

**STATE OF CONNECTICUT**  
*INSURANCE DEPARTMENT*

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In The Matter Of: :  
PENNSYLVANIA LIFE : Docket No. LH 12-91  
INSURANCE COMPANY :  
Medicare Supplement Insurance :  
-----X

**ORDER**

I, Anne Melissa Dowling, Deputy Commissioner of the State of Connecticut, having read the record, do hereby adopt the findings and recommendations of Danny K. Albert, Hearing Officer in the above matter and issue the following order, to wit:

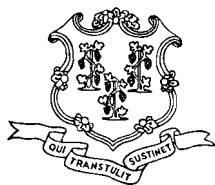
Pennsylvania Life Insurance Company’s proposed rate increase for its individual standardized Medicare supplement Plans A, D, F & G is disapproved as submitted. However, each of the subject forms are granted a 7.50% rate increase instead.

The approved rate increase is based on the company’s national claims experience and the fact that Connecticut’s claim experience is not credible.

Pennsylvania Life Insurance Company is directed to file its revised rate schedule with the Insurance Department by Friday, October 5, 2012. The revised rate schedule must be reflective of the rate increase approved herein.

Dated at Hartford, Connecticut, this 13<sup>th</sup> day of September, 2012.

Anne Melissa Dowling  
Deputy Commissioner



# STATE OF CONNECTICUT

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### PROPOSED FINAL DECISION

#### 1. INTRODUCTION

The Insurance Commissioner of the State of Connecticut is empowered to review rates charged for individual and group Medicare supplement policies sold to any resident of this State who is eligible for Medicare. The source for this regulatory authority is contained in Chapter 700c and Section 38a-495a of the Connecticut General Statutes.

After due notice a hearing was held at the Insurance Department in Hartford on August 30, 2012 to consider whether or not the rate increase requested by Pennsylvania Life Insurance Company on its individual standardized Medicare supplement business should be approved.

No members from the general public attended the hearing.

No representatives from Pennsylvania Life Insurance Company attended the hearing.

The hearing was conducted in accordance with the requirements of Section 38a-474, Connecticut General Statutes, the Uniform Administrative Procedures Act, Chapter 54 of the Connecticut General Statutes, and the Insurance Department Rules of Practice, Section 38a-8-1 et seq. of the Regulations of Connecticut State Agencies.

A Medicare supplement (or Medigap) policy is a private health insurance policy sold on an individual or group basis which provides benefits that are additional to the benefits provided by Medicare. For many years Medicare supplement policies have been highly regulated under both state and federal law to protect the interests of persons eligible for Medicare who depend on these policies to provide additional coverage for the costs of health care.

Effective December 1, 2005, Connecticut amended its program of standardized Medicare supplement policies in accordance with Section 38a-495a of the Connecticut General Statutes, and Sections 38a-495a-1 through 38a-495a-21 of the Regulations of Connecticut Agencies. This program, which conforms to federal requirements, provides that all insurers offering Medicare supplement policies for sale in the state must offer the basic "core" package of benefits known as Plan A. Insurers may also offer any one or more of eleven other plans (Plans B through L).

Effective January 1, 2006, in accordance with Section 38a-495c of the Connecticut General Statutes (as amended by Public Act 05-20) premiums for all Medicare supplement policies in the state must use community rating. Rates for Plans A through L must be computed without regard to age, gender, previous claims history or the medical condition of any person covered by a Medicare supplement policy or certificate.

The statute provides that coverage under Plan A through L may not be denied on the basis of age, gender, previous claims history or the medical condition of any covered person. Insurers may exclude benefits for losses incurred within six months from the effective date of coverage based on a pre-existing condition.

Effective October 1, 1998, carriers that offer Plan B or Plan C must make these plans as well as Plan A, available to all persons eligible for Medicare by reason of disability.

Insurers must also make the necessary arrangements to receive notice of all claims paid by Medicare for their insureds so that supplemental benefits can be computed and paid without requiring insureds to file claim forms for such benefits. This process of direct notice and automatic claims payment is commonly referred to as “piggybacking” or “crossover”.

Sections 38a-495 and 38a-522 of the Connecticut General Statutes, and Section 38a-495a-10 of the Regulations of Connecticut Agencies, state that individual and group Medicare supplement policies must have anticipated loss ratios of 65% and 75%, respectively. Under Sections 38a-495-7 and 38a-495a-10 of the Regulations of Connecticut Agencies, filings for rate increases must demonstrate that actual and expected losses in relation to premiums meet these standards, and anticipated loss ratios for the entire future period for which the requested premiums are calculated to provide coverage must be expected to equal or exceed the appropriate loss ratio standard.

Section 38a-473 of the Connecticut General Statutes provides that no insurer may incorporate in its rates for Medicare supplement policies factors for expenses that exceed 150% of the average expense ratio for that insurer’s entire written premium for all lines of health insurance for the previous calendar year.

## II. FINDING OF FACT

After reviewing the exhibits entered into the record of this proceeding, and utilizing the experience, technical competence and specialized knowledge of the Insurance Department, the undersigned makes the following findings of fact:


1. Pennsylvania Life Insurance Company is requesting a rate increase of 15.0% on its individual standardized and MIPPA plans A, D, F and G.
2. There 21 policies in-force in Connecticut and 3,144 policies nationwide as of 3/31/12.
3. The subject plans represent a closed block of business. Effective April 12, 2012, the company discontinued the marketing of Medicare supplement insurance plans in Connecticut.

4. Penn Life has certified that their expense factor is in compliance with section 38a-473, C.G.S.
5. Penn Life has conformed to subsection (e) of section 38a-495c, C.G.S. regarding the automatic claim processing.
6. According to Penn Life the proposed rates are designed to satisfy the Connecticut regulatory loss ratio of 65%.
7. Nationwide incurred loss ratios are 71.0% for 2010, 70.6% for 2011 and 69.5% from inception-to-date.
8. Pennsylvania Life provided Connecticut specific experience, but it was determined not to be credible.
9. Claim trend of 7.50% was used for future projections.
10. Pennsylvania Life Insurance Company's 2012 Medicare supplement rate filing proposal is in compliance with the submission requirements of regulation 38a-474-2 as it applies to the contents of the rate submission as well as the actuarial memorandum.

### III. RECOMMENDATION

The undersigned recommends that the 15.0% rate increase be disapproved as submitted, but limited to a 7.50% increase. The reduction is based upon an analysis of nationwide claims experience since Connecticut experience is not credible, and is consistent with the annual trend assumed in the filing.

Dated at Hartford, Connecticut, this 13th day of September, 2012.

  
Danny K. Albert  
Hearing Officer