



**STATE OF CONNECTICUT  
OFFICE OF POLICY AND MANAGEMENT  
OFFICE OF FINANCE**

**FY 2020-2021 MUNICIPAL AUDIT QUESTIONNAIRE**

- ❖ This Questionnaire is required to be submitted to OPM with the audit reports of municipalities and audited agencies (as defined under Section 7-391 of the Connecticut General Statutes).

Name of Auditee \_\_\_\_\_

Fiscal Period under Audit \_\_\_\_\_

\_\_\_\_\_  
(Audit Firm Name)

*Nikoleta McTigue*

\_\_\_\_\_  
(Signature)

\_\_\_\_\_  
(Date)

This Questionnaire was reviewed with and a copy given to:

\_\_\_\_\_ on \_\_\_\_\_  
Name of Municipal Official Date

\_\_\_\_\_ Telephone  
Title of Municipal Official

	<u>YES</u>	<u>NO</u>	<u>NA</u>
1. Did you inform the town, city or Borough clerk of that part of Section 7-394 of the General Statutes which provides that within one week after receiving the audit report he/she shall cause to be published a legal notice in a newspaper having a substantial circulation in the municipality that the report is on file in said clerk's office?	_____	_____	_____
2. Did you obtain a letter from municipal counsel with respect to unpaid or pending judgments and as to any other legal proceeding affecting the municipality's finances?	_____	_____	_____
3. Were financial statements and/or books and records of the entity made available within a reasonable time after the close of the fiscal year?	_____	_____	_____
4. Did the entity issue tax anticipation notes (TANs) during the fiscal year?	_____	_____	_____
(If yes, the notes to the financial statements should provide details regarding such TANs, including the purpose for which the TANs were issued.)			
5. Was a separate management letter issued in addition to the Internal Control Report? If so, it must be submitted to the Office of Policy and Management with the audit report.	_____	_____	_____
6. Were municipal officials (including the chief elected or executive official and governing body of the municipal entity) made aware of findings and recommendations resulting from the audit?	_____	_____	_____
7. Federal Single Audit Act as Amended, 1996; Uniform Guidance for Federal Awards (Title 2 of CFR, 12/26/13)			
(a) Did you conduct a Single Audit of Federal Financial Assistance expended by the entity for FY 2020-21?	_____	_____	_____
(b) Is a copy of the Single Audit included in the reporting package submitted?	_____	_____	_____
8. State Single Audit (SSA) Act as amended by P.A. 09-7; Regulations to the SSA Act as amended by P.A. 09-7			
(a) Did you conduct a Single Audit of state financial assistance expended by the entity for FY 2020-21 or a program-specific audit of the entity's sole state program?	_____	_____	_____
(b) Is a copy of the State Single Audit or program-specific audit included in the reporting package submitted?	_____	_____	_____

	<u>YES</u>	<u>NO</u>	<u>NA</u>
(c) If applicable, did officials prepare a Corrective Action Plan (CAP) in sufficient time for inclusion in the audit report package [C.G.S. Sec.4-233(d)] to be filed with OPM as the cognizant state agency (hardcopy and electronic)?	_____	_____	_____
(d) Did you upload the corrective action plan with the audit report package on OPM's Electronic Audit Reporting System?	_____	_____	_____

# **Town of Plymouth Connecticut**



## **Annual Comprehensive Financial Report**

Fiscal Year Ended June 30, 2021



# **Town of Plymouth Connecticut**

## **Annual Comprehensive Financial Report**

**Fiscal Year Ended June 30, 2021**

Prepared by:  
COMPTROLLER'S OFFICE

DIRECTOR OF FINANCE  
Grace Zweig

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**TOWN OF PLYMOUTH, CONNECTICUT  
COMPREHENSIVE ANNUAL FINANCIAL REPORT  
TABLE OF CONTENTS  
JUNE 30, 2021**

	<b>Introductory Section</b>	<b>Page</b>
	List of Principal Officials	i
	Organizational Chart	ii
	Letter of Transmittal	iii-vii
	<b>Financial Section</b>	
	Independent Auditors' Report	1-3
	Management's Discussion and Analysis	4-13
	Basic Financial Statements	
<b>Exhibit</b>	Government-Wide Financial Statements:	
I	Statement of Net Position	14
II	Statement of Activities	15
	Fund Financial Statements:	
III	Balance Sheet - Governmental Funds	16-17
IV	Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	18-19
V	Statement of Net Position - Fiduciary Funds	20
VI	Statement of Changes in Net Position - Fiduciary Funds	21
	Notes to the Financial Statements	22-62
	Required Supplementary Information	
	General Fund:	
RSI-1	Schedule of Revenues and Other Financing Sources - Budget and Actual	63-64
RSI-2	Schedule of Expenditures and Other Financing Uses - Budget and Actual	65-66
	Sewer Operating Fund:	
RSI-3	Schedule of Revenues and Other Financing Sources and Expenditures - Budget and Actual	67-68
	Pension Plans:	
RSI-4	Schedule of Changes in Net Pension Liability and Related Ratios - Town Plan	69
RSI-5	Schedule of Changes in Net Pension Liability and Related Ratios - Board of Education Plan	70
RSI-6	Schedule of Employer Contributions - Town Plan	71
RSI-7	Schedule of Employer Contributions - Board of Education Plan	72
RSI-8	Schedule of Investment Returns - Pension Plan	73
RSI-9	Schedule of the Town's Proportionate Share of the Net Pension Liability - Teachers Retirement Plan	74
RSI-10	Schedule of the Town's Proportionate Share of the Net Pension Liability - Municipal Employees Retirement System	75
RSI-11	Schedule of Employer Contributions - Municipal Employees Retirement System	76
	OPEB Plans:	
RSI-12	Schedule of Changes in Total OPEB Liability and Related Ratios	77
RSI-13	Schedule of the Town's Proportionate Share of the Net OPEB Liability - Teachers Retirement Plan	78



<b>Exhibit</b>		<b>Page</b>
	Supplemental, Combining and Individual Fund Statements and Schedules	
	General Fund:	
A-1	Summarized Comparative Balance Sheet	79
A-2	Report of Tax Collector	80
	Nonmajor Governmental Funds:	
B-1	Combining Balance Sheet - Nonmajor Governmental Funds	81-83
B-2	Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	84-86
	Water Assessment Fund:	
B-3	Schedule of Water Assessment Receivable	87
	Sewer Operating Fund:	
B-4	Schedule of Sewer Use Charges Receivable	88
<b>Statistical Section</b>		
<b>Table</b>		
	Financial Trends:	
1	Net Position by Component	89
2	Changes in Net Position	90
3	Fund Balances, Governmental Funds	91
4	Changes in Fund Balances, Governmental Funds	92
	Revenue Capacity:	
5	Assessed Value and Estimated Actual Value of Taxable Property	93
6	Principal Property Taxpayers	94
7	Property Tax Levies and Collections	95
	Debt Capacity:	
8	Ratio of Outstanding Debt by Type	96
9	Schedule of Debt Limitation	97
10	Legal Debt Margin Information	98
	Demographic and Economic Statistics:	
11	Demographic and Economic Statistics	99
12	Principal Employers	100
	Operating Information:	
13	Full-Time Equivalent Town Government Employees by Function/Program	101
14	Operating Indicators by Function/Program	102
15	Capital Asset Statistics by Function/Program	103

# Introductory Section

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**TOWN OF PLYMOUTH, CONNECTICUT**

**For Fiscal Year Ended June 30, 2021**

**PRINCIPAL OFFICIALS**

**MAYOR AND TOWN COUNCIL**

Joseph T. Kilduff, Mayor  
Councilman Nate Brown  
Councilman Daniel Gentile  
Councilman Joe Green  
Councilwoman Roxanne McCann  
Councilman Ron Tiscia

**BOARD OF FINANCE**

James Kilduff, Chairperson  
Victoria A. Carey, Vice-Chairperson  
Briana J. Brumaghim  
Jennifer Brunoli  
Eugene Croce  
Barbara Rockwell

**ADMINISTRATION**

Registrar of Voters – Democrat  
Registrar of Voters – Republican  
Interim Assessor  
Tax Collector  
Director of Finance  
Treasurer  
Town Attorney  
Town Clerk  
Fire Marshal  
Judge of Probate  
Director of Planning and Economic Development  
Zoning Enforcement Officer  
Police Chief  
Fire Chief  
Civil Preparedness Director  
Building Official  
Director of Public Works  
Library Director  
Parks and Recreation Director  
Superintendent of Schools

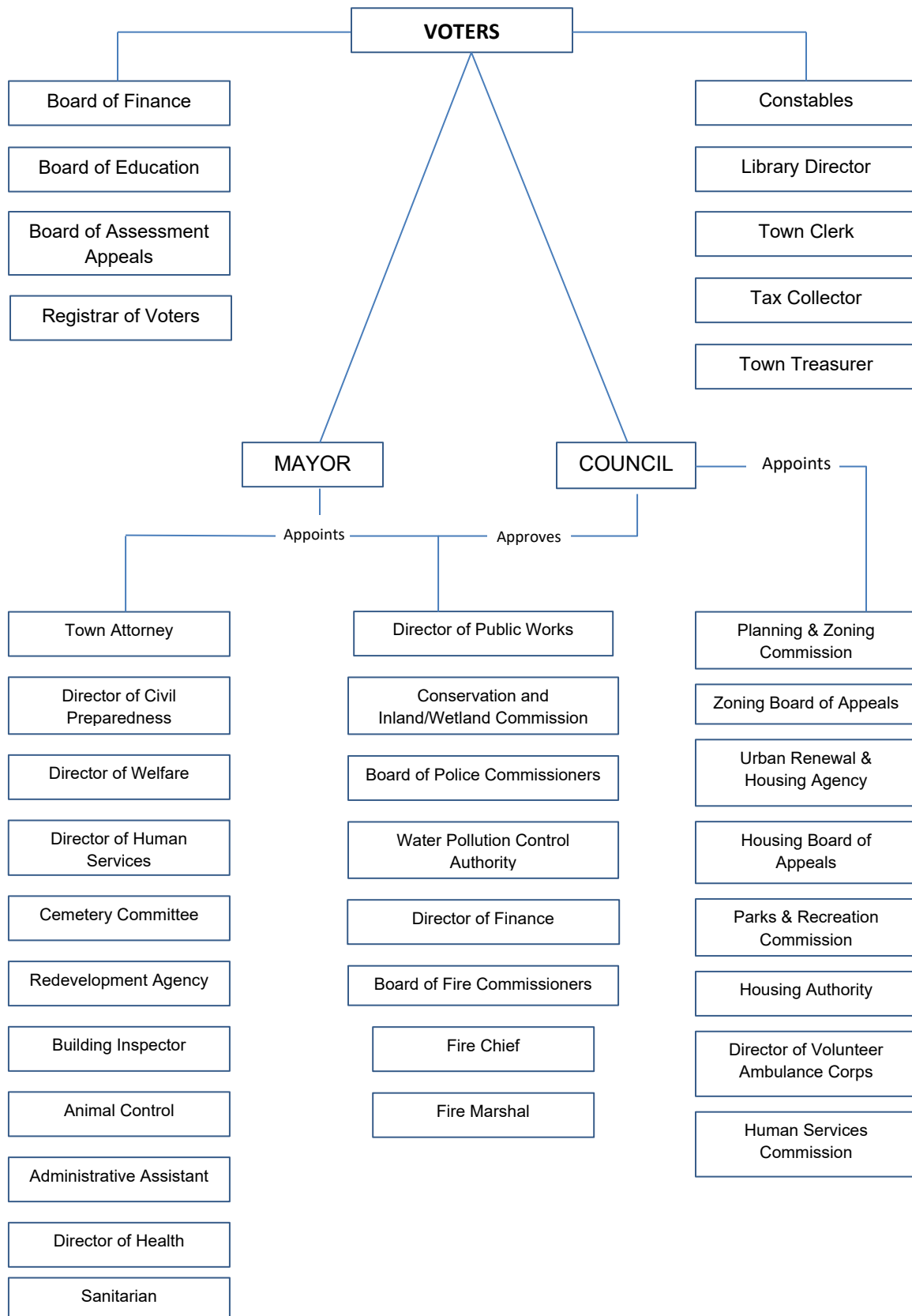
Barbara S. Galvin  
Debra Brown  
Kelly Conrad  
Pam Pelletier  
Grace Zweig  
David C. Mischke  
William Hamzy  
Erica Cabiya  
Ray Kovalski  
William Hamzy  
Margus T. Laan  
Scott Eisenlohr  
Karen M. Krasicky  
Mark Sekorski  
Anthony J. Orsini  
Clarence B. Atkinson  
Charles Wiegert  
Gretchen DelCegno  
Vacant  
Brian Falcone

**BOARD OF EDUCATION**

Walt Seaman, Chairperson  
Karen E. Kulesa, Vice-Chairperson  
Michelle Lucian  
Gregory Showers  
Richard Foote

Cindy Candrea-Floresiani  
Dia Fusco  
Patrick Perugino  
Louis Zbuska

# TOWN OF PLYMOUTH ORGANIZATIONAL CHART





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200 Years of Quality Service

80 Main Street, Terryville, Connecticut 06786

Telephone: (860) 585-4001

Fax: (860) 585-4015

September 16, 2022

To the Honorable Mayor, Members of the Town Council, Members of the Board of Finance and Citizens of the Town of Plymouth:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements. The Town of Plymouth was approved for an extension to publish a complete set of financial statements for the fiscal year ended June 30, 2021 by June 30, 2022. This report is published to fulfill that requirement for the fiscal year ended June 30, 2021.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements.

CliftonLarsenAllen LLP, Certified Public Accountants, have issued an unmodified ("clean") opinion on the Town of Plymouth's financial statements for the year ended June 30, 2021. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

## **PROFILE OF THE GOVERNMENT**

The Town of Plymouth was incorporated in 1795, making it the one hundred third town established in the State of Connecticut. Plymouth is located within Litchfield County, approximately twenty-one miles southwest of Hartford and five miles north of Waterbury. The Town is contiguous to the Towns of Wolcott, Thomaston, Harwinton, Burlington, and the Cities of Waterbury and Bristol. Plymouth covers a 22.4 square mile area.

Plymouth is a community predominantly composed of owner-occupied, single-family dwellings. Single-family dwellings comprise over 80% of all housing units in the Town. Estimated population at June 30, 2020 is 11,646.

To the west of Plymouth is Connecticut Route 8 which provides north-south interstate connections from Bridgeport to the Massachusetts border. Connecticut Routes 6, 72, 222 and 262 also serve the Town. Rail service is available connecting with Waterbury and the south, while coach and motor freight companies serve the Town's residents and businesses.

Rail service is available connecting with Waterbury and the south, while coach and motor freight companies serve the Town's residents and businesses.

Local firms are involved in a wide range of products and services with nearly 200 commercial properties and over 100 industrial facilities contributing to the Town's tax base. Products manufactured in Town include conduits, screw machines, modular buildings, airplane equipment, and chemicals.

In 1965 the Town adopted its first Plan of Development. As part of that plan, and subsequent revised plans, comprehensive planning and zoning regulations have been enacted to reflect current development standards and practices. These have resulted in a balanced economy, improved residential development and have helped to stabilize the tax rate. The most recent Plan of Development was adopted in June 2015.

The Town's educational system consists of two elementary schools, one middle school and one high school.

### **Form of Government**

The Town of Plymouth is organized under the Council-Mayor form of government. The Town Charter was adopted in the 1974 and most recent revisions were approved by voters in November 2009.

The legislative function is performed by a bipartisan Town Council of five members, who are elected biennially for two-year terms. The Town electorate elects a Mayor for two-year terms. The Board of Finance consists of six members who serve staggered six-year terms. Two members are elected to the Board of Finance in each municipal election.

Beginning with the fiscal year 2019 budget, the Town Charter was updated to require a referendum vote only if certain criteria are met. The Board of Finance recommends the annual budget for referendum to be held before May 3. Upon approval, the Board of Finance sets the tax rate.

### **STATE & LOCAL ECONOMY**

The Town has a mix of manufacturing base that has been somewhat stable during the past year and the town continues to pursue new business openings in the Town's business park.

The global COVID pandemic continued to impair operations through the fiscal year 2021. Thankfully, the Town was able to lift certain access restrictions put in place in the prior fiscal year. The Town Hall was opened for unrestricted public use again as well as in-person meetings. Through the date of this audit, the Town and Board of Education continue to follow COVID safety precautions and protocol.

The State of Connecticut continues to address COVID related cost reimbursements and budget issues that affect all businesses and citizens of the State. It is anticipated that there will be reduced grants to cities and towns, including Plymouth in the next few years. This may affect the services provided to town residents.

The town's Grand List remained level in comparison to many communities surrounding Plymouth. The Town continues to be very aggressive in the collection of current and back taxes and will continue to pursue all tax dollars owed.

### **UNEMPLOYMENT**

Unemployment rates and the number of unemployed people, not seasonally adjusted, were all higher in all of the states' nine labor market areas due largely to the global pandemic. Connecticut's unemployment rate was at 6.7%, slightly higher than the national rate of 5.9% for June 2021. The Town of Plymouth's

unemployment rate is slightly higher than the national and regional average at 9.7% for June 2020, a large decrease from the prior year due to the recovery from the global COVID pandemic.

The National Government as well as the State of Connecticut has enacted legislation directly aimed at COVID relief as well as continued social service programs to assist the unemployed.

## **LONG-TERM FINANCIAL PLANNING**

The Town of Plymouth has addressed many of the financial market downturns during the past several years with spending freezes on non-contractual items and efficiencies in performing the same service levels with lower costs. Additionally, unfilled labor positions are closely scrutinized before replacements are hired.

In addition, the Town currently maintains a debt policy approved by the Board of Finance and Town Council that will ensure that debt payments will not fluctuate above a debt ceiling from year to year and will allow the Town flexibility in borrowing for the future as well as keep the tax rate budgeted for debt service expenditures constant. This policy was adopted in conjunction with the Capital Improvements Committee for future capital improvement projects.

Tax base growth through economic development continues to be a top priority for the Town of Plymouth. The Economic Development Commission in conjunction with the Mayor are working to attract businesses to the Town and to fill the remaining vacant lots in Phase III of the Industrial Park.

## **FINANCIAL POLICIES**

The Town has several financial policies as summarized below:

### **Budgetary Procedures**

The Town adheres to the following procedure in establishing the annual budget. No later than February 10, each department head, office or agency shall file with the mayor, a detailed estimate of the expenditures and revenues to be made by his or her department, office or agency in the ensuing fiscal year. These estimates shall be filed with the Board of Finance on or before February 22. The Board of Education shall file estimated expenditures with the Board of Finance on or before February 28. The Board of Finance shall hold one or more public hearings no later than April 23. Immediately after the public hearings the Board of Finance shall meet with the Town Council and representatives of the Board of Education to present the recommended budget, at which time the Board of Finance, if a quorum of its members are present, may, by majority vote of its members, make changes to the budget to be recommended to the town council. Beginning with fiscal year 2019, the Town Charter was amended to require a budget referendum only if the annual proposed budget increase or decrease exceeds 3% of the current year approved budget. If the proposed budget increase or decrease is 3% or less, the recommended budget is presented directly to the Town Council for approval. If the increase or decrease is greater than 3% the budget will require a budget referendum. If the budget must go to referendum, within ten business days after such meeting the Board of Finance shall present the recommended budget to the budget referendum, and, at least five business days prior to the referendum, the Board of Finance shall cause the recommended budget to be published in the newspaper. The Town Council schedules the annual budget referendum to be held on or before May 3. If the budget is rejected by a majority vote, a second referendum will be scheduled by the Town Council to be held within twenty days. If the budget is rejected a second time, the Town Council is authorized to adopt a budget by June 15. Council adjustments to the individual department budgets, excluding debt service shall not exceed three percent of the current year's budgets. When adopted, the Board of Finance shall file the same with the Town Clerk and will also fix the tax rate in mills.



All unencumbered appropriations lapse at year-end, except those for the Capital Projects Fund and certain special revenue grants. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

## **Investment Policies and Procedures**

The Town's investment practices have been to invest only in the following investments: (1) certificates of deposit; and (2) overnight repurchase agreements collateralized by U.S. government agency obligations which are priced daily. Additional information on the Town's specific investment policies and investments are available upon request to the Director of Finance.

## **Assessment Practices**

The Town of Plymouth last revalued its real property effective October 1, 2016. Under Section 12-62 of the Connecticut General Statutes, the Town must revalue all real estate by physical inspection no later than ten years following the preceding physical inspection. The Town must conduct a statistical revaluation no later than five years after the last physical inspection. The maintenance of an equitable tax base and the location and appraisal of all real and personal property within the Town for inclusion on the Grand List is the responsibility of the Assessor. The Grand List represents the total of assessed value for all taxable real and personal property located within the Town as of October 1. A Board of Assessment Appeals determines whether adjustments to the Assessor's list on assessments under appeal are warranted. Assessments are computed at seventy percent (70%) of market value at the time of the last general revaluation.

When a new structure or modification to an existing structure is undertaken, the Assessor's Office receives a copy of the permit issued by the Building Inspector. A physical appraisal is then completed and the structure classified and priced from a schedule developed as of the revaluation. Property depreciation and obsolescence factors are also considered when arriving at an equitable value.

Motor vehicle lists are furnished to the Town by the State of Connecticut and appraisals of motor vehicles are accomplished in accordance with an automotive price schedule as recommended by the State Office of Policy and Management and the Assessor. Section 12-71b of the Connecticut General Statutes provides that motor vehicles which are registered with the Commissioner of Motor Vehicles after the October 1 assessment date but before the next August 1 are subject to a property tax as if the motor vehicle had been included on the October 1 Grand List. The tax is prorated, and the pro-ration is based on the number of months of ownership between October 1 and the following July 31. Cars purchased in August and September are not taxed until the next October 1 Grand list. If the motor vehicle replaces a motor vehicle that was taxed on the October Grand List, the taxpayer is entitled to certain credits.

All business personal property (furniture, fixtures, equipment, machinery and leased equipment) is assessed annually. An assessor's clerk audit is completed periodically. Assessments for both personal property and motor vehicles are computed at seventy (70%) of present market value.

Section 12-124a of the Connecticut General Statutes permits a municipality, upon approval of its legislative body, to abate property taxes on owner-occupied residences to the extent that the taxes exceed eight percent of the owner's total income, from any source, adjusted for self-employed persons to reflect expenses allowed in determining adjusted gross income. The owner must agree to pay the amount of taxes abated with interest at 6% per annum, or at such rate approved by the legislative body, at such time that the residence is sold or transferred or on the death of the last surviving owner. A lien for such amounts is recorded in the land records but does not take precedence over any mortgage recorded before the lien. The Town has approved the use of this abatement provision.

## **Tax Collection Procedures**

Taxes for the fiscal year are paid on the grand list of the prior October 1, and are due July 1, payable in two installments, one half on July 1 and one half on January 1. Payments not received by August 1 and February 1 become delinquent. Motor vehicle taxes must be paid in a single installment due July 1. Real estate and personal property taxes of less than \$100 are due in full in July. Supplemental motor vehicle taxes (those vehicles registered between October 2 and July 31) are due in one installment in January.

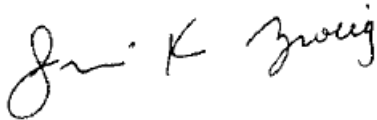
According to Connecticut General Statutes, delinquent property taxes are subject to interest at the rate of 1.5% per month for all delinquent property taxes. A lien is placed on Real estate for delinquent taxes within one year after the tax due date.

## **ACKNOWLEDGEMENTS**

I thank our independent auditors, CliftonLarsenAllen LLP, Certified Public Accountants, specifically Audit Partner, Nikoleta McTigue, and Audit Manager, Santo Carta, for their expertise in guiding the Town through the required annual reporting updates and modifications as well as the entire audit process.

The preparation of this report would not have been possible without the assistance of the staff of the Town's Finance Office, as well as the Board of Education business office. Lastly, appreciation must also be given to the Mayor, to the Town Council, and to the Board of Finance for their support throughout the completion of this audit.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Grace K. Zweig".

Grace Zweig  
Director of Finance

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## **Financial Section**

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## INDEPENDENT AUDITORS' REPORT

Board of Finance  
Town of Plymouth, Connecticut

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Plymouth, Connecticut, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Town of Plymouth, Connecticut's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Plymouth, Connecticut, as of June 30, 2021 and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

During fiscal year ended June 30, 2021, the Town of Plymouth, Connecticut adopted GASB Statement No. 84 *Fiduciary Activities*. As a result of the implementation of this standard, the Town of Plymouth, Connecticut reported a restatement for the change in accounting principle (See Note 14). Our auditors' opinion was not modified with respect to the restatements.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information and the pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Plymouth, Connecticut's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on them.

The basic financial statements of the Town of Plymouth, Connecticut, as of and for the year ended June 30, 2020 (not presented herein), were audited by Blum, Shapiro & Company, P.C. (blumshapiro), whose partners and professional staff joined CliftonLarsonAllen LLP as of January 1, 2021 and has subsequently ceased operations. Blumshapiro's report thereon, dated December 30, 2020, which contained unmodified opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information. The accompanying General Fund balance sheet as of June 30, 2020 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2020 financial statements. The accompanying General Fund balance sheet has been subjected to the auditing procedures applied in the audit of the 2020 basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In blumshapiro's opinion, the General Fund balance sheet was fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2020.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 16, 2022 on our consideration of the Town of Plymouth, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Plymouth, Connecticut's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

West Hartford, Connecticut  
September 16, 2022



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## **TOWN OF PLYMOUTH, CONNECTICUT MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2021**

---

As management of the Town of Plymouth, Connecticut, we offer readers of the Town of Plymouth's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2021.

### **Financial Highlights**

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$141,342,189 (net position).
- The Town's total net position increased by \$1,425,020, or 1.02%. Unrestricted net position, the amount that may be used to meet the Town's ongoing obligations to citizens and creditors, was (\$19,890,902) on June 30, 2021. The inclusion of future postemployment obligations as a long-term liability, as required by Government Accounting Standards Board (GASB) Statement 75, has a negative impact on the unrestricted net position.
- As of the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$14,948,629.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$5,979,399 or 14.5% of total general fund expenditures and other financing uses.
- The Town of Plymouth's long-term debt decreased by \$2,323,268 or 11.9% during the current fiscal year as a result of refunding \$2,270,000 of bonds related to 2010 capital projects as well as due to payment of other annual regularly scheduled bond payments.

### **Overview of the Basic Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Town of Plymouth's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Town's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). The government-wide financial statements present the functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the Town include general administration, public safety, public works, health and welfare, libraries, recreation, education, land use and interest expense.

## **MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**

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**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains 27 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Sewer Operating Fund, Capital and Nonrecurring Projects Fund and Capital Projects Fund, which are considered to be major funds. Data from the other 23 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The Town adopts an annual budget for its General Fund. The Water Pollution Control Authority legally adopts its annual budget as well. A budgetary comparison statement has been provided for the General Fund and Water Pollution Control to demonstrate compliance with their respective budgets.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found following the footnotes.

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information.

### **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a town's financial position. In the case of the Town, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$141,342,189 at June 30, 2021.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**

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By far the largest portion of the Town's net position reflects its investment in capital assets (e.g., land, buildings, machinery, equipment and infrastructure), less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**Town of Plymouth, Connecticut  
Net Position**

	<b>Governmental Activities</b>	
	<b>2021</b>	<b>2020</b>
Current and other assets	\$ 24,473,610	\$ 17,622,314
Capital assets, net of accumulated depreciation	<u>173,551,283</u>	<u>177,423,853</u>
Total assets	<u>198,024,893</u>	<u>195,046,167</u>
Deferred Outflows of Resources	<u>5,768,401</u>	<u>4,520,258</u>
Long-term debt outstanding	50,320,184	54,486,265
Other liabilities	<u>5,524,522</u>	<u>1,757,777</u>
Total liabilities	<u>55,844,706</u>	<u>56,244,042</u>
Deferred Inflows of Resources	<u>6,606,399</u>	<u>3,625,434</u>
Net Position:		
Net investment in capital assets	157,609,103	156,612,906
Restricted	3,623,988	1,951,043
Unrestricted	<u>(19,890,902)</u>	<u>(18,867,000)</u>
Total Net Position	<u>\$ 141,342,189</u>	<u>\$ 139,696,949</u>

**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**

A portion of the Town's net position, \$3,623,988, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position is (\$19,890,902). The Town's net position increased by \$1,425,020, or 1.02%, during the current fiscal year. Approximately, 56% of the revenues were derived from property taxes, followed by 35% from operating grants. The remaining 9% is from charges for services, capital grants and contributions and other grants that were not restricted for specific purposes. Key elements of the increase are as follows:

**Town of Plymouth, Connecticut  
Net Position**

	<b>Governmental Activities</b>	
	<b>2021</b>	<b>2020</b>
Revenues:		
Program revenues:		
Charges for services	\$ 3,697,015	\$ 3,246,632
Operating grants and contributions	19,288,190	16,163,312
Capital grants and contributions	617,585	699,594
General revenues:		
Property taxes	31,248,820	30,936,297
Grants and contributions not restricted to specific purposes	62,810	130,374
Unrestricted investment earnings (loss)	432,027	96,901
Miscellaneous	555,191	220,884
Total revenues	<u>55,901,638</u>	<u>51,493,994</u>
Program expenses:		
General administration	5,353,334	5,088,888
Public safety	4,803,126	4,657,687
Public works	7,546,964	7,014,988
Health and welfare	414,933	313,375
Library	487,973	472,655
Recreation	236,595	298,265
Education	35,133,836	32,086,912
Land use	204,729	206,361
Interest on long-term debt	295,128	712,510
Total program expenses	<u>54,476,618</u>	<u>50,851,641</u>
Change in Net Position	1,425,020	642,353
Net Position - Beginning of Year	139,696,949	139,054,596
Restatement	<u>220,220</u>	
Net Position - End of Year	<u>\$ 141,342,189</u>	<u>\$ 139,696,949</u>

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

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- Charges for services increased by \$450,383 mainly due to increases in general administration, public safety, health and welfare revenues and metal reimbursements totaling \$552,725. These increases were partially offset by a decrease in lunch program revenue.
- Operating grants increased by \$3,124,878 during the year. This increase is primarily due to an increase in the state's contribution on behalf of the Town into the State Teacher's Retirement Board, which increased \$3.7 million.
- Capital grants and contributions decreased by \$82,009 primarily due to a decrease in other funds received from the State of Connecticut.
- Property tax revenue increased \$492,523 from the prior year. The increase largely reflects higher current year tax collections by \$360,416, prior year taxes of \$56,884 and interest and lien fees of \$21,701, partially offset by declines in supplemental motor vehicle tax collections by \$12,132.
- Investment earnings increased \$335,126 due mainly to an increase in the fair market value of invested assets.
- Education expenses increased by \$3,046,924 due mainly to a \$3.7 million increase in the State teachers' pension and OPEB costs. The increase in education expense was partially offset by an overall reduction of costs due to COVID school closures.
- Public works expenses increased by \$531,976 mainly due to an increase in professional/technical services and continued increase in depreciation.
- General Administration expenses increased by \$264,446 due mainly to a decrease in net pension liability and OPEB obligation as well as compensated absences, social security and health insurance costs.
- Public safety expenses increased by \$145,439. The increase is due mainly to higher extra duty expenditures by \$167,147.
- Library expenses increased \$15,318 due mainly to an increase in compensated absences and OPEB liabilities.
- Interest on long-term debt expenses decreased \$417,382 due mainly to effect of debt refunding transaction in the prior year.
- The Cost of Services is provided below. This table shows the cost of each of the Town's five largest programs - education, public works, general administration, public safety and interest expense - as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the Town's taxpayers by each of these functions.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

### Town of Plymouth, Connecticut Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2021	2020	2021	2020
Education	\$ 35,133,836	\$ 32,086,912	\$ 15,826,107	\$ 15,745,474
Public works	7,546,964	7,014,988	4,965,181	4,414,458
General administration	5,353,334	5,088,888	4,914,488	4,866,390
Public safety	4,803,126	4,657,687	3,735,659	3,846,928
Interest expense	295,128	712,510	295,128	712,510
All others	1,344,230	1,290,656	1,137,265	1,156,343
Total	\$ 54,476,618	\$ 50,851,641	\$ 30,873,828	\$ 30,742,103

### **Financial Analysis of the Government's Funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a Town's net resources available for spending at the end of the fiscal year.

As of June 30, 2021, the Town's governmental funds reported a combined ending fund balance of \$14,948,629, an increase of \$2,732,971 from the prior year. The increase over prior year reflects an increase of \$1,481,056 in the General Fund with slight changes in all other funds combined. A portion of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed; (1) to liquidate contracts and purchase orders of the prior period \$733,634, (2) to pay debt service of \$426,475, (3) to fund Board of Education capital needs of \$872,086, and (4) endowments \$1,384,819.

The General Fund is the operating fund of the Town. At the end of 2021, the unassigned fund balance of the General Fund was \$5,979,399 while total fund balance was \$6,813,033. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 13.9% of total general fund expenditures, while total fund balance represents 15.8% of that same amount. The Town and Board of Education continue to take a variety of steps aimed at reducing spending and generating operating surpluses to increase the fund balance going forward.

The Capital and Nonrecurring Fund, used for infrastructure improvements in the Town, held a balance of \$1,237,590 at June 30, 2021.

The Debt Service Fund has a total fund balance of \$426,475, all of which is restricted for the payment of debt service.

The Board of Education Sinking Fund has a total fund balance of \$872,086, all of which is restricted for education related capital improvements.

**Proprietary fund.** The unrestricted net position of the Board of Education Health Insurance Fund at the end of the year amounted to \$0, an increase of \$76,451 from the June 30, 2019 balance of (\$76,451).

## **MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**

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This fund was closed as of June 30, 2020 due to the completion of claim experience runoff. The Board of Education switched from self-funded to the State insurance plan as of July 1, 2018.

### **General Fund Budgetary Highlights**

The Town experienced a variety of significant General Fund budgetary events that affected the year ending equity balances. The major impacts include:

General Fund revenues were above the estimated budget by \$1,129,466 in the current year:

- Current year, supplemental motor vehicle, prior year and interest and lien fees tax collections exceeded budget levels by \$320,924, \$13,081, \$19,932 and \$68,241, respectively.
- Charges for services exceeded budget by \$195,811, due to higher conveyance tax, vital statistics, recreation, public works/metal reimbursement and recording fee revenue. All permit revenues exceeded budget by \$70,405.
- The Town's intergovernmental revenues were above budget by \$115,009, mainly due to out placement – excess income of \$126,505.

General Fund expenditures were below budgeted appropriations by \$904,271.

- Total general administration costs were below budget by \$342,732, largely driven by unutilized Board of Finance contingency of \$36,000 and savings in employee benefit expenses and property/casualty insurance expenses of \$169,502 and \$54,225, respectively.
- Public safety costs were \$261,323 below budget attributable mainly to lower than budgeted police salary and overtime costs of \$218,743.
- Public works costs were \$150,824 below budget due mainly to lower than budgeted gasoline, maintenance supplies and utility costs of \$29,428, \$16,265 and \$48,619, respectively, offset by higher than budgeted transfer station costs and highway costs of \$15,198 and \$8,167, respectively due to COVID. Savings across all other public works departments attributed to the remaining lower than budgeted expenses.
- Library costs were \$50,188 below budget attributable mainly to salary and utility cost savings incurred from COVID related shut down of the facility.
- Positive variances existed in all departments which was attributable to continued cost cutting measures and careful monitoring of department spending.



## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

### Capital Assets and Debt Administration

**Capital assets.** The Town's investment in capital assets for its governmental activities as of June 30, 2021, amounted to \$173,551,283 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, building improvements, machinery and equipment, vehicles, and infrastructure.

Major capital asset events during the current fiscal year included the following:

- Building improvements decreased by \$516,983 due to depreciation.
- Vehicle additions of \$46,137 includes a Police Department, a Fire Department and 2 Public Works vehicles.
- Equipment purchases totaling \$102,374 for communications radio upgrades for the police and fire.
- Infrastructure additions of \$209,176 resulted from the various road upgrades and chip sealing.
- Construction in progress at June 30, 2021 of \$1,543,234 includes WPCA UV disinfection and phosphorous removal and road engineering. Construction in progress increased in the current fiscal year by \$233,690 due to the outsourcing of the public safety dispatch center, the construction of a salt containment structure and the Harry S. Fisher School roof replacement.

#### **Town of Plymouth, Connecticut Capital Assets (Net)**

	<b>Governmental Activities</b>	
	<b>2021</b>	<b>2020</b>
Land	\$ 6,740,855	\$ 6,740,855
Buildings	41,656,269	43,120,363
Buildings improvements	13,281,802	13,798,785
Land improvements	1,694,044	1,870,780
Machinery and equipment	4,057,685	4,170,328
Vehicles	3,007,809	2,961,672
Infrastructure	101,569,585	103,451,526
Construction in progress	1,543,234	1,309,544
Total	<u>\$ 173,551,283</u>	<u>\$ 177,423,853</u>

Additional information on the Town's capital assets can be found in Note 5.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

**Long-term debt.** At the end of the current fiscal year, the Town had general obligation bonds and notes outstanding of \$17,271,399. The amount reflects debt backed by the full faith and credit of the Town.

### Town of Plymouth, Connecticut Long-Term Debt

	Governmental Activities	
	2021	2020
General obligation bonds	\$ 16,420,000	\$ 18,690,000
Clean water notes payable	851,399	904,667
Total General Obligation Bonds and Notes Payable	\$ <u>17,271,399</u>	\$ <u>19,594,667</u>

The Town's long-term total debt decreased by \$2,323,268, or 11.8%, during the current fiscal year due to payments on existing debt and refunding of the 2010 bond issue.

State statutes limit the amount of general obligation debt a governmental entity may issue to seven times total tax collections including interest and lien fees. The current debt limitation for the Town is \$209,389,984, which is significantly in excess of the Town's outstanding general obligation debt.

Additional information on the Town's long-term debt can be found in Note 7.

### **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for the Town as of June 30, 2021 was 6.3%, which is a decrease from June 30, 2020 rate of 9.4%, and equal to the state's unemployment rate of 6.3%.
- Inflationary trends in the region are in line with national indices.
- The Town is continuing to aggressively pursue new commercial enterprises to increase the value of the net grand list, including additional tenants for, and expansions within, the business park.

The 2021-22 budget applied \$145,000 of the Town's fund balance to balance revenues and expenditures. The overall budget for expenditures in the General Fund increased by \$503,586, with the change coming in costs for Education to meet the minimum budget requirement (MBR). The mill rate for 2021-2022 property tax rate remained at 40.63 mils.

The 2021-22 budget assumes a current collection rate of 98.4% for real estate property taxes, a 92.5% collection rate for motor vehicle taxes and a 95.0% for personal property taxes. The Board of Finance reviews tax collections and results from the Tax office on an ongoing basis.

The grand list, the total of all taxable property that sets the property tax collection rate, increased by \$9,040,798 or 1.1% from the prior year.

## **MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**

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### **Requests for Information**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, The Town of Plymouth, 80 Main Street, Terryville, Connecticut, 06786.

# **Basic Financial Statements**

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**TOWN OF PLYMOUTH, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2021**

	<b>Governmental Activities</b>
<b>Assets:</b>	
Cash and cash equivalents	\$ 17,996,536
Investments	509,640
Restricted investments	1,434,380
Receivables, net	2,443,378
Assets held for sale	2,089,676
Capital assets not being depreciated	8,284,089
Capital assets being depreciated, net	<u>165,267,194</u>
Total assets	<u>198,024,893</u>
<b>Deferred Outflows of Resources:</b>	
Deferred charge on refunding	17,803
Deferred outflows related to PERS	698,032
Deferred outflows related to MERS	1,997,327
Deferred outflows related to OPEB	<u>3,055,239</u>
Total deferred outflows of resources	<u>5,768,401</u>
<b>Liabilities:</b>	
Accounts and other payables	1,407,354
Accrued interest payable	127,242
Unearned revenue	3,989,926
Noncurrent liabilities:	
Due within one year	2,866,836
Due in more than one year	<u>47,453,348</u>
Total liabilities	<u>55,844,706</u>
<b>Deferred Inflows of Resources:</b>	
Deferred charge on refunding	11,950
Deferred inflows related to PERS	74,710
Deferred inflows related to MERS	593,845
Deferred inflows related to OPEB	<u>5,925,894</u>
Total deferred inflows of resources	<u>6,606,399</u>
<b>Net Position:</b>	
Net investment in capital assets	157,609,103
Restricted for:	
Perpetual care:	
Expendable	447,043
Nonexpendable	598,400
Libraries:	
Expendable	37,020
Nonexpendable	786,419
Debt service	426,475
Open space	303,693
Other programs	198,254
Grants	826,684
Unrestricted	<u>(19,890,902)</u>
Total Net Position	<u>\$ 141,342,189</u>

The accompanying notes are an integral part of the financial statements

**TOWN OF PLYMOUTH, CONNECTICUT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2021**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental activities:					
General administration	\$ 5,353,334	\$ 366,172	\$ 72,674	\$	\$ (4,914,488)
Public safety	4,803,126	1,067,467			(3,735,659)
Public works	7,546,964	1,965,798		615,985	(4,965,181)
Health and welfare	414,933	123,916	17,517		(273,500)
Library	487,973	13,990	3,912		(470,071)
Recreation	236,595	32,810			(203,785)
Education	35,133,836	113,642	19,194,087		(15,826,107)
Land use	204,729	13,220		1,600	(189,909)
Interest expense	295,128				(295,128)
Total Governmental Activities	<u>\$ 54,476,618</u>	<u>\$ 3,697,015</u>	<u>\$ 19,288,190</u>	<u>\$ 617,585</u>	<u>(30,873,828)</u>
General revenues:					
Property taxes					31,248,820
Grants and contributions not restricted to specific programs					62,810
Investment earnings					432,027
Miscellaneous					555,191
Total general revenues					<u>32,298,848</u>
Change in Net Position					1,425,020
Net Position at Beginning of Year, as Restated					<u>139,917,169</u>
Net Position at End of Year					<u>\$ 141,342,189</u>

The accompanying notes are an integral part of the financial statements

**TOWN OF PLYMOUTH, CONNECTICUT**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**JUNE 30, 2021**

	<u>General</u>	<u>Sewer Operating</u>	<u>ARPA Fund</u>	<u>Capital Projects</u>	<u>Capital and Nonrecurring</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>							
Cash and cash equivalents	\$ 9,105,055	\$ 1,504,433	\$ 1,716,217	\$ 138,714	\$ 3,077,395	\$ 2,454,722	\$ 17,996,536
Investments		128,997				380,643	509,640
Restricted investments						1,434,380	1,434,380
Receivables, net:							
Property taxes	605,767						605,767
Interest	162,331	54,455					216,786
Assessments/use charges		252,271				6,500	258,771
Intergovernmental	719				262,278	91,189	354,186
Loans						836,006	836,006
Other	26,033					145,829	171,862
Due from other funds	1,491,929	555		387,575	789,258	2,498,087	5,167,404
Total Assets	<u>\$ 11,391,834</u>	<u>\$ 1,940,711</u>	<u>\$ 1,716,217</u>	<u>\$ 526,289</u>	<u>\$ 4,128,931</u>	<u>\$ 7,847,356</u>	<u>\$ 27,551,338</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>							
Liabilities:							
Accounts payable	\$ 432,823	\$ 78,621	\$	\$ 345,210	\$ 541,660	\$ 9,040	\$ 1,407,354
Due to other funds	3,519,465	585,296		328,112	100,000	634,531	5,167,404
Unearned revenue			1,716,217		1,987,403	286,306	3,989,926
Total liabilities	<u>3,952,288</u>	<u>663,917</u>	<u>1,716,217</u>	<u>673,322</u>	<u>2,629,063</u>	<u>929,877</u>	<u>10,564,684</u>
Deferred inflows of resources:							
Unavailable revenue - property taxes	626,513						626,513
Unavailable revenue - sewer use receivable		306,728					306,728
Unavailable revenue - special assessments						6,500	6,500
Unavailable revenue - loans receivable						836,006	836,006
Unavailable revenue - grants					262,278		262,278
Total deferred inflows of resources	<u>626,513</u>	<u>306,728</u>	<u>-</u>	<u>-</u>	<u>262,278</u>	<u>842,506</u>	<u>2,038,025</u>
Fund balances:							
Nonspendable						1,384,819	1,384,819
Restricted						2,239,169	2,239,169
Committed	100,000	970,066			1,237,590	2,450,985	4,758,641
Assigned	733,634						733,634
Unassigned	5,979,399			(147,033)			5,832,366
Total fund balances	<u>6,813,033</u>	<u>970,066</u>	<u>-</u>	<u>(147,033)</u>	<u>1,237,590</u>	<u>6,074,973</u>	<u>14,948,629</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 11,391,834</u>	<u>\$ 1,940,711</u>	<u>\$ 1,716,217</u>	<u>\$ 526,289</u>	<u>\$ 4,128,931</u>	<u>\$ 7,847,356</u>	<u>\$ 27,551,338</u>

The accompanying notes are an integral part of the financial statements



**TOWN OF PLYMOUTH, CONNECTICUT**  
**BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED)**  
**JUNE 30, 2021**

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Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Position:

Amounts reported for governmental activities in the Statement of Net Position (Exhibit I) are  
different from the governmental fund balance sheet because of the following:

Fund balances - total governmental funds (Exhibit III)	\$ 14,948,629
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Capital assets used in governmental activities are not financial  
resources and, therefore, are not reported in the funds:

Assets held for sale		2,089,676
Governmental capital assets	\$ 264,318,496	
Less accumulated depreciation	<u>(90,767,213)</u>	
Net capital assets		173,551,283

Other long-term assets and deferred outflows are not available to pay for  
current-period expenditures and, therefore, are not recorded in the funds:

Property tax receivable greater than 60 days	464,183
Interest receivable on property taxes	162,330
Sewer use and assessments receivable	306,728
Water assessment receivable	6,500
Housing loans	836,006
Grants	262,278
Deferred outflows related to refunding	17,803
Deferred outflows related to PERS	698,032
Deferred outflows related to MERS	1,997,327
Deferred outflows related to OPEB	3,055,239

Long-term liabilities and deferred inflows, including bonds payable, are not due and  
payable in the current period and, therefore, are not reported in the funds:

Bonds payable	(16,420,000)
Notes payable	(851,399)
Capital leases	(281,870)
Premium	(585,289)
Interest payable on bonds	(127,242)
Total OPEB liability	(14,884,458)
Compensated absences	(1,205,327)
Early retirement incentive	(9,750)
Net pension liability	(15,844,591)
Landfill postclosure costs	(237,500)
Deferred inflows related to refunding	(11,950)
Deferred inflows related to PERS	(74,710)
Deferred inflows related to MERS	(593,845)
Deferred inflows related to OPEB	<u>(5,925,894)</u>

Net Position of Governmental Activities (Exhibit I)	<u>\$ 141,342,189</u>
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The accompanying notes are an integral part of the financial statements

**TOWN OF PLYMOUTH, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	<u>General</u>	<u>Sewer Operating</u>	<u>ARPA Fund</u>	<u>Capital Projects</u>	<u>Capital and Nonrecurring</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:							
Property taxes	\$ 31,292,223	\$	\$	\$	\$	\$	\$ 31,292,223
Charges for services	550,386	1,706,796			25,000	1,394,079	3,676,261
Intergovernmental	13,607,952				353,707	1,593,577	15,555,236
Income from investments	14,931	2,989			2	19,587	37,509
Net change in fair value of investments		25,230				369,288	394,518
Contributions	72,674					19,117	91,791
Other	411,197			78,000		144,000	633,197
Total revenues	<u>45,949,363</u>	<u>1,735,015</u>	<u>-</u>	<u>78,000</u>	<u>378,709</u>	<u>3,539,648</u>	<u>51,680,735</u>
Expenditures:							
Current:							
General administration	5,367,029					125,483	5,492,512
Public safety	3,106,129					862,089	3,968,218
Public works	2,956,459	1,411,853					4,368,312
Health and welfare	204,471					81,370	285,841
Library	418,996					44,575	463,571
Recreation	201,634					610	202,244
Education	27,408,074					1,764,540	29,172,614
Land use	158,244						158,244
Debt service	3,160,974	125,938					3,286,912
Capital outlay	59,434	281,661		176,491	1,031,710		1,549,296
Total expenditures	<u>43,041,444</u>	<u>1,819,452</u>	<u>-</u>	<u>176,491</u>	<u>1,031,710</u>	<u>2,878,667</u>	<u>48,947,764</u>
Excess (Deficiency) of Revenues over Expenditures	<u>2,907,919</u>	<u>(84,437)</u>	<u>-</u>	<u>(98,491)</u>	<u>(653,001)</u>	<u>660,981</u>	<u>2,732,971</u>
Other Financing Sources (Uses):							
Transfers in	74,070			35,000	961,172	504,761	1,575,003
Transfers out	(1,500,933)					(74,070)	(1,575,003)
Total other financing sources (uses)	<u>(1,426,863)</u>	<u>-</u>	<u>-</u>	<u>35,000</u>	<u>961,172</u>	<u>430,691</u>	<u>-</u>
Net Change in Fund Balances	1,481,056	(84,437)	-	(63,491)	308,171	1,091,672	2,732,971
Fund Balances at Beginning of Year, as Restated	<u>5,331,977</u>	<u>1,054,503</u>		<u>(83,542)</u>	<u>929,419</u>	<u>4,983,301</u>	<u>12,215,658</u>
Fund Balances at End of Year	<u>\$ 6,813,033</u>	<u>\$ 970,066</u>	<u>\$ -</u>	<u>\$ (147,033)</u>	<u>\$ 1,237,590</u>	<u>\$ 6,074,973</u>	<u>\$ 14,948,629</u>

The accompanying notes are an integral part of the financial statements

**TOWN OF PLYMOUTH, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - GOVERNMENTAL FUNDS (CONTINUED)**  
**FOR THE YEAR ENDED JUNE 30, 2021**

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities:

Amounts reported for governmental activities in the Statement of Activities (Exhibit II) are different because:

Net change in fund balances - total governmental funds (Exhibit IV)	\$ 2,732,971
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Governmental funds report capital outlays as expenditures. In the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital outlay	1,162,304
Depreciation expense	(5,034,874)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the Statement of Activities:

Assets held for sale	(78,000)
Property tax receivable - accrual basis change	(42,517)
Property tax interest revenue - accrual basis change	(886)
Sewer use and assessment receivable - accrual basis change	56,505
Water assessment receivable - accrual basis change	(35,757)
Housing loans receivable - accrual basis change	(83,275)
Grants - accrual basis change	262,278
Deferred outflows related to PERS	167,441
Deferred outflows related to MERS	(24,053)
Deferred outflows related to OPEB	1,111,039

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized and deferred in the Statement of Activities. The details of these differences in the treatment of long-term debt and related items are as follows:

Bonds principal payments	2,270,000
Notes principal payments	53,268
Capital lease payments	218,987

Some expenses reported in the Statement of Activities do not require the use of current resources and, therefore, are not reported as expenditures in the governmental funds:

Total OPEB liability	2,036,774
Compensated absences	(46,015)
Early retirement incentive	3,250
Net pension liability	(769,208)
Landfill postclosure costs	12,500
Accrued interest payable	67,794
Amortization of deferred charge on refunding	(4,790)
Amortization of premium	386,525
Deferred inflows related to PERS	(73,828)
Deferred inflows related to MERS	(244,931)
Deferred inflows related to OPEB	(2,678,482)

Change in Net Position of Governmental Activities (Exhibit II)	<u>\$ 1,425,020</u>
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The accompanying notes are an integral part of the financial statements

**TOWN OF PLYMOUTH, CONNECTICUT**  
**FIDUCIARY FUNDS**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2021**

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	<b>Pension Fund</b>
Assets:	
Investments:	
Guaranteed investment contracts	\$ 7,714,896
Mutual funds	<u>1,647,577</u>
Total investments	<u>9,362,473</u>
Accounts receivable	<u>31,487</u>
Total assets	<u>9,393,960</u>
Net Position:	
Restricted for Pension/Other Benefits	\$ <u><u>9,393,960</u></u>

The accompanying notes are an integral part of the financial statements

**TOWN OF PLYMOUTH, CONNECTICUT  
FIDUCIARY FUNDS  
STATEMENT OF CHANGES IN NET POSITION  
FOR THE YEAR ENDED JUNE 30, 2021**

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	<b>Pension Fund</b>
	<hr/>
Additions:	
Contributions:	
Employer	\$ 1,189,008
Plan members	49,016
Total contributions	<hr/> 1,238,024 <hr/>
Investment income:	
Net change in fair value of investments	166,945
Interest and dividends	353,845
Total investment income	520,790
Less investment expense	(75,015)
Net investment income	<hr/> 445,775 <hr/>
Total additions	<hr/> 1,683,799 <hr/>
Deductions:	
Benefits	1,538,948
Administration	7,460
Total deductions	<hr/> 1,546,408 <hr/>
Change in Net Position	137,391
Net Position at Beginning of Year	<hr/> 9,256,569 <hr/>
Net Position at End of Year	\$ <hr/> 9,393,960 <hr/>

The accompanying notes are an integral part of the financial statements

## **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Town of Plymouth (the Town) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described below.

### **A. Reporting Entity**

The Town operates under a home rule charter that was adopted in 1974. The Town operates under a Mayor-Town Council form of government and provides the following public services as authorized by its charter: public safety (police and fire), public works, parks and recreation, sanitation, health and social services, planning and zoning, and education.

### **Fiduciary Component Units**

The Town has established two single-employer Public Retirement System (PERS) pension plans, the Town Plan and the Board of Education Plan, to provide retirement benefits to qualified employees. The Town appoints the majority of the Board and is required to make contributions to the pension plans.

The financial statements of the fiduciary component units are reported as Pension Trust funds in the fiduciary fund financial statements. Separate financial statements have not been prepared for the fiduciary component units.

### **B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

The *Sewer Operating Fund* accounts for operations of the Sewer Collection System. The main source of revenue is the user charge fee.

The *ARPA Fund* accounts for activity related to the American Rescue Plan Act federal grant program. The main source of revenue for this fund is federal assistance.

The *Capital Projects Fund* accounts for the financial revenues to be used for major capital asset construction and/or purchases funded by debt issuances.

The *Capital and Nonrecurring Fund* is used to account for the financial resources that are restricted, committed or assigned to be used for capital outlays, including the acquisition or construction of capital facilities and other capital assets funded by debt issuance and grants.

Additionally, the Town reports the following fund types:

The *Pension Trust Fund* accounts for the activities of the Town pension plans, which accumulate resources for pension benefit payments to qualified Town and Board of Education employees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between certain Town's functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

**D. Deposits and Investments**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are reported at fair value.

**E. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." All trade and property tax receivables are shown net of an allowance for uncollectibles. Allowances for uncollectibles are computed based on historical data.

Loan receivables consist of Community Development Block Grant loans. The Town provides low-interest loans for residential rehabilitation as well as loans to local businesses for facility improvements.

Property taxes (receivable - taxes) are assessed as of October 1, levied after the adoption of the Town budget by referendum and become legally due and payable on July 1. Taxes are overdue on August 1, and interest is levied at a rate of 1-1/2% per month. Liens are placed on delinquent real estate taxes owed on June 30th. Liens will be placed sooner in cases where the Tax Collector deems the taxes to be in jeopardy.

An amount of \$200,000 has been established as an allowance for uncollectible taxes as of June 30, 2021.

**F. Restricted Investments**

**CDBG Loans Fund**

Certain investments accounts are pledged as collateral for loans made by the bank to participants in the Town's Community Development Loan Program. This amount is adjusted as loans are repaid.

**Permanent Funds**

Restricted investments in permanent funds are to be used for the Cemetery and Library improvements.

**G. Assets Held for Sale**

Assets held for sale are the Phase III Industrial Park lots available for sale. Assets held for sale are not depreciated.



**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**H. Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 for equipment, \$20,000 for improvements and \$100,000 for infrastructure and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	75-100
Building improvements	50
Land improvements	50
Roads	50-100
Bridges	50-75
Sewer plant	50
Sewer lines	100
Vehicles	5-20
Office equipment	5-25

**I. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period or periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports a deferred charge on refunding and deferred outflows related to pensions and OPEB in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. A deferred outflow of resources related to pension and OPEB results from contributions made subsequent to measurement date, changes in assumptions or other inputs, change net difference between projected and actual earnings on investments, and change in proportional share. The contributions made subsequent to measurement date are recognized the following year. All other amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plans (active employees and inactive employees) or in the case of the difference in projected and actual earning on pension plan investments, over a systematic and rational method over a closed five-year period.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period or periods and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports a deferred charge on refunding in the government-wide statement of net position. The Town also reports deferred inflows of resources related to pensions and OPEB in the government-wide statement of net position. A deferred inflow of resources related to pension and OPEB results from differences between expected and actual experience, and changes in assumptions or other inputs. These amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plan (active employees and inactive employees). A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The governmental funds report unavailable revenues from several sources: property taxes, sewer use fees, special assessments and long-term loans. These amounts are deferred and recognized as an inflow of resources (revenue) in the period in which the amounts become available.

#### **J. Compensated Absences**

Employees are paid by a prescribed formula for absence due to vacation and sickness based upon the various union contracts and the Town's personnel policies. The eligibility for vacation pay, and in some instances sick pay, does not vest.

#### **K. Net Pension Liability**

The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

#### **L. Total Other Postemployment Benefits Other than Pension (OPEB) Liability**

The total OPEB liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service. The total OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year and no later than the end of the current fiscal year, consistently applied from period to period.

#### **M. Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount. Bond issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**TOWN OF PLYMOUTH, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

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In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**N. Fund Equity**

Equity in the government-wide financial statements is defined as net position” and is classified in the following categories:

**Net Investment in Capital Assets**

This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

**Restricted Net Position**

This component of net position consists of restrictions that are externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted Net Position**

This component consists of net position that does not meet the definition of “restricted” or “invested in capital assets, net of related debt.”

The equity of the fund financial statements is defined as “fund balance” and is classified in the following categories:

**Nonspendable Fund Balance**

This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

**Restricted Fund Balance**

This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors or laws and regulations of their governments.

**Committed Fund Balance**

This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (Town of Plymouth Board of Finance) by adoption of a resolution prior to the end of the fiscal year. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

**Assigned Fund Balance**

For all governmental funds other than the General Fund, this represents any remaining positive amounts not classified as nonspendable, restricted or committed. For the General Fund, this includes amounts constrained for the intent to be used for a specific purpose by the Board of Finance that has been delegated authority to assign amounts by the Town Charter.

**Unassigned Fund Balance**

This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

**O. Fund Balance Flow Assumptions**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**P. Accounting Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**A. Budgetary Information**

The Town adheres to the following procedures in establishing the annual budget. No later than January 31, each department head, office or agency shall file with the mayor a detailed estimate of the expenditures and revenues to be made by his or her department, office or agency in the ensuing fiscal year. These estimates shall be filed with the Board of Finance on or before February 10. The Board of Education shall file estimated expenditures with the Board of Finance on or before February 15. The Board of Finance shall hold one or more public hearings no later than April 23. Immediately after the public hearings, the Board of Finance shall meet with the Town Council and representatives of the Board of Education to present the recommended budget, at which time the Board of Finance, if a quorum of its members are present, may, by majority vote of its members, make changes to the budget to be recommended to the Town referendum. Within ten business days after such meeting, the Board of Finance shall present the recommended budget to the budget referendum, and at least five business days prior to the referendum, the Board of Finance shall cause the recommended budget to be published in the newspaper. In the event that the proposed budget is not more than three percent (3%) higher or lower than the current year's original approved budget, the Town Council may consider and approve the same by a majority vote. If the budget is more than 3% higher or lower than the current year's original approved budget, the Town Council shall schedule a budget referendum to be held on or before May 3. If the budget is rejected by a majority vote, a second referendum will be scheduled by the Town Council to be held within 20 days. If the budget is rejected a second time, the Town Council is authorized to adopt a budget by June 15. Council adjustments to the individual department budgets, excluding debt service, shall not exceed three percent of the current year's budgets. When adopted, the Board of Finance shall file the same with the Town Clerk and also fix the tax rate in mills.

- The Sewer Operating Budget is approved prior to July 1st by the Water Pollution Control Authority.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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- The Finance Director is authorized to transfer budgeted amounts within departments up to \$1,000; all transfers over \$1,000 require Board of Finance approval. Budget over expenditures in departmental line items are approved by the Board of Finance, although no actual budgetary entries are made. Additional appropriations must be approved by the Town Council. Appropriations in excess of \$50,000 must be submitted to a Town Meeting for approval.
- Formal budgetary integration is employed as a management control device during the year.
- The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level for the General Fund and at the fund level for the Sewer Operating Fund.
- Budgeted amounts shown are as originally adopted, or as amended by the Town Council and Board of Finance during the course of the year.
- The Board of Education is authorized under State law to make any transfers required within its budget at its discretion. Any additional appropriations must have Board of Education and Town Council approval and, if over \$50,000, Town Meeting approval.
- Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued, and, accordingly, encumbrances outstanding at year end are reported in budgetary reports as expenditures in the current year. Generally, all unencumbered appropriations lapse at year end, except those for the Capital Projects Funds. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

**B. Excess of Expenditures Over Appropriations**

For the year ended June 30, 2021, the following expenditures exceeded appropriations for the General Fund:

Human Resource	\$	1,118
Comptroller		17,340
Central Office		772
Emergency Management		57,631
Terryville Station		396
Highway Department		8,167
Transfer Station		15,198
Building Inspector		1,765
Public Health - Dial a Ride		642
		<u>642</u>
	\$	<u>103,029</u>

For the year ended June 30, 2021, the Sewer Operating Fund exceeded appropriations by \$112,075.

**C. Fund Deficits**

Fund balance deficits existed as of June 30, 2021 in the following funds:

Capital Projects	\$	147,033
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**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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This fund deficit will be reduced or eliminated by future proceeds and transfers from the General Fund.

### **3. CASH, CASH EQUIVALENTS AND INVESTMENTS**

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a "qualified public depository" as defined by Statute or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an "out of state bank" as defined by the Statutes, which is not a "qualified public depository."

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

#### **Deposits**

##### **Deposit Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposit will not be returned. The Town does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the State of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository's risk-based capital ratio.

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$17,917,628 of the Town's bank balance of \$18,844,798 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 16,043,148
Uninsured and collateral held by the pledging bank's trust department, not in the Town's name	<u>1,874,480</u>
Total Amount Subject to Custodial Credit Risk	<u><u>\$ 17,917,628</u></u>

#### **Cash Equivalents**

At June 30, 2021, the Town's cash equivalents amounted to \$16,507. The Town's cash equivalents (excluding U.S. government guaranteed obligations) are mainly money markets with Bank of America, Torrington Savings Bank, Thomaston Savings Bank and Wells Fargo, which are not rated. The pools all have maturities of less than one year.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

**Investments**

As of June 30, 2021, the Town had the following investments:

Investment Type	Credit Rating	Fair Value	Investment Maturities (Years)		
			Less Than 1	1-10	More Than 10
Interest-bearing investments:					
Guaranteed investment contracts	N/A	\$ 7,714,896	\$	\$	\$ 7,714,896
Certificates of deposit	*	<u>83,361</u>	<u>83,361</u>		
Total		7,798,257	<u>\$ 83,361</u>	<u>\$ -</u>	<u>\$ 7,714,896</u>
Other investments:					
Mutual funds		<u>3,508,236</u>			
Total Investments		<u>\$ 11,306,493</u>			

\* Subject to coverage by Federal Depository Insurance and collateralization.

N/A - Not applicable

**Interest Rate Risk**

The Town does not have a formal investment policy that limits its investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk - Investments**

As indicated above, State Statutes limit the investment options of cities and towns. The Town allows the same type of investments as State Statutes.

**Concentration of Credit Risk**

The Town and Pension Fund has no policy limiting an investment in any one issuer that is in excess of 5% of the Town's total investments. Information regarding concentration of the investments that represent more than 5% of the investments in the Pension Fund is detailed in Note 10.

**Custodial Credit Risk**

Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk. At June 30, 2021, the Town did not have any uninsured and unregistered securities held by the counterparty, or by its trust department or agent that were not in the Town's name.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

**Fair Value**

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements); followed by quoted prices in inactive markets or for similar assets or with observable inputs (Level 2 measurements); and the lowest priority to unobservable inputs (Level 3 measurements). The Town has the following recurring fair value measurements as of June 30, 2021:

	<b>June 30, 2021</b>	<b>Fair Value Measurements Using</b>		
		<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>
Investments by fair value level:				
Guaranteed investment contracts	\$ 7,714,896	\$	\$ 7,714,896	\$
Mutual funds	3,508,236	3,508,236		
Total Investments by Fair Value Level	\$ <u>11,223,132</u>	\$ <u>3,508,236</u>	\$ <u>7,714,896</u>	\$ <u>-</u>

Mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Guaranteed investment contracts classified in Level 2 of the fair value hierarchy are valued using the present value of benefits for retirees based on premium rate tables in their contract. In addition, unallocated funds in excess of annuity allocations are valued using a market value factor of 107%.

**4. RECEIVABLES**

Receivables by type at June 30, 2021 for the Town's government-wide financial statements, including the applicable allowances for uncollectible accounts, are as follows:

	<b>Property Taxes</b>	<b>Interest and Lien Fees</b>	<b>Assessments/ Use Charges</b>	<b>Due From State</b>	<b>Loans</b>	<b>Other Receivables</b>	<b>Total</b>
Accounts receivable	\$ 805,767	\$ 216,786	\$ 258,771	\$ 354,186	\$ 836,006	\$ 171,862	\$ 2,643,378
Less allowance for uncollectible accounts	<u>(200,000)</u>						<u>(200,000)</u>
Net Accounts Receivable	\$ <u>605,767</u>	\$ <u>216,786</u>	\$ <u>258,771</u>	\$ <u>354,186</u>	\$ <u>836,006</u>	\$ <u>171,862</u>	\$ <u>2,443,378</u>



**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

**5. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2021 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 6,740,855	\$	\$	\$ 6,740,855
Construction in progress	<u>1,309,544</u>	<u>919,160</u>	<u>685,470</u>	<u>1,543,234</u>
Total capital assets not being depreciated	<u>8,050,399</u>	<u>919,160</u>	<u>685,470</u>	<u>8,284,089</u>
Capital assets being depreciated:				
Buildings	72,557,757	123,245		72,681,002
Building improvement	19,566,374			19,566,374
Land improvement	6,712,443			6,712,443
Machinery and equipment	8,351,479	237,663		8,589,142
Vehicles	7,194,429	358,530		7,552,959
Infrastructure	<u>140,723,311</u>	<u>209,176</u>		<u>140,932,487</u>
Total capital assets being depreciated	<u>255,105,793</u>	<u>928,614</u>	<u>-</u>	<u>256,034,407</u>
Less accumulated depreciation for:				
Buildings	(29,437,394)	(1,587,339)		(31,024,733)
Building improvement	(5,767,589)	(516,983)		(6,284,572)
Land improvement	(4,841,663)	(176,736)		(5,018,399)
Machinery and equipment	(4,181,151)	(350,306)		(4,531,457)
Vehicles	(4,232,757)	(312,393)		(4,545,150)
Infrastructure	<u>(37,271,785)</u>	<u>(2,091,117)</u>		<u>(39,362,902)</u>
Total accumulated depreciation	<u>(85,732,339)</u>	<u>(5,034,874)</u>	<u>-</u>	<u>(90,767,213)</u>
Total capital assets being depreciated, net	<u>169,373,454</u>	<u>(4,106,260)</u>	<u>-</u>	<u>165,267,194</u>
Governmental Activities Capital Assets, Net	\$ <u>177,423,853</u>	\$ <u>(3,187,100)</u>	\$ <u>685,470</u>	\$ <u>173,551,283</u>

Depreciation expense was charged to functions/programs of the governmental activities as follows:

Governmental activities:	
General administration	\$ 119,781
Public safety	342,317
Public works	2,737,864
Health and welfare	30,323
Library	16,191
Recreation	17,698
Education	1,724,215
Land use	<u>46,485</u>
Total Depreciation Expense - Governmental	\$ <u>5,034,874</u>

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**Construction Commitments**

The Town has active construction projects as of June 30, 2021. The projects include the following:

<b>Project</b>	<b>Appropriations</b>	<b>Cumulative Expenditures</b>	<b>Balance</b>
Harwinton Avenue	\$ 2,010,101	\$	\$ 2,010,101
WPCA - Phosphorous Removal Project	<u>6,211,828</u>	<u>102,372</u>	<u>6,109,456</u>
Total	<u>\$ 8,221,929</u>	<u>\$ 102,372</u>	<u>\$ 8,119,557</u>

**6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

The interfund receivables and payables are as follows:

<b>Receivable Fund</b>	<b>Payable Fund</b>	<b>Amount</b>
General Fund	Capital Projects	\$ 292,657
	Nonmajor Governmental Funds	633,976
	Sewer Operating	<u>565,296</u>
		<u>1,491,929</u>
Sewer Operating	Nonmajor Governmental Funds	<u>555</u>
Capital Projects	General Fund	<u>387,575</u>
Capital and Nonrecurring	General Fund	<u>789,258</u>
Nonmajor Funds	General Fund	2,342,632
	Capital Projects	35,455
	Sewer Operating	20,000
	Capital and Nonrecurring	<u>100,000</u>
		<u>2,498,087</u>
Total		<u>\$ 5,167,404</u>

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

Interfund receivables and payables generally represent temporary balances arising from reimbursement type transactions.

Interfund transfers:

	Transfer In					
	General Fund	Small Cities	Capital Projects	Capital and Nonrecurring	Nonmajor Governmental	Total Transfer Out
Transfers out:						
General Fund	\$	\$	\$ 35,000	\$ 961,172	\$ 504,761	\$ 1,500,933
Nonmajor Governmental Funds	74,070					74,070
Total Transfer In	\$ 74,070	\$ -	\$ 35,000	\$ 961,172	\$ 504,761	\$ 1,575,003

Transfers are used to 1) move money from General Fund to Dog Fund, Education Sinking Fund, and Cemetery Trust Funds, and 2) to move revenues from General Fund to Capital and Nonrecurring Fund for capital and nonrecurring projects.

## 7. LONG-TERM DEBT

### Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2021 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities:					
Bonds and notes payable:					
General obligation bonds	\$ 18,690,000	\$	\$ 2,270,000	\$ 16,420,000	\$ 2,370,000
Clean water notes from direct borrowings	904,667		53,268	851,399	54,343
Premium	971,814		386,525	585,289	
Total bonds and notes payable	20,566,481	-	2,709,793	17,856,688	2,424,343
Capital Leases	500,857		218,987	281,870	176,896
Total OPEB liability	16,921,232	2,290,515	4,327,289	14,884,458	237,327
Compensated absences	1,159,312	78,768	32,753	1,205,327	12,770
Early retirement incentive	13,000	11,250	14,500	9,750	3,000
Net pension liability - PERS	11,007,345	2,726,790	2,530,648	11,203,487	
Net pension liability - MERS	4,068,038	573,066		4,641,104	
Landfill postclosure costs	250,000		12,500	237,500	12,500
Total Governmental Activities Long-Term Liabilities	\$ 54,486,265	\$ 5,680,389	\$ 9,846,470	\$ 50,320,184	\$ 2,866,836

Compensated absences, net pension liability, total OPEB liability, and all others are generally liquidated by the general fund.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

A schedule of bonds and notes payable at June 30, 2021 is presented below:

<u>Description</u>	<u>Date of Issue</u>	<u>Date of Maturity</u>	<u>Interest Rate (%)</u>	<u>Amount of Original Issue</u>	<u>Balance Outstanding June 30, 2021</u>
<b>General Obligation Bonds Payable:</b>					
General purpose:					
General obligation bonds	7/19/2012	7/15/2024	2.00-4.00	\$ 7,150,000	\$ 2,350,000
General obligation bonds	8/30/2013	8/15/2025	2.00-3.25	3,000,000	1,250,000
Refunding bonds	4/22/2014	7/15/2023	2.00-5.00	778,000	268,000
General obligation bonds	10/24/2018	10/15/2038	3.00-4.00	6,950,000	6,695,000
Refunding bonds	10/16/2019	12/15/2028	3.00-5.00	409,000	371,000
School:					
General obligation bonds	7/19/2012	7/15/2024	2.00-4.00	2,350,000	750,000
Refunding bonds	4/22/2014	7/15/2023	2.00-5.00	2,887,000	982,000
Refunding bonds	10/16/2019	12/15/2026	3.00-5.00	4,051,000	3,604,000
Sewer:					
General obligation bonds	8/30/2013	8/15/2025	2.00-3.25	500,000	<u>150,000</u>
Total General Obligation Bonds Payable					<u><u>\$ 16,420,000</u></u>
<b>Notes Payable from Direct Borrowings:</b>					
Clean Water Notes Payable	5/1/2016	3/1/2035	2.00	1,200,499	<u><u>\$ 851,399</u></u>

The annual requirements to amortize all bonds outstanding as of June 30, 2021, including interest payments, are as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Bonds</u>	
	<u>Principal</u>	<u>Interest</u>
2022	\$ 2,370,000	\$ 563,456
2023	2,410,000	485,969
2024	2,410,000	401,988
2025	2,110,000	318,966
2026	1,365,000	253,019
2027-2031	2,715,000	804,525
2032-2036	1,900,000	418,000
2037-2040	<u>1,140,000</u>	<u>68,400</u>
Total	<u><u>\$ 16,420,000</u></u>	<u><u>\$ 3,314,323</u></u>

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**Note Payable from Direct Borrowings**

The State of Connecticut Department of Energy and Environmental Protection has provided Clean Water financing in the form of permanently financed serial notes. The Town has a note payable at June 30, 2021 of \$851,399. The note was issued for a sewer construction project. The loan bears interest of 2%. The loan is payable in monthly installments of \$5,906, including interest through March 2035.

Annual debt service requirements to maturity on these obligations are as follows:

<b>Fiscal Year Ending June 30,</b>	<b>Notes Payable from Direct Borrowings</b>	
	<b>Principal</b>	<b>Interest</b>
2022	\$ 54,343	\$ 16,532
2023	55,440	15,435
2024	56,559	14,316
2025	57,701	13,174
2026	58,866	12,009
2027-2031	312,637	41,738
2031-2035	255,853	11,946
Total	<u>\$ 851,399</u>	<u>\$ 125,150</u>

The Town's indebtedness does not exceed the legal debt limitations as required by the Connecticut General Statutes as reflected in the following schedule:

<b>Category</b>	<b>Debt Limit</b>	<b>Net Indebtedness</b>	<b>Balance</b>
General purpose	\$ 69,502,527	\$ 11,534,000	\$ 57,968,527
Schools	139,005,054	5,435,420	133,569,634
Sewers	115,837,545	1,125,810	114,711,735
Urban renewal	100,392,539	-	100,392,539
Pension deficit	92,670,036	-	92,670,036

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation, \$216,230,084.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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The definition of indebtedness above includes bonds and notes outstanding in addition to the amounts of bonds authorized and unissued against which debt is issued and outstanding. Debt authorized and unissued at June 30, 2021 is \$823,831.

**Landfill Closure and Postclosure Care Costs**

State and Federal laws and regulations require landfill closures to meet certain standards. The Town has finalized an agreement with the State Department of Environmental Protection for final capping of the landfill. Monitoring costs for the next 19 years at \$12,500 per year are \$237,500. These amounts are based on estimates that are subject to change due to inflation, technology or applicable laws and regulations.

**Termination Benefits**

The Board of Education provides early retirement incentive benefits to former employees. Benefits are paid annually based on the retirement agreement for each employee from the Board of Education budget. The amount paid for the fiscal year ended June 30, 2021 was \$14,500 and the balance at year end is \$9,750. Benefits are payable through 2023.

**8. LEASES**

**Capital Leases**

The Town entered into lease agreements for the purchase of three vehicle's and communication equipment.

	<u><b>Amount</b></u>
Assets:	
Vehicles	\$ 446,949
Communications equipment	207,327
Streetlights	512,105
Less accumulated depreciation	<u>(177,566)</u>
Total	<u><u>\$ 988,815</u></u>

The present value of future minimum lease payments under capital lease obligations is as follows:

<u><b>Fiscal Year</b></u> <u><b>Year Ending June 30,</b></u>	<u><b>Amount</b></u>
2022	\$ 185,587
2023	<u>107,663</u>
Total	293,250
Less amount representing interest	<u>11,380</u>
Total	<u><u>\$ 281,870</u></u>

**TOWN OF PLYMOUTH, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

**9. FUND BALANCE**

The components of fund balance for the governmental funds at June 30, 2021 are as follows:

	<u>General Fund</u>	<u>Sewer Operating</u>	<u>Capital Projects Fund</u>	<u>Capital and Nonrecurring</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
Fund balances:						
Nonspendable:						
Cemetery trust funds	\$	\$	\$	\$	598,400	\$ 598,400
Terryville public library trust					535,671	535,671
Mercy J Cone trust					250,748	250,748
Restricted for:						
Grants					1,328,631	1,328,631
Debt service					426,475	426,475
Cemetery trust funds					447,043	447,043
Terryville public library trust					25,272	25,272
Mercy J Cone trust					3,355	3,355
St. Mathews trust					8,393	8,393
Committed to:						
Pension obligations	100,000					100,000
Various capital improvements				1,237,590		1,237,590
Education sinking fund					872,086	872,086
Sewer operating and assessment		970,066			23,388	993,454
Water assessment					753,781	753,781
Dog fund					154,038	154,038
Fuel bank and small wonders					81,253	81,253
Economic development					52,634	52,634
Police extra duty					270,329	270,329
Recreation					19,881	19,881
Historical preservation					56,595	56,595
Blight Fund					131,234	131,234
ATM Fund					32,617	32,617
Town Fund					3,149	3,149
Assigned to:						
Education encumbrances	733,634					733,634
Unassigned	<u>5,979,399</u>		<u>(147,033)</u>			<u>5,832,366</u>
Total Fund Balances	<u>\$ 6,813,033</u>	<u>\$ 970,066</u>	<u>\$ (147,033)</u>	<u>\$ 1,237,590</u>	<u>\$ 6,074,973</u>	<u>\$ 14,948,629</u>

Major encumbrances are reported in the assigned fund balance of the General Fund of \$733,634.

**10. EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS**

**Pension Trust Fund**

**A. Plan Description and Benefits Provided**

The Town administers two single-employer Public Employee Retirement Systems (PERS), contributory, defined benefit pension plans (Town Plan and Board of Education). Plan benefit and contribution requirements are established by plan documents as amended April 1, 1982, and approved by the Town Council. The Plans are considered to be part of the Town's financial reporting entity and are included in the Town's financial reports as Pension Trust Funds. The plans do not issue separate stand-alone financial reports.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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Management of the pension plans is made up of a five-member board, which includes the Mayor, Director of Finance, Town Treasurer, Board of Education Business Manager and a Board of Finance member. In addition, there is a Town Council liaison assigned to the Board.

The plans provide for retirement and disability income for all eligible employees. All employees who work at least 20 hours a week and have been hired before July 1, 2001 are eligible on their date of hire. The plans cover substantially all noncertified Board of Education employees and all regular Town employees except police personnel and elected officials. Effective July 1, 2009, Custodian and Central office employees no longer have the option to participate in this plan.

At July 1, 2020 the plan's membership consisted of:

	<u>Town</u>	<u>Board of Education</u>
Retirees and beneficiaries currently receiving benefits	62	39
Terminated employees entitled to benefits but not receiving them	7	3
Active plan members	<u>8</u>	<u>24</u>
Total	<u><u>77</u></u>	<u><u>66</u></u>

The plan is closed to new participants.

## **B. Summary of Significant Accounting Policies**

### **Basis of Accounting**

Financial statements are prepared using the accrual basis of accounting for the defined benefit pension plans fund. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

### **Method Used to Value Investments**

Investments are reported at market value. Securities traded on a national exchange are valued at the last reported sales price. Investment income is recognized as earned.

## **C. Funding Policy**

Employees covered under the Town and Board of Education plans are required to contribute 5% and 2.5%, respectively, of their earnings to the plan. The Town and Board of Education contributions are actuarially determined on an annual basis.

Administrative costs of the Plans are financed through investment earnings.



**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**D. Investments**

Investment Policy: The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Pension Board by a majority vote of its members. It is the policy of the PERS Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

Concentration: The Town holds a guaranteed investment contract which represents more than 5% of the respective funds net position at June 30, 2021. The amount held at June 30, 2021 is \$7,714,897.

**Rate of Return**

For the year ended June 30, 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 4.91%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**E. Net Pension Liability of the Town**

The components of the net pension liability of the Town at June 30, 2021 were as follows:

	<u>Town</u>	<u>Board of Education</u>	<u>Total</u>
Total pension liability	\$ 11,964,698	\$ 8,632,749	\$ 20,597,447
Plan fiduciary net position	<u>(4,176,944)</u>	<u>(5,217,016)</u>	<u>(9,393,960)</u>
Town's Net Pension Liability	<u>\$ 7,787,754</u>	<u>\$ 3,415,733</u>	<u>\$ 11,203,487</u>
Plan fiduciary net position as a percentage of the total pension liability	34.91%	60.43%	45.61%

**Actuarial Assumptions**

The total pension liability at June 30, 2021 was determined by an actuarial valuation as of July 1, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>Town</u>	<u>Board of Education</u>
Inflation	2.75%	2.75%
Salary increases including inflation	3.50%	3.50%
Discount rate	6.25%	6.25%
Long-term expected rate of return	6.25%	6.25%
Municipal bond rate	N/A	N/A

Mortality tables were based on PubG-2010 Mortality Table, with generational projection per the MP-2019 Ultimate Scale.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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The Town and Board of Education plans have not had a formal actuarial experience study performed.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and the best estimates of arithmetic real rates of return for each major asset class as of June 30, 2021 are summarized in the following table:

<u>Asset Class</u>	<u>Target</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. Long Credit Bonds	86.33 %	3.66 %
U.S. Interm Bonds	2.47	0.97
U.S. Equity Market	1.78	4.84
U.S. Large Value	1.63	4.89
U.S. Short Bonds	1.37	0.61
U.S. Core Bonds	1.36	1.34
U.S. Large Growth	1.23	4.89
Global Bonds	1.09	0.60
U.S. Inflation-Indexed Bonds	0.82	1.68
U.S. Small Caps	0.55	6.17
Emerging Markets Bonds	0.55	4.46
Non-U.S. Small Cap	0.41	7.00
U.S. MidCap Growth	0.27	5.66
Commodities	0.14	2.91
	<u>100.00 %</u>	

**Discount Rate**

*Town/Board of Education Plans*

The discount rate used to measure the total pension liability at June 30, 2021 was 6.25%, same rate the Town plan reported in the prior year. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

**Changes in the Net Pension Liability**

<b>Town Pension Plan</b>			
	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a)-(b)</b>
Balances as of July 1, 2020	\$ 12,195,195	\$ 4,158,274	\$ 8,036,921
Changes for the year:			
Service cost	58,624		58,624
Interest on total pension liability	733,469		733,469
Differences between expected and actual experience	(602,507)		(602,507)
Changes in assumptions	632,524		632,524
Employer contributions		852,991	(852,991)
Member contributions		22,009	(22,009)
Net investment income		199,618	(199,618)
Benefit payments, including refund to employee contributions	(1,052,607)	(1,052,607)	-
Administrative expenses		(3,341)	3,341
Other changes			-
Net changes	(230,497)	18,670	(249,167)
Balances as of June 30, 2021	\$ 11,964,698	\$ 4,176,944	\$ 7,787,754

<b>Board of Education Pension Plan</b>			
	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a)-(b)</b>
Balances as of July 1, 2020	\$ 8,068,719	\$ 5,098,295	\$ 2,970,424
Changes for the year:			
Service cost	156,690		156,690
Interest on total pension liability	499,120		499,120
Differences between expected and actual experience	(121,403)		(121,403)
Changes in assumptions	515,964		515,964
Employer contributions		336,017	(336,017)
Member contributions		27,007	(27,007)
Net investment income		246,157	(246,157)
Benefit payments, including refund to employee contributions	(486,341)	(486,341)	-
Administrative expenses		(4,119)	4,119
Other changes			-
Net changes	564,030	118,721	445,309
Balances as of June 30, 2021	\$ 8,632,749	\$ 5,217,016	\$ 3,415,733

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the Town, calculated using the current discount rate, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	<b>Town</b>		
	<b>1% Decrease 5.25%</b>	<b>Current Discount Rate 6.25%</b>	<b>1% Increase 7.25%</b>
Net Pension Liability	\$ <u>8,917,789</u>	\$ <u>7,787,754</u>	\$ <u>6,820,864</u>

	<b>Board of Education</b>		
	<b>1% Decrease 5.25%</b>	<b>Current Discount Rate 6.25%</b>	<b>1% Increase 7.25%</b>
Net Pension Liability	\$ <u>4,363,704</u>	\$ <u>3,415,733</u>	\$ <u>2,612,736</u>

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2021, the Town reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	<b>Deferred Outflows of Resources</b>		
	<b>Town Pension Plan</b>	<b>Board of Education Pension Plan</b>	<b>Total</b>
Changes in assumptions	\$	\$ 317,516	\$ 317,516
Net difference between projected and actual earnings on pension plan investments	<u>174,083</u>	<u>206,433</u>	<u>380,516</u>
Total	\$ <u>174,083</u>	\$ <u>523,949</u>	\$ <u>698,032</u>

	<b>Deferred Inflows of Resources</b>		
	<b>Town Pension Plan</b>	<b>Board of Education Pension Plan</b>	<b>Total</b>
Differences between expected and actual experience	\$ <u></u>	\$ <u>74,710</u>	\$ <u>74,710</u>

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Town Pension Plan</u>	<u>Board of Education Pension Plan</u>	<u>Total</u>
2022	\$ 78,507	\$ 243,635	\$ 322,142
2023	50,334	150,341	200,675
2024	34,348	41,570	75,918
2025	10,894	13,693	24,587
	<u>\$ 174,083</u>	<u>\$ 449,239</u>	<u>\$ 623,322</u>

For the year ended June 30, 2021, the Town recognized pension expense of \$1,291,537 as follows:

	<u>Pension Expense</u>
Town	\$ 657,976
Board of Education	<u>633,561</u>
Total	<u>\$ 1,291,537</u>

The following schedule presents the net position held in trust for the pension benefits at June 30, 2021 and the changes in net position for the year ended.

**Schedule of Plan Net Position - June 30, 2021**

	<u>Town</u>	<u>Board of Education</u>	<u>Total</u>
Assets:			
Investments:			
Guaranteed investment contracts	\$ 3,429,117	\$ 4,285,779	\$ 7,714,896
Mutual funds	<u>732,315</u>	<u>915,262</u>	<u>1,647,577</u>
Total investments	4,161,432	5,201,041	9,362,473
Accounts receivable	<u>15,512</u>	<u>15,975</u>	<u>31,487</u>
Total assets	<u>4,176,944</u>	<u>5,217,016</u>	<u>9,393,960</u>
Net Position:			
Restricted for Pensions	<u>\$ 4,176,944</u>	<u>\$ 5,217,016</u>	<u>\$ 9,393,960</u>

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

**Schedule of Changes in Plan Net Position for the Year Ended June 30, 2021**

	<u>Town</u>	<u>Board of Education</u>	<u>Total</u>
Additions:			
Contributions:			
Employer	\$ 852,991	\$ 336,017	\$ 1,189,008
Plan members	22,009	27,007	49,016
Total contributions	<u>875,000</u>	<u>363,024</u>	<u>1,238,024</u>
Investment income:			
Net change in fair value of investments	88,785	78,160	166,945
Interest and dividends	157,277	196,568	353,845
Total investment income	<u>246,062</u>	<u>274,728</u>	<u>520,790</u>
Less investment expense	(46,444)	(28,571)	(75,015)
Net investment income	<u>199,618</u>	<u>246,157</u>	<u>445,775</u>
Total additions	<u>1,074,618</u>	<u>609,181</u>	<u>1,683,799</u>
Deductions:			
Benefits	1,052,607	486,341	1,538,948
Administration	<u>3,341</u>	<u>4,119</u>	<u>7,460</u>
Total deductions	<u>1,055,948</u>	<u>490,460</u>	<u>1,546,408</u>
Change in Net Position	18,670	118,721	137,391
Net Position at Beginning of Year	<u>4,158,274</u>	<u>5,098,295</u>	<u>9,256,569</u>
Net Position at End of Year	<u>\$ 4,176,944</u>	<u>\$ 5,217,016</u>	<u>\$ 9,393,960</u>

**Municipal Employees' Retirement System**

**A. Plan Description**

All full-time employees participate in the Municipal Employees' Retirement System (MERS). MERS is a cost-sharing multiple-employer public employee retirement system established by the State of Connecticut and administered by the State Retirement Commission to provide pension benefits to employees of participating municipalities. Chapters 7-425 to 7-451 of the State of Connecticut General Statutes, which can be amended by legislative action, establishes MERS benefits, member contribution rates and other plan provisions. MERS is considered to be part of the State of Connecticut's financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports can be obtained at [www.ct.gov](http://www.ct.gov).

## **B. Benefit Provisions**

The plan provides retirement, disability and death benefits and annual cost-of-living adjustments to plan members and their beneficiaries. Employees are eligible to retire at age 55 with 5 years of continuous service, or 15 years of active aggregate service or 25 years of aggregate service. In addition, compulsory retirement is at age 65 for police and fire members. Employees under the age of 55 are eligible to retire with 25 years of service.

### **Normal Retirement**

For members not covered by social security, retirement benefits are calculated as 2% of the average of the three highest paid years of service times the years of service. For members covered by social security, retirement benefits are calculated as 1½% of the average of the three highest paid years of service not in excess of the year's breakpoint plus 2% of average of the three highest paid years of service in excess of the year's breakpoint, times years of service. The year's breakpoint is defined as \$10,700 increased by 6.0% each year after 1982, rounded to the nearest multiple of \$100. Maximum benefit is 100% of average final compensation and the minimum benefit is \$1,000 annually.

### **Early Retirement**

Members must have 5 years of continuous or 15 years of active aggregate service. Benefits are calculated as a service retirement allowance on the basis of the average of the three highest paid years of service to the date of termination. Benefits are deferred to normal retirement age, or an actuarially reduced allowance may begin at the time of separation.

### **Disability Retirement - Service Connected**

This applies to employees who are totally and permanently disabled and such disability has arisen out of and in the course of employment with the municipality. Disability due to heart and hypertension in the case of fire and police, who began employment prior to July 1, 1996, is presumed to have been suffered in the line of duty. Benefits are calculated as a service retirement allowance based on compensation and service to the date of the disability with a minimum benefit (including worker's compensation benefits) of 50% of compensation at the time of disability.

### **Disability Retirement - Non-Service Connected**

This applies to employees who have 10 years of service and are totally and permanently disabled. Benefits are calculated as a service retirement allowance based on compensation and service to the date of the disability.

### **Pre-Retirement Death Benefit**

The plan offers a lump-sum return of contributions with interest or if vested and married, the surviving spouse will receive a lifetime benefit.

## **C. Contributions**

### *Member*

Contributions for members not covered by social security are 5% of compensation; for members covered by social security, 2¼% of compensation up to the social security taxable wage base plus 5%, if any, in excess of such base.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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*Employer*

Participating employers make annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded accrued liability and a prior service amortization payment, which covers the liabilities of MERS not met by member contributions. In addition, there is also an annual administrative fee per active and retired member.

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2021, the Town reports a liability of \$4,641,104 for its proportionate share of the net pension liability. The net pension liability was measured at June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation at June 30, 2020. The actuarial assumptions used in the June 30, 2020 valuation were based on results of an actuarial experience study for the period July 1, 2012 through June 30, 2017. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participants, actuarially determined. At June 30, 2021, the Town's proportion was .42%. The increase in proportion from the prior year was .07%.

For the year ended June 30, 2021, the Town recognized pension expense of \$1,413,823. At June 30, 2021, the Town reported deferred outflows of resources related to pension from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Net difference between projected and actual earnings on pension plan investments	\$ 509,524	\$
Change in assumptions	750,951	
Differences between expected and actual experience		593,845
Changes in proportional share	66,356	
Contributions made subsequent to measurement date	670,496	
Total	\$ 1,997,327	\$ 593,845

Amounts reported as deferred outflows of resources related to Town contributions after the measurement date will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

**Year Ending June 30,**

2022	\$ 279,204
2023	365,683
2024	49,977
2025	38,122
Total	\$ 732,986



**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**E. Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement period:

Inflation	2.50%
Salary increase	3.50-10.00%, including inflation
Investment rate of return	7.00%, net of pension plan investment expense, including inflation

Mortality rates were based on:

RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB for General Employees.

RP-2014 Blue Collar Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB for Police and Fire.

For disabled retirees, the RP-2014 Disabled Mortality Table projected with Scale BB to 2020 was used.

Future cost-of-living adjustments for members who retire on or after January 1, 2002 are 60% of the annual increase in the CPI up to 6%. The minimum annual COLA is 2.5%; the maximum is 6%.

The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Inflation linked bond fund	20.0 %	5.3 %
Developed market international	11.0	5.1
Emerging market international	9.0	7.4
Core fixed income	16.0	1.6
Inflation linked bond fund	5.0	1.3
Emerging market debt	5.0	2.9
High yield bond	6.0	3.4
Real estate	10.0	4.7
Private equity	10.0	7.3
Alternative investments	7.0	3.2
Liquidity fund	1.0	0.9
Total	<u>100.0 %</u>	

## **F. Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## **G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the Town's proportionate share of the net pension liability, calculated using the current discount rate, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	<b>1% Decrease (6.00%)</b>	<b>Current Discount Rate (7.00%)</b>	<b>1% Increase (8.00%)</b>
Town's proportionate share of the net pension liability (asset)	\$ <u>6,614,047</u>	\$ <u>4,641,104</u>	\$ <u>2,988,133</u>

## **Connecticut Teachers Retirement System - Pension**

### **A. Plan Description**

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost sharing multiple-employer defined benefit pension plan administered by the Teachers Retirement Board. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at [www.ct.gov](http://www.ct.gov).

### **B. Benefit Provisions**

The plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

#### **Normal Retirement**

Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary).

#### **Early Retirement**

Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**Disability Retirement**

Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

**C. Contributions**

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are approved, amended and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

*Employer (School Districts)*

School District employers are not required to make contributions to the plan.

The statutes require the State of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

For the year ended June 30, 2021, the amount of "on-behalf" contributions made by the State was \$3,083,280 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

*Employees*

Effective July 1, 1992, each teacher is required to contribute 6% of salary for the pension benefit.

Effective January 1, 2018, the required contribution increased to 7% of pensionable salary.

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2021, the Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability	\$ -
State's proportionate share of the net pension liability associated with the Town	<u>48,069,968</u>
Total	<u>\$ 48,069,968</u>

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020. At June 30, 2021, the Town has no proportionate share of the net pension liability.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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For the year ended June 30, 2021, the Town recognized pension expense and revenue of \$6,885,795 in Exhibit II.

**E. Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increase	3.00-6.50%, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the five-year period ending June 30, 2019.

**Cost-of-Living Allowance**

For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum.

For teachers who were members of the Teachers' Retirement System before July 1, 2007 and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%.

For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

**Long-Term Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The current capital market assumptions and the target asset allocation as provided by the State of Connecticut Treasurer's Office are summarized in the following table:

<b>Asset Class</b>	<b>Expected Return</b>	<b>Target Allocation</b>
Domestic Equity Fund	5.60 %	20.00 %
Developed Market Intl. Stock Fund	6.00	11.00
Emerging Market Intl. Stock Fund	7.90	9.00
Core Fixed Income Fund	2.10	16.00
Inflation Linked Bond Fund	1.10	5.00
Emerging Market Debt Fund	2.70	5.00
High Yield Bond Fund	4.00	6.00
Real Estate	4.50	10.00
Private Equity	7.30	10.00
Alternative Investments	2.90	7.00
Liquidity Fund	0.40	1.00
Total		100.00 %

**F. Discount Rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The Town's proportionate share of the net pension liability is \$-0- and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

**H. Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan.

### **Defined Contribution Retirement Plan**

In July 2001, the Town adopted the Town of Plymouth Retirement Savings Plan, a defined contribution plan for all employees other than police and those whose collective bargaining unit opts out of plan participation. In a defined contribution plan, the benefits depend solely on amounts contributed to the plan plus investment earnings. As of June 30, 2021, there were 85 members in the plan. After six months of employment, all employees except as noted above are eligible to participate in the plan. Failure to enroll in the plan within thirty days of eligibility precludes an employee from joining the plan during the remainder of employment with the Town. Employees who are currently members of the town's defined benefit pension plan may opt to freeze their benefit in the former plan and elect to contribute to the retirement savings plan. The plan requires employees to contribute 3% of earnings and the Town to contribute 6%. For the fiscal year ended June 30, 2021, contributions were \$93,200 and \$189,877, respectively. Town contributions along with the related earnings are fully vested after five years of continuous service. Town contribution vesting increases on 20% increasing scale from one to five years. Town contributions for, and interest forfeited by, employees who leave employment before five years of services are used to pay administrative expenses and/or utilized to reduce the Town's current contribution requirements. Pursuant to the administrative service agreement, Voya Financial Services administers the plan.

## **11. OTHER POSTEMPLOYMENT BENEFITS**

### **Retiree Health Care Plan**

#### **A. Plan Description**

The Town and Board of Education provide postretirement health care benefits, in accordance with various labor and personnel contracts, to employees meeting specific service and age requirements. The postretirement health care benefits plan is a single-employer defined benefit plan. The Town does not issue stand-alone financial statements for this program. The OPEB plan is administered by the Town. Plan provisions are determined by union contract and may be amended by union negotiations.

The healthcare benefits payable to members for the Town plan are for members who are age 55 with 25 years of service or at age 62 or older who are eligible for benefits from the pension plan. The retirees will pay the Town's share of the co-payment when they retire and shall be eligible for single coverage only. The retiree has the option to purchase health insurance at 100% of the cost for their spouse upon retirement. At age 65, the Town provides health insurance coverage up to 75% of the cost of Connecticut Blue Cross Blue Shield for the eligible retirees once enrolled in Medicare A & B programs.

#### **B. Benefit Provided**

The Town plan provides for medical benefits for all eligible Board of Education retirees. Summary of benefits provided should be provided as follows: Benefit terms, including 1) classes of employees covered, 2) types of benefits, 3) key elements of OPEB formula, 4) terms or policies with respect to automatic benefit changes, including ad hoc cost of living adjustments (COLAs), and 5) legal authority.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**C. Employees Covered by Benefit Terms**

Membership in the plan consisted of the following at July 1, 2020:

	<b>Retiree Healthcare Plan</b>
Active members	235
Retired members	70
Beneficiaries	5
Spouses of retirees	22
	<hr/>
Total	332
	<hr/> <hr/>

**D. Total OPEB Liability**

The Town's total OPEB liability of \$14,884,458 was measured as of June 30, 2021 and was determined by an actuarial valuation as of July 1, 2020.

**E. Actuarial Assumptions and Other Inputs**

The total OPEB liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Inflation	2.70%
Salary increases	3.50%
Discount rate	2.16%
Healthcare cost trend rates	BOE Certified and Non-Certified: 5.3% to 4.1% over 54 years
	Town and Police: 5.1% to 4.2% over 53 years pre-Medicare, 4.8% to 4.2% over 52 years post-Medicare

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Index. The plan has not had a formal actuarial experience study performed.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**F. Changes in the Total OPEB Liability**

	<b>Total OPEB Liability</b>
Balance as of July 1, 2020	\$ <u>16,921,232</u>
Changes for the year:	
Service cost	340,745
Interest on total OPEB liability	373,723
Differences between expected and actual experience	(3,620,631)
Changes in assumptions	1,576,047
Benefit payments, including refund to employee contributions	<u>(706,658)</u>
Net changes	<u>(2,036,774)</u>
Balance as of June 30, 2021	\$ <u>14,884,458</u>

Changes of assumptions and other inputs reflect a change in the discount rate from 2.21% in 2020 to 2.16% in 2021.

**G. Sensitivity of the Total OPEB Liability to Change in the Discount Rate**

The following presents the total OPEB liability of the Town using the current discount rate, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<b>1% Decrease (1.16%)</b>	<b>Current Discount Rate (2.16%)</b>	<b>1% Increase (3.16%)</b>
Total OPEB liability	\$ <u>17,029,534</u>	\$ <u>14,884,458</u>	\$ <u>13,145,101</u>

**H. Sensitivity of the Total OPEB Liability to Change in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability of the Town using the current healthcare cost trend rate, as well as what the Town's total OPEB liability would be if it were calculated using the current healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<b>1% Decrease</b>	<b>Healthcare Cost Trend Rates</b>	<b>1% Increase</b>
Total OPEB liability	\$ <u>12,864,381</u>	\$ <u>14,884,458</u>	\$ <u>17,445,985</u>



**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**I. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2021, the Town recognized OPEB expense of \$237,327. At June 30, 2021, the Town reported deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 3,055,239	\$ 3,238,811
Changes in assumptions or other inputs	<u>3,055,239</u>	<u>2,687,083</u>
Total	<u>\$ 3,055,239</u>	<u>\$ 5,925,894</u>

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>Town OPEB Plan</u>
2022	\$ 477,141
2023	477,141
2024	477,141
2025	412,795
2026	385,220
Thereafter	641,217

**Other Post Employment Benefit - Connecticut State Teachers Retirement Plan**

**A. Plan Description**

Teachers, principals, superintendents or supervisors engaged in service of public schools plus professional employees at State Schools of higher education are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan (TRS-RHIP), a cost sharing multiple-employer defined benefit other postemployment benefit plan administered by the Teachers' Retirement Board (TRB), if they choose to be covered.

Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at [www.ct.gov/trb](http://www.ct.gov/trb).

**B. Benefit Provisions**

There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplement Plans provide coverage for those participating in Medicare but not receiving Subsidized Local School District Coverage.

**TOWN OF PLYMOUTH, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

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Any member who is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, and any remaining portion is used to offset the district's cost. The subsidy amount is set by statute and has not increased since July 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Any member who is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplement Plans. Effective July 1, 2018, the System added a Medicare Advantage Plan option. Active members, retirees and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits) under the Medicare Advantage Plan. Retired members who choose to enroll in the Medicare Supplement Plan are responsible for the full difference in the premium cost between the two plans. Additionally, effective July 1, 2018, retired members who cancel their health care coverage or elect to not enroll in a CTRB sponsored health care coverage option must wait two years to re-enroll.

### **Survivor Health Care Coverage**

Survivors of former employees or retirees remain eligible to participate in the plan and continue to be eligible to receive either the \$110 monthly subsidy or participate in the TRB-Sponsored Medicare Supplement Plans, as long as they do not remarry.

### **C. Eligibility**

Any member who is currently receiving a retirement or disability benefit is eligible to participate in the plan.

#### **Credited Service**

One month for each month of service as a teacher in Connecticut public schools, maximum 10 months for each school year. Ten months of credited service constitutes one year of Credited Service. Certain other types of teaching services, State employment, or wartime military service may be purchased prior to retirement if the member pays one-half the cost.

#### **Normal Retirement**

Age 60 with 20 years of Credited Service in Connecticut, or 35 years of Credited Service including at least 25 years of service in Connecticut.

#### **Early Retirement**

Age 55 with 20 years of Credited Service including 15 years of Connecticut service, or 25 years of Credited Service including 20 years of Connecticut service.

#### **Proratable Retirement**

Age 60 with 10 years of Credited Service.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**Disability Retirement**

No service requirement if incurred in the performance of duty, and 5 years of Credited Service in Connecticut if not incurred in the performance of duty.

**Termination of Employment**

Ten or more years of Credited Service.

**D. Contributions**

*State of Connecticut*

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the State of Connecticut are approved, amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The State appropriates from the General Fund one third of the annual costs of the Plan. Administrative costs of the Plan are financed by the State. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the State will pay for any long-term shortfall arising from insufficient active member contributions.

*Employer (School Districts)*

School District employers are not required to make contributions to the plan.

For the year ended June 30, 2021, the amount of "on-behalf" contributions made by the State was \$74,410 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

*Employees/Retirees*

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers' pay for one-third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one-third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

**E. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2021, the Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net OPEB liability, the related State support and the total portion of the net OPEB liability that was associated with the Town was as follows:

Town's proportionate share of the net OPEB liability	\$ -
State's proportionate share of the net OPEB liability associated with the Town	<u>7,169,637</u>
Total	<u>\$ 7,169,637</u>

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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The net OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as June 30, 2020. At June 30, 2021, the Town has no proportionate share of the net OPEB liability.

For the year ended June 30, 2021, the Town recognized OPEB expense and revenue of \$331,183 in Exhibit II.

**F. Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Health care costs trend rate	5.125% for 2020, decreasing to an ultimate Rate of 4.50% by 2023
Salary increases	3.00-6.50%, including inflation
Investment rate of return	2.21%, net of OPEB plan investment expense, including inflation
Year fund net position will be depleted	2021

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2014 - June 30, 2019.

The long-term expected rate of return on plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net investment expense and inflation) for each major asset class. The long-term expected rate of return was determined by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The plan is 100% invested in U.S. Treasuries (Cash Equivalents) for which the expected 10-Year Geometric Real Rate of Return is (0.42%).

**G. Discount Rate**

The discount rate used to measure the total OPEB liability was 2.21%. The projection of cash flows used to determine the discount rate assumed that total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 3.00%; employee contributions will be made at the current member contribution rate and that contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members. Annual State contributions were assumed to be equal to the most recent five-year average of State contributions to the fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2021 and, as a result, the Municipal Bond Index Rate was used in the determination.

**TOWN OF PLYMOUTH, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

**H. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and the Discount Rate**

The Town's proportionate share of the net OPEB liability is \$-0- and, therefore, the change in the health care cost trend rate or the discount rate would only impact the amount recorded by the State of Connecticut.

**I. Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan. Detailed information about the Connecticut State Teachers OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report at [www.ct.gov](http://www.ct.gov).

**12. TAX ABATEMENTS**

As of June 30, 2021, the Town provides tax abatements to multiple organizations through the following program:

<b>Program:</b>	<b>Economic Development Tax Abatement Program</b>		
	Nutmeg Spice Company	Coscina Associates	Inland Fuel
Purpose of Program:	Generate Jobs and Tax Revenues	Generate Jobs and Tax Revenues	Generate Tax Revenues
Tax being abated:	Real and Personal Property	Real and Personal Property	Real and Personal Property
Authority under which abatement agreement is entered into:	Section 15-81 of Plymouth Municipal Code derived from CT General Statutes Sec 12-65b	Section 15-81 of Plymouth Municipal Code derived from CT General Statutes Sec 12-65b	Section 15-81 of Plymouth Municipal Code derived from CT General Statutes Sec 12-65b
Criteria to be eligible to receive abatement:	Agreements between municipality and owner or lessee of real property	Agreements between municipality and owner or lessee of real property	Agreements between municipality and owner or lessee of real property
How recipients' taxes are reduced:	Through adjustments to annual tax bills	Through adjustments to annual tax bills	Through adjustments to annual tax bills
How amount of abatement is determined:	Town Council approved agreement and resolutions	Town Council approved agreement and resolutions	Town Council approved agreement and resolutions
Provisions for recapturing abated taxes:	Abatement must be limited in duration and generate more taxes eventually then original property value	Abatement must be limited in duration and generate more taxes eventually then original property value	Abatement must be limited in duration and generate more taxes eventually then original property value
Types or commitments made by the Town other than to reduce taxes:	None	None	None
Gross dollar amount (accrual basis) by which the Town's taxes were reduced as a result of the abatement agreement program:	\$38,312	\$3,621	\$63,035

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2021**

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**13. CONTINGENT LIABILITIES**

There are various suits and claims pending against the Town, none of which, individually or in the aggregate, is believed by legal counsel to be likely to result in a judgment or judgments, which would materially affect the Town's financial position.

**14. PRIOR PERIOD ADJUSTMENT AND RESTATEMENTS**

The Town previously reported the activities of the Town Fund, a Private Purpose Trust Fund, Student Activity Fund and the Escrow Fund as fiduciary funds. As a result of implementation of GASB No. 84, *Fiduciary Activities*, as of July 1, 2020, the Town made the following reporting changes: The activities of the Escrow Fund are now reported with the General Fund activities and the Student Activity Fund and Town Fund are now reported as special revenue funds. Accordingly, the Town increased the beginning asset and liabilities of the General Fund by \$28,164, and thus no effect to the beginning fund balance. The Town created two new special revenue funds for the Student Activity Fund and Town Fund. Accordingly, the Town restated beginning balances of the assets, liabilities, fund balance and net position as follows:

	<b>Governmental Activities Net Position</b>	<b>Nonmajor Governmental Funds Fund Balance</b>	<b>Private Purpose Trust Fund</b>
Balance as previously reported June 30, 2020	\$ 139,696,949	\$ 4,763,081	\$ 3,149
Adjustment:			
Student Activity Fund now reported as a Special Revenue Fund	217,071	217,071	
Private Purpose Trust Fund now reported as a Special Revenue Fund	3,149	3,149	(3,149)
Escrow Fund now reported in the General Fund			
Balance as restated July 1, 2020	<u>\$ 139,917,169</u>	<u>\$ 4,983,301</u>	<u>\$ -</u>

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## **Required Supplementary Information**



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**TOWN OF PLYMOUTH, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
Property taxes:				
Current taxes	\$ 29,738,561	\$ 29,738,561	\$ 30,059,485	\$ 320,924
Supplemental motor vehicle tax	400,000	400,000	413,081	13,081
Prior year taxes	500,000	500,000	519,932	19,932
Interest and lien fees	225,000	225,000	293,241	68,241
Collection agency fees	1,000	1,000	6,484	5,484
PILOT - retirement community	15,000	15,000	18,550	3,550
PILOT - housing authority	5,000	5,000	5,000	-
PILOT - telephone access	15,000	15,000	16,566	1,566
Total property taxes	30,899,561	30,899,561	31,332,339	432,778
Licenses and Permits:				
Zoning permits	5,000	5,000	6,875	1,875
Transfer station permits	8,000	8,000	13,787	5,787
ROW permits	2,000	2,000	1,265	(735)
Gun permits	2,000	2,000	20,695	18,695
Structural permits	45,000	45,000	76,364	31,364
Electrical permits	8,000	8,000	18,710	10,710
Demolition permits	2,000	2,000	2,000	-
Plumbing permits	3,000	3,000	3,410	410
Heating permits	10,000	10,000	12,299	2,299
Total permits	85,000	85,000	155,405	70,405
Charges for services:				
Recording fees	55,000	55,000	91,159	36,159
Conveyance tax	75,000	75,000	136,807	61,807
Historical documents			574	574
Vital statistics	5,000	5,000	11,360	6,360
Miscellaneous town clerk	20,000	20,000	14,132	(5,868)
Land Use system fees	750	750	2,489	1,739
Zoning board of appeals	2,000	2,000	1,200	(800)
Fire marshal	500	500	525	25
Fire Hawk Program	250	250	360	110
Recreation facility rental	1,500	1,500	750	(750)
Recreational - other			32,060	32,060
Insurance reports	1,000	1,000	1,066	66
Hancock dam control	13,000	13,000	12,598	(402)
Miscellaneous public works/Metal Reimbursement	14,000	14,000	77,486	63,486
Conservation commission	1,000	1,000	480	(520)
Permit application fees	7,500	7,500	8,390	890
Aircraft registrations	1,000	1,000	450	(550)
Public hearings	1,000	1,000	2,560	1,560
Sub-division hearings	500	500	365	(135)
Total charges for services	199,000	199,000	394,811	195,811
Fines:				
Parking tickets & alarm fines	150	150	25	(125)
Library	3,000	3,000	145	(2,855)
False alarms	3,500	3,500	-	(3,500)
Total fines	6,650	6,650	170	(6,480)

(Continued on next page)

**TOWN OF PLYMOUTH, CONNECTICUT  
GENERAL FUND  
SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)  
FOR THE YEAR ENDED JUNE 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
Intergovernmental revenues:				
PILOT - state property	\$ 5,936	\$ 5,936	\$ 5,936	\$ -
PILOT - federal			3,669	3,669
Veteran's grant	7,500	7,500	6,660	(840)
Disability exemption	2,500	2,500	2,349	(151)
ECS grant	9,802,121	9,802,121	9,794,339	(7,782)
Out placement - excess income	360,000	360,000	486,505	126,505
Adult education	11,633	11,633	9,396	(2,237)
Pequot PILOT	33,955	33,955	33,955	-
Judicial refunds	5,000	5,000	845	(4,155)
Bullet proof vest			-	-
Total intergovernmental revenues	<u>10,228,645</u>	<u>10,228,645</u>	<u>10,343,654</u>	<u>115,009</u>
Income from investments	<u>20,000</u>	<u>20,000</u>	<u>14,931</u>	<u>(5,069)</u>
Other revenues:				
Fire Marshal donations			1,200	1,200
Foreclosure sale proceeds			103,750	103,750
Insurance reimbursements	200	200	-	(200)
WPCA insurance reimbursement	65,000	65,000	65,000	-
Miscellaneous	<u>5,000</u>	<u>5,000</u>	<u>201,131</u>	<u>196,131</u>
Total other revenues	<u>70,200</u>	<u>70,200</u>	<u>371,081</u>	<u>300,881</u>
Total Revenues	<u>41,509,056</u>	<u>41,509,056</u>	<u>42,612,391</u>	<u>1,103,335</u>
Other financing sources:				
Cancellation of prior year's encumbrances			301,213	301,213
Transfers in	<u>74,070</u>	<u>74,070</u>	<u>74,070</u>	<u>-</u>
Total other financing sources	<u>74,070</u>	<u>74,070</u>	<u>375,283</u>	<u>301,213</u>
Total Revenues and Other Financing Sources	<u>\$ 41,583,126</u>	<u>\$ 41,583,126</u>	<u>42,987,674</u>	<u>\$ 1,404,548</u>
Budgetary revenues are different than GAAP revenues because:				
State of Connecticut on-behalf contributions to the Connecticut State Teachers' Retirement System for Town teachers are not budgeted				
Pension Plan			3,083,288	
OPEB Plan			74,410	
Magnet school transportation grant			106,600	
Miscellaneous grants not budgeted			72,674	
Cancellation of prior year encumbrances are recognized as budgetary revenue			<u>(301,213)</u>	
Total Revenues and Other Financing Sources as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds Exhibit IV			<u>\$ 46,023,433</u>	

**TOWN OF PLYMOUTH, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	Budgeted Amounts			Variance Positive (Negative)
	Original	Final	Actual	
General administration:				
Mayor	\$ 157,792	\$ 157,792	\$ 146,287	\$ 11,505
Town Council	5,575	5,575	5,458	117
Human Resource	43,000	43,000	44,118	(1,118)
Comptroller	277,285	277,285	294,625	(17,340)
Central Office	141,274	141,274	142,046	(772)
Treasurer	3,600	3,600	3,600	-
Registrar	69,283	69,283	61,138	8,145
Clerical Office Staff	144,057	144,057	129,042	15,015
Board of Finance	163,000	133,000	76,711	56,289
Assessors	103,328	103,328	81,496	21,832
Board of Assessment Appeals	800	800	110	690
Tax Collector	80,398	80,398	79,812	586
Legal Services	110,000	110,000	96,722	13,278
Property & Casualty Insurance	1,087,549	1,087,549	1,033,324	54,225
Employee Benefits	3,191,500	3,191,500	3,021,998	169,502
Town Clerk	127,344	127,344	118,423	8,921
Probate Court	7,191	7,191	7,191	-
Special Services	5,425	5,425	3,568	1,857
Total general administration	5,718,401	5,688,401	5,345,669	342,732
Public safety:				
Fire Marshal	79,618	79,618	67,209	12,409
Police Department	2,519,268	2,524,268	2,285,323	238,945
Emergency Management	43,924	63,924	121,555	(57,631)
Animal Control	41,000	41,000	40,630	370
Communications	355,187	355,187	302,706	52,481
Fire Department	243,305	243,305	235,013	8,292
Terryville Station	20,650	20,650	21,046	(396)
Plymouth Station	25,400	25,400	22,158	3,242
Fall Mountain Station	14,100	14,100	10,489	3,611
Total public safety	3,342,452	3,367,452	3,106,129	261,323
Public works:				
Facilities	76,300	76,300	53,234	23,066
Snow Removal	408,500	334,500	311,774	22,726
Highway Department	655,098	626,098	634,265	(8,167)
Transfer Station	612,777	690,777	705,975	(15,198)
Public Works Director	89,696	93,696	87,218	6,478
Maintenance Garage	501,675	492,675	425,557	67,118
Utilities - Hydrants and Streetlights	512,000	512,000	463,381	48,619
Other Public Buildings	198,854	198,854	190,907	7,947
Building Inspector	82,383	82,383	84,148	(1,765)
Total public works	3,137,283	3,107,283	2,956,459	150,824
Health and welfare:				
Human Services Commission	56,126	56,126	56,098	28
Public Health	67,172	67,172	64,672	2,500
Ambulance Corps	47,024	47,024	50,559	(3,535)
Public Health - Dial a Ride	32,500	32,500	33,142	(642)
Total health and welfare	202,822	202,822	204,471	(1,649)

(Continued on next page)

**TOWN OF PLYMOUTH, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	Budgeted Amounts		Actual	Variance Positive (Negative)
	Original	Final		
Terryville Library	\$ 469,184	469,184	\$ 418,996	\$ 50,188
Parks and recreation	207,704	207,704	201,634	6,070
Education	24,108,396 *	24,108,396 *	24,108,396	-
Land use:				
Planning and Zoning	137,036	137,036	128,307	8,729
Zoning Board of Appeals	3,200	3,200	1,266	1,934
Conservation Commission	4,650	4,650	2,432	2,218
Economic Development	33,100	33,100	25,473	7,627
Historic Properties	3,000	3,000	766	2,234
Total land use	180,986	180,986	158,244	22,742
Debt service	3,161,585	3,161,585	3,160,974	611
Total expenditures	40,528,813	40,493,813	39,660,972	832,841
Other financing uses:				
Transfers out:				
Capital and nonrecurring	673,687	789,800	789,520	280
Capital and nonrecurring*	171,652	171,652	171,652	-
High School Building	95,000	95,000	35,000	60,000
BOE Sinking Fund*	495,511	495,511	495,511	-
Dog Fund	8,825	8,825	3,250	5,575
Cemeteries	11,575	11,575	6,000	5,575
Total other financing uses	1,456,250	1,572,363	1,500,933	71,430
Total Expenditures and Other Financing Uses	\$ 41,985,063	\$ 42,066,176	41,161,905	\$ 904,271

Budgetary expenditures are different than GAAP expenditures because:

State of Connecticut on-behalf payments to the Connecticut State Teachers' Retirement System for Town teachers are not budgeted

Pension	3,083,288
OPEB	74,410
Magnet school transportation grant	106,600
Miscellaneous grants not budgeted	72,674
Encumbrances for purchases and commitments ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year received for financial reporting purposes	43,500

Total Expenditures and Other Financing Uses as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV

\$ 44,542,377

\* The sum of these two line items is equal to the total the amount approved for the BOE Budget in FY21

**TOWN OF PLYMOUTH, CONNECTICUT**  
**SEWER OPERATING FUND**  
**SCHEDULE OF REVENUES, OTHER FINANCING SOURCES AND EXPENDITURES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	<b>Budgeted Amounts</b>			<b>Variance Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
Revenues:				
Use charges collected:				
Current year	\$ 1,615,792	\$ 1,615,792	\$ 1,531,259	\$ (84,533)
Prior year			100,876	100,876
Interest and lien			62,961	62,961
Sewer connection - lateral fees			7,500	7,500
Investment income			28,219	28,219
Permit fees			4,200	4,200
Total revenues	<u>1,615,792</u>	<u>1,615,792</u>	<u>1,735,015</u>	<u>119,223</u>
Expenditures:				
Wages and benefits:				
Wages	379,636	379,636	383,077	(3,441)
Wages - tax collector	4,000	4,000	4,000	-
Wages - overtime	40,000	40,000	44,818	(4,818)
Wages - call in pay	9,360	9,360	9,340	20
Wages/benefits adjustment	5,000	5,000		5,000
Medical health insurance	80,800	76,300	72,961	3,339
Social Security	33,278	33,278	33,151	127
Worker's compensation	17,000	17,000	13,860	3,140
Seniority pay	1,450	1,450	1,225	225
Retirement	97,310	97,310	99,043	(1,733)
Audit	4,750	4,750	4,750	-
Accidental health and insurance	3,010	3,010	2,914	96
Conferences/memberships	450	825	475	350
Education	10,000	9,625	8,012	1,613
Unused vacation & sick time	1,000	1,000	1,000	-
Compensated Absences	10,000	10,000	3,483	6,517
Total wages and benefits	<u>697,044</u>	<u>692,544</u>	<u>682,109</u>	<u>10,435</u>
Plant Expenditures:				
Physical Plant:				
Maintenance/service contracts	25,000	25,000	25,239	(239)
Repair and maintenance	25,000	33,220	33,877	(657)
Vehicle repairs	5,000	5,000	4,306	694
Safety	5,000	5,000	4,996	4
Insurance	65,000	65,000	65,000	-
Supplies:				
Plant & System Supplies	5,000	5,000	4,910	90
Chemicals	45,000	45,000	41,913	3,087
Lab tests/chemical/equip calib	25,000	34,500	33,485	1,015
Clothing allowance	6,000	6,000	5,851	149
Utilities:				
Electric	125,000	107,015	102,147	4,868
Fuel	2,000	2,000	1,142	858
Natural gas	14,000	14,000	15,236	(1,236)
Water	3,000	3,000	2,628	372
Telephone	4,280	7,030	5,368	1,662
Sludge disposal	150,000	150,000	203,247	(53,247)
Grit/screening removal	10,000	10,000	6,198	3,802
Total plant expenditures	<u>514,280</u>	<u>516,765</u>	<u>555,543</u>	<u>(38,778)</u>

(Continued on next page)

**TOWN OF PLYMOUTH, CONNECTICUT**  
**SEWER OPERATING FUND**  
**SCHEDULE OF REVENUES, OTHER FINANCING SOURCES AND EXPENDITURES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	Budgeted Amounts			Variance
	Original	Final	Actual	Positive (Negative)
Collection System Expenditures:				
Utilities:				
Electric	\$ 35,000	\$ 35,000	\$ 32,743	\$ 2,257
Telephone	1,000	2,750	1,564	1,186
Maintenance: manhole rehabilitation	30,000	30,000	32,350	(2,350)
System/Pump Station Repair	30,000	30,752	30,752	-
Generator maintenance	3,000	3,000	8,849	(5,849)
Total collection system expenditures	99,000	101,502	106,258	(4,756)
Administrative Expenditures:				
Office supplies	7,000	6,248	5,606	642
Advertising/printing	3,000	3,000	1,707	1,293
Postage	4,000	4,000	2,129	1,871
Legal/Bank fees	7,280	14,545	15,194	(649)
Mileage reimbursement	500	500	-	500
Conferences & training	450	450	-	450
NPDES permit fee	2,800	6,869	6,706	163
Nitrogen purchase	30,000	30,000	30,128	(128)
System Equipment	1,000	1,000	982	18
Vehicles	7,000	7,000	-	7,000
Computer/software	5,500	5,500	5,491	9
Total administrative expenditures	68,530	79,112	67,943	11,169
Capital Projects:				
Capital outlay	60,000	89,800	89,496	304
Emergency repairs			49,174	(49,174)
Computer software parts - new	5,000	5,000	4,966	34
Ultra-Violet Disinfection	31,135	31,135	42,803	(11,668)
SCADA Pump Station Upgrade			33,200	(33,200)
Phosphorous Removal Equipment	5,218	5,218		5,218
Underground storage tank removal	30,000	39,932	44,912	(4,980)
Engineer services	16,000	11,931	8,610	3,321
Debt service	125,938	125,938	125,938	-
Total capital projects	273,291	308,954	399,099	(90,145)
Total expenditures	1,652,145	1,698,877	1,810,952	(112,075)
Excess of Revenues and Other Financing Sources over Expenditures	\$ (36,353)	\$ (83,085)	(75,937)	\$ 7,148
Budgetary excess of revenues over expenditures is different than GAAP net change in fund balance because of the following reconciling items:				
Encumbrances outstanding at June 30, 2020 liquidated during the year ended June 30, 2021			(8,500)	
Total Net Change in Fund Balance - GAAP Basis as Reported on Exhibit IV			\$ (84,437)	

**TOWN OF PLYMOUTH, CONNECTICUT**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**TOWN PLAN**  
**LAST EIGHT FISCAL YEARS\***

	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability:								
Service cost	\$ 58,624	\$ 73,472	\$ 74,251	\$ 114,084	\$ 98,404	\$ 115,976	\$ 98,673	\$ 119,042
Interest	733,469	749,589	729,721	694,335	723,989	732,516	767,685	747,524
Differences between expected and actual experience	(602,507)		400,227		(494,442)		628,618	
Changes of assumptions or inputs	632,524		(215,414)	(976,609)	(242,319)	682,826	84,414	286,593
Benefit payments, including refunds of member contributions	(1,052,607)	(1,079,311)	(1,034,011)	(1,031,860)	(1,015,886)	(981,480)	(982,385)	(960,342)
Net change in total pension liability	(230,497)	(256,250)	(45,226)	(1,200,050)	(930,254)	549,838	597,005	192,817
Total pension liability - beginning	12,195,195	12,451,445	12,496,671	13,696,721	14,626,975	14,077,137	13,480,132	13,287,315
Total pension liability - ending	11,964,698	12,195,195	12,451,445	12,496,671	13,696,721	14,626,975	14,077,137	13,480,132
Plan fiduciary net position:								
Contributions - employer	852,991	905,871	895,388	896,925	535,642	506,258	427,558	255,055
Contributions - member	22,009	24,129	28,812	28,792	33,819	36,739	38,924	45,385
Net investment income	199,618	139,000	173,650	112,123	113,085	145,026	143,751	198,906
Benefit payments, including refunds of member contributions	(1,052,607)	(1,079,311)	(1,034,011)	(1,031,860)	(1,015,886)	(981,480)	(982,385)	(960,342)
Administrative expense	(3,341)	(2,026)	(2,041)	(1,855)	(1,782)	(2,036)	(2,850)	(3,109)
Net change in plan fiduciary net position	18,670	(12,337)	61,798	4,125	(335,122)	(295,493)	(375,002)	(464,105)
Plan fiduciary net position - beginning	4,158,274	4,170,611	4,108,813	4,104,688	4,439,810	4,735,303	5,110,305	5,574,410
Plan fiduciary net position - ending	4,176,944	4,158,274	4,170,611	4,108,813	4,104,688	4,439,810	4,735,303	5,110,305
Net Pension Liability - Ending	\$ 7,787,754	\$ 8,036,921	\$ 8,280,834	\$ 8,387,858	\$ 9,592,033	\$ 10,187,165	\$ 9,341,834	\$ 8,369,827
Plan fiduciary net position as a percentage of the total pension liability	34.91%	34.10%	33.49%	32.88%	29.97%	30.35%	33.64%	37.91%
Covered payroll	\$ 478,484	\$ 604,243	\$ 604,243	\$ 698,640	\$ 698,640	\$ 822,601	\$ 822,601	\$ 1,013,728
Net pension liability as a percentage of covered payroll	1627.59%	1330.08%	1370.45%	1200.60%	1372.96%	1238.41%	1135.65%	825.65%

\* Schedule is intended to show information for 10 years - additional years will be displayed as they become available

**Notes to Schedule:**

Benefit changes: None

Assumption changes:

**2015:**

Investment rate of return For fiscal year 2015 - 6.25%, previously 6.5%

Mortality RP-2000 Combined Healthy Mortality Table, with generational projection per Scale AA, previously RP-2000 Combined Healthy Mortality Table, with projection per scale AA to year of valuation plus 10 years.



**TOWN OF PLYMOUTH, CONNECTICUT**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**BOARD OF EDUCATION PLAN**  
**LAST EIGHT FISCAL YEARS\***

	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability:								
Service cost	\$ 156,690	\$ 152,735	\$ 147,570	\$ 189,081	\$ 164,406	\$ 188,475	\$ 177,388	\$ 176,387
Interest	499,120	489,364	474,580	467,016	447,670	435,979	422,826	429,660
Differences between expected and actual experience	(121,403)		112,537		159,905		(73,776)	
Changes of assumptions	515,964				(36,238)		666,442	
Benefit payments, including refunds of member contributions	(486,341)	(493,426)	(512,946)	(474,749)	(427,733)	(399,341)	(402,323)	(319,860)
Net change in total pension liability	564,030	148,673	221,741	181,348	308,010	225,113	790,557	286,187
Total pension liability - beginning	8,068,719	7,920,046	7,698,305	7,516,957	7,208,947	6,983,834	6,193,277	5,907,090
Total pension liability - ending	8,632,749	8,068,719	7,920,046	7,698,305	7,516,957	7,208,947	6,983,834	6,193,277
Plan fiduciary net position:								
Contributions - employer	336,017	486,017	381,220	336,017	343,169	308,169	193,702	210,664
Contributions - member	27,007	25,864	25,523	27,530	29,976	30,817	31,568	36,820
Net investment income	246,157	168,456	209,094	133,118	125,188	147,602	135,703	190,954
Benefit payments, including refunds of member contributions	(486,341)	(493,426)	(512,946)	(474,749)	(427,733)	(399,341)	(402,323)	(319,860)
Administrative expense	(4,119)	(2,455)	(2,458)	(2,203)	(1,972)	(2,072)	(1,167)	(2,985)
Net change in plan fiduciary net position	118,721	184,456	100,433	19,713	68,628	85,175	(42,517)	115,593
Plan fiduciary net position - beginning	5,098,295	4,913,839	4,813,406	4,793,693	4,725,065	4,639,890	4,682,407	4,566,814
Plan fiduciary net position - ending	5,217,016	5,098,295	4,913,839	4,813,406	4,793,693	4,725,065	4,639,890	4,682,407
Net Pension Liability - Ending	\$ 3,415,733	\$ 2,970,424	\$ 3,006,207	\$ 2,884,899	\$ 2,723,264	\$ 2,483,882	\$ 2,343,944	\$ 1,510,870
Plan fiduciary net position as a percentage of the total pension liability	60.43%	63.19%	62.04%	62.53%	63.77%	65.54%	66.44%	75.60%
Covered payroll	\$ 1,072,445	\$ 1,013,992	\$ 1,013,992	\$ 1,248,150	\$ 1,248,150	\$ 1,310,909	\$ 1,310,909	\$ 1,597,580
Net pension liability as a percentage of covered payroll	318.50%	292.94%	296.47%	231.13%	218.18%	189.48%	178.80%	94.57%

\* Schedule is intended to show information for 10 years - additional years will be displayed as they become available

**Notes to Schedule:**

Benefit changes: None

Assumption changes

**2017:**

Retirement age

Age based rates (from 55 to age 70); previously, all active members are assumed to retire at the later of age 62 with 10 years of service or their normal retirement age.

**2015:**

Amortization method Level percentage of payroll, closed, previously open

Remaining amortization period 20 years, previously 10 years

Salary increases 3.5%, previously 4%

Investment rate of return 6.25%, previously 7.25%

Mortality RP-2000 Combined Healthy Mortality Table, with generational projection per Scale AA, previously RP-2000 Combined Healthy Mortality Table, with projection per scale AA to year of valuation plus 10 years.

**TOWN OF PLYMOUTH, CONNECTICUT  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
TOWN PLAN  
LAST TEN FISCAL YEARS**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Actuarially determined contribution	\$ 772,087	\$ 772,087	\$ 697,840	\$ 697,840	\$ 655,422	\$ 655,422	\$ 489,090	\$ 489,090	\$ 354,912	\$ 354,912
Contributions in relation to the actuarially determined contribution	<u>852,991</u>	<u>905,871</u>	<u>895,388</u>	<u>896,925</u>	<u>535,642</u>	<u>506,258</u>	<u>427,558</u>	<u>255,055</u>	<u>269,350</u>	<u>299,612</u>
Contribution Deficiency (Excess)	<u>\$ (80,904)</u>	<u>\$ (133,784)</u>	<u>\$ (197,548)</u>	<u>\$ (199,085)</u>	<u>\$ 119,780</u>	<u>\$ 149,164</u>	<u>\$ 61,532</u>	<u>\$ 234,035</u>	<u>\$ 85,562</u>	<u>\$ 55,300</u>
Covered payroll	\$ 478,484	\$ 604,243	\$ 604,243	\$ 698,640	\$ 698,640	\$ 822,601	\$ 822,601	\$ 1,013,728	\$ 1,261,567	\$ 1,261,567
Contributions as a percentage of covered payroll	178.27%	149.92%	148.18%	128.38%	76.67%	61.54%	51.98%	25.16%	21.35%	23.75%

**Notes to Schedule**

Valuation date:

July 1, 2020

Measurement date:

June 30, 2021

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method

Projected unit credit

Amortization method

Level percentage of payroll, closed

Remaining amortization period

12 years

Inflation

2.75%

Salary increases

3.5%, average, including inflation

Investment rate of return

6.25%

Retirement age

Age-based rates (from age 55 to age 70).

Mortality

PubG-2010 Mortality Table, with generational projection per the MP-2019 Ultimate Scale

**TOWN OF PLYMOUTH, CONNECTICUT  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
BOARD OF EDUCATION PLAN  
LAST TEN FISCAL YEARS**

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Actuarially determined contribution	\$ 338,430	\$ 338,430	\$ 336,017	\$ 336,017	\$ 293,169	\$ 293,169	\$ 245,080	\$ 245,080	\$ 218,012	\$ 218,012
Contributions in relation to the actuarially determined contribution	336,017	486,017	381,220	336,017	343,169	308,169	193,702	210,664	193,850	217,718
Contribution Deficiency (Excess)	\$ 2,413	\$ (147,587)	\$ (45,203)	\$ -	\$ (50,000)	\$ (15,000)	\$ 51,378	\$ 34,416	\$ 24,162	\$ 294
Covered payroll	\$ 1,072,445	\$ 1,013,992	\$ 1,013,992	\$ 1,248,150	\$ 1,248,150	\$ 1,310,909	\$ 1,310,909	\$ 1,597,580	\$ 1,682,735	\$ 1,682,735
Contributions as a percentage of covered payroll	31.33%	47.93%	37.60%	26.92%	27.49%	23.51%	14.78%	13.19%	11.52%	12.94%

**Notes to Schedule**

Valuation date: July 1, 2018  
Measurement date: June 30, 2020  
Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Projected Unit Credit
Amortization method	Level percentage of payroll, closed
Remaining amortization period	16 years
Inflation	2.75%
Salary increases	3.50%
Investment rate of return	6.25%
Retirement age	Age based rates (from 55 to age 70)
Mortality	PubG-2010 Mortality Table, with generational projection per the MP-2019 Ultimate Scale

**TOWN OF PLYMOUTH, CONNECTICUT**  
**SCHEDULE OF INVESTMENT RETURNS - PENSION PLAN**  
**LAST EIGHT FISCAL YEARS\***

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Annual money-weighted rate of return, net of investment expense								
Town	4.91%	3.46%	4.38%	2.83%	2.70%	3.24%	2.98%	4.04%
Board of Education	4.91%	3.46%	4.38%	2.83%	2.70%	3.24%	2.98%	4.04%

\* Schedule is intended to show information for 10 years - additional years will be displayed as they become available

**TOWN OF PLYMOUTH, CONNECTICUT**  
**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**TEACHERS RETIREMENT PLAN**  
**LAST SEVEN FISCAL YEARS\***

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Town's proportion of the net pension liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net pension liability associated with the Town	<u>48,069,968</u>	<u>41,935,227</u>	<u>32,334,497</u>	<u>35,923,636</u>	<u>37,899,711</u>	<u>31,111,382</u>	<u>28,756,238</u>
Total	<u>\$ 48,069,968</u>	<u>\$ 41,935,227</u>	<u>\$ 32,334,497</u>	<u>\$ 35,923,636</u>	<u>\$ 37,899,711</u>	<u>\$ 31,111,382</u>	<u>\$ 28,756,238</u>
Town's covered payroll	\$ 10,553,667	\$ 10,896,793	\$ 10,553,667	\$ 10,219,392	\$ 10,367,890	\$ 10,781,038	\$ 9,810,595
Town's proportionate share of the net pension liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total pension liability	49.24%	52.00%	57.69%	55.93%	52.26%	59.50%	61.51%

**Notes to Schedule**

Changes in benefit terms      None

Changes of assumptions      The Board adopted new assumptions as the result of an experience study for the five-year period ending June 30, 2019:

- Decrease the annual rate of real wage increase assumption from 0.75% to 0.50%.
- Decrease payroll growth assumption from 3.25% to 3.00%.
- Rates of withdrawal, disability, retirement, mortality, and assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

Actuarial cost method	Entry age
Amortization method	Level percent of pay, closed
Single equivalent amortization period	30 years
Asset valuation method	4-year smoothed market
Inflation	2.50%
Salary increase	3.00%-6.50%, including inflation
Investment rate of return	6.90%, net of investment related expense

**Notes:**

- This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.
- The measurement date is one year earlier than the employer's reporting date.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**MUNICIPAL EMPLOYEES RETIREMENT FUND**  
**LAST SEVEN FISCAL YEARS\***

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Town's proportion of the net pension liability	0.42%	0.35%	0.25%	0.85%	0.74%	0.90%	1.30%
Town's proportionate share of the net pension liability	\$ 4,641,104	\$ 4,068,038	\$ 3,511,701	\$ 2,117,489	\$ 2,475,886	\$ 1,726,911	\$ 1,276,975
Town's covered payroll	2,542,505	2,350,505	2,451,816	2,436,144	2,376,745	2,504,545	2,153,852
Town's proportionate share of the net pension liability as a percentage of its covered payroll	182.54%	173.07%	143.23%	86.92%	104.17%	68.95%	59.29%
Plan fiduciary net position as a percentage of the total pension liability	71.18%	72.69%	73.60%	91.68%	88.29%	92.72%	90.48%

\*Notes:

- This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available
- The measurement date is one year earlier than the employer's reporting date.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS - MUNICIPAL EMPLOYEES RETIREMENT SYSTEM**  
**LAST TEN FISCAL YEARS**

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Actuarially determined contribution	\$ 670,496	\$ 577,582	\$ 480,537	\$ 521,967	\$ 459,067	\$ 332,951	\$ 443,277	\$ 465,719	\$ 463,200	\$ 516,330
Contributions in relation to the actuarially determined contribution	670,496	577,582	480,537	521,967	459,067	332,951	443,277	465,719	463,200	516,330
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 2,542,505	\$ 2,350,505	\$ 2,451,816	\$ 2,436,144	\$ 2,376,745	\$ 2,504,545	\$ 2,153,852	\$ 2,168,515	\$ 1,798,581	\$ 1,696,598
Contributions as a percentage of covered payroll	26.37%	24.57%	19.60%	21.43%	19.31%	13.29%	20.58%	21.48%	25.75%	30.43%

**Notes to Schedule**

Valuation date: June 30, 2020  
Measurement date: June 30, 2020  
Actuarially determined contribution rates are calculated as of June 30, each biennium for the fiscal years ending two and three years after the valuation date.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age
Amortization method	Level dollar, closed
Single equivalent amortization period	21 years
Asset valuation method	5 years smoothed market
Inflation	2.50%
Salary increases	3.50% - 10.00%, including inflation
Investment rate of return	7%, net of investment related expense
Changes in assumptions:	In 2019, the latest experience study for the System updated most of the actuarial assumptions utilized in the June, 30, 2020 valuation to include: rates of inflation, real investment return mortality, withdrawal, disability, retirement and salary increase were adjusted to more closely reflect actual and anticipated experience. These assumptions were recommended as part of the Experience Study for the System for the five-year period ended June 30, 2017.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**LAST FOUR FISCAL YEARS\***

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Total OPEB liability:				
Service cost	\$ 340,745	\$ 275,840	\$ 443,847	\$ 518,079
Interest	373,723	511,253	703,558	664,878
Differences between expected and actual experience	(3,620,631)		(45,770)	
Changes of assumptions and other inputs	1,576,047	2,230,112	(3,683,969)	(671,022)
Benefit payments	<u>(706,658)</u>	<u>(847,450)</u>	<u>(796,716)</u>	<u>(863,119)</u>
Net change in total OPEB liability	(2,036,774)	2,169,755	(3,379,050)	(351,184)
Total OPEB liability - beginning	<u>16,921,232</u>	<u>14,751,477</u>	<u>18,130,527</u>	<u>18,481,711</u>
Total OPEB Liability - Ending	<u>\$ 14,884,458</u>	<u>\$ 16,921,232</u>	<u>\$ 14,751,477</u>	<u>\$ 18,130,527</u>
Covered-employee payroll	\$ 14,938,812	\$ 12,233,133	\$ 12,233,133	\$ 14,782,465
Total OPEB liability as a percentage of covered-employee payroll	99.64%	138.32%	120.59%	122.65%

\* This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

**Notes to Schedule:**

Benefit changes: None

Assumption changes

**2017:**

Retirement age Age based rates (from 55 to age 70); previously, all active members are assumed to retire at the later of age 62 with 10 years of service or their normal retirement age.

**2015:**

Amortization method Level percentage of payroll, closed, previously open

Remaining amortization period 20 years, previously 10 years

Salary increases 3.5%, previously 4%

Investment rate of return 6.25%, previously 7.25%

Mortality RP-2000 Combined Healthy Mortality Table, with generational projection per Scale AA, previously RP-2000 Combined Healthy Mortality Table, with projection per scale AA to year of valuation plus 10 years.



**TOWN OF PLYMOUTH, CONNECTICUT**  
**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY**  
**TEACHERS RETIREMENT PLAN**  
**LAST FOUR FISCAL YEARS\***

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Town's proportion of the net OPEB liability	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the net OPEB liability	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net OPEB liability associated with the Town	<u>7,169,637</u>	<u>6,540,035</u>	<u>6,463,879</u>	<u>6,463,879</u>
Total	<u>\$ 7,169,637</u>	<u>\$ 6,540,035</u>	<u>\$ 6,463,879</u>	<u>\$ 6,463,879</u>
Town's covered payroll	\$ 10,553,667	\$ 10,896,793	\$ 10,553,667	\$ 10,553,667
Town's proportionate share of the net OPEB liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total OPEB liability	2.50%	2.08%	1.49%	1.49%

**Notes to Schedule**

Changes in benefit terms	None
Changes of assumptions	Based on the procedure described in GASB 75, the discount rate used to measure plan obligations for financial accounting purposes as of June 30, 2020 was updated to equal the Municipal Bond Index Rate as of June 30, 2020; Expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience; Long-term health care cost trend rates were updated; The percentages of participating retirees who are expected to enroll in the Medicare Supplement Plan and the Medicare Advantage Plan options were updated based on observed plan experience. Additionally, participants are no longer assumed to migrate from the Medicare Supplement Plan to the Medicare Advantage Plan after selecting an option; and, The Board adopted new assumptions as the result of an experience study for the five-year period ending June 30, 2019. The changes in assumptions are summarized below: - Decrease the annual rate of real wage increase assumption from 0.75% to 0.50%. - Decrease payroll growth assumption from 3.25% to 3.00%. - Rates of withdrawal, disability, retirement, mortality, and assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.
Actuarial cost method	Entry age
Amortization method	Level percent of payroll over an open period
Remaining amortization period	30 years
Asset valuation method	Market value of assets
Investment rate of return	3.00%, net of investment related expense including price inflation
Price inflation	2.75%

\* Notes:

- This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.
- The measurement date is one year earlier than the employer's reporting date

# **Combining and Individual Fund Statements and Schedules**

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## **General Fund**

## **GENERAL FUND**

The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund budget is legally adopted at the budget referendum. The General Fund utilizes the modified accrual basis of accounting.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**GENERAL FUND**  
**SUMMARIZED COMPARATIVE BALANCE SHEET**  
**JUNE 30, 2021 AND 2020**

	<u>2021</u>	<u>2020</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 9,105,055	\$ 7,027,368
Receivables:		
Property taxes receivable, net of allowance for uncollectible of \$200,000 in 2021 and 2020	605,767	654,247
Interest tax receivable	162,331	163,217
Intergovernmental	719	23,219
Other	26,033	26,713
Due from other funds	<u>1,491,929</u>	<u>1,744,981</u>
Total Assets	<u>\$ 11,391,834</u>	<u>\$ 9,639,745</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</b>		
Liabilities:		
Accounts and other payables	\$ 432,823	\$ 580,557
Due to other funds	<u>3,519,465</u>	<u>3,042,513</u>
Total liabilities	<u>3,952,288</u>	<u>3,623,070</u>
Deferred inflows of resources:		
Unavailable revenue - property taxes	626,513	669,916
Advance property tax collections	<u>14,782</u>	<u>14,782</u>
Total deferred inflows of resources	<u>626,513</u>	<u>684,698</u>
Fund Balance:		
Committed	100,000	100,000
Assigned:		
Encumbrances	733,634	1,078,347
Unassigned	<u>5,979,399</u>	<u>4,153,630</u>
Total fund balance	<u>6,813,033</u>	<u>5,331,977</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 11,391,834</u>	<u>\$ 9,639,745</u>

**TOWN OF PLYMOUTH, CONNECTICUT  
GENERAL FUND  
REPORT OF TAX COLLECTOR  
FOR THE YEAR ENDED JUNE 30, 2021**

Grand List as of October 1,	Uncollected Taxes July 1, 2020	Lawful Corrections		Transfers to Suspense	Net Amount Collectible	Collections				Uncollected Taxes June 30, 2021
		Additions	Deductions			Taxes	Interest and Lien Fees	Suspense Collection	Total	
2005	\$ 202	\$	\$	\$	\$ 202	\$	\$	\$	\$	\$ 202
2006	158				158			1,823	1,823	158
2007	158				158			2,082	2,082	158
2008	158				158			3,538	3,538	158
2009	162				162			2,225	2,225	162
2010	165				165			1,792	1,792	165
2011	137				137			957	957	137
2012	1,353				1,353			2,054	2,054	1,353
2013	1,847				1,847	517	280	4,388	5,185	1,330
2014	2,416				2,416	1,064	920	5,913	7,897	1,352
2015	4,110		1,036		3,074	1,414	907	6,918	9,239	1,660
2016	17,511	21,369	1,984		36,896	27,071	2,626	11,491	41,188	9,825
2017	227,081	619	3,710	(82,531)	141,459	93,011	37,147	4,141	134,299	48,448
2018	598,644	2,692	14,158		587,178	388,859	93,165		482,024	198,319
Total prior years	854,102	24,680	20,888	(82,531)	775,363	511,936	135,045	47,322	694,303	263,427
2019	31,104,834	35,849	217,911		30,922,772	30,380,432	138,825		30,519,257	542,340
Total	\$ 31,958,936	\$ 60,529	\$ 238,799	\$ (82,531)	\$ 31,698,135	\$ 30,892,368	\$ 273,870	\$ 47,322	\$ 31,213,560	\$ 805,767

## **Nonmajor Governmental Funds**



### **NONMAJOR GOVERNMENTAL FUNDS**

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The Special Revenue Funds utilize the modified accrual basis of accounting.

<b>Fund</b>	<b>Funding Source</b>	<b>Function</b>
Sewer Assessment	Special Assessment	Collection of old assessments levied for sewer connections
Water Assessment	Grants and General Fund appropriations	Collection of water assessments and asset construction/purchases
Dog Fund	Fees, GF Contribution	Operations of animal control and K9
Miscellaneous Contributions	Donations	Management of funds related to Fuel Bank, Small Wonders and trust fund income accounts.
ATM Fund	State and Federal grants	Police department drug and asset forfeiture fund and various police department grants and contributions
CDBG Loan	State and Federal grants	Loan administration by the Town and a third party contractor that benefit low and moderate income households for housing and commercial rehabilitation.
Open Space	Charges for Services	Purchase and procurement of open space pursuant to State Statutes and Town ordinances.
Economic Development	Sale of Land, GF Contribution	Grants to businesses and related expenses for expansion of economic development within the Town.
Police Extra Duty	Charges for Services	Accounts for extra duty hired police officers paid for by contractors.
Recreational Revolving	Charges for Services	Accounts for recreational activities and programs that are self supporting.
Historical Preservation	Charges for Services, Fees	Accounts for document and historic preservation and stated in the Connecticut General Statutes
Education Grants	State and Federal Grants, Donations	Providing additional educational opportunities.
School Cafeteria	Intergovernmental, Charges for Services	School cafeteria program in the Town school system.
Blight Fund	Fines Levied	Fund established for the administration of blighted properties.
Town Fund	Donations	Hospice to benefit local individuals
Small Cities	State and Federal grants	State/Federal administered loan/grant by the Town and a third party contractor that benefit low and moderate income households for housing and rehabilitation.
Student Activities Fund	Charges for Services	To provide students educational opportunities within school programs

Education Sinking Fund is used to account for the financial resources committed for the replacement of capital outlay for building and grounds for the Board of Education. The fund is funded by transfers from surplus funds in the General Fund at the end of the fiscal year from the Board of Education as approved by the Board of Finance. The fund value may not exceed 1% of the latest Board of Education's operating budget.

Debt Service Fund is used to account for the accumulation of resources for debt payments.

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

<b>Fund</b>	<b>Funding Source</b>	<b>Function</b>
Hillside Cemetery Trust	Trust Income, GF Contribution	To pay for the maintenance and operations of Hillside Cemetery
Plymouth Cemetery Trust	Trust Income, GF Contribution	To pay for the maintenance and operations of the Plymouth Cemetery
Terryville Public Library Trust	Trust Income, Intergovernmental	To assist the Terryville Library in its expansion of books for circulation and operations
Mercy J. Cone Trust	Trust Income	To assist the Terryville Library in its expansion of books for circulation and operations
St. Matthews Trust	Contributions	To pay for the maintenance of St. Matthews Cemetery

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TOWN OF PLYMOUTH, CONNECTICUT  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
JUNE 30, 2021

	Special Revenue								
	Sewer Assessment	Water Assessment	Dog Fund	Miscellaneous Contributions	ATM Fund	CDBG Loan Fund	Open Space	Student Activity Fund	Economic Development
ASSETS									
Cash and cash equivalents	\$	\$ 203,037	\$ 15,379	\$ 81,747	\$ 27,019	\$	\$ 26,494	\$ 198,254	\$ 5,000
Investments					6,098				
Restricted investments						49,561			
Receivables:									
Assessments/use charges		6,500							
Intergovernmental									
Loans									
Other									
Due from other funds	23,388	553,110	138,659				277,199		47,634
Total Assets	<u>\$ 23,388</u>	<u>\$ 762,647</u>	<u>\$ 154,038</u>	<u>\$ 81,747</u>	<u>\$ 33,117</u>	<u>\$ 49,561</u>	<u>\$ 303,693</u>	<u>\$ 198,254</u>	<u>\$ 52,634</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES									
Liabilities:									
Accounts payable	\$	\$	\$	\$	\$ 500	\$	\$	\$	\$
Due to other funds		2,366		494		38,842			
Unearned revenue									
Total liabilities	<u>-</u>	<u>2,366</u>	<u>-</u>	<u>494</u>	<u>500</u>	<u>38,842</u>	<u>-</u>	<u>-</u>	<u>-</u>
Deferred inflows of resources:									
Unavailable revenue - special assessments		6,500							
Unavailable revenue - loans receivable									
Total deferred inflows of resources	<u>-</u>	<u>6,500</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances:									
Nonspendable									
Restricted						10,719	303,693	198,254	
Committed	23,388	753,781	154,038	81,253	32,617				52,634
Total fund balances	<u>23,388</u>	<u>753,781</u>	<u>154,038</u>	<u>81,253</u>	<u>32,617</u>	<u>10,719</u>	<u>303,693</u>	<u>198,254</u>	<u>52,634</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 23,388</u>	<u>\$ 762,647</u>	<u>\$ 154,038</u>	<u>\$ 81,747</u>	<u>\$ 33,117</u>	<u>\$ 49,561</u>	<u>\$ 303,693</u>	<u>\$ 198,254</u>	<u>\$ 52,634</u>

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TOWN OF PLYMOUTH, CONNECTICUT  
 NONMAJOR GOVERNMENTAL FUNDS  
 COMBINING BALANCE SHEET (CONTINUED)  
 JUNE 30, 2021

	Special Revenue									Capital Project	Debt Service
	Police Extra Duty	Recreational Revolving	Historical Preservation	Small Cities	Education Grants	School Cafeteria	Blight Fund	Town Fund	Total	Education Sinking Fund	Debt Service Fund
ASSETS											
Cash and cash equivalents	\$ 530,169	\$	\$ 10,963	\$ 427,934	\$ 672,865	\$ 72,087	\$ 43,268	\$ 3,149	\$ 2,317,365	\$ 40,102	\$
Investments									6,098		
Restricted investments									49,561		
Receivables:											
Assessments/use charges									6,500		
Intergovernmental					764	90,425			91,189		
Loans				836,006					836,006		
Other	144,930					899			145,829		
Due from other funds		19,881	45,632	20,000			87,966		1,213,469	831,984	426,475
Total Assets	\$ 675,099	\$ 19,881	\$ 56,595	\$ 1,283,940	\$ 673,629	\$ 163,411	\$ 131,234	\$ 3,149	\$ 4,666,017	\$ 872,086	\$ 426,475
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES											
Liabilities:											
Accounts payable	\$	\$	\$	\$	8,319	\$	\$	\$	8,819	\$	\$
Due to other funds	404,770			33,098	141,286				620,856		
Unearned revenue					286,306				286,306		
Total liabilities	404,770	-	-	33,098	435,911	-	-	-	915,981	-	-
Deferred inflows of resources:											
Unavailable revenue - special assessments									6,500		
Unavailable revenue - loans receivable				836,006					836,006		
Total deferred inflows of resources	-	-	-	836,006	-	-	-	-	842,506	-	-
Fund balances:											
Nonspendable									-		
Restricted				414,836	237,718	163,411			1,328,631		426,475
Committed	270,329	19,881	56,595				131,234	3,149	1,578,899	872,086	
Total fund balances	270,329	19,881	56,595	414,836	237,718	163,411	131,234	3,149	2,907,530	872,086	426,475
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 675,099	\$ 19,881	\$ 56,595	\$ 1,283,940	\$ 673,629	\$ 163,411	\$ 131,234	\$ 3,149	\$ 4,666,017	\$ 872,086	\$ 426,475

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TOWN OF PLYMOUTH, CONNECTICUT  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET (CONTINUED)  
JUNE 30, 2021

	Permanent						
	Hillside Cemetery Trust	Plymouth Cemetery Trust	Terryville Public Library Trust	Mercy J. Cone Trust	St. Matthews Trust	Total	Total Nonmajor Governmental Funds
<b>ASSETS</b>							
Cash and cash equivalents	\$ 74,932	\$ 13,584	\$ 5,384	\$ 3,355	\$	\$ 97,255	\$ 2,454,722
Investments	27,702	346,843				374,545	380,643
Restricted investments	598,400		535,671	250,748		1,384,819	1,434,380
Receivables:							
Assessments/use charges						-	6,500
Intergovernmental						-	91,189
Loans						-	836,006
Other						-	145,829
Due from other funds			20,109		8,393	28,502	2,498,087
Total Assets	<u>\$ 701,034</u>	<u>\$ 360,427</u>	<u>\$ 561,164</u>	<u>\$ 254,103</u>	<u>\$ 8,393</u>	<u>\$ 1,885,121</u>	<u>\$ 7,847,356</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>							
Liabilities:							
Accounts payable	\$	\$	\$ 221	\$	\$	\$ 221	\$ 9,040
Due to other funds	16,018					16,018	634,531
Unearned revenue						-	286,306
Total liabilities	<u>16,018</u>	<u>-</u>	<u>221</u>	<u>-</u>	<u>-</u>	<u>16,239</u>	<u>929,877</u>
Deferred inflows of resources:							
Unavailable revenue - special assessments						-	6,500
Unavailable revenue - loans receivable						-	836,006
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>842,506</u>
Fund balances:							
Nonspendable	598,400		535,671	250,748		1,384,819	1,384,819
Restricted	86,616	360,427	25,272	3,355	8,393	484,063	2,239,169
Committed						-	2,450,985
Total fund balances	<u>685,016</u>	<u>360,427</u>	<u>560,943</u>	<u>254,103</u>	<u>8,393</u>	<u>1,868,882</u>	<u>6,074,973</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 701,034</u>	<u>\$ 360,427</u>	<u>\$ 561,164</u>	<u>\$ 254,103</u>	<u>\$ 8,393</u>	<u>\$ 1,885,121</u>	<u>\$ 7,847,356</u>

**TOWN OF PLYMOUTH, CONNECTICUT  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2021**

	Special Revenue								
	Sewer Assessment	Water Assessment	Dog Fund	Miscellaneous Contributions	ATM Fund	CDBG Loan Fund	Open Space	Student Activity Fund	Economic Development
Revenues:									
Charges for services	\$	\$ 48,496	\$ 9,663	\$	\$	\$	\$ 6,126	\$ 91,057	\$
Intergovernmental									
Income from investments				41	24	492			
Net change in fair value of investments									
Contributions				17,517			1,600		
Other									144,000
Total revenues	-	48,496	9,663	17,558	24	492	7,726	91,057	144,000
Expenditures:									
Current:									
General administration					960				123,000
Public safety			5,531						
Health and welfare				17,543					
Library									
Recreation									
Education								109,874	
Total expenditures	-	-	5,531	17,543	960	-	-	109,874	123,000
Excess (Deficiency) of Revenues over Expenditures	-	48,496	4,132	15	(936)	492	7,726	(18,817)	21,000
Other Financing Sources (Uses):									
Transfers in			3,250						
Transfers out									
Total other financing sources (uses)	-	-	3,250	-	-	-	-	-	-
Net Change in Fund Balances	-	48,496	7,382	15	(936)	492	7,726	(18,817)	21,000
Fund Balances at Beginning of Year	23,388	705,285	146,656	81,238	33,553	10,227	295,967	217,071	31,634
Fund Balances at End of Year	\$ 23,388	\$ 753,781	\$ 154,038	\$ 81,253	\$ 32,617	\$ 10,719	\$ 303,693	\$ 198,254	\$ 52,634

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**TOWN OF PLYMOUTH, CONNECTICUT**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED)**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	Special Revenue								Capital Projects	
	Police Extra Duty	Recreational Revolving	Historical Preservation	Small Cities	Education Grants	School Cafeteria	Blight Fund	Town Fund	Total	Education Sinking Fund
Revenues:										
Charges for services	\$ 1,043,229	\$	\$ 2,488	\$ 83,275	\$	\$ 22,585	\$ 32,674	\$	\$ 1,339,593	\$
Intergovernmental					1,206,973	382,692			1,589,665	
Income from investments									557	
Net change in fair value of investments									-	
Contributions									19,117	
Other									144,000	
Total revenues	<u>1,043,229</u>	<u>-</u>	<u>2,488</u>	<u>83,275</u>	<u>1,206,973</u>	<u>405,277</u>	<u>32,674</u>	<u>-</u>	<u>3,092,932</u>	<u>-</u>
Expenditures:										
Current:										
General administration			207	1,271			45		125,483	
Public safety	856,558								862,089	
Health and welfare									17,543	
Library									-	
Recreation		610							610	
Education					1,224,234	414,710			1,748,818	15,722
Total expenditures	<u>856,558</u>	<u>610</u>	<u>207</u>	<u>1,271</u>	<u>1,224,234</u>	<u>414,710</u>	<u>45</u>	<u>-</u>	<u>2,754,543</u>	<u>15,722</u>
Excess (Deficiency) of Revenues over Expenditures	186,671	(610)	2,281	82,004	(17,261)	(9,433)	32,629		338,389	(15,722)
Other Financing Sources (Uses):										
Transfers in									3,250	495,511
Transfers out	(65,320)	(8,750)							(74,070)	
Total other financing sources (uses)	<u>(65,320)</u>	<u>(8,750)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(70,820)</u>	<u>495,511</u>
Net Change in Fund Balances	121,351	(9,360)	2,281	82,004	(17,261)	(9,433)	32,629		267,569	479,789
Fund Balances at Beginning of Year	148,978	29,241	54,314	332,832	254,979	172,844	98,605	3,149	2,639,961	392,297
Fund Balances at End of Year	<u>\$ 270,329</u>	<u>\$ 19,881</u>	<u>\$ 56,595</u>	<u>\$ 414,836</u>	<u>\$ 237,718</u>	<u>\$ 163,411</u>	<u>\$ 131,234</u>	<u>\$ 3,149</u>	<u>\$ 2,907,530</u>	<u>\$ 872,086</u>

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**TOWN OF PLYMOUTH, CONNECTICUT  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED)  
FOR THE YEAR ENDED JUNE 30, 2021**

	Debt Service		Permanent						Total Nonmajor Governmental Funds
	Debt Service Fund	Hillside Cemetery Trust	Plymouth Cemetery Trust	Terryville Public Library Trust	Mercy J. Cone Trust	St. Matthews Trust	Total	Eliminations	
Revenues:									
Charges for services	\$	\$ 19,221	\$ 21,420	\$ 13,845	\$	\$	\$ 54,486	\$	\$ 1,394,079
Intergovernmental				3,912			3,912		1,593,577
Income from investments		10,050	5,587		3,393		19,030		19,587
Net change in fair value of investments		110,440	59,983	147,746	51,119		369,288		369,288
Contributions							-		19,117
Other							-		144,000
Total revenues	-	139,711	86,990	165,503	54,512	-	446,716	-	3,539,648
Expenditures:									
Current:									
General administration							-		125,483
Public safety							-		862,089
Health and welfare		39,640	24,187				63,827		81,370
Library				40,212	4,363		44,575		44,575
Recreation							-		610
Education							-		1,764,540
Total expenditures	-	39,640	24,187	40,212	4,363	-	108,402	-	2,878,667
Excess (Deficiency) of Revenues over Expenditures	-	100,071	62,803	125,291	50,149	-	338,314		660,981
Other Financing Sources (Uses):									
Transfers in		6,000					6,000	-	504,761
Transfers out							-	-	(74,070)
Total other financing sources (uses)	-	6,000	-	-	-	-	6,000	-	430,691
Net Change in Fund Balances	-	106,071	62,803	125,291	50,149	-	344,314		1,091,672
Fund Balances at Beginning of Year	426,475	578,945	297,624	435,652	203,954	8,393	1,524,568	-	4,983,301
Fund Balances at End of Year	\$ 426,475	\$ 685,016	\$ 360,427	\$ 560,943	\$ 254,103	\$ 8,393	\$ 1,868,882	\$ -	\$ 6,074,973

**TOWN OF PLYMOUTH, CONNECTICUT  
WATER ASSESSMENT FUND  
SCHEDULE OF WATER ASSESSMENT RECEIVABLE  
FOR THE YEAR ENDED JUNE 30, 2021**

<u>Due Date</u>	<u>Uncollected Balance July 1, 2020</u>	<u>Current Year Adjustments</u>	<u>Collections</u>	<u>Uncollected Balance June 30, 2021</u>
Water Line Assessment	\$ <u>42,257</u>	\$ <u>2,556</u>	\$ <u>38,313</u>	\$ <u>6,500</u>

**TOWN OF PLYMOUTH, CONNECTICUT  
SEWER OPERATING FUND  
SCHEDULE OF SEWER USE CHARGES RECEIVABLE  
FOR THE YEAR ENDED JUNE 30, 2021**

<b>Due Date</b>	<b>Uncollected Balance July 1, 2020</b>	<b>Current Year Use Charges and Adjustments</b>	<b>Collections</b>	<b>Uncollected Balance June 30, 2021</b>
October 1, 2020	\$	\$ 1,676,671	\$ 1,531,259	\$ 145,412
October 1, 2019	143,898	711	72,018	72,591
October 1, 2018	42,283	(308)	17,994	23,981
October 1, 2017	14,635		6,369	8,266
October 1, 2016	3,701		2,198	1,503
October 1, 2015	1,423		1,148	275
October 1, 2014	398		155	243
October 1, 2013	266		266	-
October 1, 2012	253		253	-
October 1, 2011	240		240	-
October 1, 2010	235		235	-
Total	\$ <u>207,332</u>	\$ <u>1,677,074</u>	1,632,135	\$ <u>252,271</u>
Interest and lien fees			<u>62,961</u>	
Total Collections			\$ <u>1,695,096</u>	

## **Statistical Section**

## Statistical Section Information

The objectives of statistical section information are to provide financial statement users with additional historical perspective, context and detail to assist in using the information in the financial statements, notes to financial statements and required supplementary information to understand and assess economic condition.

Statistical section information is presented in the following categories:

- *Financial trends information* is intended to assist users in understanding and assessing how financial position has changed over time.
- *Revenue capacity information* is intended to assist users in understanding and assessing the factors affecting the ability to generate *own-source revenues* (property taxes, charges for services, etc.).
- *Debt capacity information* is intended to assist users in understanding and assessing debt burden and the ability to issue additional debt.
- *Demographic and economic information* is intended 1) to assist users in understanding the socioeconomic environment and 2) to provide information that facilitates comparisons of financial statement information over time and among governments.
- *Operating information* is intended to provide contextual information about operations and resources to assist readers in using financial statement information to understand and assess economic condition.

The accompanying tables are presented in the above order. Refer to the Table of Contents for applicable page number locations.

Sources: Unless otherwise noted, the information in the tables is derived from the comprehensive annual financial reports for the relevant year.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
**(UNAUDITED)**

	FISCAL YEAR									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Governmental Activities:										
Net investment in capital assets	\$ 157,609,103	\$ 156,612,906	\$ 159,206,125	\$ 154,601,111	\$ 157,247,133	\$ 157,324,466	\$ 153,245,507	\$ 157,424,652	\$ 163,863,638	\$ 161,399,980
Restricted for:										
Perpetual care:										
Nonexpendable	447,043	376,702	368,235	463,919	478,004	112,351	84,488	84,491	86,850	71,900
Expendable	598,400	499,867	475,733	363,521	325,588	704,615	817,664	738,943	687,550	706,984
Libraries:										
Nonexpendable	37,020	41,791	42,092	48,786	53,575	44,681	42,999	40,553	38,234	24,092
Expendable	786,419	606,208	577,281	529,392	436,080	321,342	332,574	291,308	270,073	289,782
Debt service	426,475	426,475	205,536	205,536	205,536	205,536	205,533	205,530	19,860	19,860
Open space	303,693									
Other programs	198,254									
Grants	826,684									
Unrestricted	(19,890,902)	(18,646,780)	(21,826,316)	(4,849,563)	(7,425,872)	(5,081,858)	13,732,522	16,853,737	9,325,937	10,967,676
Total Net Position	\$ <u>141,342,189</u>	\$ <u>139,917,169</u>	\$ <u>139,048,686</u>	\$ <u>151,362,702</u>	\$ <u>151,320,044</u>	\$ <u>153,631,133</u>	\$ <u>168,461,287</u>	\$ <u>175,639,214</u>	\$ <u>174,292,142</u>	\$ <u>173,480,274</u>

Notes:

(1) Schedule prepared on the accrual basis of accounting.

**TOWN OF PLYMOUTH, CONNECTICUT  
CHANGES IN NET POSITION  
LAST TEN FISCAL YEARS  
(UNAUDITED)**

	FISCAL YEAR									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Expenses:										
Governmental activities:										
General government	\$ 5,353,334	\$ 5,991,197	\$ 4,321,900	\$ 4,888,571	\$ 6,819,627	\$ 6,661,824	\$ 5,412,485	\$ 4,951,895	\$ 5,344,207	\$ 4,721,379
Public safety	4,803,126	3,992,007	4,067,794	3,644,971	3,712,614	3,327,013	3,545,286	3,173,319	2,731,321	2,839,161
Public works	7,546,964	7,485,062	6,748,667	6,996,417	6,546,134	7,237,335	6,907,749	8,207,132	7,142,486	8,584,108
Health and welfare	414,933	245,955	283,431	274,696	296,369	361,225	414,831	480,436	470,324	257,151
Library	487,973	446,108	395,690	506,880	502,572	500,388	449,205	486,295	500,323	494,022
Recreation	236,595	293,424	291,532	290,241	290,445	292,027	285,825	268,241	279,488	207,751
Education	35,133,836	28,628,355	31,823,765	32,257,631	29,534,659	29,387,177	30,678,545	27,636,311	28,268,369	26,865,049
Land use	204,729	228,356	179,437	192,175	225,389	261,447	257,262	227,292	239,813	312,442
Interest expense	295,128	820,010	623,282	583,283	581,762	600,292	917,518	711,595	707,960	301,942
Total Expenses	54,476,618	48,130,474	48,735,498	49,634,865	48,509,571	48,628,728	48,868,706	46,142,516	45,684,291	44,583,005
Program Revenues:										
Governmental activities:										
Charges for services:										
General government	366,172	402,054	281,392	221,711	210,543	387,065	251,954	227,517	312,065	145,910
Public safety	1,067,467	447,202	721,528	583,014	801,636	642,647	748,413	330,358	185,007	207,184
Public works	1,965,798	1,679,881	1,676,149	1,565,551	1,559,204	1,584,771	1,699,786	1,598,798	1,745,884	1,566,852
Health and welfare	123,916	23,943	25,462	44,459	63,164	36,806	436,271	235,963	70,027	48,400
Library	13,990	6,813	10,799	4,818	12,484	12,297	17,047	16,391	12,709	13,092
Recreation	32,810	86,935	94,680	85,679	83,020	80,379	65,812	56,174	87,811	
Education	113,642	421,681	457,088	457,456	455,078	502,010	539,031	491,591	206,700	268,000
Land use	13,220	295,148	17,780	18,815	10,078	26,639	20,111	8,561	11,638	14,916
Operating grants and contributions	19,288,190	13,028,065	15,307,874	15,913,718	14,776,852	13,842,949	14,679,246	15,160,952	15,336,169	14,329,706
Capital grants and contributions	617,585	1,310,683	2,201,169	2,463,497	919,464	1,065,411	479,819	2,176,497	1,705,314	2,360,889
Total Program Revenues	23,602,790	17,702,405	20,793,921	21,358,718	18,891,523	18,180,974	18,937,490	20,302,802	19,673,324	18,954,949
Net Expenses:										
Governmental activities	(30,873,828)	(30,428,069)	(27,941,577)	(28,276,147)	(29,618,048)	(30,447,754)	(29,931,216)	(25,839,714)	(26,010,967)	(25,628,056)
General Revenues and Other Changes in Net Assets:										
Governmental activities:										
Property taxes	31,248,820	29,834,035	28,912,490	27,700,908	26,871,040	25,507,258	27,340,437	26,512,181	26,206,360	25,752,017
Grants and contributions not restricted to specific programs	62,810	208,096	875,042	471,148	272,821	307,281	412,420	484,554	525,354	439,693
Investment income (loss)	432,027	106,921	132,842	128,558	(2,090)	9,017	206,947	143,188	39,059	192,386
Miscellaneous	555,191	284,927	10,375	18,191	165,188	296,966	5,000	46,863	52,062	54,509
Special Item - Loss of Assets						268,349	(278,349)			
Total Governmental Activities	32,298,848	30,433,979	29,930,749	28,318,805	27,306,959	26,388,871	27,686,455	27,186,786	26,822,835	26,438,605
Changes in Net Position	\$ 1,425,020	\$ 5,910	\$ 1,989,172	\$ 42,658	\$ (2,311,089)	\$ (4,058,883)	\$ (2,244,761)	\$ 1,347,072	\$ 811,868	\$ 810,549

## Notes:

(1) Schedule prepared on the accrual basis of accounting.

TABLE 3

**TOWN OF PLYMOUTH, CONNECTICUT  
FUND BALANCES, GOVERNMENTAL FUNDS  
LAST TEN YEARS**

	FISCAL YEAR									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
General Fund:										
Committed	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$	\$	
Assigned	733,634	854,715	588,034	699,618	1,092,917	529,681	992,663	1,423,169	1,538,968	1,573,970
Unassigned	<u>5,979,399</u>	<u>2,898,442</u>	<u>1,683,452</u>	<u>808,790</u>	<u>380,632</u>	<u>1,643,638</u>	<u>1,787,337</u>	<u>2,163,609</u>	<u>1,853,353</u>	<u>1,655,273</u>
Total General Fund	<u>\$ 6,813,033</u>	<u>\$ 3,853,157</u>	<u>\$ 2,371,486</u>	<u>\$ 1,608,408</u>	<u>\$ 1,573,549</u>	<u>\$ 2,273,319</u>	<u>\$ 2,880,000</u>	<u>\$ 3,586,778</u>	<u>\$ 3,392,321</u>	<u>\$ 3,229,243</u>
All other governmental funds:										
Nonspendable	\$ 1,384,819	\$ 1,084,492	\$ 1,053,014	\$ 892,913	\$ 761,668	\$ 1,025,957	\$ 1,150,238	\$ 1,030,251	\$ 957,623	\$ 996,766
Restricted	2,239,169	1,986,153	1,548,968	1,682,404	1,793,260	1,273,106	1,125,932	1,170,858	714,644	611,598
Committed	4,658,641	2,962,830	2,910,265	2,941,080	4,013,535	2,761,606	6,119,718	7,054,130	1,223,419	675,281
Unassigned	<u>(147,033)</u>	<u>(303,462)</u>	<u>(6,615,572)</u>	<u>(1,355,144)</u>	<u>(833,312)</u>	<u>(532,996)</u>	<u>(257,087)</u>	<u>(314,363)</u>	<u>(5,937,009)</u>	<u>(4,117,933)</u>
Total all Other Governmental Funds	<u>\$ 8,135,596</u>	<u>\$ 5,730,013</u>	<u>\$ (1,103,325)</u>	<u>\$ 4,161,253</u>	<u>\$ 5,735,151</u>	<u>\$ 4,527,673</u>	<u>\$ 8,138,801</u>	<u>\$ 8,940,876</u>	<u>\$ (3,041,323)</u>	<u>\$ (1,834,288)</u>

Note 1: Schedule prepared on the modified accrual basis of accounting



TABLE 4

**TOWN OF PLYMOUTH, CONNECTICUT**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**

	FISCAL YEAR									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Revenues:										
Property taxes	\$ 31,292,223	\$ 29,888,998	\$ 29,097,402	\$ 27,981,899	\$ 27,131,451	\$ 27,022,201	\$ 28,144,326	\$ 26,663,027	\$ 25,774,406	\$ 24,976,767
Charges for services	3,676,261	2,660,036	2,946,777	5,405,065	4,130,283	3,862,075	3,638,031	3,701,765	4,201,083	2,335,496
Intergovernmental	15,555,236	16,262,778	16,568,306	16,308,914	14,970,413	14,780,217	15,055,668	16,680,953	15,871,373	17,235,099
Income on investments	432,027	105,528	130,696	125,886	(4,029)	7,698	205,582	141,246	36,949	186,848
Other revenues	724,988	1,141,048	328,028	319,600	519,683	755,419	349,582	322,587	637,964	311,708
Total revenues	<u>51,680,735</u>	<u>50,058,388</u>	<u>49,071,209</u>	<u>50,141,364</u>	<u>46,747,801</u>	<u>46,427,610</u>	<u>47,393,189</u>	<u>47,509,578</u>	<u>46,521,775</u>	<u>45,045,918</u>
Expenditures:										
General government	5,492,512	5,321,491	5,326,318	5,251,144	5,602,713	5,644,423	4,924,547	4,670,723	4,586,050	4,423,085
Public safety	3,968,218	3,542,381	3,680,398	3,376,115	3,377,382	3,272,085	3,262,566	2,835,741	2,527,326	2,579,324
Public works	4,368,312	4,169,922	4,359,616	4,331,371	4,446,052	6,298,937	4,829,757	4,600,298	4,630,873	5,183,968
Health and welfare	285,841	270,458	261,531	252,796	274,469	337,718	389,718	454,608	445,631	421,158
Library	463,571	438,094	399,400	488,457	499,400	481,312	471,414	480,379	477,896	466,395
Recreation	202,244	291,547	265,548	254,493	251,097	247,922	245,364	227,885	242,163	216,220
Board of Education	29,172,614	28,176,248	27,856,522	29,741,021	27,422,633	27,110,023	28,372,356	27,070,240	27,287,693	25,934,148
Land use	158,244	181,871	132,952	145,690	178,905	214,962	210,774	180,807	205,759	208,762
Capital outlay	1,549,296	3,735,544	8,519,097	5,207,975	2,403,027	4,293,021	6,021,445	3,062,731	4,015,792	3,249,573
Debt service:										
Principal	2,270,000	2,155,000	2,185,169	2,169,176	2,313,092	2,300,000	1,912,162	1,059,263	2,420,635	2,692,212
Interest	1,016,912	1,144,860	884,078	820,854	671,822	713,365	1,018,403	725,914	725,914	538,881
Total expenditures	<u>48,947,764</u>	<u>49,427,416</u>	<u>53,870,629</u>	<u>52,039,092</u>	<u>47,440,592</u>	<u>50,913,768</u>	<u>51,658,506</u>	<u>45,368,589</u>	<u>47,565,732</u>	<u>45,913,726</u>
Excess of revenue over (under) expenditures	<u>2,732,971</u>	<u>630,972</u>	<u>(4,799,420)</u>	<u>(1,897,728)</u>	<u>(692,791)</u>	<u>(4,486,158)</u>	<u>(4,265,317)</u>	<u>2,140,989</u>	<u>(1,043,957)</u>	<u>(867,808)</u>
Other financing sources (uses):										
Transfers in	1,575,003	848,863	636,611	789,965	840,713	843,225	978,380	2,288,414	1,167,315	1,488,000
Transfers out	(1,575,003)	(848,863)	(636,611)	(789,965)	(840,713)	(843,225)	(978,380)	(2,288,414)	(1,167,315)	(1,488,000)
Capital lease issuance		633,098	297,920	358,689						
Premium on debt issue		100,939					54,709	535,667		248,678
Issuance of bonds and loans		6,950,000			1,200,499		3,500,000	9,500,000		
Issuance of refunding bonds							3,665,000			9,820,000
Premium on refunding bonds							201,466			
Payment to escrow bond agent							(3,777,838)			(10,068,678)
Total other financing sources	<u>-</u>	<u>7,684,037</u>	<u>297,920</u>	<u>358,689</u>	<u>1,200,499</u>	<u>-</u>	<u>3,643,337</u>	<u>10,035,667</u>	<u>-</u>	<u>-</u>
Special Item - Loss of Assets						268,349	(278,349)			
Net Change in Fund Balances	<u>\$ 2,732,971</u>	<u>\$ 8,315,009</u>	<u>\$ (4,501,500)</u>	<u>\$ (1,539,039)</u>	<u>\$ 507,708</u>	<u>\$ (4,217,809)</u>	<u>\$ (900,329)</u>	<u>\$ 12,176,656</u>	<u>\$ (1,043,957)</u>	<u>\$ (867,808)</u>
Debt Service as a Percentage of Noncapital Expenditures	<u>6.9%</u>	<u>7.3%</u>	<u>6.5%</u>	<u>6.4%</u>	<u>6.6%</u>	<u>6.6%</u>	<u>6.4%</u>	<u>4.1%</u>	<u>7.1%</u>	<u>7.3%</u>

Note 1: Schedule prepared on the modified accrual basis of accounting

TABLE 5

**TOWN OF PLYMOUTH, CONNECTICUT**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**LAST TEN YEARS**  
(In Thousands)

Fiscal Year	Real Property			Personal Property	Motor Vehicle	Less Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Taxable Assessed Value As a Percentage of Actual Taxable Value (1)
	Residential	Commercial	Industrial							
2021	\$ 631,288	\$ 32,225	\$ 26,593	\$ 47,534	\$ 94,820	\$ 14,072	\$ 818,388	40.63	\$ 1,169,126	70%
2020	569,374	31,547	26,320	57,158	93,342	14,661	763,080	40.63	1,090,114	70%
2019	570,029	32,723	26,822	42,285	90,734	15,404	747,189	39.69	1,067,413	70%
2018 (2)	570,051	32,740	27,768	38,125	87,682	15,221	741,145	39.69	1,058,779	70%
2017	558,809	32,913	21,297	31,244	85,220	7,553	721,930	36.02	1,031,329	70%
2016	596,243	36,358	22,241	29,738	84,369	7,761	761,189	35.43	1,087,413	70%
2015	605,200	27,590	24,256	27,465	81,779	8,708	757,582	34.85	1,082,260	70%
2014	600,516	32,588	23,494	27,360	81,932	8,023	757,867	35.45	1,082,667	70%
2013 (3)	598,806	32,950	25,288	27,465	81,779	8,706	757,582	34.90	1,082,260	70%
2012	667,547	32,862	27,489	27,672	76,918	8,459	824,029	31.50	1,177,184	70%

Note: Assessed values for all real and personal property located within the Town on October 1, are included on the Grand List by the Assessor's office.

A Board of Assessment Appeals determines whether adjustments to the Assessor's list under appeal are warranted. Assessments are computed at 70% of market value. A revaluation of all property within the Town is required to be completed no less than every ten years.

- (1) Equalized Net Grand List is compiled by the State of Connecticut Office of Policy and Management as a factor in figuring aid to education and is produced by comparing sample sales of real estate, or market value, to the assessed value of the property on the Town books. The resulting sales assessment ratio is used to equalize grand lists for each Town/City in Connecticut. These computations usually take one year to compile.
- (2) Assessed values include adjustments made by certificates of corrections that were significant in nature.
- (3) Real Property revalued as of October 1, 2016
- (4) Real Property revalued as of October 1, 2011

TABLE 6

**TOWN OF PLYMOUTH, CONNECTICUT  
PRINCIPAL PROPERTY TAXPAYERS  
CURRENT YEAR AND NINE YEARS AGO**

Taxpayer	October 1, 2019			October 1, 2010		
	Taxable Assessed Value	Rank	Percentage Of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage Of Total Taxable Assessed Value
Connecticut Light & Power	\$ 15,511,780	1	2.0%	\$ 6,610,220	1	0.8%
Connecticut Water Company	6,412,660	2	0.8%	5,360,530	2	0.7%
Yankeegas	3,048,760	3	0.4%			
Roth Collections	2,905,000	4	0.4%	3,602,410	3	0.4%
City of Bristol Water Company	2,604,210	5	0.3%	2,604,210	5	
Senior Housing at Quail Hollow Inc.	2,306,850	6	0.3%	1,968,820	8	0.2%
Dimeo Terryville LLC	1,851,080	7	0.2%			
Cook Willow Realty Partnership	1,832,530	8	0.2%	2,241,190	6	0.3%
Inland Intermodal, LLC	1,811,530	9	0.2%			
Plymouth Village Apts LLC	1,542,450	10	0.2%			
Total	\$ <u>39,826,850</u>		<u>5.25%</u>	\$ <u>22,387,380</u>		<u>2.72%</u>

Source: Town of Plymouth Assessor

TABLE 7

**TOWN OF PLYMOUTH, CONNECTICUT  
PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS**

Fiscal Year Ended June 30,	Tax Rate In Mills	Taxes Levied For The Fiscal year	Collected Within the Fiscal Year of the Levy		Collection In Subsequent Years	Total Collections to Date	
			Amount	Percentage of Levy		Amount	Percentage of Levy
2021	40.63	\$ 29,763,561	\$ 30,024,430	100.88	\$ N/A	\$ 30,024,430	100.88
2020	40.63	30,739,655	30,157,284	98.11	519,932	30,677,216	99.80
2019	39.69	29,691,615	29,094,392	97.99	371,490	29,465,882	99.24
2018	39.69	28,810,622	28,244,598	98.04	476,697	28,721,295	99.69
2017	36.02	27,781,374	27,159,212	97.76	520,678	27,679,890	99.63
2016	35.43	27,003,100	26,429,209	97.87	444,830	26,874,039	99.52
2015	34.85	26,416,625	25,911,185	98.09	398,184	26,309,369	99.59
2014	35.45	26,796,701	26,084,373	97.34	500,163	26,584,536	99.21
2013	34.90	26,362,764	25,390,107	96.31	756,763	26,146,870	99.18
2012	31.50	25,865,788	24,797,984	95.87	805,518	25,603,502	98.99

Source: Tax Collector's Report; Comprehensive Annual Financial Report

TABLE 8

**TOWN OF PLYMOUTH, CONNECTICUT  
RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST TEN FISCAL YEARS**

<b>Fiscal Year</b>	<b>Governmental Activities</b>			<b>Total Primary Government</b>	<b>Ratio of Debt to Estimated Taxable Assessed Value</b>	<b>Debt Per Capita</b>
	<b>General Obligation Bonds</b>	<b>Notes Payable</b>	<b>Capital Leases</b>			
2021	\$ 17,374,667	\$	\$ 665,324	\$ 18,039,991	2.38%	\$ 1,546
2020	19,594,667		696,848	20,291,515	2.66%	1,750
2019	21,345,000	956,881	742,233	23,044,114	3.08%	1,938
2018	17,558,062	6,950,000	357,517	24,865,579	3.36%	2,122
2017	19,743,231	5,000,000	227,182	24,970,413	3.46%	2,131
2016	21,912,407			21,912,407	2.88%	1,865
2015	23,025,000			23,025,000	3.04%	1,949
2014	25,325,000	1,500,000		26,825,000	3.54%	2,252
2013	24,492,349	1,500,000		25,992,349	3.43%	2,150
2012	15,647,962	5,285,000		20,932,962	2.54%	1,711

Notes: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

**TOWN OF PLYMOUTH, CONNECTICUT**  
**SCHEDULE OF DEBT LIMITATION**  
**JUNE 30, 2021**

Total tax collections, including interest and lien fees for the year ended June 30, 2020	\$ 30,890,012
Reimbursement for loss of revenues: Tax relief for elderly - freeze	
Base	\$ <u>30,890,012</u>

	<b>General Purpose</b>	<b>Schools</b>	<b>Sewers</b>	<b>Urban Renewal</b>	<b>Pension Deficit</b>
Debt limitation:					
2-1/4 times base	\$ 69,502,527	\$	\$	\$	\$
4-1/2 times base		139,005,054			
3-3/4 times base			115,837,545		
3-1/4 times base				100,392,539	
3 times base					92,670,036
Total	<u>69,502,527</u>	<u>139,005,054</u>	<u>115,837,545</u>	<u>100,392,539</u>	<u>92,670,036</u>
Indebtedness:					
Bonds and notes payable	10,934,000	5,336,000	1,001,399		
Bond anticipated notes payable					
Bonds authorized-unissued	600,000	99,420 *	124,411		
Less: State of Connecticut building grants receivable					
Total	<u>11,534,000</u>	<u>5,435,420</u>	<u>1,125,810</u>	<u>-</u>	<u>-</u>
Debt Limitation in Excess of Outstanding and Authorized Debt	<u>\$ 57,968,527</u>	<u>\$ 133,569,634</u>	<u>\$ 114,711,735</u>	<u>\$ 100,392,539</u>	<u>\$ 92,670,036</u>

\*Bonds authorized and unissued have been reduced by State of Connecticut grant commitments in the amount of \$29,000,000.00

1. In no event shall total debt exceed seven times annual receipts from taxation. The maximum permitted under this formula would be \$216,230,084.
2. There is no overlapping debt for the Town of Plymouth.
3. Per Connecticut General Statutes, the Water loans are not included in the indebtedness amount.

TABLE 10

**TOWN OF PLYMOUTH, CONNECTICUT  
LEGAL DEBT MARGIN INFORMATION  
LAST TEN FISCAL YEARS**

	FISCAL YEAR									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Debt limitation	\$ 216,230,084	\$ 209,389,985	\$ 203,735,742	\$ 195,400,576	\$ 195,400,576	\$ 189,236,432	\$ 189,563,086	\$ 197,383,618	\$ 186,229,050	\$ 179,771,326
Total net debt applicable to limit	18,095,230	19,513,831	22,301,881	17,558,062	19,743,231	21,912,407	21,457,000	24,537,000	29,149,420	21,502,409
Legal Debt Margin	\$ <u>198,134,854</u>	\$ <u>189,876,154</u>	\$ <u>181,433,861</u>	\$ <u>177,842,514</u>	\$ <u>175,657,345</u>	\$ <u>167,324,025</u>	\$ <u>168,106,086</u>	\$ <u>172,846,618</u>	\$ <u>157,079,630</u>	\$ <u>158,268,917</u>
Total net debt applicable to the limit as a percentage of debt limit	<u>8.37%</u>	<u>9.32%</u>	<u>10.95%</u>	<u>8.99%</u>	<u>10.10%</u>	<u>11.58%</u>	<u>11.32%</u>	<u>12.43%</u>	<u>15.65%</u>	<u>11.96%</u>

Source: Annual financial reports - Schedule of Debt Limitation

Note: See Table 9 for calculation of current year debt limitation

TABLE 11

**TOWN OF PLYMOUTH, CONNECTICUT  
DEMOGRAPHIC AND ECONOMIC STATISTICS  
LAST TEN CALENDAR YEARS**

<b>Calendar Year</b>	<b>Population (1)</b>	<b>Per Capita Income (1)</b>	<b>Median Age (1)</b>	<b>School Enrollment (2)</b>	<b>Unemployment Rate (3)</b>
2021	11,671	\$ 23,244	44.8	1,298	8.50%
2020	11,598	38,455	43.5	1,368	9.7%
2019	11,888	34,297	43.5	1,470	4.3%
2018	11,718	33,602	41.9	1,475	5.0%
2017	11,718	32,522	41.9	1,500	5.6%
2016	11,749	32,522	41.9	1,519	6.5%
2015	11,813	31,511	41.9	1,578	6.7%
2014	11,914	28,564	41.2	1,583	6.7%
2013	12,089	28,564	41.2	1,610	8.7%
2012	12,235	28,564	41.2	1,648	10.5%

(1) Source: U.S. Department of Commerce, Bureau of Census, Census 2019 Quick Facts & City-data.com

(2) Source: Plymouth Board of Education

(3) Source: State Department of Labor - Local Area Unemployment Statistics (LAUS)



TABLE 12

**TOWN OF PLYMOUTH, CONNECTICUT  
PRINCIPAL EMPLOYERS  
CURRENT YEAR**

<b>2021</b>				
<b>Employer</b>	<b>Nature of Business</b>	<b>Employees</b>	<b>Rank</b>	<b>Percentage of Total Employment</b>
Town of Plymouth	Government	331	1	15.69%
Nutmeg Spice Co	Spices-Wholesale	125	2	5.92%
Cook Willow Convalescent Home	Convalescent facility	110	3	5.21%
Richard's Corporation	Construction	99	4	4.69%
Terryville Chevrolet	Car Dealership	47	5	2.23%
Phoenix Products	Pool Equipment Retailer	40	6	1.90%
Laurentano, Inc.	Manufacturing	38	7	1.80%
IGA Supermarket	Grocers-Retail	33	8	1.56%
Triem Industries	Manufacturer	31	9	1.47%
All Star Bus Company	Transportation	28	10	1.33%
The Learning Center	Daycare facility	25	11	1.18%
Elm Press	Commercial Printing	24	12	1.14%
Total		<u>2,110</u>		<u>41.80%</u>

Source: AdvanceCT formerly Connecticut Economic Resource Center

Source: Town of Plymouth

TABLE 13

**TOWN OF PLYMOUTH, CONNECTICUT  
FULL-TIME EQUIVALENT TOWN GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS**

Function/Program	Full-Time Equivalent Employees as of June 30,									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Mayor's Office	2	2	2	2	2	2	2	2	3	3
Public Safety	24	29	30	29	30	31	32	29	30	30
Public Health	-	-	-	-	1	1	1	1	1	1
Planning & Zoning	2	2	2	1	1	3	3	3	3	3
Finance and Accounting	3	3	3	3	3	3	3	3	3	3
Town Clerk	2	2	1	1	2	2	2	2	2	2
Town Assessor	1	1	1	1	1	1	2	1	1	1
Tax Collector	1	1	1	1	2	2	2	2	2	2
Recreation	3	3	3	3	3	3	3	3	3	3
Library	5	5	6	4	5	5	5	5	5	5
Public Works	13	13	12	12	15	15	17	16	16	18
Clerical	3	3	2	3						
Education	217	261	253	250	211	209	211	219	248	247
Water Pollution Control	6	6	6	6	6	6	6	6	6	6
Total	<u>282</u>	<u>331</u>	<u>322</u>	<u>316</u>	<u>282</u>	<u>283</u>	<u>289</u>	<u>292</u>	<u>323</u>	<u>324</u>

Source: Town of Plymouth Human Resources

TABLE 14

**TOWN OF PLYMOUTH, CONNECTICUT  
OPERATING INDICATORS BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS**

Function/Program	FISCAL YEAR									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
General government:										
Building permits issued	922	1,510	696	626	634	655	500	507	664	629
Birth Certificates Issued	110	92	95	97	92	115	115	113	135	105
Marriage Certificates	71	65	69	72	68	70	80	82	45	41
Police:										
Calls for Service	10,037	9,973	11,835	13,390	14,212	15,585	13,953	13,160	22,512	23,512
Criminal Arrests	213	202	308	344	276	282	259	259	331	278
Accidents	244	236	485	345	318	299	293	339	145	152
Fire:										
Emergency responses	504	422	384	405	386	350	331	364	401	391
Investigations/Inspections	360	381	321	343	354	328	612	317	185	194
Refuse collection:										
Guaranteed Tonnage	4,789	4,899	4,924	4,790	4,790	4,790	4,790	5,850	6,100	6,285
Parks and recreation:										
Number of Activities Offered	4	125	125	125	103	87	88	29	39	46
Library:										
Total Programs	660	346	297	296	390	422	417	437	341	344
Active Cardholders	2,542	2,748	3,074	2,938	3,249	3,438	3,552	3,770	4,930	5,098
Reference Questions	1,626	1,547	2,093	3,062	6,549	6,000	5,670	6,105	5,740	6,517
Volumes in Collection	63,410	65,019	68,167	41,751	62,511	62,252	61,149	61,597	63,216	64,000
Use of Public Computers	1,361	5,554	5,793	6,156	8,456	9,129	9,162	10,800	12,010	12,094
Public Works										
Street Resurfacing (miles)	1.36	2.26	2.81	3.66	4.86	16.53	6.70	8.80	4.50	1.20
Education										
School Enrollment	1,298	1,368	1,470	1,475	1,500	1,519	1,578	1,583	1,610	1,648
Wastewater:										
Average daily sewage treatment (millions of gallons daily)	0.98	1.09	1.19	0.90	0.66	0.64	0.77	0.77	0.99	0.99

Source: Various Town Departments

TABLE 15

**TOWN OF PLYMOUTH, CONNECTICUT  
CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS**

Function/Program	FISCAL YEAR									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol Zones	3	3	3	3	3	3	3	3	3	3
Police Cars	16	16	16	16	15	14	13	13	11	11
Fire stations:										
Stations	3	3	3	3	3	3	3	3	3	3
Fire Trucks	9	9	9	11	11	11	11	11	11	11
Rescue Boats	4	4	3	3	3	3				
Fire Vehicles	5	5	4	2	2	2				
Public Works:										
Streets (miles)	82.42	82.42	82.42	82.42	82.42	82.42	82.42	82.83	82.83	82.83
State Highways	12.42	12.42	12.42	12.42	12.42	12.42	12.42	12.42	12.42	12.42
Streetlights	1,428	1,428	1,428	1,428	1,428	1,428	1,428	1,186	1,186	1,186
Fire hydrants	310	310	308	308	308	308	308	241	241	238
Parks and recreation:										
Acres of Park Land (including water)	260	260	260	260	260	260	260	217	25	25
Acres of Water	55	55	55	55	55	55	55			
Basketball Courts	1	1	1	3	3	3	3	3	3	3
Playgrounds	3	3	3	4	4	4	4	6	6	6
Baseball/softball diamonds	1	1	1	2	2	2	2	5	5	5
Tennis Courts	2	2	2	2	2	2	2	4	4	4
Multiple Use Fields	2	2	2	5	5	5	6	6	6	6
Library:										
Public Library Locations	1	1	1	1	1	1	1	1	1	1
Private Library Locations				1	1	1	1	1	1	1
Education:										
Number of High Schools	1	1	1	1	1	1	1	1	1	1
Number of Middle School	1	1	1	1	1	1	1	1	1	1
Number of Elementary Schools	2	2	2	2	2	2	2	2	2	2
Water Pollution Control:										
Treatment capacity (millions per day)	2	2	1.75	1.75	1.75	1.75	1.75	1.75	1.75	1.75

Source: Various Town Departments

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**TOWN OF PLYMOUTH, CONNECTICUT**  
**STATE SINGLE AUDIT REPORT**  
**JUNE 30, 2021**



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**TOWN OF PLYMOUTH, CONNECTICUT  
STATE SINGLE AUDIT REPORT  
JUNE 30, 2021  
TABLE OF CONTENTS**

---

Independent Auditors' Report on Compliance for Each Major State Program; Report on Internal Control over Compliance; and Report on the Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act	1-3
Schedule of Expenditures of State Financial Assistance	4-5
Notes to Schedule of Expenditures of State Financial Assistance	6
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	7-8
Schedule of Findings and Questioned Costs	9-10



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR  
STATE PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE;  
AND REPORT ON THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL  
ASSISTANCE REQUIRED BY THE STATE SINGLE AUDIT ACT**

Members of the Board of Finance  
Town of Plymouth, Connecticut

**Report on Compliance for Each Major State Program**

We have audited the Town of Plymouth, Connecticut's compliance with the types of compliance requirements described in the Office of Policy and Management's *Compliance Supplement* that could have a direct and material effect on each of the Town of Plymouth, Connecticut's major state programs for the year ended June 30, 2021. The Town of Plymouth, Connecticut's major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its state programs.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of the Town of Plymouth, Connecticut's major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S. Sections 4-230 to 4-236). Those standards and the State Single Audit Act require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the Town of Plymouth, Connecticut's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However, our audit does not provide a legal determination of the Town of Plymouth, Connecticut's compliance.



### ***Opinion on Each Major State Program***

In our opinion, the Town of Plymouth, Connecticut, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2021.

### **Report on Internal Control over Compliance**

Management of the Town of Plymouth, Connecticut, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Town of Plymouth, Connecticut's internal control over compliance with the types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the State Single Audit Act, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of Plymouth, Connecticut's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance yet important enough to merit attention by those charged with governance.

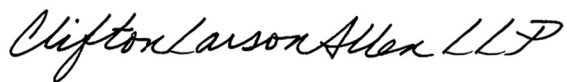
Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we did identify a certain deficiency in internal control over compliance, described in the accompanying schedule of findings and questioned costs as item 2021-001, that we consider to be a significant deficiency.

The Town of Plymouth, Connecticut's response to the internal control over compliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The Town of Plymouth, Connecticut's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the State Single Audit Act. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act**

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Plymouth, Connecticut, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Town of Plymouth, Connecticut's basic financial statements. We issued our report thereon dated September 16, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by the State Single Audit Act and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of state financial assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

**CliftonLarsonAllen LLP**

West Hartford, Connecticut  
September 16, 2022

**TOWN OF PLYMOUTH, CONNECTICUT  
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE  
FOR THE YEAR ENDED JUNE 30, 2021**

<b>State Grantor/Pass-Through Grantor/ Program Title</b>	<b>State Grant Program Core-CT Number</b>	<b>Expenditures</b>
<b>Department of Education</b>		
Child Nutrition State Match	11000-SDE64370-16211	\$ 5,915
Health Foods Initiative	11000-SDE64370-16212	11,048
Adult Education	11000-SDE64370-17030	17,324
School Breakfast Program	11000-SDE64370-17046	10,862
Magnet Schools	11000-SDE64370-17057	106,600
Total Department of Education		151,749
<b>Connecticut State Library</b>		
Connecticard Payments	11000-CSL66051-17010	291
Historic Document Preservation	12060-CSL66094-35150	-
Total Connecticut State Library		291
<b>Department of Transportation</b>		
Local Transportation Capital Program	13033-DOT57197-43584	33,572
Town Aid Road Grants-Municipal	12052-DOT57131-43455	124,115
Town Aid Road-STO	13033-DOT57131-43459	124,115
Total Department of Transportation		281,802
<b>Office of Early Childhood</b>		
Child Care Quality Enhancement	11000-OEC64845-16158	3,881
Early Care and Education	11000-OEC64845-16274	114,027
Smart Start	11000-OEC64845-16279	76,700
Total Office of Early Childhood		194,608

The accompanying notes are an integral part of this schedule

**TOWN OF PLYMOUTH, CONNECTICUT  
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE (CONTINUED)  
FOR THE YEAR ENDED JUNE 30, 2021**

<b>State Grantor/Pass-Through Grantor/ Program Title</b>	<b>State Grant Program Core-CT Number</b>	<b>Expenditures</b>
<b>Office of Policy and Management</b>		
Reimbursement Towns - Tax Loss on State Owned Property	11000-OPM20600-17004	\$ 5,936
Reimbursement Property Tax Disability Exemption	11000-OPM20600-17011	2,349
Property Tax Relief for Veterans	11000-OPM20600-17024	6,660
Local Capital Improvement	12050-OPM20600-40254	94,068
Neglected Cemetery Account	12060-OPM20600-35570	2,500
Municipal Purposes & Projects	12052-OPM20600-43587	<u>152,434</u>
Total Office of Policy and Management		<u>263,947</u>
<b>Department of Social Services</b>		
Medicaid	11000-DSS60000-16020	<u>48,302</u>
<b>Department of Emergency Services and Public Protection</b>		
Enhanced 911 Telecomm Fund	12060-DPS32741-35190	<u>64,476</u>
<b>Total State Financial Assistance Before Exempt Programs</b>		<u>1,005,175</u>
<b>Exempt Programs</b>		
<b>Department of Education</b>		
Education Cost Sharing	11000-SDE64370-17041-82010	9,794,339
Excess Cost - Student Based	11000-SDE64370-17047	<u>486,505</u>
Total Department of Education		<u>10,280,844</u>
<b>Office of Policy and Management</b>		
Grants To Towns	12009-OPM20600-17005	<u>33,955</u>
Total Exempt Programs		<u>10,314,799</u>
<b>Total State Financial Assistance</b>		<u>\$ 11,319,974</u>

The accompanying notes are an integral part of this schedule

**TOWN OF PLYMOUTH, CONNECTICUT  
NOTES TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE  
FOR THE YEAR ENDED JUNE 30, 2021**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Basis of Presentation**

The accompanying schedule of expenditures of state financial assistance (the Schedule) includes the state grant activity of the Town of Plymouth, Connecticut, under programs of the State of Connecticut for the year ended June 30, 2021. Various departments and agencies of the State of Connecticut have provided financial assistance through grants and other authorizations in accordance with the General Statutes of the State of Connecticut. Because the Schedule presents only a selected portion of the operations of the Town of Plymouth, Connecticut, it is not intended to, and does not, present the financial position, changes in fund balance, changes in net position or cash flows of the Town of Plymouth, Connecticut.

**Basis of Accounting**

The accounting policies of the Town of Plymouth, Connecticut, conform to accounting principles generally accepted in the United States of America as applicable to governmental organizations. The information in the Schedule is presented based upon regulations established by the State of Connecticut, Office of Policy and Management.

Expenditures reported on the Schedule are presented on the modified accrual basis of accounting. In accordance with Section 4-236-22 of the Regulations to the State Single Audit Act, certain grants are not dependent on expenditure activity and, accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule.

**NOTE 2 - LOAN PROGRAMS**

In accordance with Section 4-236-23(a)(4)(F) of the Regulations to the State Single Audit Act, the notes to the schedule of expenditures of state financial assistance shall include loans and loan activities. The following is a summary of the various loan program activity for the year ended June 30, 2021:

Department of Energy and Environmental Protection:

Clean Water Funds Loans:

<u>Issue Date</u>	<u>Interest Rate</u>	<u>Original Amount</u>	<u>Balance Beginning</u>	<u>Issued</u>	<u>Retired</u>	<u>Balance Ending</u>
5/1/2016	2.00%	\$ 1,200,499	\$ 904,667	\$ -	\$ 53,268	\$ 851,399



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Members of the Board of Finance  
Town of Plymouth, Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Plymouth, Connecticut, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Town of Plymouth, Connecticut's basic financial statements, and have issued our report thereon dated September 16, 2022.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Plymouth, Connecticut's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Plymouth, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Plymouth, Connecticut's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

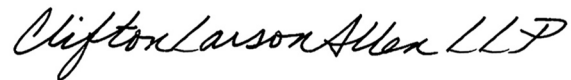
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Plymouth, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Plymouth, Connecticut's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Plymouth, Connecticut's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

**CliftonLarsonAllen LLP**

West Hartford, Connecticut  
September 16, 2022

**TOWN OF PLYMOUTH, CONNECTICUT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2021**

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**I. SUMMARY OF AUDITORS' RESULTS**

**Financial Statements**

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

- |   |           |                            |  |
|---|-----------|----------------------------|--|
| • Material weakness(es) identified?                   | _____ yes | <u>  X  </u> no            |  |
| • Significant deficiency(ies) identified?             | _____ yes | <u>  X  </u> none reported |  |
| Noncompliance material to financial statements noted? | _____ yes | <u>  X  </u> no            |  |

**State Financial Assistance**

Internal control over major programs:

- |   |                  |                     |  |
|---|------------------|---------------------|--|
| • Material weakness(es) identified?       | _____ yes        | <u>  X  </u> no     |  |
| • Significant deficiency(ies) identified? | <u>  X  </u> yes | _____ none reported |  |

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 4-236-24 of the Regulations to the State Single Audit Act?

  X   yes        no

The following schedule reflects the major programs included in the audit:

State Grantor and Program	State Core-CT Number	Expenditures
Department of Transportation:		
Town Aid Road - STO	13033-DOT57131-43459	\$ 124,115
Town Aid Road Grants - Municipal	12052-DOT57131-43455	124,115
Office of Policy and Management:		
Municipal Grants-In-Aid	12052-OPM20600-43587	152,434
Local Capital Improvement	12052-OPM20600-40254	94,068
Department of Education:		
Magnet Schools	11000-SDE64370-17057	106,600

Dollar threshold used to distinguish between type A and type B programs: \$ 200,000

**II. FINANCIAL STATEMENT FINDINGS**

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.



### **III. STATE FINANCIAL ASSISTANCE FINDINGS AND QUESTIONED COSTS**

#### **Finding No.**

#### **2021-001 – Special Reporting Requirement**

#### **Program**

Office of Policy and Management - Local Capital Improvement Program - 12050-OPM20600-40254

#### **Criteria**

Grantees are required to annually submit form OPM-DE-2017 to OPM within 90 days of the grantee's fiscal year end.

#### **Condition**

The form OPM-DE-2017 was submitted to OPM 218 days after the grantee's fiscal year end.

#### **Questioned Costs**

None noted

#### **Context**

Although the form OPM-DE-2017 was not submitted timely, it was determined to be submitted accurately.

#### **Cause**

The Grant Director lost track of the form due date.

#### **Effect**

The grantor was unable to monitor the program's progress and expenditures in a timely manner.

#### **Recommendation**

We recommend that the Town of Plymouth, Connecticut design controls to ensure compliance with reporting deadlines.

#### **Views of Responsible Officials**

Management agrees with the finding.



## **Town of Plymouth Finance Department**

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Phone: (860) 585-4008 Fax: (860) 585-4015  
Grace Zweig – Director of Finance  
[gzweig@plymouthct.us](mailto:gzweig@plymouthct.us)

### **SINGLE AUDIT CORRECTIVE ACTION PLAN** For the Fiscal Year Ended June 30, 2021

#### **To Government Officials:**

#### **SINGLE AUDIT FINDINGS:**

##### **Finding 2021-001**

Special Reporting Requirement

##### **Description of Finding**

The Town did not file its OPM-DE-2017 report for the Local Capital Improvement Program timely. The report was due within 90 days of the fiscal year end, however, was filed 218 days after.

##### **Statement of Concurrence or Nonconcurrence**

We agree that form OPM-DE-2017 was not filed timely.

##### **Corrective Action**

Management will ensure to file timely as has been in the past years.

##### **Name of Contact Person**

Grace Zweig, Director of Finance

##### **Projected Completion Date**

9/30/2022