STATE OF CONNECTICUT DEPARTMENT OF SOCIAL SERVICES OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS 55 FARMINGTON AVE. HARTFORD, CT 06105-3725

2021 Signature Confirmation Client ID Case ID Request # 181261 NOTICE OF DECISION **PARTY** PROCEDURAL BACKGROUND On 2021, the Department of Social Services (the "Department") issued a notice of action to (the "Appellant"). The notice informed the Appellant he is eligible for benefits under the Supplemental Nutritional Assistance Program ("SNAP") in the amount of \$19.00 per month beginning ■ 2021. ■ 2021, the Appellant requested an administrative hearing to contest the amount of his benefits under the SNAP. On I 2021, the Office of Legal Counsel, Regulations, and Administrative Hearings ("OLCRAH") issued a notice scheduling the administrative hearing for 2021. 2021, in accordance with sections 17b-60, 17b-61 and 4-176e to 4-189 inclusive, of the Connecticut General Statutes, OLCRAH held an administrative hearing. The following individuals called in for the hearing: Appellant Debra James, Department Representative

Lisa Nyren, Fair Hearing Officer

STATEMENT OF THE ISSUE

The issue to be decided is whether the Department's calculation of the Appellant's SNAP benefits as \$19.00 beginning 2021 is correct.

FINDINGS OF FACT

- 1. The Appellant receives benefits under the SNAP for himself. (Hearing Record)
- 2. The Appellant is age and not disabled. (Appellant's Testimony)
- 3. On 2021, the Appellant began working for (the "employer"). (Appellant's Testimony and Exhibit 1: Wage Stubs)
- 4. The Department determined the Appellant's weekly gross wages as \$371.01. \$1,484.04 / 4 weeks = \$371.01. (Exhibit 1: Wage Stubs and Exhibit 2: Notice of Action)

Pay Date	Gross Wages	
2021	\$327.96	
2021	\$420.84	
2021	\$417.84	
2021	\$317.40	
Total wages	\$1,484.04	

- 5. The Department determined the Appellant's monthly gross wages as \$1,549.24. (Exhibit 3: Federal SNAP Income Test)
- 6. The Department determined the standard deduction as \$167.00 per month for a household of one under the SNAP. (Department Representative's Testimony)
- 7. The Appellant received an earned income deduction equal to \$309.84. \$476.84 deductions \$167.00 standard deduction = \$309.84 earned income deduction. (Exhibit 3: Federal SNAP Income Test)
- 8. The Appellant's rent is subsidized by The Appellant's portion of rent that he pays is \$50.00 per month. Heating costs are included in the rent. (Appellant's Testimony)
- 9. The Appellant received the standard utility allowance ("SUA") of \$736.00. (Exhibit 3: Federal SNAP Income Test)

- 10. The Department determined the Appellant's shelter deduction as \$249.80. (Exhibit 3: Federal SNAP Income Test)
- 11. Beginning 2021, the Department determined the Appellant's monthly SNAP allotment as \$19.00. (Exhibit 2: Notice of Action)
- 12.On 2021, the Appellant submitted a request for an administrative hearing to contest the Department's calculation of SNAP benefits as \$19.00. Enclosed with his request for an administrative hearing, the Appellant submitted a letter from his employer confirming his last day of work as 2021. (Exhibit A: Hearing Request)
- 13. The issuance of this decision is timely under Title 7 Section 273.15(c) of the Code of Federal Regulations, which requires that a decision be issued within 60 days of the request for an administrative hearing. The Appellant requested an administrative hearing on 2021. Therefore, this decision is due not later than 2021

CONCLUSIONS OF LAW

- 1. Section 17b-2(7) of the Connecticut General Statute provides that the Department of Social Services is designated as the state agency for the administration of the supplemental nutrition assistance program pursuant to the Food and Nutrition Act of 2008.
- 2. Title 7 Section 273.1(a)(1) of the Code of Federal Regulations ("C.F.R.") provides as follows:

A household is composed of one of the following individuals or groups of individuals, unless otherwise specified in paragraph (b) of this section: An individual living alone.

The Department correctly determined a household of one, the Appellant.

3. "Household income shall mean all income from whatever source excluding only items specified in paragraph (c) of this section." 7 C.F.R. § 273.9(b)

"Earned income shall include: (i) All wages and salaries of an employee." 7 C.F.R. § 273.9(b)(1)(i)

Federal regulation provides as follows:

Income received during the past 30 days shall be used as an indicator of the income that is and will be available to the household during the

certification period. However, the State agency shall not use past income as an indicator of income anticipated for the certification period if changes in income have occurred or can be anticipated. If income fluctuates to the extent that a 30-day period alone cannot provide an accurate indication of anticipated income, the State agency and the household may use a longer period of past time if it will provide a more accurate indication of anticipated fluctuations in future income. Similarly, if the household's income fluctuates seasonally, it may be appropriate to use the most recent season comparable to the certification period, rather than the last 30 days, as one indicator of anticipated income. The State agency shall exercise particular caution in using income from a past season as an indicator of income for the certification period. In many cases of seasonally fluctuating income, the income also fluctuates from one season in one year to the same season in the next year. However, in no event shall the State agency automatically attribute to the household the amounts of any past income. The State agency shall not use past income as an indicator of anticipated income when changes in income have occurred or can be anticipated during the certification period.

7 C.F.R. § 273.10(c)(1)(ii)

The Department correctly included the Appellant's wages from the employer in the calculation of SNAP benefits.

4. Federal regulation provides as follows:

Income anticipated during the certification period shall be counted as income only in the month it is expected to be received, unless the income is averaged. Whenever a full month's income is anticipated but is received on a weekly or biweekly basis, the state agency shall convert the income to a monthly amount by multiplying weekly amounts by 4.3 and biweekly amounts by 2.15, use the State Agency's PA conversion standard, or use the exact monthly figure if it can be anticipated for each month of the certification period. Nonrecurring lump-sum payments shall be counted as a resource starting in the month received and shall not be counted as income.

7 C.F.R. § 273.10(c)(2)(i)

The Department incorrectly determined the Appellant's monthly gross wages as \$1,549.24. The correct monthly gross earnings equal \$1,595.34. \$1,484.04 / 4 weeks = \$371.01 / week x 4.3 weeks = \$1,595.343.

Pay Date	е	Gross Wages
	2021	\$327.96
	2021	\$420.84

2021	\$417.84
2021	\$317.40
Total wages	\$1,484.04

5. Federal regulation provides as follows:

Income eligibility standards. Participation in the Program shall be limited to those households whose incomes are determined to be a substantial limiting factor in permitting them to obtain a more nutritious diet. Households which contain an elderly or disabled member shall meet the net income eligibility standards for SNAP. Households which do not contain an elderly or disabled member shall meet both the net income eligibility standards and the gross income eligibility standards for SNAP. Households which are categorically eligible as defined in §273.2(j)(2) or 273.2(j)(4) do not have to meet either the gross or net income eligibility standards. The net and gross income eligibility standards shall be based on the Federal income poverty levels established as provided in section 673(2) of the Community Services Block Grant Act (42 U.S.C. 9902(2)).

7 C.F.R. § 273.9(a)

Federal regulation provides as follows:

Any household (except those listed in paragraph (j)(2)(vii) of this section) in which all members receive or are authorized to receive non-cash or inkind services from a program that is less than 50 percent funded with State money counted for MOE purposes under Title IV-A or Federal money under Title IV-A and that is designed to further purposes one and two of the TANF block grant, as set forth in Section 401 of P.L. 104-193. States must inform FNS of the TANF services under this paragraph that they are determining to confer categorical eligibility.

7 C.F.R. § 273.2(j)(2)(ii)(C)

Department policy provides for the gross income limit for SNAP under expanded categorical eligibility as 185% of the Federal Poverty Level ("FPL"). UPM § P-5520.36

The Department of Health and Human Services lists the annual 2020 Poverty Guidelines for the 48 Contiguous States and the District of Columbia \$12,760.00 annually for a household of one. [Federal Register, Vol. 85, No, 12, January 17, 2020]

Under expanded categorical eligibility ("ECE"), the gross income limit for a household of one is \$1,968.00 per month. (\$12,760.00 annual FPL / 12 months = \$1,063.3333 per month FPL x 185% = \$1,967.1666)

The Department incorrectly determined the gross monthly household income as \$1,549.24. The correct gross household income equals \$1,595.34 per month.

Although the Department incorrectly calculated the Appellant's monthly gross household income, there is no impact on the determination of categorically eligible under ECE. The Department correctly determined the SNAP household as categorically eligible under ECE because the household income of \$1,595.34 month is below the income limit under ECE of \$1,968.00 per month.

The Department correctly determined the SNAP household is not subject to the gross income test and the net income test because the household is categorically eligible.

6. "Deductible expenses include only certain dependent care, shelter, medical and, at State agency option, child support costs as described in § 273.9." 7 C.F.R. § 273.10(d)

Federal regulation provides as follows:

Deductions shall be allowed only for the following household expenses:

Notwithstanding paragraphs (d)(1)(i) and (d)(1)(ii) of this section, the standard deduction for FY 2009 for each household in the 48 States and the District of Columbia, Alaska, Hawaii, Guam and the U.S. Virgin Islands shall not be less than \$144, \$246, \$203, \$289, and \$127, respectively. Beginning FY 2010 and each fiscal year thereafter, the amount of the minimum standard deduction is equal to the unrounded amount from the previous fiscal year adjusted to the nearest lower dollar increment to reflect changes for the 12-month period ending on the preceding June 30 in the Consumer Price Index for All Urban Consumers published by the Bureau of Labor Statistics of the Department of Labor, for items other than food.

7 C.F.R. § 273.9(d)(1)(iii)

Effective October 1, 2020 through September 30, 2021 the standard deduction for the 48 States & District of Columbia for a household of 1 is \$167.00. (United States Department of Agriculture, Food and Nutrition Service, Fiscal Year (FY) 2021 Maximum Allotments and Deductions, www.fns.usda.gov/snap, Memorandum SNAP – Fiscal Year 2021 Cost-of-Living Adjustments, July 29, 2020)

Federal regulation provides as follows:

Earned income deduction. Twenty percent of gross earned income as defined in paragraph (b)(1) of this section. Earnings excluded in paragraph (c) of this section shall not be included in gross earned income for purposes of computing the earned income deduction, except that the State agency must count any earnings used to pay child support that were excluded from the household's income in accordance with the child support exclusion in paragraph (c)(17) of this section.

7 C.F.R. § 273.9(d)(2)

Federal regulation provides as follows:

Excess shelter deduction. Monthly shelter expenses in excess of 50 percent of the household's income after all other deductions in paragraphs (d)(1) through (d)(5) of this section have been allowed. If the household does not contain an elderly or disabled member, as defined in §271.2 of this chapter, the shelter deduction cannot exceed the maximum shelter deduction limit established for the area. For fiscal year 2001, effective March 1, 2001, the maximum monthly excess shelter expense deduction limits are \$340 for the 48 contiguous States and the District of Columbia, \$543 for Alaska, \$458 for Hawaii, \$399 for Guam, and \$268 for the Virgin Islands. FNS will set the maximum monthly excess shelter expense deduction limits for fiscal year 2002 and future years by adjusting the previous year's limits to reflect changes in the shelter component and the fuels and utilities component of the Consumer Price Index for All Urban Consumers for the 12 month period ending the previous November 30. FNS will notify State agencies of the amount of the limit. Only the following expenses are allowable shelter expenses:

- A. Continuing charges for the shelter occupied by the household, including rent, mortgage, condo and association fees, or other continuing charges leading to the ownership of the shelter such as loan repayments for the purchase of a mobile home, including interest on such payments.
- B. Property taxes, State and local assessments, and insurance on the structure itself, but not separate costs for insuring furniture or personal belongings.
- C. The cost of fuel for heating; cooling (i.e., the operation of air conditioning systems or room air conditioners); electricity or fuel used for purposes other than heating or cooling; water; sewerage; well installation and maintenance; septic tank system installation and maintenance; garbage and trash collection; all service fees required to provide service for one telephone, including, but not limited to, basic service fees, wire maintenance fees, subscriber line charges, relay center surcharges, 911 fees, and taxes; and fees charged by the utility

- provider for initial installation of the utility. One-time deposits cannot be included.
- D. The shelter costs for the home if temporarily not occupied by the household because of employment or training away from home, illness, or abandonment caused by a natural disaster or casualty loss. For costs of a home vacated by the household to be included in the household's shelter costs, the household must intend to return to the home; the current occupants of the home, if any, must not be claiming the shelter costs for SNAP purposes; and the home must not be leased or rented during the absence of the household.
- E. Charges for the repair of the home which was substantially damaged or destroyed due to a natural disaster such as a fire or flood. Shelter costs shall not include charges for repair of the home that have been or will be reimbursed by private or public relief agencies, insurance companies, or from any other source.

7 C.F.R. § 273.9(d)(6)(ii)

Federal regulation provides as follows:

A standard with a heating or cooling component must be made available to households that incur heating or cooling expenses separately from their rent or mortgage and to households that receive direct or indirect assistance under the Low Income Home Energy Assistance Act of 1981 (LIHEAA). A heating or cooling standard is available to households in private rental housing who are billed by their landlords on the basis of individual usage or who are charged a flat rate separately from their rent. However, households in public housing units which have central utility meters and which charge households only for excess heating or cooling costs are not entitled to a standard that includes heating or cooling costs based only on the charge for excess usage unless the State agency mandates the use of standard utility allowances in accordance with paragraph (d)(6)(iii)(E) of this section. Households that receive direct or indirect energy assistance that is excluded from income consideration (other than that provided under the LIHEAA) are entitled to a standard that includes heating or cooling only if the amount of the expense exceeds the amount of the assistance. Households that receive direct or indirect energy assistance that is counted as income and incur a heating or cooling expense are entitled to use a standard that includes heating or cooling costs. A household that has both an occupied home and an unoccupied home is only entitled to one standard.

7 C.F.R. § 273.9(d)(6)(iii)(C)

The Department correctly determined the standard disregard as \$167.00 for a household of one.

The Department incorrectly determined the earned income deduction as \$309.84. The correct earned income deduction equals \$319.07. \$1,595.00 gross earnings x 20% = \$319.068 earned income deduction.

The Department correctly determined the Appellant's shelter costs as \$786.00 per month. \$50.00 rent + \$736.00 SUA = \$786.00.

7. Federal regulation provides the following:

To determine a household's net monthly income, the State agency shall:

- A. Add the gross monthly income earned by all household members and the total monthly unearned income of all household members, minus income exclusions, to determine the household's total gross income. Net losses from the self-employment income of a farmer shall be offset in accordance with §273.11(a)(2)(iii).
- B. Multiply the total gross monthly earned income by 20 percent and subtract that amount from the total gross income; or multiply the total gross monthly earned income by 80 percent and add that to the total monthly unearned income, minus income exclusions. If the State agency has chosen to treat legally obligated child support payments as an income exclusion in accordance with §273.9(c)(17), multiply the excluded earnings used to pay child support by 20 percent and subtract that amount from the total gross monthly income.
- C. Subtract the standard deduction.
- D. If the household is entitled to an excess medical deduction as provided in §273.9(d)(3), determine if total medical expenses exceed \$35. If so, subtract that portion which exceeds \$35.
- E. Subtract allowable monthly dependent care expenses, if any, as specified under § 273.9(d)(4) for each dependent.
- F. If the State agency has chosen to treat legally obligated child support payments as a deduction rather than an exclusion in accordance with §273.9(d)(5), subtract allowable monthly child support payments in accordance with §273.9(d)(5).
- G. Subtract the homeless shelter deduction, if any, up to the maximum of \$143.
- H. Total the allowable shelter expenses to determine shelter costs, unless a deduction has been subtracted in accordance with paragraph (e)(1)(i)(G) of this section. Subtract from total shelter costs 50 percent of the household's monthly income after all the above deductions have been subtracted. The remaining amount, if any, is the excess shelter cost. If there is no excess shelter cost, the net monthly income has been determined. If there is excess shelter cost, compute the shelter deduction according to paragraph (e)(1)(i)(I) of this section.

I. Subtract the excess shelter cost up to the maximum amount allowed for the area (unless the household is entitled to the full amount of its excess shelter expenses) from the household's monthly income after all other applicable deductions. Households not subject to a capped shelter expense shall have the full amount exceeding 50 percent of their net income subtracted. The household's net monthly income has been determined.

7 C.F.R. § 273.10(e)(1)(i)

"In calculating net monthly income, the State agency shall use one of the following two procedures: Round down each income and allotment calculation that ends in 1 through 49 cents and round up each calculation that ends in 50 through 99 cents." 7 C.F.R. § 273.10(e)(1)(ii)(A)

Federal regulation provides as follows:

Except as provided in paragraphs (a)(1), (e)(2)(iii) and (e)(2)(vi) of this section, the household's monthly allotment shall be equal to the maximum SNAP allotment for the household's size reduced by 30 percent of the household's net monthly income as calculated in paragraph (e)(1) of this section. If 30 percent of the household's net income ends in cents, the State agency shall round in one of the following ways: the state agency shall round the 30 percent of net income up to the nearest higher dollar.

7 C.F.R. § 273.10(e)(2)(ii)(A)(1)

8. Federal regulation provides for the Thrifty Food Plan (TFP) and Maximum SNAP Allotments:

Maximum SNAP allotment level. Maximum SNAP allotments shall be based on the TFP as defined in §271.2, and they shall be uniform by household size throughout the 48 contiguous States and the District of Columbia. The TFP for Hawaii shall be the TFP for the 48 States and DC adjusted for the price of food in Honolulu. The TFPs for urban, rural I, and rural II parts of Alaska shall be the TFP for the 48 States and DC adjusted by the price of food in Anchorage and further adjusted for urban, rural I, and rural II Alaska as defined in §272.7(c). The TFPs for Guam and the Virgin Islands shall be adjusted for changes in the cost of food in the 48 States and DC, provided that the cost of these TFPs may not exceed the cost of the highest TFP for the 50 States. The TFP amounts and maximum allotments in each area are adjusted annually and will be table prescribed in posted on the **FNS** web www.fns.usda.gov/fsp.

7 CFR § 273.10(e)(4)(i)

United States Department of Agriculture Food and Nutrition Services provides as follows:

Effective October 1, 2020 through September 30, 2021 the maximum monthly SNAP allotment for the 48 States & District of Columbia for a household one equaled \$204.00. (United States Department of Agriculture, Food and Nutrition Services, Fiscal Year (FY) 2021 Maximum Allotments and Deductions, www.fns.usda.gov/snap, Memorandum SNAP – Fiscal Year 2021 Cost-of-Living Adjustments, July 29, 2020)

The Consolidated Appropriations Act, 2021, signed by President Donald J. Trump on December 27, 2020, increases SNAP benefits by raising the maximum allotments to 115 percent of the June 2020 value of the TFP. Effective January 1, 2021 through June 30, 2021, the Maximum SNAP allotment for the 48 States and D.C. for a household of one equals \$234.00 per month. (United States Department of Agriculture, Food and Nutrition Services, Memorandum SNAP — Temporary Increase in Maximum Allotments due to COVID-19, www.fns.usda.gov/snap, December 28, 2020.)

The American Rescue Plan Act of 2021 signed by President Joseph R Biden on March 11, 2021, extends increases to the SNAP maximum allotments from July 1, 2021 through September 30, 2021 maintaining the Maximum SNAP allotment for the 48 States and D.C. for a household of one as \$234.00 per month. (United States Department of Agriculture, Food and Nutrition Services, Memorandum SNAP – Extension of Temporary Increase in Maximum Allotments due to COVID-19, www.fns.usda.gov/snap, March 12, 2021)

"Except during an initial month, all eligible one-person and two-person households shall receive minimum monthly allotments equal to the minimum benefit. The minimum benefit is 8 percent of the maximum allotment for a household of one, rounded to the nearest whole dollar." 7 C.F.R. § 273.10(e)(2)(ii)(C)

The Department correctly determined the minimum monthly SNAP allotment as \$19.00. \$234.00 maximum allotment x 8% = \$18.72.

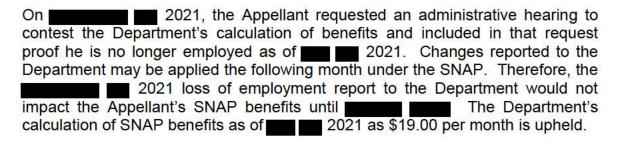
9. "Except as provided in paragraphs (a)(1), (e)(2)(ii)(B), and (e)(2)(vi)(C) of this section, one- and two-person households shall be provided with at least the minimum benefit." 7 C.F.R. § 273.10(e)(2)(vi)(B)

The Department correctly determined the Appellant's SNAP benefit as the minimum monthly allotment of \$19.00 per month beginning 2021 because the Appellant qualifies for SNAP under ECE and

therefore entitled to the minimum monthly benefit when the SNAP benefit calculation equals \$00.00. Refer to Conclusions of Law # 5.

INCOME	
	I service serv
Total Earned Income	\$1,595.34
Less 20%	<u>-\$319.07</u>
Total	\$1,276.27
Less standard	-\$167.00
deduction	
Adjusted gross income	\$1,109.27
SHELTER COSTS	
Rent	\$50.00
SUA	+\$736.00
Total shelter costs	\$786.00
SHELTER HARDSHIP	
Shelter costs	\$786.00
Less 50% of adjusted	-\$554.64
gross income	
Total shelter hardship	\$231.36
ADJUSTED NET INCOME	
Adjusted gross income	\$1,109.27
Less shelter hardship	-\$231.36
Net Adjusted Income	\$877.91
(NAI)	
BENEFIT	
CALCULATION	
Thrifty Food Plan for 6	\$204.00
Person/s	
Less 30% of NAI	<u>-\$264.00</u>
	(-60.00)
Minimum SNAP award	\$19.00

DISCUSSION



DECISION

The Appellant's appeal is denied.

<u>Lísa A. Nyren</u> Lisa A. Nyren Fair Hearing Officer

CC: Rachel Anderson, DSS RO #20 Matthew Kalarickal, DSS RO #20 Lisa Wells, DSS RO #20 Debra James, DSS RO #20

RIGHT TO REQUEST RECONSIDERATION

The appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact or law, new evidence has been discovered or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within 25 days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a (a) of the Connecticut General Statutes.

Reconsideration requests should include <u>specific</u> grounds for the request: for example, indicate <u>what</u> error of fact or law, <u>what</u> new evidence, or <u>what</u> other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Administrative Hearings and Appeals, 55 Farmington Avenue Hartford, CT 06105.

RIGHT TO APPEAL

The appellant has the right to appeal this decision to Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision, provided that the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 165 Capitol Avenue, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue Hartford, CT 06105. A copy of the petition must also be served on all parties to the hearing.

The 45 day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than 90 days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or the Commissioner's designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.