

STATE OF CONNECTICUT
DEPARTMENT OF SOCIAL SERVICES
OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS
55 FARMINGTON AVENUE
HARTFORD, CT 06105-3725

██████████ 2019
Signature Confirmation

CL ID # ██████████
Case ID # ██████████
Hearing Request # 145327

NOTICE OF DECISION

PARTY

██████████
██████████
██████████

PROCEDURAL BACKGROUND

On ██████████ 2019, the Department of Social Services (the "Department") issued ██████████ (the "Appellant") a notice stating that her Supplemental Nutrition Assistance Program ("SNAP") benefits will be reduced from \$367.00 per month to \$125.00 per month, effective ██████████ 2019.

On ██████████, 2019, the Appellant requested an administrative hearing because she disagrees with the reduction of her SNAP benefits.

On ██████████, 2019, the Office of Legal Counsel, Regulations, and Administrative Hearings ("OLCRAH") issued a Notice scheduling the administrative hearing for ██████████, 2019.

On ██████████, 2019, in accordance with sections 17b-60, 17b-61 and 4-176e to 4-189, inclusive, of the Connecticut General Statutes, OLCRAH held an administrative hearing. The following individuals were present at the hearing:

██████████, the Appellant
██████████, the Appellant's mother and witness
Javier Rivera, Department's Representative
Scott Zuckerman, Hearing Officer

STATEMENT OF THE ISSUE

The issue to be decided is whether the Department correctly reduced the Appellant's SNAP benefits effective [REDACTED] 2019.

FINDINGS OF FACT

1. The Appellant receives SNAP benefits for herself, her boyfriend [REDACTED] and two children for a household of four. (Appellant's testimony and Hearing summary)
2. On [REDACTED], 2019, the Appellant completed her SNAP renewal. (Hearing Summary)
3. The Appellant and her son are disabled. (Hearing Record)
4. The Appellant is 29 years old. (Hearing Record)
5. The Appellant receives monthly Social Security Disability Income ("SSDI") of \$1,107.00. (Hearing Summary, Appellant's testimony, Exhibit 2: W-1ER, Renewal of Eligibility form, [REDACTED]/19 and Exhibit 5: Unearned Income – Details screen-print)
6. The Appellant receives monthly Supplemental Security Income ("SSI") of \$757.67 on behalf of her son, [REDACTED]. (Appellant's testimony, Ex. 2: W-1ER and Exhibit 6: Unearned Income – Details screen-print)
7. The Appellant received the following court-ordered child support on behalf of her son: [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 = \$576.90 [REDACTED] 2019 child support; [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 = \$461.52 [REDACTED] 2019 child support; [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 + [REDACTED]/19 \$115.38 = \$ 576.90 [REDACTED] child support. (Exhibit 9: Child Support disbursement screen prints [CCSES])
8. The Appellant pays \$885.00 per month rent. (Appellant's Testimony and Exhibit 2: W-1ER)
9. The Appellant pays for heat and receives the Standard Utility Allowance (SUA). (Exhibit 7: Federal SNAP – Income test and Exhibit and Exhibit 8 SNAP Computation Sheet)
10. On [REDACTED] 2019, the Department sent the Appellant a Notice of Action. The notice stated that based on the review of the renewal the monthly SNAP benefit amount would change to \$125.00 effective [REDACTED] 2019. (Exhibit 3: Notice

of Action, [REDACTED]/19)

11. The issuance of this decision is timely under the Code of Federal Regulations § 273.15 which states that a decision must be reached and the household notified within 60 days of receipt of a request for a fair hearing. The Appellant requested an administrative hearing on [REDACTED], 2019. Therefore, this decision is due not later than [REDACTED] 2019.

CONCLUSIONS OF LAW

1. Section 17b-2 of the Connecticut General Statutes, authorizes the Commissioner of the Department of Social Services to administer the SNAP program in accordance with federal law.
2. Title 7 of the Code of Federal Regulations (“CFR”) § 273.9 (b)(2)(i) provides in part that assistance payments from Federal or federally aided public assistance programs, such as supplemental security income (SSI) or Temporary Assistance for Needy Families (TANF); general assistance (GA) programs (as defined in §271.2); or other assistance programs based on need is considered to be unearned income .

Uniform Policy Manual (“UPM”) § 5050.13(B)(5) provides that SSI received by members of a Food Stamp assistance unit is treated as unearned income and is counted in determining eligibility and calculating benefits for the entire unit.

3. Title 7 of the Code of Federal Regulations (“CFR”) § 273.9 (b)(2)(iii) provides that unearned income shall include, but not limited to: support or alimony payments made directly to the household from non-household members.

Uniform Policy Manual (“UPM”) § 5050.19 (B)(3) provides that child support payments received from absent parents by members of a Food Stamp assistance unit who are not members of an AFDC unit are counted as unearned income in determining eligibility and calculating benefits.

4. Title 7 CFR § 279.3(b)(2)(ii) provides for counting pensions and social security benefits as unearned income.

UPM § 5050.13(A)(6) provides that benefits received from Social Security by any member of a Food Stamps unit is counted in the calculation of eligibility and benefits for the entire unit.

4. Title 7 CFR § 273.10(c)(1)(ii) provides in part that income received during the past 30 days shall be used as an indicator of the income that is and will be available to the household during the certification period. However, the State agency shall not use past income as an indicator of income anticipated for the certification period if changes in income have occurred or can be anticipated. If income fluctuates to the extent that a 30-day period alone cannot provide an accurate indication of anticipated income, the State agency and the household may use a longer period of

past time if it will provide a more accurate indication of anticipated fluctuations in future income.

Title 7 CFR § 273.10 (c)(2)(i) provides for converting income into monthly amounts.

Title 7 CFR § 273.10 (c) (3) (i) provides in part that income may be averaged in accordance with methods established by the State agency to be applied Statewide for categories of households. When averaging income, the State agency shall use the household's anticipation of monthly income fluctuations over the certification period. An average must be recalculated at recertification and in response to changes in income, in accordance with § 273.12 (C), and the State agency shall inform the household of the amount of income used to calculate the allotment.

Uniform Policy Manual (UPM) § 5025.05(A)(1) in part provides for converting income to monthly amounts and states for past months the Department uses the exact amount of the unit's available income received or deemed in the month.

Or

UPM § 5025.05(B)(2)(a) provides that if income is received on other than a monthly basis, the estimate of income is calculated by multiplying 4.3 by a representative weekly amount that is determined as follows: a. if income is the same each week, the regular weekly income is the representative weekly amount.

The Department correctly determined that the Appellant's household's monthly gross unearned income from SSDI was \$1107.00.

The Department correctly determined that the Appellant's household's monthly gross unearned income from SSI was \$757.67.

The Department correctly determined the Appellant's household unearned income from child support is \$538.44 (████ 2019 \$576.90 + █████ 2019 \$461.52 + █████ 2019 \$576.90 = \$1615.32 / 3 months = \$538.44)

The Department correctly determined the Appellant's household total unearned income was \$2403.00 (\$1107.00 SSDI + \$757.67 SSI + \$538.44 child support)

5. Title 7 CFR § 273.9(d)(1)&(2) provides for standard deductions and earned income deductions.

UPM § 5045.15 provides that the amount of applied income upon which the level of SNAP benefits is based is calculated in the following way:

- A. The monthly net earned income amount is calculated by reducing monthly earnings by:
 1. the actual amount of self-employment expenses, if applicable; and
 2. any earned income deductions approved by the Social Security Administration in regards to individual self-support plans (Cross reference: 5035.15); and

3. a deduction of 20% of the gross earnings for personal employment expenses.
- B. The monthly net earned income is added to the monthly gross unearned income amount and the total of the income deemed to the unit.
- C. The amount of applied income is calculated by reducing the combined total of net earnings, gross unearned income and deemed income by the following in the order presented:
1. a deduction for farming losses, if any;
 2. a disregard of \$ 174.00 per month; {effective October 2018}
 3. a deduction for unearned income to be used to fulfill a bona-fide plan to achieve self-support (PASS); Cross reference: 5035.15
 4. the appropriate deduction for work related dependent care expenses;
 5. deduction for allowable medical expenses for those assistance unit members who qualify;
 6. a deduction for legally obligated child support when it is paid for a child who is not a member of the assistance unit;
 7. a deduction for shelter hardship, if applicable.
- (Cross References: 5030 - "Income Disregards" and 5035 "Income Deductions")
- D. The remaining amount after the disregards and deductions are subtracted is the amount of the unit's applied income.

The Department correctly applied the \$174.00 standard deduction to the total income of \$2403.00 to determine the amount of the Appellant's household adjusted gross income of \$2229.00 (\$2403.00 - \$174.00).

7. Title 7 CFR § 273.9(d)(6)(ii) provides for excess shelter deduction.

UPM § 5035.15(F)(1) provides for the calculation of the shelter hardship for the SNAP and states in part that the amount of shelter expenses which exceeds 50% of that portion of the assistance unit's income which remains after all other deductions have been subtracted is allowed as an additional deduction. Shelter expenses are limited to the following:

- a. rent, mortgage payments, and any continuing charges leading to ownership of the property occupied by the assistance unit excluding any portions allowed as self-employment deductions in multiple-family dwellings;

8. Title 7 CFR § 273.9(d)(6)(iii) provides for the standard utility allowances.

UPM § 5035.15(F)(6) provides that a standard utility allowance determined annually by the agency to reflect changes in utility costs is used to represent the total monthly utility expenses of the assistance unit if:

- a. the assistance unit incurs heating fuel or cooling costs separately from rent or mortgage payments; and
- b. the bill is established on the basis of individualized metering of service to the unit; or
- c. the costs are paid:
 - (1) totally or partially by the unit; or
 - (2) partially from a federal means-tested energy program directly to the service provider or to the recipient when these payments are less than the unit's total monthly heating or cooling costs; or
 - (3) totally by CEAP regardless of whether the payment is made to the unit or directly to the service provider.

10. The Standard Utility Allowance (“SUA”) for January 2019 is \$736.00.

11. Title 7 CFR § 271.2 provides for the maximum shelter deduction.

UPM § 5035.15 (F)(10) provides that for those units, which do not have any members who are elderly or disabled, a maximum shelter hardship deduction, which is established by the USDA, is allowed. The maximum shelter hardship is revised annually effective October 1. (Maximum effective October 2018 is \$552.00).

The Department correctly determined the Appellant’s shelter costs were \$1621.00. (\$885.00 rent + \$736.00 SUA = \$1621.00).

The Department correctly determined the Appellant’s shelter hardship was \$506.50. (\$1621.00 total shelter costs - \$1114.50, ½ of adjusted gross income = \$506.50). The Appellant is not subject to the maximum shelter hardship because she is disabled.

The Department correctly determined the Appellant’s applied income was \$1723.00 (\$2229.00 adjusted gross income - \$506.00 shelter hardship).

12. Title 7 CFR § 273.10(e) (2) (ii) (A) (1) provides for the monthly SNAP benefit calculation.

UPM § 6005(C) provides that in the SNAP, the amount of benefits is calculated by: (1) multiplying the assistance unit's applied income by 30%; and (2) rounding the product up to the next whole dollar if it ends in 1-99 cents; and (3) subtracting

the rounded product from the Food Stamp standard of assistance for the appropriate unit size.

The Department correctly determined that 30% of the Appellant's net adjusted (applied) income of \$1723.00, rounded up, was \$517.00 (\$1723.00 x 30%).

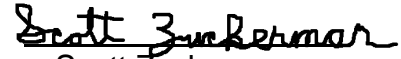
13. Effective [REDACTED] 2019, the Appellant's SNAP benefits are computed as follows:

| <u>SNAP BENEFIT CALCULATION</u> | |
|---|--|
| <u>INCOME</u> | |
| SSDI | \$1107.00 |
| SSI | \$757.67 |
| Child Support | \$538.44 |
| Total Income | <u>\$2403.00</u> |
| Less standard deduction | <u>-\$174.00</u> |
| Adjusted gross income | \$2229.00 |
| <u>SHELTER COSTS</u> | |
| Rent | \$885.00 |
| SUA | <u>+\$736.00</u> |
| Total shelter costs | \$1621.00 |
| <u>SHELTER HARDSHIP</u> | |
| Shelter costs | \$1621.00 |
| Less 50% of adjusted gross income | <u>-\$1114.50</u> |
| Total shelter hardship | \$506.50 (Cannot exceed \$552 unless elderly or disabled) |
| <u>ADJUSTED NET INCOME</u> | |
| Adjusted gross income | \$2229.00 |
| Less shelter hardship | <u>-\$506.00</u> |
| Net Adjusted Income (NAI) | \$1723.00 |
| <u>BENEFIT CALCULATION</u> | |
| Thrifty Food Plan for 4 Household members | \$642.00 |
| Less 30% of NAI | <u>-\$517.00</u> |
| SNAP award | \$125.00 |

The Department correctly reduced the Appellant's SNAP benefit amount to \$125.00 effective [REDACTED] 2019.

DECISION

The Appellant's appeal is **DENIED**.


Scott Zuckerman
Hearing Officer

RIGHT TO REQUEST RECONSIDERATION

The appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact or law, new evidence has been discovered or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within 25 days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a (a) of the Connecticut General Statutes.

Reconsideration requests should include specific grounds for the request: for example, indicate what error of fact or law, what new evidence, or what other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Administrative Hearings and Appeals, 55 Farmington Avenue, Hartford, CT 06105-3725.

RIGHT TO APPEAL

The appellant has the right to appeal this decision to Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision, provided that the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 55 Elm Street, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue Hartford, CT 06105. A copy of the petition must also be served on all parties to the hearing.

The 45 day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than 90 days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or the Commissioner's designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.