

STATE OF CONNECTICUT  
DEPARTMENT OF SOCIAL SERVICES  
OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS  
55 FARMINGTON AVENUE  
HARTFORD, CT 06105-3725

██████████, 2019  
Signature Confirmation

CL ID # ██████████  
Hearing Request # 143511

**NOTICE OF DECISION**

**PARTY**

██████████  
██████████  
██████████  
██████████

**PROCEDURAL BACKGROUND**

On ██████████, 2019, the Department of Social Services (the "Department") issued ██████████ (the "Appellant") a Notice of Action ("NOA") that effective ██████████, 2019, his Supplemental Nutrition Assistance Program ("SNAP") benefit amount will be \$15.00 per month.

On ██████████, 2019, the Appellant requested an administrative hearing to contest the amount of his SNAP benefits.

On ██████████, 2019, the Office of Legal Counsel, Regulations, and Administrative Hearings ("OLCRAH") issued a notice scheduling the administrative hearing for ██████████, 2019.

On ██████████, 2019, in accordance with sections 17b-60, 17b-61 and 4-176e to 4-189, inclusive, of the Connecticut General Statutes, OLCRAH held an administrative hearing. The following individuals were present at the hearing:

██████████, the Appellant  
Ferris Clare, Department's Representative  
Luis Morales, Interpreter, Interpreters and Translators, Inc.  
Scott Zuckerman, Hearing Officer

### **STATEMENT OF THE ISSUE**

The issue to be decided is whether the Department correctly calculated the Appellant's monthly SNAP benefits.

### **FINDINGS OF FACT**

1. The Appellant lives alone for a household of one. (Appellant's testimony)
2. The Appellant is eighty – one (DOB [REDACTED]/[REDACTED]). (Appellant's testimony, Exhibit 2 W-1ERS, Notification of Renewal of Eligibility, [REDACTED]/19)
3. The Appellant receives monthly unearned income from Social Security ("SSA") of \$478.00 and Supplemental Security Income ("SSI") of \$313.00 (Appellant's testimony, Department's testimony, Exhibit 2: Bendex Inquiry and Exhibit 4: Federal SNAP – Income Test)
4. In [REDACTED] 2019, the Appellant was responsible for a Medicare B premium of \$352.30. (Hearing Summary, Appellant's testimony)
5. In [REDACTED] 2019, the Department applied the Medicare B premium as an allowable Medical Expense for the SNAP benefit. (Hearing Summary, Exhibit 4: SNAP – Income test [REDACTED] 2019)
6. Effective [REDACTED] 2019, the Department is the payer of the Appellant's Medicare B premium. (Hearing Record)
7. The Appellant's monthly rent is \$0.00. (Appellant's testimony, Exhibit 4: Federal SNAP – Income Test, [REDACTED] 2019 and [REDACTED] 2019, Exhibit 2: W-1ERS, [REDACTED]/19 )
8. On [REDACTED], 2019, the Department sent the Appellant a Notice of Action. The notice stated that effective [REDACTED] 2019, the Appellant would receive \$15.00 in SNAP benefits. (Exhibit 5: Notice of Action, [REDACTED]/19)
9. The issuance of this decision is timely under the Code of Federal Regulations § 273.15 which states that a decision must be reached and the household notified within 60 days of receipt of a request for a fair hearing. The Appellant requested an administrative hearing on [REDACTED] 2019. Therefore, this decision is due not later than [REDACTED] 2019.

## **CONCLUSIONS OF LAW**

1. Section 17b-2 of the Connecticut General Statutes authorizes the Commissioner of the Department of Social Services to administer the SNAP program in accordance with federal law.
2. Title 7 of the Code of Federal Regulations (“CFR”) § 273.9(b)(2)(i) provides in part that assistance payments from Federal or federally aided public assistance programs, such as supplemental security income (SSI) or Temporary Assistance for Needy Families (TANF); general assistance (GA) programs (as defined in § 271.2); or other assistance programs based on need. Such assistance is considered to be unearned income.

Uniform Policy Manual (“UPM”) § 5050.13(B)(5) provides that SSI income received by members of a Food Stamp assistance unit is treated as unearned income and is counted in determining eligibility and calculating benefits for the entire unit.

3. Title 7 CFR § 273.9(b)(2)(ii) provides for counting social security benefits as Unearned income.

UPM § 5050.13(A)(6) provides that benefits received from Social Security by any member of a Food Stamps unit is counted in the calculation of eligibility and benefits for the entire unit.

**The Department correctly determined the Appellant’s monthly unearned income from SSA as \$478.00.**

**The Department correctly determined the Appellant’s monthly unearned income from SSI as \$313.00**

**The Department correctly determined the Appellant’s gross monthly unearned income as \$791.00**

5. Title 7 C.F.R. § 273.9(d)(1)&(2) provides for standard deductions and earned income deductions.

UPM § 5045.15 provides that the amount of applied income upon which the level of SNAP benefits is based is calculated in the following way:

- A. The monthly net earned income amount is calculated by reducing monthly earnings by:
  1. the actual amount of self-employment expenses, if applicable; and

2. any earned income deductions approved by the Social Security Administration in regards to individual self-support plans (Cross reference: 5035.15); and
  3. a deduction of 20% of the gross earnings for personal employment expenses.
- B. The monthly net earned income is added to the monthly gross unearned income amount and the total of the income deemed to the unit.
- C. The amount of applied income is calculated by reducing the combined total of net earnings, gross unearned income and deemed income by the following in the order presented:
1. a deduction for farming losses, if any;
  2. a disregard of \$164.00 per month, effective 10-1-17
  3. a deduction for unearned income to be used to fulfill a bona-fide plan to achieve self-support (PASS); Cross reference: 5035.15
  4. the appropriate deduction for work related dependent care expenses;
  5. deduction for allowable medical expenses for those assistance unit members who qualify;
  6. a deduction for legally obligated child support when it is paid for a child who is not a member of the assistance unit;
  7. a deduction for shelter hardship, if applicable.
- (Cross References: 5030 - "Income Disregards" and 5035 "Income Deductions")
- D. The remaining amount after the disregards and deductions are subtracted is the amount of the unit's applied income.

**The Department correctly applied the \$164.00 standard deduction to the income of \$791.00 and determined the Appellant's household adjusted gross income of \$627.00 (\$791.00 - \$164.00 = \$627.00).**

6. Title 7 C.F.R. § 273.9(d)(6)(ii) provides for an excess shelter deduction.

UPM § 5035.15(F)(1) provides for the calculation of the shelter hardship for the SNAP and states in part that the amount of shelter expenses which exceeds 50% of

that portion of the assistance unit's income which remains after all other deductions have been subtracted is allowed as an additional deduction. Shelter expenses are limited to the following:

- a. rent, mortgage payments, and any continuing charges leading to ownership of the property occupied by the assistance unit excluding any portions allowed as self-employment deductions in multiple-family dwellings;
- b. taxes, state and local assessments, and insurance on real property;
- c. the entire amount paid as a condominium fee;

7. Title 7 C.F.R. § 273.9(d)(6)(iii) provides for the standard utility allowances.

UPM § 5035.15(F)(6) provides that a standard utility allowance determined annually by the agency to reflect changes in utility costs is used to represent the total monthly utility expenses of the assistance unit if:

- a. the assistance unit incurs heating fuel or cooling costs separately from rent or mortgage payments; and
- b. the bill is established on the basis of individualized metering of service to the unit; or
- c. the costs are paid:
  - (1) totally or partially by the unit; or
  - (2) partially from a federal means-tested energy program directly to the service provider or to the recipient when these payments are less than the unit's total monthly heating or cooling costs; or
  - (3) totally by CEAP regardless of whether the payment is made to the unit or directly to the service provider.

8. Title 7 C.F.R. § 273.9(d)(6)(iii)(B) requires states to review the cost of heating and cooling homes and to update the standard utility allowance based on such costs.

9. Title 7 CFR § 271.2 provides for the maximum shelter deduction.

UPM § 5035.15 (F)(10) provides that for those units, which do not have any members who are elderly or disabled, a maximum shelter hardship deduction, which is established by the USDA, is allowed. The maximum shelter hardship is revised annually effective October 1. (Maximum effective October 2018 is \$552.00)

The Department correctly determined the Appellant’s shelter costs were \$0.00 (\$0.00 rent + \$0.00 SUA).

The Department correctly determined the Appellant’s shelter hardship was \$0.00 (\$0.00 shelter costs - \$313.50, fifty percent of adjusted gross income). The Appellant is not subject to the maximum shelter hardship because he is disabled.

The Department correctly determined the Appellant’s applied income was \$627.00 (\$627.00 adjusted gross income - \$0.00 shelter hardship).

10. Title 7 C.F.R. § 273.10(e)(2)(ii)(A)(1) provides for the monthly SNAP benefit calculation.

UPM § 6005(C) provides that in the SNAP, the amount of benefits is calculated by: (1) multiplying the assistance unit's applied income by 30%; and (2) rounding the product up to the next whole dollar if it ends in 1-99 cents; and (3) subtracting the rounded product from the Food Stamp standard of assistance for the appropriate unit size.

The Department correctly determined that the Appellant’s 30% net adjusted income was \$47.00 (\$627.00 applied income x 30%= \$189.00).

11. The Appellant’s SNAP benefits are computed as follows:

<b><u>SNAP BENEFIT CALCULATION</u></b>	
<b><u>INCOME</u></b>	
Social Security	\$478.00
SSI	\$313.00
Total Unearned Income	\$791.00
Less standard deduction	<u>-\$164.00</u>
<b>Adjusted gross income</b>	<b>\$627.00</b>
<b><u>SHELTER COSTS</u></b>	
Rent	\$0.00
SUA	<u>\$0.00</u>
<b>Total shelter costs</b>	<b>\$0.00</b>
<b><u>SHELTER HARDSHIP</u></b>	
Shelter costs	\$0.00
Less 50% of adjusted gross income	<u>-\$313.50</u>
<b>Total shelter hardship</b>	<b>\$0.00</b> <small>(Cannot exceed \$552 unless elderly or disabled)</small>
<b><u>ADJUSTED NET INCOME</u></b>	

Adjusted gross income	\$627.00
Less shelter hardship	-\$0.00
<b>Net Adjusted Income (NAI)</b>	<b>\$627.00</b>
<b><u>BENEFIT CALCULATION</u></b>	
Thrifty Food Plan for one	\$192.00
Less 30% of NAI	-\$189.00
<b>SNAP award</b>	<b>\$15.00</b>

12. Title 7 C.F.R. § 273.10(e)(1)(ii)(2)(c) provides that except during an initial month, all eligible one- and two - person households shall receive minimum monthly allotments equal to the minimum benefit and all eligible households with three or more members which are entitled to \$1, \$3, and \$5 allotments shall receive allotments of \$2, \$4, and \$6, respectively, to correspond with current coupon book determinations.


UPM § 6020.15(C) (2) (a) provides that in all months except the initial month of eligibility: assistance units consisting of 1 or 2 members which have a calculated benefit amount of less than the minimum amount established by the Food and Nutrition Act of 2008, which is equal to 8 percent of the cost of the thrifty food plan for a household containing one member, rounded to the nearest whole dollar increment.

UPM § P-6020.15 provides for procedures in calculating benefit amounts and states in part that in a month except the initial month of eligibility, issue benefits in the following amounts; minimum allotments of \$15.00 to assistance units of one or two members which have a calculated benefit amount of less than \$15.00.

**The Department correctly calculated the Appellant's monthly SNAP benefit amount of \$15.00 effective [REDACTED], 2019.**

**DECISION**

The Appellant's appeal is **DENIED**.

  
Scott Zuckerman  
Hearing Officer

Pc: Rachel Anderson, Operations Manager, DSS, New Haven Regional Office  
Cheryl Stuart, Operations Manager, DSS, New Haven Regional Office  
Lisa Wells, Operations Manager, DSS, New Haven Regional Office  
Ferris Clare, Fair Hearing Liaison, DSS, New Haven Regional Office

### **RIGHT TO REQUEST RECONSIDERATION**

The appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact or law, new evidence has been discovered or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within 25 days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a (a) of the Connecticut General Statutes.

Reconsideration requests should include specific grounds for the request: for example, indicate what error of fact or law, what new evidence, or what other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Administrative Hearings and Appeals, 55 Farmington Avenue, Hartford, CT 06105-3725.

### **RIGHT TO APPEAL**

The appellant has the right to appeal this decision to Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision, provided that the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 55 Elm Street, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue Hartford, CT 06105. A copy of the petition must also be served on all parties to the hearing.

The 45 day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than 90 days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or the Commissioner's designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.