ANNUAL REPORT

OF THE

Banking Commissioner

OF THE

STATE OF CONNECTICUT

FOR THE YEAR ENDED DECEMBER 31, 1992

RALPH M. SHULANSKY BANKING COMMISSIONER

BARBARA S. McGRATH DEPUTY COMMISSIONER

deposits of \$2.5 billion and 706,203 members. Net capital to assets was 7.7% and delinquency loans to total loans was 2.0%. Connecticut federal credit unions are supervised by the NCUA's Region 1 office located in Albany, New York.

SECURITIES AND BUSINESS INVESTMENTS DIVISION

Subject to the general supervision of the Banking Commissioner, the Securities and Business Investments Division is charged with administering Chapter 662 of the Connecticut General Statutes, The Connecticut Uniform Securities Act; Chapter 662a of the Connecticut General Statutes, The Connecticut Business Opportunity Investment Act; and Chapter 661 of the Connecticut General Statutes, The Connecticut Tender Offer Act.

The division is responsible for 1) the registration of securities and business opportunity offerings for sale in Connecticut; 2) the registration of broker-dealers, agents, investment advisers and investment adviser agents as well as the registration of broker-dealer and investment adviser branch offices; 3) the examination of broker-dealer, investment adviser and branch office registrants; and 4) enforcement of the state's securities, business opportunity and tender offer laws.

As of year-end 1992, and excluding vacancies, the division was comprised of a division director, two assistant division directors, one chief examiner, 16 examiners, three Accounting Career Trainees and eight support personnel.

Activities

As of year-end 1992, 53,396 individuals were registered to represent broker-dealers in offering and selling securities. This was a 5% increase over 1991. The number of registered broker-dealers also increased 5%, from 1,491 in 1991 to 1,567 in 1992. In addition, the number of registered investment advisers rose 24%, from 660 in 1991 to 821 in 1992, and the number of registered investment adviser agents increased by 43%, from 4,266 in 1991 to 6,110 in 1992. Also during 1992, 57 broker-dealer and 58 investment adviser examinations were conducted.

In 1992, the division received a total of 5,417 registration filings for securities to be sold in Connecticut. The number of initial investment company registrations increased by 58.1%, from 535 in 1991 to 846 in 1992. Mutual fund renewal registrations were up approximately 14.7% from 1991. The number of business opportunity initial registrations increased from 57 to 60 in 1992. Forty-three business opportunity renewal registrations were processed during the year, up 23% from 35 in 1991. No filings were received under the Connecticut Tender Offer Act. (See Table 38)

In conjunction with the division's securities enforcement program, 181 investigations were opened in 1992, up from 120 in 1991, 168 investigations were closed and 74 investigations were in progress as of Dec. 31, 1992. Six cease and desist orders, naming 15 parties, were issued under The Connecticut Uniform Securities Act. In addition, two criminal referrals and one civil referral were made during the year. With respect to the

division's business opportunity enforcement program, 71 investigations were opened, 86 investigations were closed and 21 investigations were in progress as of Dec. 31, 1992. Three business opportunity-related cease and desist orders, naming 10 parties, were issued during the year. Of all the securities and business opportunity-related complaints and investigations handled, most were resolved at the administrative level prior to being closed.

Many administrative resolutions of enforcement matters took the form of remedial "stipulation and agreements" and consent orders wherein the division sought corrective measures as well as monetary fines and the reimbursement of investigative costs. For example, 41 stipulation and agreements, naming 47 parties, were executed in conjunction with securities related matters (see Table 39). The total amount of fines, penalties and costs imposed through administrative fines and informal resolutions of securities and business opportunity-related matters totaled \$186,390 (see Table 39). The division found the use of stipulation and agreements and consent orders to be an effective supplement to its array of enforcement tools.

In addition, informal division intervention resulted in \$1,075,935 being offered and/or returned to Connecticut investors during 1992. (see Table 39).

LEGISLATION

During the 1992 session of the General Assembly, the following public acts affecting areas regulated by the Department of Banking were approved and signed into law:

Banks and Savings Institutions

- P.A. 92-2, An Act Concerning Home Mortgage Disclosure Requirements (effective October 1, 1992) amends Section 36-446 of the General Statutes to require state financial institutions to disclose the reason for denial in connection with each mortgage loan application that is denied by the financial institution, and specifies the methods for reporting the information.
- P.A. 92-5, An Act Authorizing Savings Banks To Invest Assets In Investment Companies Owned In Part By Connecticut Bank Trade Associations (effective April 8, 1992) amends Section 36-96(12) of the General Statutes to include Connecticut bank trade associations in the list of permissible owners of shares in investment companies.
- P.A. 92-7, An Act Concerning Troubled Financial Institutions (effective April 8, 1992) provides the Commissioner with the authority to exempt transactions involving troubled state and federal institutions in Connecticut, as defined, from any requirement under Title 36 of the Connecticut General Statutes and the regulations promulgated thereunder, except for the requirement of federal deposit insurance.
- P.A. 92-9, An Act Concerning School Savings (effective April 14, 1992) amends Sections 36-108 and 36-183 of the General Statutes to authorize school superintendents and principals to collect savings deposits from pupils either directly or indirectly through their authorized agents who may be

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Table No. 35 REGISTRATIONS BROKER-DEALERS, INVESTMENT ADVISERS AND AGENTS

| | | | 100 | rease |
|-----------------------------------|-------------------|--------|------------|--------|
| | In Effect Dec. 31 | | (Decrease) | |
| | 1992 | 1991 | 1992 | 1991 |
| Broker-Dealers | 1,567 | 1,491 | 5.1% | (2.0%) |
| Agents | 53,396 | 50,659 | 5.4% | 4.0% |
| Investment Advisers | 821 | 660 | 24.4% | 9.0% |
| Investment Adviser Agents | 6,110 | 4,266 | 43.2% | 41.0% |
| Agent of Issuer | 140 | 123 | 13.8% | 13.9% |
| Broker-Dealer Branch Offices | 608 | 490 | | |
| Investment Adviser Branch Offices | 138 | 110 | | |
| | | | | |

| | | | Investment | Investment |
|---------------------------|----------------|--------|------------|----------------|
| | Broker-Dealers | Agents | Advisers | Adviser Agents |
| Applications: | | | | |
| Received | 321 | 20,325 | 218 | 1,505 |
| Withdrawn by Request | 0 | 68 | 0 | 0 |
| Withdrawn Voluntary | 121 | 16,019 | 6 | 258 |
| Special Review (Agents) | | 154 | | |
| Registrations Approved | 213 | 20,134 | 190 | 2,366 |
| Branch Offices Registered | 200 | | 33 | |

Table No. 36
TREND IN BROKER-DEALER, INVESTMENT ADVISER AND AGENT REGISTRATIONS

| | Broker | Percent Increase | | Percent Increase | Investment | Percent Increase | Investment Adviser | Percent Increase | Agents of | Percent Increase |
|------|---------|---------------------|--------|---------------------|------------|---------------------|-----------------------|---------------------|--------------|---------------------|
| Year | Dealers | (Decrease) | Agents | (Decrease) | Advisers | (Decrease) | Agents | (Decrease) | Issuer | (Decrease) |
| 1955 | 251 | 13.1 | 1,177 | 47.3 | 22 | 29.4 | 13 | 8.3 | | |
| 1960 | 312 | 24.3 | 2,223 | 88.8 | 24 | 8.3 | 23 | 77.0 | | |
| 1965 | 345 | 10.5 | 3,268 | 47.0 | 42 | 75.0 | 62 | 169.5 | | |
| 1966 | 346 | .0 | 3,703 | 13.3 | 47 | 11.9 | 85 | 37.0 | | <i>.</i> |
| 1967 | 353 | 2.0 | 4,112 | 11.0 | 56 | 19.6 | 110 | 29.4 | | |
| 1968 | 390 | 10.5 | 5,159 | 25.7 | 60 | 7.1 | 125 | 13.6 | | |
| 1969 | 434 | 11.3 | 5,955 | 15.4 | 72 | 20.0 | 145 | 16.0 | | |
| 1970 | 451 | 3.9 | 6,429 | 9.6 | 81 | 12.5 | 171 | 17.9 | | |
| 1971 | 464 | 2.9 | 6,522 | 1.4 | 86 | 6.2 | 191 | 11.7 | | |
| 1972 | 499 | 7.5 | 7,305 | 12.0 | 103 | 19.7 | 226 | 18.3 | | |
| 1973 | 464 | (7.0) | 7,519 | 2.9 | 109 | 5.8 | 235 | 4.0 | | |
| 1974 | 463 | (.2) | 7,543 | .3 | 121 | 11.0 | 188 | 22.6 | | |
| 1975 | 453 | (2.2) | 7,899 | 4.7 | 135 | 11.6 | 322 | 11.8 | | |
| 1976 | 476 | 5.1 | 8,926 | 13.0 | 156 | 15.6 | 355 | 10.2 | | |
| 1977 | 494 | 3.8 | 9,611 | 7.7 | 186 | 19.2 | 383 | 7.9 | 3 | |
| 1978 | 530 | 7.3 | 10,809 | 12.5 | 199 | 7.0 | 438 | 14.4 | 22 | 63.3 |
| 1979 | 511 | (3.6) | 11,318 | 4.7 | 189 | (5.0) | 453 | 3.4 | 178 | 254.5 |
| 1980 | 575 | 12,5 | 12,962 | 14.5 | 193 | 2.1 | 495 | 9.3 | 136 | 74.4 |
| 1981 | 647 | 11.1 | 14,700 | 11.8 | 200 | 3.5 | 618 | 19.9 | 193 | 29.5 |
| 1982 | 745 | 13.2 | 18,707 | 21.4 | 214 | 6.5 | 775 | 20.3 | 241 | 19.9 |
| 1983 | 916 | 22.9 | 22,587 | 20.7 | 263 | 22.9 | 1,095 | 41,2 | 151 | (37.3) |
| 1984 | 1,154 | 24.9 | 28,964 | 28.0 | 310 | 17.9 | 1,547 | 41.5 | 169 | 11.9 |
| 1985 | 1,237 | 7.2 | 33,790 | 16.7 | 341 | 10.0 | 1,798 | 16.2 | 194 | 14.8 |
| 1986 | 1,321 | 6.8 | 40,929 | 21.75 | 399 | 17.0 | 2,286 | 37.1 | 254 | 14.9 |
| 1987 | 1,418 | 6.7 | 47,332 | 15.64 | 468 | 17.3 | 3,645 | 59.5 | 258 | 1.6 |
| 1988 | 1,549 | 9.2 | 49,337 | 4.2 | 538 | 15.0 | 3,325 | (8.8) | 222 | (14.0) |
| 1989 | 1,563 | .9 | 51,465 | 4.3 | 581 | 8.0 | 2,863 | (13.9) | 125 | (48.5) |
| 1990 | 1,517 | (3.0) | 48,685 | (5.4) | 605 | 4.1 | 3,023 | 5.5 | 108 | (13.6) |
| 1991 | 1,491 | (2.0) | 50,659 | 4.0 | 660 | 9.0 | 4,266 | 41.0 | 123 | 13.9 |
| 1992 | 1,567 | 5.1 | 53,396 | 5.4 | 821 | 24.4 | 6,110 | 43.2 | 140 | 13.8 |

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Table No. 37 ROUTINE EXAMINATIONS BROKER-DEALERS AND INVESTMENT ADVISERS

| | 1992 | 1991 |
|---------------------|------|------|
| Broker-Dealers | 57 | 43 |
| Investment Advisers | 58 | 17 |

Table No. 38 REGISTRATIONS FILED AND EFFECTED FOR SECURITIES, BUSINESS OPPORTUNITIES AND TENDER OFFERS

| | Received | | Effected | |
|---|----------|-------|----------|-------|
| | 1992 | 1991 | 1992 | 1991 |
| Securities | | | | |
| Open End Management Investment Company | | | | |
| Initial Registrations | 846 | 535 | 709 | 476 |
| Open End Management Investment Company | | | | |
| Renewals | 2,913 | 2,538 | 2,723 | 2,317 |
| Unit Investment Trust Initial Registrations | 440 | 469 | 423 | 399 |
| Unit Investment Trust Renewals | 10 | 18 | 9 | 18 |
| Post-sale Registrations | 1 | 7 | 1 | 7 |
| All others | 1,207 | 919 | 1,057 | 769 |
| Total Securities Registrations | 5,417 | 4,486 | 4,922 | 3,986 |
| Securities Exemption Filings | | | | |
| Regulation D Filings | 1,274 | 1,056 | 1,274 | 1,056 |
| Business Opportunities | | | | |
| Business Opportunity Initial Registrations | 60 | 57 | 41 | 51 |
| Business Opportunity Renewals | 43 | 35 | 37 | 27 |

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Table No. 39 ENFORCEMENT ACTIVITIES SECURITIES AND BUSINESS OPPORTUNITIES

| | | | Business | |
|--|-------------|-----------|---------------|---------|
| | Securities | | Opportunities | |
| | 1992 | 1991 | 1992 | 1991 |
| Investigations Opened | 181 | 120 | 71 | 135 |
| Investigations Closed | 168 | 130 | 86 | 142 |
| Investigations in Progress, (Dec. 31) | 74 | 87 | 21 | 24 |
| Subpoenas Issued | 49 | 49 | 3 | 9 |
| *Cease and Desist Orders | 6 (15) | 4 (11) | 3 (10) | 11 (31) |
| *Denial, Suspension & Revocation Orders | 4 (4) | 1 (5) | 0 | ` o´ |
| Cancellation Orders | 0 | 8 | N/A | N/A |
| *Notices of Intent to Fine | 1 (1) | 2 (5) | 0 | 2 (5) |
| Orders Imposing Fine | 0 | 0 | 0 | 0 |
| *Consent Orders | 4 (4) | 6 (11) | 0 | 0 |
| *Stipulation and Agreements | 41 (47) | 36 (39) | 3 (4) | 2 (2) |
| Criminal Referrals | 2 | 6 | 0 | 0 |
| Civil Referrals (AG) | 1 | 7 | 1 | 1 |
| Fines, Penalties & Costs Imposed | \$186,390 | \$484,690 | \$11,000 | \$3,500 |
| Offered and/or Returned to Investors | | | | • |
| Following Informal Division Intervention | \$1,075,935 | \$228,231 | 0 | N/A |

^{*}Parenthetical number indicates number of parties named in Notice, Order or Stipulation and Agreement.

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Ralph M. Shulansky, Banking Commissioner
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