

STATE OF CONNECTICUT  
DEPARTMENT OF SOCIAL SERVICES  
OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS  
55 FARMINGTON AVENUE  
HARTFORD, CT 06105-3725

██████████ 2022  
Signature Confirmation

Case ID # ██████████  
Client ID # ██████████  
Request # 195502

**NOTICE OF DECISION**

**PARTY**

██████████  
██████████  
██████████

**PROCEDURAL BACKGROUND**

On ██████████, 2022, the Department of Social Services (the "Department") sent ██████████ (the "Appellant") a notice of action denying her Supplemental Nutrition Assistance Program ("SNAP") application due to having a monthly gross income above the program limit for her household size.

On ██████████ 2022, the Appellant requested an administrative hearing to contest the Department's denial of her SNAP application.

On ██████████ 2022, the Office of Legal Counsel, Regulations, and Administrative Hearings ("OLCRAH") issued a notice scheduling the administrative hearing for ██████████ 2022.

On ██████████ 2022, in accordance with sections 17b-60, 17b-61, and 4-176e to 4-184, inclusive, of the Connecticut General Statutes, OLCRAH held an administrative hearing by telephone at the Appellant's request.

The following individuals participated in the hearing:

██████████, Appellant  
Sandra Shorey, Department's Representative  
Scott Zuckerman, Hearing Officer

### **STATEMENT OF THE ISSUE**

The issue is whether the Department was correct to deny the Appellant's application for SNAP assistance due to having a monthly gross income above the program limit.

### **FINDINGS OF FACT**

1. On [REDACTED], 2022, the Department received the Appellant's online SNAP application for a household of three, including herself and two children. (Exhibit 1: Online application; Exhibit 5: Case notes; Hearing summary)
2. On [REDACTED] 2022, the Department completed a telephone interview with the Appellant and determined the Appellant was ineligible for SNAP due to having a gross income more than the program limit. (Exhibit 4: Notice of Action; Exhibit 5: Case notes; Hearing summary)
3. The Appellant's household does not contain an elderly or disabled individual. (Appellant's testimony, Exhibit 1, and Exhibit 5: Case notes)
4. The Appellant is employed by [REDACTED] and is paid weekly. The Appellant provided four wage stubs with check dates [REDACTED], 2022, [REDACTED] 2022, [REDACTED] 2022, and [REDACTED] 2022. The Appellant's gross wages for each paycheck is \$650.00. (Exhibit 1; Exhibit 2: Wage stubs and Appellant's testimony)
5. The Appellant and her daughter receive monthly Social Security ("SSA") payments of \$534.00 each from her ex-husband for a total of \$1068.00. (Exhibit 1, Exhibit 3: Federal SNAP – Income Test and Exhibit 5)
6. The SNAP gross income limit for an assistance unit of three in [REDACTED] 2022 is \$3,386.00. (Hearing Summary and Exhibit 3)
7. On [REDACTED] 2022, the Department sent the Appellant a Notice of Action denying SNAP benefits for the household. The notice stated, "The monthly gross income of your household is more than the limit for this program". (Exhibit 4: Notice of Action, [REDACTED] 2022)
8. The issuance of this decision is timely under Title 7 of the Code of Federal Regulations ("C.F.R.") § 273.15 (c) (1) which provides that within 60 days of receipt of a request for a fair hearing, the State agency shall assure that the hearing is conducted, a decision is reached, and the household and the local agency is notified of the decision. The Appellant requested an administrative hearing on [REDACTED], 2022, therefore this decision is due no later than [REDACTED] 2022. (Hearing Record)

### **CONCLUSIONS OF LAW**

1. Connecticut General Statutes § 17b-2 provides that the Department of Social Services is designated as the state agency for the administration of (7) the supplemental nutrition assistance program pursuant to the Food and Nutrition Act of 2008.

**The Department has the authority to review the Appellant's SNAP application to determine whether her household meets the program's eligibility requirements.**

2. 7 C.F.R. § 273.2(e) (2) provides the State agency may use a telephone interview instead of the face-to-face interview required in paragraph (e)(1) of this section for all applicant households, for specified categories of households, or on a case-by-case basis because of household hardship situations as determined by the State agency. The hardship conditions must include but are not limited to, illness, transportation difficulties, care of a household member, hardships due to residency in a rural area, prolonged severe weather, or work or training hours that prevent the household from participating in an in-office interview. If a State agency has not already provided that a telephone interview will be used for a household and that household meets the State agency's hardship criteria and requests to not have an in-office interview, the State agency must offer to the household to conduct the interview by telephone. The State agency may provide a home-based interview only if a household meets the hardship criteria and requests one. A State agency that chooses to routinely interview households by telephone in lieu of the face-to-face interview must specify this choice in its State plan of operation and describe the types of households that will be routinely offered a telephone interview in lieu of a face-to-face interview. The State agency must grant a face-to-face interview to any household that requests one.

**The Department completed the interview requirement with the Appellant by telephone.**

3. 7 C.F.R. § 273.2 (j) (2) (i) provides the following households are categorically eligible for SNAP benefits unless the entire household is institutionalized as defined in §273.1(e) or disqualified for any reason from receiving SNAP benefits. (E) any household in which all members receive or are authorized to receive PA and/or SSI benefits in accordance with paragraphs (j)(2)(i)(A) through (j)(2)(i)(D) of this section.

**The Appellant is not a recipient of Public Assistance (cash assistance) or SSI and is therefore not categorically eligible for SNAP benefits.**

4. 7 C.F.R. § 273.9 (a) provides that participation in the Program shall be limited to those households whose income incomes are determined to be a substantial limiting factor in permitting them to obtain a more nutritious diet. Households that contain an elderly or disabled member shall meet the net income eligibility standards for the Food Stamp Program. Households, which do not contain an elderly or disabled member, shall meet both the net income eligibility standards and the gross income eligibility standards for the Food Stamp Program. Households that are categorically eligible as defined in

§273.2 (j) (2) or 273.2 (j) (4) do not have to meet either the gross or net income eligibility standards. The net and gross income eligibility standards shall be based on the levels established in Section 673 (2) of the Community Services Block Grant Act (42 U.S.C. 9902 (2)).

7 C.F.R. § 271.2 defines an elderly or disabled member as a member of a household who: (1) Is 60 years of age or older; (2) Receives supplemental security income benefits under title XVI of the Social Security Act or disability or blindness payments under titles I, II, X, XIV, or XVI of the Social Security Act; (3) Receives federally or State-administered supplemental benefits under section 1616(a) of the Social Security Act provided that the eligibility to receive the benefits is based upon the disability or blindness criteria used under title XVI of the Social Security Act.

**The Department correctly determined that the Appellant's household does not contain a disabled or elderly individual and is therefore subject to the gross income and net income eligibility standards.**

5. 7 C.F.R. § 273.9 (a) (1) provides the gross income eligibility standards for SNAP shall be as follows: (i) The income eligibility standards for the 48 contiguous States and the District of Columbia, Guam and the Virgin Islands shall be 130 percent of the Federal income poverty levels for the 48 contiguous States and the District of Columbia.

7 C.F.R. § 273.9 (a) (4) provides that the monthly gross and net income eligibility standards for all areas will be prescribed in tables posted on the FNS website, at [www.fns.usda.gov/snap](http://www.fns.usda.gov/snap).

Effective June 19, 2009, the Department implemented SNAP changes referred to as Expanded Categorical Eligibility ("ECE"). Effective July 1, 2009, the gross income limit for the SNAP increased to 185% of the Federal Poverty Level ("FPL") for SNAP households that do not contain an elderly or disabled household member.

The FPL for a household of three is \$1830.00 monthly (\$21,960 per year/12 months). (Federal Register / Vol. 86 No.19 / February 1, 2021, page 7733).

6. The gross income limit for an assistance unit of three as of January 2021 is \$3386.00 (185% FPL)

**The Department correctly used \$3,386.00 (185% of the FPL for a household of three effective [REDACTED] 2021, to [REDACTED], 2022) in its eligibility determination.**

6. 7 C.F.R. § 273.9 (b) provides for the definition of income. (1) Earned income shall include: (i) All wages and salaries of an employee.

7 C.F.R. § 273.9 (b) (2) provides that Unearned income shall include, but not be limited to: (ii) Annuities; pensions; retirement, veteran's, or disability benefits; worker's or unemployment compensation including any amounts deducted to repay claims for intentional program violations as provided in § 272.12; old-age, survivors, or social security benefits; strike benefits; foster care payments for children or adults who are considered members of the household; gross income minus the cost of doing business derived from rental property in which a household member is not actively engaged in the management of the property at least 20 hours a week.

7 C.F.R. § 273.10 (c) provides for determining income—(1) *Anticipating income*. (i) For the purpose of determining the household's eligibility and level of benefits, the State agency shall take into account the income already received by the household during the certification period and any anticipated income the household and the State agency are reasonably certain will be received during the remainder of the certification period. If the amount of income that will be received, or when it will be received, is uncertain, that portion of the household's income that is uncertain shall not be counted by the State agency. For example, a household anticipating income from a new source, such as a new job or recently applied for public assistance benefits, may be uncertain as to the timing and amount of the initial payment. These moneys shall not be anticipated by the State agency unless there is reasonable certainty concerning the month in which the payment will be received and in what amount. If the exact amount of the income is not known that portion of it which can be anticipated with reasonable certainty shall be considered as income. In cases where the receipt of income is certain, but the monthly amount may fluctuate, the household may elect to income average. Households shall be advised to report all changes in gross monthly income as required by §273.12.

7 C.F.R. § 273.10 (c) (2) (i) provides for converting income into monthly amounts. Income anticipated during the certification period shall be counted as income only in the month it is expected to be received unless the income is averaged. Whenever a full month's income is anticipated but is received on a weekly or biweekly basis, the State agency shall convert the income to a monthly amount by multiplying weekly amounts by 4.3 and biweekly amounts by 2.15, use the State Agency's PA conversion standard, or use the exact monthly figure if it can be anticipated for each month of the certification period. Nonrecurring lump sum payments shall be counted as a resource starting in the month received and shall not be counted as income.

**The Department correctly included the household's unearned SSA income of \$1068.00 ( $\$534.00 \times 2$ ) in its eligibility determination for SNAP benefits.**

**The Department correctly calculated the household's gross earned income as \$2795.00 monthly ( $\$650.00 \times 4.3$  weeks).**

**The Department correctly calculated the household's total gross monthly income as \$3863.00 ( $\$1068.00$  SSA +  $\$2795.00$  earnings).**

**The Department correctly determined the Appellant's gross monthly income of \$3863.00 exceeds the SNAP gross income limit of \$3386.00 for a household size of three.**

**The Appellant's household is ineligible for SNAP benefits.**

**DISCUSSION**

Under SNAP, households that do not meet the categorical eligibility requirements of the program are subject to income limits. Because the Appellant's household does not contain an elderly or disabled individual, the assistance unit is subject to the gross income test. This means the individual's gross income must fall below the gross income standard to conduct an eligibility determination. In the present case, the Appellant's income is above this standard. Therefore, household, or other expenses are not considered, and no further calculation of eligibility is completed.

**DECISION**

The Appellant's appeal is **DENIED**.

*Scott Zuckerman*  
Scott Zuckerman  
Hearing Officer

Cc: Jessica Carroll, DSS, Operations Manager, Norwich Regional Office  
Sandra Shorey, DSS, Norwich Regional Office

### **RIGHT TO REQUEST RECONSIDERATION**

The appellant has the right to file a written reconsideration request within 15 days of the mailing date of the decision on the grounds there was an error of fact, law, and new evidence has been discovered, or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within 25 days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a (a) of the Connecticut General Statutes.

Reconsideration requests should include specific grounds for the request: for example, indicate what error of fact or law, what new evidence, or what other good cause exists.

Reconsideration requests should be sent to the Department of Social Services, Director, Office of Administrative Hearings and Appeals, 55 Farmington Avenue, Hartford, CT 06105-3725.

### **RIGHT TO APPEAL**

The appellant has the right to appeal this decision to the Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision if the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 165 Capitol Avenue, Hartford, CT 06106, or the Commissioner of the Department of Social Services, 55 Farmington Avenue Hartford, CT 06105. A copy of the petition must also be served to all parties to the hearing.

The 45-day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than 90 days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or the Commissioner's designee under §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.