# STEERING COMMITTEE ON STATE SUSTAINABILITY

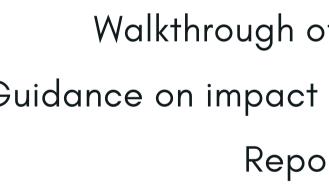
FEBRUARY 7, 2020

GINA MCCARTHY AUDITORIUM

# greenergov CT

A Lead by Example Initiative

# AGENDA



# greener gov CT

A Lead by Example Initiative



Walkthrough of the 2020 Progress Report (30 mins) Guidance on impact team strategy development (10 mins) Report back from Project Teams (20 mins) Next steps before March (5 mins)



# **Key Successes**

## **Key Successes**

The 2020 Progress Report builds on Governor Lamont's commitments in Executive Order 1 and highlights key successes since GreenerGov CT was launched in April 2019. These key areas of progress include:

### INVESTMENT IN ENERGY EFFICIENCY AND RENEWABLE ENERGY IN STATE BUILDINGS EXPANDED

1. Development of a power purchase agreement for solar deployment at state agency facilities via the CT Green Bonk

2. Renewal of a master agreement allowing state agencies to participate in the utility-administered Conservation and Load Management programs; 3. Allocation of \$1 million in bonds to support ASHRAE Level II energy audits on approximately 35 state properties with high potential for cost-savings through efficiency investments: and 4. Allocation of \$12 million to finance Phase 2 of energy efficiency improvements at the Department of Correction's North District facilities.

### **40 SENIOR SUSTAINABILITY** OFFICERS (SSOS) WERE DESIGNATED

at all 29 Executive Branch agencies and 11 Voluntary State Agencies.

### NINE PROJECT TEAMS WERE **ESTABLISHED**

comprised of over 120 staff and SSOs from 43 state agencies/entities. The teams were tasked with implementing sustainability measures in each of the five "impact" areas (Energy Efficiency, Renewable Energy, Transportation, Water Use, and Materials Management) with support from the four "system" areas (Public Engagement, Process Improvement, Leased Spaces, and Reporting).

### HISTORICAL AND CURRENT UTILITY DATA WAS COLLECTED

to develop a baseline for measuring the state's progress towards GreenerGov CT's energy goals by using EnergyCAP, an online energy management software that centralizes the collection of thousands of state utility payments. Other data collection milestones include: 1. All participating agencies began uploading current

utility bills to EnergyCAP with plans to have historical utility bills uploaded by April 2020: 2. Vehicle fuel data for state fleet cars is stored by agency in EnergyCAP; and 3. A baseline of state agency materials management practices is being captured via a survey.

### ACCOUNTING AND REPORTING **GUIDELINES WERE RELEASED**

that establish the framework for measuring agency progress towards the state sustainability targets. The guidelines clarify important rules about the inclusion of leased spaces, tracking progress towards aggregate targets and goals, accounting for renewable energy credits and biogenic sources, and other topics

### SUSTAINABILITY PERFORMANCE PLANS WERE PREPARED

by all 29 Executive Branch designated agencies and the 7 voluntary agencies. These plans detailed agency progress on GreenerGov CT initiatives in FY19, barriers towards progress, and future planning to enable progress towards the state sustainability goals.

**INVESTMENT IN ENERGY EFFICIENCY AND RENEWABLE ENERGY IN STATE BUILDINGS EXPANDED** 

**40 SENIOR SUSTAINABILITY OFFICERS** (SSOS) WERE DESIGNATED

HISTORICAL AND CURRENT UTILITY DATA WAS COLLECTED

# WERE PREPARED

NINE PROJECT TEAMS WERE ESTABLISHED

**ACCOUNTING AND REPORTING GUIDELINES WERE RELEASED** 

SUSTAINABILITY PERFORMANCE PLANS

### Introduction

On April 24, 2019, Governor Lamont launched the GreenerGov CT initiative by signing Executive Order No. 1 (EO 1 or the Order) which directs Executive Branch agencies to advance environmental leadership and cas savings for taxpavers by reducing greenhouse gas emissions and other sustainability objectives in energy use in buildings and vehicles, water use. and waste disposal. The Order calls on agencies to recommit to and expand the state's Lead by Example (LBE) program to reduce the operating costs and environmental impacts of state government facilities and operations.

Since 2011, Connecticut's LBE program has had great success in reducing energy use in state government facilities and operations through energy efficiency initiatives and building management. Through general obligation bond authorizations and the Conservation & Load Management Plan programs administered by utility companies, state agencies completed over 200 energy efficiency projects resulting in over \$5 million in sovings annually. These projects developed state agency best practices that encourage clean and efficient energy consumption, enable the state to raise public awareness, and inspire residents and businesses in Connecticut to follow suit.

EO I builds on the foundation of the state's LBE program by setting new sustainability goals for Executive Branch agencies and invaking deeper levels of commitment and participation. The Order requires executive agencies to reduce greenhouse gas emissions by 45% below 2001 levels: reduce waste disposal by 25% from a 2020 baseline; and reduce water sumption by 10% from a 2020 baseline by 2030. Meeting these goals will require cross-agency coordination and development of new strategies and operating procedures, both of which are well underway.

This 2020 Progress Report satisfies the EO I requirement to issue a "report on the progress in implementing this Order to the Governor and the chairpersons and ranking members of the Environment Committee and the Energy and Technology Committee of the General Assembly no later than February 1, 2020.





### **Planning and** Governance

05

To facilitate the cross-agency collaboration necessary to make progress on the goals in EO 1, the Order established the Steering Committee on State Sustainability, cochaired by the Secretary of the Office of Policy and Management (OPM), the Commissioner of the Department of Administrative Services (DAS), and the Commissioner of the Department of Energy and Environmental Protection (DEEP). The Steering Committee is composed of Senior Sustainability Officers from each Executive Branch agency, designated by their commissioners, who are responsible for leading their agency's efforts to comply with EO 1



Featured Steering Committee presenters have included:

Andy Brydges, Eversource and Elizabeth Murphy, United Illuminating - Illustrated the potential of Energy Efficiency in state buildings and how to leverage utility programs to implement projects Keith Epstein, Connecticut State Colleges and

Universities (CSCU) - Provided on overview on the robust energy management initiatives at CSCU's 17 institutions. Lynn Gilleland, U.S. EPA - Discussed WaterSense, a label for water efficient products and a resource for methods of saving water. Steve Link, Department of Corrections (DOC) - Shared

experiences implementing over 15 Energy Efficiency projects at DOC buildings

Cheryl Malerba, Department of Transportation Chief of Staff - Shared strategies on leading stakeholders through

FFICE OF FOLICY AND

Melissa McCaw

DEPARTMENT OF ADMINISTRATIVE SERVICES

DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION

Josh Geballe

Katie Dykes

Rich Miller, Director, UConn Sustainability Office - Shared UConn's insights on mplementing water-saving initiatives Chris Nelson, Department of Energy and Environmental Protection Provided on everview of the State's materials manager program

## The Goals of EO 1

07

EQ 1 introduced new and specific environmental targets for Connecticut state opencies to achieve. In the past, LBE projects centered mostly on energy efficiency. With the release of EO 1, the targets for opencies have expanded into the broader categories of Greenhouse Gas (GHG) Emissions, Water Consumption, and Waste Disposal



In order to reach these torgets by the 2030 deadline, state agencies need to integrate a broader subset of sustainability strategies aimed to push agencies toward their environmental, clean energy, and economic oools while reducing the cost of government operations.

Connecticut's efforts to reduce its greenhouse gas emissions by 45 percent below 2001 levels by 2030, primarily from the electric generation, transportation, and building sectors, will put the state on a pathway to achieving its 2050 greenhouse gas emissions reduction target of 80 percent below 2001 levels and help preserve the state's, and our planet's, environment for future generations. Connecticut's water and waste reduction goals emphasize the importance of water conservation and greater environmental stewardship for both natural resource protection and energy use reduction.



## GHG

45% reduction in GHG emissions below 2001 levels

## WATER

10% reduction in water consumption from a FY20 baseline

WASTE

25% reduction in waste disposal from a FY20 baseline









40

## PARTICIPATING **AGENCIES IN EO1**



**EXECUTIVE BRANCH** AGENCIES



**VOLUNTARY STATE AGENCY PARTICIPANTS** 

## **Brand Refresh**

80

With the new momentum of EO 1, one of the first stages of this reignited initiative involved retouching the overall mission and brand of Connecticut's Lead By Example program. The team proposed to expand upon the notoriety that the nationwide Lead by Example initiative provides while clarifying our ultimate goal which is to make Connecticut government more sustainable or "greener."

Redefining the brand of our LBE efforts streamlined our communications with consistent branding and positive imagery. We created a website that is jointly administered by the EO1 Chairing agencies with the goal to provide a central place for agencies to access all GreenerGov CT resources. The GreenerGov CT website also increases transparency of state actions to the public and facilitates sharing and collaboration with states pursuing similar LBE programs. Lastly, this site created the necessary platform to share how our state government "leads by example" for Connecticut residents, municipalities, organizations, and businesses.



### Website





Public meetings are hosted monthly by the Steering Committee on State Sustainability.

In order to comply with Executive Order agencies must successfully submit data on their buildings and fleets.



# **Brand Refresh**

Logo





Wordmark



A Lead by Example Initiative

## **FY19 UTILITY EXPENDITURES**

### By Government Branch

Total FY19	\$114,619,352	
Legislative	\$1,002,138	
Quasi-Public	\$1,612,943	
Judicial	\$6,336,605	
Higher Ed	\$28,313,145	
Executive	\$77,354,521	
Branch	FY19 Cost	

## **FY19 UTILITY EXPENDITURES**

### By Commodity

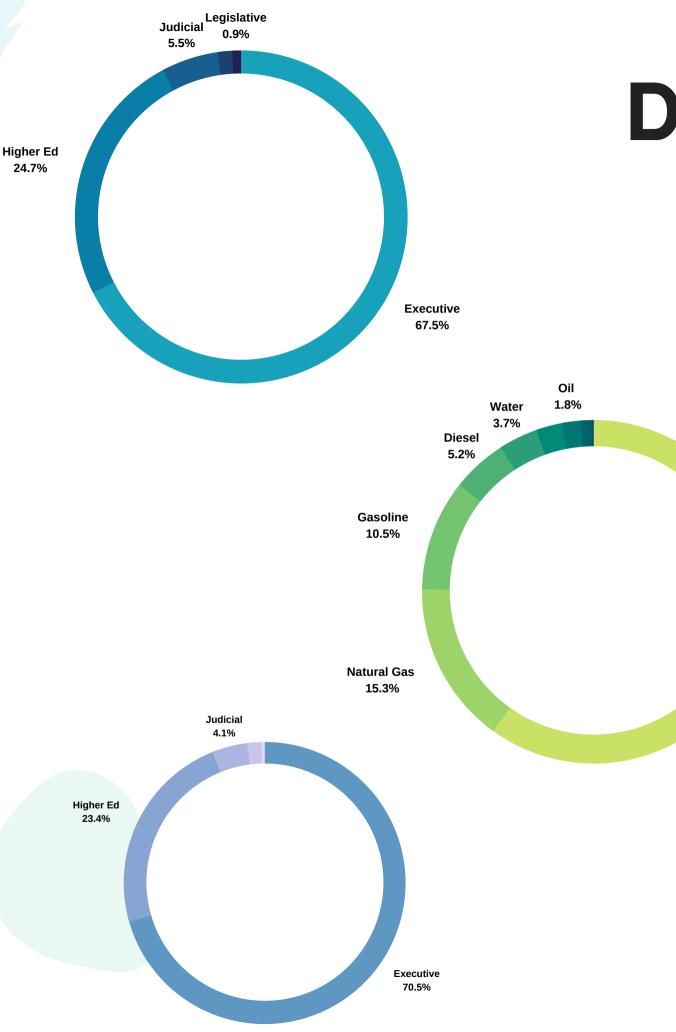
Commodity	FY19 Cost
Electric	\$68,710,692
Natural Gas	\$17,533,458
Gasoline	\$11,986,325
Diesel	\$5,928,791
Water	\$4,230,334
Chilled Water	\$2,823,927
Oil	\$2,022,002
Steam	\$1,151,707
Propane	\$232,116

Total FY19 \$114,619,352

## FY19 GHG EMISSIONS

By Government Branch

Branch	mtCO2e
Executive	200,867
Higher Ed	66,620
Judicial	11,571
Quasi-Public	4,651
Legislative	1,014
Total FY19	284,723



# Data Dashboard

Data Dashboard

IMPORTANT NOTE ABOUT THIS DATA: The data below sume

IMPORTANT INCITE ABOVE THES DATAFET me train before warmanities and any set within the state's utility tracking system, EnergyCAP, on November 20, 2019. Boueline data was still being calected at the time this report was submered is scheduled to be complete and will be rovided later in this report FY19 UTILITY EXPENDITURES By Government Branch Branch FY19 Cost \$77,354,521 \$28,313,145 \$6,336,605 \$1,612,943 Executive Higher Ed Judicial Quasi Public Legislative Total FY19 \$1,002,138 \$114,619,352 FY19 UTILITY EXPENDITURES By Commodity Commodity FY19 Cost 
 Commodity
 FY19 Cost

 Electric
 508,710,092

 Naturol Gas
 517,533,458

 Gasoline
 51,986,325

 Diesel
 55,928,791

 Water
 44,250,334

 Chilled Water
 52,829,927

 Oil
 52,022,002

 Steam
 51,151,707

 Propone
 5232,161

 Total FY19
 \$114,619,352
FY19 GHG EMISSIONS By Government Branch By Gevernment Branch Branch mtCO2e Executive 200,867 Higher Ed 66,620 Judicial II,571 Quasi Public 4,651 Legislatrice 1,014 Total FY19 284,723 Branch Executive Higher Ed Judicial Guasi Public

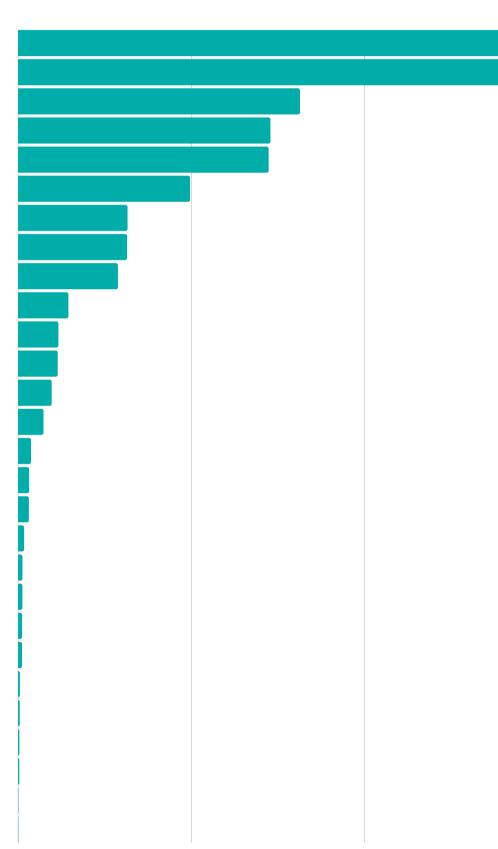
*IMPORTANT NOTE ABOUT THIS DATA:* The data below summarizes the utility use and expenditures data for FY19 for all state agencies participating in EO 1 and was pulled from the state's utility tracking system, EnergyCAP, on November 20, 2019. Baseline data was still being collected at the time this report was submitted and is scheduled to be completed by April 2020. Therefore, the data below may be incomplete and will be updated once data collection has been completed. More information about the data collection process for EO 1 is provided later in this report.

Electric 59.9%

## Agency

Department of Correction	\$18,105,119
Department of Transportation	\$15,402,147
Department of Administrative Services	\$8,121,977
State Department of Education	\$7,270,597
<b>Emergency Services &amp; Public Protection</b>	\$7,218,387
Department Mental Health and Addiction Services	\$4,952,077
Department of Children and Families	\$3,147,879
Department of Developmental Services	\$3,134,980
Military Department	\$2,870,833
Department of Energy & Environmental Protection	\$1,442,195
Department of Veterans Affairs	\$1,153,546
Department of Public Health	\$1,133,518
Department of Motor Vehicles	\$959,807
Department of Labor	\$723,193
Department of Social Services	\$364,206
Division of Criminal Justice	\$309,564
Agriculture Experiment Station	\$301,265
Department of Insurance	\$164,948
CT State Library	\$115,911
Department of Agriculture	\$115,207
Department of Consumer Protection	\$105,736
Department of Aging and Disability Services	\$104,059
Department of Revenue Services	\$43,042
Office of Early Childhood	\$37,986
Department of Banking	\$27,626
	\$25,817
Department of Economic & Community Developmer	\$2,149
Department of Housing	\$749
Office of Policy & Management	

## FY19 Utility Costs



# Data Dashboard

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## Data Dashboard cont.

The data below summarizes the FYI9 utility expenditures for Executive Branch agencies. As noted on the previous page, data collection was still underway when this report was submitted, and the data below may be incomplete.

### Agency

Department of Correction	\$18,10
Department of Transportation	\$15,4
Department of Administrative Services	\$8,12
State Department of Education	\$7,27
Emergency Services & Public Protection	\$7,21
Department Mental Health and Addiction Services	\$4,9
Department of Children and Families	\$3,14
Department of Developmental Services	\$3,13
Military Department	\$2,87
Department of Energy & Environmental Protection	\$1,44
Department of Veterans Affairs	\$1,153
Department of Public Health	\$1,133
Department of Motor Vehicles	\$959
Department of Labor	\$723
Department of Social Services	\$364
Division of Criminal Justice	\$309
Agriculture Experiment Station	\$301
Department of Insurance	\$16.4
CT State Library	
Department of Agriculture	\$115,9
Department of Consumer Protection	\$115,2
Department of Aging and Disability Services	\$105,
Department of Revenue Services	\$10.4,
Office of Early Childhood	\$43,0
Department of Banking	\$37,9
Department of Economic & Community Development	\$27,6
Department of Housing	\$25,8
Office of Policy & Management	\$2,14
	\$749

### FY19 Utility Costs

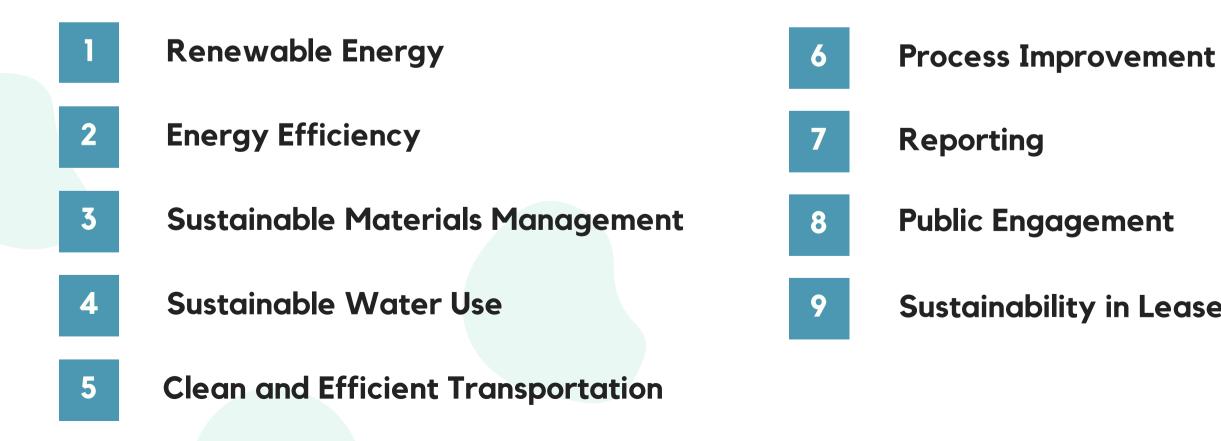
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149			
49			

\$20,000,000

# **Project Teams**

## The 5 Impact Teams

The Impact Teams are vital to develop the suite of strategies needed to achieve the goals, pilot test state sustainability projects, and create standard operating procedures that will, over time, become "business as usual" for all agencies.



## The 4 System Teams

The System Teams focus on improving processes and developing tools to ensure that the state's sustainability efforts are implemented efficiently, are widely understood by the public, and provide lasting value to state agencies.



**AGENCIES/ENTITIES REPRESENTED ON PROJECT TEAMS** 



TOTAL PROJECT TEAM MEMBERS



**Sustainability in Leased Spaces** 

**PROJECT TEAMS** 

## Accounting and Reporting Guidelines

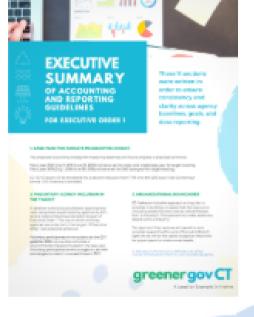
The co-chairing agencies developed an Accounting and Reporting Policies and Procedures Guide to formalize the state's approach to key decision points. The guide details the approaches to these issues and provides background information and the rationale behind each approach. The guide aims not only to memorialize consistency with best practices instituted by other organizations, but also to ensure that Senior Sustainability Officers have an on-hand reference to sustainability information relevant to state government.

### Some of the approaches memorialized in the guide include:

- · The base year for goals in Executive Order 1,
- · Which agencies are included in the EO1 goals,
- · How to include leased spaces in the EO1 goals,
- · Data management and reporting for leased/shared spaces,
- Tracking progress towards aggregate targets and goals,
- Agency-specific goals and subordinate goals,
- · Data quality management protocols, and
- Accounting for renewable energy credits and biogenic emissions.

### Some important decisions made in this document include:

EO 1 GHG Goal: The EO 1 GHG goal will be translated into a percent reduction from FY19 once the 2018 state-wide Connecticut annual GHG inventory is available. The rationale for this decision was based on the availability of agency data and because Connecticut's state-wide CY2018 serves as a reasonable proxy for FY19 (July 1, 2018-June 30, 2019). Once the state-wide CY2018 GHG inventory becomes available, a more precise reduction target percentage from 2018 (proxy for FY19) to 2030 will be identified and applied to the EO 1 FY19 GHG base year.



Voluntary Agencies: Voluntary participants are not subject to the EO I goals for 2030, nor are their activities or environmental impacts included in the base year. Voluntary participants are encouraged to set their own targets to match or exceed those set in EO I.

# Accounting and Reporting Guidelines

The first draft of the guidelines is published on the GreenerGov CT website, and SSOs are encouraged to provide comments by emailing leadbyexample@ct.gov by February 12.



# **Data Collection**

## Data Collection

Collecting the data necessary to track progress on the sustainability goals of EO1 has been a key focus in 2019. DEEP has been working closely with agencies and project teams on data collection with baseline data scheduled to be completed by October 2020.

### FY20 Waste Baseline

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The Waste Baseline will be created using compactor data from a group of state buildings with compactors. The goal is to develop a per-capita proxy baseline and then extrapolate that baseline compactor data for all state agencies.

Through a survey, the Sustainable Materials Management Project Team has gathered more comprehensive data on materials management that goes beyond just waste. This survey was designed to assess where agency waste reduction and recycling practices can have the most impact. As of this date, 78% of agencies have completed the survey.

### FY20 Water Baseline and FY19 GHG Baseline

Energy and water data is collected in a web-based platform called EnergyCAP, which tracks energy use by state agencies. Each agency is responsible for scanning and uploading their energy invoices into EnergyCAP on a regular basis, with the exception of Eversource, UI, CNG, and SCG invoices. Invoices from these vendors are sent automatically into EnergyCAP via Electronic Data Inflow.

In order to accurately track energy use by agency and by building, EnergyCAP requires that agency buildings are listed and correlated to the appropriate accounts and meters. By tracking energy use data at the building level, agencies can better understand their building by energy costs and consumption and can benchmark their buildings against similar buildings to compare performance. Furthermore, this building-level utility use data can help guide agencies when developing strategic plans for energy efficiency upgrades and renewable energy projects. To this end, DEEP will continue to train agency staff until they become proficient in using the features of EnergyCAP.

In addition to building utility data, vehicle fuel data for state fleet cars has also been integrated into the EnergyCAP database to streamline GHG reporting. DOT is providing vehicle fuel data for state fueling stations, and that data is attributed to the opency whose fob was used for the purchase. Vehicle fuel purchased by Voyager cards at non-state fueling stations is also captured. Both fueling station data and Voyager card data has been integrated into EnergyCAP.









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Four EnergyCAP ligisons at DEEP work closely with agencies to support their data collection efforts. Each agency was assigned an EnergyCAP liaison who helped them develop processes for uploading invoices to EnergyCAP without duplication. The EnergyCAP liaisons provide key support in navigating data collection activities for all agencies, including agencies in shared or leased spaces who may not receive or pay utility bills.

Level 1 required SSOs to make contact with the agency's liaison and begin uploading current invoices. Some agencies accomplished this step prior to EO 1, but other agencies utilized on-site training for their accounts payable and mailroom staff to learn how to scan and upload the invoices. Level 1 Data Collection was due by September 5, 2019. All agencies met this goal and

received Level 1 Completion Certificates.

Level 2 Data Collection was due by December 6, 2019. This involved a complicated process of associating utility meters and accounts with the buildings they serve. In certain cases, the agency staff have had to make rounds in the field to identify this information. EnergyCAP liaisons provide technical support when needed, as well as additional training for agencies that need more access to EnergyCAP for their own tracking purposes.

As of December, 25 out of 29 agencies with data in EnergyCAP successfully achieved Level 2. The remaining 4 agencies were granted extensions until February 15, 2020, due to their complex building inventories.

Level 3 Data Collection is due in April 2020. Successful completion of this level requires agencies to scan and upload all historic utility invoices going back to January 2018.

The initial data collection process is scheduled to be completed by October 1, 2020. By this date, FY20 Waste and Water baselines and a fully accurate FY19 GHG Baseline will be developed. Data collection will be an ongoing piece of this initiative and agencies are expected to continue to upload energy and water invoices on a regular basis as they progress towards the 2030 goals

## Data Collection .....

The steps necessary to achieve the FY20 Water Baseline and FY19 GHG Baseline were divided into three phases, each with its own due date. The three phases, called Level 1, Level 2, and Level 3, are detailed below.



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Ryan Ensing



Future Data Collection

# Sustainability Projects



SUSTAINABILITY PROJECTS



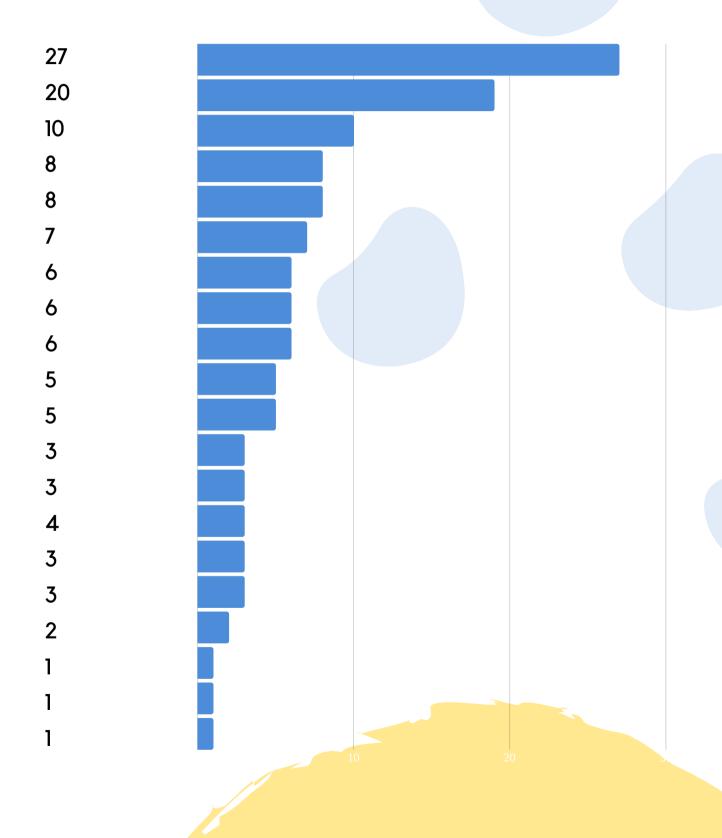
STRUCTURAL PROJECTS



BEHAVIORAL PROJECTS

Lighting HVAC Upgrade Renewable Energy Fleet Waste Reduction Recycling **Building Renovation** Equipment Upgrade **Paper Use Reduction** Office Equipment Efficiency Improvement **Efficient Staff Travel** Sustainable Transportation Office Space Consolidation Composting Water System Upgrade Sustainability Education **Energy Audit Conservation Areas** Sustainable Supplies **New Construction** 

## FY19 State Sustainability Projects by Project Type



# **Sustainability Projects**

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## Sustainability Projects .....

Belaw are a sample of sustainability projects reported in the Sustainability Performance Plans. Information about all the reported projects are available in the individual agency SPPs, which will be published later this quarter on the GreenerGov CT website.

### WATER-SAVING PROJECTS

The Department of Economic and Community Development installed new sinks and faucets in the Henry Whitfield Museum in Guilford. The new sinks and faucets were installed to combat water waste, and the new units will prevent dripping and unnecessary water usage.

The Department of Veterans Affairs worked with the Department of Energy and Environmental Protection to install a new water line to five veteran residences and Dinosaur State Park. This new water line replaced old infrastructure and will increase water guality and reduce excess water use.

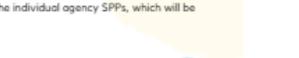
The Division of Public Defender Services began an education campaign on water reduction and savings strategies. Using the EPA's WaterSense tools, DPDS is educating employees on responsible water use across the state.

### WASTE-REDUCING PROJECTS

The Department of Administrative Services is working with all agencies located at 450 Columbus Boulevard in Hartford to implement composting. The benefits for this project include waste reduction, the ability to recycle organic material, and a reduction in waste services, leading to additional cost savinas.

The Department of Energy and Environmental Protection (DEEP) held "office clean out days" during which unused and excess office supplies were collected and donated to the DEEP ReSupply Center, located at 79 Elm Street in Hartford. The clean out days lead to more organized and productive workspaces, better utilization of office space, cost-savings, and waste diversions achieved through the reuse of office supplies.

The Department of Housing, the Department of Insurance, the Department of Aging and Disability, and CT Innovations all implemented double sided printing as the default in their offices. These paper reduction initiatives will lead to greater waste diversion, reducing paper usage, and disposal costs.





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### GHG-REDUCING PROJECTS

The Department of Emergency Services and Public Protection (DESPP) worked with the Department of Administrative Services to begin to update the DESPP fleet with hybrid vehicles. Approximately 95 of the 106 new vehicles will have hybrid power trains, which will lead to reduced GHG emissions and aasoline usaae.

The Department of Transportation is in the process of acquiring 12 battery electric buses (BEB) for CTtransit depots in New Haven. and Stamford service territories. The BEB buses will lead to a reduction in GHG emissions and noise, and will promote environmental justice.

The Department of Public Health completed lighting upgrades in the Kotherine A. Kelly State Public Health Laboratory, installing 1,733 high performance lights, including 115 hallway lights that were converted to an updated LED configuration. This lighting upgrade is expected to save an estimated 185,971 kWh annually and reduce GHG emissions by 131 MTCO2e.

The University of Connecticut completed 60 energy efficiency projects across its Storrs, Avery Point, Stamford, Law School, Hartford, and Waterbury compuses, which included LED lighting retrofits, repairs and upgrades to steam lines, and adding insulation to various buildings. As a result of these combined energy efficiency projects, the university anticipates an annual energy savings of 9,346,036 kWh worth \$438,288 and reducing annual GHG emissions by 2,489 MTCO2e.

365 MTCO2e.

## Sustainability Projects

Connecticut State Colleges and Universities completed three solar projects totaling 4.4M kWh of PV cell installations at 3 locations. These projects are projected to save \$7 million over the next 20 years, or \$358,000 annually.

The Department of Corrections renovated the state-owned Hartford Correctional Center by performing a retrofit of interior and exterior lighting to LED, as well as a kitchen exhaust economizer. This project anticipates annual energy savings of 516,029 kWh worth \$86,111 and reducing GHG emissions by

# Financing

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## **Financing Solutions**

Our state agencies can achieve significant annual cost savings through reductions in the use of energy and water, as well as by reducing solid waste and pollution from the state's vehicle fleet and energy sector. However, achieving these benefits requires up-front financial investments by the State.

In order to implement the sustainability goals for state buildings contained in EO 1, OPM has been consulting with the Office of the Treasurer (OTT), the Office of the State Comptroller (OSC), DEEP, DAS, the Office of Attorney General (OAG), and the Connecticut Green Bank (CGB), as well as private market participants, Connecticut's utilities Avangrid/UI and Eversource, and members of the EO 1 Energy Efficiency Project Team to explore current and potential new financing solutions for projects that can be utilized to tackle all the EO 1 environmental targets, including energy efficiency in facilities, water conservation, electric vehicles and charging infrastructure, renewable energy, and materials management.

### Financing Solar Power on State Buildings

DAS, CGB, and the OAG are currently finalizing a master agreement that will allow agencies to contract with the CGB to buy the power generated by the solar panels installed on state agencies through a Power Purchase Agreement that does not require any up-front investment. This tool is expected to be available to state agencies by the late spring of 2020.

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### **Financing Options for Energy Efficiency**

To date, the financing options explored have focused on enabling energy efficiency retrofits, which require up-front investment, but generally are net-positive and result in significant long-term life-cycle cost savings.\* Historically, Connecticut's Lead by Example (LBE) energy efficiency projects have been funded primarily by state bonding for larger projects, and the utilization of Small Business Energy Advantage (SBEA) loans through our utilities (Eversource and Avangrid/UI) for smaller projects costing up to \$100,000.

\*See Department of Energy and Environmental Protection, Leading by Example: Improving energy Management at State Facilities, 2018, available at https://portal.ct.gov/GreenerGov/Progress/Reports

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### Financing Options for Energy Efficiency cont.

OPM and OTT, in consultation with others as noted above, identified and evaluated five options, including traditional general obligation (G.O.) bonding (both publicly issued and through private placement), tax exempt lease products (both capital lease with third party and capital lease backed by CGB), and CGBbacked energy savings agreements.\*\*

Additionally, Eversource's proposal to expand the SBEA program by increasing the loan limit from \$100,000 to \$1 million per project was evaluated. The SBEA program offers a financial platform that combines incentives for relevant energy efficiency measures with a zero-percent financing option to state agencies to cover the balance of the energy efficiency project costs. The Co-Chairs endorse the strategic use of the SBEA financing by state agencies, and the increase in the loan cap to \$1 million, as long as the new reporting procedures OPM proposed are implemented to ensure that OPM, OSC and OTT have accurate information on the debt that agencies are undertaking through this program. To this end, once the Master Agreement renewal process for energy retrofit projects is complete, new instructions will be provided to participating agencies to ensure such timely reporting of all SBEA financing.

Finally, the CGB identified an additional opportunity to lower borrowing costs that is available through the Public Utilities Regulatory Authority (PURA) called the Interest Rate Buy Down Program, which was established through Public Act No. 05-01, June Special Session, An Act Concerning Energy Independence. This program utilizes Clean Energy funds administered by PURA to reduce the financing costs by 1% for the first ten years for projects that reduce electric energy usage or add electricity generating capacity. After more than ten years in existence, there currently remains approximately \$23.4 million available for use by municipal and state facilities, as well as non-government entities on a first-come, first-serve basis. This buy-down program can be strategically utilized in conjunction with lease products or the private placement of G.O. bonds to reduce our borrowing costs, keeping in mind that some of these funds should remain eligible for municipalities and other eligible participants to access.

Ultimately, the state will need to utilize multiple financing solutions to meet the environmental targets in EO 1. A combination of G.O. bonding, tax exempt leases, and utilization of utility programs appears to be most the cost-effective and viable strategy. OPM and OTT will continue to consult the CGB on alternative financing options as new products develop. To meet these EO 1 goals, the Governor and OPM will be seeking new authorization to utilize G.O. bond funding for projects, as well as reserving debt issuance to utilize tax exempt lease products. The funding will then be allocated based on the results of the building audit and project prioritization process.

\*\*Energy Savings Performance Contracts (ESPCs) are also an important tool, but technically ESPCs are not a financing solution, but rather a performance contract structure that may or may not be backed by financing. While no capital budget funds are needed on a net basis, because the financing structure relies on future savings from energy bills, capital budget funds may be required. Furthermore up front financing is still needed to complete all phases of the project, including infrastructure investments that are often needed before energy efficiency upgrades and before energy savings are achieved.



## **Building Audits**

In light of our goal to use state resources as cost-effectively as possible, the Co-Chairs have implemented a new, data driven process for identifying and prioritizing investment opportunities in retrofit projects that will result in the greatest energy use and cast reductions.

On December 18, 2019, the State Bond Commission allocated \$1 million to conduct ASHRAE Level 11 Energy Audits on select state buildings, DAS, in consultation with OPM and DEEP, has implemented an auditing plan of approximately thirty-five state properties that are 1) high, and likely inefficient, energy users due to outdated systems, equipment, or infrastructure, 2) that have not had recent energy improvements, and 3) that align with the state facilities plan and broader capital investment goals. This audit process will help us to assess opportunities to bundle projects so that measures with shorter-term payback (such as lighting) can help to average out those with longer-term payback (such as HVAC or windows), thereby forestalling the risks of implementing only the low-hanging fruit measures. The auditing plan also intends to examine water equipment and systems to determine areas for potential water savings.

Once the auditing process is underway, the Co-Chairs, in consultation with the Energy Efficiency Project Team members will mave forward and develop a coordinated project deployment and financing plan to update the state's buildings to be more cost-efficient and sustainable.



# **Building Audits**

## What's Next?

In 2019, significant progress was made towards laying the groundwork for expanded LBE initiatives in the future: governance structures were established, baseline data was collected, and financing and project strategies were developed. Additionally, agencies identified a wide variety of 2020 goals and projects in their SPPs to implement at their respective agencies. SPPs will be shared on the GreenerGov CT site later this quarter.

Data collection will continue to be an integral component of state sustainability work. By mid-2020, all state building utility data (including electricity, gas, propane, fuel, oil, water, and sewer) from 2018 to the present will be recorded. Additionally, by July 1, 2020 waste disposal data from key state agencies with trash compactors will be compiled. This wealth of data will help the Steering Committee develop baselines and track progress towards meeting the goals established in EO 1. For example, the Steering Committee will evaluate the prospect of setting near-term intermediary targets to benchmark progress towards meeting the overall EO 1 reduction goals.

The Steering Committee will also consider whether additional data collection is needed to measure secondary goals on topics including:

· GHG emissions from onsite heating and cooling, purchased electricity and/or energy-intensity, vehicle fleets, and other energy end uses;

- materials management;
- water use:

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- environmental impacts of land use and grounds management; and
- other impacts from product procurement.

Once the baseline data has been compiled for the three main sustainability goals, the Steering Committee will assess the need for additional strategies to meet more stringent targets than required by EO1.

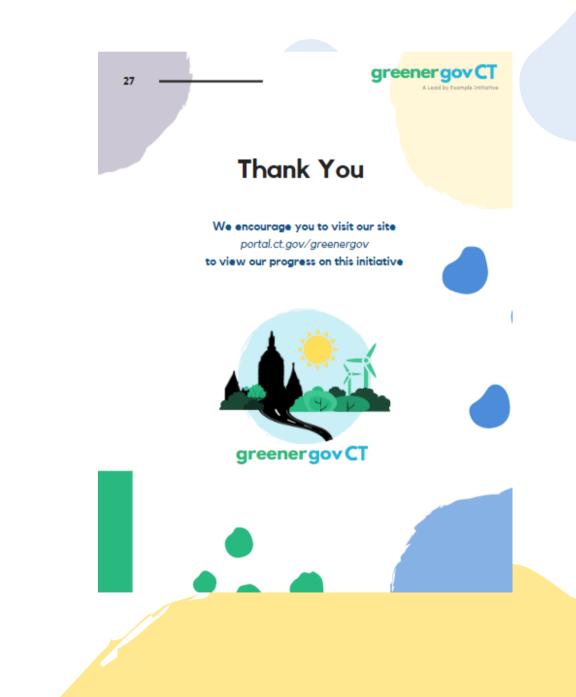
Lastly, the Co-Chairs recognize that the sooner investments are made in improving the efficiency of our state buildings, the sooner we will start to see returns on these investments. OPM will continue to lead discussions on the financing needed to create a sustainable investment path for meeting the targets aligned with the EO1 Project Team's recommended strategies. OPM will also continue to evaluate new financing opportunities as they become available, and work expeditiously to deploy financing to projects identified as cost-effective.





# What's Next

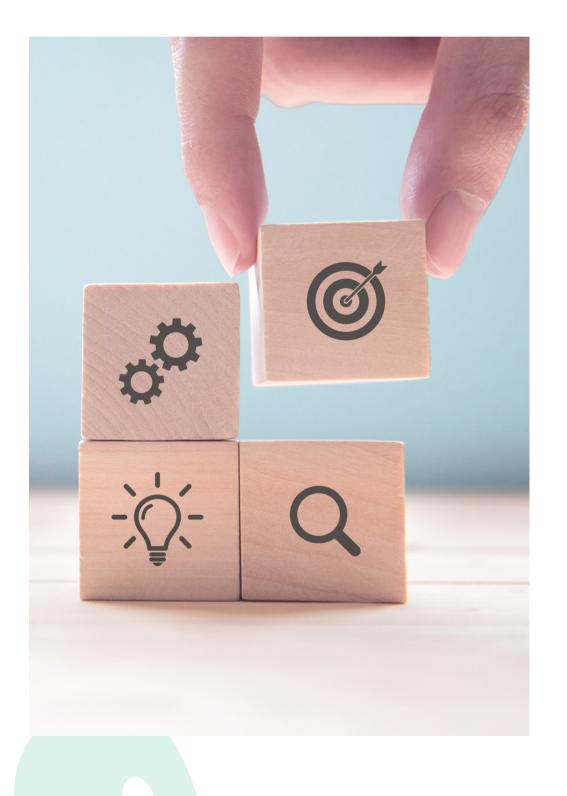




# SUSTAINABILITY STRATEGY GUIDANCE



# **Sustainability Strategies**



## **Prepare at minimum 3 strategies and/or** standard operating procedures.

More strategies are welcome but prioritize chosen strategies based on how tested and implementable they are.

## Strategies should be implementable by State Agencies/Entities.

Think of this document as what a commissioner or SSO can reference when wondering "how can our agency achieve the goals of EO 1?"

# difficulty.

Rate the difficulty of implementing each strategy and discuss the intended (positive) impacts of the strategy.

## Consider low-medium-high level of

# **Sustainability Strategies**

# Provide appendices as needed

Add any additional resources needed for agencies to implement each strategy as an appendix to the strategy document

# Strategies will be compiled into a handbook

This handbook is meant to serve as a resource for state agencies to implement sustainability strategies.

July 2020

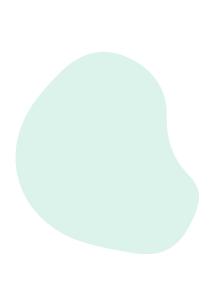
# Greener Gov Handbook

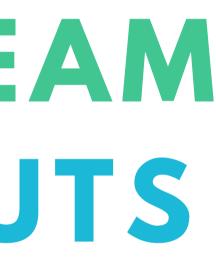
A toolkit for Enhancing Sustainability at CT State Agencies





# **PROJECT TEAM REPORT-OUTS**

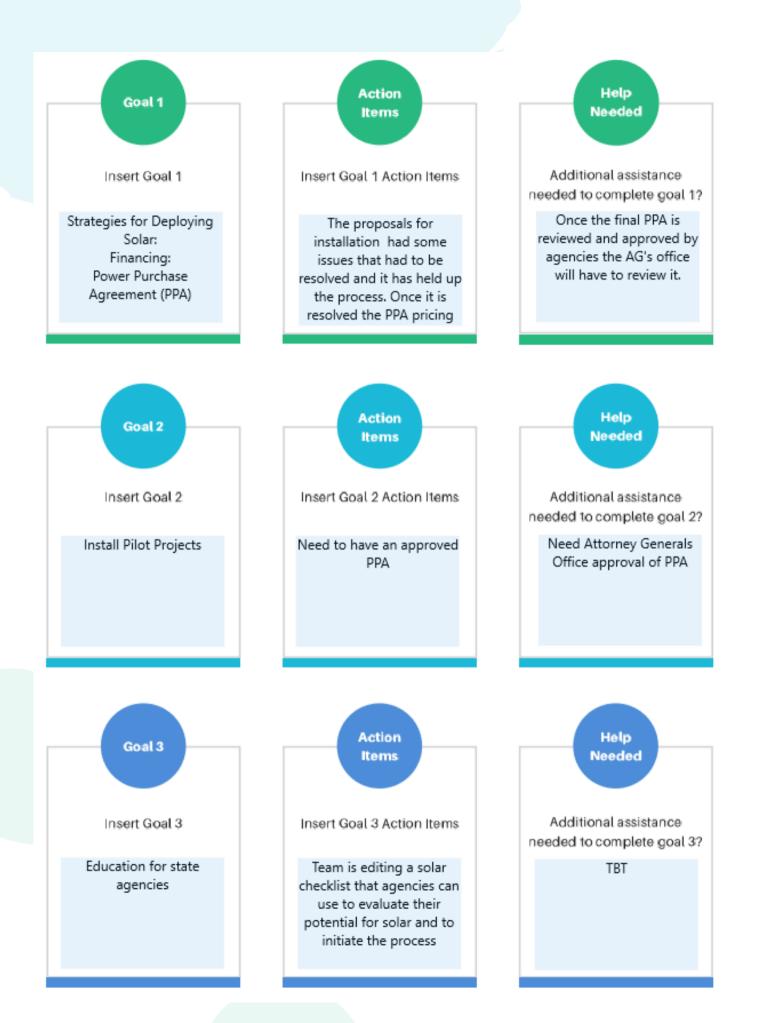




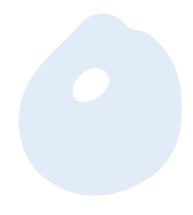




# PROCESS IMPROVEMENT REPORT-OUT



# RENEWABLES ON STATE BUILDINGS REPORT-OUT





# REPORTING REPORT-OUT



# **SUSTAINABLE** MATERIALS MANAGEMENT **REPORT-OUT**



# SUSTAINABILITY IN LEASED SPACES REPORT-OUT

# NEXT STEPS



## **Sustainability** Strategies due 3/1

Work on sustainability strategies and reach out with questions

# Level 3 EnergyCAP **Data Collection**

NEXT

STEPS

Complete Level 3 by April 1, 2020

## **Materials Management** Survey

Complete survey if you have not already

