## STATE OF CONNECTICUT



## INSURANCE DEPARTMENT

#### <u>ORDER</u>

I, Thomas R. Sullivan, Insurance Commissioner of the State of Connecticut, having read the record, do hereby adopt the findings and recommendations of Danny K. Albert, Hearing Officer in the above matter and issue the following order, to wit:

The Medicare supplement rate increase request submitted by New York Life Insurance Company for its individual pre-standardized Medicare supplement form 7745-1 is disapproved as submitted.

The company's rate increase proposal for its individual standardized Medicare supplement policy forms NYM84, (Plan A); NYM 85, (Plan C); NYM86, (Plan F) and NYM 87, (Plan I) is also disapproved as submitted.

The company's rate increase request on these policy forms is considered excessive and unreasonable in relationship to the benefits, estimated claim costs and the anticipated loss ratios the company expects to realize on this business. The rates on the subject policy forms are to be maintained at their current rate levels, with no change.

New York Life Insurance Company is directed to file revised rate schedules with the Insurance Department by August 28, 2009. The revised rate schedules are to reflect no rate increase.

Dated at Hartford, Connecticut, this 18<sup>th</sup> day of August, 2009.

Thomas R. Sullivan Insurance Commissioner

# STATE OF CONNECTICUT



#### INSURANCE DEPARTMENT

	X	
In The Matter Of:	:	
NEW YORK LIFE	:	Docket No. LH 09-50
INSURANCE COMPANY	:	
Medicare Supplement Insurance	:	
	X	

## PROPOSED FINAL DECISION

#### 1. INTRODUCTION

The Insurance Commissioner of the State of Connecticut is empowered to review rates charged for individual and group Medicare supplement policies sold to any resident of this State who is eligible for Medicare. The source for this regulatory authority is contained in Chapter 700c and Section 38a-495a of the Connecticut General Statutes.

After due notice a hearing was held at the Insurance Department in Hartford on July 23, 2009 to consider whether or not the rate increase requested by New York Life Insurance Company on its individual pre-standardized and standardized Medicare supplement business should be approved.

No members from the general public attended the hearing.

No one from New York Life Insurance Company attended the hearing.

The hearing was conducted in accordance with the requirements of Section 38a-474, Connecticut General Statutes, the Uniform Administrative Procedures Act, Chapter 54 of the Connecticut General Statutes, and the Insurance Department Rules of Practice, Section 38a-8-1 et seq. of the Regulations of Connecticut State Agencies.

A Medicare supplement (or Medigap) policy is a private health insurance policy sold on an individual or group basis which provide benefits that are additional to the benefits provided by Medicare. For many years Medicare supplement policies have been highly regulated under both state and federal law to protect the interests of persons eligible for Medicare who depend on these policies to provide additional coverage for the costs of health care.

Effective December 1, 2005, Connecticut amended its program of standardized Medicare supplement policies in accordance with Section 38a-495a of the Connecticut General Statutes, and Sections 38a-495a-1 through 38a-495a-21 of the Regulations of Connecticut Agencies. This program, which conforms to federal requirements, provides that all insurers offering Medicare supplement policies for sale in the state must offer the basic "core" package of benefits known as Plan A. Insurers may also offer any one or more of eleven other plans (Plans B through L).

Effective January 1, 2006, in accordance with Section 38a-495c of the Connecticut General Statutes (as amended by Public Act 05-20) premiums for all Medicare supplement policies in the state must use community rating. Rates for Plans A through L must be computed without regard to age, gender, previous claims history or the medical condition of any person covered by a Medicare supplement policy or certificate.

The statute provides that coverage under Plan A through L may not be denied on the basis of age, gender, previous claims history or the medical condition of any covered person. Insurers may exclude benefits for losses incurred within six months from the effective date of coverage based on a pre-existing condition.

Effective October 1, 1998, carriers that offer Plan B or Plan C must make these plans as well as Plan A, available to all persons eligible for Medicare by reason of disability.

Insurers must also make the necessary arrangements to receive notice of all claims paid by Medicare for their insureds so that supplemental benefits can be computed and paid without requiring insureds to file claim forms for such benefits. This process of direct notice and automatic claims payment is commonly referred to as "piggybacking" or "crossover".

Sections 38a-495 and 38a-522 of the Connecticut General Statutes, and Section 38a-495a-10 of the Regulations of Connecticut Agencies, state that individual and group Medicare supplement policies must have anticipated loss ratios of 65% and 75%, respectively. Under Sections 38a-495-7 and 38a-495a-10 of the Regulations of Connecticut Agencies, filings for rate increases must demonstrate that actual and expected losses in relation to premiums meet these standards, and anticipated loss ratios for the entire future period for which the requested premiums are calculated to provide coverage must be expected to equal or exceed the appropriate loss ratio standard.

Section 38a-473 of the Connecticut General Statutes provides that no insurer may incorporate in its rates for Medicare supplement policies factors for expenses that exceed 150% of the average expense ratio for that insurer's entire written premium for all lines of health insurance for the previous calendar year.

#### II. FINDINGS OF FACT

After reviewing the exhibits entered into the record of this proceeding, and utilizing the experience, technical competence and specialized knowledge of the Insurance Department, the undersigned makes the following findings of fact:

1. New York Life Insurance Company has requested the approval of a 5.0% rate increase for its individual pre-standardized Medicare supplement policy form 7745-1 and its individual standardized Medicare supplement policy forms NYM84(A), NYM85(C), NYM86(F), and NYM87(I). This increase would go into effect on 10/1/09.

## 2. In-force policies as of 12/31/08:

<u>Form</u>	Connecticut	<u>Nationwide</u>
7745-1	2	884
NYM84(A)	0	35
NYM85(C)	1	131
NYM86(F)	11	904
NYM87(I)	3	61

### 3. The last approved rate increases for these policies were:

<u>Form</u>	<u>Increase</u>	<b>Effective</b>
7745-1	5.00%	10/08
NYM84(A)	5.00%	10/08
NYM85(C)	5.00%	10/08
NYM86(F)	5.00%	10/08
NYM87(I)	5.00%	10/08

- 4. The block was agent solicited.
- 5. New York Life certified that their expense factors are in compliance with section 38a-473, C.G.S.
- 6. New York Life has conformed to subsection (e) of section 38a-495c, C.G.S. regarding the automatic processing of Part B claims, but has not complied with this requirement for Part A claims. They cite an unsuccessful attempt to enter into an arrangement with Blue Cross of Connecticut and are currently waiting for Blue Cross to sign a contract with them.
- 7. The proposed rates are designed to satisfy the Connecticut regulatory loss ratio of 65%.
- 8. The estimated loss ratios in Connecticut for 2007, 2008, and inception-to-date are as follows:

<u>Form</u>	<u>2007</u>	<u>2008</u>	<u>Inception</u>
7745-1	76.30%	72.93%	83.19%
NYM84(A)	n/a	n/a	124.56%
NYM85(C)	344.98%	26.84%	73.74%
NYM86(F)	46.61%	100.82%	95.84%
NYM87(I)	79 <u>.44%</u>	35.87%	<u>74.22%</u>
Total	79.34%	76.36%	76.69%

9. The estimated loss ratios on a nationwide basis for 2007, 2008, and inception-to-date are as follows:

<u>Form</u>	<u>2007</u>	<u>2008</u>	<u>Inception</u>
7745-1	70.62%	70.62%	60.49%
NYM84(A)	50.89%	56.54%	60.58%

NYM85(C)	71.35%	87.17%	65.55%
NYM86(F)	63.04%	71.64%	63.49%
NYM87(I)	62.58%	57.74%	57.13%
Total	69.29%	73.85%	61.31%

- 10. Trend of 8% was used for all projections.
- 11. New York Life's 2009 Medicare supplement rate filing proposal is in compliance with the requirements of regulation 38a-474 as it applies to the contents of the rate submission as well as the actuarial memorandum.

## **III. RECOMMENDATION**

Propose that the requested 5% rate increase be disapproved as submitted. Based upon historical inception-to-date loss ratio experience, on a nationwide basis, any increase at this time would be considered excessive.

Dated at Hartford, Connecticut, this 18<sup>th</sup> day of August, 2009.

Danny K. Albert Hearing Officer