

TO: Freedom of Information Commission  
FROM: Russell Blair  
RE: Minutes of the Commission's regular meeting of February 25, 2026

A regular meeting of the Freedom of Information Commission was held on February 25, 2026. The Commission's regular meeting of February 25, 2026 was conducted in person. The meeting convened at 2:02 p.m. with the following Commissioners present:

Commissioner Owen P. Eagan, presiding  
Commissioner Jonathan J. Einhorn  
Commissioner Kate Farrish  
Commissioner Judith Ganswindt (participated via speakerphone)  
Commissioner Thomas A. Hennick  
Commissioner Matthew Streeter

Also present were staff members Colleen M. Murphy, Paula S. Pearlman, Valicia D. Harmon, Danielle L. McGee, C. Zack Hyde, Nicholas A. Smarra, Marybeth G. Sullivan, Paul V. Arce, Jonathan McCann, Molly Steffes and Russell Blair.

The Commissioners voted unanimously to approve the Commission's regular meeting minutes of February 11, 2026.

Those in attendance were informed that the February 25, 2026 regular meeting of the Commission was being recorded.

[Docket #FIC 2025-0136](#) Marvin Owens v. City Attorney, Office of the City Attorney, City of Bridgeport; Office of the City Attorney, City of Bridgeport; and City of Bridgeport

Marvin Owens appeared on his own behalf. The Commissioners unanimously voted to amend the Hearing Officer's Report. The Commissioners unanimously voted to adopt the Hearing Officer's Report as amended.\* The proceedings were digitally recorded.

[Docket #FIC 2025-0301](#) Earl Bradley v. Commissioner, State of Connecticut, Department of Correction; and State of Connecticut, Department of Correction

The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0138](#) D. Brown v. Karl Jacobson, Chief, Police Department, City of New Haven; Police Department, City of New Haven; and City of New Haven

Attorney Earle Giovanniello appeared on behalf of the respondents. The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0139](#) Rose Kallor, LLP v. Executive Director, Housing Authority of the City of Meriden; and Housing Authority of the City of Meriden

The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0143](#) Irene Corea v. Wendy Youngblood, Chair, Brookfield Board of Education, Brookfield Public Schools; Brookfield Board of Education, Brookfield Public Schools; and Brookfield Public Schools

The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0155](#) Freesia Waldron v. John Day, Acting Chief Public Defender, State of Connecticut, Office of the Chief Public Defender; and State of Connecticut, Office of the Chief Public Defender

The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0158](#) Ryan Salvas v. Executive Director, Northeastern Connecticut Council of Governments; and Northeastern Connecticut Council of Governments

Attorney Michael Carey appeared on behalf of the respondents. The Commissioners unanimously voted to amend the Hearing Officer's Report. The Commissioners unanimously voted to adopt the Hearing Officer's Report as amended.\* The proceedings were digitally recorded.

[Docket #FIC 2025-0162](#) Jacqueline Rabe Thomas v. Secretary, State of Connecticut, Office of Policy & Management; and State of Connecticut, Office of Policy & Management

Jacqueline Rabe Thomas appeared on her own behalf. Attorney Kara Murphy appeared on behalf of the respondents. The Commissioners voted 5-0 to amend the

Hearing Officer's Report. The Commissioners voted 5-0 to adopt the Hearing Officer's Report as amended.\* Commissioner Farrish recused herself from the matter. The proceedings were digitally recorded.

[Docket #FIC 2025-0166](#) Alfred P. Mayo v. Treasurer, State of Connecticut, Office of the State Treasurer; and State of Connecticut, Office of the State Treasurer

The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0167](#) Robert Jarrett v. Superintendent of Schools, Consolidated School District of New Britain; and Consolidated School District of New Britain

The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0183](#) Kimberly Ciprian v. Commissioner, State of Connecticut, Department of Revenue Services; and State of Connecticut, Department of Revenue Services

The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0332](#) Nancy Griswold v. Thomas J. Mueller, Chairman, Water Pollution Control Authority, Town of Thomaston; Water Pollution Control Authority, Town of Thomaston; and Town of Thomaston

Nancy Griswold appeared on her own behalf. Attorney Nicole Byrne appeared on behalf of the respondents. The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0576](#) Wendy Taylor v. Town Clerk, Town of Bloomfield; and Town of Bloomfield

The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

[Docket #FIC 2025-0581](#) Theresa Conroy v. Mayor, City of Ansonia; and City of Ansonia

The Commissioners unanimously voted to adopt the Hearing Officer's Report. The proceedings were digitally recorded.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *Kennith Roger v. Commissioner, State of Connecticut, Department of Public Health; and State of Connecticut, Department of Public Health*, Docket # FIC 2025-0546.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *Kennith Roger v. Secretary of Homeland Security, State of Connecticut, U.S. Department of Homeland Security; and State of Connecticut, U.S. Department of Homeland Security*, Docket # FIC 2025-0547.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *Kennith Roger v. Commissioner, State of Connecticut, Department of Consumer Protection; and State of Connecticut, Department of Consumer Protection*, Docket # FIC 2025-0551.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *Kennith Roger v. Acting Director, Bureau of Alcohol, Tobacco, Firearms and Explosives; and Bureau of Alcohol, Tobacco, Firearms and Explosives*, Docket # FIC 2025-0561.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *Kennith Roger v. Commissioner, State of Connecticut, Department of Emergency Services and Public Protection; and State of Connecticut, Department of Emergency Services and Public Protection*, Docket # FIC 2025-0563.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *Kennith Roger v. Commissioner, State of Connecticut, Department of Administrative Services; and State of Connecticut, Department of Administrative Services*, Docket # FIC 2025-0690.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *Kennith Roger v. Commissioner, State of Connecticut, Department of Correction; and State of Connecticut, Department of Correction*, Docket # FIC 2025-0691.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *Kennith Roger v. Chief Clerk, State of Connecticut, Judicial Branch; and State of Connecticut, Judicial Branch*, Docket # FIC 2025-0692.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *David Godbout v. Town Clerk, Town of East Lyme; and Town of East Lyme*, Docket # FIC 2025-0890.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *David Godbout v. Chief, Police Department, Town of East Lyme; Police Department, Town of East Lyme; and Town of East Lyme*, Docket # FIC 2025-0915.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *David Godbout v. Executive Director, State of Connecticut, Freedom of Information Commission; and State of Connecticut, Freedom of Information Commission*, Docket # FIC 2025-0924.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *David Godbout v. Executive Director, State of Connecticut, Freedom of Information Commission; and State of Connecticut, Freedom of Information Commission*, Docket # FIC 2025-1054.

The Commissioners unanimously voted to Summarily Deny Leave to Schedule a Hearing Pursuant to Connecticut General Statutes §1-206(b)(2) in *David Godbout v. Chief, Police Department, Town of East Lyme; Police Department, Town of East Lyme; and Town of East Lyme*, Docket # FIC 2025-1193.

Executive Director Colleen M. Murphy reported that an appeal pending in Superior Court, Anita Arakelian v. Freedom of Information Commission, HHB-CV24-5036263-S, had been withdrawn on February 24, 2026.

Executive Director Colleen M. Murphy thanked the Commission and the staff for their support as she prepared to retire from state service, effective March 1, 2026.

The Commissioners unanimously voted to add an item to the agenda to commemorate Executive Director Colleen M. Murphy at her final Commission meeting. Commissioner Eagan spoke on behalf of the Commission to thank Executive Director Colleen M. Murphy for her years of public service and friendship.

The meeting was adjourned at 4:05 p.m.

/s/ Russell Blair  
Russell Blair

## **AMENDMENTS\***

Docket #FIC 2025-0136      Marvin Owens v. City Attorney, Office of the City Attorney, City of Bridgeport; Office of the City Attorney, City of Bridgeport; and City of Bridgeport

Paragraph 5 of the order in Hearing Officer's Report is amended as follows:

5. The respondents are admonished for failing to comply with multiple orders and directives of the hearing officer, thereby wasting scarce state resources. **THE RESPONDENTS ARE WARNED THAT FUTURE VIOLATIONS MAY LEAD TO AN IMPOSITION OF A CIVIL PENALTY.**

Docket #FIC 2025-0158      Ryan Salvas v. Executive Director, Northeastern Connecticut Council of Governments; and Northeastern Connecticut Council of Governments

The Appendix to the Hearing Officer's Report is amended as follows:

### **APPENDIX A [TO HEARING OFFICER'S REPORT]**

As indicated in paragraphs 29 and 30 of the findings in Docket #FIC 2025-0158, the following in camera records, or portions thereof, may be withheld from disclosure pursuant to §§1-210(b)(10) and 52-146r, G.S., as subject to the attorney-client privilege:

IC2025-0158-8, lines 1-16	IC2025-0158-74, lines 1-27
IC2025-0158-9, lines 1-35	IC2025-0158-82, lines 1-32
IC2025-0158-10, lines 1-38	IC2025-0158-83, lines 1-12
IC2025-0158-11, lines 1-3	IC2025-0158-99, lines 1-26
IC2025-0158-12, lines 1-9	IC2025-0158-100, lines 1-37
IC2025-0158-13, lines 1-35	IC2025-0158-101, lines 1-41
IC2025-0158-14, lines 1-38	IC2025-0158-102, lines 1-42
IC2025-0158-15, lines 1-2	IC2025-0158-103, lines 1-32
IC2025-0158-70, lines 1-27	IC2025-0158-106, lines 15-26
IC2025-0158-72, lines 1-36	IC2025-0158-107, lines 1-39
IC2025-0158-73, lines 1-27	IC2025-0158-108, lines 1-42

IC2025-0158-109, lines 1-39  
IC2025-0158-110, lines 1-26  
IC2025-0158-343, lines 5-10  
IC2025-0158-349, lines 5-20  
IC2025-0158-351, lines 5-15  
IC2025-0158-353, lines 1-22  
IC2025-0158-354, lines 1-17  
IC2025-0158-355, lines 16-18  
IC2025-0158-357, lines 5-23  
IC2025-0158-358, lines 5-26  
IC2025-0158-373, lines 5-13  
IC2025-0158-375, lines 5-13  
IC2025-0158-389, lines 16-25  
IC2025-0158-391, line 9-18  
IC2025-0158-401, lines 5-26  
IC2025-0158-403, lines 1-27  
IC2025-0158-405, lines 1-17  
IC2025-0158-407, lines 1-12  
IC2025-0158-415, lines 1-17  
IC2025-0158-437, lines 1-27  
IC2025-0158-438, lines 1-9  
IC2025-0158-440, lines 1-30  
IC2025-0158-463, lines 1-22  
IC2025-0158-464, lines 1-16  
IC2025-0158-481, lines 1-28  
IC2025-0158-482, lines 1-19

IC2025-0158-483, lines 1-28  
IC2025-0158-484, lines 1-14  
IC2025-0158-485, lines 14-15, 21-29  
IC2025-0158-486, lines 1-7  
IC2025-0158-487, lines 9-10  
IC2025-0158-488, lines 10-25  
IC2025-0158-489, lines 1-24  
IC2025-0158-490, lines 1-20  
IC2025-0158-491, lines 1-27  
IC2025-0158-492, lines 1-14  
IC2025-0158-493, lines 1-31  
IC2025-0158-494, lines 1-3  
IC2025-0158-495, lines 1-28  
IC2025-0158-496, lines 1-30  
IC2025-0158-497, lines 1-32  
IC2025-0158-498, lines 1-14  
IC2025-0158-501, lines 1-23  
IC2025-0158-502, lines 1-17  
IC2025-0158-622, lines 1-24  
IC2025-0158-623, lines 1-30  
IC2025-0158-624, lines 1-15  
IC2025-0158-625, lines 1-6, 12-32  
IC2025-0158-626, lines 1-10



**APPENDIX B [TO HEARING OFFICER'S REPORT]**

As indicated in paragraphs 31 and 32 of the findings in Docket #FIC 2025-0158, the following in camera records, or portions thereof, are not exempt from disclosure pursuant to §1-210(b)(10), G.S.:

IC2025-0158-1 lines 1-10	IC2025-0158-94, lines 1-42
IC2025-0158-4, lines 1-16	IC2025-0158-95, lines 1-42
IC2025-0158-4, line 18	IC2025-0158-96, lines 1-30
IC2025-0158-7, line 6	IC2025-0158-97, lines 1-4
IC2025-0158-16, lines 1-10	IC2025-0158-104, lines 1-4
IC2025-0158-22, lines 1-10	IC2025-0158-106, lines 1-4
IC2025-0158-27, lines 1-10	IC2025-0158-111, lines 1-4
IC2025-0158-34, lines 1-5	IC2025-0158-117, lines 1-9
IC2025-0158-37 lines 1-10	IC2025-0158-118, lines 1-5
IC2025-0158-45, lines 1-10	IC2025-0158-121, lines 1-5
IC2025-0158-51, lines 7-10	IC2025-0158-157, lines 1-5
IC2025-0158-57, lines 1-10	IC2025-0158-162, lines 1-28
IC2025-0158-62, lines 1-6	IC2025-0158-163, lines 1-28
IC2025-0158-69, lines 1-4	IC2025-0158-164, lines 30-33
IC2025-0158-75, lines 1-4	IC2025-0158-165, lines 1-33
IC2025-0158-81- lines 1-4	IC2025-0158-166, lines 1-33
IC2025-0158-84, lines 1-9	IC2025-0158-167, lines 1-3
IC2025-0158-87, lines 1-4	IC2025-0158-168, lines 1-29
IC2025-0158-88, lines 1-37	IC2025-0158-169, lines 1-33
IC2025-0158-89, lines 1-41	IC2025-0158-170, lines 1-36
IC2025-0158-90, lines 1-42	IC2025-0158-171, lines 1-26
IC2025-0158-91, lines 1-32	IC2025-0158-172, lines 1-4
IC2025-0158-92, lines 1-4	IC2025-0158-173, lines 1-33
IC2025-0158-92, lines 11-26	IC2025-0158-173, lines 1-35
IC2025-0158-93, lines 1-37	IC2025-0158-175, lines 1-11

IC2025-0158-176, lines 1-4	IC2025-0158-219, lines 1-5
IC2025-0158-178, lines 14-35	IC2025-0158-244, lines 1-27
IC2025-0158-179, lines 1-11	IC2025-0158-245, lines 1-30
IC2025-0158-180, lines 1-29	IC2025-0158-246, lines 1-11
IC2025-0158-182, lines 1-30	IC2025-0158-247, entire page
IC2025-0158-183, lines 1-32	IC2025-0158-248, entire page
IC2025-0158-184, lines 1-8, 10-12, 14-15, 18-24, 26-27, 29, 33-34	IC2025-0158-252, entire page
IC2025-0158-186, lines 1-4, 12-26	IC2025-0158-260, entire page
IC2025-0158-187, lines 1-37	IC2025-0158-261, entire page
IC2025-0158-188, lines 1-16	IC2025-0158-262, entire page
IC2025-0158-189, lines 1-29	IC2025-0158-263, entire page
IC2025-0158-190, lines 1-34	IC2025-0158-264, entire page
IC2025-0158-191, lines 1-9	IC2025-0158-265, entire page
IC2025-0158-192, lines 1-4	[IC2025-0158-265, entire page]
IC2025-0158-196, lines 1-4	IC2025-0158-266, entire page
IC2025-0158-200, lines 1-4	IC2025-0158-267, entire page
IC2025-0158-204, lines 1-4, 12-29	IC2025-0158-268, entire page
IC2025-0158-205, lines 1-36	IC2025-0158-269, entire page
IC2025-0158-206, lines 1-17	IC2025-0158-270, entire page
IC2025-0158-207, lines 1-31	IC2025-0158-271, entire page
IC2025-0158-208, lines 1-12	IC2025-0158-272, entire page
IC2025-0158-209, lines 1-4	IC2025-0158-273, entire page
IC2025-0158-212, lines 1-4	IC2025-0158-274, lines 1-29
IC2025-0158-214, lines 1-8, 16-27	IC2025-0158-275, lines 1-11
IC2025-0158-215, lines 9-32	IC2025-0158-276, lines 1-27
IC2025-0158-216, lines 1-26	IC2025-0158-277, lines 1-30
IC2025-0158-218, line 30	IC2025-0158-278, lines 1-15
	IC2025-0158-279, entire page

IC2025-0158-281, entire page  
IC2025-0158-284, entire page  
IC2025-0158-292, entire page  
IC2025-0158-293, entire page  
IC2025-0158-294, entire page  
IC2025-0158-295, entire page  
IC2025-0158-296, entire page  
IC2025-0158-297, entire page  
IC2025-0158-298, entire page  
IC2025-0158-299, entire page  
IC2025-0158-300, entire page  
IC2025-0158-301, entire page  
IC2025-0158-302, entire page  
IC2025-0158-303, entire page  
IC2025-0158-304, entire page  
IC2025-0158-305, entire page  
IC2025-0158-306, lines 1-29  
IC2025-0158-307, lines 1-11  
IC2025-0158-308, lines 1-28  
IC2025-0158-309, lines 1-30  
IC2025-0158-310, lines 1-11  
IC2025-0158-311, lines 1-28  
IC2025-0158-312, lines 1-28  
IC2025-0158-313, lines 1-32  
IC2025-0158-314, lines 1-20  
IC2025-0158-315, lines 1-28  
IC2025-0158-316, lines 1-12  
IC2025-0158-317, lines 1-23  
IC2025-0158-318, lines 1-4  
IC2025-0158-320, lines 5-6, 8-9  
IC2025-0158-321, lines 12-13  
IC2025-0158-341, lines 1-6, 8  
IC2025-0158-343, lines 1-4, 22-24  
IC2025-0158-344, lines 1-30  
IC2025-0158-345, lines 1-25  
IC2025-0158-346, lines 10, 13-19, 28, 30, 32, 44, 53  
IC2025-0158-349, lines 1-4  
IC2025-0158-351, line 3  
IC2025-0158-355, lines 1-4  
IC2025-0158-357, lines 1-4  
IC2025-0158-358, lines 1-4  
IC2025-0158-360, lines 1-4  
IC2025-0158-361, lines 1-4  
IC2025-0158-362, line 3  
IC2025-0158-365, lines 1-4  
IC2025-0158-366, lines 1-4  
IC2025-0158-367, lines 1-4  
IC2025-0158-368, lines 1-27  
IC2025-0158-369, lines 1-4  
IC2025-0158-370, lines 1-29  
IC2025-0158-371, lines 1-16  
IC2025-0158-372, lines 1-4  
IC2025-0158-373, lines 1-4  
IC2025-0158-374, lines 1-4  
IC2025-0158-375, lines 1-4

IC2025-0158-376, lines 1-4	IC2025-0158-429, lines 1-4
IC2025-0158-378, line 3	IC2025-0158-431, lines 1-4
IC2025-0158-384, lines 1-6	IC2025-0158-433, lines 1-4
IC2025-0158-385, lines 1-15	IC2025-0158-435, lines 1-9
IC2025-0158-386, lines 1-29	IC2025-0158-442, lines 1-4
IC2025-0158-387, lines 1-33	IC2025-0158-444, lines 1-4
IC2025-0158-388, lines 1-3	IC2025-0158-445, lines 1-17
IC2025-0158-389, lines 1-15, 26-31	IC2025-0158-447, lines 1-4
IC2025-0158-390, lines 1-32	IC2025-0158-450, lines 1-28
IC2025-0158-393, lines 1-27	IC2025-0158-451, lines 1-4
IC2025-0158-394, lines 1-3	IC2025-0158-452, lines 1-5
IC2025-0158-395, lines 1-26	IC2025-0158-455, lines 1-4
IC2025-0158-396, line 10, 13-19, 31, 43, 52	IC2025-0158-457, lines 1-27
IC2025-0158-399, lines 1-31	IC2025-0158-459, lines 1-28
IC2025-0158-400, lines 1-27	IC2025-0158-461, lines 1-32
IC2025-0158- <b>401</b> , <b>LINES</b> 1-4	IC2025-0158-462, lines 1-7
IC2025-0158-404, lines 1-22	IC2025-0158-464, lines 1-28
IC2025-0158-406, lines 1-22	IC2025-0158-466, lines 1-28
IC2025-0158-409, lines 1-5	IC2025-0158-476, lines 1-30
IC2025-0158-411, lines 1-6	IC2025-0158-477, lines 1-14
IC2025-0158-413, lines 1-4	IC2025-0158-478, lines 1-12
IC2025-0158-416, lines 16-26	IC2025-0158-480, lines 1-4
IC2025-0158-417, lines 2, 4, 8-9	IC2025-0158-485, lines 1-4
IC2025-0158-418, lines 1-5	IC2025-0158-488, lines 1-4
IC2025-0158-420, lines 1-4	IC2025-0158-499, lines 1-35
IC2025-0158-421, lines 1-12	IC2025-0158-500, lines 1-43
IC2025-0158-426, lines 1-10	IC2025-0158-503, lines 1-16
	IC2025-0158-576, lines 1-11

IC2025-0158-620, lines 1-10

IC2025-0158-672, lines 1-13

IC2025-0158-621, lines 1-26

IC2025-0158-626, lines 11-25

**APPENDIX C [TO HEARING OFFICER'S REPORT]**

As indicated in paragraphs 38-40 of the findings in Docket #FIC 2025-0158, the following in camera records, or portions thereof, are not exempt from disclosure pursuant to §1-210(b)(4), G.S.:

IC2025-0158-118, line 11, lines 18-19	IC2025-0158-251, entire page
IC2025-0158-121, line 10	IC2025-0158-252, entire page
IC2025-0158-122, line 11, 16-19, 21-22, 24, 27-35, 37-39, 42-43, 45-50, 52-53	IC2025-0158-253, entire page
IC2025-0158-163, lines 1-28	IC2025-0158-254, entire page
IC2025-0158-164, lines 1-19	IC2025-0158-255, entire page
IC2025-0158-172, lines 10-29	IC2025-0158-256, entire page
IC2025-0158-176, lines 14-18	IC2025-0158-257, entire page
IC2025-0158-182, lines 1-30	IC2025-0158-258, entire page
IC2025-0158-183, lines 1-32	IC2025-0158-259, entire page
IC2025-0158-184, lines 1-8, 10-12, 14-15, 18-24, 26-27, 29, 33-34	IC2025-0158-260, entire page
IC2025-0158-197, lines 2-3, 6-11, 16, 18-19	IC2025-0158-261, entire page
IC2025-0158-198, lines 4, 8-36	IC2025-0158-262, entire page
IC2025-0158-199, lines 1-7	IC2025-0158-263, entire page
IC2025-0158-209, lines 8 and 20	IC2025-0158-264, entire page
IC2025-0158-210, line 15, 18, 28-29	IC2025-0158-265, entire page
IC2025-0158-211, lines 12-18	IC2025-0158-265, entire page
IC2025-0158-214, lines 1-8, 16-27	IC2025-0158-266, entire page
IC2025-0158-247, entire page	IC2025-0158-267, entire page
IC2025-0158-248, entire page	IC2025-0158-268, entire page
IC2025-0158-249, entire page	IC2025-0158-269, entire page
IC2025-0158-250, entire page	IC2025-0158-270, entire page
	IC2025-0158-271, entire page
	IC2025-0158-272, entire page
	IC2025-0158-273, entire page

IC2025-0158-279, entire page	IC2025-0158-307, lines 1-11
IC2025-0158-280, entire page	IC2025-0158-338, line 24
IC2025-0158-281, entire page	IC2025-0158-339, lines 1-27
IC2025-0158-282, entire page	IC2025-0158-340, lines 1-6
IC2025-0158-283, entire page	IC2025-0158-342, lines 1-26
IC2025-0158-284, entire page	IC2025-0158-367, lines 14-27
IC2025-0158-285, entire page	IC2025-0158-370, lines 1-29
IC2025-0158-286, entire page	IC2025-0158-371, lines 1-16
IC2025-0158-287, entire page	IC2025-0158-376, lines 16-24
IC2025-0158-288, entire page	IC2025-0158-383, lines 1-29
IC2025-0158-289, entire page	IC2025-0158-395, lines 1-26
IC2025-0158-290, entire page	IC2025-0158-396, line 10, 13-19, 31, 43, 52
IC2025-0158-291, entire page	IC2025-0158-404, lines 1-22
IC2025-0158-292, entire page	IC2025-0158-416, lines 16-26
IC2025-0158-293, entire page	IC2025-0158-417, lines 2, 4, 8-9
IC2025-0158-294, entire page	IC2025-0158-447, lines 9-31
IC2025-0158-295, entire page	IC2025-0158-448, lines 1-34
IC2025-0158-296, entire page	IC2025-0158-449, lines 1-28
IC2025-0158-297, entire page	IC2025-0158-466, lines 1-28
IC2025-0158-298, entire page	IC2025-0158-476, lines 1-30
IC2025-0158-299, entire page	IC2025-0158-477, lines 1-14
IC2025-0158-300, entire page	IC2025-0158-485, lines 14-15
IC2025-0158-301, entire page	IC2025-0158-499, lines 1-35
IC2025-0158-302, entire page	IC2025-0158-500, lines 1-43
IC2025-0158-303, entire page	IC2025-0158-621, lines 1-26
IC2025-0158-304, entire page	IC2025-0158-622, lines 1-13
IC2025-0158-305, entire page	IC2025-0158-627, lines 16-25
IC2025-0158-306, lines 1-29	

IC2025-0158-628, lines 1-13

IC2025-0158-629, lines 1-4

IC2025-0158-630, lines 1-4

**APPENDIX D [TO HEARING OFFICER'S REPORT]**

As indicated in paragraphs 50 and 51 of the findings in Docket #FIC 2025-0158, the following in camera records, or portions thereof, are not exempt from disclosure pursuant to §§1-210(b)(3)(A), 1-210(b)(3)(C), 1-210(b)(3)(D) or 1-210(b)(3)(E):

IC2025-0158-16, lines 1-10	IC2025-0158-199, lines 1-7
IC2025-0158-16, lines 1-10	IC2025-0158-200, line 29
IC2025-0158-118, lines 11, 18-19	IC2025-0158-201, line 34
IC2025-0158-121, line 10	IC2025-0158-202, lines 3-34
IC2025-0158-122, line 11, 16-19, 21-22, 24, 27-35, 37-39, 42-43, 45- 50, 52-53	IC2025-0158-203, lines 1-4
IC2025-0158-157, lines 10-11	IC2025-0158-209, lines 8 and 20
IC2025-0158-158, lines 11-14	IC2025-0158-210, line 15, 18, 28-29
IC2025-0158-164, lines 1-19	IC2025-0158-210, line 15, 18, 28-29
IC2025-0158-172, lines 10-29	IC2025-0158-211, lines 12-18
IC2025-0158-176, lines 14-18	IC2025-0158-211, lines 12-18
IC2025-0158-179, lines 1-11	IC2025-0158-247, entire page
IC2025-0158-180, lines 1-29	IC2025-0158-248, entire page
IC2025-0158-181, lines 1-30	IC2025-0158-249, entire page
IC2025-0158-182, lines 1-30	IC2025-0158-250, entire page
IC2025-0158-183, lines 1-32	IC2025-0158-251, entire page
IC2025-0158-184, lines 1-8, 10-12, 14-15, 18-24, 26-27, 29, 33-34	IC2025-0158-252, entire page
IC2025-0158-197, lines 2-3, 6-11, 16, 18-19	IC2025-0158-253, entire page
IC2025-0158-197, lines 2-3, 6-11, 16, 18-19	IC2025-0158-254, entire page
IC2025-0158-198, lines 4, 8-36	IC2025-0158-255, entire page
IC2025-0158-198, lines 4, 8-36	IC2025-0158-256, entire page
IC2025-0158-199, lines 1-7	IC2025-0158-257, entire page
	IC2025-0158-258, entire page
	IC2025-0158-259, entire page
	IC2025-0158-260, entire page
	IC2025-0158-261, entire page

IC2025-0158-262, entire page  
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IC2025-0158-267, entire page  
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IC2025-0158-269, entire page  
IC2025-0158-270, entire page  
IC2025-0158-271, entire page  
IC2025-0158-272, entire page  
IC2025-0158-273, entire page  
IC2025-0158-279, entire page  
IC2025-0158-280, entire page  
IC2025-0158-281, entire page  
IC2025-0158-282, entire page  
IC2025-0158-283, entire page  
IC2025-0158-284, entire page  
IC2025-0158-285, entire page  
IC2025-0158-286, entire page  
IC2025-0158-287, entire page  
IC2025-0158-288, entire page  
IC2025-0158-289, entire page  
IC2025-0158-290, entire page  
IC2025-0158-291, entire page  
IC2025-0158-292, entire page  
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IC2025-0158-302, entire page  
IC2025-0158-303, entire page  
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42-44, 46-47, 49-51, 54  
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IC2025-0158-324, lines 5-6, 10-11  
IC2025-0158-325, lines 11-12  
IC2025-0158-326, lines 5-6  
IC2025-0158-327, lines 13, 16-17,  
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IC2025-0158-328, lines 9, 11, 15-16  
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IC2025-0158-330, lines 5-8, 10-11

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IC2025-0158-336, line 7  
IC2025-0158-337, line 4  
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IC2025-0158-341, lines 1-6, 8  
IC2025-0158-35, lines 12, 15, 17-18, 22, 39  
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IC2025-0158-36, lines 5-6, 9-10  
IC2025-0158-361, line 10  
IC2025-0158-362, lines 10, 19, 22  
IC2025-0158-369, lines 16-17  
IC2025-0158-370, lines 1-29  
IC2025-0158-371, lines 1-16  
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IC2025-0158-379, lines 1-3, 7  
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IC2025-0158-383, lines 1-29  
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IC2025-0158-411, lines 11, 14  
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IC2025-0158-641, lines 8-9, 12, 24-25, 28-29, 32, 35, 38  
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IC2025-0158-647, lines 8-9, 26-27, 30-31, 34, 37, 40

IC2025-0158-649, lines 8-9, 23-24, 27-28, 31, 34, 37

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IC2025-0158-662, line 4

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IC2025-0158-667, line 11

IC2025-0158-668, line 11

IC2025-0158-669, lines 4, 11

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IC2025-0158-672, lines 13, 15, 17

IC2025-0158-673, lines 12, 14

IC2025-0158-674, line 13

IC2025-0158-676, line 12

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IC2025-0158-689, lines 4-5

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IC2025-0158-710, lines 13-14, 16,  
19, 24-27  
IC2025-0158-711, lines 13-14, 16,  
19, 24-27  
IC2025-0158-712, lines 15-18, 20-  
21, 23  
IC2025-0158-714, lines 4, 13  
IC2025-0158-715, lines 4, 13-14, 17  
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IC2025-0158-722, lines 11-12  
IC2025-0158-724, lines 13-14, 15-  
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21, 24, 26  
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22, 24  
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IC2025-0158-842, lines 4, 11, 16-53  
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IC2025-0158-911, lines 8, 18  
IC2025-0158-912, lines 13-15, 20-33  
IC2025-0158-913, lines 8, 18, 40-43  
IC2025-0158-929, line 13  
IC2025-0158-989, line 1

**APPENDIX E [TO HEARING OFFICER'S REPORT]**

As indicated in paragraphs 60-63 of the findings in Docket #FIC 2025-0158, the following in camera records, or portions thereof, are not exempt from disclosure pursuant to §1-210(b)(1), G.S.:

IC2025-0158-16, lines 1-10

IC2025-0158-338, line 24

IC2025-0158-339, line 1-27

IC2025-0158-340, lines 1-6

IC2025-0158-342, lines 1-26

IC2025-0158-416, lines 16-26

IC2025-0158-417, lines 2, 4, 8-9

IC2025-0158-419, lines 1-21

Paragraph 46 and the order in Hearing Officer's Report is amended as follows:

46. First, the Commission notes that because the respondents have failed to determine whether they maintain the requested budget options data, they cannot support a claim of exemption pursuant to §1-210(b)(1), G.S. *See Shew v. Freedom of Info. Comm'n*, 245 Conn. 149, 167 (1998) (holding that "the case must be remanded for a determination by the town as to whether the public interest in withholding such documents clearly outweighs the public interest in disclosure....It is undisputed that the town manager never reviewed the documents; consequently, he could not have conducted the balancing test mandated by the statute.") (Emphasis added).

The following order by the Commission is hereby recommended on the basis of the record concerning the above-captioned complaint:

1. Within seven (7) days of the date of the Notice of Final Decision in this matter, the respondent Secretary shall file an affidavit with the Commission attesting to the fact that he has received a copy of such Notice of Final Decision and Final Decision.

2. Within forty-five (45) days of the date of the Notice of Final Decision in this matter, the respondents shall provide the complainant with a copy of the hardcopy budget options, identified in paragraph 23, of the findings, above, free of charge.

3. Within forty-five (45) days of the date of the Notice of Final Decision in this matter, the respondents shall determine which agencies requested and received permission to amend their data submission, and subsequently did *in fact* amend the original data they entered into the ABS; thereafter, the respondents shall extract the data from the ABS comprising the budget options submissions that were not amended. If the respondents are unable to perform the extraction, the respondents shall engage an outside professional to assist them with such extraction in order to provide the extracted data to the complainant within forty-five (45) days of the date of the Notice of Final Decision in this matter.

4. Due to the respondents' violations in this case, in complying with paragraph 3 of the Order, above, the respondents shall bear the cost of compliance and, thus, shall not charge the complainant for either the amount that equals the hourly salary attributed to all agency employees who will be engaged in performing the extraction services, or, in the alternative, the amount that equals the cost to the respondents of engaging an outside professional to assist them with such extraction.

5. Within forty-five (45) days of the date of the Notice of Final Decision in this matter, the respondents shall implement a system to preserve the original budget options data that agency heads

enter in the ABS so that data is not overwritten.

6. Henceforth, the respondents shall strictly comply with the promptness and disclosure requirements of §§1-210(a) and 1-212(a), G.S.

**7. IN COMPLYING WITH PARAGRAPHS 2 AND 3 OF THE ORDERS ABOVE, THE RESPONDENTS MAY WITHHOLD OR REDACT SUCH RECORDS, OR PORTIONS THEREOF, THAT ARE SUBJECT TO A MANDATORY EXEMPTION.**

**8. IF ANY RECORDS, OR PORTIONS THEREOF, ARE WITHHELD PURSUANT PARAGRAPH 7 OF THE ORDER ABOVE, THE RESPONDENTS SHALL SUBMIT AN AFFIDAVIT SWORN TO BY A PERSON WITH REQUISITE KNOWLEDGE, WHICH IDENTIFIES AND BRIEFLY DESCRIBES THE WITHHELD RECORDS, OR PORTIONS THEREOF, AND THE STATUTORY BASIS FOR WITHHOLDING SUCH RECORDS. SUCH AFFIDAVIT SHALL BE SUBMITTED TO THE COMMISSION WITHIN FIFTEEN (15) DAYS OF THE DISCLOSURE ORDERS SET FORTH IN PARAGRAPHS 2 AND 3, ABOVE.**