

### STATE OF CONNECTICUT

### OFFICE OFPOLICY AND MANAGEMENT

November 19, 2010

The Honorable Nancy Wyman State Comptroller 55 Elm Street Hartford, Connecticut 06106

### Dear Comptroller Wyman:

The following information on the State's General Fund for fiscal year 2010-11 is provided in accordance with Section 4-66 of the General Statutes. In addition, an analysis of the Special Transportation Fund is included due to the significant nature of this fund. Estimates are as of October 31, 2010.

We are currently projecting a General Fund surplus of \$0.3 million, unchanged from last month's estimate. Revenue collections remain consistent with the October 15<sup>th</sup> consensus forecast reached between this Office and the Office of Fiscal Analysis pursuant to Public Act 09-214.

For this month's forecast, we continue to project that expenditures will exceed appropriations by \$177.3 million: \$233.4 million in deficient accounts offset by \$56.1 million in projected lapses. As was forecast last month, a number of deficiencies are related to difficulties in fully achieving budgeted savings for contracts and Other Expenses. These include:

- The Department of Public Works, which is anticipated to experience deficiencies totaling \$6.4 million in its Other Expenses, Management Services, and Rents and Moving Expenses accounts,
- The Department of Public Safety, which is experiencing a deficiency totaling \$8.4 million in its Other Expenses and Fleet Services accounts,
- The Department of Correction, which is anticipated to experience a deficiency of \$12 million in its Other Expenses account,
- The Department of Mental Health and Addiction Services' Other Expenses account, which is forecast to experience a shortfall of \$5.3 million, and
- The Department of Social Services, which is experiencing an Other Expenses deficiency of \$15 million.

We continue to forecast additional requirements for the Low Income Adults (LIA) population under Medicaid. As a result of stronger than forecast caseload and utilization growth for the LIA program, we are anticipating a deficiency of \$23.1 million in DMHAS' General Assistance Managed Care account. Expansion of the LIA program, growth in other components of Medicaid caseload and overly aggressive budgeted savings targets for the Medicaid program are reflected in the projected \$177.9 million deficiency in DSS' Medicaid account. Partially offsetting this DSS deficiency are lapses in a variety of DSS accounts totaling \$20.4 million.

We also continue to forecast deficiencies in two Judicial branch agencies. The Public Defender Services Commission is anticipated to end the year with a \$2.1 million deficiency: \$0.2 million in Other Expenses, \$0.2 million in the Special Public Defenders-Contractual account, \$1.0 million in the Special Public Defenders - Noncontractual account, and \$0.7 million in the Expert Witnesses account. A \$2.6 million shortfall is estimated in the Child Protection Commission's Contracted Attorneys account. In addition, we estimate a \$1.0 million deficiency in the Department of Administrative Services' Workers Compensation Claims account.

Partially offsetting these deficiencies are forecast lapses totaling \$23.6 million in the Office of the Treasurer's Debt Service accounts and \$7.5 million in the Department of Children and Families' Personal Services account.

An additional \$25 million is available in OPM's Reserve for Salary Adjustment account, primarily as a result of funds for FY 2010 non-bargaining unit salary increases which were not implemented and that carried-forward into FY 2011 pursuant to Sec. 32 of Public Act 09-3, June Special Session.

Finally, we continue to believe that achievement of \$50 million in savings for Enhancing Agency Outcomes is unrealistic given that the Legislature has not provided or endorsed a plan for accomplishing this lapse over the remaining seven months of the fiscal year.

It should be noted that our projections for the General Fund continue to assume no state resources will be provided to continue benefits under the Connecticut Energy Assistance Program when federal funding is exhausted. As you know, on September 22, 2010, the legislature modified the LIHEAP block grant allocation plan to reflect continuation of last year's benefit levels despite the potential for reduced federal funding this program year. Also, while we project that the FY 2011 General Fund budget is essentially in balance, we note that this balance relies on significant sources of revenue that will not be available in FY 2012, including the planned issuance of Economic Recovery Revenue Bonds, utilization of the FY 2010 surplus, utilization of the remainder of the Budget Reserve Fund, and the final year of enhanced federal stimulus funding.

In the Special Transportation Fund, revenues also reflect the consensus forecast mentioned above. Expenditure projections remain unchanged from last month. An annual operating surplus of \$5.4 million is projected, and we anticipate the fund balance at June 30, 2011 to be \$110.8 million.

It is important to note that while these projections are the best that can be made at this time, estimates may have to be adjusted to reflect changes in the economy, expenditure patterns and/or other factors as the year progresses.

Sincerely,

Brenda L. Sisco Acting Secretary

Summary November 22, 2010

# State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2011 As of October 31, 2010 (In Millions)

General Fund	
Balance - October 20, 2010	\$ 0.3
Revenues - No Change	0.0
Expenditures - No Change	 0.0
Balance - November 22, 2010	\$ 0.3
Special Transportation Fund Carry Forward FY 2009-10 Surplus Balance - October 20, 2010	\$ 105.4 5.4
Revenues - No Change	0.0
Expenditures - No Change	 0.0
Balance - November 22, 2010	\$ 110.8

# State of Connecticut General Fund Statement of Revenues, Expenditures, and Results of Operations Projected to June 30, 2011 As of October 31, 2010 (In Millions)

	General	Revised	
	Assembly	Estimates	Over/
	Budget Plan 1.	<u>OPM</u>	(Under)
REVENUE	<del></del>		<del></del>
Taxes	\$11,941.5	\$12,263.5	\$322.0
Less: Refunds	(1,019.8)	(979.6)	40.2
Taxes - Net	10,921.7	\$11,283.9	362.2
Other Revenue	1,202.7	1,206.3	3.6
Other Sources	5,543.0	5,444.6	(98.4)
TOTAL Revenue	\$17,667.4	\$17,934.8	\$267.4
EXPENDITURES			
Appropriations	\$17,963.5	\$17,963.5	\$0.0
Net Additional Requirements	0.0	233.4	233.4
Less: Estimated Lapses	(296.3)	(302.4)	(6.1)
TOTAL Expenditures	\$17,667.2	\$17,894.5	\$227.3
Balance from Operations	\$0.2	\$40.3	\$40.1
Miscellaneous Adjustments	0.0	(40.0)	(40.0)
Estimated Balance 6/30/11	<u>\$0.2</u>	<u>\$0.3</u>	<u>\$0.1</u>

<sup>1.</sup> P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

# State of Connecticut General Fund Revenue Estimates Projected to June 30, 2011 As of October 31, 2010 (In Millions)

TAXES	
Personal Income	\$6,810.0
Sales and Use	3,314.4
Corporation	660.5
Public Service Corporations	273.3
Inheritance and Estate	139.0
Insurance Companies	227.9
Cigarettes	402.5
Real Estate Conveyance	101.0
Oil Companies	109.7
Alcoholic Beverages	48.7
Admissions and Dues	35.1
Miscellaneous	141.4
TOTAL - TAXES	\$12,263.5
Less: Refunds of Taxes	(970.0)
R & D Credit Exchange	(9.6)
TOTAL - TAXES - NET	\$11,283.9
OTHER REVENUE	
Transfers - Special Revenue	\$291.0
Indian Gaming Payments	366.8
Licenses, Permits, Fees	241.5
Sales of Commodities and Services	35.8
Rents, Fines, Escheats	107.7
Investment Income	3.5
Miscellaneous	161.3
Refunds of Payments	(1.3)
TOTAL - OTHER REVENUE	\$1,206.3
OTHER SOURCES	
Federal Grants	\$4,157.0
Transfers to the Resources of the General Fund	1,354.1
Transfer from Tobacco Settlement Fund	102.9
Transfers to Other Funds	(169.4)
TOTAL - OTHER SOURCES	\$5,444.6
TOTAL - GENERAL FUND REVENUE	\$17,934.8

### State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2011 As of October 31, 2010

Department of Public Works	\$6,400,000
Department of Public Safety	8,400,000
Department of Mental Health & Addiction Services	28,400,000
Department of Social Services	172,500,000
Department of Correction	12,000,000
Public Defender Services Commission	2,100,000
Commission on Child Protection	2,600,000
DAS-Worker's Compensation Claims	1,000,000
Total	\$233,400,000

## State of Connecticut General Fund Estimated Lapses Projected to June 30, 2011 As of October 31, 2010

Reduce Outside Consultant Contracts-Legislative	\$ 492,305
General Personal Services Reduction-Legislative	476,000
General Other Expenses Reduction-Legislative	374,000
Legislative Unallocated Lapse	2,700,000
Reduce OE to FY 2007 Levels-Legislative	1,111,306
Personal Services Reductions-Legislative	1,205,311
DOIT Lapse-Legislative	25,175
Management Lapse- Legislative	903,521
Reduce Outside Consultant Contracts-Executive	91,874,920
General Personal Services Reduction-Executive	11,538,800
General Other Expenses Reduction-Executive	9,066,200
Reduce OE to FY 2007 Levels-Executive	30,888,694
General Personal Services Reduction-Judicial	1,985,200
General Other Expenses Reduction-Judicial	1,559,800
Reduce Outside Consultant Contracts-Judicial	2,632,775
Enhance Agency Outcomes	0
Estimated Unallocated Lapses	89,510,000
Department of Children and Families	7,500,000
Office of the State Treasurer - Debt Service	23,600,000
OPM - Reserve for Salary Adjustment	25,000,000
Total	\$ 302,444,007

### State of Connecticut 2010-11 General Fund Summary of Operations Per Letter to the Comptroller (In Millions)

	Budget Plan <sup>1.</sup>	July 2010	August 2010	September 2010	October 2010	November 2010	December 2010	January 2011	February 2011	March 2011	April 2011	May 2011	June 2011
REVENUE	\$17,667.4	\$17,865.5	\$17,865.5	\$17,934.8	\$17,934.8								
Appropriations	17,963.5	17,963.5	17,963.5	17,963.5	17,963.5								
Additional Requirements	0.0	171.7	171.2	233.4	233.4								
Less: Estimated Lapses	(296.3)	(246.3)	(263.8)	(302.4)	(302.4)								
TOTAL - Estimated Expenditures	17,667.2	17,888.9	17,870.8	17,894.5	17,894.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	0.2	(23.4)	(5.3)	40.3	40.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Compt.'s Misc. Adjustments/Rounding	0.0	(40.0)	(40.0)	(40.0)	(40.0)								
Estimated Balance 6/30/11	\$0.2	(\$63.4)	(\$45.3)	\$0.3	\$0.3	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

<sup>1.</sup> P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

### State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2011 As of October 31, 2010 (In Millions)

	General Assembly <u>Budget Plan</u> <sup>1.</sup>	Revised Estimates <u>OPM</u>	Over/ ( <u>Under)</u>
Surplus Carried Forward from 2009-10 <sup>2</sup>	\$101.2	\$105.4	\$4.2
REVENUE	\$ <b>7</b> 20.2	Ф <b>7</b> 22 0	<b>የ</b> ን 5
Taxes Less: Refunds of Taxes	\$720.3	\$723.8	\$3.5
Taxes - Net	<u>(6.9)</u> 713.4	<u>(7.2)</u> 716.6	(0.3)
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Other Revenue	466.6	465.7	(0.9)
TOTAL - Revenue	\$1,180.0	\$1,182.3	\$2.3
EXPENDITURES			
Appropriations	\$1,187.9	\$1,187.9	\$0.0
Additional Appropriations	0.0	0.0	0.0
Less: Estimated Lapses	(11.0)	(11.0)	0.0
TOTAL - Expenditures	\$1,176.9	\$1,176.9	\$0.0
Palance from Operations	<b>ድ</b> ጋ 4	ΦE 1	ድር 2
Balance from Operations	\$3.1	\$5.4	\$2.3
Miscellaneous Adjustments	0.0	0.0	0.0
Estimated Balance 6/30/11	\$ <u>104.3</u>	\$ <u>110.8</u>	\$ <u>6.5</u>

<sup>1.</sup> P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

<sup>2.</sup> Budget Plan as estimated by the Office of Policy and Management. Revised Estimates per the Comptroller's September 1, 2010 Letter.

### Statement 2T November 22, 2010

### State of Connecticut Special Transportation Fund Revenue Estimates Projected to June 30, 2011 As of October 31, 2010 (In Millions)

TAXES	
Motor Fuels	\$490.7
Oil Companies	165.3
Sales Tax DMV	67.8
TOTAL - TAXES	723.8
Less: Refunds of Taxes	(7.2)
TOTAL - TAXES - NET	\$716.6
OTHER REVENUE	
Motor Vehicle Receipts	\$224.7
Licenses, Permits, Fees	137.1
Interest Income	15.0
Federal Grants	5.8
Transfers (To)/From Other Funds	85.8
Refunds of Payments	(2.7)
TOTAL - OTHER REVENUE	\$465.7
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$1.182.3

### Statement 3T November 22, 2010

### State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2011 As of October 31, 2010

No Additional Requirements	\$0
Total	\$0

### Statement 4T November 22, 2010

State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2011 As of October 31, 2010

Unallocated Lapse Total

\$11,000,000 \$11,000,000