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## STATE OF CONNECTICUT

# OFFICE OF POLICY AND MANAGEMENT OFFICE OF THE SECRETARY

April 19, 2018

The Honorable Luke Bronin, Mayor City of Hartford 525 Main Street West Haven, CT 06516

Subject: City of Hartford Recovery Plan; State Municipal Restructuring Funds

Dear Mayor Bronin:

The purpose of this letter is to discuss and follow-up on issues raised at the recent meetings of the Hartford Committee of the Municipal Accountability Review Board's (MARB) regarding the City's five-year recovery. In addition, expectations with respect to OPM's awarding of the restructuring funds will be outlined below.

#### Fiscal Year 2018 Budget

At the MARB Hartford committee meeting on April 12<sup>th</sup>, the committee reviewed the City's March monthly financial report and projections, which currently estimate a \$23.9 million deficit for fiscal year 2018. The committee reviewed the report in detail. While recognizing the efforts made to date, the need for continued and focused efforts to reduce the size of the deficit during the balance of the year are critical.

As I indicated at the meeting, it appears that OPM will receive more requests for restructuring funds for FY2018 than the \$28 million that was included in the bipartisan state budget for the biennium. In addition, as indicated in the guidelines required by statute for the restructuring funds, priority will be given to municipalities whose plans include meaningful and achievable local actions when awarding funds. Therefore, the City is being requested to submit, prior to the MARB's May 3<sup>rd</sup> meeting, a detailed plan, containing specific amounts, action steps and dates, to further reduce the current project deficit of approximately \$23.9 million to no more than \$20 million.

#### **Five-Year Recovery Plan**

At the April 12th meeting, the committee again reviewed the proposed five-year plan in detail, both in terms of revenues and expenditures and its impact on the City's fiscal sustainability. The committee found that the plans and assumptions appeared reasonable from a projections standpoint, although the property tax and other assumptions will bear watching. As discussed, the City's benefits consultant and actuary will be translating the projected labor savings for health and pension costs for these line-items in the Mayor's proposed budget. The potential for reductions and the existing shortfalls in the upcoming education budget was also discussed and will need greater scrutiny by the committee and full MARB.

The projected deficits in the plan starting in fiscal year 2021, while typical of any plan of this nature, but now more manageable in nature, would impact the City's ability to undertake needed capital projects, build its depleted fund balance and make the mill rate more competitive. As discussed by the City and the committee, continuing efforts to enhance efficiencies, involving both the City and education sides of the budgets, need to be identified and implemented going forward. These include operational changes, consolidations, addressing long-term liabilities involving pensions, health and other areas, regional service sharing and in other areas. As allowed by Public Act 17-2, the plan is to use a portion of the restructuring funds identified in the table provided above to help implement needed changes.

#### City's Fiscal Year 2019 Budget

The MARB is in receipt of the Mayor's proposed fiscal year 2019 budget and will be reviewing the budget in detail, including in regard to its consistency with the five-year plan that will part of the City's request to the MARB and OPM for municipal restructuring funds. According the terms of the contract assistance agreement, review and approval of the City's budget by the MARB is required.

In addition to consistency with the plan, MARB action on the City's FY2019 budget will be based on the following criteria outlined in the Board's adopted policies and procedures:

- The reasonableness of the assumptions utilized with respect to expenditures and revenues, including assumptions included in the recommended budget related to state revenues and property tax revenues and a mill rate;
- b) the overall balance and imbalance of expenditures and revenues;
- c) the achievability of efficiency measures included in the recommended budget;
- d) its impact on the municipality's long-term liabilities and the municipality's most current three-year financial plan; and
- e) any other issues or matters that would impact, in the MARB's opinion, the municipality's financial sustainability and vitality.

For planning purposes, the table below shows a summary of recommended Municipal Restructuring and Contract Assistance payments for the two communities currently under MARB supervision. OPM will offer this distribution of the Municipal Restructuring funds to the

MARB for their recommendation in May, 2018. These amounts are subject to change based on that recommendation, and are subject to all the requirements outlined in this letter.

### <u>Conclusion</u>

The members of the MARB appreciate your assistance in regard to these matters and look forward to working together with the City to achieve short and long-term budget

\$ millions							
		Munio	cipal	Cont	ract		
Hartford		Restru	Restructuring		Assistance		Total
	FY 18	\$	20	\$	17	*	\$ 37
	FY 19	\$	-	\$	40	**	\$ 40
West Haven							
	FY 18	\$	8	\$	-		\$8
	FY 19	\$	8	\$	-		\$8
Total							
	FY 18	\$	28	\$	17	***	\$ 45
	FY 19	\$	8	\$	40		\$ 48
* \$5m of 2018 debt service payment will apply to 7/1/18 payment  ** Final amount estimated, subject to OTT restructuring							

\*\*\* FY18 Municipal Restructuring Funds has \$700,000 holdback

balance and fiscal stability for Hartford and its residents.

Sincerely,

Benjamin Barnes, Secretary

cc: Members of the MARB

Larry Wilson, Deputy State Treasurer-Interim

Robert Dakers, OPM

Alison Fisher, OPM

Riju Das, State OTT