ANNUAL REPORT

OF THE

Banking Commissioner

OF THE

STATE OF CONNECTICUT

FOR THE YEAR ENDED DECEMBER 31, 1984

BRIAN J. WOOLF BANKING COMMISSIONER

HOWARD B. BROWN DEPUTY BANKING COMMISSIONER

State Office Building, Hartford, Connecticut 06106

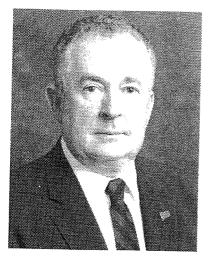
We Dedicate This Annual Report to the Memory of

Senator William J. Sullivan

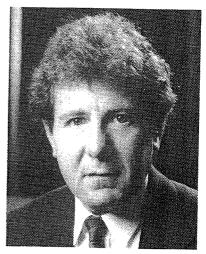


1928-1984

Who Served as Chairman of the Banks Committee of the Connecticut General Assembly from 1978 to 1984



Governor William A. O'Neill



Commissioner Brian J. Woolf

Structure

Exclusive of Constitution State Corporate, there were 132 state-chartered credit unions with total assets of \$330.3 million at year-end 1984 in Connecticut. During the year, three credit unions were liquidated, two state-chartered credit unions were merged into other state-chartered credit unions, four state-chartered credit unions merged into federally chartered credit unions, one federally chartered credit union, and three credit unions converted to a federal charter. Details of these changes are found in Table 42.

Average asset size of state credit unions was \$2.5 million. Twenty-nine credit unions, comprising 22.0% of all credit unions, had assets of \$2.0 million or more. These credit unions accounted for 83.6% of all assets. The smallest, 28.8% of the credit unions each had assets of less than \$250,000; they accounted for 1.6% of all assets. Table 43A presents selected balance sheet items arranged by asset size of credit unions.

There were 252 federally chartered credit unions in the state of Connecticut with total assets of \$1,293.0 million as of year-end 1984, which represents an increase of 19.9%. The average asset size of federal credit unions was \$5.1 million.

SECURITIES AND BUSINESS INVESTMENTS DIVISION

The Securities and Business Investments Division is responsible for the following areas subject to the general supervision of the Banking Commissioner: 1) the registration of Tender Offers, Securities and Business Opportunity programs for sale in Connecticut; 2) Broker-Dealer and Investment Adviser and Agent registration; 3) routine examinations of Broker-Dealer and Investment Adviser registrants; and 4) enforcement of the Tender Offer, Securities and Business Opportunity laws.

As of year-end 1984, the division was comprised of a division director, an assistant division director, a director of enforcement, eleven examiners, three Connecticut Careers Trainees and fourteen support personnel.

Activities

Jursidiction of the Banking Commissioner over the Tender Offer, Securities and Business Opportunity laws emanates from Chapters 661a, 662 and 662a of the Connecticut General Statutes, respectively.

In connection with the Securities and Business Opportunity laws, as of the year-end 1984, 30,680 persons were registered to engage in selling securities and to offer advice and management services regarding investments in securities. This represents 24% increase over the number of registrants in 1983. Fifty-five percent of those registered were engaged in the general brokerage business. (Tables 51, 52, 52a and 53).

In 1984, 4,340 registration statements of securities issuers were received prior to their sale in Connecticut. Fifty-one registrations by sellers of business opportunity programs were received. Nineteen business opportunity registrations were renewed. There was one tender offer registered during 1984. (See Table No. 55).

During 1984, 260 securities complaints were processed and 460 inquiries were received. Also, during 1984, 14 routine broker-dealer and 30 investment adviser examinations were undertaken. One hundred eighty-three securities and eight business opportunity investigations were initiated. Eleven cease and desist orders were issued in the securities area compared to a total of seven the previous year. Three securities matters were referred for criminal action (See Table No. 56). Of all the complaints processed and investigations opened, most were resolved on the administrative level. Many such administrative resolutions took the form of requiring those believed to be violating the law to offer rescissions to investors, or to submit affidavits that no business would be conducted in Connecticut until they were properly registered or exempt from registration under the securities or business opportunity laws. Others were resolved by entering into consent agreements, or a combination of the foregoing.

In 1984, the Banking Commissioner referred to the Office of the Attorney General of Connecticut one securities complaint and two cases for enforcement of subpoenas. One securities complaint was referred to the New England Regional Office of the Securities and Exchange Commission.

In 1984, Counsel to the Banking Commissioner issued 4,885 interpretive opinions and exemption acknowledgements in the area of securities and 29 in the area of business opportunities. (See Table No. 57).

Exemptive Orders

On July 5, 1984 the Banking Commissioner issued an Order pursuant to Section 36-500-5(e) and Section 36-500-32(a)(6) of the Regulations of Connecticut State Agencies that enabled Connecticut to join the majority of states participating in the NASAA Central Registration Depository Temporary Agent Transfer Program. The Temporary Agent Transfer Program expedites and facilitates the transfer of agents from one broker-dealer to another in Connecticut. In the past, the transfer of broker-dealer agents had been hindered due to the failure of terminating broker-dealers to timely file a notice with the Commissioner on Form U-5. The Temporary Agent Transfer Program provides for a temporary transfer of registration for agents who terminated employment with a broker-dealer within the previous seven calendar days and without disciplinary reasons.

To participate in the Temporary Agent Transfer Program, a broker-dealer has to execute and file with the Commissioner, through the CRD, a broker-dealer undertaking and maintain sufficient funds on deposit with the CRD to pay the required regulatory fees. The effect of the Temporary Agent Transfer Program is to enable a broker-dealer agent to be temporarily transferred to a participating broker-dealer for a 21-day period, following which the registration is made permanent if a properly executed Form U-4 is filed on behalf of the agent. The temporary transfer of registration for agents does not relieve a terminating broker-dealer from the requirement of filing a Form U-5 within five days of termination of employment. In addition, the temporary agent transfer does not relieve any employing broker-dealer or its agents of liability imposed under the Connecticut Uniform Securities Act or its regulations or of any liability imposed at law or in equity.

By Order dated July 23, 1984, the Banking Commissioner stipulated that venture capital funds having certain types of characteristics are not within the

intent of the definition of an investment adviser contained in Section 36-471(f) of the Connecticut Unform Securities Act and therefore are not required to register under the Act. The Order is based on a number of findings, including the following: (i) the funds will invest a substantial part of their business in the securities of privately held companies; (ii) the sale of interests in the fund must be exempt under the prescribed section of the Regulations; (iii) the manager must not render advisory services to more than five funds having a Connecticut investor (other than Institutional Investors); and (iv) prescribed disclosure requirements, to the extent applicable, must be met.

By Order dated July 30, 1984 issued pursuant to Section 36-500-32(a)(6) of the Regulations of Connecticut State Agencies promulgated under Chapter 662 of the Connecticut General Statutes, the Connecticut Uniform Securities Act, the Banking Commissioner exempted investment advisers from the requirement of filing audited financial statements in some instances. The Order provided that:

- (A) Investment adviser applicants and registered investment advisers who do not have custody or possession of clients' funds or securities and who do not require the prepayment of advisory fees six months or more in advance and in excess of \$500 per client shall be exempted from the provisions in Section 36-500-8(a)(1) and Section 36-500-13(b)(2)(A)(ii) of the Regulations which require that reports of financial condition for investment advisers be examined in accordance with generally accepted auditing standards and reported upon with an opinion expressed by an independent certified public accountant or independent public accountant.
- (B) Those investment adviser applicants and registered investment advisers described in paragraph 7(A) of this Order shall be in compliance with Section 36-500-8(a)(1) and Section 36-500-13(b)(2)(A)(ii) of the Regulations if the reports of financial condition submitted to the Department of Banking are not certified by an independent certified public accountant or independent public accountant.

LEGISLATION

During the 1984 session of the General Assembly, the following public acts affecting areas regulated by the Department of Banking were approved and signed into law:

Banks and Savings Institutions

P.A. 84-31, An Act Repealing Provisions Concerning the Savings Banks' Deposit Guaranty Fund Board of Governor's Authority as Trustees in Liquidation of the Fund, repealed Section 36-141a of the General Statutes (Section 36-141a provided that although The Savings Banks' Deposit Guaranty Fund of Connecticut, Inc., was terminated, the governing board would continue as trustees in liquidation of the corporation).

P.A. 84-35, An Act Authorizing Investment in the African Development Bank, amends Section 36-57(r) of the General Statutes and provides state bank and trust companies with specific authority to invest in the African Development Bank.

Securities and Business Investments

In 1984, there were no amendments to Chapter 661a, the Tender Offer Act, or to Chapter 662, the Connecticut Uniform Securities Act.

P.A. 84-67, which became effective on Oct. 1, 1984, amended Chapter 662 of the Connecticut General Statutes, the Connecticut Business Opportunity Investment Act. The principal changes made by P.A. 84-67 include: The Act increases the disclosures included in the disclosure document provided to purchaserinvestors. Specifically, the Act requires business opportunity sellers to disclose to purchaser-investors the actual services the purchaser-investors undertake to perform, including, but not limited to, compliance with procedures established by the seller regarding the operation of the business. In addition, the Act requires that the disclosure document 1) disclose recurring funds purchaserinvestors must pay, not only to the seller, but to any person; 2) set forth a 10-year employment or occupational history of persons representing the seller, and 3) include the "risk factors" involved in the business opportunity offering. The Act also provides an exemption from business opportunity registration where the business opportunity is sold in Connecticut exclusively to purchaserinvestors each of whom has a net worth of not less than \$11,000, exclusive of principal residence, home furnishings and personal automobiles. The Act also mandates that a business opportunity seller amend its financial statements not less than quarterly, and it requires that every business opportunity contract include the approximate delivery date of occupational guidelines the business opportunity seller will deliver to purchaser-investors. The Act also expands the Banking Commissioner's power to issue a stop order by providing that a stop order may be issued if the business opportunity registration is incomplete in any material respect following its effective date.

Respectfully submitted,

Brian J. Woolf

Banking Commissioner

SECURITIES

Table No. 51 REGISTRATIONS: BROKER-DEALERS, INVESTMENT ADVISERS AND AGENTS

		t Dec. 31	Increase	
	1984	1983	1984	1983
Broker-Dealers	1,154 28,964 310 1,547 169	916 22,587 263 1,095 151	24.9% 28.0 17.9 41.5 11.9	22.9% 20.7 22.9 41.2 (37.3)

Table No. 52 CLASSIFICATIONS OF BROKER-DEALER REGISTRANTS

	Nurr	ıber	Percent	
Type of Business	1984	1983	1984	1983
General Brokerage	1,026	546	66.3%	59.6%
Investment Trust	39	20	2.5	2.2
Other Specialists	482	350	31.2	38.2
Totals	1,547	916	100.0%	100.0%

Table No. 52a MAIN OFFICE: BROKER-DEALER AND INVESTMENT ADVISER REGISTRANTS

1984	Broker-Dealers	Investment Advisers
Alabama	0	0
Arizona	3	ŏ
California	41	8
Colorado	45	4
Connecticut	132	127
Delaware	11	2
District of Columbia	12	ō
Florida	33	4
Georgia	21	3
Hawaii		ŏ
Illinois	25	2
Indiana	2	ī
Iowa	3	ò
Kansas	1	õ
Kentucky	2	ŏ
Louisiana	7	õ
Maine	2	ŏ
Maryland	11	2
Massachusetts	72	25
Michigan	7	0
Minnesota	24	õ
Missouri	16	ī
Nebraska	31	Ō
Nevada	11	0
New Hampshire	1	Ō
New Jersey	51	8
New York	384	86
North Carolina	21	0
Ohio	14	1
Oklahoma	13	0
Oregon	1	0
Pennsylvania	31	3
Rhode Island	5	0
South Carolina	4	0
Tennessee	10	0
Texas	28	2
Utah	5	0
Vermont	5	0
Virginia	10	3
Washington	10	0
Wisconsin	14	0
Bermuda	0	1
Totals	1,143	282

SECURITIES

Table No. 53 TREND IN BROKER-DEALER, INVESTMENT ADVISER AND AGENTS REGISTRATIONS

Year	Broker Dealers	Percent Increase/ Decrease	Agents	Percent Increase/ Decrease	Investment Advisers	Percent Increase/ Decrease	Investment Adviser Agents	Percent Increase/ Decrease	Agents of Issuer	Percent Increase/ Decrease
1955	251	13.1	1,177	47.3	22	29.4	13	8.3		
1960	312	24.3	2,223	88.8	24	8.3	23	77.0		
1965	345	10.5	3,268	47.0	42	75.0	62	169.5		
1966	346	.0	3,703	13.3	47	11.9	85	37.0		
1967	353	2.0	4,112	11.0	56	19.6	110	29.4		
1968	390	10.5	5,159	25.7	60	7.1	125	13.6	• • • •	
1969	434	11.3	5,955	15.4	72	20.0	145	16.0		• • • •
1970	451	3.9	6,429	9.6	81	12.5	171	17.9	••••	
1971	464	2.9	6,522	1.4	86	6.2	191	11.7	• • • •	
1972	499	7.5	7,305	12.0	103	19.7	226	18.3	• • • •	
1973	464	(7.0)	7,519	2.9	109	5.8	235	4.0		
1974	463	(.2)	7,543	.3	121	11.0	188	22.6	• • • •	
1975	453	(2.2)	7,899	4.7	135	11.6	322	11.8		
1976	476	5.1	8,926	13.0	155	15.6	355	10.2	• • • •	• • • •
1977	494	3.8	9,611	7.7	186	19.2	383	7.9		
1978	530	7.3	10,809	12.5	199	7.0	438		3	· · · · ·
1979	511	(3.6)		4.7	189			14.4	22	63.3
			11,318			(5.0)	453	3.4	178	254.5
1980	575	12.5	12,962	14.5	193	2.1	495	9.3	136	74.4
1981	647	11.1	14,700	11.8	200	3.5	618	19.9	193	29.5
1982	745	13.2	18,707	21.4	214	6.5	775	20.3	241	19.9
1983	916	22.9	22,587	20.7	263	22.9	1,095	41.2	151	(37.3)
1984	1,154	24.9	28,964	28.0	310	17.9	1,547	41.5	169	11.9

SECURITIES

Table No. 54 ROUTINE EXAMINATIONS BROKER-DEALERS AND INVESTMENT ADVISERS

	1984	1983
Broker-Dealers	14	22
Investment Advisers	30	4

Table No. 55 REGISTRATIONS FILED AND EFFECTED OF SECURITIES, TENDER OFFERS AND BUSINESS OPPORTUNITIES

	Rec	eived	Effected		
	1984	1983	1984	1983	
Securities					
Open End Management Investment Companies	316	288	221	222	
Renewals	1,454	817	840	737	
Unit Investment Trusts	1,247	711	730	594	
Renewals	13	6	13	6	
Post-Sale Registrations	29	17	29	17	
All Others	1,281	2,136	1,022	1,470	
Total Securities Registrations	4,340	3,975	2,855	3,046	
Tender Offer Registrations	I	0	1	0	
Business Opportunity Registrations	51	36	37	18	
Business Opportunity Renewals	19	15	15	6	
Exempted Filings	4,885		4,598		
Inquiries Received	460				

Table No. 56 ENFORCEMENT ACTIVITIES SECURITIES AND BUSINESS OPPORTUNITIES

	Securities		Business Opportunities	
	1984	1983	1984	1983
Investigations Opened	183	188	16	11
Investigations Closed	160	117	8	13
Complaints Processed	260	231	0	4
Cease and Desist Orders Issued	11	7	l	5
Show Cause Orders Issued	11	17	0	1
Revocations Orders Issued — Broker-Dealer	0	0	0	
Denial Orders Issued — Broker-Dealer	1	0	N/A	N/A
Subpoenas Issued	28	11	0	2
Referrals for Criminal Action	3	I	1	0

Table No. 57

INTERPRETIVE OPINIONS AND EXEMPTION ACKNOWLEDGEMENTS ISSUED BY COUNSEL: SECURITIES AND BUSINESS OPPORTUNITIES

	1984	1983
Securities	4,885	3,159
Business Opportunities	29	41

DEPARTMENT OF BANKING ADMINISTRATIVE DIVISION

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Howard B. Brown, Jr., Deputy Commissioner

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> William Nahas, Jr. Banking Adviser

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> > Vera Garrison Clerk Typist

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