

July 19, 2024

The Honorable Sean Scanlon State Comptroller 165 Capitol Avenue Hartford, Connecticut 06106

### Dear Comptroller Scanlon:

Section 4-66 of the General Statutes requires that my office provide information on the state's General Fund for Fiscal Year 2024. An analysis of the Special Transportation Fund is also provided here due to the significance of this fund.

FY 2024 Projection								
	(in millions)							
				Change in	July Est.			
				Estimate -	Variance			
		<u>June</u>	July	July vs.	from			
General Fund	<u>Budget</u>	<u>Estimate</u>	<u>Estimate</u>	<u>June</u>	<u>Budget</u>			
Revenues	\$22,505.3	\$22,559.8	\$ 22,606.0	\$ 46.2	\$ 100.7			
Expenditures	22,105.6	22,335.2	22,276.7	(58.5)	171.1			
Operating Results - Surplus/(Deficit)	\$ 399.7	\$ 224.6	\$ 329.3	\$ 104.7	\$ (70.4)			
Budget Reserve Fund								
Deposits		\$ 1,348.1	\$ 1,642.8	\$ 294.7				
Withdrawals		(1,874.6)	(1,874.6)	1.				
Proj. Net Deposit/(Withdrawal) 6/30		\$ (526.5)	\$ (231.8)	\$ 294.7				
Special Transportation Fund			A					
Revenues	\$ 2,352.6	\$ 2,394.5	\$ 2,395.2	\$ 0.7	\$ 42.6			
Expenditures	2,148.4	2,117.5	2,117.9	0.4	(30.5)			
Operating Results - Surplus/(Deficit)	\$ 204.2	\$ 277.0	\$ 277.3	\$ 0.3	\$ 73.1			
Proj. Fund Balance 6/30		\$ 961.9	\$ 956.4	\$ (5.5)				
Notes:								

<sup>1.</sup> BRF withdrawal includes the transfer out of \$1,874.6 million in FY 2024 pursuant to Sec. 4-30a, CGS, as the FY 2023 ending balance exceeded the statutory 15% cap. This sum was deposited as additional contributions to the State Employees Retirement Fund and the Teachers' Retirement Fund.

450 Capitol Avenue Hartford, CT 06106 Phone: 860-418-6500

### **General Fund**

The adopted FY 2024 budget anticipated a \$399.7 million balance at year end -1.8% of General Fund appropriations. We currently project a surplus of \$329.3 million, \$70.4 million below the originally budgeted level and \$104.7 million above last month's forecast as a result of revenue and expenditure changes as noted below.

### **Budget Reserve Fund**

Our forecast of the Budget Reserve Fund (BRF) balance is depicted below. We project that, after transfers out of the fund and into the State Employees and Teachers' Retirement Systems pursuant to the close-out of FY 2023 and transfers into the fund pursuant to the statutory volatility cap and the estimated FY 2024 operating surplus, the fund balance at the end of FY 2024 will be \$4.96 billion, or 22.4% of net General Fund appropriations for the current year. Based on the adopted FY 2025 budget, we anticipate that, during the close-out process for FY 2024, \$789.2 million will be transferred to the Budget Reserve Fund, bringing the BRF total to 18% of FY 2025 appropriations and the remaining \$853.6 million will be transferred to the State Employees Retirement Fund and/or the Teachers' Retirement Fund.

Budget Reserve Fund						
	(in millions)					
BRF Starting Balance - FY 2024 (OSC 12/29/23)	\$ 5,190.4					
Deposit to SERS/TRS pursuant to Sec. 4-30a, C.G.S. (OSC 12/29/23)	\$ (1,874.6)					
Projected Operating Surplus - FY 2024 (OPM 7/19/24 Est.)	\$ 329.3					
Volatility Cap Deposit - FY 2024 (OPM 7/19/24 Est.)	\$ 1,313.5					
Estimated BRF Ending Balance - FY 2024	\$ 4,958.6					
BRF as % of current year GF appropriations	22.4%					

### Revenues

Projected revenues have been revised upward by \$46.2 million compared to last month's estimate. On the positive side, Estimates and Finals under the Personal Income Tax have been revised upward by \$140.0 million as June estimated payments exceeded their target combined with positive variances in prior months. The Pass-through Entity Tax has been revised upward by \$50 million due to healthy June estimated payments. Federal Grant revenue also ended the year with a \$33.6 million positive variance. The changes noted above to Estimates and Finals and the Pass-through Entity Tax will increase the volatility cap transfer from the General Fund to the Budget Reserve Fund by \$190.0 million. All other changes net to a positive \$12.6 million. It should be noted that our estimates include projections for FY 2024 revenues that will continue to accrue through August 7<sup>th</sup>, with approximately \$1.0 billion in General Fund revenue still to be collected before the fiscal year closes.

### **Expenditures**

Preliminary year-end expenditures, including outlays for Adjudicated Claims, reflect a \$58.5 million decrease from last month's estimate. We forecast that FY 2024 net expenditures, including amounts anticipated to be carried forward to FY 2025, will be \$171.1 million above the levels anticipated in the originally adopted budget. We forecast no remaining shortfalls, with the exception of \$57.0 million in adjudicated claims which will be paid from the resources of the General Fund. Statement 4, attached, lists estimated lapses, net of funds to be carried forward.

### **Special Transportation Fund**

The adopted budget anticipated a \$204.2 million balance from operations. We currently forecast an operating balance of \$277.3 million, \$73.1 million above the budgeted figure and \$0.3 million greater than last month's projection. We project that the Transportation Fund balance on June 30, 2024, will be \$956.4 million.

### Revenues

Estimated revenues have been revised upward by \$0.7 million compared to last month's estimate to reflect final projected collections. It should be noted that our estimates include projections for FY 2024 revenues that will continue to accrue through August 7<sup>th</sup>, with approximately \$270 million in Transportation Fund revenue still to be collected before the fiscal year closes.

### Expenditures

Preliminary year-end expenditures are projected to be \$0.4 million above last month's projection and \$30.5 million below the level assumed in the adopted budget. Statement 4T, attached, lists estimated net lapses by agency.

This is our final estimate for FY 2024. While the foregoing information represents the best estimate that can be made at this time, accounting adjustments made as part of the year-end closing process will affect final results.

Sincerely,

Jeffrey R. Beckham

Keyk Bekham

Secretary

### Attachments:

Summary Statements, FY 2024 Revenue and Expenditures

# State of Connecticut Summary of Changes - FY 2024 General Fund and Special Transportation Fund Projected to June 30, 2024 As of June 30, 2024 (In Millions)

General Fund  Polance from Operations - Prior Month		\$	224.6
Balance from Operations - Prior Month		Φ	224.0
Revenues			
Federal Grants	33.6		
All Other Changes (Net)	12.6		46.2
Evpandituras			
Expenditures Additional Requirements	2.0		
Estimated Lapses	56.6		
Miscellaneous Changes	0.0		58.6
Wildelian Code Changes	0.0		00.0
Operating Surplus - FY 2024			329.3
Pudget Pecerve Fund			
Budget Reserve Fund		Φ	5 400 A
Fund Balance as of June 30, 2023	(4.074.0)	\$	5,190.4
Deposit to SERS/TRS Pursuant to Sec. 4-30a, CGS	(1,874.6)		
Volatility Cap Deposit	1,313.5		(004.0)
FY 2024 Est. Balance from Operations	329.3		(231.8)
Estimated Fund Balance - June 30, 2024		\$	4,958.6
Fund Balance as Percentage of FY 2024 General Fund		Ψ	22.4%
Special Transportation Fund		_	
Fund Balance as of June 30, 2023		\$	679.1
Balance from Operations - Prior Month			277.0
·			
Revenues			
All Changes - Net	0.7		0.7
Expenditures			
Additional Requirements	0.0		
Estimated Lapses	(0.4)		
Miscellaneous Changes	0.0		(0.4)
Estimated Fund Balance - June 30, 2024		\$	956.4
		Ψ	

## State of Connecticut General Fund Statement of FY 2024 Revenues, Expenditures, and Results of Operations Projected to June 30, 2024 As of June 30, 2024 (In Millions)

	General Assembly	Revised Estimates		Over/
	•			
DEVENUE	Budget Plan 1.	OPM	(	Jnder)
REVENUE	¢ 00 000 7	Ф 00 500 Б	Φ.	500.0
Taxes	\$ 22,060.7	\$ 22,569.5	\$	508.8
Less: Refunds	(2,078.6) \$ 19.982.1	(2,165.8)	ф.	(87.2)
Taxes - Net Other Revenue	Ψ .σ,σσ=	\$ 20,403.7	\$	421.6
Other Sources	1,502.9	1,732.5 469.8		229.6
TOTAL Revenue	1,020.3 \$ 22,505.3	\$ 22,606.0	\$	(550.5) 100.7
TOTAL Revenue	\$ 22,505.3	\$ 22,000.0	Ф	100.7
EXPENDITURES				
Initial Current Year Appropriations	\$ 22,239.3	\$ 22,239.3	\$	-
Prior Year Appropriations Continued to FY 2024 <sup>2</sup> .	,	829.3	•	829.3
TOTAL Initial and Continued Appropriations	\$ 22,239.3	\$ 23,068.6	\$	829.3
Appropriation Adjustments	Ψ 22,200.0	89.3	Ψ	89.3
TOTAL Adjusted Appropriations	\$ 22,239.3	\$ 23,157.8	\$	918.5
101/12 / tajastou / tppropriations	Ψ 22,200.0	Ψ 20,107.0	Ψ	0.0.0
Net Additional Expenditure Requirements		57.0		57.0
Estimated Appropriations Lapsed	(133.7)	(108.9)		24.8
Estimated Appropriations to be Continued to FY 2025 <sup>2</sup>	,	(361.1)		(361.1)
TOTAL Estimated Expenditures	\$ 22,105.6	\$ 22,744.8	\$	639.2
- F	¥ ==,::::::	<del>+</del> ,	*	
Net Change in Fund Balance - Continuing Appropriations		(468.2)		(468.2)
Miscellaneous Adjustments/Rounding		-		- '
Net Change in Unassigned Fund Balance - 6/30/2024	\$ 399.7	\$ 329.3	\$	(70.4)

<sup>1.</sup> P.A. 23-204. Note that CGS Sec. 2-33c limits appropriations to 98.75% of General Fund revenue. As a result, the \$399.7 million budgeted surplus is comprised of \$281.3 million due to this 98.75% limitation, plus an additional \$118.4 million operating surplus.

<sup>2.</sup> CGS Sec. 4-89 and other statutory provisions.

### State of Connecticut General Fund FY 2024 Revenue Estimates Projected to June 30, 2024 As of June 30, 2024 (In Millions)

	A	General Assembly dget Plan <sup>1.</sup>		Revised stimates OPM		Over/ Jnder)
TAXES	•		•		•	0500
Personal Income - Withholding	\$	8,380.9	\$	8,633.8	\$	252.9
Personal Income - Estimates and Finals		2,642.4		3,137.5		495.1
Sales and Use		5,299.5		4,979.5		(320.0)
Corporation		1,514.5		1,549.5		35.0
Pass-through Entity Tax		1,815.6		1,955.9		140.3
Public Service Corporations		291.6		343.9		52.3
Inheritance and Estate		178.1		118.1		(60.0)
Insurance Companies		262.8		300.5		37.7
Cigarettes		276.4		253.9		(22.5)
Real Estate Conveyance		287.7		272.7		(15.0)
Alcoholic Beverages		78.4		78.4		-
Admissions and Dues		31.0		38.9		7.9
Health Provider Tax		956.4		886.0		(70.4)
Miscellaneous		45.4		20.9		(24.5)
TOTAL - TAXES	\$	22,060.7	\$	22,569.5	\$	508.8
Less: Refunds of Taxes		(1,879.5)		(1,965.2)		(85.7)
Earned Income Tax Credit		(191.6)		(191.6)		-
R & D Credit Exchange		(7.5)		(9.0)		(1.5)
TOTAL - TAXES - NET	\$	19,982.1	\$	20,403.7	\$	421.6
OTHER REVENUE						
Transfers - Special Revenue	\$	406.5	\$	382.6	\$	(23.9)
Indian Gaming Payments		283.7		305.7		22.0
Licenses, Permits, Fees		356.5		369.5		13.0
Sales of Commodities and Services		16.9		18.3		1.4
Rents, Fines, Escheats		172.9		268.5		95.6
Investment Income		198.9		293.9		95.0
Miscellaneous		153.2		179.7		26.5
Refunds of Payments		(85.7)		(85.7)		-
TOTAL - OTHER REVENUE	\$	1,502.9	\$	1,732.5	\$	229.6
OTHER SOURCES						
Federal Grants	\$	1,867.8	\$	2,067.1	\$	199.3
Transfer from Tobacco Settlement Fund	•	108.4	•	99.0	•	(9.4)
Transfers From/(To) Other Funds		(272.7)		(382.8)		(110.1)
Transfers to BRF - Volatility Adjustment <sup>2</sup>		(683.2)		(1,313.5)		(630.3)
TOTAL - OTHER SOURCES	\$	1,020.3	\$	469.8	\$	(550.5)
TOTAL - GENERAL FUND REVENUE	\$	22,505.3		22,606.0	\$	100.7
IOTAL * GLINLINAL FUND REVENUE	Φ	22,505.3	Φ	ZZ,000.U	Φ	100.7

<sup>1.</sup> Sec. 397 of P.A. 23-204.

<sup>2.</sup> The volatility cap for FY 2024 is \$3,779.9 million. Total revenue from the Estimates and Finals portion of the Personal Income Tax and the Pass-through Entity Tax that exceeds the volatility cap will be deposited into the Budget Reserve Fund.

### State of Connecticut - General Fund FY 2024 Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2024 As of June 30, 2024

State Comptroller - Miscellaneous	\$ 56,999,044
Total	\$ 56,999,044

### State of Connecticut General Fund Estimated FY 2024 Lapses Projected to June 30, 2024 As of June 30, 2024

Unallocated Lapse	\$ -
Unallocated Lapse - Judicial	-
Reflect Historical Staffing	-
Legislative Management	4,063,414
Auditors of Public Accounts	297,417
Commission on Women, Children, Seniors, Equity and Opportunity	37,268
Governor's Office	390,027
Secretary of the State	371,648
Lieutenant Governor's Office	17,855
Elections Enforcement Commission	341,640
Office of State Ethics	38,821
Freedom of Information Commission	438,559
State Treasurer	48,359
State Comptroller	1,728,200
Department of Revenue Services	2,515,248
Office of Governmental Accountability	266,583
Office of Policy and Management	1,573,680
Department of Veterans Affairs	320,340
Department of Administrative Services	219,306
Attorney General	1,439,348
Division of Criminal Justice	651,710
Department of Emergency Services and Public Protection	5,078,634
Military Department	140,243
Department of Consumer Protection	1,353,716
Department of Labor	1,106,764
Commission on Human Rights and Opportunities	324,361
Department of Agriculture	655,543
Department of Energy and Environmental Protection	2,212,882
Department of Economic and Community Development	1,079,740
Department of Housing	245,205
Agricultural Experiment Station	16,600
Department of Public Health	4,027,771
Office of Health Strategy	3,235,505
Office of the Chief Medical Examiner	500,560
Department of Developmental Services	2,818,830
Department of Mental Health and Addiction Services	373,954
Psychiatric Security Review Board	10,194
Department of Social Services	1,153,792
Department of Aging and Disability Services	1,046,793

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\$ 108,896,705

### State of Connecticut General Fund Estimated FY 2024 Lapses Projected to June 30, 2024 As of June 30, 2024

Department of Education	14,438,685
Technical Education and Career System	17,210
Office of Early Childhood	10,982,328
State Library	221,986
Office of Higher Education	550,336
Teachers' Retirement Board	535,946
Department of Correction	565,996
Department of Children and Families	7,725,290
Judicial Department	1,715,459
Public Defender Services Commission	929,942
Debt Service - State Treasurer	21,392,057
State Comptroller - Fringe Benefits	7,319,441
Workers' Compensation Claims - DAS	2,361,519

Total

### State of Connecticut FY 2024 General Fund Monthly Summary of Operations (In Millions)

										Revised			
	Budget	July	August	September	October	November	December	January	February	March	April	May	June
	Plan 1.	2023	2023	2023	2023	2023	2023	2024	2024	2024	2024	2024	2024
REVENUE	\$22,505.3	\$ 22,505.3	\$22,586.8	\$ 22,586.8	\$ 22,529.7	\$ 22,529.7	\$ 22,499.9	\$ 22,499.9	\$22,443.2	\$ 22,613.5	\$ 22,528.5	\$ 22,559.8	\$22,606.0
Appropriations	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,239.3	22,328.6	22,328.6	22,328.6
Additional Requirements	0.0	9.5	196.7	269.1	270.2	260.9	284.8	287.7	312.1	331.5	56.0	59.0	57.0
Less: Estimated Lapses	(133.7)	(133.7)	(133.7)	(133.7)	(133.7)	(148.5)	(191.0)	(195.0)	(216.9)	(213.9)	(37.5)	(52.3)	(108.9)
TOTAL - Estimated Expenditures	22,105.6	22,115.1	22,302.3	22,374.7	22,375.8	22,351.7	22,333.2	22,332.0	22,334.5	22,356.8	22,347.0	22,335.2	22,276.7
Operating Balance	399.7	390.2	284.5	212.1	153.9	178.0	166.7	167.9	108.7	256.7	181.5	224.6	329.3
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Est. Operating Balance - 6/30/24	\$399.7	\$390.2	\$284.5	\$212.1	\$153.9	\$178.0	\$166.7	\$167.9	\$108.7	\$256.7	\$181.5	\$224.6	\$329.3

<sup>1.</sup> P.A. 23-204.

### State of Connecticut Special Transportation Fund Analysis of FY 2024 Budget Plan Projected to June 30, 2024 As of June 30, 2024 (In Millions)

	General Assembly <u>Budget Plan</u> <sup>1.</sup>	Revised Estimates <u>OPM</u>	Over/ (Under)
Fund Balance as of June 30, 2023	\$ 670.0	\$ 679.1	\$ 9.1
REVENUE			
Taxes Less: Refunds of Taxes	\$ 1,940.3 (16.9)	\$1,907.3 (10.5)	\$ (33.0) 6.4
Taxes - Net	1,923.4	1,896.8	(26.6)
Other Revenue	429.2	498.4	69.2
TOTAL - Revenue	\$2,352.6	\$2,395.2	\$ 42.6
EXPENDITURES			
Appropriations	\$ 2,160.4	\$2,160.4	\$ -
Prior Year Appropriations Continued to FY 2024 2.		80.9	80.9
TOTAL Initial and Continued Appropriations	\$2,160.4	\$2,241.3	\$ 80.9
Appropriation Adjustments	-	(15.8)	(15.8)
TOTAL Adjusted Appropriations	\$2,160.4	\$2,225.6	\$ 65.2
Net Additional Expenditure Requirements		-	-
Estimated Appropriations Lapsed	(12.0)	(26.7)	(14.7)
Estimated Appropriations to be Continued to FY 2025 <sup>2</sup> .		(150.0)	(150.0)
TOTAL Estimated Expenditures	\$2,148.4	\$2,048.9	\$ (99.5)
Net Change in Fund Balance - Continuing Appropriations Miscellaneous Adjustments/Rounding		69.1 -	69.1 -
Net Change in Unassigned Fund Balance - FY 2024	\$ 204.2	\$ 277.3	\$ 73.1
Estimated Fund Balance - June 30, 2024	<u>\$ 874.2</u>	<u>\$ 956.4</u>	\$ 82.2

<sup>1.</sup> P.A. 23-204. Note that CGS Sec. 2-33c limits appropriations to 98.75% of Special Transportation Fund revenue. As a result, the \$204.2 million budgeted surplus is comprised of \$29.4 million due to this limitation, plus an additional \$174.8 million operating surplus.

<sup>2.</sup> CGS Sec. 4-89 and other statutory provisions.

### State of Connecticut Special Transportation Fund FY 2024 Revenue Estimates Projected to June 30, 2024 As of June 30, 2024 (In Millions)

	General Assembly Budget Plan <sup>1.</sup>			Revised stimates OPM	Over/ (Under)	
TAXES						
Motor Fuels	\$	495.6	\$	504.4	\$	8.8
Oil Companies		387.0		372.0		(15.0)
Sales & Use Tax		860.2		856.2		(4.0)
Sales Tax DMV		107.5		114.7		7.2
Highway Use		90.0		60.0		(30.0)
TOTAL - TAXES		1,940.3		1,907.3		(33.0)
Less: Refunds of Taxes		(16.9)		(10.5)		6.4
TOTAL - TAXES - NET	\$	1,923.4	\$	1,896.8	\$	(26.6)
OTHER REVENUE						
Motor Vehicle Receipts	\$	254.1	\$	278.8	\$	24.7
Licenses, Permits, Fees		123.7		141.2		17.5
Interest Income		59.3		86.3		27.0
Federal Grants		9.2		9.3		0.1
Transfers (To)/From Other Funds		(13.5)		(5.5)		8.0
Refunds of Payments		(3.6)		(11.7)		(8.1)
TOTAL - OTHER REVENUE	\$	429.2	\$	498.4	\$	69.2
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$	2,352.6	\$	2,395.2	\$	42.6

<sup>1.</sup> Sec. 398 of P.A. 23-204.

### State of Connecticut Special Transportation Fund FY 2024 Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2024 As of June 30, 2024

No additional requirements	
Total	\$ -

### State of Connecticut Special Transportation Fund FY 2024 Estimated Lapses Projected to June 30, 2024 As of June 30, 2024

Unallocated Lapse	\$ -
Office of Policy and Management	132,418
Department of Administrative Services	5,664
Department of Motor Vehicles	633,975
Department of Energy and Environmental Protection	124,450
Department of Transportation	1,801,865
Debt Service - State Treasurer	24,028,311
State Comptroller - Fringe Benefits	2,540,087
Workers' Compensation Claims - DAS	365,404
Total	\$ 26,726,683

### State of Connecticut FY 2024 Special Transportation Fund Monthly Summary of Operations (In Millions)

	Budget Plan <sup>1.</sup>	July 2023	August 2023	September 2023	October 2023	November 2023	December 2023	January 2024	February 2024	Revised March 2024	April 2024	May 2024	June 2024	
Beginning Balance <sup>2.</sup>	\$ 670.0	\$ 670.0	\$ 670.0	\$ 670.0	\$ 670.0	\$ 670.0	\$ 670.0	\$ 679.1	\$ 679.1	\$ 679.1	\$ 679.1	\$ 679.1	\$ 679.1	
Revenue	2,352.6	2,352.6	2,352.6	2,352.6	2,341.1	2,341.1	2,367.1	2,367.1	2,370.1	2,404.5	2,404.5	2,394.5	2,395.2	
Total Available	3,022.6	3,022.6	3,022.6	3,022.6	3,011.1	3,011.1	3,037.1	3,046.2	3,049.2	3,083.6	3,049.2	3,073.6	3,074.3	
Appropriations	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,160.4	2,144.7	2,144.7	2,144.7	
Additional Requirements	0.0	0.0	0.0	0.3	3.6	3.5	3.5	3.5	5.3	5.8	0.0	0.0	0.0	
Less: Estimated Lapses	(12.0)	(12.0)	(12.0)	(12.0)	(31.3)	(33.1)	(37.8)	(37.5)	(25.1)	(42.3)	(22.9)	(27.1)	(26.7)	
TOTAL - Estimated Expenditures	2,148.4	2,148.4	2,148.4	2,148.7	2,132.7	2,130.8	2,126.1	2,126.5	2,140.6	2,123.9	2,121.8	2,117.5	2,117.9	
Operating Balance	204.2	204.2	204.2	203.9	208.4	210.3	241.0	240.7	229.5	280.6	282.7	277.0	277.3	
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Estimated Operating Balance 6/30/24	\$874.2	\$874.2	\$874.2	\$873.9	\$878.4	\$880.3	\$911.0	\$919.8	\$908.7	\$959.8	\$961.9	\$956.1	\$956.4	

<sup>1.</sup> P.A. 23-204.

<sup>2.</sup> Budget plan and July - December as estimated by the Office of Policy and Management. January - June per Comptroller's year-end report