Analysis of Finance Advisory Committee Meeting Items

April 4, 2013 Agenda

OFFICE OF FISCAL ANALYSIS

Room 5200, Legislative Office Building Hartford, CT 06106 • (860) 240-0200 E-Mail: ofa@cga.ct.gov www.cga.ct.gov/ofa

OFA STAFF

Alan Calandro, Director

Christine Ashburn, Section Chief

	Elementary Education, Office of Higher Education, Town
Sarah Bourne, Principal Analyst	Education Grants
	Dept. of Developmental Services, Teachers' Retirement, Dept. of
Christina Gellman, Principal Analyst	Rehabilitation Services, Results Based Accountability
	Board of Regents for Higher Education, UConn, Banking,
Alan Shepard, Principal Analyst	Consumer Protection, Attorney General
Rachel Welch, Associate Analyst	Children and Families, Public Health, Medical Examiner, Tobacco Settlement Funds
	Michael Murphy, Section Chief
	Economic Development, Housing, Culture and Tourism, Results
Evelyn Arnold, Associate Analyst	Based Accountability
Don Chaffee, Principal Analyst	Budget Information System - Data Coordinator, State Comptroller
William Lederman, Associate Analyst	Budget Information System, Income Tax Modeling
Linda Miller, Principal Analyst	Treasurer, Debt Service, Bonding, Construction Services
	Tax Policy & Revenue Analysis, Dept. of Revenue Services,
Chris Wetzel, Associate Analyst	Spending Cap
	Chris Perillo, Section Chief Dept. of Social Services, UConn Health Center, Office of Health
Neil Ayers, Principal Analyst	Care Advocate, Department of Insurance
Dan Dilworth, Analyst I	Office of Policy & Mgmt., Dept. of Labor, Office of Protection and Advocacy, Grants to Towns (PILOTS, Pequot), Municipal Funds
Grant Gager, Analyst II	Emergency Services & Public Protection, Office of Government Accountability, Governor, Lt. Governor, Secretary of the State, Comm. On Human Rights & Opportunities
Grant Gager, Finalyst II	Environment, Agriculture, Legislative Agencies, Agriculture
Marcy Picano, Associate Analyst	Experiment Station
marcy really, resource maryst	Dept. of Administrative Services, State Personnel, Statewide
Kyle Rhude, Associate Analyst	Issues, Energy Issues/Energy Funds, Consumer Counsel,
	Rob Wysock, Section Chief
	Transportation Fund, Motor Vehicles, Dept. of Transportation,
Anne Bordieri, Analyst II	Military, Veterans' Affairs, Soldiers, Sailors, & Marines'
Jonathan Palmer, Analyst II	Corrections, Budget Information System

Jonathan Palmer, Analyst II	Corrections, budget information System
Phoenix Ronan, Associate Analyst	Criminal Justice, Judicial, Public Defender, Probate
	Dept. of Social Services, Mental Health and Addiction Services,
Emily Shepard, Principal Analyst	Psychiatric Security Review Board, Federal Funds
Holly Williams, Associate Analyst	Dept. of Social Services (Health Care), State Employee Fringe
	Benefits, Workers' Compensation

Administrative Staff	
Laurie L. Wysock, Sr. Executive Secretary	
Theresa Kelly, Senior Legislative Secretary	
Lisa Kiro, Staff Assistant/Fiscal Note Coordinator	

Legislative Office Building, Room 5200, Hartford, CT 06106 Phone: (860) 240-0200 E-Mail: <u>ofa@cga.ct.gov; www.cga.ct.gov/ofa</u>

Attorney General

		Proposed FAC Transfer			
Account	Original Appropriation	Prior Policy Actions ¹	FROM (Decrease)	TO (Increase)	Available Funding Post FAC Action
Personal Services	29,516,393	(405,045)	(390,208)	-	28,721,140
Other Expenses	940,920	-	-	390,208	1,331,128
		TOTAL	(390,208)	390,208	30,052,268

Funding is available for transfer from this account due to the following:

• <u>Personal Services</u> - \$390,208 is available due to not refilling vacancies and savings in other personnel related expenses.

Funding is needed in this account due to the following:

- <u>Other Expenses</u> \$390,208 is required due to ongoing expenses related to the tobacco settlement arbitration. These costs (approximated) include the following:
 - 1. Travel Expenses \$11,000
 - 2. Arbitrators Hearings \$100,000
 - 3. Arbitrators Outside Hearing time \$100,000
 - 4. Expert Economist \$40,000
 - 5. Expert Performance Auditor \$40,000
 - 6. Technical Support Expert \$20,000
 - 7. Equipment Support \$10,000
 - 8. States' Shared Expenses \$50,000
 - 9. Court Reporters Fee \$10,000
 - 10. Court Reporter Audio Feed \$10,000
 - Total \$391,000

Holdback and Lapses

The transfer from the Personal Services account will not affect the agency's ability to achieve the \$260,208 in holdbacks in this account.

Rescissions

The transfer from the Personal Services account will not affect the agency's ability to achieve the Governor's November 2012 rescission of \$300,000 in this account.

¹ Prior policy actions may include holdbacks (forced lapses), rescissions, and transfers.

Department of Transportation

		-	Proposed FA	C Transfer	
Account	Original Appropriation	Prior Policy Actions	FROM (Decrease)	TO (Increase)	Available Funding Post FAC Action
Rail Operations	145,588,220	-	(3,100,000)	-	142,488,220
Personal Services	148,127,154	555,504	(900,000)	-	147,782,658
Other Expenses	51,220,834	413,214	-	4,000,000	55,634,048
		TOTAL	(4,000,000)	4,000,000	345,904,926

Funding is available for transfer from these accounts due to the following:

- <u>Personal Services</u>- \$900,000 is available due to an anticipated reimbursement from FEMA associated with the October 2012 storm and delays in hiring. The department is estimating approximately \$1.0 million in reimbursement from FEMA.
- <u>Rail Operations</u>- \$3,100,000 is available due to increased passenger revenues and lower than budgeted costs on the New Haven Line, which has resulted in lower subsidy requirements to meet current service operations.

Funding is needed in these accounts due to the following:

- <u>Other Expenses</u>- The \$4,000,000 shortfall is due to:
 - 1. Unbudgeted contractual costs related to the February 2013 blizzard. The Department of Transportation used contractors with specialty equipment such as snow blowers and pay loaders to help with statewide clean up and snow removal. Also, the department performed snow removal on the roofs of DOT facilities. The total cost of the February blizzard was \$2.5 million.
 - 2. Higher than budgeted costs for motor vehicle fuel. The average price per gallon for diesel fuel has risen about 22 percent since June 2012 and the average price of gasoline has increased approximately 12 percent which has resulted in a shortfall in the Other Expenses account of \$1.0 million.
 - 3. Equipment maintenance and repair of the department's fleet. As a result of the intense winter conditions and the aging DOT fleet, the department has experienced higher than budgeted costs of \$2.0 million for equipment repair. The department was able to purchase 117 new plow trucks between FY 12 and FY 13. Currently, 251 trucks or 40 percent of the fleet are past the 12 year useful lifecycle.

Holdback and Lapses

There are not any holdbacks or lapses for this agency.

Rescissions

The transfer from the Personal Services account will not affect the agency's ability to achieve the Governor's December 2012 rescission authority of \$337,090.

Insurance Department

		Proposed FAC Transfer			
Account	Original Appropriation	Prior Policy Actions	FROM (Decrease)	TO (Increase)	Available Funding Post FAC Action
Fringe Benefits	9,440,147	-	(151,035)	-	9,289,112
Equipment	40,060	-	-	151,035	191,095
		TOTAL	(151,035)	151,035	9,480,207

Funding is available to transfer from these accounts due to the following:

• <u>Fringe Benefits</u> - \$151,035 is available due to lower expenditure trends than originally budgeted. As a special fund agency, costs of fringe benefits are budgeted within the department at the beginning of the fiscal year.

Funding is needed in these accounts due to the following:

• <u>Equipment</u> - \$151,035 is needed to equip an alternative facility for Insurance Department operation in the event of a disaster. The department has an agreement with Eastern Connecticut State University for office space and a data center. The funds requested here will allow the department to purchase and configure data center equipment. The funding should be one time in nature.

Holdback and Lapses

There are not any holdbacks or lapses for this agency.

Office of Governmental Accountability

		-	Proposed FAC Transfer		
Account	Original Appropriation	Prior Policy Actions	FROM (Decrease)	TO (Increase)	Available Funding Post FAC Action
Citizens' Election Fund			, , ,	, , ,	
Admin	2,128,549	(494,138)	(486,460)	-	1,147,951
Elections Enforcement					
Commission	1,006,720	423,383	-	486,460	1,916,563
		TOTAL	(486,460)	486,460	3,064,514

Funding is available for transfer from these accounts due to the following:

• <u>Elections Enforcement Fund Administration</u>- The State Elections Enforcement Commission is funded through two SIDs, Elections Enforcement Fund Administration and Elections Enforcement Commission. During the FY 13 budget revisions, funds in excess of requirements were placed in the Elections Enforcement Account.

Funding is needed in these accounts due to the following:

• <u>Elections Enforcement Commission</u>- The revised FY 13 appropriation was insufficient to cover personal service costs.

Holdback and Lapses

There are holdbacks of \$18,193 in the Elections Enforcement Fund Administration account and \$8,605 in the Elections Enforcement Commission account. This transfer will not affect the agency's ability to achieve these holdbacks.

Rescissions

The transfer from the Elections Enforcement Commission account will not affect the agency's ability to achieve the December 2012 rescission authority of \$26,460.

Deficiency Issues

There are not any deficiencies forecasted for this agency.

Office of Governmental Accountability

		_	Proposed FAC Transfer		
Account	Original Appropriation	Prior Policy Actions	FROM (Decrease)	TO (Increase)	Available Funding Post FAC Action
Other Expenses	275,288	(13,764)	(34,000)	-	227,524
Information Technology					
Initiatives	33,250	(1,662)	-	6,000	37,588
Office of State Ethics	1,293,638	(45,059)	-	28,000	1,276,579
		TOTAL	(34,000)	34,000	1,541,691

Funding is available for transfer from these accounts due to the following:

• <u>Other Expenses</u>- consolidation of back office services from the nine Office of Governmental Accountability divisions has been slower than planned. Thus, the Other Expense account has excess funds.

Funding is needed in these accounts due to the following:

- <u>Office of State Ethics</u>- The Office of State Ethics has set aside funds to assist in the legal defense of an employee. The Attorney General is providing assistance to the Office of State Ethics in this action and the funds are designated to cover ancillary costs that may arise.
- <u>Information Technology Initiatives</u>- The lobbyist registration system has experienced technical issues over the past several months which have required greater than anticipated resources to resolve.

Holdback and Lapses

There are holdbacks of \$11,058 in the Office of State Ethics account. This transfer will not affect the agency's ability to achieve this holdback.

Rescissions

The transfer from the Office of State Ethics account will not affect the agency's ability to achieve the December 2012 rescission authority of \$34,001.

Deficiency Issues

There are not any deficiencies forecasted for this agency.

Office of the Chief Medical Examiner

			Proposed FA	C Transfer	
Account	Original Appropriation	Prior Policy Actions	FROM (Decrease)	TO (Increase)	Available Funding Post FAC Action
Personal Services	4,317,148	31,143	(177,613)	-	4,170,678
Medicolegal Investigations	28,828	(1,441)	(27,387)	-	-
Other Expenses	684,544	-	-	205,000	889,544
		TOTAL	(205,000)	205,000	5,060,222

Funding is available for transfer from these accounts due to the following:

- <u>Personal Services</u> \$177,613 is available due to vacancies in Assistant Medical Examiner, Director of Toxicology and Laboratory Assistant positions, resulting in lower than anticipated expenditures.
- <u>Medicolegal Investigations</u> \$27,387 is available as no funds from this account have been expended to date and none are anticipated to be expended through the end of FY 13.

Funding is needed in these accounts due to the following:

• <u>Other Expenses</u> - The \$205,000 shortfall is a result of higher than budgeted expenditures for transportation of decedents and laboratory services. These costs are not related to the Newtown tragedy.

Holdbacks and Lapses

The transfers will not affect the agency's ability to meet holdbacks in the Personal Services account of \$42,730.

Public Defender Services Commission

Account	Original Appropriation	Prior Policy Actions	Proposed FA FROM (Decrease)	C Transfer TO (Increase)	Available Funding Post FAC Action		
Assigned Counsel - Child	Appropriation	Actions	(Decrease)	(increase)	T OST TAC ACTOR		
Protection	9,981,524	(1,243,463)	(1,500,000)	-	7,238,061		
Expert Witnesses	2,125,000	-	(200,000)	-	1,925,000		
Personal Services	37,618,994	234,184	(200,000)	-	37,653,178		
Contracted Attorneys							
Related Expenses	151,577	-	(60,000)	-	91,577		
Training And Education	95,219	-	(15,000)	-	80,219		
Assigned Counsel - Criminal	8,522,248	-	-	1,950,000	10,472,248		
Other Expenses	1,471,204	-	-	25,000	1,496,204		
	TOTAL (1,975,000) 1,975						

Funding is available for transfer from these accounts due to the following:

- <u>Personal Services</u> \$200,000 is available due to delayed hirings and freezing of vacant positions
- <u>Expert Witnesses</u> \$200,000 is available due to less than anticipated complicated cases that required costly expert witness testimony
- <u>Assigned Counsel Child Protection</u> \$1,500,000 is available due to the transition from a hourly compensation structure to a flat rate system, which has resulted in savings in child protection case billings.
- <u>Contracted Attorneys Related Expenses</u> \$60,000 is available due to overall lower costs in child protection cases
- <u>Training and Education</u> \$15,000 in Training and Education due to cancelation of the agency's Annual Meeting.

Funding is needed in these accounts due to the following:

- <u>Assigned Counsel Criminal</u> The \$1,950,000 shortfall is the result of 2 changes 1) implementation of a more efficient system to assign habeas cases and process the associated assigned counsel billing. As a result of this change, the backlog, previously up to a year, is almost eliminated but this has caused more bills to be paid this fiscal year. 2) In addition, funding is necessary due to on-going costly capital cases, most importantly the Racial Disparity litigation.
- <u>Other Expenses</u> \$25,000 is required due to the hiring of a contracted project manager for the agency's case management system integration with the CT Information Sharing System (CISS). *Holdbacks and Lapses*

The transfer from the Assigned Counsel - Child Protection account will not affect the agency's ability to achieve the \$44,806 in holdbacks and lapses in this account. *Rescissions*

The transfer from the Assigned Counsel - Child Protection account will not affect the agency's ability to achieve the Governor's November 2012 rescission of \$641,142 in this account.

Appendix A: Projected Account Balances for Agencies on This Agenda (After Proposed FAC Transfer(s))

Attorney General								
OriginalAvailableEstimatedEstimatedAppropriation2Funding3ExpendituresSurplus/(Deficiency)								
Personal Services	29,516,393	28,721,140	28,721,140	-				
Other Expenses	940,920	1,331,128	1,331,128	-				
Equipment 1 1 1								
Total	30,457,314	30,052,269	30,052,269	-				

Department of Transportation							
	Original Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)			
Personal Services	148,127,154	147,782,658	147,782,658	-			
Other Expenses	51,220,834	55,634,048	55,634,048	-			
Equipment	1,743,000	1,253,939	1,253,939	-			
Minor Capital Projects	332,500	272,139	272,139	-			
Highway and Bridge Renewal-							
Equipment	7,000,000	5,376,942	5,376,942	-			
Highway Planning And Research	3,105,000	3,105,000	3,105,000	-			
Rail Operations	145,588,220	142,488,220	142,488,220	-			
Bus Operations	138,989,614	138,989,614	138,989,614	-			
Tweed-New Haven Airport Grant	1,500,000	1,500,000	1,500,000	-			
ADA Para-transit Program	28,820,850	28,820,850	28,820,850	-			
Non-ADA Dial-A-Ride Program	576,361	576,361	576,361	-			
Pay-As-You-Go Transportation							
Projects	22,687,740	19,688,462	19,688,452	-			
Transit Improvement Program	1,905,532	-	-	-			
Total	551,596,805	545,488,233	545,488,233	-			

Insurance Department					
	Original Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Personal Services	13,642,468	13,642,468	13,642,468		
Other Expenses	2,022,453	2,022,453	2,022,453	-	
Equipment	40,060	191,095	191,095	-	
Fringe Benefits	9,440,147	9,289,112	9,289,112	-	
Indirect Overhead	472,973	472,973	472,973	-	
Total	25,618,101	25,618,101	25,618,101	-	

 ² Includes appropriated accounts from all appropriated funds.
 ³ Includes all anticipated and enacted holdbacks (forced lapses), rescissions, and transfers.

Office of Governmental Accountability					
	Original Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Personal Services	832,767	823,296	823,296		
Other Expenses	275,288	227,524	227,524		
Equipment	24,905	23,660	23,660		
Child Fatality Review Panel	95,010	95,010	95,010		
Information Technology Initiatives	33,250	37,588	37,588		
Citizens' Election Fund Admin	2,128,549	1,147,951	1,147,951		
Elections Enforcement Commission	1,006,720	1,916,563	1,916,563		
Office of State Ethics	1,293,638	1,276,579	1,276,579		
Freedom of Information Commission	1,712,235	1,652,595	1,652,595		
Judicial Review Council	144,952	137,704	137,704		
Judicial Selection Commission	90,620	86,090	86,090		
Office of the Child Advocate	567,465	542,615	542,615		
Office of the Victim Advocate	315,235	312,541	312,541		
Board of Firearms Permit Examiners	81,086	81,086	81,086		
Total	8,601,720	8,360,802	8,360,802		

Office of the Chief Medical Examiner				
	Original Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	4,317,148	4,170,678	3,933,239	237,439
Other Expenses	684,544	889,544	722,085	167,459
Equipment	15,500	14,726	14,726	-
Medicolegal Investigations	28,828	-	-	-
Total	5,046,020	5,074,948	4,670,050	404,898

Public Defender Services Commission					
	Original Appropriation	Available Funding	Estimated Expenditures	Estimated Surplus/(Deficiency)	
Personal Services	37,618,994	37,653,178	36,914,707	738,471	
Other Expenses	1,471,204	1,496,204	1,496,204	-	
Assigned Counsel - Criminal	8,522,248	10,472,248	10,472,248	-	
Expert Witnesses	2,125,000	1,925,000	1,485,904	439,096	
Training And Education	95,219	80,219	80,102	117	
Assigned Counsel - Child Protection	9,981,524	7,238,061	6,299,218	938,843	
Contracted Attorneys Related					
Expenses	151,577	91,577	89,226	2,351	
Family Contracted Attorneys/AMC	608,149	608,149	426,952	181,197	
Total	60,573,915	59,564,636	57,264,744	2,299,892	