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STATE EMPLOYEES RETIREMENT COMMISSION OFFICE OF THE STATE COMPTROLLER

55 ELM STREET HARTFORD, CONNECTICUT 06106 (203) 566-2126

January 23, 1992

Honorable John B. Larson President Pro Tempore, State Senate Honorable Richard J. Balducci Speaker, House of Representatives State Capitol Hartford, CT 06106

Dear Senator Larson and Representative Balducci:

On November 25, 1991, you were advised that under Connecticut General Statutes, Section 5-165a(a) the State Employees Retirement Commission had certified, on the basis of an actuarial determination, a funding requirement for the State Employees Retirement Fund (SERF) of \$444,243,379 during fiscal year 1992-1993.

Subsequent to the Commission's action, the State of Connecticut and the State Employees Bargaining Agent Coalition (SEBAC) reached a collective bargaining agreement which, in relevant part, provides as follows:

- a. The pension fund's liability for the early retirement program of 1989 shall be reamortized over a period of forty (40) years with payment to commence in the 1994-95 fiscal year.
- b. The pension fund's liability for the Early Retirement Incentive Program provided by this Agreement shall be amortized over a period of forty (40) years with payment to commence in the 1994-95 fiscal year.
- c. The employer's contribution for past service liability shall be reduced by \$215 million for the 1991-92 fiscal year.
- d. From July 1, 1992 forward, the remaining past service liability shall be amortized on the basis of a level dollars payment per year for a period of forty (40) years. The 1992-93 payments to the pension fund shall be based on this reamortization and not the valuation received in November 1991. Said payments may be modified by mutual agreement of the State and SEBAC as provided in paragraph 2 below.

Accordingly, the Commission at its December 19, 1991 meeting voted to obtain from its consulting actuaries, Milliman & Robertson, Inc., a report on the impact of the above-referenced SEBAC provisions on SERF's funding requirement for fiscal year 1992-1993. In that connection, the Commission on January 16, 1992 unanimously accepted from its actuaries the attached report, dated January 13, 1992, which reflects a 1992-1993 employer's contribution to SERF of \$426,338,628.

In the Commission's aforementioned November 25, 1991 letter, it was represented to you that the state will be reimbursed for a portion of SERF's 1992-1993 funding cost by the federal government and state funds other than the General Fund; specifically, \$56,000,000. However, the Accounting Systems Division of the State Comptroller's Office has advised the Commission that the revisions made by the SEBAC agreement in SERF's funding for 1991-1992 will produce a corresponding adjustment to 1992-1993 reimbursements which, as reflected in the attached January 22, 1992 memorandum, it now estimates at \$47,508,859.

Very truly yours,

STATE EMPLOYEES RETIREMENT COMMISSION WILLIAM, E. CURRY JR., SECRETARY EX OFFICIO

"O - 444 W

Steven Weinberger, Director Retirement Division

SW/md Enclosure

CC: Hon. Joseph H. Harper, Jr. Hon. William R. Dyson



MILLIMAN & ROBERTSON, INC.

Actuaries and Consultants

Three Corporate Place Bloomfield, Connecticut 06002 Telephone: 203/243-1138 Fax: 203/286-0564

January 13, 1992

Steven Weinberger Retirement Division Connecticut State Employees 55 Elm Street Hartford, CT 06106

Re: Revisions to the SERS June 30, 1991 Valuation Report

Dear Steve:

At your request, we have reviewed the recently negotiated agreement between the State and SEBAC as it relates to SERS. Several elements of the agreement have an impact on the State's fiscal year 1992-93 SERS contribution developed in our June 30, 1991 valuation. The negotiated agreement changes several elements of our calculations, which are summarized below:

- starting with costs for the 1992-93 fiscal year, the unfunded liability will be amortized over 40 years; the contribution certified in our valuation report dated November 12, 1991 utilized a 30 year amortization.
- no contribution will be made towards the liability for Retirement Incentive Bonus programs until the 1994-95 fiscal year.
- the State's past service contribution for the 1991-92 fiscal year will be reduced by \$215 million.

A related issue is the wage increase assumed to be effective July 1, 1991, reflecting overall merit plus cost of living increases. You give us your best guess on the overall rate; our valuation report dated November 12, 1991 assumed 8% across the board increases. At your direction we have lowered this rate to 5%.

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January 13, 1992 Steven Weinberger Page 2

These changes reduce the required contribution for fiscal year 1992-93 from the \$444.2 million we certified in our report dated November 12, 1991 to \$426.3 million. The sources of the overall decrease of \$17.9 million are as follows:

	30, 1991 valuation contribution ojected to July 1, 1992	\$444.2 million
•	decrease due to lower assumed salary increases for FY 91/92 (5% vs. 8%)	(14.3)
•	decrease due to change in amortization period (40 vs. 30 years)	(11.8)
•	increase due to \$215 million shortfall in State's contribution for FY 91/92	20.1
•	decrease due to postponement of funding the 1989 Retirement Incentive Bonus program until FY 94/95	(11.9)
	ribution (reflecting negotiations) projected July 1, 1992	\$426.3 million

We have taken several pages from our valuation report and added a column entitled "Addendum" which reflects these changes. Let us know if you think more supporting information is in order. We can also reissue the June 30, 1991 valuation report, if you desire.

Please call me if you have any questions.

Sincerely,

Withen

Althea A. Schwartz, F.S.A. Consulting Actuary

AAS/wif ltr01132.cse

cc: Gene Kalwarski

CONNECTICUT STATE EMPLOYEES RETIREMENT SYSTEM PRINCIPAL RESULTS

	Addendum	June 30, 1991 Valuation	% Chg
1. Active Membership - Number of Participants - Payroll - Average Pay	55,046	55,046	0.00
	1,956,585,318	1,956,585,318	0.00
	35,545	35,545	0.00
 2. Inactive Membership - Number of Vested Deferred Members - Number of Retired Members - Annual Retired Members Benefits - Average Annual Retired Member Benefit 	727	727	0.00
	23,779	23,779	0.00
	262,970,516	262,970,516	0.00
	11,059	11,059	0.00
ASSETS AND LIABILITIES 1. Assets - Market Value - Actuarial Value 2. Liabilities - Retired and Deferred Vested - Active Members - Total Liability	3,351,858,611*	3,351,681,110	0.01
	3,208,135,557*	3,207,958,056	0.01
	2,795,890,494	2,795,890,494	0.00
	3,095,767,881	3,186,796,701	(2.86)
	5,891,658,375	5,982,687,195	(1.52)
- Unfunded Liability EMPLOYER CONTRIBUTIONS 1. Contributions as a Percent of Projected Payroll	2,683,522,818	2,774,729,139	(3.29)
 Normal Cost Unfunded Liability Total Contribution % Contribution Dollars Projected to the following FY Normal Cost 	8.85% 11.70% 20.55% 183,658,575	8.86% 11.96% 20.82% 189,127,218	(2.89)
- Unfunded Liability - Total State Contribution	242,680,053	255,116,161**	(4.87)
	426,338,628	444,243,379	(4.03)

^{*} Change in wage increase assumption affects assets allocated to Newington Children's Hostipal.

^{**} Includes payment for Retirement Incentive Bonuses.
MILLIMAN & ROBERTSON, INC.

SYSTEM LIABILITIES

		ADDENDUM	JUNE 30, 1991 VALUATION
1.	Liability for Retired Members	\$2,780,344,628	\$2,780,344,628
2.	Liability for Deferred Vested Members	<u> 15,545,866</u>	<u>15,545,866</u>
3.	Total Inactive Liability	\$2,795,890,494	\$2,795,890,494
4.	Active Members Actuarial Liability	3,095,767,881	3,186,796,701
5.	Total System Actuarial Liability	\$ <u>5,891,658,375</u>	\$ <u>5,982,687,195</u>
6.	Actuarial Value of Assets	3,208,135,557	3,207,958,056
7.	Total System Unfunded Actuarial Liability	\$ <u>2,683,522,818</u>	\$ <u>2,774,729,139</u>

^{*} Does not reflect liability for the 1989 Retirement Incentive Bonuses.

PROJECTED UNIT CREDIT UNFUNDED LIABILITY TO JULY 1, 1992

		ADDENDUM	JUNE 30, 1991 VALUATION
1.	Unfunded Actuarial Liability 7-1-91	\$2,683,522,818	\$2,774,729,139*
2.	One Year's Interest at 8½%	228,099,440	235,851,977
3.	Normal Cost (FY 1991-92)	180,005,022	180,005,022
4.	Interest on Normal Cost	6,909,493	6,909,493
5.	Less State Payments	(149,378,194)	(376,236,846)**
6.	Less Federal Payments (expected)	(55,000,000)	(55,000,000)
7.	Less Employee Contributions	(33,809,953)	(33,809,953)
8.	Less Interest on Contributions	(9,142,852)	(17,850,821)
9.	Unfunded Actuarial Liability 7-1-92	\$ <u>2,851,205,774</u>	<u>\$2,714,598,011</u> *

^{*} Does not reflect liability for the 1989 Retirement Incentive Bonuses. (These monthly payments of \$988,211 will be paid for a three year period with a total outlay of about \$35.6 million or \$11.9 million on an annual basis.)

^{**} Assumes the full FY 1991-92 contribution will be made.

PROJECTED UNIT CREDIT TOTAL COSTS TO JULY 1, 1992

		ADDENDUM	JUNE 30, 1991 VALUATION
1.	Unfunded Actuarial Liability 7-1-92	\$2,851,205,774	\$2,714,598,011
2.	Amortization Period	40 years	30 Years
3.	Amortization Payment	242,680,053	243,257,509
4.	Employer Normal Cost	183,658,575	189,127,218
5.	Adjustment for Retirement Incentive Bonus	0	11,858,852
6.	Total Required Employer Contribution for Fiscal Year beginning 7-1-92	426,338,628	444,243,379
7.	Projected Payroll	\$2,074,383,636	\$2,133,651,858
8.	Total Employer Cost %	20.55%	20.82%

To:

Bernard McLoughlin

Chief Administrative Officer Office of the State Comptroller

35 Elm Street Hartford, Connecticut 06106

From:

Robert W. Kinnin, Assistant Director

Accounting Systems Division Office of the State Comptroller

55 Elm Street Hartford, Connecticut 06106

Date:

January 22, 1992

566-5337

The 1992-93 net General Fund appropriation for the State Employees Retirement System has been calculated at \$300,980,960. The detailed computation is shown on the attached worksheets.

This projection is based on certain facts and assumptions. Any changes to these facts and assumptions will impact the net requirement. The facts and assumptions used in the calculation are as follows:

- 1. This projection assumes full funding of the \$426,300,000 certified to the Retirement Commission by Milliman & Robertson, Inc., on January 13, 1992. This amount is to be considered the 1993 funding requirement per the current SEBAC agreement.
- 2. The 1992-93 SERS cost recovery rate of 20.59% is based on the calculation method being proposed by the federal government as a result of the recent SEBAC agreement. This method uses 1992-93 budget requests, 1992-93 estimated personal service expenditures and the roll-forward adjustment calculated using 1990-91 costs to project a 1992-93 fringe benefit cost recovery rate. The computation is detailed on the attachments. Any changes to the data used by whatever action will effect the rate computation.
- 3. The contribution reimbursement, based on 1992-93 budget, requested personal service appropriations with the exception of the offset labeled Federal Reimbursements. The personal service expenditure estimate for Federal Reimbursement is based on prior years experience. The estimated percentage of personal service expenditure subject to SERS reimbursement is based on the prior fiscal year's experience. Any changes to these estimates or to the level of funding would affect the amount of recoveries of the SERS contributions.

4. Additional refinements to our Fringe Benefit Cost Recovery Rate may be required by the Federal Government. These changes may have a negative impact on recoveries but will not be determined until their on-site visit in early February.

Robert W. Kinnin

Assistant Director

Accounting Systems Division

RWK:jrv Attachments

1992-93 SERS FRINGE BENEFIT COST RECOVERY RATE CALCULATION BASED ON METHOD PROPOSED BY THE FEDERAL GOVERNMENT

1990-91 SERS COST

GENERAL FUND CONTRIBUTIONS TRANSPORTATION FUND CONTRIBUTION FEDERAL AND OTHER FUND REIMBURSEMENTS OTHER STATUTORY RETIREMENTS JUDGES & COMPENSATION COMMISSIONERS HEALTH INSURANCE - RETIREES	192,216,908 16,600,000 55,000,000 925,092 10,850,675 57,889,622
TOTAL COST	333,482,297
1990-91 PERSONAL SERVICE EXPENDITURES	1,801,083,344
1992-93 ESTIMATED PERSONAL SERVICE EXPENDITURES (1990-92 P.S.9LUS 4.5% COLA)	1,882,132,094
1988-89 ROLLFORWARD ADJUSTMENT	(14,831,025)
1992-93 ESTIMATED SERS COSTS SERS CONTRIBUTIONS JUDGES AND COMPENSATION COMMISSIONERS OTHER STATUTORY HEALTH INSURANCE - RETIREES	426,300,000 7,900,000 1,120,216 70,782,465
TOTAL RATE CALCULATION 1990-91 SERS COST 1989-90 ROLLFORWARD ADJUSTMENT	506,102,681 333,482,297 (14,831,025)
TOTAL COST TO BE RECOVERED MAXIMUM POTENTIAL RECOVERIES	318,651,272 437,122,850
1992-93 ROLLFORWARD ADJUSTMENT 1992-93 ESTIMATED SERS COST	(118,471,57B) 506,102,681
TOTAL SERS COST PODL	387,631,103
1992-93 SERS FRINGE BENEFIT COST RECOVERY RATE (\$387,631,103 / \$1,882,132,094)	20.60%

22-Jan-92

1992-93 SERS RETIREMENT FUND APPROPRIATION REQUEST

TOTAL REQUIRED CONTRIBUTION LESS FEDERAL REIMBURSEMENTS LESS OFF-BUDGET AGENCIES LESS TRANSPORTATION FUND LESS HIGHER EDUCATION	\$426,300,000 \$47,508,859 \$4,522,481 \$27,835,979 \$45,451,722
TOTAL GENERAL FUND APPROPRIATION	\$300,980,960

STATE EMPLOYEES' RETIREMENT SYSTEM 1992-93 GENERAL FUND BUDGET REQUEST ADJUSTMENTS FOR REIMBURSEMENTS FROM OTHER FUNDS

REIMBURSING FUND	1992-93 P.S. BUDGET REQUEST	ESTIMATED PERCENTAGE SUBJECT TO SERS REIMBURSEMENT	PERSONAL SERVICE EXPENDITURE SUBJECT TO SERS REIMBURSEMENT	1992-93 ESTIMATED SERS RECOVERY RATE	1992-93 ESTINATED SERS CONTRIBUTION REIMBURSEMENT
HIGHER EDUCATION UNIVERSITY OF CONNECTICUT UCONN HEALTH CENTER CONN. STATE UNIVERSITY STATE TECHNICAL COLLEBES REGIONAL COMM. COLLEBES	\$137,386,847 \$54,079,636 \$97,748,213 \$18,185,345 \$67,326,479	53.61 74.80	7 \$18,603,395 7 \$62,177,638 7 \$13,602,638	20.59% 20.59% 20.59% 20.59% 20.59%	\$15,861,055 \$3,830,439 \$12,802,376 \$2,800,783 \$10,157,070
TOTAL					\$45,451,722
TRANSPORTATION FUND DEPT. OF TRANSPORTATION DEPT. OF MOTOR VEHICLES TOTAL	\$107,745,010 \$27,426,727			20.59% 20.59%	\$22,188,816 \$5,647,163 \$27,835,979
BANKING FUND	\$6,772,153	100.00)% \$6,772,1 5 3	20.59%	\$1,394,386
INSURANCE FUND	\$4,091,010		\$4,091,010	20.59%	\$842,339
WORKER'S COMP. COMM. FUND	\$5,023,771	100.0	\$5,023,771	20.59%	\$1,034,374
DPUC FUND	\$5,610,450	100.0)% \$5,610, 4 50	20.59%	\$1,155,192
CONSUMER COUNCIL FUND	\$467,068	3 100.0	0% \$467,068	20.59%	\$96,16 9
TOTAL					\$4,522,481
FEDERAL GRANTS AND FUNDS OTHER THAN THE GENERAL FUND	\$230,737,5 30	5 100.0	0% \$230,737,536	20.59%	\$47,50B,859