
4 promote -- I can't explain as good as Alisa.
5 Could you explain that?

6 THE WITNESS (Andrews): Yeah.
7 Actually, we transitioned from the temporary sed
8 trap which has a fairly large berm on the
9 downstream side to a much lesser berm, if you
10 will. It's called an overflow berm. And
11 essentially we use that to redistribute. And the
12 equipment that we've actually used and actually
13 working with Standard Solar on another couple of
14 sites in Connecticut, there's a vendor that
15 actually accommodates solar facilities, and he's
16 actually performing maintenance on these all over
17 Connecticut and Massachusetts. And he has
18 specialized equipment that's actually designed to
19 get into some of these nook and cranny areas. He
20 also has a team of quite a few individuals with
21 backtrack string trimmers and such.

22 So from a maintenance perspective,
23 there are vendors out there that actually provide
24 teams with the equipment, specialized equipment
25 and such, to be able to accommodate situations

1 like this. And we have familiarity and have used
2 one of those vendors in state.

3 MR. HANNON: So I just want to make
4 sure. What you're saying is, assume this goes
5 forward, the plans get built by design, the goal
6 is to remove those stone weirs from those
7 infiltration units?

8 THE WITNESS (Andrews): That's correct,
9 yes.

10 MR. HANNON: Okay. I had some
11 questions. This goes back to Siting Council
12 Question 1-63A. In looking at the perimeter of
13 the property, there's a fence that's being
14 proposed around the entire perimeter. I guess can
15 you provide some details as to how you're
16 proposing to install the fence in the wetland
17 areas that it crosses, and can that create some
18 type of a problem? So, for example, branches fall
19 off trees, it floats downstream, you start
20 collecting leaves and other debris. Do you start
21 causing some potential flooding issues that
22 previously did not exist?

23 THE WITNESS (Andrews): The areas where
24 we are identifying a fence line within the
25 wetlands themselves, we have evaluated that and

1 actually plan to span those areas with the fence,
2 and those would be designed by a structural
3 engineer. So we would actually have a post on
4 both sides, and we would either use a rigid top
5 rail or a cable to actually cross that, and that
6 would be woven into the fabric of the fence, and
7 the fence would essentially sit there. So we
8 weren't proposing to actually enter the wetlands
9 to drive the piles and such, and the lower portion
10 of that fence would be somewhat flexible. We
11 would not be proposing a bottom rail or bottom
12 suspension on that.

13 MR. HANNON: Is this something that
14 might require some periodic maintenance just to
15 make sure that you don't have debris that catches
16 on the fence and ends up, like I said, potentially
17 ponding water behind it creating some flood
18 problems elsewhere?

19 THE WITNESS (Andrews): Absolutely.
20 There may be certain areas. I'd have to take a
21 look specifically. But any areas where we do get
22 accumulation during the regular inspections, that
23 would be so noted and addressed.

24 MR. HANNON: Is there a reason why the
25 24 inch metal discharge pipe that crosses under 80

1 isn't shown on the plans?

2 THE WITNESS (Andrews): We just didn't
3 pick that up in our survey, but it does convey
4 water underneath certainly.

5 MR. HANNON: Right. And I went down
6 and found it, and it's sticking out there, and
7 it's kind of hard to miss. Plus, there's a plenty
8 good channel coming out of the downstream side.

9 I do have some questions about sort of
10 water quality in general, and this goes back to
11 the first couple documents. I guess I'm still
12 having some issues in dealing with potential
13 thermal impacts which are in the report that says
14 it can happen, but it's because of the tree
15 cutting. So I'm still not convinced that there's
16 not going to be a potential problem with the tree
17 cutting, especially along those wetland areas. I
18 understand as far as the water coming off the
19 panels going across the surface. I don't see that
20 as nearly the issue I do as with the trees being
21 cut and the potential adverse impacts to water
22 quality by thermal impact. So, I mean, I don't
23 know if that really deserves a response, but
24 again, that's one of my primary concerns with
25 water quality on the site.

1 And I guess in tying in with water
2 quality, I need an explanation as to -- there's a
3 statement made several times, The project will not
4 have any negative impact on the surface waters
5 located on adjoining properties, but you don't say
6 anything about the water quality on this property.

7 THE WITNESS (Morrison): Well, again,
8 that goes back to our original statement about
9 that there was no surface water bodies on the site
10 when we're saying it's not going to affect the
11 water quality classifications of Lake Hammonasset
12 or the ones that are mapped by the DEEP is what
13 that statement is referring to.

14 MR. HANNON: Okay. So you're looking
15 at it a little differently than I would look at
16 it.

17 THE WITNESS (Morrison): In a broader
18 sense.

19 MR. HANNON: Okay.

20 MR. McDERMOTT: Mr. Hannon, can I have
21 just a second to follow up with the panel about
22 your question about the thermal impacts as a
23 result of the tree cutting?

24 MR. HANNON: Absolutely.

25 (Off the record discussion.)

1 MR. McDERMOTT: Thank you, Mr. Hannon.
2 I did not take your question as a rhetorical one.
3 So we do have witnesses that will respond to the
4 question of whether the tree cutting will create a
5 thermal impact issue. Thank you.

6 THE WITNESS (McManus): Yes. As I
7 mentioned before, we don't anticipate the impacts
8 to the large swamp to the east, and any wetlands
9 that are onsite within the arrays would be a very
10 localized impact, and it wouldn't impact the
11 overall system itself. A lot of the wetlands are
12 still going to be shaded to some degree, or
13 they're going to have enhancement plantings
14 established on their borders.

15 MR. HANNON: Thank you. I'm getting
16 close. Going back to a question that was asked
17 earlier about the new proposed 20 foot wide fire
18 access road, I just want to make sure that I
19 understood the answer, and that is that there is
20 no proposed grading or leveling or anything other
21 than clearing a 20 foot wide area for fire
22 apparatus?

23 THE WITNESS (Colavito): In our
24 discussions with the fire marshal, what he asked
25 for was a pathway. He didn't ask for a road.

1 When we had direct discussions, he did not ask for
2 a gravel road or any prepared surface. He simply
3 asked for access around the entire perimeter of
4 the array, which is what we provided and what we
5 planned for. So we did not anticipate doing any
6 grading because we saw that as something that we
7 were encouraged not to do, and so we avoided that
8 to the extent possible.

9 MR. HANNON: I'm just trying to make
10 sure that I understood what the response was
11 earlier. On Siting Council 3-113 I just need a
12 clarification on the response. You say no
13 grubbing will be required for the solar field
14 perimeter access path. Okay, fine. But instead,
15 the existing trees will be flush cut to grade and
16 then removed in stages. Is it the trees that were
17 felled that would be removed in stages, or like
18 the stumps that would be removed in stages? I'm
19 trying to make sure that I'm clear on what you're
20 proposing.

21 THE WITNESS (Andrews): It's the
22 stumps, the grubbing on an as-needed basis.

23 MR. HANNON: Okay. So then there may
24 be some work that's done in that 25 foot fire
25 pathway?

1 THE WITNESS (Colavito): No. The
2 intent is that we flush cut trees in the 20 foot
3 access path around the perimeter of the array, not
4 that we grub them. Our intent is not to remove
5 stumps; it is to flush cut.

6 MR. HANNON: Okay. I was just trying
7 to get a clarification of the answer that was
8 there.

9 Again, it goes back to Siting Council
10 Question 3-115. I got lost in the conversation.
11 Sorry about that. But on the table that's there,
12 the 750 foot buffer and the 100 foot buffer, in
13 the 750 foot buffer you identified buffer area.
14 What is that number associated with? Because I
15 think it was mentioned earlier about acres, but if
16 it's only a 25 acre site, I don't think that can
17 be acres. So I'm just trying to figure out
18 exactly what that is.

19 THE WITNESS (Morrison): The 750 foot
20 buffer, that's a big area, 750 feet around the
21 vernal pool, so that is acres.

22 MR. McDERMOTT: The question was is the
23 buffer area --

24 THE WITNESS (Morrison): In acres.

25 MR. HANNON: Okay. The reason I was

1 asking is because the site is only 25 acres so --

2 THE WITNESS (Morrison): It goes off
3 site.

4 MR. HANNON: Okay. Thank you.

5 I had some questions that I was going
6 to ask about the fire access road, but we've
7 talked about some of those. I just want to
8 identify sort of the things that I'm concerned
9 about are the slopes, turning radius, there's a
10 couple of wetland crossings. We've got -- I think
11 there's an area where you're building that new
12 sort of 12 foot wide roadway. I'm not sure that
13 that has a design in case they need to bring fire
14 equipment across there. I mean, I'm not asking
15 for any answers. I'm just saying these are some
16 of my concerns on it.

17 But as Acting Chairman Murphy mentioned
18 earlier, I do have a couple of questions that I
19 was asked to get on the record. Can you please
20 explain the nexus of vernal pools and wood frogs
21 to the overall health of wetlands?

22 THE WITNESS (Logan): George Logan. I
23 think this goes back to some historical stuff that
24 has happened in our state regarding wood frogs,
25 and that is that if you have a thriving wood frog

1 population in a particular vernal pool, that is
2 part of, should we say, the chemical physical
3 composition of said vernal pool. So the removal
4 of the wood frogs from a vernal pool can have a
5 physical cascade impact on said vernal pool
6 changes chemistry.

7 So I guess we're going to have to wait
8 and see how these vernal pools are going to stack
9 out if they're truly vernal pools. We're not sure
10 at this point. We need to do the study, finish
11 up, figure out how productive they might be or
12 not, and maybe be able to be a little more
13 definitive and answer that question.

14 MR. HANNON: Okay. Would you consider
15 the loss or diminishment of wood frog populations
16 as a potential impact to the water quality and/or
17 chemistry of the wetland?

18 THE WITNESS (Logan): Yes. And that's
19 interconnected. So in a decision that was done
20 for a famous site, the courts basically said that
21 if you have elimination of a wood frog population,
22 you know, within a vernal pool, or a significant
23 one, that it will change the chemistry of said
24 vernal pool. Therefore, again, that's an impact.
25 It will change the dynamics, it changes the

1 chemistry, it changes the physical characteristics
2 of the pool because the wood frogs and ecology
3 that they bring, the biomass that they bring
4 within the vernal pool, is significant enough so
5 that it has effects on the health of a particular
6 vernal pool. I think that's where that question
7 might be going to.

8 MR. HANNON: Does the current plan
9 conserve sufficient critical upland habitat to
10 sustain wood frogs in compliance with Calhoun and
11 Klemens 2002, thereby sustaining wood frogs
12 function in nutrient cycling and chemistry of the
13 receiving waters at the site?

14 THE WITNESS (Logan): Again, that's a
15 question that we would have to ask once we figure
16 out exactly what is going on out there.

17 MR. HANNON: Does the current plan
18 conserve sufficient vernal pool habitat or envelop
19 habitat to sustain wood frogs in compliance with
20 Calhoun and Klemens 2002, thereby sustaining the
21 wood frogs function in nutrient cycling and
22 chemistry of receiving waters at the site?

23 THE WITNESS (Logan): Again, the answer
24 would have to wait on that. We're very, very
25 familiar with the Calhoun Klemens methodology, so

1 we would have to answer that once we figure where
2 these particular vernal pools stack up, whether
3 it's a tier 1, tier 2, et cetera.

4 MR. HANNON: And then I believe this
5 was discussed earlier, but I just want to make
6 sure. Assuming for the sake of argument
7 everything closes today. The assessment that
8 you're doing would not be done today, but it's
9 something that you're continuing to work on, and
10 once it's completed, I'm assuming, that's going to
11 be made available to people?

12 THE WITNESS (Logan): Yes, absolutely.

13 THE WITNESS (McManus): We'll write a
14 report outlining our conclusions.

15 MR. HANNON: Okay. And I think you
16 were saying that the assessment should be done
17 probably by sometime in April, it may take a
18 little bit longer to do the documents?

19 THE WITNESS (McManus): Depending on
20 the weather. Hopefully our surveys will be done
21 by mid April and the report done by the end.

22 MR. HANNON: Okay. I'm done.

23 THE VICE CHAIRMAN: Thank you, Mr.
24 Hannon.

25 Mr. Lynch.

1 MR. LYNCH: Thank you, Mr. Chairman.

2 My first question is more of an inquiry
3 than a question. And seeing that we have a
4 professional panel, and I spoke to Attorney
5 McDermott earlier, that I would just like to get
6 your comments and opinion on what our friend from
7 Queens, AOC, is calling the "New Green Deal" as
8 far as it applies to, you know, the environment,
9 energy, financial. Again, it's an off-topic
10 inquiry before I get into this actual topic.

11 And then there was also an editorial in
12 the Hartford Courant a week or so ago addressing
13 the same question. I would just like to get your
14 professional opinion and ideas on the New Green
15 Deal of AOC, which is being voted on this
16 afternoon.

17 THE WITNESS (Colavito): That's my area
18 of expertise. If you haven't noticed, I've
19 dedicated my entire career and my entire life to
20 the development of renewable energy and to ending
21 our addiction with fossil fuels in this country.
22 I believe with my whole heart that climate change
23 is real based on the data and based on what we've
24 observed, and it is an urgent dire issue that
25 needs the full attention of our country and all of

1 our resources to resolve, not just in the United
2 States but across the entire world. And the
3 United States is not taking a leadership position.

4 And this may not be the idea proposal,
5 but it is the best proposal that has been prompted
6 by any legislator at the federal level to attack
7 this problem and take it seriously within the near
8 term. And if it's not done in the near term, it
9 will be too late. And things that we're worried
10 about such as wood frogs and the whip-poor-will
11 will be completely irrelevant compared to the
12 destruction and issues that we suffer as a result
13 of climate change in the long term. So I think
14 that this project, among others, are essential in
15 achieving that goal.

16 MR. LYNCH: Do you think it's a
17 feasible goal to set 2030 for 100 percent
18 renewables?

19 THE WITNESS (Colavito): Absolutely.
20 I've done it myself on my own property with my own
21 home. I drive zero gas-fired vehicles, I have no
22 fossil-fueled appliances, and I run a family of
23 five in my home with a modest size PV array. And
24 others could do it too if they put effort forth.
25 You have to change some of your life-style

1 choices, and you have to change the way you use
2 resources and do things, but it absolutely can be
3 done. The technology is here today, it is
4 affordable, and it can be developed, but we need
5 the support of policy makers and regulatory
6 authorities to allow us to move forward and do
7 what needs to be done to be successful.

8 MR. LYNCH: Thank you. Appreciate it.

9 Now back on topic. I just want to get
10 a couple of clarifications from the last meeting
11 and some of the questions here. As far as the
12 stone walls are concerned, you're removing a great
13 deal of them. Is there any way you can
14 incorporate or restore them into the project in
15 any way?

16 THE WITNESS (Colavito): We had a
17 discussion about that earlier today, and our
18 intent would be to move the rocks from the rock
19 walls to elsewhere within the site and pile them
20 up in ways that could be useful for site screening
21 or other features within the site and probably
22 provide a similar benefit to the site as they are
23 currently. The intent was not to ship them off
24 site or to completely demolish and remove all
25 evidence of the rock walls. It's just that they

1 cannot be coincident with the PV arrays for site
2 maintenance and construction, and in the long term
3 we wouldn't be able to maintain if there were
4 rocks walls across there, of course.

5 MR. LYNCH: Thank you. In the FAA
6 letter there was no mention of -- we've heard this
7 in other petitions for solar -- of reflection
8 coming off the panels for pilots. Is that any
9 concern of yours, or why didn't the FAA mention
10 them?

11 THE WITNESS (Colavito): Because it's
12 not a concern. It is not near within close
13 proximity. If you read the entire FAA report on
14 guidance for siting PV arrays near airports,
15 they're mostly concerned with PV arrays that are
16 less than 2 miles from an airport, and they're
17 mostly concerned with PV arrays glint and glare
18 issues associated with being between the air
19 traffic controller and areas that they're trying
20 to monitor with flight paths, not as much directly
21 with pilots, and the report is publicly available
22 for review. We didn't submit it as evidence.
23 They also go on to say that glint and glare off of
24 natural bodies of water and buildings is more
25 significant than off of PV arrays typically anyway

1 MR. LYNCH: Glint and glare is really
2 what I was talking about. I couldn't get the
3 right word, so I used reflection. So thank you.

4 THE WITNESS (Colavito): Yes.

5 MR. LYNCH: Now I want to go back to
6 something that came up in the last hearing, and
7 that was I think you said that you would not
8 incorporate in the future storage batteries. And
9 my question is, you know, in such an important
10 thing as far as green energy and being able to run
11 24 hours, and giving a little prompt to my
12 hometown in East Hartford, Pratt & Whitney is
13 working on storage batteries along with the
14 Connecticut Center for Advanced Technology. Why
15 wouldn't you incorporate this into your plans in
16 the future so you can produce 24-hour power?

17 THE WITNESS (Colavito): It would be
18 easy to retrofit after the fact. At this moment
19 in time it's not part of our project proforma.
20 The current incentives and market transactions on
21 New England ISO don't support the use of energy
22 storage for this specific site at this time, but
23 nothing prevents us or precludes us from typically
24 being capable of incorporating storage in the
25 future.

1 MR. LYNCH: Well, that's different than
2 the answer you gave back down in Killingworth.
3 You said you would not incorporate it but --

4 THE WITNESS (Colavito): We're not
5 intending to at this time. It's not in our plan.

6 MR. LYNCH: I understand. I'm talking
7 about maybe five or ten years from now when it
8 becomes feasible.

9 THE WITNESS (Colavito): Sure.

10 MR. LYNCH: And it would be able to
11 produce 24-hour power to the ISO and you can get
12 dispatched more often.

13 THE WITNESS (Colavito): It is feasible
14 today, just not with the current New England ISO
15 compensation structures for that type of market
16 activity. We are doing it in other states, and
17 are in the process of building a solar plus
18 storage project in other locals that have
19 incentives or proper market compensation
20 mechanisms already set up for solar plus storage.

21 MR. LYNCH: Okay. In Siting Council
22 interrogatories, set 3, Question 127 talks about
23 arc flashing. Now, I have a pretty good idea what
24 arc flashing is, but I just want to get that into
25 the record if you could explain that?

1 THE WITNESS (Colavito): Yes. So arc
2 flash is when there is a sudden large quantity of
3 energy coming out of an electrical device, usually
4 in the form of a short or some other mechanical or
5 electrical failure from an electrical device, and
6 usually high amounts of current and energy are
7 discharged all at once causing a flash like a
8 miniature lightning bolt right in front of
9 wherever that device is potentially affecting the
10 operator if they're operating it at that time.

11 MR. LYNCH: I know arc flash tends to
12 cause fires. Is that something you'd be concerned
13 with?

14 THE WITNESS (Colavito): Yes. Which
15 question were you specifically referring to?
16 Because there's a difference between arc fault and
17 arc flash.

18 MR. LYNCH: Arc flash. It's
19 interrogatory, set 3, 127.

20 THE WITNESS (Colavito): So this should
21 say arc fault not arc flash.

22 MR. LYNCH: Pardon?

23 THE WITNESS (Colavito): There's a
24 correction to that. It should say arc fault not
25 arc flash.

1 MR. LYNCH: Okay.

2 THE WITNESS (Colavito): And arc fault
3 is different than arc flash. Arc fault,
4 particularly like a series arc fault, is when you
5 have two connections that are close to one another
6 but not properly terminated, and there's a high
7 resistance or a gap, and then you actually see a
8 small arc between them like a miniature lighting
9 bolt. That heats up and can cause fires. The
10 inverters themselves have built-in technology to
11 sense arc faults by evaluating, I think, the
12 frequency within that and disturbances in that
13 frequency, and we get real-time alerts of arc
14 faults from each of the inverters distributed
15 throughout the array. So we would know when that
16 is occurring. It would shut down the inverter
17 instantly, and then we could respond to that.

18 MR. LYNCH: You say that you know. Is
19 there some type of signal that's sent to a central
20 location?

21 THE WITNESS (Colavito): Yes. We have
22 a 24-hour monitoring system, a data acquisition
23 system, with a cellular modem that we intend to
24 deploy at the site that would give us real-time
25 monitoring and alerts at the inverter level

1 throughout the entire array.

2 MR. LYNCH: Now my next question has to
3 do with storms and disasters, hurricanes,
4 tornadoes in light of what happened down in
5 Alabama a month or so ago. Can -- and not so much
6 the panels, but the supports, the racks, can they
7 withstand -- you mentioned the wind velocity and
8 everything before, but can they really withstand
9 something that happened down in Alabama? And I
10 noticed a few years ago we had a heavy snowstorm
11 in a town that has an array outside, and the racks
12 collapsed. I won't mention the town because the
13 case is being litigated. And the panels are fine,
14 but the snow was so heavy that it could not
15 support. Is that a concern of yours?

16 THE WITNESS (Colavito): We understand
17 that that happened on a number of projects in the
18 northeast. I think a couple of years ago there
19 was an unusual amount of snow, and with the freeze
20 thaw cycle of that, they ended up exceeding design
21 snow loads as a result. We observed that on
22 projects, not ones that we own, but other folk's
23 projects, and understand that for some
24 manufacturers and professional engineers working
25 in the ground mount PV racking industry they have

1 lessons learned from some of the potentially
2 underdesigns associated with that. We've also
3 seen a gradual increase of design snow loads by
4 the ASCE, the American Society of Civil Engineers,
5 driving up some of those snow loads as a result of
6 what we've seen related to possibly climate
7 change.

8 So we design our racking systems
9 according to codes and standards at the design
10 wind speeds and design snow loads. We work with
11 professionally licensed professional engineers.
12 And then our projects also go through a very
13 rigorous financing process which requires
14 oversight and analysis by independent engineers,
15 insurance companies and representatives of
16 financiers that give us as much -- have as many
17 questions as you all do for us. So we're very
18 confident what our arrays will survive extreme
19 events that are within the current codes for
20 design and construction within the State of
21 Connecticut

22 MR. LYNCH: Now, in light of an extreme
23 disaster, a hurricane, tornado, whatever, does the
24 company or do you purchase specific insurance for
25 that, or do you go to an outside market?

1 THE WITNESS (Colavito): I'm not an
2 expert in that, but I do know that we obtain
3 insurance for all of the projects that we have,
4 and I believe it includes insurance for force
5 majeure events, as described.

6 And I would like to note that we do
7 have systems, many of them, dozens of them, which
8 have gone through severe hurricanes, such as
9 Sandy, and tornadoes. We have one in North
10 Carolina that went -- a tornado went right through
11 the building. We had pieces of wood, 2 by 4s
12 speared through the center of modules. Our arrays
13 did not move.

14 MR. LYNCH: I saw that happen down in
15 Florida when they had the hurricane a few years
16 back. The projectiles went right through the
17 panels.

18 THE WITNESS (Colavito): Yes. We had
19 no fires, we had no modules move, and nobody was
20 hurt as a result of the PV arrays.

21 MR. LYNCH: Now, my last few questions
22 are all on fire issues. Seeing that each
23 afternoon I have a cigar with my fire captain
24 who's next door in the fire house, and I've asked
25 him a couple questions with regards to electrical

1 fires. And when we had the hearing down in
2 Killingworth you mentioned that electrical fires,
3 of course, aren't fought with water, they use
4 foam. And he told me that they don't really use
5 foam. This is the City of Hartford, so they're a
6 paying water department. I'm not discouraging
7 volunteer fire departments at all. But he was
8 saying that you don't want to fight it with foam
9 because a lot of foam has a water base. He was
10 saying that you should use -- and I'll probably
11 ask the fire chief or fire marshal when he gets up
12 here the same question -- that you should use some
13 type of dry chemical or CO2 to fight a fire,
14 electrical fire. Is that something you agree
15 with?

16 THE WITNESS (Colavito): I did some
17 reading about this after our last discussion, and
18 I've seen similar results, but I was unable to
19 find specific information without going through a
20 firefighting class about how to fight electrical
21 fires, except for primarily information that I
22 could find was related to C type fire
23 extinguishers, which I do believe meet the
24 criteria you just described.

25 MR. LYNCH: You led right into one of

1 my next questions which is training. And, you
2 know, you did say you were going to work with the
3 town for training, but his comment was that
4 whatever apparatus they may have to use should be
5 available, they're not going to just watch a video
6 you should do this. Is that something you would
7 supply to the town?

8 THE WITNESS (Colavito): I don't know
9 what that would be, so I can't comment or commit.

10 MR. LYNCH: But if they needed special
11 equipment to fight an electrical fire, would you
12 provide that to them, or would the town have to go
13 out on its own and get the equipment necessary?

14 THE WITNESS (Colavito): We've built
15 hundreds of PV arrays throughout the United States
16 in 15 different states, and never have we been
17 asked by any fire department to provide special
18 equipment to support firefighting at those PV
19 arrays.

20 MR. LYNCH: Interesting.

21 THE WITNESS (Colavito): Likely because
22 it wasn't needed.

23 MR. LYNCH: Now, the pathway that you
24 talked about earlier, again, you said it wasn't
25 going to -- explain to me how is it graded again?

1 THE WITNESS (Colavito): We weren't
2 anticipating doing any grading.

3 MR. LYNCH: But do you think that this
4 pathway would be able to support -- it's not going
5 to have a ladder truck, you're on flat ground, but
6 would it be able to support a pump truck which is
7 pretty heavy and a turn-around radius that you've
8 already explained inside the fence?

9 THE WITNESS (Colavito): I'm not
10 familiar with pump trucks nor --

11 MR. LYNCH: A regular fire truck.

12 THE WITNESS (Colavito): I couldn't
13 say. We're not anticipating developing a
14 compacted standard pathway that you would drive on
15 on a regular basis. We don't anticipate even
16 driving our own service equipment around the
17 entire perimeter of the array. Normally when we
18 service arrays, we come in the main service
19 entrance, park our pickup truck, and then walk
20 around to different inverter locations to do
21 electrical testing and visual and mechanical
22 inspections for preventative maintenance.

23 MR. LYNCH: But in the event -- and
24 it's very slim, I'll grant you -- that there is a
25 fire, you're going to have to get inside that

1 compound.

2 THE WITNESS (Colavito): Uh-huh.

3 MR. LYNCH: And they don't want to be
4 trapped in there, so a secondary exit is a great
5 idea.

6 And the other thing, within the
7 training -- the inverters are all inside, right?

8 THE WITNESS (Colavito): That's
9 correct.

10 MR. LYNCH: Would there be a chart? I
11 think you said before they were five or six feet
12 apart or something like that?

13 THE WITNESS (Colavito): Yes.

14 MR. LYNCH: Would there be a chart that
15 the fire department would have that they could be
16 able to go in and work, you know, try to I guess
17 for lack of a better term turn the inverters off?

18 THE WITNESS (Colavito): Yes. The
19 National Electric Code requires very specific
20 labels and markings. One includes an index of the
21 site indicating the means of disconnect and where
22 major equipment are located, such as inverters and
23 main disconnecting mains and others. We would
24 also be happy to provide any level of
25 documentation requested by the local fire

1 department for support.

2 MR. LYNCH: Just as another
3 clarification, the transformer which is outside,
4 would that be turned off by yourself or
5 Eversource? Maybe the young lady from Eversource
6 can tell us how it works.

7 THE WITNESS (Colavito): The
8 transformer will not be owned nor operated by
9 Standard Solar or Chatfield Solar, and I don't
10 believe we would have authority to shut it down,
11 but I assume that there would be an air brake
12 switch available near the site to isolate the
13 transformer that I assume the fire department
14 would have authority to isolate or to call
15 Eversource to do that isolation.

16 MR. LYNCH: I know Eversource does
17 training for these type of fires.

18 THE WITNESS (Colavito): Uh-huh.

19 MR. LYNCH: I have a couple other
20 questions, but they're more technical fire
21 questions, so I'll wait for the fire marshal or
22 fire chief to get up here and see what his
23 responses are.

24 THE WITNESS (Colavito): Okay.

25 MR. LYNCH: Thank you, Mr. Chairman.

1 THE VICE CHAIRMAN: Thank you,
2 Mr. Lynch.

3 Now we're back to the council members
4 who had an opportunity to question at the first
5 evidentiary hearing, and I'll start with
6 Mr. Silvestri.

7 MR. SILVESTRI: Thank you,
8 Mr. Chairman.

9 I want to go back to the discussion
10 regarding Interrogatory Number 124, which is the
11 LREC/ZREC. And I'm under the impression to
12 qualify for a ZREC the projects could not be
13 larger than a megawatt. Is that correct?

14 THE WITNESS (Partyka): That's correct.
15 Each contract is capped at one megawatt AC.

16 MR. SILVESTRI: Capped at one megawatt.
17 So how did you get two?

18 THE WITNESS (Partyka): We acquired the
19 two projects from the previous developer. It's
20 not uncommon for projects to have co-located
21 interconnection and ZREC contracts.

22 MR. SILVESTRI: I'm trying to
23 understand this. Would one ZREC be for one
24 megawatt and the other ZREC be for .92 megawatts?

25 THE WITNESS (Partyka): Technically it

1 could be for a smaller size.

2 MR. SILVESTRI: No, in your instance
3 here.

4 THE WITNESS (Partyka): Or 1.92 divided
5 by 2.

6 THE WITNESS (Colavito): We were
7 awarded for a one megawatt AC for both, but we can
8 choose to do slightly under that just to allow to
9 match up with the AC inverter capacity of the
10 equipment that's elected on site. So it's just
11 rounding down to the available equipment sizes.

12 MR. SILVESTRI: So it would have
13 nothing to do then with the northern portion,
14 southwest or southeast portions that have
15 different proportional megawatts?

16 THE WITNESS (Colavito): It has nothing
17 to do with that.

18 MR. SILVESTRI: Thank you. Staying on
19 with an answer that we had on 126, and I'd like
20 you to pull this up. And I'll read it, but I'm
21 hoping you can explain it to me.

22 Interrogatory 126, the second line from
23 the bottom of your response states, "Further,
24 virtual net metering cap limitations currently
25 prohibit PPAs with nonprofit off-taker." Can you

1 explain that? I have no idea what that's saying.

2 THE WITNESS (Partyka): Do you know
3 what net metering is?

4 MR. SILVESTRI: I know what net
5 metering is. I don't know what off-taker is.

6 THE WITNESS (Partyka): Just say a
7 school district, as an example, could be an
8 off-taker or a fire hall or a non-profit entity
9 that buys electricity could be a potential
10 off-taker. But currently in the State of
11 Connecticut the virtual net metering cap is maxed.
12 So legally we couldn't enter into a PPA and sell
13 the energy to that nonprofit entity. And it's
14 limited. You couldn't sell it to Coca-Cola or
15 Stanley. It would have to be a nonprofit entity.
16 So if the cap was ever lifted, then theoretically
17 we could sell the energy to a nonprofit off-taker.

18 MR. SILVESTRI: Now I got you. Thank
19 you.

20 THE WITNESS (Partyka): Sure.

21 MR. SILVESTRI: If I could have you
22 turn to Interrogatory 118. And part of the
23 response to that in the first paragraph states,
24 "This increase in impervious area will not
25 increase the runoff at the site because the ground

1 surface will remain pervious and vegetated."

2 And then in the second paragraph of
3 that, "By maintaining the natural ground cover as
4 an herbaceous meadow, as well as the surface
5 slope, the rainfall will follow the same runoff
6 patterns as before construction, allowing the
7 water to infiltrate as it sheet flows toward the
8 wetlands."

9 Now, I'm going to agree that you're
10 going to have an increase in impervious area due
11 to the panels, but what I'm struggling with is
12 rainfall is going to come off the panels and it's
13 going to drop on the ground and you're going to
14 have some type of, I'll say, rut for lack of a
15 better term. And it's concentrated. The rainfall
16 is going to be concentrated in that area where it
17 runs off the panels. So I'm struggling to see how
18 you could have a preconstruction pattern after you
19 do all that work because you're not falling --
20 you're not having the rain fall on that whole
21 ground area.

22 Can you explain how that runoff affects
23 I'm almost looking at a channelized runoff as
24 opposed to just falling on the ground?

25 THE WITNESS (Andrews): So we've got a

1 couple items to the response of that. One is it
2 actually manifests once it runs off of the panel
3 and then acts as sheet flow at that particular
4 point which is why we typically will orient the
5 panels the way we have in this particular case.
6 We've provided the infiltration trenches as a
7 means to intercept that. So sheet flow is
8 typically limited to somewhere normally between
9 100 to 300 linear feet, and then it typically
10 transitions to shallow concentrated flow and then
11 ultimately concentrated flow.

12 So the intent of the infiltration
13 trenches was essentially to create a
14 redistribution of that. So where the runoff
15 becomes -- starts to become shallow concentrated
16 flow, those structures are intended to basically
17 capture that flow, capture that discharge,
18 infiltrate as much as the capacity of the unit can
19 provide, which is the water quality volume, and
20 then redistribute that flow essentially as a sheet
21 flow. So they're designed essentially to
22 interrupt that flow which ultimately reduces the
23 time of concentration which has a significant
24 impact on the overall runoff from the site. So
25 the intent that we provided was essentially to

1 kind of redistribute that sheet flow as it's
2 running down the hillside and into the wetlands.

3 Did I properly answer your question, or
4 is there something I left out?

5 MR. SILVESTRI: I think so. Like I
6 said, the wording is kind of a little bit strange
7 on that, and it really wouldn't follow the same
8 patterns as preconstruction, but you're organizing
9 a different pattern to follow that would still
10 mimic the same end result.

11 THE WITNESS (Andrews): That's correct.
12 And furthermore, there have been, and in fact we
13 had a lengthy conversation with representatives
14 from the Department of Energy and Environmental
15 Protection specific to this project early on
16 where, as you're probably aware, they're
17 exercising some stronger requirements for solar
18 array sites.

19 We talked a little bit about that
20 distribution and the fact that we have a forest,
21 we're cutting the trees down, and essentially
22 reestablishing it with grass. And we agreed at
23 that particular point that there are arguments
24 that the actual runoff volume and rate are
25 essentially the same. And there are computations

1 that you can run through where you can document
2 that.

3 And in further talking through that,
4 the individual that we were speaking with
5 indicated that although we understand computations
6 can support that assertion, we'll go a step
7 further and indicate that at least on three
8 different facilities in Connecticut we've seen an
9 increase in that which is why we essentially
10 picked this means as mitigating and handling the
11 water quality volume. Our intent was rather than
12 selecting a system of enhancement at the base of
13 the slope, we want to do it intermittently as we
14 can so that we can kind of redistribute that and
15 run from shallow channelized flow back into sheet
16 flow, and then of course it will rechannelize
17 again as it gets lower. But we talked extensively
18 about that with them, and that was essentially
19 what drove to this intermittent system that
20 essentially stripes the site, if will you, along
21 the contours.

22 THE WITNESS (Morrison): Can I just add
23 something as well? One of the other things that
24 is commonly done with any kind of infiltration is
25 to put in a big basin and direct the flow to the

1 basin. And we chose not to do that with
2 conversations we had with DEEP to mimic where the
3 water was entering the wetlands. So now as we put
4 it into the infiltration basin and it overflows
5 then it gets to the wetlands, it's entering the
6 wetlands at the same place it would have been
7 coming in normally. So we're not bringing it down
8 to a lower point and putting it into a lower place
9 in the wetlands. So we are mimicking the existing
10 flow condition in that way that it's still going
11 down the same hill in that direction.

12 MR. SILVESTRI: Thank you. The last
13 question I have for you goes back to the first
14 time that we met. And I had brought up the
15 phenomenon of potential thermal impacts that you
16 had mentioned in your application. I asked the
17 question did you have an estimate as to how much
18 of a temperature increase is anticipated prior to
19 any mitigation measures, and at that time I didn't
20 get an answer. Do you have an answer for me
21 today?

22 THE WITNESS (Morrison): From the
23 panels or from the deforestation?

24 MR. SILVESTRI: This was from the
25 panels.

1 THE WITNESS (Morrison): From the
2 panels. I can address that, I think. I can
3 address that. When the water falls on the panels,
4 our water quality basins are designed to capture
5 the first inch of runoff. So I don't have an
6 exact temperature, but as the water falls on the
7 panels, the infiltration basins are going to
8 capture the first one inch, which is where the
9 thermal impact would happen, and that is not
10 running into the wetlands. After the first inch
11 of runoff, the panels will have been cooled down
12 by the rain, and so the water will be at just
13 ambient air temperature as it hits.

14 MR. SILVESTRI: I saw part of that in
15 one of your responses. My concern is still that
16 if you don't know what the temperature might be,
17 how do you know your mitigation measures are going
18 to work? That's kind of my bottom line.

19 THE WITNESS (Morrison): I don't have
20 the actual temperature of the panels.

21 MR. SILVESTRI: That's all I have,
22 Mr. Chairman. Thank you.

23 THE VICE CHAIRMAN: Thank you. I'm
24 informed by the --

25 THE WITNESS (Colavito): I would like

1 to provide a little bit more color. it's also
2 noteworthy that PV modules normal operating cell
3 temperature is probably about 45 degrees Celsius,
4 but that's at the cell on the interior of the PV
5 module. And that changes very rapidly as the
6 amount of solar irradiance incident on that module
7 changes. And you have to keep in mind the PV cell
8 itself is extremely thin, so is the backsheet and
9 the encapsulant layer, as well as the glass.
10 We're talking total thickness is less than 6
11 millimeters of that whole stackup.

12 So there's not a lot of heat capacity
13 in the module itself. And once the sunlight goes
14 away, i.e, when a rainstorm comes, it drops in
15 temperature very rapidly to be more consistent
16 with ambient temperatures. And then when you also
17 include rain coming on, it will cool even more
18 quickly. I would find that if it took an inch of
19 rain to cool a PV module equivalent to ambient
20 would be a very extreme case. You have to think
21 of there's just not a lot of heat capacity in
22 materials that are so thin, and they are
23 responding directly to the irradiance which would
24 have been taken away at that point in time.

25 MR. SILVESTRI: I look at the ones that

1 are on top of my house. If it snows, they melt
2 pretty quickly, they warm up, so there is a
3 temperature change that's going on.

4 THE WITNESS (Colavito): Well, that's
5 because -- I can explain that phenomenon because I
6 have the same thing as well. When the snow is not
7 really thick, you get sunlight through the snow.
8 If there's any transmittance of light, the solar
9 cells actually respond to that low amount of light
10 relatively quickly, and they warm up because
11 they're not 100 percent efficient. They're on the
12 order of 15 to 20 percent efficient. So that
13 sunlight that reaches the cell which is then
14 converted into electricity becomes heat at that
15 moment in time. So the layer of snow in contact
16 with the glass melts and then causes the rest of
17 the snow to shed pretty quickly because it just
18 slides right off.

19 MR. SILVESTRI: Thank you,
20 Mr. Chairman.

21 THE VICE CHAIRMAN: Bob, do you have
22 any questions before we move on?

23 MR. MERCIER: No, thank you.

24 THE VICE CHAIRMAN: This concludes then
25 the cross-examination by the Siting Council staff

1 of the panel.

2 Is KARS intending to cross-examine?

3 MS. KOVACHI-SEKBAN: Yes.

4 THE VICE CHAIRMAN: You are, okay. I
5 think we'll have to set up a spot for you over
6 here. So I think what we'll do at this time is
7 take a break here and give everyone a chance to
8 move around and whatever. And let's return at
9 3:15 and get started and hopefully wrap things up
10 today. Thank you.

11 (Whereupon, a recess was taken from
12 3:07 p.m. until 3:16 p.m.)

13 THE VICE CHAIRMAN: I'd like to call
14 this meeting of the Connecticut Siting Council
15 back to order. The intervenor will be
16 cross-examining the panel.

17 MS. KOVACHI-SEKBAN: I'd like to
18 introduce Doug Schwartz who is cofounder of KARS,
19 and I've mentioned him several times. We also
20 have a couple other members that are not here
21 today, so we're a very small group of concerned
22 residents. But Doug will be proceeding with some
23 of the witness testimony.

24 I'd like to call to the stand --

25 THE VICE CHAIRMAN: No, hold on. Maybe

1 you misunderstood.

2 MS. KOVACHI-SEKBAN: Sorry.

3 THE VICE CHAIRMAN: At this juncture as
4 an intervenor you're entitled to cross-examine.

5 MS. KOVACHI-SEKBAN: Okay.

6 THE VICE CHAIRMAN: And that's the
7 question I posed were you planning on
8 cross-examining. Is the answer to that still yes
9 you are?

10 MS. KOVACHI-SEKBAN: Yes.

11 THE VICE CHAIRMAN: Okay. Evidence
12 that you put in as your case in chief will come
13 after the cross-examination is done. And then
14 your, whatever it is you put in, can be
15 cross-examined by the panel and by the applicant
16 as well, but right now it's your opportunity to
17 ask questions of them. So proceed, please.

18 MR. SCHWARTZ: Let me begin. Eric, you
19 just said that you could put two RECs on one
20 property. Is there a finite amount of RECs you
21 could put on a property?

22 THE WITNESS (Partyka): Do you mean
23 infinite?

24 MR. SCHWARTZ: Infinite or finite. I
25 can rephrase. Was the intent of the legislature

1 to encourage smaller scale or larger scale
2 projects with the RECs?

3 THE WITNESS (Partyka): I cannot speak
4 to the intent of the legislation.

5 MR. SCHWARTZ: So your answer is you
6 don't know if there's a limit?

7 THE WITNESS (Partyka): I don't know if
8 there's a limit.

9 MR. SCHWARTZ: Let's go over
10 decommissioning. Are these panels UL listed?

11 THE WITNESS (Colavito): Yes.

12 MR. SCHWARTZ: And they conform with
13 1703 UL?

14 THE WITNESS (Colavito): Yes.

15 MR. SCHWARTZ: When I went on the
16 manufacturer's web site, I believe it was a
17 German -- is that cross-listed with the German
18 version of the Underwriters Lab, or did
19 Underwriters Lab actually do it themselves?

20 THE WITNESS (Colavito): I can't
21 testify to that because the specific module is not
22 selected, but Standard Solar does not use any
23 modules which are not UL 1703 listed for any
24 projects.

25 MR. SCHWARTZ: What factors will

1 determine your end date when you decommission?

2 THE WITNESS (Colavito): I imagine
3 primarily the factors associated with continued
4 maintenance costs versus return on that invested
5 maintenance cost.

6 MR. SCHWARTZ: At the last hearing you
7 testified in response to a question about Moore's
8 law type innovations that you would not install
9 new technology if it became available. And I
10 think there's still a misunderstanding here. To
11 rephrase, are you saying that most of your profit
12 is baked into the cake in the first 15 years and
13 from the tax credits and the RECs and so forth,
14 and that's what really drives the decision to, A,
15 invest; and B, when you decommission?

16 THE WITNESS (Colavito): No, that is
17 not the case.

18 MR. SCHWARTZ: Why wouldn't you be
19 interested in continuously producing electricity
20 from the site with newer technology that might be
21 orders of magnitude more efficient?

22 THE WITNESS (Colavito): The primary
23 costs of a PV array and its development and
24 construction is all up front, and then the
25 benefits are extracted over the life of the

1 system. So removing a system or terminating use
2 of components before they reach their service life
3 would be inconsistent with the economic proforma
4 developed for the project. So it's a sunk cost,
5 and there is no cost to continuing to use an
6 existing module, but there is an added cost of
7 removing that module and replacing it with a
8 higher efficiency module.

9 MR. SCHWARTZ: Have you personally
10 worked on a decommissioning?

11 THE WITNESS (Colavito): Standard Solar
12 has. Me myself, I have not.

13 MR. SCHWARTZ: And what do you think
14 the maximum end date might be?

15 THE WITNESS (Colavito): It's hard to
16 say. We know of PV systems that some of our
17 principals have worked with that were built in the
18 early eighties that are still operational. So I
19 would imagine, considering that the technology is
20 now 30 to 40 years more mature, that PV systems
21 would easily last 40 years.

22 MR. SCHWARTZ: But you don't know what
23 the energy market will be?

24 THE WITNESS (Colavito): But that
25 doesn't matter if our incremental costs are

1 minimal.

2 MR. SCHWARTZ: So once your sunk costs
3 have been paid off, it's pure profit after that?

4 THE WITNESS (Colavito): I can't
5 confirm that. That's not consistent with the way
6 we evaluate projects.

7 MR. SCHWARTZ: If a panel is damaged
8 today in shipment or installation, what happens to
9 that panel?

10 THE WITNESS (Colavito): We remove it
11 off site and send it in for recycling.

12 MR. SCHWARTZ: And where does it go
13 specifically?

14 THE WITNESS (Colavito): I can't say
15 exactly. I don't know.

16 MR. SCHWARTZ: Do you have a recycler
17 you use?

18 MR. McDERMOTT: Mr. Chairman, we would
19 just ask maybe he could allow the witness to
20 finish the answer before the next question is
21 coming in.

22 MR. SCHWARTZ: I'm sorry.

23 MR. McDERMOTT: Thank you.

24 THE WITNESS (Colavito): I'm not
25 specifically familiar with how that's done. I

1 think oftentimes it is sent back to the
2 manufacturer.

3 MR. SCHWARTZ: Does the manufacturer
4 take their panels back?

5 THE WITNESS (Colavito): Yes, some
6 manufacturers do do that.

7 MR. SCHWARTZ: And how long is the
8 manufacturer's warranty on these panels?

9 THE WITNESS (Colavito): 25 years on
10 the power output.

11 MR. SCHWARTZ: And what about the
12 physical panel?

13 THE WITNESS (Colavito): That includes
14 the physical panel. You need to have --

15 MR. SCHWARTZ: From their web site they
16 say 12 years?

17 THE WITNESS (Colavito): That's
18 typically the product warranty, but the power
19 output warranty is 25 years. They both include
20 the physical module. They're just different
21 terms.

22 MR. SCHWARTZ: And should we read
23 anything into the warranty where the manufacturer
24 will not accept any liability for anything other
25 than the cost of the panel itself depreciated?

1 THE WITNESS (Colavito): I'm sorry, can
2 you please repeat your question?

3 MR. SCHWARTZ: Should we read anything
4 into the fact that the manufacturer is unwilling
5 to accept liability for any damages other than
6 replacement of the panel or the depreciated cost
7 of the panel?

8 THE WITNESS (Colavito): I don't
9 believe there's anything underlying to interpret
10 there.

11 MR. SCHWARTZ: And have the panels been
12 purchased?

13 THE WITNESS (Colavito): No, they have
14 not.

15 MR. SCHWARTZ: And what country are
16 they manufactured in?

17 THE WITNESS (Colavito): We have not
18 selected a specific module for use on this project
19 yet.

20 MR. SCHWARTZ: So you've said that
21 you're going to use Adani panels, that's
22 incorrect?

23 THE WITNESS (Colavito): That's
24 possible, but it's not confirmed that that's the
25 exact module. That is what we're proposing and

1 had proposed at the time when the drawings were
2 developed, but it's still a conceptual plan, and
3 we make our acquisition decisions based on pricing
4 availability and delivery at the time that it's
5 time to order the materials.

6 MR. SCHWARTZ: Again, so you would send
7 it to a recycler, you would not send it to a
8 landfill?

9 THE WITNESS (Colavito): I am not
10 specifically familiar with what happens with every
11 broken module that happens during construction,
12 but I do believe they are disposed of in an
13 environmentally responsible manner, which includes
14 recycling.

15 MR. SCHWARTZ: Do some jurisdictions
16 consider solar panels to be hazardous waste?

17 THE WITNESS (Colavito): Not to my
18 knowledge, and we have some documentation that we
19 can submit to the record to show that it is not
20 hazardous waste.

21 MR. SCHWARTZ: So, for instance, the
22 California Department of Toxic Substances Control
23 yesterday, as a matter of fact, they had a
24 informational meeting that was broadcast online
25 about their new regulations regarding waste

1 photovoltaic modules, and they're going to add
2 them to the list of hazardous waste. So you're
3 not aware of anything like this?

4 THE WITNESS (Colavito): I am aware of
5 a report by the North Carolina Clean Energy and
6 Technology Center which receives funding from the
7 US Department of Energy, and they published a
8 report titled Health and Safety Impacts of Solar
9 Photovoltaics in May of 2017, which we would like
10 to admit to the record as a -- well, it
11 specifically says that PV modules are not toxic,
12 and there's very minimal impact, and all
13 potentially toxic materials, which namely the most
14 dangerous material within the module is lead
15 solder, which is in a very small amount, the
16 amount of lead solder in a PV module is less than
17 one-half the lead in a typical 12 gauge shotgun
18 shell, an entire PV module. And one module is
19 about 1/750th of the lead in a single car battery,
20 so very small compared to other materials which
21 are commonly in our society. And this report goes
22 into great detail about PV modules, any perceived
23 hazards that are there, and why they are not
24 hazards and how they can be mitigated and managed.

25 MR. SCHWARTZ: So the California

1 Department of Toxic Substances Control has
2 suggested a database where solar panels and their
3 toxicity could be tracked by their model numbers.
4 You're claiming that you deny that these things
5 are toxic?

6 THE WITNESS (Colavito): That's
7 correct, they're not toxic.

8 MR. SCHWARTZ: Good. I feel better.

9 MR. McDERMOTT: I'll object to that,
10 Mr. Vice Chairman.

11 MR. SCHWARTZ: What about the EPA's
12 test for models that fail the EPA's Toxicity
13 Characteristic Leaching Procedure, TCLP, have
14 these panels been tested that you're going to use?
15 Can you answer that?

16 THE WITNESS (Colavito): I did research
17 into that test. I don't have it in my hand, but I
18 do understand that PV modules in general pass that
19 test and do not leach toxic materials into the
20 soil or any other surrounding area. All materials
21 are fully encapsulated in the module encapsulant.
22 We're looking at using crystalline silicon PV
23 modules, not cadmium, telluride or other types of
24 modules which have more heavy metals and more
25 toxic materials in them. we're using crystalline

1 silicon PV modules which are majorally made up of
2 glass, aluminum frame and crystalline silicon PV
3 cells.

4 MR. SCHWARTZ: Would you be willing to
5 submit a panel to the EPA for testing to verify
6 that?

7 THE WITNESS (Colavito): No.

8 MR. SCHWARTZ: In the last hearing you
9 stated the panels can -- they're rated for 60
10 miles an hour and one inch hail balls. Excuse me,
11 omit the word "and." How do you know that if you
12 don't know what panels you're going to use?

13 MR. McDERMOTT: Sorry. Where in the
14 record is that?

15 MR. SCHWARTZ: Mr. Lynch asked the
16 question. I don't have the exact page and line
17 number. But in event of a major storm, blizzard
18 or hurricane.

19 THE WITNESS (Colavito): That is a
20 standard test that's done on all PV modules. I
21 believe it is a component of the UL 1703, but if
22 not, I could find out what test protocol that is a
23 component of, but all our modules are tested to
24 that type of protocol.

25 MR. SCHWARTZ: Have you consulted the

1 Killingworth Natural Hazard Mitigation Plan or the
2 state's version of that?

3 THE WITNESS (Colavito): No, I have
4 not.

5 MR. SCHWARTZ: You'll find out that
6 there have been hurricanes in this area,
7 tornadoes, earthquakes.

8 MR. McDERMOTT: I'll object to the
9 testimony as being provided, Mr. Vice Chairman.

10 MR. SCHWARTZ: We submitted that as an
11 exhibit.

12 THE VICE CHAIRMAN: Actually, as far as
13 your exhibits, they've been submitted but they're
14 not admitted at this point. I mean, this is part
15 of your case in chief, and if such is there, it
16 may be and it may not be.

17 MR. SCHWARTZ: I could rephrase. If
18 these are subjected to winds in the nature of 200
19 miles an hour and hail balls of over 2 inches, we
20 can assume they're not rated for that. Correct?

21 THE WITNESS (Colavito): I don't
22 believe that those conditions have ever existed at
23 this location in the State of Connecticut.

24 MR. SCHWARTZ: Earlier today the
25 subject of adding storage batteries as that

1 technology become available, where would they be
2 located on the property if that was to be done?

3 THE WITNESS (Colavito): No such
4 location has been identified because that is not
5 in the current proforma of the project.

6 MR. SCHWARTZ: Would that require a
7 local planning and zoning application, or would it
8 be the Siting Council?

9 MR. McDERMOTT: That's a legal
10 conclusion, and the witness is not identified as a
11 legal expert on that.

12 MR. SCHWARTZ: At the last hearing you
13 stated that tree damage was a minor concern, and
14 that's a risk you would absorb, and you would
15 acquire insurance. My question is why when you
16 have owners of this project ultimately with
17 hundreds of billions of assets why would you not
18 just self-insure?

19 MR. McDERMOTT: I'll object to the
20 characterization that owners have hundreds of
21 billions of dollars. That's not in the record.

22 MR. SCHWARTZ: Okay. Now, nature
23 abhors a vacuum. When you cut a clearing with
24 trees, the trees will grow back in. Is there any
25 maintenance plan for trimming the limbs or the

1 actual trees along the periphery limit over 15 or
2 25 years when the canopy starts to close back in?

3 THE WITNESS (Logan): As part of what
4 we're doing for the Connecticut DEEP for our
5 Habitat Enhancement Plan with respect to listed
6 species because of all the areas we have actually
7 selected are in the perimeter of the site, there
8 will be specific short-term and long-term
9 management recommendations that will happen, but
10 we're in the process of putting those together.

11 THE WITNESS (Colavito): The short
12 answer is yes.

13 MR. SCHWARTZ: How did this -- let's
14 start at the beginning and do the timeline. How
15 did this project begin? Let's start with the site
16 selection.

17 THE WITNESS (Partyka): The site was
18 selected by the previous developers, and they
19 submitted an interconnection study application to
20 Eversource and also acquired a ZREC contract from
21 Eversource.

22 MR. SCHWARTZ: And they acquired the
23 RECs in 2016; is that correct?

24 THE WITNESS (Partyka): Correct.

25 MR. SCHWARTZ: And when was the

1 original delivery term start date for those?

2 THE WITNESS (Partyka): I don't have it
3 off the top of my head. You probably have it
4 right there.

5 MR. SCHWARTZ: October 1, 2017, would
6 that sound about right?

7 THE WITNESS (Partyka): That sounds
8 right.

9 MR. SCHWARTZ: And then in early 2017
10 Eversource petitioned the Siting Council for the
11 Green Hill Road Substation upgrade. Is there any
12 relationship between the two events?

13 THE WITNESS (Partyka): I don't know
14 the relationship. I just know that they are two
15 components of the project that had to be acquired.

16 MR. SCHWARTZ: And do you have a power
17 purchase agreement?

18 THE WITNESS (Partyka): No.

19 MR. SCHWARTZ: And when was Chatfield
20 Solar Fund established?

21 THE WITNESS (Partyka): In the summer
22 of 2018.

23 MR. SCHWARTZ: Would April 30, 2018
24 registered with the Delaware Secretary of State
25 sound about right?

1 THE WITNESS (Partyka): It could be. I
2 thought it was a little later than that, but you
3 could be right.

4 MR. SCHWARTZ: But then the legislature
5 ended the REC program on May 24th of 2018,
6 correct?

7 THE WITNESS (Partyka): I don't know.

8 MR. SCHWARTZ: Well, okay.

9 THE WITNESS (Partyka): I don't know
10 that it's relevant to this agreement.

11 MR. SCHWARTZ: Well, I think we're
12 going to find out real quick because then the
13 whole -- I can answer that real quickly. The
14 program was in limbo --

15 MR. McDERMOTT: I'll object to the
16 testimony, Mr. Vice Chairman.

17 MR. SCHWARTZ: Okay. Let me rephrase.
18 Was the REC program in limbo after the legislature
19 ended it on May 24, 2018, and it wasn't clear
20 whether the RECs, which had been acquired by the
21 property owner, were valid?

22 THE WITNESS (Partyka): Let me say
23 this: I'm not an expert on Connecticut
24 legislative updates to the RPS or the ZREC
25 program, but I do know that this agreement is

1 currently valid, and there's a 15-year agreement
2 for the ZRECs.

3 MR. SCHWARTZ: And do you know if it's
4 a fact that on September 12th of 2018 that PURA
5 issued a draft decision grandfathering in those
6 RECs, all RECs?

7 THE WITNESS (Partyka): All RECs?

8 MR. SCHWARTZ: Yes.

9 THE WITNESS (Partyka): Wind, solar?

10 MR. SCHWARTZ: Well, the LRECs and the
11 ZRECs specifically.

12 THE WITNESS (Partyka): I'm not aware
13 of that.

14 MR. SCHWARTZ: But you are aware that
15 on that same date the first selectwoman sent in
16 her letter of support for this project to the
17 Siting Council?

18 THE WITNESS (Partyka): I'm not aware
19 of that date.

20 MR. SCHWARTZ: And are you aware that's
21 41 days prior to the submission of your petition?

22 THE WITNESS (Partyka): I'm aware.

23 MR. SCHWARTZ: And that was sent by US
24 mail.

25 Now, you purchased these RECs from the

1 principals of BeFree Solar when?

2 THE WITNESS (Partyka): In the late
3 summer, early fall of 2018.

4 MR. SCHWARTZ: Would September 25th
5 sound about right in 2018?

6 THE WITNESS (Partyka): That's about
7 right.

8 MR. SCHWARTZ: So it's almost one year
9 after the original delivery term start date,
10 correct?

11 THE WITNESS (Partyka): Correct.

12 MR. SCHWARTZ: And so the clock was
13 ticking. And then you petitioned the PURA for six
14 months extension, and the rest is history.

15 Now, let's go over the Killingworth
16 plan of conservation and development. Your
17 petition states that not only that plan but also
18 the state plan, this proposal is consistent with
19 both. How so?

20 THE WITNESS (Partyka): Can you please
21 restate the question?

22 MR. SCHWARTZ: Your petition states
23 that this proposal is consistent with both the
24 Killingworth and Connecticut plans of conservation
25 and development. How so?

1 Well, let me pick it apart. The zoning
2 issue has already been addressed. It's zoned R1;
3 it's not zoned industrial. Is that correct?

4 THE WITNESS (Partyka): It is zoned --

5 MR. SCHWARTZ: R2, I'm sorry.

6 THE WITNESS (Partyka): That's correct.

7 Can I address that?

8 MR. SCHWARTZ: Sure.

9 THE WITNESS (Partyka): So as I read
10 the zoning rules for the town, it seems that
11 there's a fair bit of agricultural and other
12 development that can occur on a residential site,
13 and this is not unlike a farm that is harvesting
14 sunlight. And there's other things that could be
15 permitted there such as a well and septic, and
16 this site doesn't take on any of those burdens.

17 MR. SCHWARTZ: It is indeed, you can do
18 rural uses there, right?

19 THE WITNESS (Partyka): That's right.

20 MR. SCHWARTZ: Is there an industrial
21 zoned area within the Town of Killingworth?

22 THE WITNESS (Partyka): I believe
23 there's at least one.

24 MR. SCHWARTZ: And how many times does
25 the Killingworth plan of conservation and

1 development mention the word "solar," do you know?

2 THE WITNESS (Partyka): I don't know.

3 MR. SCHWARTZ: And what about the
4 state, same answer?

5 THE WITNESS (Partyka): I don't know.

6 MR. SCHWARTZ: And I'm not going to
7 waste time with how many mentions of "open space"
8 or "forest" those documents contain. Who is your
9 employer? This is a question to the people from
10 Standard Solar.

11 MR. McDERMOTT: I'll object to
12 relevancy.

13 MR. SCHWARTZ: It's important for
14 counterparty risk to understand why this was set
15 up as an LLC in Delaware.

16 MR. McDERMOTT: I'll object to the
17 relevancy.

18 THE VICE CHAIRMAN: So it would appear
19 to me so long as they're a legal entity able to do
20 business in Connecticut then they're before us. I
21 mean, they filed an application, it's been
22 accepted. They're a legal entity entitled to do
23 business, and this is their business.

24 MR. SCHWARTZ: The September 12, 2018
25 letter of support from the first selectwoman, do

1 you know how that came about?

2 MR. McDERMOTT: I'll object to
3 relevancy.

4 MR. SCHWARTZ: The 2017 change in the
5 statute required before coming here, if it was
6 going to be over 2 megawatts, a statement from
7 DEEP and Department of Agriculture about core
8 forests and prime farmland, a waiver, whatever.

9 I understand the difference between AC
10 and DC. What's the statutory basis for basing it
11 on AC rather than DC?

12 MR. McDERMOTT: I'll object to
13 relevancy. They have not been identified as legal
14 experts.

15 MR. SCHWARTZ: Well, okay. Let me ask
16 a different question. As the project is
17 configured now, is it more or less than 2
18 megawatts total DC?

19 THE WITNESS (Colavito): It is more
20 than 2 megawatts DC.

21 THE WITNESS (Partyka): If I may, for
22 utility purposes, I think they focus on the AC
23 sizing.

24 THE WITNESS (Colavito): That is
25 correct.

1 MR. SCHWARTZ: But my question was
2 about the statutory basis for that. The statute
3 does not address that.

4 MR. McDERMOTT: I'll object. You can
5 save that for a legal brief, I believe, Mr. Vice
6 Chairman.

7 MR. SCHWARTZ: Is this going to utilize
8 any Green Bank funding?

9 THE WITNESS (Partyka): No.

10 MR. SCHWARTZ: And do you know if the
11 Green Bank funds the LRECs and the ZRECs? I'll
12 skip that.

13 Eric, how did the public informational
14 meeting come about?

15 MR. McDERMOTT: I'll object to
16 relevancy.

17 MR. SCHWARTZ: How was municipal
18 consultation conducted, can somebody walk us
19 through that and the timeline?

20 MR. McDERMOTT: I'll object to the
21 extent that it infers that the 60 day municipal
22 consultation was required for this petition, in
23 which it was not.

24 MR. SCHWARTZ: So nothing other than
25 the required letters to the fire marshal and the

1 chief-elected official, and so forth, there was no
2 municipal consultation that we can be aware of?

3 THE WITNESS (Colavito): There was
4 consultation with the fire marshal.

5 MR. SCHWARTZ: No, I said other than
6 the --

7 THE WITNESS (Partyka): We contacted
8 Cathie Jefferson with the town.

9 MR. SCHWARTZ: About when did that
10 occur?

11 THE WITNESS (Partyka): April or May of
12 2018.

13 MR. SCHWARTZ: So we don't know what
14 country the panels are manufactured in. Are there
15 any state or federal direct grants, loans or loan
16 guarantees?

17 MR. McDERMOTT: I'll object to
18 relevancy.

19 MR. SCHWARTZ: Well, I can explain
20 that. If there's any federal money involved, it
21 would require Section 106 review under National
22 Historic Preservation Act by federal tribes.

23 MR. McDERMOTT: I'll object to that. I
24 don't believe that's a correct characterization.
25 We can brief that, Mr. Vice Chairman, but that's a

1 total mischaracterization.

2 MR. SCHWARTZ: So you're saying that
3 the National Historic Preservation Act 106 review
4 section says that if anything is federally
5 permitted or funded, it does not need tribal
6 consultation, or we can brief that?

7 MR. LYNCH: Can I just ask a follow-up
8 question?

9 MR. SCHWARTZ: Sure.

10 MR. LYNCH: Are the federal tax credits
11 still in place or have they decreased for solar?

12 THE WITNESS (Colavito): They are still
13 in place.

14 MR. LYNCH: But when do they start to
15 decrease?

16 THE WITNESS (Colavito): At the end of
17 2019.

18 MR. LYNCH: Thank you.

19 MR. SCHWARTZ: Mr. Geppi, in your
20 answer to the first set of interrogatories we know
21 is an error, you said the zoning was commercial,
22 which I don't understand how that helps because
23 this is industrial. But how did you make that
24 determination and come up with the information you
25 provided about the lot size and everything?

1 THE WITNESS (Geppi): I consulted our
2 engineers.

3 THE COURT REPORTER: Excuse me?

4 MR. McDERMOTT: I'm sorry, Mr.
5 Schwartz, what is the question?

6 MR. SCHWARTZ: Let me repeat. In the
7 first set of interrogatories it said that
8 Mr. Geppi answered that question about what the
9 zoning was, and he responded that it was
10 commercial, and then he listed lot sizes and
11 everything. My question is how did you come up
12 with that information?

13 MR. McDERMOTT: I'll object to the
14 question. It's already been amended so that he's
15 now asking us to testify about why we essentially
16 made a mistake that we corrected in the record.

17 MR. SCHWARTZ: If I --

18 THE VICE CHAIRMAN: It's my
19 recollection at the last hearing it was made very
20 clear that an error had been made and it was a
21 residential zone, and how they made the mistake
22 becomes irrelevant. It's a residential zone, and
23 we all know.

24 MR. SCHWARTZ: The question is not so
25 much directed towards the petitioner, it's towards

1 how the process played out within the town, and
2 we're trying to elicit certain facts.

3 MR. McDERMOTT: In which case I'll
4 object to that because we are here to make a
5 decision whether this project has an environmental
6 impact, what the impact is, not behind the scenes
7 and inside baseball at town hall.

8 MR. SCHWARTZ: The first speaker on the
9 sign-up sheet at the public hearing,
10 Mr. Stockman -- and this is for Jason -- basically
11 said that you're locked in for 15 years, and you
12 have firm knowledge of what your profits are going
13 to be during those 15 years, but then it becomes
14 murky because no one can know what happens after
15 15 years.

16 And in relation to the question from
17 Mr. Lynch about Moore's law and how you would not
18 install -- this ties into that question -- how you
19 would not install new technology, does he have it
20 about right, Mr. Stockman, that you're here for
21 the knowns, the investment tax credits, and so
22 forth, rather than the unknowns further out in
23 time?

24 THE WITNESS (Colavito): We have
25 developed a financial model to determine that the

1 project yields a sufficient return on investment
2 and meets the goals of the company to invest in
3 renewable energy infrastructure and support the
4 decarbonization of the economy.

5 MR. SCHWARTZ: Do you know the lease
6 payments currently?

7 THE WITNESS (Geppi): Yes. Not off the
8 top of my head.

9 MR. SCHWARTZ: But you don't have a
10 power purchase agreement?

11 THE WITNESS (Colavito): That's
12 correct.

13 MR. SCHWARTZ: Okay. On the
14 decommissioning costs you used the D formula,
15 15,000 an acre for 25 acres to come up with
16 375,000. Since you're not going to be using 25
17 acres of panels, why would the decommissioning
18 cost be that high?

19 (Pause.)

20 MR. SCHWARTZ: It's immaterial really
21 the answer to that question. So in order to save
22 time, we can just skip it. Let me come at it from
23 another way: How much per panel does it cost to
24 recycle?

25 THE WITNESS (Colavito): We do not have

1 confirmed figures for that value.

2 MR. SCHWARTZ: Ballpark?

3 THE WITNESS (Colavito): I cannot tell
4 you. I don't know.

5 MR. SCHWARTZ: Well, the number of
6 panels and the 375,000 works out, just on the
7 panels, not the site remediation, works out to
8 over \$50 a panel, but you can't comment one way or
9 the other if that sounds accurate?

10 THE WITNESS (Colavito): That's not
11 accurate. I don't know where that information
12 comes from. That's not publicly available. And
13 you're assuming in today's dollars, and modules
14 wouldn't be recycled today. They'd be recycled in
15 30 or 40 years. And the recycling stream for PV
16 modules would be much more mature at that point in
17 time. Right now there's a very small percentage
18 of modules that are being recycled. In 40 years
19 once all the modules are shipped and deployed, and
20 if we succeed in our plan to go to 100 percent
21 renewable energy powered economy, there will be a
22 very mature market for PV module recycling and the
23 cost will be de minimis. Potentially they would
24 pay me to recycle my modules similar to the way
25 they do soda bottles today. So I think that's not

1 a relevant speculation.

2 MR. SCHWARTZ: I agree with everything
3 you said except the part about paying you. So
4 your testimony is that the recycling market is now
5 immature?

6 THE WITNESS (Colavito): At the moment,
7 yes, it is not as mature as 30 years from now.

8 MR. SCHWARTZ: Does it exist?

9 THE WITNESS (Colavito): Yes, it does.

10 MR. SCHWARTZ: Okay. But you don't
11 know how much it costs. Would it be accurate to
12 say there's any cadmium in these panels?

13 THE WITNESS (Colavito): No, there is
14 no cadmium in these modules.

15 MR. SCHWARTZ: Is there any cadmium
16 telluride or cadmium sulfate?

17 THE WITNESS (Colavito): We don't
18 anticipate to use any modules which contain
19 cadmium.

20 MR. SCHWARTZ: Any arsenic compounds?

21 THE WITNESS (Colavito): Not to my
22 knowledge.

23 MR. SCHWARTZ: To your knowledge. Not
24 yet. Okay. Do these panels have any -- well, you
25 don't know what panels you're going to buy, but do

1 panels typically have labeling on them describing
2 the contents similar to how a tag on a mattress or
3 a pillow or a cushion tells us who manufactured,
4 when they manufactured, the chemistry in there, do
5 they have anything such as that on them?

6 THE WITNESS (Colavito): The PV modules
7 contain labels, as required by the UL listing,
8 which they comply with, which go into great detail
9 about their electrical characteristics. It also
10 includes the manufacturer and serial numbers which
11 can be used to trace the location and timing of
12 manufacture as well.

13 MR. SCHWARTZ: So if the fire
14 department pulls up and wants to know what kind of
15 chemistry that they're engaging, they've got to go
16 and look up serial numbers?

17 THE WITNESS (Colavito): We would tell
18 the fire department well in advance what
19 technology is being used on the property with the
20 documentation we provide.

21 MR. SCHWARTZ: Now, Mr. Stockman, the
22 first speaker on the sign-up sheet, suggested
23 annual payments because there's so many unknowns
24 regarding decommissioning costs, and you just
25 basically verified that. Is that something you

1 would be willing to do as the dynamic cost -- as
2 the cost keeps changing dynamically, fully fund an
3 account by the 15 years when the RECs expire?

4 THE WITNESS (Colavito): No.

5 MR. SCHWARTZ: Are there any arsenic or
6 antimony or chromium contents in these panels?

7 THE WITNESS (Colavito): I believe I've
8 answered your question sufficiently.

9 MR. SCHWARTZ: Arsenic, antimony and
10 chromium. I'll ask it again.

11 THE WITNESS (Colavito): To my
12 knowledge, none of these materials are existent in
13 standard crystalline silicon PV modules.

14 MR. SCHWARTZ: And the final speaker --
15 the first speaker, and then the final speaker was
16 Mr. Bova, and he thanked the Council for doing
17 their homework and quote holding their feet to the
18 fire, I believe he said. And he noted that
19 there's so many things about this project that
20 they, quote, they didn't have a clue, and another
21 quote, They're not working on it, they're just not
22 going to do any --

23 MR. McDERMOTT: I'm going to object,
24 Mr. Vice Chair. I'm assume there's a question
25 coming, but we should get to it instead of --

1 THE VICE CHAIRMAN: Well, if there's a
2 question. We all heard what the gentleman said.

3 MR. SCHWARTZ: My question is how do
4 you respond to that, that it's only because of
5 prodding by the Council that you're doing the
6 homework required?

7 THE WITNESS (Colavito): We're
8 answering all the questions that are being
9 presented. We're being as cooperative as possible
10 throughout the entire process. And Standard Solar
11 is committed to sustainable and responsible
12 development practices in all projects which we
13 participate nationwide.

14 MR. SCHWARTZ: And just one final
15 question. The concerns of the fire marshal, as
16 enumerated in his January 2nd letter, if they were
17 fully met, that would require removing a
18 considerable number of panels, wouldn't it, in
19 terms of multiple driveways, access roads and
20 turn-arounds for large vehicles, interior and
21 exterior access to the site, water supply?

22 THE WITNESS (Colavito): We've never
23 heard of any such requirements for any PV projects
24 we've done anywhere throughout the country, and
25 we've not done a detailed evaluation to determine

1 what the effect of that might be.

2 MR. SCHWARTZ: But that was not my
3 question. If his requests were met, would that
4 require removing a considerable portion, 10, 15,
5 20, whatever, percent of your panels from your
6 plan, and therefore losing a lot of the value
7 inherent in those RECs which Eversource says are
8 worth about \$155,000 a year for the two of them, I
9 believe? Maybe that's individually. Hang on, let
10 me just check that. Excuse me, that's 155,000 and
11 \$500 each per year.

12 THE WITNESS (Colavito): I don't have
13 any other comment for that.

14 MR. SCHWARTZ: So your answer is you're
15 not going to answer it. Thank you.

16 MR. McDERMOTT: I object. The answer
17 was they had not done the analysis, not that he's
18 not going to answer.

19 MR. SCHWARTZ: Well, it's a
20 straightforward question. If you remove -- I'm
21 not even going to ask the question again. Thank
22 you. That concludes our questions for the
23 petitioner.

24 THE VICE CHAIRMAN: Okay. I guess we
25 have the roles reversed. Mr. McDermott.

1 MR. McDERMOTT: Yes. Thank you,
2 Senator Murphy. Before we reverse roles, if I
3 could have 30 seconds for an in-place consultation
4 to make sure there's no redirect?

5 THE VICE CHAIRMAN: Okay.

6 MR. McDERMOTT: Thank you.

7 (Off the record discussion.)

8 MR. McDERMOTT: Thank you, Senator
9 Murphy. I have just two questions.

10 REDIRECT EXAMINATION

11 MR. McDERMOTT: Following briefly on
12 Council member Lynch's questions, which I don't
13 believe was accurately answered, I'll throw this
14 out to the panel. But the question, I believe,
15 was would you agree to provide training to the
16 fire department, and then there was kind of a
17 subdiscussion about buying apparatus, but I wanted
18 to make sure the question about the training of
19 the fire department was answered. Will the
20 company provide appropriate training and work with
21 the fire department, as necessary?

22 THE WITNESS (Colavito): Our intent is
23 to provide training to the fire department using
24 existing resources designed specifically for
25 training local fire departments. We'd also

1 include in-person visits to the site and tours to
2 see exactly where components and equipment are
3 located and to go into more detail about the inner
4 workings of this specific PV array as well as PV
5 arrays in general.

6 MR. McDERMOTT: And because it was a
7 more comprehensive answer than I was anticipating,
8 he answered both the questions, so I have no
9 further redirect, Mr. Vice Chair.

10 THE VICE CHAIRMAN: Thank you. I guess
11 you can move your panel out.

12 MR. McDERMOTT: Okay.

13 (Witnesses excused.)

14 MS. BACHMAN: So Ms. Kovachi-Sekban and
15 Mr. Schwartz, they are vacating this table so that
16 you and your panel can take the larger space.

17 MS. KOVACHI-SEKBAN: Okay.

18 THE VICE CHAIRMAN: We will now proceed
19 with the appearance of the party, the Killingworth
20 Advocates for Responsible Solar.

21 Attorney Bachman, can you please begin
22 by swearing in the party's witnesses? And I guess
23 from our previous discussion we have two witnesses
24 to be sworn in and not three which was previously
25 shown on the list.

1 Mr. Schwartz, are you going to continue
2 to be the spokesman?

3 MS. KOVACHI-SEKBAN: I'm going to be
4 asking questions to --

5 THE VICE CHAIRMAN: Do you want to
6 introduce your witnesses, and we'll have them
7 sworn in.

8 MS. KOVACHI-SEKBAN: Sure. Our
9 witnesses are Dan Perkins. He's an abutter, land
10 owner, property owner directly adjacent to the
11 proposed site. And we also have Jim McDonald,
12 fire marshal for the Town of Killingworth.

13 THE VICE CHAIRMAN: And if you'd both
14 rise, please, Attorney Bachman will swear you in.

15 J A M E S M c D O N A L D,

16 S H E R I D A N P E R K I N S,

17 called as witnesses, being first duly sworn
18 by Ms. Bachman, were examined and testified
19 on their oaths as follows:

20 THE VICE CHAIRMAN: Normally, as you
21 know, Mr. McDermott, the Chair helps out in
22 putting in the evidence, except I have a problem
23 here. I'm not sure that these two are the ones to
24 answer the questions on some of these. There are
25 21 exhibits that have been offered by KARS. Are

1 the two of you familiar with all 21 of those
2 exhibits?

3 THE WITNESS (McDonald): I'm familiar
4 with mine, yes.

5 MS. KOVACHI-SEKBAN: Sir, we're not
6 going to be using all of those exhibits. We just
7 have a list of questions for each one, and that's
8 it.

9 MS. BACHMAN: You don't ask your own
10 witness panel questions.

11 MS. KOVACHI-SEKBAN: Okay.

12 MS. BACHMAN: The Council is going to
13 ask the questions.

14 MS. KOVACHI-SEKBAN: Oh, I'm sorry.

15 THE VICE CHAIRMAN: The Council and
16 then Mr. McDermott will.

17 MS. KOVACHI-SEKBAN: I apologize.

18 THE VICE CHAIRMAN: And the problem is
19 KARS submitted to us 21 exhibits, one of which was
20 the application to be before us as an intervenor.
21 And normally someone who's been a party to that is
22 the witness who testifies if they're familiar with
23 it and so forth and so on. So I believe that's
24 why Attorney Bachman believed you were going to be
25 a witness. I just don't know how we proceed from

1 here. The solution to the problem is the problem.

2 Let me try to simplify this to be as
3 fair as we possibly can. On these exhibits how
4 many of them were you really intending to use?

5 MR. SCHWARTZ: Well, some of them are
6 going to be used in our brief. We weren't sure
7 about the rules of evidence.

8 THE VICE CHAIRMAN: Well,
9 Mr. McDermott, just to move us along, is there any
10 problem with these being put in for identification
11 purposes only and if they want to refer to them in
12 their brief they can?

13 MR. McDERMOTT: Senator Murphy, I
14 wanted your last hearing to be an easy one. For
15 identification purposes only?

16 THE VICE CHAIRMAN: Well, they want to
17 refer to them in their brief but --

18 MR. McDERMOTT: I mean, obviously
19 there's a point to my objecting to the witness
20 list.

21 THE VICE CHAIRMAN: I understand where
22 you're coming from.

23 MR. McDERMOTT: And I had prepared
24 objections to Numbers 6 through 20, as you
25 probably surmise. I think they carry little

1 probative value and are largely irrelevant. If
2 they're not admitted as full exhibits and you want
3 to, calling upon former Council member Tait's
4 words, if you want to give them the weight that
5 you think they should be afforded.

6 THE VICE CHAIRMAN: Well, that's kind
7 of what I'm thinking.

8 MR. McDERMOTT: To move things along,
9 we will not object. I do reserve the right to
10 cross-examine, though, if they should refer to
11 them during their direct testimony.

12 THE VICE CHAIRMAN: So for the purposes
13 of identification and reference in briefs, if the
14 parties so choose to use them in briefs, they are
15 admitted as for identification purposes and can be
16 used to refer to in the brief.

17 MR. McDERMOTT: Very well.

18 THE VICE CHAIRMAN: Okay.

19 MR. McDERMOTT: If it will move things
20 along, Mr. Vice Chair, I'll stipulate to their
21 admissibility, and we can just proceed to
22 questioning.

23 THE VICE CHAIRMAN: All right.

24 (KARS Exhibits III-B-1 through
25 III-B-21: Marked for identification.)

1 THE VICE CHAIRMAN: Mr. Mercier.

2 MR. MERCIER: Thank you. I just have a
3 few questions on Fire Marshal McDonald's second
4 comment letter that was submitted, dated March
5 22nd. Now, looking at the second page, it listed
6 three items with the Connecticut Fire Code in
7 Chapter 11. One of them was clearances where it
8 says a clear area of 10 feet around the
9 ground-mounted solar system shall be provided.

10 THE WITNESS (McDonald): Yes.

11 MR. MERCIER: With their 20 foot fire
12 lanes, are you satisfied that that comment has
13 been taken care of? They have a 20 foot fire lane
14 around the perimeter of the solar facility.

15 THE WITNESS (McDonald): I would submit
16 that 20 feet around the perimeter of the site is
17 more than twice as what's called for. I believe
18 this also has to do with spacing between the rows
19 of panels within the site also.

20 MR. MERCIER: So it's your contention
21 that you also want 10 feet between the rows of
22 panels?

23 THE WITNESS (McDonald): Yes, I think
24 that's what the fire code calls for.

25 MR. MERCIER: And the 10 feet is for

1 what purpose, that's for vehicle access or
2 personnel access?

3 THE WITNESS (McDonald): No, it enables
4 people to maneuver within the farm panel.

5 MR. MERCIER: Right. I was just trying
6 to figure out, was it equipment you needed to get
7 in there such as some type of vehicle, or is it
8 more on foot, you know, as a fire code issue?

9 THE WITNESS (McDonald): The code calls
10 for a 10 feet clearance around ground mounted.

11 MR. MERCIER: Okay. Now the second
12 item is the noncombustible base?

13 THE WITNESS (McDonald): That's
14 correct.

15 MR. MERCIER: So it's your contention
16 that they have to use gravel or some other
17 material?

18 THE WITNESS (McDonald): Correct.

19 MR. MERCIER: Not grass or lawn?

20 THE WITNESS (McDonald): Correct.

21 According to the Connecticut Fire Code that became
22 effective October 1st, as well as the prior
23 edition, that noncombustible base is required.

24 MR. MERCIER: So when you said the
25 prior edition, that was issued when? You said the

1 prior edition.

2 THE WITNESS (McDonald): This is a copy
3 of it right here. It is the National NFPA 1, 2015
4 editions with Connecticut amendments.

5 MR. MERCIER: Okay.

6 THE WITNESS (McDonald): And that also,
7 that same requirement was required in the previous
8 edition of the fire code.

9 MR. MERCIER: Right. Well, since that
10 was issued in 2015, are you aware of any solar
11 facilities in Connecticut that were built with
12 lawn surfaces?

13 THE WITNESS (McDonald): I have no
14 information about other facilities.

15 MR. MERCIER: If they were, you would
16 consider that noncompliant with the codes?

17 THE WITNESS (McDonald): Yes, I would.

18 MR. MERCIER: And your other item is
19 security barriers, fencing. I believe they do
20 have a perimeter fence around the facility.

21 THE WITNESS (McDonald): Yes, they do.
22 And I had a discussion with people from the
23 development company about that, and they provided
24 me with information about the length of the
25 perimeter, which I believe was 2,900 plus feet.

1 And I pointed out to them that there should be
2 other means of egress through that security
3 barrier should people be introduced into that
4 environment, and in my case where I consider fire
5 personnel on the ground might be cut off from an
6 egress point.

7 MR. MERCIER: So essentially a
8 secondary entrance?

9 THE WITNESS (McDonald): Several.

10 MR. MERCIER: That's for personnel, not
11 for vehicles?

12 THE WITNESS (McDonald): That's what I
13 pointed out. Obviously, if they created vehicle
14 gates around the perimeter, that would be totally
15 acceptable too.

16 MR. MERCIER: Did you have any specific
17 location where you thought one should be located?

18 THE WITNESS (McDonald): Well, again,
19 in my worst-case scenario I've got people inside
20 the perimeter, and they have to walk across uneven
21 ground to gain access or egress from the site. So
22 I was open to negotiations with how many of those
23 locations might be required.

24 MR. MERCIER: One other item in your
25 letter you mentioned was water supply on the site.

1 THE WITNESS (McDonald): Correct.

2 MR. MERCIER: There was discussion
3 previously about there's a farm pond in the center
4 of the parcel. Is that a suitable --

5 THE WITNESS (McDonald): Farm pond
6 where?

7 MR. MERCIER: In the center of the
8 parcel. I guess it was excavated previously as
9 part of past land practices.

10 THE WITNESS (McDonald): I'm not aware
11 of a water source on the site. As I described in
12 my January 2nd letter to the Council, within
13 Killingworth, if there's a development that's
14 under -- a residential development that's under
15 consideration, the town does require water
16 supplies to be introduced based on the number of
17 building lots and the number of rows and length of
18 road, and currently the requirement is a 30,000
19 gallon water supply tank.

20 MR. MERCIER: Okay. But this is a bit
21 different than a residential subdivision.
22 Correct?

23 THE WITNESS (McDonald): Correct.
24 Correct. For a commercial site, as I said, again
25 described in my January 2nd letter, if there were

1 a commercial building, then based on the hazard
2 contained in the building or the activity on the
3 premise, we would calculate what the requirement
4 is for water supply.

5 MR. MERCIER: What would be the hazard
6 here at this site that requires such a large water
7 supply?

8 THE WITNESS (McDonald): I can only
9 speculate as to what could cause a fire in this
10 power generation field.

11 MR. MERCIER: Okay.

12 THE WITNESS (McDonald): Would you like
13 me to propose a hypothetical?

14 MR. MERCIER: Well, are you concerned
15 about a grass fire or something of that nature?

16 THE WITNESS (McDonald): A ground fire
17 driven by wind on a sloping surface, yes,
18 certainly would be a consideration. I believe
19 that's one of the reasons why they request a
20 noncombustible base to be supplied under the solar
21 panels.

22 MR. MERCIER: So in fighting say a
23 forest fire where you don't have any water or a
24 ground fire, and say a farm and there's no water
25 nearby, how do you fight that fire?

1 THE WITNESS (McDonald): The fire
2 department does have the capability of bringing
3 water to a scene. It's carried in vehicles. Each
4 engine carries 1,000 gallons of water. And we
5 have two tankers in town, each carry 2,000 gallons
6 of water. So we would arrive on site over some
7 period of time with 7,000 gallons of water. 7,000
8 gallons of water is not a very large amount of
9 water for a 25 acre site.

10 MR. MERCIER: Right. That's assuming
11 the whole site is on fire, correct?

12 THE WITNESS (McDonald): Well, it all
13 depends on which way the wind is blowing and how
14 long it takes us to respond, how long it takes
15 someone to notice that there might be a fire at
16 that location. It's a large location, and it may
17 take maybe a delay in someone contacting 911 to
18 alert us to a fire or some incident, it doesn't
19 have to be a fire, some incident at that location.

20 MR. MERCIER: I don't think I have
21 anymore questions. Thank you.

22 THE WITNESS (McDonald): Thank you.

23 THE VICE CHAIRMAN: Mr. Silvestri.

24 MR. SILVESTRI: Thank you,
25 Mr. Chairman.

1 Fire Marshal McDonald, I have just one
2 question for you. How does the department handle
3 say a residential house development, just one
4 house with regard to onsite water storage?

5 THE WITNESS (McDonald): Again, a one
6 building lot and one structure being built does
7 not require a water supply.

8 MR. SILVESTRI: Thank you. That's all
9 I have.

10 THE VICE CHAIRMAN: Mr. Hannon.

11 MR. HANNON: Nothing.

12 THE VICE CHAIRMAN: No questions.

13 MR. HARDER: No questions.

14 THE VICE CHAIRMAN: Larry?

15 MR. LEVESQUE: Mr. McDonald, did you
16 inquire with the State Fire Marshal's office about
17 the interpretation of the new code as regarding
18 solar farms?

19 THE WITNESS (McDonald): I did contact
20 the State Fire Marshal's office, and they informed
21 me that I should rely on the fire code,
22 Connecticut Fire Code.

23 MR. LEVESQUE: Do you have a question
24 about their interpretation of it as yet?

25 THE WITNESS (McDonald): Again, I can

1 state that the State Fire Marshal's office
2 informed me that I should rely on the Connecticut
3 State Fire Code as presented with its Connecticut
4 amendments.

5 MR. LEVESQUE: Thank you.

6 THE VICE CHAIRMAN: Mr. Lynch?

7 MR. LYNCH: Fire Marshal McDonald, I
8 saw you sitting in the back, so I know you heard
9 some of my questions earlier.

10 THE WITNESS (McDonald): Uh-huh.

11 MR. LYNCH: Would there be anything
12 special that you would require or ask of the
13 applicant in training for your people?

14 THE WITNESS (McDonald): Offhand, I
15 cannot think of anything. Clearly the fire
16 department would want to be familiar with the
17 site, would want to know are there additional
18 points of egress or ingress to the site that we
19 could deploy our assets or personnel. One of the
20 other witnesses mentioned cut-off switches, and
21 some familiarization with what is on the site and
22 specifically operational questions.

23 MR. LYNCH: To get those cut-offs,
24 which is for the inverters, would you want some
25 type of diagram or chart that explains where they

1 are for your people?

2 THE WITNESS (McDonald): Well, I'm the
3 fire marshal. I am also a firefighter and on a
4 fire company, and clearly any information we can
5 gather before an incident happens is very helpful.
6 If you're going to ask me what I would
7 specifically require is there needs to be signage
8 on the site such as no smoking.

9 MR. LYNCH: So my cigars are out you're
10 telling me?

11 THE WITNESS (McDonald): If you can
12 stand on a 10 by 10 square of gravel, you're all
13 set.

14 MR. LYNCH: I understand that there is
15 a difference between fighting a grass fire or
16 forest and an electrical fire. And I think in our
17 past hearing I asked the question about fighting
18 electrical fires, and they told me they fight it
19 with foam. And talking with a Hartford
20 lieutenant, you know, he said that they wouldn't
21 fight chemical fires with foam because it has a
22 water base, but they would use a dry chemical or
23 CO2. Is this something you would want to have on
24 hand in case instead of just a regular grass fire
25 or forest fire you do get an electrical fire?

1 THE WITNESS (McDonald): Well, it
2 depends on the size of the electrical fire. If
3 it's an electrical panel, we would tend to use
4 carbon dioxide or a dry chemical. All right.
5 Because assuming the electrical panel is on fire,
6 it's still energized, and you don't want to
7 introduce water to have the participant putting
8 the water on the fire and getting an electrical
9 shock and create a medical emergency where there
10 wasn't one.

11 In this particular case, and I'm
12 speaking as a firefighter, not a fire marshal, but
13 an active firefighter, we would deploy the assets
14 we have on hand, and that's water. Rain falls on
15 these electrical panels, so we put water into the
16 area that might be on fire and have it run off the
17 panels and hit the ground, and that's where I am
18 assuming there's a fire. Because someone made a
19 statement earlier that the inverters that's on
20 this site, should they suspect that there's an
21 electrical failure, it's going to turn off the
22 system. Okay. Whatever else is burning when we
23 show up, we're going to put water on the fire. So
24 if it's a 4 acre grass fire, we're going to put
25 water on 4 acres of grass that are burning

1 underneath the panels.

2 If it's a maintenance vehicle that has
3 gone into the site and is now burning, we're going
4 to put water on the burning vehicle and try and
5 stop the spread of the fire beyond the scope of
6 the site. Is that helpful, I hope?

7 MR. LYNCH: It is a bit. But keep your
8 firefighter hat on for a second. And when you're
9 in a situation where there's a fire within the
10 compound and the inverters are turned off, the
11 transformer has been turned off but it's a bright,
12 sunny day, those panels are still hot. What
13 concern do you have for your guys who have to walk
14 between these panels to put out, let's say, a
15 grass fire underneath?

16 THE WITNESS (McDonald): Well, from
17 what I understand, there are going to be bushes
18 still outside in this site and they could be on
19 fire. We're going to maneuver beyond the panels
20 and go to the seed of the fire and try and put it
21 out, stop it from spreading. That's the goal.

22 MR. LYNCH: There would be no concern
23 for accidentally, you know, running into these
24 panels that are hot?

25 THE WITNESS (McDonald): That's one --

1 we operate in dangerous environments all the time.
2 That clearly is a hazard for putting personnel
3 inside this site. I can't describe to you what
4 might be the risk to us, but we're going to go in
5 there, we're going to stop the spread of fire, and
6 we're going to extinguish the fire.

7 MR. LYNCH: I also understand that
8 there's a statewide priority system, priority 1,
9 priority 2, priority 3. If a priority 1, which
10 I'm told is the top, would happen to exist there,
11 what other towns would you call in?

12 THE WITNESS (McDonald): Oh, for mutual
13 aid we call all the surrounding towns depending on
14 the size and scope or the requirement by the
15 incident commander as to what kind of apparatus we
16 might need. Killingworth does not have a ladder
17 truck, an aerial.

18 MR. LYNCH: And in this case you
19 wouldn't really need a ladder truck but --

20 THE WITNESS (McDonald): I don't know.
21 It's an 11 acre piece of property that could be on
22 fire, and the fire chief or the officer in charge
23 might choose to deploy an aerial piece to use an
24 aerial attack, if you will, onto the fire and
25 spray. We could deploy it in a defensive maneuver

1 outside of the perimeter to stop any fire inside
2 to spread.

3 MR. LYNCH: I understand what you just
4 said. I didn't think of that before. That's
5 true. And my last question --

6 THE WITNESS (McDonald): When we call
7 for mutual aid, if it's determined while they're
8 en route that we don't need them, we turn them
9 around and they go back home.

10 MR. LYNCH: Now, my last question has
11 to do with secondary exits from the property.
12 Having once in a previous profession been
13 chastised because my patrol car blocked in a
14 second exit, the captain in the fire department
15 give me a verbal because just what you said, they
16 have to be able to get their people out if they're
17 trapped or their vehicles out. Would you as field
18 marshal or as a firefighter on your own, you know,
19 put a lot of pressure on the applicant to have at
20 least one secondary exit?

21 THE WITNESS (McDonald): Again, over
22 the length of the perimeter, which is 2,900 feet,
23 I would want multiple points of access
24 specifically for personnel. But if they put in a
25 couple of different vehicle entrances, it wouldn't

1 bother me. More is better than none.

2 MR. LYNCH: That leads me to a question
3 I just thought of which could be dangerous
4 that there's only been one access to the property
5 and the fire is on the complete other -- you know,
6 there's going to be a couple of different areas,
7 but it's on the other side, wouldn't it be
8 advantageous to have, like you said, multiple
9 accesses to the property so you wouldn't have to,
10 you know, take your vehicles all the way around or
11 get them stuck drying to maneuver?

12 THE WITNESS (McDonald): Yes.

13 MR. LYNCH: Thank you, Mr. Chairman.
14 Those are all my questions.

15 THE VICE CHAIRMAN: Mr. Harder has
16 indicated he has a question for the panel.

17 MR. HARDER: Yes. Thank you,
18 Mr. Chairman.

19 Mr. McDonald, have you or your
20 department ever fought a fire at a facility where
21 there is a solar or was a solar panel
22 installation, either ground matter or on a
23 building, even in a residential like a
24 single-family home, have you ever had the occasion
25 to fight a fire that involved a solar system?

1 THE WITNESS (McDonald): That can only
2 be an opportunity in my future because more and
3 more people are putting solar panels on their
4 homes or in their backyards. So when the guy
5 parks his garden tractor or lawnmower underneath
6 the ground-mounted system and the mouse nest
7 catches on fire, we get to out go and put the fire
8 out.

9 MR. HARDER: But that's all potential
10 future opportunities, right? So far you haven't
11 had that?

12 THE WITNESS (McDonald): Not in my 30
13 years of firefighting.

14 MR. HARDER: Thank you.

15 THE VICE CHAIRMAN: Mr. Mercier,
16 anything else?

17 MR. MERCIER: No. No, thank you.

18 THE VICE CHAIRMAN: Any panel member?
19 Larry, you have a question?

20 MR. LEVESQUE: Yes. I just wanted to
21 know whether Mr. Lynch's questioning was -- how it
22 was meant and how you took it when he said how do
23 you fight a panel fire or a situation that's hot,
24 whether you meant hot in temperature or electrical
25 conducting?

1 MR. LYNCH: He knew what I meant.

2 MR. LEVESQUE: No. How did you take
3 it?

4 THE WITNESS (McDonald): I take it both
5 ways. Again, it's a risk that we are involved in
6 in trying to do the job that we're called on to
7 do. So whether it's electrically energized by the
8 sun, right, or whether --

9 MR. LEVESQUE: I meant electrically
10 that it had a short that was live still.

11 THE WITNESS (McDonald): Again, I heard
12 someone say earlier that they have a way to shut
13 down the system. Nobody turns off the sun until
14 the sun sets. So we know there's inherent risk,
15 whether it be because it's energized or whether
16 it's on fire, it doesn't matter, there's a risk.

17 THE VICE CHAIRMAN: Are we all set
18 here? Okay.

19 Mr. McDermott, I guess it's now your
20 opportunity to cross-examine.

21 MR. McDERMOTT: Thank you. And as many
22 lawyers before you have said, I will try to be
23 brief.

24 THE VICE CHAIRMAN: We'll hold you to
25 it.

1 MR. McDERMOTT: Thank you.

2 Mr. McDonald, you filed a letter on
3 January 2nd that included a signature block of the
4 fire chief. Correct?

5 THE WITNESS (McDonald): Yes, I did.

6 MR. McDERMOTT: And that signature
7 block was not signed, right?

8 THE WITNESS (McDonald): That is
9 correct.

10 MR. McDERMOTT: And then eventually
11 it's true, isn't it, that the fire chief issued
12 his own letter saying that he did not support the
13 letter that you had filed on January 2nd. Is that
14 correct?

15 THE WITNESS (McDonald): Yes, I know he
16 sent a letter. I don't recall in its entirety. I
17 don't have a copy of it, so I can't refer to it.

18 MR. McDERMOTT: Are you appearing today
19 in your official capacity as the fire chief?

20 THE WITNESS (McDonald): I'm sorry?

21 MR. McDERMOTT: Are you appearing here
22 today in your official capacity as the fire chief?

23 THE WITNESS (McDonald): I am not a
24 fire chief.

25 MR. McDERMOTT: A fire marshal?

1 THE WITNESS (McDonald): I am a fire
2 marshal.

3 MR. McDERMOTT: Are you here on your
4 official capacity?

5 THE WITNESS (McDonald): Yes,
6 absolutely.

7 MR. McDERMOTT: And why are you part of
8 the KARS organization that is opposed to the
9 project, shouldn't you be more neutral?

10 THE WITNESS (McDonald): I am.

11 MR. McDERMOTT: So, in other words, if
12 the project and you can reach an agreement as
13 relates to the specific issues you have regarding
14 fire, you would otherwise not oppose the project?

15 THE WITNESS (McDonald): That's
16 correct.

17 MR. McDERMOTT: Would it surprise you
18 to learn that there's no other solar project in
19 Connecticut that has a gravel base?

20 THE WITNESS (McDonald): I'm unaware of
21 that condition. I know what the fire code calls
22 for.

23 MR. McDERMOTT: Would it surprise you
24 to learn that there's no other solar project in
25 the United States that has a solar base?

1 THE WITNESS (McDonald): I can only
2 enforce the fire code that the state has
3 authorized me to enforce.

4 MR. LEVESQUE: Excuse me, Chairman.
5 The counsel asked if there's no other project that
6 has a solar base. Do you want to correct that?

7 MR. McDERMOTT: I do. Thank you, Mr.
8 Levesque. I meant gravel base. I believe I said
9 solar base. But you answered the question you
10 thought I asked anyway, so I think we're good.
11 Thank you.

12 Are you familiar with KARS' Exhibit 17,
13 Mr. McDonald?

14 THE WITNESS (McDonald): I'm not
15 familiar with any of the other exhibits in this
16 filing except my own.

17 MR. McDERMOTT: Thank you. I'll move
18 on then.

19 In your most recent letter to the
20 Council it includes a sentence on the third to
21 last paragraph, the last sentence, "The site
22 development company agreed that a number of
23 personnel gates could be installed over the length
24 of the security barrier."

25 So that addresses one of your issues?

1 THE WITNESS (McDonald): As I've just
2 stated, yes.

3 MR. McDERMOTT: Thank you. Are you
4 familiar with revisions to -- what is the NFPA,
5 Mr. McDonald?

6 THE WITNESS (McDonald): The National
7 Fire Protection Association.

8 MR. McDERMOTT: And there are various
9 committees of that association?

10 THE WITNESS (McDonald): Yes, there
11 are.

12 MR. McDERMOTT: And are you familiar
13 with the technical committee?

14 THE WITNESS (McDonald): Yes, I am.

15 MR. McDERMOTT: And are you familiar
16 with recent revisions that have been proposed at
17 NFPA by the technical committee?

18 THE WITNESS (McDonald): I'm aware of
19 one specifically because your client provided me
20 with a copy of it.

21 MR. McDERMOTT: And specifically that's
22 a revision to Section 11.12.3.2 which has now
23 changed the name from noncombustible base to
24 vegetation management plan. Are you aware of that
25 change?

1 THE WITNESS (McDonald): Yes, I have
2 that in front of me.

3 MR. McDERMOTT: And also it's true,
4 isn't it, that the revision goes on to strike the
5 words "gravel base" and insert instead "vegetation
6 management plan." Are you aware of that?

7 THE WITNESS (McDonald): Yes, I have
8 that copy in front of me.

9 MR. McDERMOTT: And are you aware also
10 that one of the reasons stated by the Committee
11 for the revisions is because it is considered more
12 environmentally friendly to have the vegetation
13 management base rather than a gravel base?

14 THE WITNESS (McDonald): I'm aware
15 that's what that position paper, or whatever it
16 is, says, yes.

17 MR. McDERMOTT: Do you think given that
18 change and those revisions, does that affect your
19 position on the requirement that there be a gravel
20 base to the Chatfield Solar project?

21 THE WITNESS (McDonald): No, it does
22 not.

23 MR. McDERMOTT: And why is that?

24 THE WITNESS (McDonald): Because the
25 current fire code that I'm required to enforce

1 does not include that revision.

2 MR. McDERMOTT: So once the code is
3 changed, then there will be no more obligation for
4 Chatfield Solar to follow this?

5 THE WITNESS (McDonald): No, because
6 Connecticut will have its own amendments. And I
7 can't tell in the future whether or not this
8 particular revision would be adopted by the State
9 of Connecticut.

10 MR. McDERMOTT: Are the requirements of
11 the NFPA binding or do you have discretion in the
12 implementation of the NFPA requirements?

13 THE WITNESS (McDonald): The
14 Connecticut State Fire Code is binding on me as a
15 local fire marshal.

16 MR. McDERMOTT: But even as written,
17 the current version of the standard which we're
18 talking about provides that a gravel base or other
19 noncombustible base acceptable to the AHJ shall be
20 installed. Correct?

21 THE WITNESS (McDonald): Yes, that's
22 the phrase that's currently in the fire code.

23 MR. McDERMOTT: So you have discretion,
24 isn't it true, or other base acceptable to the
25 AHJ?

1 THE WITNESS (McDonald): That's
2 correct.

3 MR. McDERMOTT: So there is no
4 requirement, actually, that it be a gravel base;
5 isn't that true?

6 THE WITNESS (McDonald): A gravel base
7 or other noncombustible material is what the
8 paragraph says.

9 MR. McDERMOTT: So why do you take the
10 position that it has to be a gravel base?

11 THE WITNESS (McDonald): Or another
12 noncombustible material.

13 MR. McDERMOTT: Do you know what the
14 proposed implementation of the revisions to the
15 NFPA are by any chance?

16 THE WITNESS (McDonald): I'm sorry?

17 MR. McDERMOTT: Do you know when the
18 revisions to this section that we've been talking
19 about will become effective?

20 THE WITNESS (McDonald): They could be
21 effective today for any state that's adopted that
22 particular proposal.

23 MR. McDERMOTT: Subject to check, would
24 you agree that it's the 2018 plan that has already
25 been adopted but just not adopted here in

1 Connecticut?

2 THE WITNESS (McDonald): What's
3 effective and enforceable in Connecticut is the
4 Connecticut Fire Safety Code, NFPA 2015, with the
5 Connecticut amendments.

6 MR. McDERMOTT: Are you aware of any
7 commercial scale solar project fire in
8 Connecticut?

9 THE WITNESS (McDonald): No.

10 MR. McDERMOTT: How about in the United
11 States?

12 THE WITNESS (McDonald): No.

13 MR. McDERMOTT: How about
14 internationally?

15 THE WITNESS (McDonald): No.

16 MR. McDERMOTT: Would it surprise you
17 to learn that a study in Germany of 1.3 million
18 photovoltaic systems revealed only 210 cases of
19 fires?

20 THE WITNESS (McDonald): Subject to
21 somebody checking that, sure, I agree with that.

22 MR. McDERMOTT: Mr. Vice Chairman, we
23 can take administrative notice or I'm happy to
24 submit this into the record. It's entitled
25 "Assessing Fire Risks in Photovoltaic Systems and

1 Developing Safety Concepts for Risk Minimization."
2 And while it was a study prepared in Germany, the
3 English translation of the German version was
4 funded by the US Department of Energy Solar Energy
5 Technologies Office. And it's I would think
6 rather informative about the nature of solar
7 fires -- or fires on solar panels, and we'd offer
8 this as a full exhibit, and we can submit the
9 necessary copies tomorrow upon our return to the
10 office.

11 THE VICE CHAIRMAN: Okay. Go ahead.

12 MR. SCHWARTZ: We support very liberal
13 procedures for submitting exhibits, so we would
14 support that.

15 THE VICE CHAIRMAN: Fine. That will be
16 admitted and with respect to the copies to be sent
17 out.

18 (Petitioner's Exhibit II-B-15:
19 Received in evidence - described in index.)

20 MR. McDERMOTT: Terrific. And thank
21 you, Mr. Schwartz, for the courtesy. I appreciate
22 that.

23 MR. McDERMOTT: I think with that,
24 we're wrapped up on the Chatfield Solar side.

25 THE VICE CHAIRMAN: I guess maybe that

1 wraps up for us then. Well, I thank everyone for
2 their cooperation today.

3 Before closing the evidentiary record
4 of this matter, the Connecticut Siting Council
5 announces that briefs and proposed findings of
6 fact may be filed with the Council by any party or
7 intervenor no later than April 25, 2019. The
8 submission of briefs or proposed findings of fact
9 are not required by this Council, rather we leave
10 it to the choice of the parties and intervenors.

11 Anyone who has not become a party or
12 intervenor, but who desires to make his or her
13 views known to the Council, may file written
14 statements with the Council within 30 days of the
15 date hereof.

16 The Council will issue draft findings
17 of fact, and thereafter parties and intervenors
18 may identify errors or inconsistencies between the
19 Council's draft findings of fact and the record.
20 However, no new information, no new evidence, no
21 argument, and no reply briefs without our
22 permission, will be considered by the Council.

23 Copies of the transcript of this
24 hearing will be filed at the Killingworth and
25 Madison Town Clerk's Offices.


1 I hereby declare this hearing
2 adjourned. Thank you for your participation, and
3 have a safe trip home. Thank you.

4 (Whereupon, the witnesses were excused,
5 and the above proceedings were adjourned at 4:41
6 p.m.)

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1 CERTIFICATE

2 I hereby certify that the foregoing 166 pages
3 are a complete and accurate computer-aided
4 transcription of my original stenotype notes taken
5 of the Continued Council Hearing in Re: Petition
6 NO. 1354, Chatfield Solar Fund, LLC, petition for
7 a declaratory ruling, pursuant to Connecticut
8 General Statutes Section 4-176 and Section 16-50k,
9 for the proposed construction, maintenance and
10 operation of a 1.98 megawatt AC solar photovoltaic
11 electric generating facility on approximately 25
12 acres located generally south of Route 80 (North
13 Branford Road) and east of Chestnut Hill Road in
14 Killingworth, Connecticut, and associated
15 electrical interconnection to Eversource Energy's
16 Green Hill Substation located at 775 Green Hill
17 Road, Madison, Connecticut, which was held before
18 SENATOR JAMES J. MURPHY, JR., Vice Chairman, at 10
19 Franklin Square, New Britain, Connecticut, on
20 March 26, 2019.

21
22 

23 -----
24 Lisa L. Warner, CSR 061
25 Court Reporter
BCT REPORTING SERVICE
55 WHITING STREET, SUITE 1A

1 I N D E X

2	WITNESSES CHARLES GEPPI	PAGE	14
3	C.J. COLAVITO		
4	ERIC D. PARTYKA,		
5	JOBIN MICHAEL		
6	ALISA MORRISON		
7	JAMES McMANUS		
8	GEORGE T. LOGAN		
9	HENRY WITHERS		
10	CYNTHIA REYNOLDS		
11	GEORGE F. ANDREWS		
12	SIGRUN GADWA		

13 EXAMINERS:

14	Mr. Volet (Direct)	14
15	Mr. Mercier (Cross)	16
16	Mr. Hannon	44
17	Mr. Lynch	72
18	Mr. Silvestri	88
19	Mr. Schwartz	100
20	Mr. McDermott (Redirect)	133

21	WITNESSES JAMES McDONALD	PAGE	135
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22	SHERIDAN PERKINS		
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23 EXAMINERS:

24	Mr. Mercier	139
25	Mr. Silvestri	145

1 I n d e x (Cont'd):

2	EXAMINERS:	PAGE
3	Mr. Levesque	146,154
4	Mr. Lynch	147
5	Mr. Harder	153
6	Mr. McDermott	156

7

8 PETITIONER'S EXHIBITS

9 (Received in evidence)

10	EXHIBIT	DESCRIPTION	PAGE
11	II-B-11	Phase 1 archaeological	16
12		reconnaissance survey, dated 2/28/19	
13	II-B-12	Petitioner's revised response	16
14		to Interrogatory #109 and FAA Study,	
15		dated 3/14/19	
16	II-B-13	Petitioner's responses to Council	16
17		interrogatories, Set Three, dated	
18		3/19/19	
19	II-B-14	Petitioner's responses to KARS	16
20		interrogatories, Set One, dated	
21		March 19, 2019	
22	II-B-15	Assessing Fire Risks in Photovoltaic	164
23		Systems and Developing Safety Concepts	
24		for Risk Minimization	
25			