

GOVERNOR M. JODI RELL DEFICIT MITIGATION PLAN FOR FISCAL YEAR 2009 FEBRUARY 19, 2009



GOVERNOR RELL'S DEFICIT MITIGATION PLAN III General Fund (in millions)

\$ (921.7)	Projected Deficit per OPM's Letter to the Comptroller 1/20/09
\$ 383.8	Federal Stimulus Assumption (includes \$23 m in Compromise bill)
\$ 281.7	Utilization of the Budget Reserve Fund
\$ (256.2)	Mitigation Target
\$ 40.1	Additional Medicaid Revenue Identified Since 1/20/09
\$ 6.3	Additional Rescissions within Remaining Authority - GF only
\$ 42.4	Proposed FY 10 & 11 Changes with 4/1/09 Effective Date
\$ 7.6	FY 07 Surplus De-appropriations
\$ 22.1	Retirement Incentive Savings
\$ 49.2	Labor Cost Savings
\$ 11.7	RSA Sweep
\$ 37.6	Additional Lapses
\$ 115.1	Revenue / Sweeps
\$ 14.5	Other Post Employments Benefits (OPEB)*
\$ 30.1	Other
\$ 45.0	Contract Cancellations
\$ 6.0	RSA Accrual Payments Reduction (with ERIP)
\$ 7.4	RSA STF transfer to GF
\$ 178.9	Balance
\$ 1,100.6	Total Mitigation Package

*(identified in earlier Deficit Mitigation Plan)

DEFICIT MITIGATION PLAN III Additional Medicaid Revenue

	1/20 Comptroller's Letter	Adjustments	Revised Total
Public Waiver Rates	162.5	0.0	162.5
CLA Waiver Coding Change	25.0	2.9	27.9
Private Waiver Rates	105.0	13.0	118.0
Veterans' Home	10.5	-10.0	0.5
TCM	6.0	-0.5	5.5
Home Health	12.8	3.7	21.9
PNMI	2.0	5.7	7.7
SBCH	-25.3	25.3	0.0
Total	\$ 303.9	\$ 40.1	\$ 344.0

DEFICIT MITIGATION PLAN III 4th Round Rescissions

	Remaining	Proposed Rescission
GENERAL FUND		
State Properties Review Board Personal Services	\$11,285 \$11,285	\$5,000 \$5,000
Department of Veterans Affairs Personal Services	\$879,189 \$879,189	\$350,000 \$350,000
Department of Administrative Services Personal Services	\$199,483 \$199,483	\$199,483 \$199,483
Military Department Personal Services	\$149,487 \$149,487	\$25,000 \$25,000
Department of Environmental Protection Personal Services	\$937,940 \$937,940	\$775,000 \$775,000
Department of Public Health Personal Services	\$1,482,641 \$1,482,641	\$400,000 \$400,000
Office of Health Care Access Personal Services	\$71,777 \$71,777	\$30,000 \$30,000
Office of the Chief Medical Examiner Personal Services Medicolegal Investigations	\$222,763 \$217,761 \$5,002	\$95,002 \$90,000 \$5,002
Department of Developmental Services Clinical Services	\$225,419 \$225,419	\$16,000 \$16,000
Department of Social Services Personal Services	\$3,823,921 \$3,823,921	\$400,000 \$400,000
Department of Education Sheff Settlement RESC Leases Head Start Services Head Start Enhancement Youth Service Bureau Enhancement Head Start - Early Childhood Link	\$904,933 \$497,625 \$40,000 \$137,408 \$88,650 \$31,250 \$110,000	\$537,308 \$130,000 \$40,000 \$137,408 \$88,650 \$31,250 \$110,000
Bd of Educ & Services for the Blind Personal Services	\$187,009 \$187,009	\$100,000 \$100,000
Judicial Department Personal Services	\$10,871,791 \$10,871,791	\$3,000,000 \$3,000,000

DEFICIT MITIGATION PLAN III 4th Round Rescissions

	Remaining	Proposed Rescission
Public Defender Services Commission Special Public Defenders - NonContractual	\$292,515 \$292,515	\$292,515 \$292,515
Child Protection Commission Personal Services	\$24,818 \$24,818	\$24,818 \$24,818
Total GENERAL FUND	\$20,284,971	\$6,250,126
SPECIAL TRANSPORTATION FUND		
Department of Motor Vehicles Personal Services	\$1,418,848 \$1,418,848	\$700,000 \$700,000
Total SPECIAL TRANSPORTATION FUND	\$1,418,848	\$700,000
BANKING FUND		
CT Housing Finance Authority Implementation of Section 5-12	\$700,000 \$700,000	\$700,000 \$700,000
Total BANKING FUND	\$700,000	\$700,000

2/19/2009 9:31 AM Page 2

DEFICIT MITIGATION PLAN III Advance Effective Date of FY10 & FY11 Proposals

Move SEEC to CEF	\$ 500,000
Eliminate Connecticut Center for Advanced Technology Subsidy for the CT Manufacturing Supply Chain	\$ 750,000
DPS Trooper Redeployment (excluding school resource officers)	\$ 1,000,000
CTF - Safe Harbor Respite Program	\$ 130,000
DMHAS - Fund tobacco enforcement positions from Drug Assets Forfeiture Fund	\$ 70,000
DMHAS - Eliminate Funding for Outmoded Zero Tolerance Program	\$ 50,000
DMHAS - Stricter Utilization Management of GA Behavioral Health Program	\$ 250,000
DMHAS - Eliminate research subsidy at CMHC	\$ 100,000
DMHAS - Eliminate GF Support for Gov's Partnership to Protect CT's Workforce	\$ 80,000
DMHAS - Eliminate GF Support for RACs	\$ 50,000
DSS - Include Mental Health Related Drugs under DSS' Preferred Drug List	\$ 300,000
DSS - Require Prior Authorization for High Cost Drugs	\$ 200,000
DSS - Eliminate Automatic 30-Day Fill for New Prescriptions Requiring Prior Auth.	\$ 300,000
DSS - Limit Maximum Allowable Cost Reimbursement for Certain Drugs	\$ 330,000
DSS - Eliminate Coverage of Most Over-the-Counter Drugs	\$ 1,200,000
DSS - Tighten Early Refill Criteria under DSS' Pharmacy Programs	\$ 26,000
DSS - Require Medicare Part D Recipients to Enroll in Benchmark Plans	\$ 450,000
DSS - Reduce Dispensing Fees Paid to Pharmacy Providers	\$ 690,000
DSS - Increase Discount off the Average Wholesale Price Paid for Certain Drugs	\$ 1,080,000
DSS - Cap Medicare Part D Co-payment Coverage for Dually Eligible Clients	\$ 1,000,000
DSS - Eliminate Medical Interpreters under Medicaid	\$ -
DSS - Update Medical Necessity and Appropriateness Definition under Medicaid	\$ 1,500,000
DSS - Limit Dental Services Benefit for Adults to Emergencies	\$ 4,500,000
DSS - Eliminate State-Funded Non-Emergency Medical Assistance to Non-Citizens	\$ 5,900,000
DSS - Modify Premium Payment Requirements under HUSKY B	\$ 380,000
DSS - Discontinue Payment for Non-Formulary Drugs under Medicare Part D	\$ 6,560,000
DSS - Increase Annual Enrollment Fee under ConnPACE from \$30 to \$45	\$ 130,000
DSS - Suspend FQHC and Hospital Supplemental Payments for Unreimbursed Costs	\$ 1,000,000
DSS - Eliminate Limited Vision and Non-Emergency Medical Transportation Benefits	\$ 280,000
DSS - Reduce Funding for HUSKY Outreach	\$ 40,000
DSS - Eliminate Children's Health Council Account	\$ 40,000
DSS - Eliminate Subsidy for LifeStar Program	\$ 278,000
DSS - Apply Low Income Subsidy Asset Test for Medicare Part D to ConnPACE	\$ 5,970,000
DSS - Add New Procedure Code to the Home Health Fee Schedule under Medicaid	\$ 90,000
DSS - Restructure Rates for Methadone Maintenance under Medicaid	\$ 50,000
DSS - Maintain 3/31/09 Caseload Levels for State-Funded CT Home Care Program	\$ 220,000
DCF - Eliminate Funding for Services to Youth Age 21 and Older	\$ 135,000
Revenue - reduce lottery agents commission from 5% to 4%	\$ 2,500,000
Revenue - extended hours of sale of alcoholic beverages at Indian Casino's	\$ 1,300,000
Revenue - expanded bottle bill	\$ 3,000,000

DEFICIT MITIGATION PLAN III Surplus/Carry Forward De-Appropriation

Commission on Culture and Tourism Eliminate Carry Forward Funding for Statewide Marketing. Remaining funds available to reduce after November Special Session.	\$ 350,000
Department of Economic and Community Development Eliminate Carry Forward Funding for DECD Small Business Incubator Program. Remaining funds available to reduce after November Special Session.	\$ 600,000
Department of Transportation De-appropriate surplus funds that are expected to lapse in the Bus Operations account.	\$ 294,000
State Department of Education Eliminate Remaining School Safety funding that was to be transferred to the Department of Emergency Management and Homeland Security for distributing to districts.	\$ 2,000,000
DPH Electronic Vital Records Registry System Funds were provided from FY2007 surplus for the development of an electronic vital records registry system. Due to development and contracting delays, this system is not fully implemented.	\$ 1,300,000
DSS CEAP Early Intake The FY2009 budget included a carryforward of \$2.8 million from FY2008 for CEAP Early Intake in DSS' Community Services account. Total costs were \$2.569 million, resulting in a lapse of \$231,017.	\$ 231,017
Department of Environmental Protection Clean Diesel Bus – De-appropriate funds expected to lapse leaving the \$1 million that the agency needs for FY2009.	\$ 2,000,000
Office of Policy and Management De-appropriate funds that are expected to lapse in the legislative Contingency Needs funds.	\$ 800,000
	\$ 7,575,017

DEFICIT MITIGATION PLAN III Labor Cost Initiatives

Retirement Incentive Savings

This will provide three chips to be used for service to employees in the State Employees Retirement System (SERS) who are at least age 55 with at least ten years service. Retirements must be made by April 1, 2009 unless the State allows a special exception (for example for teaching positions to finish the school year). Leave payments will be delayed until FY 12, FY 13, and FY 14 (July of each fiscal year).

Labor Cost Savings

Achieving savings from both union and non union employees through concessions negotiated with the union and extended to non union employees; or for the non union employees, additional or alternative savings which could include things like more voluntary furlough days.

Reserve for Salary Adjustment Account Sweep

This will remove any general fund money from the reserve for salary adjustment account that might have been unused in FY 09 and carried over to FY 10.

Other Post Employment Benefits

This has been submitted in prior rescission plans. It entails keeping the health insurance savings of \$14.5 million dollars that was to be put into a fund for future OPEB costs. It must be agreed to by the state unions.

Reserve for Salary Adjustment Account Accrual Payments Reduction (with Retirement Incentive Plan)

If the Governor's proposed Retirement Incentive Plan is adopted, accrued leave payments for retirees will be delayed until FY 12. This will allow this money intended for leave payments at retirement to be available. If the Retirement Incentive Plan is not approved, this will not be available.

Reserve for Salary Adjustment Account Special Transportation Fund Transfer to the General Fund

There is money in the reserve for salary adjustment account for the special transportation fund that is not needed in FY 09. Instead of carrying it forward to FY 10, this proposal would transfer it over to the general fund for FY 09.

DEFICIT MITIGATION PLAN III Additional Lapses

Office of Policy and Management	
Personal Services	\$ 200,000
Elderly Renters	\$ 170,000
Regional Performance Incentive Grant	\$ 100,000
Home Heating Relief	\$ 16,000,000
Division of Special Revenue	\$ 300,000
Personal Services	
State Insurance & Risk Management	\$ 975,000
Other Expenses	
Dept of Mental Health and Addiction Services	
Workers' Comp (reduces recognized deficiency)	\$ 300,000
Community MH Strategy Board (reduces recognized deficiency)	\$ 600,000
Personal Services (reduces recognized deficiency)	\$ 1,000,000
Other Expenses (reduces recognized deficiency)	\$ 400,000
Young Adult Services (reduces recognized deficiency)	\$ 100,000
Department of Developmental Services	
Pilot Program for Autism Services	\$ 230,000
Department of Social Services	
Revised Medicaid deficiency due to rebates (net)	\$ 5,000,000
Child Care	\$ 9,000,000
Department of Public Safety	
Overtime Reduction	\$ 1,000,000
Department of Correction	
DOC - Sex offender beds	\$ 750,000
DOC - Inmate Medical	\$ 1,000,000
Judicial Department	
Judicial - Sex offender beds start up delays	\$ 500,000
	\$ 37,625,000

DEFICIT MITIGATION PLAN III Revenue & Fund Transfers

Department of Transportation - Local Bridge Revolving Fund - Loan Program Transfer funds to the General Fund. This Local Bridge Revolving Fund originally started with Special Tax Obligation Bond Proceeds (S.A. 84-52). This Fund makes project loans at a 6% interest rate to municipalities for local bridge improvement projects. This program is under-utilized as municipalities prefer not to take out the 6% loan on projects.	\$28,000,000
Connecticut Health and Educational Facilities Authority Transfer a portion of the \$16.66 million available balance as of January 31, 2009.	\$12,250,000
Department of Banking - Banking Fund These monies represent a portion of funds that were appropriated to the Agency under P.A. 08-176 "AAC Responsible Lending and Economic Security" which are anticipated to lapse due to natural delay in the commencement of these programs.	\$11,000,000
AAC Farmland Preservation, Affordable Housing and Historic Preservation Suspend the last 3 quarterly deposits of the state's \$26 portion of the \$30 land document fee to the Commission of Culture and Tourism, Connecticut Housing Finance Authority, Department of Agriculture, and Department of Environmental Protection and deposit the monies into the General Fund. Previously proposed by the Governor in the December mitigation plan but not acted upon by the legislature.	\$11,000,000
Renewable Energy Investment Fund Transfer a portion of the unrestricted and unencumbered \$22 million balance from the Clean Energy Fund to the General Fund. Previously proposed by the Governor in the December mitigation plan but not acted upon by the legislature.	\$10,000,000
Department of Transportation - Local Bridge Revolving Fund – Grant Program Transfer funds to the General Fund. This Fund originally started with Special Tax Obligation Bond Proceeds (S.A. 84-52). This Fund makes project grants to municipalities for local bridge improvement projects. This program, even though it is a grant program, is under-utilized.	\$7,000,000
Citizens' Election Fund Transfer an additional \$6.5 million to the General Fund. The Governor recommended a transfer of \$17.9 million in DMP2 while the General Assembly transferred only \$7.5 million.	\$6,500,000
Energy Conservation and Load Management Transfer \$1.2 million per month to the General Fund. Previously proposed by the Governor in the December mitigation plan but not acted upon by the legislature.	\$6,000,000
Department of Public Works - Energy Conservation Projects Account These funds, a total of \$12 million, were transferred pursuant to P.A. 01-9 from the Energy Conservation and Load Management funds for the purpose of funding energy conservation projects in state buildings. A transfer of \$4.5 million will allow DPW to fund those projects which are in construction and will stop those that are in the design or audit phase of the project.	\$4,500,000

DEFICIT MITIGATION PLAN IIIRevenue & Fund Transfers

Transportation Strategy Board Fund Projects Account Transfer funds from the Transportation Strategy Board (TSB) Fund projects account. The \$4 million is a portion of the \$5.5 million appropriated to the TSB for various studies in Public Act 07-7 of the June Special Session.	\$4,000,000
Biomedical Research Trust Fund Transfer an additional \$3 million to the General Fund. The Governor recommended a transfer of \$6 million in the December mitigation plan while the General Assembly transferred only \$3 million.	\$3,000,000
Workers' Compensation Fund Transfer an additional \$3 million to the General Fund. With this additional transfer as well as the transfers recommended in the Governor's Biennial Budget and transferred in PA 09-1, this fund will have a balance of \$16.8 million at the end of FY 2011.	\$3,000,000
Client Security Fund Transfer funds to the General Fund. This transfer as well as the transfers recommended in the Governor's Biennial Budget will leave the fund with a balance of \$3.8 million at the end of FY 2011.	\$2,000,000
Consumer Counsel/DPUC Fund Transfer additional funds to the General Fund. With this additional transfer as well as the transfers recommended in the Governor's Biennial Budget and transferred in PA 09-1, this fund will have a balance of \$1.4 million at the end of FY 2011.	\$1,500,000
Criminal Injuries Compensation Fund Transfer funds to the General Fund. This transfer as well as the transfers recommended in the Governor's Biennial Budget will leave the fund with a balance of \$2 million at the end of FY 2011.	\$1,000,000
Department of Public Health - CT Cancer Partnership Account Transfers a portion of the Comprehensive Cancer Settlement monies. Previously proposed by the Governor in the December mitigation plan but not acted upon by the legislature.	\$1,000,000
Department of Insurance – Insurance Fund Transfer funds to the General Fund. This fund had a \$7.3 million balance at the end of FY 2008.	\$1,000,000
Connecticut Network (CT-N) CT-N receives \$2.5 million annually from the General Fund. This transfer was previously proposed by the Governor in the December mitigation plan but not acted upon by the legislature.	\$500,000
Motor Vehicle Tire Disposal Fee Reinstate the fee imposed on motor vehicle tires at \$3 per tire at the point of retail sale and deposit collections into General Fund, effective April 1, 2009. It is estimated to yield \$1.5 million in FY 2009 and \$6 million hereafter annually. The fee was imposed effective, July 1993 and was repealed in July 1997.	\$1,200,000

fee was imposed effective July, 1993 and was repealed in July, 1997.

DEFICIT MITIGATION PLAN IIIRevenue & Fund Transfers

Military Department Transfer funds from the Insurance Recoveries Account to the General Fund	\$ 81,596
Tobacco Health and Trust Fund Transfer unexpended allocations to the General Fund	\$ 572,000
TOTAL	\$115,103,000

DEFICIT MITIGATION PLAN III Other

Office of Legislative Management - De-appropriation The following amounts would be de-appropriated \$3,000,000 Personal Services, \$1,000,000 Other Expenses and \$400,000 Minor Capitol Equipment. These funds are anticipated to lapse based on current expenditure trends.	\$ 4,400,000
Elections Enforcement, Ethics, Freedom of Information Commissions - De-appropriation The following amounts would be de-appropriated by agency: Elections - \$25,000 Personal Services, \$13,000 Other Expenses, \$770 Equipment totaling \$39,620; Ethics - \$9,194 Other Expenses, \$125 Equipment, \$1,250 Judge Trial Referee Fees, \$2,500 Reserve for Attorney Fees totaling \$13,069; Freedom of Information - \$25,000 Personal Services, \$10,000 Other Expenses, \$1,500 Equipment totaling \$36,500. These funds are anticipated to lapse based on current expenditure trends.	\$ 89,189
State Contracting Standards Board - Repeal Implementation and Delay to July 1, 2009 PA 07-1 of the September Special Session established a Contracting Standards Board to begin January 1, 2009. An appropriation of \$700,000 was established for such purposes. A savings of \$615,000 could be achieved if establishment of the agency was further delayed to July 1, 2009 with legislation. \$50,000 will remain to support the Board meetings through FY09.	\$ 615,000
DMHAS - De-appropriate Medicaid Adult Rehab Option Funding Approximately 5 years ago, the state began billing for mental health group homes under an interim Medicaid rate while a final rate was developed. It was anticipated that when the final rate was set, a reconciliation would occur to adjust reimbursement to providers for the period where they provided the service at the interim rate. A \$900,000 carry forward last year and a \$900,000 lapse this year had been reserved for this reconciliation. Given that providers have been paid for services already rendered and that a final rate is expected to be prospective, funding for retrospective reconciliation is not necessary.	\$ 1,800,000
Department of Transportation - De-appropriation Historically, specific accounts within the DOT have carried forward pursuant to CGS Section 4-89b (improvement of or maintenance work by contract on public roads) or Section 4-89e (DOT equipment or Highway Planning & Research). Select accounts that are not a match for federal funds to be de-appropriated include: \$233,542 Transit Equipment, \$237,500 Non-Bondable Bus Capital Projects, \$45,000 Hospital Transit for Dialysis. Transit Equipment has carried forward for years and is not encumbered, the two accounts are expected to lapse.	\$ 516,042
DSS - Require Prior Authorization and Accountability for Dental Services DSS implemented a dental carve-out effective September 1, 2008, with dental services under HUSKY, Medicaid fee-for-service and SAGA being managed by an administrative services organization. Due to the lack of prior authorization requirements, DSS has seen a significant increase in dental expenditures. To address this, this proposal requires: (1) prior authorization for non-emergency services provided under the dental carve-out; and (2) a periodic review to ensure that services billed as emergency services are indeed of an emergency nature.	\$ 2,000,000
DSS - Utilize Federal Funding for Weatherization in Lieu of State Funds The original LIHEAP plan included \$2.495 million and a \$400,000 carryforward for weatherization initiatives. Section 10 of PA 08-2, AAC Home Heating Relief, also provided \$2 million in state funding for weatherization projects to low income households under 200% FPL participating in the Connecticut Energy Assistance Program. The final federal LIHEAP award included \$2.8 million in additional weatherization funds, therefore making the additional state funding available for deficit mitigation.	\$ 2,000,000

DEFICIT MITIGATION PLAN III Other

DSS - Eliminate Payment of SSI Attorney Fees

\$ 50,000

The federal government sets reasonable caps on the amount an attorney may earn from representing a client in the appeal of a denial or termination of Supplemental Security Income (SSI) and/or Social Security (SSA) benefits. Although the Social Security Administration allows attorney fees to be deducted from an individual's successful appeal, DSS allows attorneys to be paid from the General Fund, rather than seek reimbursement from the client's retroactive benefit received from a successful appeal. This proposal would allow for an attorney representing a client appealing to the Social Security Administration to affirmatively seek an assignment from the individual's SSA/SSI benefit. Under this proposal, attorneys would need to avail themselves of the SSA program as DSS will no longer pay their fees.

DSS - Eliminate Balance of FY 2009 Legislative Earmark to CT Charts-a-Course

208.515

The FY2009 budget included additional funding of \$600,139 to DSS for Connecticut Charts-A-Course in the School Readiness account. Prior deficit mitigation efforts have reduced this earmark by \$391,624. Under this proposal, the balance of \$208,515 would be eliminated. To date these additional funds have not been provided to the contractor.

DSS - Remove Unexpended Balance of Enhancement Dollars for FQHCs

\$ 2,548,000

Although the legislature added \$4.5 million in both FY2008 and FY2009 for grants through DSS to FQHCs to "expand primary care and dental health access for underserved citizens," no payments were made in FY2008. It is expected that DSS will, however, expend the full \$4.5 million in FY2009. Under this proposal, any unexpended dollars would be available for deficit mitigation. Because FQHCs are the only providers eligible for full cost reimbursement under Medicaid and SAGA, these dollars are not expected to be critical to the functioning of the FQHCs.

Eliminate Surplus BESB Grants Funding

\$ 1.640.000

After providing for the education of visually disabled children, BESB disburses funding to towns. In each of the past two years, this disbursement has exceeded \$2 million. This reduction will only reduce the amount of the disbursement and will not impact the state's direct delivery of educational services to students who are visually handicapped.

DCF - Delay Therapeutic Foster Care Rate Increases Until Next Year

\$ 1,800,000

This proposal would delay implementation of DCF's revised therapeutic foster care rates until FY2010.

Department of Emergency Management and Homeland Security - Eliminate the American Red Cross Grant

\$ 213,750

Eliminate remaining balance of funding earmarked for the American Red Cross.

DEFICIT MITIGATION PLAN III Other

Statewide - Revise 100% Workers' Compensation Benefit Under CGS 5-142

Savings from deferring purchases and equipment

\$ 500,000

The law under Connecticut General Statutes, Section 5-142, may serve as a disincentive for an employee covered under this section out on Workers' Compensation to return to work. Section 5-142 allows for workers covered under this section (hazardous duty employees, DMHAS and DMR employees, DEP enforcement officers, Judicial Marshals, etc.) to receive 100% of their normal take home pay for up to 5 years if a Total Temporary Disability occurs on the job. As the law is written now, such employees may also make more than anticipated because standard deductions are not taken. In order to correct this, effective April 1, 2009, the language in Section 5-142 of the CGS should be revised to mirror that of section 31-307 so that the proper deductions are made prior to the calculation of such employee's Workers' Compensation payment.

Statewide

\$ 8,000,000

\$ 1,700,000

\$ 2,000,000

Exempt or Suspend the Payment of the All Systems Benefit Charges
Eliminate Additional Funding for the Energy Conservation Loan Program
PA 08-2 of the August Special Session appropriated \$2 million to DECD for the Energy
Conservation Loan Program. Other funds are available for this purpose.

\$ 30,080,496