

June 20, 2024

The Honorable Sean Scanlon State Comptroller 165 Capitol Avenue Hartford, Connecticut 06106

Dear Comptroller Scanlon:

Section 4-66 of the General Statutes requires that my office provide information on the state's General Fund for Fiscal Year 2024. An analysis of the Special Transportation Fund is also provided here due to the significance of this fund.

FY 2024 Projection							
		((in millions)				
				Change in June Est.			
				Estimate - Variance			
		<u>May</u>	June	June vs. from			
General Fund	<u>Budget</u>	<u>Estimate</u>	<u>Estimate</u>	<u>May</u> <u>Budget</u>			
Revenues	\$22,505.3	\$22,528.5	\$ 22,559.8	\$ 31.3 \$ 54.5			
Expenditures	22,105.6	22,347.0	22,335.2	(11.8) 229.6			
Operating Results - Surplus/(Deficit)	\$ 399.7	\$ 181.5	\$ 224.6	\$ 43.1 \$ (175.1)			
Budget Reserve Fund							
Deposits		\$ 1,305.0	\$ 1,348.1	\$ 43.1			
Withdrawals		(1,874.6)	(1,874.6)	1			
Proj. Net Deposit/(Withdrawal) 6/30		\$ (569.6)	\$ (526.5)	\$ 43.1			
Special Transportation Fund			Ą				
Revenues	\$ 2,352.6	\$ 2,404.5	\$ 2,394.5	\$ (10.0) \$ 41.9			
Expenditures	2,148.4	2,121.8	2,117.5	(4.2) (30.9)			
Operating Results - Surplus/(Deficit)	\$ 204.2	\$ 282.8	\$ 277.0	\$ (5.8) \$ 72.8			
Proj. Fund Balance 6/30		\$ 961.9	\$ 956.1	\$ (5.8)			
Notes:							

^{1.} BRF withdrawal includes the transfer out of \$1,874.6 million in FY 2024 pursuant to Sec. 4-30a, CGS, as the FY 2023 ending balance exceeded the statutory 15% cap. This sum was deposited as additional contributions to the State Employees Retirement Fund and the Teachers' Retirement Fund.

General Fund

The adopted FY 2024 budget anticipated a \$399.7 million balance at year end -1.8% of General Fund appropriations. We currently project a surplus of \$224.6 million, \$175.1 million below the originally budgeted level and \$43.1 million above last month's forecast as a result of revenue and expenditure changes as noted below.

Budget Reserve Fund

Our forecast of the Budget Reserve Fund (BRF) balance is depicted below. We project that, after transfers out of the fund and into the State Employees and Teachers' Retirement Systems pursuant to the close-out of FY 2023 and transfers into the fund pursuant to the statutory volatility cap and the estimated FY 2024 operating surplus, the fund balance at the end of FY 2024 will be \$4.66 billion, or 21.1% of net General Fund appropriations for the current year. Based on the adopted FY 2025 budget, we anticipate that, during the close-out process for FY 2024, \$726.6 million will be transferred to the Budget Reserve Fund, bringing the BRF total to 17.7% of FY 2025 appropriations and the remaining \$621.5 million will be transferred to the State Employees Retirement Fund and/or the Teachers' Retirement Fund.

Budget Reserve Fund	
	(in millions)
BRF Starting Balance - FY 2024 (OSC 12/29/23)	\$ 5,190.4
Deposit to SERS/TRS pursuant to Sec. 4-30a, C.G.S. (OSC 12/29/23)	\$ (1,874.6)
Projected Operating Surplus - FY 2024 (OPM 6/20/24 Est.)	\$ 224.6
Volatility Cap Deposit - FY 2024 (OPM 6/20/24 Est.)	\$ 1,123.5
Estimated BRF Ending Balance - FY 2024	\$ 4,663.9
BRF as % of current year GF appropriations	21.1%

Revenues

Estimated revenues have been revised upward this month by \$31.3 million compared to last month's forecast. On the positive side, Refunds of Taxes has been reduced by \$25.0 million due to lower than expected Income Tax refunds. License, Permit, and Fee revenue has been revised upward by \$15.0 million due to positive activity across various accounts. Investment Income has been revised upward by \$15.0 million due to continued elevated interest rates and healthy cash balances. Escheat revenue continues to exceed expectations and therefore the forecast for Rents, Fines, and Escheats has been increased by \$12.0 million. On the negative side, Federal Grants has been revised downward by \$38.7 million due to additional requirements to cover the federal share of medical services, with a portion of this federal reimbursement now expected to be received in FY 2025. Inheritance and Estate taxes have also been revised downward by \$15.0 million. All other revenue changes net to a positive \$18.0 million.

Expenditures

We forecast that FY 2024 net expenditures, including amounts anticipated to be carried forward to FY 2025, will be \$229.6 million above the levels anticipated in the originally adopted budget, \$11.8 million lower than last month's estimate. We forecast no remaining shortfalls, with the exception of \$59.0 million in adjudicated claims. Statement 4, attached, lists estimated lapses, net of funds to be carried forward.

Special Transportation Fund

The adopted budget anticipated a \$204.2 million balance from operations. We currently forecast an operating balance of \$277.0 million, \$72.8 million above the budgeted figure and \$5.8 million less than last month's projection. We project that the Transportation Fund balance on June 30, 2024, will be \$956.1 million.

Revenues

Estimated revenues have been revised downward by \$10.0 million compared to last month's estimate. The largest change is in Oil Companies Tax, down \$15.0 million, as quarterly payments continue to fall short of their targets. Interest income has been revised upward by \$5.0 million due to elevated interest rates and healthy cash balances in the Fund.

Expenditures

In aggregate, expenditures are projected to be \$4.2 million below last month's projection and \$30.9 million below the level assumed in the adopted budget; no remaining shortfalls are projected. Statement 4T, attached, lists estimated net lapses by agency.

As the year nears its conclusion, these estimates will continue to be revised to reflect the impact of changes in the economy, expenditure patterns, and other factors.

Sincerely,

Jeffrey R. Beckham

ryk Bickham

Secretary

Attachments:

Summary Statements, FY 2024 Revenue and Expenditures

State of Connecticut Summary of Changes - FY 2024 General Fund and Special Transportation Fund Projected to June 30, 2024 As of May 31, 2024 (In Millions)

General Fund Balance from Operations - Prior Month		\$	181.5
Pevenue			
Revenues	(15.0)		
Inheritance & Estate Refund of Taxes	(15.0) 25.0		
	25.0 15.0		
Licenses, Permits, Fees	12.0		
Rents, Fines, Escheats Investment Income	15.0		
Federal Grants			
	(38.7)		24.2
All Other Changes (Net)	18.0		31.3
Expenditures			
Additional Requirements	0.0		
Estimated Lapses	(3.0)		
Miscellaneous Changes	14.8		11.8
Operating Surplus - FY 2024			224.6
Budget Reserve Fund		Φ	5.400.4
Fund Balance as of June 30, 2023	(4.074.0)	\$	5,190.4
Deposit to SERS/TRS Pursuant to Sec. 4-30a, CGS	(1,874.6)		
Volatility Cap Deposit	1,123.5		
FY 2024 Est. Balance from Operations	224.6		(526.5)
Estimated Fund Balance - June 30, 2024		\$	4,663.9
Fund Balance as Percentage of FY 2024 General Fund		Ψ	21.1%
Special Transportation Fund			
Fund Balance as of June 30, 2023		\$	679.1
Balance from Operations - Prior Month			282.7
Revenues			
Oil Companies Tax	(15.0)		
Interest Income	5.0		(10.0)
Expenditures			
Additional Requirements	0.0		
Estimated Lapses	4.2		
Miscellaneous Changes	0.0		4.2
Estimated Fund Balance - June 30, 2024		\$	956.1

State of Connecticut General Fund Statement of FY 2024 Revenues, Expenditures, and Results of Operations Projected to June 30, 2024 As of May 31, 2024 (In Millions)

	А	General Assembly Aget Plan ^{1.}		Revised Estimates OPM		Over/ Jnder)
REVENUE						
Taxes	\$	22,060.7	\$	22,370.9	\$	310.2
Less: Refunds		(2,078.6)		(2,155.6)		(77.0)
Taxes - Net	\$	19,982.1	\$	20,215.3	\$	233.2
Other Revenue		1,502.9		1,718.7		215.8
Other Sources		1,020.3		625.8		(394.5)
TOTAL Revenue	\$	22,505.3	\$	22,559.8	\$	54.5
EVENDITUDES						
EXPENDITURES	\$	22,239.3	ф	22,239.3	\$	
Initial Current Year Appropriations	Ф	22,239.3	Φ	•	Ф	-
Prior Year Appropriations Continued to FY 2024 ²	_	00.000.0	Φ.	829.3	_	829.3
TOTAL Initial and Continued Appropriations	\$	22,239.3	\$	23,068.6	\$	829.3
Appropriation Adjustments	Ф.	-	Φ.	89.3	\$	89.3
TOTAL Adjusted Appropriations	ф	22,239.3	Ф	23,157.8	Ф	918.5
Net Additional Expenditure Requirements				59.0		59.0
Estimated Appropriations Lapsed		(133.7)		(52.3)		81.4
Estimated Appropriations to be Continued to FY 2025 ²		, ,		(249.9)		(249.9)
TOTAL Estimated Expenditures	\$	22,105.6	\$	22,914.6	\$	809.0
Net Change in Fund Balance - Continuing Appropriations				(579.4)		(579.4)
Miscellaneous Adjustments/Rounding				-		-
Net Change in Unassigned Fund Balance - 6/30/2024	\$	399.7	\$	224.6	\$	(175.2)

^{1.} P.A. 23-204. Note that CGS Sec. 2-33c limits appropriations to 98.75% of General Fund revenue. As a result, the \$399.7 million budgeted surplus is comprised of \$281.3 million due to this 98.75% limitation, plus an additional \$118.4 million operating surplus.

^{2.} CGS Sec. 4-89 and other statutory provisions.

State of Connecticut General Fund FY 2024 Revenue Estimates Projected to June 30, 2024 As of May 31, 2024 (In Millions)

	(
		General Assembly Budget Plan ^{1.}			Revised stimates OPM	Over/ (Under)		
TAXES								
Personal Income - Withholding		\$	8,380.9	\$	8,633.8	\$	252.9	
Personal Income - Estimates and Finals		Ť	2,642.4	•	2,997.5		355.1	
Sales and Use			5,299.5		4,979.5		(320.0)	
Corporation			1,514.5		1,544.5		30.0	
Pass-through Entity Tax			1,815.6		1,905.9		90.3	
Public Service Corporations			291.6		343.9		52.3	
Inheritance and Estate			178.1		118.1		(60.0)	
Insurance Companies			262.8		297.3		34.5	
Cigarettes			276.4		253.9		(22.5)	
Real Estate Conveyance			287.7		272.7		(15.0)	
Alcoholic Beverages			78.4		78.4		-	
Admissions and Dues			31.0		38.5		7.5	
Health Provider Tax			956.4		886.0		(70.4)	
Miscellaneous			45.4		20.9		(24.5)	
TOTAL - TAXES		\$	22,060.7	\$	22,370.9	\$	310.2	
Less: Refunds of Taxes			(1,879.5)		(1,954.5)		(75.0)	
Earned Income Tax Credit			(191.6)		(191.6)		-	
R & D Credit Exchange			(7.5)		(9.5)		(2.0)	
TOTAL - TAXES - NET		\$	19,982.1	\$	20,215.3	\$	233.2	
OTHER REVENUE								
Transfers - Special Revenue		\$	406.5	\$	377.5	\$	(29.0)	
Indian Gaming Payments			283.7		305.4		21.7	
Licenses, Permits, Fees			356.5		371.5		15.0	
Sales of Commodities and Services			16.9		17.9		1.0	
Rents, Fines, Escheats			172.9		268.5		95.6	
Investment Income			198.9		293.9		95.0	
Miscellaneous			153.2		179.7		26.5	
Refunds of Payments			(85.7)		(95.7)		(10.0)	
TOTAL - OTHER REVENUE		\$	1,502.9	\$	1,718.7	\$	215.8	
OTHER SOURCES								
Federal Grants		\$	1,867.8	\$	2,033.5	\$	165.7	
Transfer from Tobacco Settlement Fund			108.4		99.0		(9.4)	
Transfers From/(To) Other Funds			(272.7)		(383.2)		(110.5)	
Transfers to BRF - Volatility Adjustment ²			(683.2)		(1,123.5)		(440.3)	
TOTAL - OTHER SOURCES		\$	1,020.3	\$	625.8	\$	(394.5)	
TOTAL - GENERAL FUND REVENUE		\$	22,505.3	\$	22,559.8	\$	54.5	

^{1.} Sec. 397 of P.A. 23-204.

^{2.} The volatility cap for FY 2024 is \$3,779.9 million. Total revenue from the Estimates and Finals portion of the Personal Income Tax and the Pass-through Entity Tax that exceeds the volatility cap will be deposited into the Budget Reserve Fund.

State of Connecticut - General Fund FY 2024 Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2024 As of May 31, 2024

State Comptroller - Miscellaneous	\$ 59,000,000
Total	\$ 59,000,000

52,321,862

State of Connecticut General Fund Estimated FY 2024 Lapses Projected to June 30, 2024 As of May 31, 2024

Unallocated Lapse Unallocated Lapse - Judicial	\$ -
Reflect Historical Staffing	_
Legislative Management	3,083,500
Auditors of Public Accounts	250,000
Commission on Women, Children, Seniors, Equity and Opportunity	30,000
Governor's Office	370,000
Elections Enforcement Commission	150,000
Office of State Ethics	30,000
Freedom of Information Commission	350,000
State Treasurer	175,000
Office of Governmental Accountability	238,000
Department of Administrative Services	1,000,000
Attorney General	900,000
Department of Emergency Services and Public Protection	900,000
Military Department	110,822
Department of Consumer Protection	1,000,000
Department of Labor	100,887
Commission on Human Rights and Opportunities	218,070
Department of Agriculture	600,000
Department of Economic and Community Development	800,000
Agricultural Experiment Station	50,000
Department of Public Health	834,075
Office of Health Strategy	2,750,000
Department of Developmental Services	100,000
Department of Aging and Disability Services	1,510,000
Department of Education	1,767,295
Office of Higher Education	374,011
Teachers' Retirement Board	310,000
Department of Correction	2,130,549
Department of Children and Families	6,618,874
Public Defender Services Commission	500,000
Debt Service - State Treasurer	21,392,057
State Comptroller - Fringe Benefits	3,438,898
Workers' Compensation Claims - DAS	239,824

Total

State of Connecticut FY 2024 General Fund Monthly Summary of Operations (In Millions)

										Revised			
	Budget	July	August	September	October	November	December	January	February	March	April	May	June
	Plan 1.	2023	2023	2023	2023	2023	2023	2024	2024	2024	2024	2024	2024
REVENUE	\$22,505.3	\$ 22,505.3	\$22,586.8	\$ 22,586.8	\$ 22,529.7	\$ 22,529.7	\$ 22,499.9	\$ 22,499.9	\$22,443.2	\$ 22,613.5	\$ 22,528.5	\$ 22,559.8	
Appropriations	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,328.6	22,328.6	
Additional Requirements	0.0	9.5	196.7	269.1	270.2	260.9	284.8	287.7	312.1	331.5	56.0	59.0	
Less: Estimated Lapses	(133.7)	(133.7)	(133.7)	(133.7)	(133.7)	(148.5)	(191.0)	(195.0)	(216.9)	(213.9)	(37.5)	(52.3)	
TOTAL - Estimated Expenditures	22,105.6	22,115.1	22,302.3	22,374.7	22,375.8	22,351.7	22,333.2	22,332.0	22,334.5	22,356.8	22,347.0	22,335.2	0.0
Operating Balance	399.7	390.2	284.5	212.1	153.9	178.0	166.7	167.9	108.7	256.7	181.5	224.6	0.0
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Est. Operating Balance - 6/30/24	\$399.7	\$390.2	\$284.5	\$212.1	\$153.9	\$178.0	\$166.7	\$167.9	\$108.7	\$256.7	\$181.5	\$224.6	\$0.0

^{1.} P.A. 23-204.

State of Connecticut Special Transportation Fund Analysis of FY 2024 Budget Plan Projected to June 30, 2024 As of May 31, 2024 (In Millions)

	General Assembly Budget Plan ^{1.}	Revised Estimates <u>OPM</u>	Over/ (Under)
Fund Balance as of June 30, 2023	\$ 670.0	\$ 679.1	\$ 9.1
REVENUE			
Taxes	\$1,940.3	\$1,907.1	\$ (33.2)
Less: Refunds of Taxes	(16.9)	(11.4)	5.5
Taxes - Net	1,923.4	1,895.7	(27.7)
Other Revenue	429.2	498.8	69.6
TOTAL - Revenue	\$ 2,352.6	\$2,394.5	\$ 41.9
EXPENDITURES			
Appropriations	\$2,160.4	\$2,160.4	\$ -
Prior Year Appropriations Continued to FY 2024 2.		80.9	80.9
TOTAL Initial and Continued Appropriations	\$2,160.4	\$2,241.3	\$ 80.9
Appropriation Adjustments	-	(15.8)	(15.8)
TOTAL Adjusted Appropriations	\$2,160.4	\$2,225.6	\$ 65.2
Net Additional Expenditure Requirements		_	_
Estimated Appropriations Lapsed	(12.0)	(27.1)	(15.1)
Estimated Appropriations to be Continued to FY 2025 ² .	(:=:=)	(140.4)	(140.4)
TOTAL Estimated Expenditures	\$2,148.4	\$2,058.1	\$ (90.3)
TOTAL Loumatod Exponditures	Ψ2,110.1	Ψ2,000.1	ψ (00.0)
Net Change in Fund Balance - Continuing Appropriations		59.5	59.5
Miscellaneous Adjustments/Rounding		-	-
Net Change in Unassigned Fund Balance - FY 2024	\$ 204.2	\$ 277.0	\$ 72.8
Estimated Fund Balance - June 30, 2024	\$ 874.2	\$ 956.1	<u>\$ 81.9</u>

^{1.} P.A. 23-204. Note that CGS Sec. 2-33c limits appropriations to 98.75% of Special Transportation Fund revenue. As a result, the \$204.2 million budgeted surplus is comprised of \$29.4 million due to this limitation, plus an additional \$174.8 million operating surplus.

^{2.} CGS Sec. 4-89 and other statutory provisions.

State of Connecticut Special Transportation Fund FY 2024 Revenue Estimates Projected to June 30, 2024 As of May 31, 2024 (In Millions)

	General Assembly Budget Plan ^{1.}		Revised Estimates OPM		Over/ Jnder)
TAXES					
Motor Fuels	\$	495.6	\$	504.4	\$ 8.8
Oil Companies		387.0		372.0	(15.0)
Sales & Use Tax		860.2		856.2	(4.0)
Sales Tax DMV		107.5		114.5	7.0
Highway Use		90.0		60.0	(30.0)
TOTAL - TAXES		1,940.3		1,907.1	(33.2)
Less: Refunds of Taxes		(16.9)		(11.4)	 5.5
TOTAL - TAXES - NET	\$	1,923.4	\$	1,895.7	\$ (27.7)
OTHER REVENUE					
Motor Vehicle Receipts	\$	254.1	\$	278.9	\$ 24.8
Licenses, Permits, Fees		123.7		141.2	17.5
Interest Income		59.3		86.3	27.0
Federal Grants		9.2		9.2	-
Transfers (To)/From Other Funds		(13.5)		(5.5)	8.0
Refunds of Payments		(3.6)		(11.3)	(7.7)
TOTAL - OTHER REVENUE	\$	429.2	\$	498.8	\$ 69.6
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$	2,352.6	\$	2,394.5	\$ 41.9

^{1.} Sec. 398 of P.A. 23-204.

State of Connecticut Special Transportation Fund FY 2024 Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2024 As of May 31, 2024

No additional requirements	
Total	\$ -

State of Connecticut Special Transportation Fund FY 2024 Estimated Lapses Projected to June 30, 2024 As of May 31, 2024

Unallocated Lapse	\$	-
Office of Policy and Management		132,597
Department of Motor Vehicles		500,000
Department of Transportation		340,662
Debt Service - State Treasurer	24,	028,311
State Comptroller - Fringe Benefits	2,	114,337
Workers' Compensation Claims - DAS		3,249
Total	\$ 27,	119,156

State of Connecticut FY 2024 Special Transportation Fund Monthly Summary of Operations (In Millions)

	Budget Plan ^{1.}	July 2023	August 2023	September 2023	October 2023	November 2023	December 2023	January 2024	February 2024	Revised March 2024	April 2024	May 2024	June 2024
Beginning Balance ² .	\$ 670.0	\$ 670.0	\$ 670.0	\$ 670.0	\$ 670.0	\$ 670.0	\$ 670.0	\$ 679.1	\$ 679.1	\$ 679.1	\$ 679.1	\$ 679.1	
Revenue	2,352.6	2,352.6	2,352.6	2,352.6	2,341.1	2,341.1	2,367.1	2,367.1	2,370.1	2,404.5	2,404.5	2,394.5	
Total Available	3,022.6	3,022.6	3,022.6	3,022.6	3,011.1	3,011.1	3,037.1	3,046.2	3,049.2	3,083.6	3,049.2	3,073.6	0.0
Appropriations	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,144.7	2,144.7	
Additional Requirements	0.0	0.0	0.0	0.3	3.6	3.5	3.5	3.5	5.3	5.8	0.0	0.0	
Less: Estimated Lapses	(12.0)	(12.0)	(12.0)	(12.0)	(31.3)	(33.1)	(37.8)	(37.5)	(25.1)	(42.3)	(22.9)	(27.1)	
TOTAL - Estimated Expenditures	2,148.4	2,148.4	2,148.4	2,148.7	2,132.7	2,130.8	2,126.1	2,126.5	2,140.6	2,123.9	2,121.8	2,117.5	0.0
Operating Balance	204.2	204.2	204.2	203.9	208.4	210.3	241.0	240.7	229.5	280.6	282.7	277.0	0.0
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Estimated Operating Balance 6/30/24	\$874.2	\$874.2	\$874.2	\$873.9	\$878.4	\$880.3	\$911.0	\$919.8	\$908.7	\$959.8	\$961.9	\$956.1	\$0.0

^{1.} P.A. 23-204.

^{2.} Budget plan and July - December as estimated by the Office of Policy and Management. January - June per Comptroller's year-end report