

**INVESTMENT POLICY STATEMENT  
FOR THE  
STATE OF CONNECTICUT  
RETIREMENT PLANS & TRUST FUNDS**



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TREASURER OF THE STATE OF CONNECTICUT**

Adopted March 13, 2002

**INVESTMENT POLICY STATEMENT**  
**STATE OF CONNECTICUT RETIREMENT PLANS & TRUST FUNDS**  
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## **Article I. Introduction**

This policy sets forth the general principles that govern the investment of the State of Connecticut Retirement Plans & Trust Funds (“CRPTF”) as established by the Treasurer of the State of Connecticut, and as approved by the Investment Advisory Council, in accordance with the provisions of subsection [c] of Section 3-13b of the Connecticut General Statutes. The CRPTF holds assets on behalf of the State Employees’ Retirement Fund, Teachers’ Retirement Fund, Municipal Employees’ Retirement Fund, Probate Court Retirement Fund, Judges’ Retirement Fund, State’s Attorneys’ Retirement Fund, Soldiers’ Sailors’ & Marines’ Fund, Endowment for the Arts, Agricultural College Fund, Ida Eaton Cotton Fund, Andrew Clark Fund, School Fund, Hopemead Fund, and Police & Fireman’s Survivors’ Benefit Fund. Specifically, this document addresses the following issues with respect to each trust fund:

- Investment objectives;
- Asset allocation policy and risk tolerance;
- Asset class definitions, including specific types of permissible investments within each asset class and any specific limitations or other considerations governing the investment of any funds;
- Investment manager guidelines;
- Investment performance evaluation guidelines;
- Guidelines for the selection and termination of providers of investment-related services; and
- Guidelines for corporate citizenship and proxy voting.

This Investment Policy Statement (IPS) is an outline of the CRPTF’s long-term strategic plan based on the analysis of the capital markets and the CRPTF’s financial condition. In formulating this policy, the Treasurer has sought to allow for sufficient flexibility to capture investment opportunities as they occur, while maintaining reasonable parameters to ensure that prudence and care are exercised in the execution of the CRPTF investment program. In the final analysis, the Treasurer must exercise her authority consistent within the principles of fiduciary law.

**The Treasurer will review this policy statement on an annual basis with the Investment Advisory Council.** Proposed changes to the statement will be submitted to the Investment Advisory Council for review.

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## **Article II. Governing Authority, Duties, and Responsibilities**

Pursuant to the Connecticut General Statutes, the Treasurer is the principal fiduciary of the CRPTF. Fiduciary law and standards, as well as the Constitution and laws of the State of Connecticut in this regard govern responsibilities.

In this role, it is incumbent upon the Treasurer to discharge her responsibilities with respect to the CRPTF:

- In the interest of the participants and beneficiaries
- For the purpose of providing benefits to participants and beneficiaries and paying reasonable expenses of administering the system
- With the care, skill and caution under the circumstances then prevailing which a prudent person acting in a like capacity and familiar with those matters would use in the conduct of like character and purpose
- Impartially, taking into account any differing interests of participants and beneficiaries
- Incurring only costs that are appropriate and reasonable
- In accordance with a good-faith interpretation of the law governing the retirement program and system.<sup>1</sup>
- Taking into consideration the Connecticut General Statutes requiring that elements of corporate citizenship and the implications of particular investments on foreign policies and the national interests of the United States be factored into investment decision-making.

In carrying out these responsibilities, and as an elected Constitutional Officer of the State of Connecticut, the Treasurer is responsible for the care and custody of all CRPTF assets, the investment of the assets of the CRPTF, and the selection of and contracting with all investment advisors. The Investment Advisory Council (IAC), however, has up to forty-five days to review and comment upon any proposed contract for investment services prior to the execution of a contract by the Treasurer. The Treasurer shall, on a regular basis, report to the IAC regarding overall investment policy, as well as specific investment strategies and opportunities. **The Treasurer shall review with the IAC, on an annual basis, the status of the asset allocation plan for the CRPTF, and shall report at each meeting of the IAC as to the status of the investments of the CRPTF.**

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<sup>1</sup>Uniform Management of Public Employee Retirement Systems Act, Section 7 (1997).

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In addition, the Treasurer will seek recommendations from the Chief Investment Officer and outside investment professionals, as well as approval from the Investment Advisory Council for:

- Changes in investment policies, asset allocation, and asset allocation ranges;
- The inclusion of new asset classes in the Investment Policy;
- The development and implementation of new investment strategies;
- The development of investment guidelines for each asset class;

The Treasurer may retain investment advisors (investment professional consultants) to assist in the management of the CRPTF and, in so doing, has the obligation to exercise prudence and care in selecting, instructing and supervising such consultants. As used in this Investment Policy Statement, “investment advisors” or “investment professional consultants” means external money managers, investment consultants, custodians, brokers, legal counsel, and other providers of investment and investment related services. As stated previously, and consistent with Section 3-13i of the Connecticut General Statutes, before the retention of any such investment advisors, the Treasurer will present a recommendation(s) to the Investment Advisory Council for their consideration. After such presentation, the IAC will have up to forty-five days to review and comment upon any proposed contract for investment advisory services prior to the execution of a contract by the Treasurer.

In the event the preconditions described in Section 3-13d of the Connecticut General Statutes are met with respect to a “lame duck” period, the IAC shall assume the principal fiduciary authority of the Treasurer for investment decisions in the “Private Equity” and “Real Estate” asset classes until such time that a duly elected Treasurer is officially sworn into office.

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### **Article III. Investment Objectives**

The primary objective of the CRPTF is to provide a secure source of retirement income for beneficiaries of the covered plans mentioned in Article I, paragraph 1. The financial objectives of the CRPTF are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying plans' current and projected financial requirements. The Treasurer adheres to the principles of capital market theory, which maintains that over the long-term, prudent investment risk-taking is rewarded with incremental returns. Consequently, while capital preservation is regarded to be of paramount importance, the Treasurer regards prudent risk-taking as justifiable.

The overall return of the CRPTF is measured against the total fund benchmark, a hybrid benchmark customized to reflect the CRPTF's asset allocation and performance objectives. This benchmark is comprised of 36% Russell 3000 Index; 18% International Stock Fund benchmark; 29% Mutual Fixed Income benchmark; 5% NCREIF Property Index; 11% Connecticut Private Equity/Venture Capital Index; and 1% Donoghue Money Fund Average. The International Stock Fund benchmark is comprised of 83% Salomon Smith Barney EPAC Broad Market 50% Hedged Index, and 17% MSCI Emerging Markets Free Index. The Mutual Fixed Income benchmark consists of 73% Lehman Brothers Aggregate Index, 17% Salomon High Yield Market Index, and 10% JPM Emerging Markets Bond Index. The Connecticut Private Equity/Venture Capital Index is made up of 50% Cambridge Associates Private Equity Index and 50% Cambridge Associates Venture Capital Index.

The investment objectives for the plans and trusts fully invested in all asset classes of the Combined Investment Fund are as follows:

- A nominal rate of return equal to or greater than the actuarially assumed investment return of 8.5% over the length of a market cycle (generally, a three to five year period);
- Achieving a real rate of return of 550 basis points over and above inflation as measured by the Consumer Price Index;
- Realizing returns consistent with or in excess of specific market benchmarks over the length of a market cycle at the individual asset class level;
- Maximizing returns in order to minimize long-term contributions within reasonable and prudent levels of risk to the extent investment results can so impact contribution levels.

*Note: As noted in Part II, some of the plans and trusts have investment limitations placed upon them and therefore the specific investment objectives related to any restricted plan or trust will be so noted.*

While there cannot be complete assurance that these objectives will be achieved, the probability of their realization is reasonably high based upon this Investment Policy Statement and expected performance of the asset classes discussed in Article V. The objectives address assets and liabilities, and are based on a long-term horizon. It is important to remember that interim fluctuations should be viewed with this perspective.

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#### **Article IV. Asset Allocation**

The CRPTF's asset mix is established by the Treasurer, with approval by the Investment Advisory Council, based on (1) capital market theory, (2) financial and fiduciary requirements, and (3) liquidity needs.

Numerous studies have shown that 90% of the variability in a fund's performance is the result of the strategic asset allocation decision. The strategic asset allocation decision, or how much to invest in any particular asset class, is arrived by undergoing an asset/liability study where the pension fund's liability characteristics are considered when developing the fund's asset allocation policy.

The following examination forms the rationale for the level of exposure to each asset class category for the various pension plans and trusts: A broad array of asset classes is considered for inclusion in potential asset mixes. Each asset class has its own distinct characteristics, as well as expectations for long term return and risk behavior. Mathematical modeling is used to determine which mix of asset classes maximizes return at each level of risk. Several alternative asset mixes are selected for further analysis, in addition to the asset allocation policy then in place. The liabilities are modeled in detail and projections are made based on the actuarial assumptions underlying each of the retirement plans. The behavior of both the asset classes and the liabilities are tested under different economic scenarios, using sophisticated simulation software. The outcomes of these tests are examined to determine which asset mix offers a balanced risk/return tradeoff as measured by the impact on the liabilities over multiple time horizons.

**Table 1 outlines asset class targets and permissible ranges for the allocation of assets for Connecticut State Employees Retirement Fund (“SERF”), the Teachers’ Retirement Fund (“TERF”), and the Municipal Employees’ Retirement Fund (“MERF”), as adopted by the Treasurer in consultation with the IAC.** The targets were established as part of a comprehensive study of the CRPTF's assets and liabilities adopted in August 1999, and reaffirmed in January 2001. (As detailed in Part II of this Policy Statement, the asset allocation policy of each of the pension plans and trusts will vary, depending upon particular statutory or other limitations.) The ranges are intended to serve as boundaries for the CRPTF's individual asset classes as more particularly described in Article V of this Section. The ranges were established based on the relative volatility, transaction costs, and targets of the various asset classes. The allocation policy and relative ranges for the SERF, TERF and MERF, as presented below, represent in aggregate, more than 99% of the total liabilities of CRPTF and are identical to a significant portion of the other pension plans and trusts.

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The adoption of these targets and ranges will provide an appropriate mechanism for maintaining the integrity of the asset allocation policy.

**Table 1**  
**State of Connecticut and**  
**TERF, SERF, MERF**  
**Asset Allocation Policy and Relative Ranges**

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Asset Class	Target Allocation	Lower Bound	Upper Bound
<b><i>Mutual Equity Fund (U.S. Equity)</i></b>	<b>36%</b>	<b>29%</b>	<b>43%</b>
<b><i>International Stock Fund</i></b>	<b>18%</b>	<b>14%</b>	<b>22%</b>
<b>Developed Markets Equity</b>	15%	12%	18%
<b>Emerging Markets Equity</b>	3%	2%	4%
<b><i>Mutual Fixed Income Fund</i></b>	<b>29%</b>	<b>25%</b>	<b>33%</b>
Core Fixed Income	20%	18%	22%
Inflation Linked Bonds	1%	1%	1%
High Yield	5%	4%	6%
Emerging Market Debt	3%	2%	4%
<b><i>Real Estate Fund</i></b>	<b>5%</b>	<b>4%</b>	<b>6%</b>
<b><i>Private Investment Fund</i></b>	<b>11%</b>	<b>6%</b>	<b>11%</b>
<b><i>CRA (Cash)</i></b>	<b>1%</b>	<b>1%</b>	<b>1%</b>
	100%		

*Note: Publicly listed common stock investments including U.S. equity, non-U.S. developed markets equity, and emerging markets equity are subject to a statutory limit of 60% of the CRPTF's total portfolio.*

**Changes in long-term asset allocation targets are expected to occur infrequently. Revisions of these targets will be proposed only when it is clear that significant changes have occurred in the demographics of the participant group and/or in the capital markets such that assumptions upon which the present allocations have been made no longer appear reasonable.** Any material changes necessary would be pursuant to the findings of a periodic asset/liability study of the CRPTF, as determined by the Treasurer in consultation with the IAC. Accordingly, the CRPTF managers should pursue a strategy of being fully invested in the market consistent with the foregoing guidelines and individual management contracts to ensure that cash-equivalent positions do not interfere with the asset allocation strategy. In addition, in order to meet the CRPTF's liquidity needs, the Treasurer may direct that dividends and interest income from the investment managers' accounts be swept into a cash reserve fund or may establish a separate liquidity strategy depending upon the cash flow needs of the various plans and trusts.

Because different asset classes will perform at various rates, the Treasurer will monitor asset allocation on a monthly basis to determine what, if any, re-balancing is necessary.

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## **Article V. Asset Class Definitions**

Broad definitions of the asset classes outlined in Article IV are as follows: More detailed descriptions of the asset classes, including the specific types of permissible investments within each asset class, and special limitations or other considerations governing the investment of any funds therein, are set forth in Part III of this policy statement.

### **A. Equities**

**1. Mutual Equity Fund (U.S. Equities):** Investments in U.S. equities are defined as commitments to U.S. dollar denominated, publicly traded common stocks of U.S. domiciled companies and securities convertible into common stock. The aggregate U.S. equity portfolio (Mutual Equity Fund) is expected to exhibit characteristics comparable to, but not necessarily equal to, that of the Russell 3000 index.

**2. International Stock Fund:** Investments in non-U.S. equities are defined as commitments to publicly traded common stocks and securities convertible into common stock issued by companies domiciled outside the U.S. Developed market equity is issued by companies domiciled in developed economies as defined by The World Bank and included in the Salomon Smith Barney EPAC Broad Market Index (SSB EPAC BMI). Emerging market equity is issued by companies domiciled in developing economies as defined by The World Bank and included in the Morgan Stanley Capital International Emerging Markets Free Index (MSCI EMF). The aggregate International Stock Fund portfolio is expected to exhibit characteristics comparable to, but not necessarily equal to, that of a hybrid index comprised of 83% SSB EPAC BMI (half-hedged) Index and 17% MSCI EMF Index.

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**B. Mutual Fixed Income Fund:** Fixed income investments are defined as marketable securities, which may include, but are not necessarily limited to, U.S. Treasury, Federal Agency, U.S. Government guaranteed obligations, “Quasi-Government” agencies and corporate issues (including convertibles). Mortgage pass-through securities, collateralized debt obligations, non-dollar denominated bonds and group annuity contracts may also be held in the Fund. The overall average quality rating of the Fund’s domestic and international fixed income portfolio will be, at least “A” rated by Standard & Poor’s or Moody’s. The Mutual Fixed Income Fund, in aggregate, shall have characteristics similar to, but not necessarily equal to, the hybrid benchmark consisting of 70% Lehman Brothers Aggregate Bond Index, 3% Lehman Brothers Inflation-Linked Bond Index, 17% Merrill Lynch High Yield Index, and 10% JP Morgan Emerging Market Bond Plus Index. The following represents definitions of the various component parts of the Mutual Fixed Income Fund:

- 1. Core Fixed Income** are debt instruments issued by the U.S. Government and its agencies, “Quasi Government” agencies, U.S. corporations, Euro bonds and any other public or private U.S. regulated debt security. Domestic Bonds in aggregate shall have characteristics similar to, but not necessarily equal to, the Lehman Brothers Aggregate Bond Index.
- 2. Inflation-Linked Bonds** are bonds that provide a real return above inflation that is fixed. First issued by the U.S. Treasury in January 1997, ILB’s pay semi-annual coupons that account for the real return while the inflation component of the return accrues to the bonds principal every year. Inflation-linked bonds in aggregate shall have characteristics similar to, but not necessarily equal to, the Lehman Brothers Inflation-Linked Bond Index.
- 3. High Yield Bonds** are defined as debt instruments rated below “BBB-” by Standard & Poor’s or “Baa3” by Moody’s Investor Service. In aggregate, the high yield bond portfolio should have characteristics similar to, but not necessarily equal to, the Merrill Lynch High Yield Index or other equivalent benchmark as determined by the Treasurer.
- 4. Emerging Market Debt** represents bonds issued by government and companies operating in developing countries as defined by The World Bank. Emerging Market Debt holdings in aggregate should have characteristics similar to, but not necessarily equal to, the J.P. Morgan Emerging Markets Bonds Plus Index.

**C. Cash Reserve Account (Cash Equivalents):** Shall consist of cash instruments generally maturing in less than one year and having a quality rating by at least one widely recognized rating agency (i.e., A-1 or P-1). In aggregate, the Cash Reserve Account should have characteristics similar to, but not necessarily equal to, the International Business Communications (IBC) First Tier Institutions-Only Rated Money Fund Report Index.

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#### **D. Other Asset Classes**

1. **Real Estate Fund:** Real Estate investments are defined as indirect<sup>2</sup> ownership interests in professionally managed commercial properties and land. This definition includes, but is not limited to: retail, office, industrial, apartment, multifamily, hotel, timberland and farmland properties, as well as, investments in Real Estate Investment Trusts (REIT). Real Estate holdings, taken together, should have characteristics similar to, but not necessarily equal to, the National Council of Real Estate Investment Fiduciaries Property Index (A portion of this benchmark may be attributed to National Association Real Estate Investment Trust, if REIT becomes a significant component of the Real Estate Fund).
2. **Private Investment Fund:** Private investments will be in externally managed separate accounts, limited liability companies or limited partnerships which focus on private equity investments. Private equity investments include:
  - a) Venture capital funds focusing on start-up, early and expansion stage companies;
  - b) Mezzanine funds investing in equity and debt instruments of established companies;
  - c) Buy-out and acquisition funds which make controlling and non-controlling investments in established companies; and
  - d) Special situation funds as defined in Part III of this Investment Policy Statement.
3. **Commercial Mortgage Fund:** These are indirect investments in mortgages backed by commercial real estate. Such investments may take the form of trusts or securities. These holdings are expected to earn a rate of return in excess of the Lehman Brothers Aggregate Bond Index (LBA), sufficient to justify the corresponding risk premium. This asset category is not a part of the asset allocation structure of the CRPTF. It was adopted in August 1999 and the balance in the fund will be allowed to amortize and mature. No new investments will be added to this fund.

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<sup>2</sup> At the time of the adoption of this Investment Policy Statement, there are a small number of direct real estate ownership interest investments. As these properties are sold or otherwise transferred out of the fund, no new additional direct real estate investments will be made.

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## **Article VI. Use of Derivatives**

Derivative instruments may be used for any of the purposes listed below. Derivative instruments are defined as any contract or investment vehicle whose performance, risk characteristics, or value is based on a specific asset, interest rate, or index value.

- Market Exposure: To gain broad stock or bond market exposure in a manner that does not create the effect of leverage in the overall portfolio.
- To convert financial exposure in a given currency to that of another currency (e.g., to hedge Japanese Yen exposure back to the U.S. dollar). Any and all international managers may enter into foreign exchange contracts on currency provided that: a) such contracts are one year or less, and b) use of such contracts is limited solely and exclusively to hedging currency exposure existing within the manager's portfolio. There shall be no foreign currency speculation or any related investment activity.
- To adjust the duration of a bond portfolio in a manner that is consistent with the accepted approach of the manager and other policies and guidelines provided to the manager.
- To make portfolio adjustments that are consistent with other elements of the CRPTF's investment policies and guidelines and that do not systematically increase risk or expected volatility of the rate-of-return of the total Fund.
- For trading purposes which are intended to enhance investment returns. This purpose is subject to the requirement that it be consistent with other elements of the CRPTF's investment policies and guidelines and that it does not systematically increase the risk or expected volatility of the rate of return of the total Fund.

All other uses of derivatives are prohibited unless specifically approved by the Treasurer and reviewed by the Investment Advisory Council. Investment managers are expected to have internal risk management programs in place to ensure that derivatives-based strategies do not result in inappropriate risks to the portfolio.

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**Article VII. Investment Diversification**

Investments shall be diversified in order to minimize the risk of large losses. Consequently, the CRPTF will be constructed and maintained to provide prudent diversification among the asset classes in accordance with the asset allocation policy. Within each asset class, there shall be prudent diversification with regard to the concentration of holdings in individual issues, corporations, partnerships or industries. Investments shall comply with the provisions of the Connecticut General Statutes: Section 3-13d<sup>3</sup>; Section 3-13g<sup>4</sup>; Section 3-13h<sup>5</sup>. Part III, which describes each of the investment funds, specifically delineates investment guidelines and restrictions of investments in each Fund.

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<sup>3</sup> Consideration of political implications of particular investments in relation to U.S. foreign policy and national interests.

<sup>4</sup> Investments in corporations doing business in Iran.

<sup>5</sup> Disinvestment of state funds invested in corporations doing business in Northern Ireland which have not implemented the MacBride principles

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**Article VIII. Selection Criteria for Providers of Investment-Related Services**

The Treasurer will prudently select investment managers and providers of other investment-related services (collectively, “investment advisors”) based on their expertise relative to the investment mandate they seek to fulfill or the investment service they seek to provide. The diligent due process, which includes specific guidelines and criteria for the selection of investment managers, is addressed within each specific asset category in Part III of this Investment Policy Statement.

In general, the selection of investment advisors will entail the following processes:

- A competitive bidding process as defined by the State’s procurement and purchasing laws, or, where appropriate and practicable, the use of a pre-determined uniform system for evaluating competing proposals and for otherwise determining the merits of an investment advisor within the industry. The standard by which any and all selection procedures are determined should not impede the CRPTF’s ability to compete in the marketplace for high quality investment-related services;
- A thorough due diligence process which establishes an understanding of and comfort level with the advisor’s capabilities, organization, track record, public fund client expertise, and investment philosophy (where relevant).

Any potential investment advisor will be required to disclose any third party fees paid, as defined in Section 3-13j of the Connecticut General Statutes.

Before the retention of any investment manager, or provider of investment related services, the Treasurer will present a recommendation(s) to the Investment Advisory Council for their consideration. After such presentation, the IAC will have up to forty-five days to review and comment upon any proposed contract for investment management services prior to the execution of a contract by the Treasurer.

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## **Article IX. Investment Manager Structure**

The number of investment managers retained will be minimized subject to considerations regarding reasonable and prudent levels of risk and diversification. The guidelines used to construct the team of managers will include:

1. Size of Portfolio – to minimize investment fees, portfolios (regardless of asset class) will generally be a minimum of \$100 million and should not constitute more than 20% of the manager's assets under management, provided that the Treasurer acting in consultation with the IAC may develop programs intended to encourage the development of investment managers who demonstrate the capacity to add value to the CRPTF, but may not have the requisite amount of assets under management.
2. Number of Portfolios – for diversification purposes, all asset classes representing more than 3% of the Fund will have at least two managers.
3. Style of Management – for any asset class with two or more managers, there will be diversification by investment style (e.g. growth vs. value).

The Treasurer will ensure that the CRPTF's assets include cash reserves sufficient to pay benefit obligations and Fund expenses. Investment managers will not be allowed to accumulate a significant cash position without prior approval of the Treasurer's office. In general, "significant" means an amount in excess of the manager's contractual maximum.

The criteria for the selection of managers in each asset category will vary, according to the needs of each mandate and asset category. Those criteria are described more fully within each article of Part III of this Investment Policy Statement.

It is the expressed intent of the CRPTF to afford opportunities for emerging minority and women-owned, and Connecticut-based investment managers to compete for investment contracts so long as such managers are fully capable of providing investment management services consistent with investment strategy and fiduciary standards. The Treasurer, in consultation with the IAC, may develop specific programs within the several asset classes, to effectuate this opportunity.

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**Article X. Liquidity**

Based on such factors as investment strategy, cash flow and benefit payments, the Treasurer expects that the 1% allocation to cash equivalents in addition to the investment income should be sufficient to meet the pension plans and trusts' liquidity needs in the near term. Liquidity requirements of the Fund will be reviewed regularly to ensure that the CRPTF's policies and practices will accommodate its changing liquidity needs.

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## **Article XI. Performance Evaluation**

The Treasurer shall regularly monitor the investment performance of the CRPTF at the total fund, asset class, and individual manager levels. The Treasurer will analyze the Fund's overall results relative to the rates of return available over the market cycle. For performance evaluation purposes, rate of return objectives will be based on a time-tested total return calculation. These return objectives will be long-term based upon compounded and annualized market returns, adjusted for the manager's risk and style, and examined on a net-of-fees and expenses basis.

A report of the performance of the CRPTF and each individual manager will be prepared quarterly and submitted to the Treasurer for review and shall be reported to the IAC. It is expected that the CRPTF's custodian will confirm or reconcile its performance data with the investment managers of the CRPTF. On the asset class and individual manager levels, the Treasurer will use designated benchmarks and the investment guidelines as essential parts of the criteria to monitor investment performance. As mentioned previously, the specific guidelines unique to each manager will be developed cooperatively by the CRPTF and manager and incorporated into the investment management contract executed by the Treasurer and the manager. In the case of a conflict between a managers' specific guidelines and the general guidelines of the Fund, the former shall prevail. The Treasurer, or a designee, will periodically hold meetings with individual managers to review fund performance. Managers will make presentations before the Investment Advisory Council, as requested by the Council.

Periodically, it may be necessary (in the best interests of the CRPTF) to place a Manager on a "Watch List." The following conditions can trigger placement on the Watch List:

- The Manager significantly under-performs its benchmark for three consecutive quarters;
- The Manager experiences turnover of key members of the investment professional staff;
- The CRPTF becomes aware of a significant event affecting the Manager such as (but not limited to) change of control; a large quarterly loss; the disclosure of SEC or other federal investigations or inquiries into the Manager's operations; etc.
- Any other event that could affect the Manager's ability to perform its investment management responsibilities for the CRPTF.

Once an Investment Manager is placed on the Watch List, the Treasurer and/or the Chief Investment Officer will review the situation that triggered such placement. This review will entail a comprehensive analysis of the situation, through various means, such as site visits; conference calls; assessment of the likely impact of the situation, etc. If such analysis does not alleviate the concerns of the Treasurer, a decision will be made whether to (a) continue to monitor performance; or (b) terminate the Manager.

The Treasurer shall inform the IAC of any decision to place a manager on the "watch list", and thereafter shall report at each subsequent meeting of the IAC on the status of the issues that led to placement of the manager on the "watch list" or any action taken.

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## **Article XII. CRPTF's Guidelines for Corporate Citizenship and Proxy Voting**

In accordance with state law, the Treasurer may consider elements of corporate citizenship when making investment decisions on behalf of the CPRTF. “Corporate citizenship” encompasses the principle that in addition to the traditional corporate focus on profits and short-term performance, the business community must be responsible for “long-term sustainable development of people and communities.”<sup>6</sup> Corporate citizenship is an important criterion in the evaluation of companies the CPRTF invests in, as well as the companies the CPRTF contracts with to provide business services for the operation of the Fund.

### **A. CRPTF Investments and Corporate Citizenship**

Investments made or handled by the CRPTF should adhere to strict guidelines on fiduciary investment prudence, corporate citizenship, including corporate governance and equal employment opportunity, as set by the Treasurer and by state and federal law. Prudence and consideration of corporate citizenship are complimentary goals, as recognized by state law. Primary among considerations for the investment of the pension plans and trusts, is the prudent investment of these assets for the long-term economic benefit of the plan participants and beneficiaries. Prudence includes considerations of performance, risk, and return. In addition to prudence, state law states that the Treasurer may consider the social, economic, and environmental implications of its investments, including the CRPTF investment in particular securities or types of securities (Section 3-13d (a) of the Connecticut General Statutes).

Section 3-13d (a) of the Connecticut General Statutes, also directs the Treasurer to consider the implications of particular investments on foreign policies and the national interests of the United States. Specifically, the Sections 3-13(g) and 3-13(h) of the statutes prohibit investments in companies that do not implement the McBride principles or companies that are doing business in Iran, which could be considered contrary to the foreign policy or national interests of the United States.

### **B. Treasurer's Policy on Vendors and Contractors as Corporate Citizens**

The CRPTF requires a wide array of banking, asset management and consultative services, and the Treasurer seeks to do business with financial service providers that demonstrate evidence of corporate citizenship. Some of the key considerations include a commitment to Connecticut through the hiring of Connecticut employees or the procurement of corporate goods and services from Connecticut-based firms. Other considerations include reinvestment in local communities, the extent of charitable giving and opportunities for students

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<sup>6</sup> Investor Responsibility Research Center, Washington, D.C.

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through scholarships or internships. The Treasurer will also consider the employment practices including the firm's hiring, promotion, and training of women and minority employees as well as general employee relations. Other concerns include the firm's policies on environmental compliance and consumer protections.

The Treasurer will require all vendors and contractors to submit annual reports on the firm's progress in implementing employment and corporate citizenship policies. Information on employment and corporate citizenship policies and activities will be included in all Requests for Services. All contracts with vendors and contractors shall incorporate reference to the various laws and executive orders of the State of Connecticut with respect to non-discrimination.

**CRPTF Policy on Proxy Voting**

Shareholder activity is among the fiduciary duties of the Treasurer in her role as trustee of the assets of the CRPTF. Plan fiduciaries have a responsibility to vote proxies on issues that may affect the value of the shares held in a portfolio since proxies are considered plan assets and have economic value.

Accordingly, the Treasurer may determine, where appropriate, that certain shareholder activities, such as the active monitoring and communication with corporate management, should be undertaken to enhance the economic value of the plan assets. Such circumstances for shareholder activity should be considered appropriate when investments are expected to be held on a long-term basis.

The Treasurer has developed proxy-voting guidelines, which are included as an appendix to this Investment Policy Statement. Any delegation of proxy voting by the Treasurer, either to external investment managers or to a proxy voting service shall be consistent with the guidelines developed.

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### **Article XIII. Ongoing Supervision of Assets**

It is the Treasurer's obligation and responsibility to carry out the day-to-day administration of the CRPTF. Consequently, the Treasurer is expected to establish written procedures for the CRPTF's operation consistent with this investment policy. Such procedures shall include a system of internal controls, which shall be documented in writing.

**Review of Liabilities:** As part of any comprehensive asset allocation/liability study conducted by the Treasurer, all major liability assumptions regarding number of participants, compensation, benefit levels, and actuarial assumptions will be reviewed based upon information provided by the plans' actuaries.

**Review of Investment Objectives:** Investment performance will be reviewed no less often than quarterly by the Treasurer to determine the continued feasibility of achieving the investment objectives and the appropriateness of this Investment Policy for achieving those objectives.

It is not expected that this Investment Policy will change frequently. In particular, short-term changes in the financial markets deemed to be temporary in nature should not require any adjustment to this policy.

**Review of Investment Managers:** Where appropriate, individual managers will be provided with written investment guidelines providing additional detail on investment strategies, clarification of permissible investments, investment restriction and performance evaluation criteria.

Investment managers will be reviewed annually unless they demonstrate poor performance or have material changes in personnel or their investment process, in which case more frequent reviews may be scheduled. (See Article XI for more information on conditions that would warrant placement of a manager on the "Watch List.") Additionally, with or without investment managers being present, the manager's investment results will be reviewed no less often than quarterly.

Performance reviews will generally include:

- Assurance that the Fund adheres to this Policy Statement and those investment managers adhere to their specific investment guidelines.
- Comparison of manager results to those of other similar managers in terms of style, diversification, volatility, and performance.
- Risk analysis of portfolio investment strategies versus comparable indices.
- Review of material changes in the managers' organization, investment philosophy, personnel, investment process, acquisition or losses of major accounts, etc.
- Analysis of the opportunities available in each manager's designated asset class.

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Investment managers will be responsible for keeping the Treasurer advised of any material changes in personnel, investment strategy, or other pertinent information, which could potentially affect their performance or their relationship with the CRPTF.

**Execution of Security Trades:** The Treasurer expects the purchase and sale of securities to be made in a manner designed to receive the best combination of price, execution, commissions, and value added to the fund. The Treasurer has the responsibility to structure the brokerage program in a cost-effective manner, whether execution is undertaken by external managers or the Treasury itself. In addition, it is the Treasurer's intention to structure any brokerage program in a way as to afford qualified Connecticut, emerging, minority and women owned firms the opportunity to compete for brokerage business, consistent with standards of best price, execution and quality of service.

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#### **Article XIV. Other Policy Considerations**

- **Third party banks** are primarily responsible for safekeeping of assets, holding CRPTF assets in custody, valuing plan investments, engaging in securities lending activities and maintaining accurate records of all investments and transactions. All such third party banks will take direction from the Treasurer or a designee.
- **Portfolio execution** is conducted through designated investment managers. Investment managers are responsible for implementing investment strategies, security selections and the timing of purchases and sales within the guidelines set forth in this Policy Statement, the asset allocation plan and supplemental investment manager guidelines. Investment managers are also responsible for executing the directives of the Treasurer.

**Use of Investment Vehicles**, in addition to investments in individual securities, such as commingled trusts, mutual funds and other pooled asset portfolios are acceptable investment vehicles, provided they conform to the guidelines and restrictions set forth in this Policy Statement.

- **Under-Served Urban and Rural Markets:** While maintaining the principles of prudent investment standards and seeking market returns, the CRPTF may, as a matter of policy, channel a portion of its investments (as agreed to by the Treasurer in consultation with the IAC) into under-served urban and rural markets with a special interest in investment opportunity targeted in Connecticut, while at the same time achieving any necessary geographical diversification.
- **Deviations from Investment Policy:** It is recognized that new or unique investment opportunities, which are not specifically addressed in this Policy Statement, may become available from time to time. As such, the Treasurer may deviate from this Policy from time to time, after approval by the Investment Advisory Council; provided that she believes any and all such deviations will enhance the CRPTF's long-term performance and not jeopardize the standards of prudence for the CRPTF as a whole.

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**PART II**  
**RETIREMENT PLANS AND TRUST FUNDS**

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**Article I. Teacher's Retirement Fund "(TERF)"**

**Investment Authority**

The Teacher's Retirement Fund was established by Public Act 78-208. The Teachers' Retirement Board oversees fund administration, which is within the Office of the State Comptroller for Administrative Purposes Only.

The funds of the TERF are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

Public Act 78-208 established the TERF for the purposes of providing retirement and other benefits to teachers, their survivors and beneficiaries that have fulfilled the requirements as set forth in the TERF guidelines and Sections 10-160 to 10-180b of the Connecticut General Statutes.

**Investment Objectives**

The primary objective of the TERF is to provide a secure source of retirement income for its beneficiaries. The financial objectives of the TERF are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying funds' current and projected financial requirements, as specified in Article III of Part I of this Investment Policy Statement.

**Asset Allocation**

The TERF's asset mix is established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs, as specified in Article IV of Part I of this Investment Policy Statement.

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**Article II. State Employees' Retirement Fund "(SERF)"**

**Investment Authority**

The State Employees' Retirement Fund was authorized by Public Act 234 of the 1961 General Assembly, and is codified in Section 5-156 et seq. of the Connecticut General Statutes. Beginning in 1981, SERF terms and conditions have been the subject of collective bargaining between the State and a coalition of bargaining units representing state employees, commonly known as SEBAC. Fund administration is overseen by the Office of the State Comptroller and the State Employees Retirement Commission.

The funds of the SERF are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

Public Act 61-234 re-stated the State Employees Retirement Act and reaffirmed the SERF as the entity that would provide retirement and other benefits to state employees, their survivors, and beneficiaries that have fulfilled the requirements as set forth in the SERF guidelines, and as negotiated with the coalition of state employee bargaining units, collectively known as SEBAC.

**Investment Objectives**

The primary objective of the SERF is to provide a secure source of retirement income for its beneficiaries. The financial objectives of the SERF are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying funds' current and projected financial requirements, as specified in Article III of Part I of this Investment Policy Statement.

**Asset Allocation**

The SERF's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs, as specified in Article IV of Part I of this Investment Policy Statement.

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**Article III. Municipal Employees' Retirement Fund "(MERF)"**

**Investment Authority**

The Municipal Employees' Retirement Fund was established by Public Act 191(s. 2) of the 1969 General Assembly. The Office of the State Comptroller oversees fund administration.

The funds of the MERF are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

Public Act 69-191(s. 2) established the MERF for the purposes of providing retirement and other benefits to employees of participating municipal and local governmental units. The retirement plan permits municipalities with a small number of employees to get the benefit of the so-called law of averages by pooling their contributions with those of other municipalities. This pooling of retirement asset by participating municipalities reduces the risk of excessive cost to an individual municipality because of actuarial vagaries in that municipality. The Fund also takes advantage of economies of scale in its investment strategies and assures that the benefits will be uniform among the participating municipalities.

**Investment Objectives**

The primary objective of the MERF is to provide a secure source of retirement income for its beneficiaries. The financial objectives of the MERF are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying funds' current and projected financial requirements, as specified in Article III of Part I of this Investment Policy Statement.

**Asset Allocation**

The MERF's asset mix is established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs, as specified in Article IV of Part I of this Investment Policy Statement.

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**Article IV. Probate Court Retirement Fund “(PROB)”**

**Investment Authority**

The Probate Court Retirement Fund was established by Public Act 558(s. 40) of the 1967 General Assembly. Fund administration is through the State Employees Retirement Commission and the Office of the State Comptroller.

The funds of the PROB are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

Public Act 67-191(s. 40) established the PROB for the purposes of providing retirement and other benefits to Judges of Probate and Probate Court employees.

**Investment Objectives**

The primary objective of the PROB is to provide a secure source of retirement income for its beneficiaries. The financial objectives of the PROB are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying funds' current and projected financial requirements, as specified in Article III of Part I of this Investment Policy Statement.

**Asset Allocation**

The PROB's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs, as specified in Article IV of Part I of this Investment Policy Statement.

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**Article V. State Judges Retirement Fund “(JURF)”**

**Investment Authority**

The State Judges Retirement Fund was established by Public Act 81-456(S, 5). Fund administration is through the State Employees Retirement Commission and the Office of the State Comptroller.

The funds of the JURF are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

The JURF was established for the purposes of providing retirement and other benefits to state judges, family support magistrates, and workers compensation commissioners that have fulfilled the requirements set forth in the JURF guidelines.

**Investment Objectives**

The primary objective of the JURF is to provide a secure source of retirement income for its beneficiaries. The financial objectives of the JURF are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying fund’s current and projected financial requirements, as specified in Article III of Part I of this Investment Policy Statement.

**Asset Allocation**

The JURF’s asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs, as specified in Article IV of Part I of this Investment Policy Statement.

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**Article VI. State's Attorneys' Retirement Fund "(SARF)"**

**Investment Authority**

The State's Attorneys' Retirement Fund was established by Public Act 84-399(S, 9,17). Fund administration is through the State Employees Retirement Commission and the Office of the State Comptroller.

The funds of the SARF are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

The SARF was established for the purposes of providing retirement and other benefits to certain states attorney's and certain public defenders that have fulfilled the requirements set forth in the SARF guidelines.

**Investment Objectives**

The primary objective of the SARF is to provide a secure source of retirement income for its beneficiaries. The financial objectives of the SARF are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying funds' current and projected financial requirements, as specified in Article III of Part I of this Investment Policy Statement.

**Asset Allocation**

The SARF's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs, as specified in Article IV of Part I of this Investment Policy Statement.

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**Article VII. Policemen And Firemen Survivors' Benefit Fund "(POFI)"**

**Investment Authority**

The Policemen And Firemen Survivors' Benefit Fund was established by Public Act 390(S, 1) of the 1963 General Assembly. Fund administration is through the State Employees Retirement Commission and the Office of the State Comptroller.

The funds of the POFI are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

The POFI was established for the purposes of providing retirement and other benefits to participants and their beneficiaries that have fulfilled the requirements set forth in the POFI guidelines.

**Investment Objectives**

The primary objective of the POFI is to provide a secure source of retirement income for its beneficiaries. The financial objectives of the POFI are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying funds' current and projected financial requirements, as specified in Article III of Part I of this Investment Policy Statement.

**Asset Allocation**

The POFI's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs, as specified in Article IV of Part I of this Investment Policy Statement. Prior to May 27, 1999, the assets of the Fund were required to be invested in group insurance policies or group annuity contracts. With the adoption of Public Act 99-70, the Treasurer was given the flexibility to take advantage of all the investment opportunities available through the CRPTF asset allocation plan.

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## **Article VIII. Agricultural College Fund “(AGRI)”**

### **Investment Authority**

The Agricultural College Fund is described in Section 10a-115 and 3-40 of the Connecticut General Statutes.

The funds of the AGRI are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

### **Statement of Purpose**

The Agricultural College Fund dates back to 1862 when it was received as proceeds from the sale of federal land granted to the States from the federal government. The beneficiary of the congressional grant became the University of Connecticut School of Agriculture, with the income from the Fund “inviolably appropriated for teaching; principally, the science of agriculture and the mechanical arts.” The Treasurer annually transfers the net income earned by the Fund to the University of Connecticut.

### **Investment Objectives**

The primary objective of the AGRI is to provide a secure source of income from a principal amount that would last in perpetuity. The financial objectives of the AGRI are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying Trusts’ current and projected requirements.

The Treasurer adheres to the principles of capital market theory, which maintains that over the long-term, prudent investment risk-taking is rewarded with incremental returns. Consequently, while capital preservation is regarded to be of paramount importance, the Treasurer regards prudent risk-taking as justifiable.

The investment objectives for the Trust are as follows:

1. To provide a satisfactory current stream of income given current dollars invested;
2. Maintain the Trust corpus by minimizing erosion of principal due to inflation;
3. To maximize returns within reasonable and prudent levels of risk; and
4. To maintain adequate cash levels to meet Trust distribution requirements.

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While there cannot be complete assurance that these objectives will be achieved, it is believed that the probability of their realization is reasonably high based upon this Investment Policy and expected performance of the asset classes discussed in Article IV of Part I of this Investment Policy Statement.

### **Asset Allocation**

The AGRI's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs. Table 1 outlines asset class targets and permissible ranges for the allocation of assets, as adopted by the Treasurer and the IAC. The ranges are intended to serve as boundaries for the AGRI's individual asset classes as more particularly described in Article V of Part I of this Investment Policy Statement. The ranges were established based on the relative volatility, transaction costs, and targets of the various asset classes.

The Treasurer believes that the adoption of these targets and ranges will provide an appropriate mechanism for maintaining the integrity of the asset allocation policy.

**Table 1**  
**State of Connecticut**  
**Agricultural College Fund**  
**Asset Allocation Policy and Relative Ranges**

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<b>Asset Class</b>	<b>Target Allocation</b>	<b>Lower Bound</b>	<b>Upper Bound</b>
<b><i>Mutual Equity Fund (U.S. Equity)</i></b>	<b>25%</b>	<b>20%</b>	<b>30%</b>
<b><i>Mutual Fixed Income Fund</i></b>	<b>70%</b>	<b>63%</b>	<b>77%</b>
<b><i>CRA (Cash)</i></b>	<b>5%</b>	<b>3%</b>	<b>7%</b>
		<b>100%</b>	

*Note: Publicly listed common stock investments in U.S. equity securities are subject to a statutory limit of 60% of the AGRI's total portfolio.*

*Additional Note: In a recent audit finding the State Auditors of Public Accounts opined that the "Agricultural College Fund limits possible investments to 'Federal, state or other safe bonds'". However, it has been the practice of the CRPTF to invest a small amount of the Fund's assets in U.S. Equities for as far back as anyone can remember. And while an Attorney General Opinion (August 9, 1996) to former Treasurer Christopher Burnham points out the limitations imposed by the original Act of Congress, the Connecticut General Statutes, Section 3-40 et seq. appears to contemplate that the Fund will have holdings in securities other than bonds. Further analysis will need to be done as to whether the current asset allocation (Table 1, above) needs to be changed.*

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**Article IX. Andrew C. Clark Fund “(ACCF)”**

**Investment Authority**

Public Act 261 of the Connecticut General Assembly, May 3, 1917, established the Andrew C. Clark Fund.

The funds of ACCF are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

The State Treasurer was authorized by an act of the Connecticut General Assembly in 1917 to enter into an agreement with the executors of the will of Andrew C. Clark of New Milford, wherein the State and the Congregational Home Missionary Society of New York would share certain proceeds of the estate bequeathed equally. In his will Andrew C. Clark bequeaths one half of his entire estate be held and invested, for the objects and purposes for which the School Fund was established, as described herein.

**Investment Objectives**

The primary objective of ACCF is to provide a secure source of income from a principal amount that would last in perpetuity. The financial objectives of the ACCF are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying Trusts' current and projected requirements.

The Treasurer adheres to the principles of capital market theory, which maintains that over the long-term, prudent investment risk-taking is rewarded with incremental returns. Consequently, while capital preservation is regarded to be of paramount importance, the Treasurer regards prudent risk-taking as justifiable.

The investment objectives for the Trust are as follows:

1. To provide a satisfactory current stream of income given current dollars invested;
2. Maintain the trust corpus by minimizing erosion of principal due to inflation;
3. To maximize returns within reasonable and prudent levels of risk; and
4. To maintain adequate cash levels to meet trust distribution requirements.

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While there cannot be complete assurance that these objectives will be achieved, it is believed that the probability of their realization is reasonably high based upon this Investment Policy and expected performance of the asset classes discussed in Article IV of Part I of this Investment Policy Statement.

### **Asset Allocation**

The ACCF's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs. Table 1 outlines asset class targets and permissible ranges for the allocation of assets, as adopted by the Treasurer and the IAC. The ranges are intended to serve as boundaries for the ACCF's individual asset classes as more particularly described in Article V of Part I of this Investment Policy Statement. The ranges were established based on the relative volatility, transaction costs, and targets of the various asset classes.

The Treasurer believes that the adoption of these targets and ranges will provide an appropriate mechanism for maintaining the integrity of the asset allocation policy.

**Table 1**  
**State of Connecticut**  
**Andrew C. Clark Fund**  
**Asset Allocation Policy and Relative Ranges**

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<b>Asset Class</b>	<b>Target Allocation</b>	<b>Lower Bound</b>	<b>Upper Bound</b>
<b><i>Mutual Equity Fund (U.S. Equity)</i></b>	<b>25%</b>	<b>20%</b>	<b>30%</b>
<b><i>Mutual Fixed Income Fund</i></b>	<b>70%</b>	<b>63%</b>	<b>77%</b>
<b><i>CRA (Cash)</i></b>	<b>5%</b>	<b>3%</b>	<b>7%</b>
		<b>100%</b>	

*Note: Publicly listed common stock investments including U.S. equity securities are subject to a statutory limit of 60% of the ACCF's total portfolio.*

Any material changes necessary would be pursuant to the findings of an asset allocation/liability study of the ACCF.

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**Article X. Connecticut Arts Endowment Fund “(ARTS)”**

**Investment Authority**

The Connecticut Arts Endowment Fund is established in Section 10-373o of the Connecticut General Statutes.

The funds of ARTS are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

The ARTS was established under the provisions of Public Act 88-355 with the purpose of providing interest income from a principal amount that would last in perpetuity. These funds are distributed to the State Commission on the Arts annually and provide funds for participation in, promotion, development, acceptance and appreciation of artistic and cultural activities.

**Investment Objectives**

The primary objective of ARTS is to provide a secure source of income. The financial objectives of the ARTS are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying Trusts' current and projected financial requirements.

The Treasurer adheres to the principles of capital market theory, which maintains that over the long-term, prudent investment risk-taking is rewarded with incremental returns. Consequently, while capital preservation is regarded to be of paramount importance, the Treasurer regards prudent risk-taking as justifiable.

The investment objectives for the Trust are as follows:

1. To provide a current stream of income to maximize income distributions given current dollars invested;
2. Maintain the trust corpus by minimizing erosion of principal due to inflation;
3. To maximize returns within reasonable and prudent levels of risk; and
4. To maintain adequate cash levels to meet trust distribution requirements.

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While there cannot be complete assurance that these objectives will be achieved, it is believed that the probability of their realization is reasonably high based upon this Investment Policy and expected performance of the asset classes discussed in Article IV of Part I of this Investment Policy Statement.

**Asset Allocation**

The ARTS's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs. Table 1 outlines asset class targets for the allocation of assets, as adopted by the Treasurer and the IAC. Emphasis on current income and cash flow has resulted in an investment allocation exclusively consisting of fixed income.

**Table 1**  
**State of Connecticut**  
**Arts Endowment Fund**  
**Asset Allocation Policy and Relative Ranges**

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<b>Asset Class</b>	<b>Target Allocation</b>	<b>Lower Bound</b>	<b>Upper Bound</b>
<b><i>Mutual Fixed Income Fund</i></b>	<b>100%</b> 100%	<b>N/A</b>	<b>N/A</b>

Any material changes necessary would be pursuant to the findings of an asset allocation/liability study of the ARTS.

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## **Article XI. Hopemead State Park Fund “(HOPE)”**

### **Investment Authority**

The Hopemead State Park Fund is established in Section 3-40 of the Connecticut General Statutes.

The funds of the HOPE are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

### **Statement of Purpose**

The HOPE was created pursuant to the August 14, 1964, last Will and Testament of Charlotte Fuller Eastman of Norwich, CT. Upon the death of H. Louise Fuller in 1975, Mrs. Eastman's last surviving heir, the bequeathed Hopemead Fund (\$143,288.18) was paid to the Department of Environmental Protection, as the successor of the Connecticut State Park and Forest Commission. As mandated, these funds were to be used solely for the development and maintenance of the Hopemead State Park. On March 22, 1976, by mutual agreement of the parties these funds were transferred to the Office of the State Treasurer in order to invest the principal.

### **Investment Objectives**

The primary objective of the HOPE is to provide a secure source of income. The financial objectives of the HOPE are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying Trusts' current and projected financial requirements.

The Treasurer adheres to the principles of capital market theory, which maintains that over the long-term, prudent investment risk-taking is rewarded with incremental returns. Consequently, while capital preservation is regarded to be of paramount importance, the Treasurer regards prudent risk-taking as justifiable.

The investment objectives for the Trust are as follows:

1. To provide a satisfactory current stream of income given current dollars invested;
2. Maintain the trust corpus by minimizing erosion of principal due to inflation;
3. To maximize returns within reasonable and prudent levels of risk; and
4. To maintain adequate cash levels to meet trust distribution requirements.

While there cannot be complete assurance that these objectives will be achieved, it is believed that the probability of their realization is reasonably high based upon this

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Investment Policy and expected performance of the asset classes discussed in Article IV of Part I of this Investment Policy Statement.

**Asset Allocation**

The HOPE's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs. Table 1 outlines asset class targets and permissible ranges for the allocation of assets, as adopted by the Treasurer and the IAC. The ranges are intended to serve as boundaries for the HOPE's individual asset classes as more particularly described in Article V of Part I of this Investment Policy Statement. The ranges were established based on the relative volatility, transaction costs, and targets of the various asset classes.

The Treasurer believes that the adoption of these targets and ranges will provide an appropriate mechanism for maintaining the integrity of the asset allocation policy.

**Table 1**  
**State of Connecticut**  
**Hopemead Fund**  
**Asset Allocation Policy and Relative Ranges**

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Asset Class	Target Allocation	Lower Bound	Upper Bound
<i>Mutual Equity Fund (U.S. Equity)</i>	25%	20%	30%
<i>Mutual Fixed Income Fund</i>	70%	63%	77%
<i>CRA (Cash)</i>	5%	3%	7%
	100%		

*Note: Publicly listed common stock investments including U.S. equity securities are subject to a statutory limit of 60% of the HOPE's total portfolio.*

Any material changes necessary would be pursuant to the findings of an asset allocation/liability study of the HOPE.

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**Article XII. Ida Eaton Cotton Fund “(IDAE)”**

**Description**

The Ida Eaton Cotton Fund is established under the provisions of Section 4-31a of the Connecticut General Statutes.

The funds of the IDAE are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

The New Haven County Cotton Fund as originally established in 1963, mandates that interest income from the principal of the Ida Eaton Cotton Trust Fund bequest be expended to sponsor and encourage industry among the adult blind community. Thus, on behalf of IECF, funds are annually transferred to the General Fund for distribution to the Board of Education Services for the Blind for distribution within their guidelines.

**Investment Objectives**

The primary objective of the IDAE is to provide a secure source of income. The financial objectives of the IDAE are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying Trusts' current and projected financial requirements.

The Treasurer adheres to the principles of capital market theory, which maintains that over the long-term, prudent investment risk-taking is rewarded with incremental returns. Consequently, while capital preservation is regarded to be of paramount importance, the Treasurer regards prudent risk-taking as justifiable.

The investment objectives for the Trust are as follows:

1. To provide a satisfactory current stream of income given current dollars invested;
2. Maintain the trust corpus by minimizing erosion of principal due to inflation;
3. To maximize returns within reasonable and prudent levels of risk; and
4. To maintain adequate cash levels to meet trust distribution requirements.

While there cannot be complete assurance that these objectives will be achieved, it is believed that the probability of their realization is reasonably high based upon this Investment Policy and expected performance of the asset classes discussed in Article IV of Part I of this Investment Policy Statement.

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**Asset Allocation**

The IDAE's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs. Table 1 outlines asset class targets and permissible ranges for the allocation of assets, as adopted by the Treasurer and the IAC. The ranges are intended to serve as boundaries for the IDAE's individual asset classes as more particularly described in Article V of Part I of this Investment Policy Statement. The ranges were established based on the relative volatility, transaction costs, and targets of the various asset classes.

The Treasurer believes that the adoption of these targets and ranges will provide an appropriate mechanism for maintaining the integrity of the asset allocation policy.

**Table 1**  
**State of Connecticut**  
**Ida Eaton Cotton Fund**  
**Asset Allocation Policy and Relative Ranges**

---

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Lower Bound</b>	<b>Upper Bound</b>
<b><i>Mutual Equity Fund (U.S. Equity)</i></b>	<b>25%</b>	<b>20%</b>	<b>30%</b>
<b><i>Mutual Fixed Income Fund</i></b>	<b>70%</b>	<b>63%</b>	<b>77%</b>
<b><i>CRA (Cash)</i></b>	<b>5%</b>	<b>3%</b>	<b>7%</b>
	<b>100%</b>		

*Note: Publicly listed common stock investments including U.S. equity securities are subject to a statutory limit of 60% of the IDAE's total portfolio.*

Any material changes necessary would be pursuant to the findings of an asset allocation/liability study of the IDAE.

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## **Article XIII. School Fund “(SCOL)”**

### **Investment Authority**

The School Fund is established under the provisions of Section 3-40 of the Connecticut General Statutes.

The funds of the SCOL are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

### **Statement of Purpose**

The School Fund was established through an Act of Congress on July 2, 1862 (as was the Agricultural College Fund) by the proceeds of the sale of federal land, and approved by Special Session of the Connecticut General Assembly in December 1862. The School Fund was originally under the jurisdiction of the Agricultural College of the University of Connecticut, but is now within the Department of Education. The earnings of the Fund are transferred to the Department of Education for general use through the Office of Policy and Management’s budget allocation process.

### **Investment Objectives**

The primary objective of the SCOL is to provide a secure source of income. The financial objectives of the SCOL are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying Trusts’ current and projected financial requirements.

The Treasurer adheres to the principles of capital market theory, which maintains that over the long-term, prudent investment risk-taking is rewarded with incremental returns. Consequently, while capital preservation is regarded to be of paramount importance, the Treasurer regards prudent risk-taking as justifiable.

The investment objectives for the Trust are as follows:

1. To provide a satisfactory current stream of income given current dollars invested;
2. Maintain the trust corpus by minimizing erosion of principal due to inflation;
3. To maximize returns within reasonable and prudent levels of risk; and
4. To maintain adequate cash levels to meet trust distribution requirements.

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While there cannot be complete assurance that these objectives will be achieved, it is believed that the probability of their realization is reasonably high based upon this Investment Policy and expected performance of the asset classes discussed in Article IV of Part I of this Investment Policy Statement.

**Asset Allocation**

The SCOL's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs. Table 1 outlines asset class targets and permissible ranges for the allocation of assets, as adopted by the Treasurer and the IAC. The ranges are intended to serve as boundaries for the SCOL's individual asset classes as more particularly described in Article V of Part I of this Investment Policy Statement. The ranges were established based on the relative volatility, transaction costs, and targets of the various asset classes.

The Treasurer believes that the adoption of these targets and ranges will provide an appropriate mechanism for maintaining the integrity of the asset allocation policy.

**Table 1**  
**State of Connecticut**  
**School Fund**  
**Asset Allocation Policy and Relative Ranges**

---

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Lower Bound</b>	<b>Upper Bound</b>
<b><i>Mutual Equity Fund (U.S. Equity)</i></b>	<b>25%</b>	<b>20%</b>	<b>30%</b>
<b><i>Mutual Fixed Income Fund</i></b>	<b>70%</b>	<b>63%</b>	<b>77%</b>
<b><i>CRA (Cash)</i></b>	<b>5%</b>	<b>3%</b>	<b>7%</b>
		<b>100%</b>	

*Note: Publicly listed common stock investments including U.S. equity securities are subject to a statutory limit of 60% of the SCOL's total portfolio.*

Any material changes necessary would be pursuant to the findings of an asset allocation/liability study of the SCOL.

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**Article XIV. Soldiers' Sailors' and Marines' Fund "(SSMF)"**

**Description**

The Soldiers' Sailors' and Marines' Fund is established under the provisions of Section 27-140 of the Connecticut General Statutes.

The funds of the SSMF are overseen by the State Treasurer as principal fiduciary of the Connecticut Retirement Plans and Trust Funds, and are invested in accordance with statutory requirements and fiduciary standards (See, Sections 3-13c and 3-13d of the Connecticut General Statutes).

**Statement of Purpose**

The SSMF was established by an Act of the General Assembly in 1917, and through numerous revisions remains obligated to serve the interest of military personnel who were engaged in any of the wars waged by the United States, as specified by statute, who were honorably discharged, or to their spouses, survivors and dependents. The distribution of income derived is controlled and accounted for by the American Legion for the purposes of providing food, shelter, clothing and other subsistence payments to applicants under the provisions of Sections 27-138 and 27-140 of the Connecticut General Statutes.

**Investment Objectives**

The primary objective of the SSMF is to provide a secure source of income. The financial objectives of the SSMF are long-term in nature and have been established based on a comprehensive review of the capital markets and the underlying Trusts' current and projected financial requirements.

The Treasurer adheres to the principles of capital market theory, which maintains that over the long-term, prudent investment risk-taking is rewarded with incremental returns. Consequently, while capital preservation is regarded to be of paramount importance, the Treasurer regards prudent risk-taking as justifiable.

The investment objectives for the Trust are as follows:

1. To provide a satisfactory current stream of income to fund necessary distributions given current dollars invested;
2. To preserve the trust corpus relative to the effects of inflation;
3. To maximize returns within reasonable and prudent levels of risk; and
4. To maintain adequate cash levels to meet trust distribution requirements.

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While there cannot be complete assurance that these objectives will be achieved, it is believed that the probability of their realization is reasonably high based upon this Investment Policy and expected performance of the asset classes discussed in Article IV of Part I of this Investment Policy Statement.

**Asset Allocation**

The SSMF's asset mix shall be established by the Treasurer and the Investment Advisory Council from time to time based on (1) capital market theory, (2) its financial requirements, and (3) its liquidity needs. Table 1 outlines asset class targets and permissible ranges for the allocation of assets, as adopted by the Treasurer and the IAC. The ranges are intended to serve as boundaries for the SSMF's individual asset classes as more particularly described in Article V of Part I of this Investment Policy Statement. The ranges were established based on the relative volatility, transaction costs, and targets of the various asset classes. Emphasis on current income and cash flow has resulted in an investment allocation mostly consisting of fixed income with a modest allocation to equities providing the opportunity for capital appreciation.

The Treasurer believes that the adoption of these targets and ranges will provide an appropriate mechanism for maintaining the integrity of the asset allocation policy.

**Table 1**  
**State of Connecticut**  
**Soldiers' Sailors' & Marines' Fund**  
**Asset Allocation Policy and Relative Ranges**

---

Asset Class	Target Allocation	Lower Bound	Upper Bound
<b><i>Mutual Equity Fund (U.S. Equity)</i></b>	8%	4%	12%
<b><i>Mutual Fixed Income Fund</i></b>	90%	85%	95%
<b><i>CRA (Cash)</i></b>	2%	1%	3%
	100%		

*Note: Publicly listed common stock investments including U.S. equity securities are subject to a statutory limit of 60% of the SSMF's total portfolio.*

Any material changes necessary would be pursuant to the findings of an asset allocation/liability study of the SSMF.

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**PART III**  
**COMBINED INVESTMENT FUNDS**

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## **Article I. Introduction**

The Combined Investment Funds are separate legally defined funds, which have been created by the Treasurer of the State of Connecticut under the authority of Section 3-31b of the Connecticut General Statutes. The Funds are open-end portfolios consisting of the Mutual Equity Fund, Mutual Fixed Income Fund, International Stock Fund, Real Estate Fund, Commercial Mortgage Fund, the Private Investment Fund, and the Cash Reserve Fund. The Funds were established to provide a means for investing pension plans and other trust fund assets entrusted to the Treasurer in a variety of investment classes. The units of the Funds are owned by these pension plans and trust funds which include the Teachers' Retirement Fund, State Employees' Retirement Fund, Connecticut Municipal Employees' Retirement Fund, State Judges' Retirement Fund, Probate Court Retirement Fund, States' Attorney Retirement Fund, Soldiers' Sailors' & Marine's Fund, Police and Firemen Survivors' benefit Fund, Connecticut Arts Endowment Fund, School Fund, Ida Eaton Cotton Fund, Hopemead Fund, Andrew C. Clark Fund, and the Agricultural College Fund.

It is the policy of the CRPTF, as reflected in this Investment Policy Statement, that the investment of assets are to be broadly diversified so as to limit the impact of large losses in individual investments over the total portfolio. Index funds may be used as a cost-effective way to gain market exposure in asset classes where there is less promise to add value through active management. In less efficient market segments, active management will be utilized in order to enhance risk-adjusted performance relative to asset class benchmarks. Professional investment managers will be selected and monitored based on (1) conformity of investment style with the CRPTF's return objectives (2) demonstrated ability to achieve above average results consistently and (3) continuity of senior personnel.

The overall return of the CRPTF is measured against the total fund benchmark, a hybrid benchmark customized to reflect the CRPTF's asset allocation and performance objectives. This benchmark is comprised of 36% Russell 3000 Index; 18% International Stock Fund benchmark; 29% Mutual Fixed Income benchmark; 5% NCREIF Property Index; 11% Connecticut Private Equity/Venture Capital Index; and 1% Donoghue Money Fund Average. The International Stock Fund benchmark is comprised of 83% Salomon Smith Barney EPAC Broad Market 50% Hedged Index, and 17% MSCI Emerging Markets Free Index. The Mutual Fixed Income benchmark consists of 73% Lehman Brothers Aggregate Index, 17% Salomon High Yield Market Index, and 10% JPM Emerging Markets Bond Index. The Connecticut Private Equity/Venture Capital Index is made up of 50% Cambridge Associates Private Equity Index and 50% Cambridge Associates Venture Capital Index.

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It is the current practice that the assets of CRPTF are externally managed. However, nothing in this policy statement prohibits the ability of the Treasurer, in consultation with the IAC, from establishing criteria, standards and guidelines for managing a portion of the overall CRPTF portfolio within the Treasury.

The specific guidelines unique to each external manager will be developed cooperatively by the Treasurer and manager and shall be incorporated into the Investment Management Contract executed by the Treasurer and the manager. Sector, investment selection, and decisions regarding the timing of purchases and sales of these investments are delegated to the manager, subject to restrictions established by the Treasurer. In the case of a conflict between a manager's specific guidelines and the general guidelines of the Fund, the former shall prevail.

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## **Article II. Asset Class Guidelines-Mutual Equity Fund**

*Note: The following guidelines were adopted May 13, 1998. As part of the Asset Allocation Plan approved by the IAC in August 1999 and reaffirmed in January 2001, a comprehensive review of this asset class is scheduled for calendar 2002.*

### **Statement of Purpose**

The Mutual Equity Fund (MEF) will primarily invest in the common stocks of U.S. corporations in order to meet the Retirement Plan and Trust asset allocation guidelines for Domestic Equities. In the overall asset allocation, MEF's goal is to achieve a long-term, real rate of return significantly above the inflation rate. While common stocks are volatile on a year-to-year basis, that volatility is diminished over longer periods. MEF is the foundation for providing above average returns, which will help meet the obligations of the plans and trusts investing in MEF.

### **Description of the Fund**

As stated above, MEF will primarily invest in the common stocks of U.S. corporations. These investments will be made using external advisors. It is anticipated that a significant component of MEF's assets will be invested in a passive manner utilizing index funds. The Treasurer will determine the actual proportion of index funds used.

MEF assets shall be allocated across the U.S. stock market so that there is diversification by both market capitalization and by investment style, such as value and growth.

### **Performance Objectives**

The objective of MEF is to achieve a net return that exceeds the Russell 3000 Index by one percentage point per annum, over rolling three to five year periods. This objective may require the use of both enhanced index and active investment strategies.

### **Guidelines for Investment Advisors**

Advisors are expected to add value with equity investments and shall remain fully invested at all times. "Fully invested" is defined as having at least 95% of the portfolio's market value invested in equity investments. In no event shall more than 5% of the portfolio's market value be invested in cash or cash equivalents without the prior written approval of the Treasurer. Advisors receiving new money contributions on the first business day of any month are expected to be fully invested within sixty calendar days except as otherwise permitted in accordance with the foregoing sentence.

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The following investment restrictions/limitations apply to all advisors unless authorized in the advisor's specific investment agreement:

1. Purchase no equities that are not readily marketable.
2. Make no short sales.
3. Make no use of leverage or margin purchasing.
4. The use of futures and options for hedging purposes is prohibited.
5. The purchase of foreign securities is permitted if they are securities of firms with substantial U.S. operations and the securities are actively traded in the U.S. securities markets in the form of American Depository Receipts (ADRs), or the securities are components of one or more U.S. stock indexes. However, the market value of foreign securities shall not exceed 15% of the market value of any portfolio.
6. Convertible bonds are prohibited.
7. Portfolio cash balances shall be invested in the Cash Reserve Account.
8. Advisors shall adhere to the specific investment and administrative guidelines established for their portfolios. The management style of the portfolio shall not be changed without the written consent of the Treasurer.
9. Investments shall adhere to all limitations imposed by Connecticut or federal law.

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**Article III. Asset Class Guidelines-International Stock Fund**

**Fund Benchmark**

The International Stock Fund ISF's Hybrid Benchmark is 83% SSB EPAC Broad Market Index half-hedged/17% MSCI Emerging Markets Free Index.

**Description of the Fund**

ISF shall consist of a series of externally managed equity portfolios which, in aggregate, are structured to achieve long-term performance consistent with the non-U.S. equity markets and add to the diversification of the CRPTF total portfolio. ISF will invest in a combination of developed and emerging markets with targets of 83% and 17%, respectively.

**Investment Objectives**

- Provide diversification benefits to the CRPTF performance. When combined with the Mutual Equity Fund (MEF) achieve a lower volatility of returns than the MEF alone.
- Outperform the Hybrid Benchmark (83% SSB EPAC Broad Market Index half-hedged/17% MSCI Emerging Markets Free Index) net of management fees by 100 basis points per annum over rolling five-year periods.
- Achieve cumulative performance results that rank in the top third of international equity managers over rolling periods.
- Generate strong risk-adjusted returns, as measured by the information ratio (excess return divided by tracking error). Generate an information ratio for the portfolio over rolling five-year periods of 0.50.
- Maintain volatility (standard deviation of returns) no greater than 50 basis points above the Hybrid Benchmark for rolling five-year periods.
- Maintain a volatility of excess returns no greater than 3% over rolling five-year periods.

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**Fund Structure**

Given the investment objectives of the fund, the Treasurer's philosophy is to, 1) manage risks to acceptable levels, 2) allocate risks where there is the greatest opportunity for enhanced return relative to a passive implementation, and 3) pursue a diverse set of risks. In accordance with this philosophy, the table below outlines the policies with regard to the number, types, and allocation to specific managers defined as follows:

**Passive** - manager attempts to match an index return;

**Risk Controlled** - manager assumes only modest amount (< 3%) of active risk in their portfolio and typically will closely monitor and manage within active risk range;

**Core** - manager who is acutely aware of benchmark relative exposures and manages portfolio with constraints placed on certain exposures such as countries, industries, and market capitalization. Although core managers do not tightly manage risk in portfolios based on tracking error guidelines, active risk levels for these managers generally range from 2% to 4%;

**Active/Specialist** - managers who are generally bottom-up stock pickers and have little regard for benchmark relative exposures (active risk can vary but is generally in the 4%-8% range);

**Small Cap** - manager focused on small company stocks with market caps generally below \$2 billion; a number of styles from core to active/specialists are represented in the small cap manager universe.

**Table A**

	<b>Policy Target %</b>	<b>Lower Range %</b>	<b>Upper Range %</b>	<b>Benchmark</b>
<b>Developed Markets</b>				
Passive	12.5	10.0	15.0	SSB PMI
Risk Controlled	12.5	10.0	15.0	SSB PMI
Core	25.0	20.0	30.0	SSB PMI
Active	23.0	18.0	28.0	SSB PMI
Small Cap	10.0	7.5	12.5	SSB EMI
Subtotal	83.0	75.0	90.0	SSB EPAC BMI Half-Hedged
<b>Emerging</b>				
Active	17	10	25	MSCI Emerging Markets Free
Subtotal	17	10	25	

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### **Investment Guidelines**

Investment managers will be given full discretion to manage their portion of the CRPTF as approved by the Treasurer consistent with the objectives and policies of the CRPTF and subject to the provisions of the CRPTF, the contractual arrangements governing the relationship between the CRPTF and its investment managers, and the investment guidelines outlined below.

The managers' discretion regarding the selection of investments shall be limited by the Treasurer's exercise of her duty to consider the consequences of such discretion in accordance with state laws and as may be addressed in the Investment Policy Statement.

### **Proxy Voting Guidelines**

Proxy voting will be carried out in a manner that is consistent with the approved CRPTF guidelines for such voting.

### **Eligible Investments**

- Securities that may be held include:
  - Common and preferred stocks
  - Convertible securities and warrants
  - American Depository Receipts
  - European Depository Receipts
- Securities that may not be held include:
  - Private placement securities
  - Venture capital
  - Commodities
  - Real estate (excluding REITs)

### **Portfolio Constraints**

- The portfolio will be fully invested with less than 5% of assets invested in cash at any time.
- Individual country weights will not deviate from the respective country weight of the Hybrid Benchmark Index by more than the greatest of 15% (5% for countries in the MSCI EMF Index) or 50% of the benchmark weight.
- The portfolio will not concentrate its holdings in any particular sector. Maximum deviations will be no more than the greatest of 15% of the Benchmark Index or 50% of the industry weight relative to the Hybrid benchmark in any one sector as defined by the BARRA sector definitions (8 broad sectors including multi-industry, finance, services, consumer goods, capital equipment, materials, utilities, and energy).

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- Securities of non-U.S. issuers represented by American Depository Receipts (ADR's), European Depository Receipts (EDR's), convertible securities, preferred stock, and warrants may be held. At no time should the cumulative market value of these securities exceed 20% of the portfolio.
- Any use of futures and options must be established in written guidelines in advance. In no event, however, shall leverage be employed in the Fund. In addition, futures and options cannot be used for speculative purposes under any circumstances. The fund may not sell short, lend securities, or buy securities on margin without written consent of Treasurer.

### **Diversification**

- Diversification should be maintained at all times within the Fund; securities of a single issuer should generally not exceed 10% of the market value of the Fund or, if greater, the capitalization weighting of that stock in the Fund Hybrid Benchmark. No greater than 5% or the benchmark weight of the equity portion of the portfolio, based on the cost value at the time of purchase, shall be invested in the securities of any one issuing corporation.
- Broad regional diversification will be maintained at all times. These regions, defined as Asia ex-Japan Developed Markets, Europe ex-U.K., United Kingdom, Japan, Asian Emerging Markets, Europe/Middle East/African Emerging Markets and Latin America, will not have deviations from the Hybrid Benchmark weights of more than 20% (5% for emerging markets regions) of the Hybrid Benchmark's regional allocation.

### **Communications, Reporting, & Notification**

- Any significant change in investment strategy by an external manager will be communicated to Treasurer.
- Any significant change in ownership or key personnel at an external manager will be communicated preferably in advance of such change and a formal notice of said change will be issued to the Treasurer within 24 hours of the official change.
- Performance results, portfolio listings and valuations must be provided on a quarterly basis.
- Portfolio accounting will be reconciled to the master custodian on a monthly basis, in a manner prescribed by the Treasurer.
- Proxy voting activities will be reported periodically, as determined by the Treasurer.

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## **Article IV. Asset Class Guidelines-Mutual Fixed Income Fund**

*Note: The following guidelines were approved by the IAC on January 10, 2003 and adopted by the Treasurer on January 10, 2003.*

### **Fund Benchmark**

The Mutual Fixed Income Fund's Hybrid Benchmark is 70% Lehman Brothers Aggregate Index (LB Aggregate) / 3% Lehman Brothers U.S. Treasury Inflation-Protected Securities Index (LB U.S. TIPS) / 17% Salomon Smith Barney High Yield Market Index (SSB High Yield Market) / 10% J.P. Morgan Emerging Markets Bond Index+ (J.P. Morgan EMBI+).

### **Description of the Fund**

MFIF consists of a series of externally managed fixed income portfolios which, in aggregate, are structured to achieve long-term performance consistent with the fixed income markets and add to the diversification of the CRPTF total portfolio. The MFIF will invest in the following target combination:

<b>Target</b>	<b>Asset Classes<sup>7</sup></b>
70%	Core Fixed Income
3%	Inflation-Linked Bonds
17%	High Yield
10%	Emerging Markets Debt

### **Investment Objectives**

- Provide diversification benefits to the CRPTF performance in different economic environments.
- Outperform the Hybrid Benchmark (70% LB Aggregate/3% LB U.S. TIPS/17% SSB High Yield/10% J.P. Morgan EMBI+) net of management fees by 65-135 basis points per annum over rolling five-year periods.
- Achieve cumulative performance results that rank in the top third of fixed income managers universe over rolling five-year periods.
- Generate strong risk-adjusted returns, as measured by the information ratio (excess return divided by tracking error). Generate an information ratio for the MFIF over rolling five-year periods of 0.50.
- Maintain volatility (standard deviation of returns) no greater than 50 basis points above the Hybrid Benchmark for rolling five-year periods.
- Maintain a volatility of excess returns between 130-270 basis points over rolling five-year periods.

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<sup>7</sup> These asset classes are defined in [Treasurer Overview \(Part I\) - Asset Class Definitions \(Article V\) - Section B](#) of this Investment Policy Statement.

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### **Fund Structure**

Given the investment objectives of the fund, the Treasurer's philosophy is to: 1) manage risks to acceptable levels, 2) allocate risks where there is the greatest opportunity for enhanced return relative to a passive implementation, and 3) pursue a diverse set of risks. In accordance with this philosophy, the table below outlines the policies with regard to the types and allocation to specific managers defined as follows:

- *Passive Core Fixed Income* – manager attempts to match the LB Aggregate index return.
- *Active Core Fixed Income* – managers utilize active portfolio management within the core fixed income sectors. Managers shall have characteristics similar to, but not necessarily equal to, the LB Aggregate index. The target tracking error range is typically between 75-150 basis points.
- *Inflation-Linked Bonds* – Managers focus on fixed income securities that provide a real return above inflation. Managers shall have characteristics similar to, but not necessarily equal to, the LB U.S. TIPS index.
- *High Yield* – Managers focus on high yield securities. The target tracking error range is typically between 300-600 basis points.
- *Emerging Markets Debt* – Managers focus on fixed income securities issued by emerging markets countries. The target tracking error range is typically between 400-900 basis points.

	<b>Policy Target (%)</b>	<b>Lower Range (%)</b>	<b>Upper Range (%)</b>	<b>Benchmark</b>
<b>Core Fixed Income</b>				
Passive	20.0	18.0	22.0	LB Aggregate
Active	50.0	45.0	55.0	LB Aggregate
Subtotal	70.0	63.0	77.0	LB Aggregate
<b>Inflation-Linked Bonds</b>	3.0	2.0	4.0	LB U.S. TIPS
<b>High Yield</b>	17.0	14.0	20.0	SSB High Yield Market
<b>Emerging Markets Debt</b>	10.0	7.0	13.0	J.P. Morgan EMBI+

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### **Investment Guidelines**

Investment managers will be given full discretion to manage their portion of the CRPTF as approved by the Treasurer consistent with the objectives and policies of the CRPTF and subject to the provisions of the CRPTF, the contractual arrangements governing the relationship between the CRPTF and its investment managers, and the investment guidelines outlined below.

The managers' discretion regarding the selection of investments shall be limited by the Treasurer's exercise of her duty to consider the consequences of such discretion in accordance with state laws and as may be addressed in the Investment Policy Statement.

### **Permissible Investments**

The following type of investment are permitted, however they are constrained by the limit set forth in the Portfolio Constraints section:

- U.S. Treasury Securities
- U.S. Agency Securities
- Municipal Securities
- Mortgage Backed Securities
- Asset Backed Securities
- U.S. Corporate/Credit Securities (Investment Grade & High Yield)
- Foreign Securities payable in U.S. dollar and other currencies (on a selective basis)
- Inflation-Linked Bonds
- Emerging Markets Debt

The following types of investment are not permitted unless otherwise authorized by the Treasurer in the manager's specific investment guidelines:

- Convertible Securities
- Private Placement Securities (including rule 144a)
- Derivative Instruments including, but not limited to, futures contracts, forward contracts, options, etc.

### **Portfolio Constraints**

- Advisors are expected to add value through exposure to the fixed income markets and remain fully invested at all time. Fully invested is defined as being at least 95% invested in fixed income securities with maturities of one year or longer unless written consent is obtained from the Treasurer.

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- For the purpose of calculating compliance with the credit constraints, if split rated, the lowest rating will apply.
- Each manager is chosen to manage assets according to its particular mandate. The mandate calls for the assets to be invested primarily in the manager's asset class with the following exceptions:
  - Core Fixed Income mandates are not permitted to invest in below investment grade securities (below BBB-/Baa3 ratings by S&P/Moody's). These managers are permitted to hold on to "fallen angels", securities downgraded from investment grade status to high yield status, for a reasonable time period in order to liquidate the position. However, at no time should the cumulative market value of high yield securities exceed 2% of the portfolio.
  - Core Fixed Income mandates are permitted to invest in foreign securities payable in U.S. dollar and other currencies on a selective basis. However, these securities are subject to the constraints set forth in the manager's specific guidelines.
  - Core Fixed Income mandates are permitted to invest in municipal securities on a selective basis. However, these securities are subject to the constraints set forth in the manager's specific guidelines.
  - High Yield mandates are not permitted to invest in investment grade securities (above and including BBB-/Baa3 ratings by S&P/Moody's). These managers are permitted to hold on to securities upgraded from high yield status to investment grade status for a reasonable time period in order to liquidate the position. The maximum allocation to investment grade securities is 2% on a market value basis.
- Managers may enter into repurchase agreements collateralized 102% with U.S. government securities. The maximum term of these agreements will be 90 days and the collateral must be marked-to-market daily. Repurchase agreements are permitted as a substitute for cash with a maximum allocation of 5%.
- Portfolio cash balances shall be invested in the Cash Reserve Account established by the master custodian bank unless specific written permission to invest elsewhere is granted by the Treasurer.

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**Diversification**

- Diversification should be maintained at all times; with the exception of securities guaranteed by the U.S. federal government or its agencies, securities of a single issuer should not exceed 5% of the portfolio market value.

**Communications, Reporting & Notification**

- Any significant change in investment strategy of an external manager will be communicated to the Treasurer.
- Any significant change in ownership or key personnel of an external manager will be communicated preferably in advance of such change and a formal notice of said change will be issued to the Treasurer within 24 hours of the official change.
- Performance results, portfolio listings, and valuations must be provided on a quarterly basis.
- Portfolio accounting will be reconciled to the master custodian on a monthly basis, in a manner prescribed by the Treasurer.

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**Article V. Asset Class Guidelines-Commercial Mortgage Fund**

*Note: This asset class is not a part of the asset allocation structure of the CRPTF, adopted in August 1999, and the balance in the fund will be allowed to amortize and mature. No new investments will be added to this fund. The following represents the investment guidelines, which were adopted on May 13, 1998.*

**Statement of Purpose:**

The Commercial Mortgage Fund (CMF) provides an alternate source of domestic fixed income investment for the retirement funds. It is the vehicle for investing Retirement Plan and Trust Funds' assets in mortgages on income-producing commercial property which are expected to produce yields superior to corporate and government (treasury) fixed income securities in exchange for reduced liquidity. These differences aside, commercial mortgages are expected to perform similarly to other domestic fixed income securities that are driven by U.S. interest rate changes.

**Description of the Fund:**

CMF consists of a series of commercial mortgage portfolios that are held in securitized trust or similar formats and are managed by external professional real estate investment management firms. Most of the loans in the portfolio will be conservative in nature with respect to loan underwriting standards.

**Performance Objectives of the Fund:**

Over a market cycle CMF is expected to generate a net total return of one percent (1%) in excess of the Lehman Brothers Aggregate Bond Index, and to exceed the rate of total return of Connecticut's Mutual Fixed Income Fund.

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**Guidelines for Investment Advisors:**

In order to carry out its mission and to achieve its investment objectives, CMF's guidelines shall include:

1. At the time of investment mortgage loans shall provide yields of at least 125 basis points in excess of comparable maturity treasury bonds.
2. Mortgage loans shall have the characteristics of fixed income securities and be responsive to changes in domestic interest rates.
3. Investment advisors shall screen and underwrite mortgage loan proposals before submitting them to the Fund for approval.
4. In order to ensure adequate diversification within CMF, loans may be made on commercial properties of any type or in any location within the United States. Portfolio securitization and other yield enhancement mechanisms may be employed to enhance yield, and loans may be designed to take advantage of market niches in order to increase yields.
5. Any statutory restriction referenced in part one of this document.

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## **Article VI. Asset Class Guidelines-Real Estate Fund**

*Note: The following guidelines were adopted May 13, 1998. As part of the Asset Allocation Plan approved by the IAC in August 1999 and reaffirmed in January 2001, a comprehensive review of this asset class is scheduled for calendar 2002.*

### **Statement of Purpose**

The Real Estate Fund (REF) is the vehicle by which the Connecticut Trust Funds invest in commercial equity real estate. The mission of REF is to provide long-range rates of return similar to that of the MEF, and to dampen volatility of returns. Over the shorter term, REF is expected to provide a real rate of return over the rate of inflation under most economic conditions. In periods of rising inflation, REF is expected to add substantially to the performance of Connecticut's retirement funds.

### **Description of the Fund**

REF is organized into a series of externally managed portfolios. These include both commingled closed-end funds and separate account investments. In some portfolios, REF may be the sole participant. In others, REF may participate with other pension and endowment funds. The portfolios invest in office buildings, retail centers, land, industrial development, warehouses, timberland, hotels, residential apartment complexes and other types of commercial real estate. REF invests in both domestic properties and international properties.

### **Performance Objectives**

A superior and consistent rate of total return over time is the basic objective of REF. No preference is given for either the current income or capital gain components of total return. The benchmark selected against which to measure performance of REF is the National Council of Real Estate Investment Fiduciaries/Frank Russell Company Index, which consists of properties owned by large insurance companies and other investment firms. REF's specific objective is to exceed this index by 1% per annum over time. In the future, other appropriate benchmarks may be proposed to the Investment Advisory Council and the Treasurer.

### **Guidelines for Investment Advisors**

1. Because real estate management is a complex intense business, REF's authority to invest in real estate is limited by statute to investments in shares of group annuities, limited partnerships, group trusts, corporations and other such entities which are managed by professional commercial real estate investment firms. Advisors shall carefully screen and underwrite all potential investments before recommending them. Investment guidelines and procedures are established for each advisor and are incorporated in their contracts with the State.
  
2. Any statutory restriction referenced in part one of this document.

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## **Article VII. Asset Class Guidelines-Private Investment Fund**

### **Preamble**

One of the concerns that led to the adoption of Public Act 00-43, which requires the formal adoption on an Investment Policy Statement was the decision-making process engaged in by former Treasurer Silvester in this particular asset class.

It is also the case that private equity investments have increasingly become an important part of the asset mix of large institutional investors. However, at the same time this is an asset class in which standards of accountability, industry contract terms and conditions, alignment of interests between general and limited partners, conflicts of interest standards, and the role of advisory boards are still evolving.

Unfortunately, the CRPTF has learned too many of these lessons because appropriate standards were not in place during the Silvester Administration. The criteria, guidelines and process for the conduct of due diligence in this section of the Investment Policy Statement represent Treasurer Denise L. Nappier's and the entire Investment Advisory Council's commitment to specific, clear and transparent procedures for investment decisions in the private equity asset class.

### **Fund Benchmark**

The PIF's Benchmark is Venture Economics All Private Equity.

### **Description of the Fund**

The Private Investment Fund (PIF) investments will be in externally managed separate accounts or limited partnerships that focus on private equity investments. Private equity investments include the following: venture capital funds (focusing on start-ups, early and expansion stage); mezzanine funds (investing in equity and debt instruments of established companies); buy-out and acquisition funds (which make controlling and non-controlling investments in established companies); special situation funds; and specialized or special purpose fund of funds focusing on, for example, venture capital partnerships too small to be otherwise appropriate for PIF.

All investments in private equity partnerships shall adhere to standards of fiduciary obligation to the beneficiaries of the CRPTF, and shall be considered in the context of the relevant risk/reward factors of this asset class and consistent with the statutory requirements for consideration of investments by the Treasurer in accordance with Section 3-13d(a) of the Connecticut General Statutes. In the event the preconditions described in Section 3-13d of the Connecticut General Statutes are met with respect to a "lame duck" period, the IAC shall assume the principal fiduciary authority of the Treasurer for investment decisions in the Private Investment Fund until such time that a duly elected Treasurer is officially sworn into office.

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### **Investment Objectives**

The role of PIF in the long-range asset allocation strategy is to earn returns in excess of the public equity markets through investments in private companies. PIF is expected to earn total returns in excess of the inflation rate and reduce the impact of market volatility by diversifying the total asset base. The PIF provides diversification benefits to the CRPTF portfolio, as this asset class has historically low correlation to other asset classes, resulting in lower volatility of the total portfolio.

The primary objective of the PIF is to invest in Private Investment Funds which offer the potential of generating annual returns, over a protracted period, which are five percentage points above the Standard & Poor 500 ten year rolling average.

Private equity investments often do not report a positive return until the third through fifth year of operation; therefore, monitoring of new separate accounts or limited partnerships will initially be limited to how funds are committed. However, by the end of the fifth year each separate account or limited partnership is expected to be profitable and by the end of the tenth year the annualized rate of return of each separate account or limited partnership is expected to exceed the Standard & Poor 500 Index rate of return by five percentage points for the same period of time.

### **Fund Structure**<sup>8</sup>

Given the long-term investment objectives of the fund, the Treasurer's philosophy is to, 1) manage risks to acceptable levels, 2) allocate risks where there is the greatest opportunity for enhanced return relative to a passive implementation, and 3) avoid concentrated levels of risk to the extent possible. In accordance with this philosophy, the table below outlines the policy target weightings (to be achieved over time) with regard to the variety of private equity funds:

	<b>Policy Target %</b>	<b>Lower Range %</b>	<b>Upper Range %</b>
<b>Buyout</b>	<b>30</b>	<b>25</b>	<b>40</b>
<b>Venture Capital</b>	<b>30</b>	<b>25</b>	<b>40</b>
<b>Special Situation</b>	<b>20</b>	<b>5</b>	<b>30</b>
<b>Fund of Funds</b>	<b>10</b>	<b>0</b>	<b>15</b>
<b>Mezzanine</b>	<b>5</b>	<b>0</b>	<b>10</b>
<b>International</b> <sup>8</sup>	<b>5</b>	<b>0</b>	<b>10</b>

The volatility of the rate of return from a single investment in an underlying portfolio company is expected to be greater than that of publicly traded securities. However, the development of a portfolio of 40 to 50 private equity partnerships that comprises 500 to 700 portfolio companies should have the effect of reducing the overall volatility of the PIF over time. Furthermore, the perpetual nature of the PIF makes this risk acceptable.

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<sup>8</sup> Including up to 3% for partnerships targeting under-served geographical areas and populations, with a focus on Connecticut.

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Diversification among the various types of private equity opportunities as well as by sector, geographically and across time (vintage year), further lessens the risk associated with a single investment. Lastly, the inclusion of this asset class, which has historically shown a low co-variance with public market returns, broadens the diversification of the Funds' total portfolio and should reduce the over all risk profile.

The level of the PIF's commitment is limited to:

- No more than 10% of the CRPTF's total private equity program should be invested in any one fund; and,
- The CRPTF's commitment should be no more than 20% of the total amount committed to a single fund, provided that in the case of an investment with a partnership targeting under-served geographical areas and populations with a focus on Connecticut, this restriction may be specifically waived.

### **Investment Guidelines**

All investments will be managed as approved by the Treasurer consistent with the objectives and policies of the CRPTF and subject to the provisions of the CRPTF, the contractual arrangements governing the relationship between the CRPTF and its investment managers, and the investment guidelines outlined below.

The managers' discretion regarding the selection of investments shall be limited by the Treasurer's exercise of her duty to consider the consequences of such discretion in accordance with state laws and as may be addressed in the Investment Policy Statement. Within that context, the Treasurer recognizes that private equity is an intensively managed asset class; therefore, investments will be made within the framework of the following process:

- Development of strategic asset allocation targets for private equity.
- Development of criteria and procedures to be utilized for the selection of new private equity partnership commitments.
- Development of the performance measurement standards for private equity.
- Monitoring and evaluation of fund managers' performance on an ongoing basis.
- Screening of potential private equity partnerships and reporting to the Treasurer.
- Conducting due diligence as directed by the Treasurer.
- Review by the Investment Advisory Council of any proposal to enter into a contract.
- Reviewing of partnership terms and conditions with recommendations for CRPTF final negotiations.
- Ensuring that any contract entered into includes language to establish an alignment of interest between the general partner and the CRPTF as a limited partner.
- Management of securities distributions to achieve as close to the distribution price as possible within a reasonable period of time.

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### **Eligible Investments**

The following private equity strategies and investment types will be considered eligible for CRPTF's portfolio:

- Venture Capital – Early Stage: Seed or start-up equity investments in private companies.
- Venture Capital – Later Stage: Investments in more mature companies to provide funding for growth and expansion prior to IPO or acquisition.
- Venture Capital – Multi-Stage: Partnerships that employ a balanced strategy.
- Mezzanine – Investments in debt or debt with equity instruments of established companies.
- Buyouts - Partnerships that provide funding to acquire majority or controlling interests in a business or product lines from either a public or a private company.
- Special Situations - Partnerships with investment strategies that have merit, but where specific opportunities do not justify a separate long-term strategic allocation. Specifically, Special Situations shall include, but not be limited to, distressed debt, turnaround funds, partnerships whose underlying characteristics bridge both buyouts and venture capital, and investments intended to provide capital to under served geographical areas and access to capital for small businesses, particularly those businesses owned by women and minorities.
- Fund of Funds – Investments in partnerships which, due to size, strategy or other factors, are not appropriate direct investments for PIF. Specifically, Funds of Funds shall include, but not be limited to, investments intended to provide capital to under served geographical areas and access to capital for small businesses, particularly those businesses owned by women and minorities.

### **Management of the Fund**

The Treasurer, in consultation with the Investment Advisory Council (IAC), shall decide on the selection of advisors for PIF. In the case of new managed account or partnership relationships, the IAC will have up to a forty-five day period following presentation of the investment opportunity in which to file a written review of the Treasurer's recommendation. In the case of subsequent partnerships being raised by groups with which CRPTF has an existing relationship, the forty-five day period of review and comment also applies. However, in either case the review period may be reduced, by agreement of the IAC, to meet a partnership closing. In all cases, while the IAC's response will be given full consideration, the ultimate decision to invest, or not, resides with the Treasurer. The Treasurer and the IAC shall also review at least quarterly the activity and financial condition of PIF.

### **Diversification**

The PIF portfolio will be diversified with respect to time of investment commitment, geography, industry, strategy and stage focus. The private equity industry goes through cycles much like all the other investment asset classes. Given the illiquid nature of private equity investments, attempting to "time the market" is not a realistic alternative.

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Most sophisticated investors dollar cost average into the market with new commitments on a steady, annual basis.

The remaining diversification factors – strategy, geography, industry and stage – also provide hedges within the private equity marketplace to take advantage of timely opportunities and to dampen any negative effects of trends and natural cycles. Venture capital and buyouts, and the various components of special situations, all have independent market cycles, as do industries and geographic appeal. Appropriate diversification works to dampen the impact of any one of these factors on the overall program.

To provide adequate diversification in geography, stage and industry, CRPTF and its Advisor have recommended the following guidelines for the private equity portfolio.

***Geographical Diversification***

One measure of diversification is by geographical location of the underlying portfolio companies. Over the long term, CRPTF's PIF portfolio should seek portfolio diversification with regard to major regional areas both domestically (e.g., West Coast, Southwest, Midwest, Southeast, Mid-Atlantic, Northeast) and internationally. However, in certain situations, a geographically targeted fund or fund of funds may be appropriate for the portfolio.

Allocation to international private equity investments should be considered within the context of the total portfolio's international allocation and should be limited to 15% or less of the Private Investment Fund.

***Industry Sector Diversification***

CRPTF's PIF portfolio will also seek to diversify by industry sector. The majority of the selected partnerships will have an opportunistic and/or diversified industry focus, since the approach has historically been the most successful. However, with the continually increasing technological sophistication in today's more competitive business environment, some specialized funds focusing on specific industries may be appropriate.

***Stage Sector Diversification***

CRPTF's PIF should be well diversified by stage, with a good balance of early stage (seed + start up + early stage), expansion and buyouts/acquisitions of established businesses.

***Timing Diversification***

Commitment to partnerships will be staged over time. This policy will have the effect of dollar cost averaging Connecticut's portfolio over business cycles and will help insulate the portfolio from event risk.

In summary, these diversification guidelines will provide the maximum return and safety of principal for the private equity portfolio over time.

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**Guidelines for the selection of managers**

***New Portfolio Investments***

All private equity investments and the method by which they are sourced and added to the CRPTF portfolio shall be in compliance with Connecticut State laws and statutes. Additionally, all new investments to PIF will be appropriately documented and such documentation shall meet the standards set by the Treasurer.

Partnership selection shall entail a comprehensive, thorough process of due diligence and investigation of the critical factors on which an investment decision is to be based, including quantitative and qualitative analysis of the general partner, its professionals and their ability to successfully implement their stated investment strategy within the context of current and prospective market environments. The partnership's relative investment worthiness will be assessed within this context. To the extent necessary and feasible a site visit will be conducted as part of this process.

CRPTF seeks to prudently invest in partnerships with the following characteristics:

- General partners with experience as principals relevant to their investment strategy, and evidence of stability among the general partnership team;
- An attractive track record showing the following:
  - Ability to develop a successful portfolio,
  - An acceptable rate of return on investment for investors;
  - For established general partnerships, track record of top two quartile performance when compared to their peer group by *Venture Economics*;
  - Ability to realize profits with successful exits;
  - Well defined and realistic strategies for the future;
  - Experience investing institutional funds;
  - Evidence of good communications and strong relationships with prior investors.
  - Long-term dedication to the partnership; and,
  - Special skills or industry expertise.
- Alignment of interests between the General Partners and the Limited Partners (for example, as may be demonstrated by CRPTF's representation on Advisory Boards, % equity participation of the General Partner, conflict of interest provisions, co-investing criteria, limitations on the percentage of capital of a fund that can be committed to a single investment, etc.)

***Additional Venture Capital Partnership Selection Criteria:***

- Proven value-added from the general partners;
- Proven ability to find and participate in successful investments; and,
- Strong relationships with other investors and entrepreneurs.

***Additional Buyout and Special Situations Selection Criteria:***

- Strong pricing disciplines;
- Ability to find and structure attractive investments;

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- Ability to attract appropriate senior financing; and,
- Ability to add value with revitalizations or acquisitions.

***Additional criteria for the consideration of first time and/or “spin-out” funds:***

- Professional experience relevant to their investment strategy;
- Ability to find and participate in successful investments;
- Well-defined and realistic strategies for the future and a clearly defined mission for the fund;
- Background check of the general partners with colleagues, peers and subordinates, the public record and any other source that might provide relevant information in the investment decision-making process and,
- Special skills or industry expertise.

**Contracts with General Partners**

The CRPTF will seek to negotiate partnership agreements that ensure accountability, alignment of interests between the general partners and the limited partners, complete disclosure of all actions taken that affect or have the potential to affect the limited partners, language that ensures no conflicts of interests, provisions that allow the CRPTF to sell its limited partnership interest, a “no-fault divorce clause” and protections for the limited partners in the event of changes within the general partnership, the existence of an advisory board and language that describes how any conflicts would be handled, specific language on valuation standards for investments, provisions that limit the general partners ability to concentrate investments of the partnership in one company or enterprise, and the ability for the CRPTF to have co-investment rights in any underlying investment of the partnership.

**Communications, Reporting, & Notification**

- The Fund requires monthly reports containing data on activity, as well as various accounting reports. At the end of each quarter, the monthly report is also expected to contain comments on the portfolio’s results and expectations, as well as various accounting reports. The Fund will seek transparency across all its partnerships to ensure uniform accounting and reporting.
- Performance results, portfolio listings and valuations must be provided on a quarterly basis. Quarterly performance will be evaluated to test progress toward the attainment of longer-term targets.
- The Fund will require annual independent audits of each partnership.

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## **Article VIII. Asset Class Guidelines-Cash Reserve Account**

*Note: The following guidelines were adopted May 13, 1998. As part of the Asset Allocation Plan approved by the IAC in August 1999 and reaffirmed in January 2001, a comprehensive review of this asset class is scheduled for calendar 2002.*

### **Statement of Purpose**

The Cash Reserve Account serves as a low cost and convenient cash management vehicle for the Trust Funds and the various managers of the pension fund assets as well as a separate asset class of the pension fund.

### **Description of the Fund**

CRA is a money market fund, which may be managed internally, investing primarily in highly liquid money market securities.

### **Performance Objectives**

A yield in excess of the International Business Communications (IBC) First Tier Institutions-Only Rated Money Fund Report Index is the basic performance objective of this fund. There is no preference for either current income or capital gains though, as with most money market funds, current income will constitute the bulk of the return. In addition, the CRA must have enough liquidity to fund all cash needs of participants and advisors. CRA shall maintain a market value close to cost.

### **Guidelines for Investment Advisors**

1. Maturity Restrictions are five year final for any single security and one year average life for the entire Fund. The next reset period of a variable rate security is used **only** for the calculation of the average life of the entire Fund.
2. Advisors shall adhere to the specific investment and administrative guidelines established for their portfolios. The management style of the portfolio shall not be changed without the written consent of the Treasurer.

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**Securities Qualifying for Investment**

1. U. S. Government & Federal Agency securities.
2. Certificates of deposit of commercial banks in the United States whose short-term debt is rated at least A-1 by Standard & Poor's or TBW-1 (by Thompson Bank Watch) and whose long-term debt is rated at least A- by Standard & Poor's and C by Thompson Bank Watch.
3. Certificates of deposit of U.S. Branches of foreign banks with long-term debt ratings of at least A-1 by Standard & Poor's or B/C by Thompson Bank Watch.
4. Bankers' Acceptances of those banks meeting the criteria in 2 and 3 above.
5. Repurchase Agreements with primary dealers as designated by the Federal Reserve or Connecticut banks, which meet the criteria of item 2.
6. Commercial paper of companies that meet at least one of the following criteria:
  - a) Short-term debt rated either: Moody's P-1, S&P A-1
  - b) Long-term debt rated not less than: Moody's Aa3, S&P AA-
  - c) Commercial paper in foreign Financial Institutions denominated in US dollars rated not less than B/C by Keefe Bruyette.
7. Asset backed or insured commercial paper rated either: Moody's P-1, S&P A-1, or Duff & Phelps D-1
8. The purchase of foreign securities payable in foreign currencies is prohibited.

Short corporate bonds including asset-backed securities rated not less than (by at least two): Moody's Aa2, S&P AA, Duff & Phelps AA.