

STATE OF CONNECTICUT
DEPARTMENT OF SOCIAL SERVICES
OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS
55 FARMINGTON AVENUE
HARTFORD, CT 06105-3725

██████████, 2022
Signature Confirmation

Case # ██████████
Client # ██████████
Request # 187497

NOTICE OF DECISION

PARTY

██████████
████████████████████
████████████████████

PROCEDURAL BACKGROUND

On ██████████ 2021, the Department of Social Services - (“the Department”) sent ██████████ (the “Appellant”) a Notice of Action (“NOA”) denying the Supplemental Nutritional Assistance Program (SNAP) benefit.

On ██████████, 2021, the Appellant requested an administrative hearing to contest the denial of the SNAP benefits.

On ██████████ ██████████ 2021, the Office of Legal Counsel, Regulations, and Administrative Hearings (“OLCRAH”) issued a notice scheduling the administrative hearing for ██████████, 2021.

On ██████████ 2022, in accordance with sections 17b-60, 17-61 and 4-176e to 4-189 inclusive of the Connecticut General Statutes, OLCRAH held an administrative hearing.

The following individuals were present at the hearing:

████████████████████, Appellant
Garfield White, Department’s Representative,
Almelinda McLeod, Hearing Officer

On ██████████ 2021, the hearing record was closed.

STATEMENT OF THE ISSUE

The issue to be decided is whether the Department correctly denied the Appellant's application for SNAP.

FINDINGS OF FACT

1. On [REDACTED] [REDACTED] 2021, the Appellant applied for SNAP benefits. (Hearing record)
2. The Appellant does not have children living with her, she resides alone; she is a household of one. (Hearing record)
3. The Appellant is not elderly nor is she disabled. (Hearing record and Appellant testimony)
4. On [REDACTED] 2021, the Appellant reported her last date of employment with [REDACTED] was [REDACTED] 2021. (Exhibit 1, Case Notes)
5. On [REDACTED] 2021, the Department discovered the Appellant was receiving Unemployment compensation benefits ("UCB") of \$566.00 gross per week. (Exhibit 1 and Exhibit 2, UCB details)
6. The Appellant has a \$1050.00 rental obligation and is responsible to pay her utilities. (Hearing record)
7. The gross income standard of the federal poverty level ("FPL") for the SNAP program for one person is \$1986.00. (Hearing record)
8. On [REDACTED] 2021, the Department issued a notice of action ("NOA") informing the Appellant that "the monthly gross income of your household is more than the limit for this program. Does not meet program requirements". (Exhibit 4, NOA)
9. The Appellant disagrees that the Department should use the gross income when it is the net income that she receives to pay for all her expenses. (Appellant's testimony)
10. The issuance of this decision is timely under the Code of Federal Regulations 273.15 which states that a decision must be reached, and the household notified within 60 days of a request for a fair hearing. The Appellant requested an administrative hearing on [REDACTED] 2021; therefore, this decision is due no later than [REDACTED] 2022.

CONCLUSIONS OF LAW

1. Section 17b-2 (7) of the Connecticut General Statutes, provides the Department of Social Services is designated as the state agency for the administration of the Supplemental nutrition assistance program pursuant to the Food and Nutrition Act of 2008.
2. Title 7 of the CFR § 273.2 (j) (2) (E) (ii) provides the State agency, at its option, may extend categorical eligibility to the following households only if doing so will further the purposes of the Food Stamp Act: (A) Any household (except those listed in paragraph (j)(2)(vii) of this section) in which all members receive or are authorized to receive non-cash or in-kind services from a program that is less than 50 percent funded with State money counted for MOE purposes under Title IV-A or Federal money under Title IV-A and that is designed to further purposes one and two of the TANF block grant, as set forth in Section 401 of P.L. 104-193. States must inform FNS of the TANF services under this paragraph that they are determining to confer categorical eligibility.
3. Title 7 of the CFR § 273. 1(a) provides for the general household definition which states, in part, that a household is composed of one of the following individuals or groups of individuals: (1) An individual living alone; (2) An individual living with others, but customarily purchasing food and preparing meals for home consumption separate and apart from others; or (3) a group of individuals who live together and customarily purchase food and prepare meal together for home consumption.

The Department correctly determined this is a household of one.

4. Title 7 of the CFR § 273.9 (a) provides that participation in the program shall be limited to those households whose incomes are determined to be a substantial limiting factor in permitting them to obtain a more nutritious diet. Households which contain an elderly or disabled member shall meet the net income eligibility standards for the Food Stamp Program. Households which do not contain an elderly or disabled member shall meet both the net income eligibility standards and the gross income eligibility standards for the Food stamp Program. Households which are categorically eligible as defined in § 273.2 (j) (2) or 273.2 (j) (4) do not have to meet either the gross or net income eligibility standards. The net and gross income eligibility standards shall be based on the Federal Income poverty levels established as provided in section 673 (2) of the Community Services Block Grant Act (42 U.S.C. 9902 (2)).

5. Title 7 CFR §271.2 provides for the definition of elderly or disabled member to include individuals who are 60 years of age or older.
6. Title 7 of the CFR §273.9 (a) (3) the income eligibility limits, as described in this paragraph, are revised each October 1 to reflect the annual adjustment to the Federal income poverty guidelines for the 48 States and the District of Columbia, for Alaska, and for Hawaii.

The Department correctly determined the Appellant is not elderly nor disabled.

The Department correctly determined the Appellant is categorically eligible and therefore must meet both gross and net income standards which shall be based on the FPL.

The Department correctly determined the gross FPL (185%) for a household of one is \$1986.00 and the net FPL (100%) for a household of one is \$1074.00.

7. Title 7 of the CFR §273.9 (b) provides the definition of income. Household income shall mean all income from whatever source excluding only items specified in paragraph (c) of this section.
8. Title 7 of the CFR § 273.9 (b) (2) (ii) pertains to Unearned income which shall include , but not be limited to: Annuities; pensions; retirement, veteran's, or disability benefits; workers or unemployment compensation including any amounts deducted to repay claims for intentional program violations as provided in §272.12; old-age, survivors, or social security benefits; strike benefits; foster care payments for children or adults who are considered members of the household; gross income minus the cost of doing business derived from rental property in which a household member is not actively engaged in the management of the property at least 2hours a week.

The Department correctly determined that the Appellant's UCB income is unearned income.

The Department correctly included the Appellants UCB income when calculating the SNAP benefit.

9. Title 7 of the CFR § 273.10(c) (2) (i) provides that income anticipated during the certification period shall be counted as income only in the month it is expected to be received unless the income is averaged. Whenever a full month's income is anticipated but is received on a weekly or biweekly basis, the State agency shall convert the income to a monthly amount by multiplying weekly amounts by 4.3 and biweekly amounts by 2.15, use the

State Agency's PA conversion standard, or use the exact monthly figure if it can be anticipated for each month of the certification period. Nonrecurring lump-sum payments shall be counted as a resource starting in the month received and shall not be counted as income.

The Department correctly converted the weekly UCB benefit to determine the Appellants UCB monthly gross income as \$2433.80. (\$566 x 4.3).

10. Title 7 CFR § 273.9 (d) (1) (i) pertains to a **standard deduction** in 48 States, District of Columbia, Alaska, Hawaii, and the Virgin Islands and provides, in part, Effective October 1, 2002, in the 48 States and the District of Columbia, Alaska, Hawaii, and the Virgin Islands, the standard deduction for household sizes one through six shall be equal to 8.31 percent of the monthly net income eligibility standard for each household size established under paragraph (a) (2) of this section rounded up to the nearest whole dollar. For household sizes greater than six, the standard deduction shall be equal to the standard deduction for a six-person household.
11. The United States Department of Agriculture Food and Nutrition Services issued guidance pertaining to the changes to the Standard deductions. See www.fns.usda.gov/snap/allotment/COLA.
12. Effective [REDACTED] 2021, the standard deduction for a household of one is \$177.00.

The Department correctly applied the \$177.00 standard deduction to the total income.

The Appellant's adjusted gross income ("AGI") is \$2256.80. (\$2433.80 - \$177.00).

13. CFR § 273.9 (d) (3) pertains to **allowable medical expenses** and provides that portion of medical expenses in excess of \$35 per month, excluding special diets, incurred by any household member who is elderly or disabled as defined in § 271.20. Spouses or other persons receiving benefits as a dependent of the SSI or disability and blindness recipient are not eligible to receive this deduction but persons receiving emergency SSI benefits based on presumptive eligibility are eligible for this deduction. Allowable medical costs are: medical and dental care, hospitalization or outpatient treatment, nursing care, nursing home care, prescription drugs and other over-the-counter medication, medical supplies and equipment, insurance policy premiums, Medicare premiums, dentures, hearing aids, prosthetics, securing and maintaining a seeing eye or hearing dog including the cost of dog food and veterinarian bills, eyeglasses, reasonable cost of transportation and lodging to obtain medical treatment or services,

homemaker, home health aide or childcare services, housekeeper, necessary due to age, infirmity or illness.

14. The Appellant was neither elderly nor disabled. The allowable medical deduction does not apply in this case.

15.7 C.F.R. § 273.9 (d) (4) (5) pertains to **Dependent care and child support** and provides that payments for dependent care when necessary for a household member to search for, accept or continue employment, comply with the employment and training requirements as specified under §273.7(e), or attend training or pursue education that is preparatory to employment, except as provided in §273.10(d)(1)(i) and Optional child support deduction. At its option, the State agency may provide a deduction, rather than the income exclusion provided under paragraph (c)(17) of this section, for legally obligated child support payments paid by a household member to or for a non-household member, including payments made to a third party on behalf of the non-household member (vendor payments) and amounts paid toward child support arrearages.

16. The Appellant testified she is a household of one, there are no children in her home. Therefore, this deduction does not apply.

17. Title 7 CFR § 273.9 (d) (6) (ii) provides, in part, for excess shelter deduction. Monthly shelter in excess of 50 percent of the household's income after all other deductions in paragraphs (d) (1) through (d) (5) of this section have been allowed. If the household does not contain an elderly or disabled member, as defined in §271.2 of this chapter, the shelter deduction cannot exceed the maximum shelter deduction limit established for the area. FNS will set the maximum monthly excess shelter expense deduction limits for fiscal year 2002 and future years by adjusting the previous year's limits to reflect changes in the shelter component and the fuels and utilities component of the Consumer Price Index for All Urban Consumers for the 12-month period ending the previous November 30. FNS will notify State agencies of the amount of the limit. Only the following expenses are allowable shelter expenses:

(A) Continuing charges for the shelter occupied by the household, including rent, mortgage, condo and association fees, or other continuing charges leading to the ownership of the shelter such as loan repayments for the purchase of a mobile home, including interest on such payments.

(B) Property taxes, State and local assessments, and insurance on the structure itself, but not separate costs for insuring furniture or personal belongings.

- (C) The cost of fuel for heating; cooling (i.e., the operation of air conditioning systems or room air conditioners); electricity or fuel used for purposes other than heating or cooling; water; sewerage; well installation and maintenance; septic tank system installation and maintenance; garbage and trash collection; all service fees required to provide service for one telephone, including, but not limited to, basic service fees, wire maintenance fees, subscriber line charges, relay center surcharges, 911 fees, and taxes; and fees charged by the utility provider for initial installation of the utility. One-time deposits cannot be included.
- (D) The shelter costs for the home if temporarily not occupied by the household because of employment or training away from home, illness, or abandonment caused by a natural disaster or casualty loss. For costs of a home vacated by the household to be included in the household's shelter costs, the household must intend to return to the home; the current occupants of the home, if any, must not be claiming the shelter costs for SNAP purposes; and the home must not be leased or rented during the absence of the household.
- (E) Charges for the repair of the home which was substantially damaged or destroyed due to a natural disaster such as a fire or flood. Shelter costs shall not include charges for repair of the home that have been or will be reimbursed by private or public relief agencies, insurance companies, or from any other source.
18. Title 7 C.F.R. § 273.9 (d) (6) (iii) (B) requires states to review the cost of heating and cooling homes and to update the standard utility allowance ("SUA") based on such costs.
19. Title 7 CFR 273.9(d) (6) (iii) pertains to the **standard utility allowance** and provides, in part,
- (A) With FNS approval, a State agency may develop the following standard utility allowances (standards) to be used in place of actual costs in determining a household's excess shelter deduction: an individual standard for each type of utility expense; a standard utility allowance for all utilities that includes heating or cooling costs (HCSUA); and, a limited utility allowance (LUA) that includes electricity and fuel for purposes other than heating or cooling, water, sewerage, well and septic tank installation and maintenance, telephone, and garbage or trash collection.
- (B) The State agency must review the standards annually and make adjustments to reflect changes in costs, rounded to the nearest whole dollar.

(C) A standard with a heating or cooling component must be made available to households that incur heating or cooling expenses separately from their rent or mortgage and to households that receive direct or indirect assistance under the Low-Income Home Energy Assistance Act of 1981 (LIHEAA).

(D) At initial certification, recertification, and when a household moves, the household may choose between a standard or verified actual utility costs for any allowable expense identified in paragraph (d)(6)(ii)(C) of this section (except the telephone standard), unless the State agency has opted, with FNS approval, to mandate use of a standard. The State agency may require use of the telephone standard for the cost of basic telephone service even if actual costs are higher. Households certified for 24 months may also choose to switch between a standard and actual costs at the time of the mandatory interim contact required by §273.10(f)(1)(i) if the State agency has not mandated use of the standard.

(E) A State agency may mandate use of standard utility allowances for all households with qualifying expenses if the State has developed one or more standards that include the costs of heating and cooling and one or more standards that do not include the costs of heating and cooling, the standards will not result in increased program costs, and FNS approves the standard.

(F) If a household lives with and shares heating or cooling expenses with another individual, another household, or both, the State agency shall not prorate the standard for such households if the State agency mandates use of standard utility allowances in accordance with paragraph (d)(6)(iii)(E) of this section. The State agency may not prorate the SUA if all the individuals who share utility expenses but are not in the SNAP household are excluded from the household only because they are ineligible.

Effective [REDACTED] 2021, the Standard Utility Allowance (“SUA”) was \$783.00.

The Department correctly applied the SUA towards the SNAP benefit because she is responsible to pay for utilities.

20. UPM § 5035.15 (F) (10) provides that for those units, which do not have any members who are elderly or disabled, a maximum shelter hardship is revised annually effective October 1. The Maximum Shelter hardship effective October 2021 is \$597.00.

The Department correctly determined the Appellant’s shelter costs were \$1833.00 (\$1050.00 rent + \$783.00 SUA).

Fifty percent 50% of the AGI is \$ 1128.40. ($\$2256.80 \times .5$)

The Department determined the shelter hardship was \$704.60. ($\1833.00 shelter costs - $\$1128.40$ [50% of the AGI] = $\$704.60$.)

The Department correctly determined that because the Appellant is neither elderly nor disabled, the Appellant is eligible for the maximum shelter hardship deduction of \$597.00.

21. Title 7 CFR §273.10 (e) (2) (i) (A) provides households which contain an elderly or disabled member as defined in §271.2, shall have their net income, as calculated in (e) (1) of this section (except for households considered destitute in accordance with paragraph (e) (3) of this section), compared to the monthly income eligibility standards defined in §273.9(a)(2) for the appropriate household size to determine eligibility for the month.

The Department correctly determined the Appellant's net adjusted income ("NAI") as \$1659.80. ($\2256.80 AGI - $\$597.00$ shelter hardship deduction)

22. Title 7 CFR 273.10 (e) (2) (ii) (A) (1) provides for the monthly SNAP benefit calculation. Except as provided in paragraphs (a)(1), (e)(2)(iii) and (e)(2)(vi) of this section, the household's monthly allotment shall be equal to the maximum SNAP allotment for the household's size reduced by 30 percent of the household's net monthly income as calculated in paragraph (e)(1) of this section. If 30 percent of the household's net income ends in cents, the State agency shall round the 30 percent of net income up to the nearest higher dollar.

The Department correctly determined that 30% of the Appellant's NAI of \$1659.80 rounded up, was \$498.00. ($\$1659.80 \times 30\% = \497.94)

23. UPM§ 4535.10(A)(2) provides "The Thrifty Food Plan standards vary according to the size of the assistance units and are uniform statewide for assistance unit of equal size".
24. UPM § 4535.10(B) provides "The standard of assistance for a qualified assistance unit with no applied income is the Thrifty Food Plan amount for the appropriate assistance unit size as established by the USDA. The Thrifty Food Plan amounts are revised annually effective October 1."
25. Effective October 1, 2021, the maximum SNAP allotment for the 48 states and District of Columbia for a household of one is \$234.00 and the minimum SNAP allotment for a household of 1 or 2 is \$16.00. (United States Department of Agriculture, Food and Nutrition Services, Fiscal Year

(FY) 2021 Maximum Allotments and Deductions, www.fns.usda.gov/snap, Memorandum SNAP – Fiscal Year 2021 Cost-of-Living Adjustments, July 29, 2020)

26. Effective [REDACTED] 2021, the maximum SNAP allotment is \$250.00.

27. The Appellant's SNAP benefits are computed as follows:

SNAP BENEFIT CALCULATION

INCOME	
Earned Income	\$0.00
Less 20%	-\$0.00
Total	\$0.00
Plus, Unearned Income (566 x 4.3)	+\$2433.80
Total	\$2433.80
Less standard deduction	-\$177.00
Adjusted gross income AGI	\$2256.80
<u>SHELTER COSTS</u>	
Rent	\$1050.00
SUA	+\$783.00
Total shelter costs	\$1833.00
<u>SHELTER HARDSHIP</u>	
Shelter costs	\$1833.00
Less 50% of adjusted gross income AGI (2256.80 x .5)	-\$1128.40
	\$704.60
Total shelter hardship	\$597.00
	(Cannot exceed \$597 unless elderly or disabled)
<u>ADJUSTED NET INCOME</u>	
Adjusted gross income- AGI	\$2256.80
Less shelter hardship	-\$597.00
Net Adjusted Income (NAI)	\$1659.80
<u>BENEFIT CALCULATION</u>	
Thrifty Food Plan for # Person/s	\$250.00
Less 30% of NAI (1659.80 x .30) rounded up	-498.00
SNAP benefit amount	\$0.00

28. The Department correctly calculated the Appellant's SNAP benefit amount of \$ 0.00 in accordance with federal regulations.

29. The Department correctly denied the Appellants SNAP application due to excess income.

DECISION

The Appellant's appeal is DENIED.

Almelinda McLeod
Almelinda McLeod
Hearing Officer

CC: Musa Mohamud, SSOM, Hartford
Judy Williams, SSOM, Hartford
Jessica Carroll, SSOM, Hartford
Jay Bartolomei, FH Liaison Supervisor
Garfield White, Fair Hearing liaison, Hartford

RIGHT TO REQUEST RECONSIDERATION

The appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact or law, new evidence has been discovered or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within **25** days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a(a) of the Connecticut General Statutes.

Reconsideration requests should include specific grounds for the request: for example, indicate what error of fact or law, what new evidence, or what other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Legal Counsel, Regulations, and Administrative Hearings, 55 Farmington Avenue, Hartford, CT 06105.

RIGHT TO APPEAL

The appellant has the right to appeal this decision to Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision, provided that the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 165 capitol Avenue, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue, Hartford, CT 06105. A copy of the petition must also be served on all parties to the hearing.

The **45**-day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than **90** days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or his designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.