

STATE OF CONNECTICUT  
DEPARTMENT OF SOCIAL SERVICES  
OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS  
55 FARMINGTON AVENUE  
HARTFORD, CT 06105-3725

██████████ 2019  
Signature Confirmation

██████████

NOTICE OF DECISION

PARTY

██████████

PROCEDURAL BACKGROUND

On ██████████, 2018, the Department of Social Services (the "Department") issued a Notice of Action ("NOA") to ██████████ (the "Appellant"). The notice indicated that ██████████ (the "Recipient") Community First Choice ("CFC") Individual Budget amount would be reduced from \$18,105.40 to \$0.00 per year, effective ██████████ 2018, based on a reassessment of the Recipient's level of need.

On ██████████, 2018, the Appellant requested an administrative hearing to contest the Department's reduction in the Recipient's level of need.

On ██████████ 2018, the Office of Legal Counsel, Regulations, and Administrative Hearings ("OLCRAH") issued a notice scheduling the administrative hearing for ██████████, 2018.

On ██████████, 2018, in accordance with sections 17b-60, 17b-61, and 4-176e to 4-189, inclusive, of the Connecticut General Statutes, the OLCRAH held an administrative hearing. The following individuals were present at the hearing:

██████████, Appellant and Recipient's mother  
██████████, Witness and Recipients father  
Dane Lustila, Health Program Associate, Department's Representative  
Myra Davis, CFC Assessor, Agency on Aging South Central Connecticut  
Carla Hardy, Hearing Officer

### **STATEMENT OF THE ISSUE**

The issue to be decided is whether the Department correctly reduced the Recipient's CFC service budget based on a reassessment of the Recipient's level of need.

### **FINDINGS OF FACT**

1. On [REDACTED], 2017, the Recipient was initially approved for CFC services. The Recipient's initial service plan included service dollars for community participation which included shopping, recreation, job skills and assistance with meal preparation. The Recipient was allotted 15 hours weekly for Personal Care Attendant ("PCA") support. These services were permissible under CFC at that time. (Hearing Summary)
2. The Recipient is receiving Medicaid. (Hearing Record)
3. The Recipient is [REDACTED] years (DOB [REDACTED]/97) of age. (Exhibit 3: CT DDS Level of Need Assessment and Screening Tool, [REDACTED]/18)
4. The Recipient lives with his parents. (Appellant's Testimony)
5. The Appellant is the Recipient's mother. (Appellant's Testimony)
6. The Recipient's parents are his primary and secondary caregivers. (Exhibit 3)
7. On [REDACTED] 2018, the Recipient completed a Level of Need ("LON") assessment with the Department of Developmental Services ("DDS"). (Exhibit 3)
8. DDS acts as a Medicaid operating partner under a Memo of Understanding with the Department. There is an agreement between the two agencies. (Department's Testimony; Hearing Summary)
9. The Recipient does not have any prescribed treatments or care such as catheters, needle injections, nebulizers, oxygen, respiratory suctioning, postural drainage, ostomy, tracheostomy, tube feeding or artificial ventilator. (Exhibit 3)
10. The Recipient does not require hands on or direct care from a nurse. (Exhibit 3)
11. The Recipient is able to dress himself, move around the home and from a bed to chair and use the toilet independently. He may have an occasional accident. (Exhibit 3, Appellant's Testimony)
12. The Recipient does not require any assistance with eating. He is independent with that ADL. (Appellant's Testimony)

13. The Recipient is able to bathe himself but may need reminders and assistance with regulating the water temperature. (Exhibit 3; Appellant's Testimony)
14. The Recipient requires prompting with taking medications, completing household chores, shopping and meal preparation. (Exhibit 3)
15. The Recipient requires assistance with budgeting and transitioning from one task to another. (Exhibit 3; Appellant's Testimony)
16. The Recipient has no concept of money. (Testimony)
17. On [REDACTED], 2018, the Department completed a reassessment CFC for services. Based on the fact that DDS had completed a comprehensive assessment within the prior 12 months, the CFC reassessment included a review of the DDS assessment and a more detailed assessment of the Activities of Daily Living ("ADLs") (Hearing Summary)
18. The CFC assessment was conducted face-to-face by a social worker with the Area Agency on Aging of South Central Connecticut ("AOASCC"). The Recipient was assessed as independent with toileting, transferring and eating. He required cueing and supervision with bathing and dressing. (Exhibit 2A: Universal Assessment, [REDACTED]/19)
19. AOASCC is the Department's contractor for the purpose of assessing level of care and service needs for CFC services. (Hearing Record)
20. The Recipient has a diagnosis of autism, intellectual disability, ADHD, and anxiety. He is also over weight. (Exhibit 3; Exhibit 2A: Department's Assessment; Hearing Summary)
21. The Recipient takes the following medications: Metformin, Ritalin and Prozac SRRI. (Exhibit 3)
22. The Recipient is able to use the phone independently but requires prompting and monitoring with the following instrumental activities of daily living ("IADLs"): taking medications, performing chores and preparing meals. (Exhibit 3, Appellant's Testimony)
23. DDS provides the Recipient with Group Day Supports. He works for [REDACTED] from 7:30 am to 3:00 pm, five days a week. (Appellant's Testimony)
24. The Recipient works approximately 32.5 hours per week. (Fact 23)
25. The Recipient can be left home alone for three to four hours per day. (Appellant's and Witness' Testimony)

26. The Recipient cannot be left alone at night. (Appellant's and Witness' Testimony)
27. The Recipient's parents are home during the day and nighttime hours. (Appellant's Testimony)
28. On [REDACTED], 2018, the Department gave the Appellant a Notice of Action letter. The letter indicated that the Department had previously authorized a CFC individual budget of \$18,105.40 and that the revised annual budget was reduced to \$0.00 or zero hours of PCA services per week. The Appellant was determined to no longer meet the level of care for CFC. (Exhibit 2B: Notice of Action, [REDACTED]/18)
29. The issuance of this decision is timely under Connecticut General Statutes 17b-61(a), which requires that a decision be issued within 90 days of the request for an administrative hearing. The Appellant requested an administrative hearing on [REDACTED], 2018. Therefore, this decision is due not later than [REDACTED] 2019.

### **CONCLUSIONS OF LAW**

1. Section 17b-2 of the Connecticut General Statutes authorizes the Commissioner of the Department of Social Services to administer the Medicaid program.
2. Title 42 of the Code of Federal Regulations ("CFR") Section 441.500(a) provides that this subpart implements section 1915(k) of the Act, referred to as the Community First Choice option (hereafter Community First Choice), to provide home and community-based attendant services and supports through a State plan.
3. Title 42 CFR § 441.500(b) provides Community First Choice is designated to make available home and community-based attendant services and supports to eligible individuals, as needed, to assist in accomplishing activities of daily living (ADLs), instrumental activities of daily living (IADLs), and health-related tasks through hands-on assistance, supervision, or cueing.
4. Title 42 CFR § 441.510 address eligibility for the program as follows:  
To receive Community First Choice services and supports under this section, an individual must meet the following requirements:
  - (a) Be eligible for medical assistance under the State plan;
  - (b) As determined annually-
    - (1) Be in an eligibility group under the State plan that includes nursing facility services; or
    - (2) If in an eligibility group under the State plan that does not include such nursing facility services, have an income that is at or below 150 percent of the Federal poverty level (FPL). In determining whether the 150 percent of the FPL requirement

is met, States must apply the same methodologies as would apply under their Medicaid State plan, including the same income disregards in accordance with section 1902(r)(2) of the Act; and,

- (c) Receive a determination, at least annually, that in the absence of the home and community-based attendant services and supports provided under this subpart, the individual would otherwise require the level of care furnished in a hospital, a nursing facility, an intermediate care facility for individuals with intellectual disabilities, an institution providing psychiatric services for individuals under age 21, or an institution for mental diseases for individuals age 65 or over, if the cost could be reimbursed under the State plan. The State administering agency may permanently waive the annual recertification requirement for an individual if:
  - (1) It is determined that there is no reasonable expectation of improvement or significant change in the individual's condition because of the severity of a chronic condition or the degree of impairment of functional capacity; and
  - (2) The State administering agency, or designee, retains documentation of the reason for waiving the annual recertification requirement.
- (d) For purposes of meeting the criterion under paragraph (b) of this section, individuals who qualify for medical assistance under the special home and community-based waiver eligibility group defined at section 1902(a)(10)(A)(ii)(VI) of the Act must meet all section 1915(c) requirements and receive at least one home and community-based waiver service per month.
- (e) Individuals receiving services through Community First Choice will not be precluded from receiving other home and community-based long-term care services and supports through other Medicaid State plan, waiver, grant or demonstration authorities.

5. Title 42 CFR § 441.520 provides for included services as follows:

- (a) If a State elects to provide Community First Choice, the State must provide all of the following services:
  - (1) Assistance with ADLs, IADLs, and health-related tasks through hands-on assistance, supervision, and/or cueing.
  - (2) Acquisition, maintenance, and enhancement of skills necessary for the individual to accomplish ADLs, IADLs, and health-related tasks.
  - (3) Backup systems or mechanisms to ensure continuity of services and supports, as defined in § 441.505 of this

subpart.

- (4) Voluntary training on how to select, manage and dismiss attendants.
6. Title 42 CFR § 441.505 provides for definitions and states in part that Activities of daily living (ADLs) means basic personal everyday activities including, but not limited to, tasks such as eating, toileting, grooming, dressing, bathing, and transferring. Instrumental activities of daily living (IADLs) means activities related to living independently in the community, including but not limited to, meal planning and preparation, managing finances, shopping for food, clothing, and other essential items, performing essential household chores, communicating by phone or other media, and traveling around and participating in the community.

**The Department was correct when it determined that the Recipient does not require hands on assistance with any of his ADLs but requires cueing and supervision with bathing and dressing.**

**The Department was correct when it determined that the Recipient requires assistance with all of his IADLs except using the telephone.**

7. Title 42 CFR § 441.540 (b)(5) provides that the person-centered service plan must reflect the services and supports that are important for the individual to meet the needs identified through an assessment of functional need, as well as what is important to the individual with regard to preferences for the delivery of such services and supports. Commensurate with the level of need of the individual, and the scope of services and supports available under Community First Choice, the plan must reflect the services and supports (paid and unpaid) that will assist the individual to achieve identified goals, and the providers of those services and supports, including natural supports. Natural supports cannot supplant needed paid services unless the natural supports are unpaid supports that are provided voluntarily to the individual in lieu of an attendant.
8. Title 42 CFR § 441.535 provides for Assessment of functional need. States must conduct a face-to-face assessment of the individual's needs, strengths, preferences, and goals for the services and supports provided under Community First Choice in accordance with the following:
  - (a) States may use one or more processes and techniques to obtain information, including telemedicine, or other information technology medium, in lieu of a face-to-face assessment if the following conditions apply:
    - (1) The health care professional(s) performing the assessment meet the provider qualifications defined by the State, including any additional qualifications or training requirements for the operation of required information technology;

- (2) The individual receives appropriate support during the assessment, including the use of any necessary on-site support-staff; and
  - (3) The individual is provided the opportunity for an in-person assessment in lieu of one performed via telemedicine.
- b) Assessment information supports the determination that an individual requires Community First Choice and also supports the development of the person-centered service plan and, if applicable, service budget.
  - (c) The assessment of functional need must be conducted at least every 12 months, as needed when the individual's support needs or circumstances change significantly necessitating revisions to the person-centered service plan, and at the request of the individual.
  - (d) Other requirements as determined by the Secretary.

**9. The Department was correct when it conducted an annual reassessment of the Recipient's needs.**

10. Connecticut State Plan Amendment ("SPA") no.15-012 (5)(A), pursuant to section 1915(k) of the Social Security Act, provides for limits on amount, duration or scope of included services. It states that the Department assigns an overall budget based on need grouping that is determined by algorithm and that natural supports are based on the individual's functional assessment, which will take into consideration the availability of natural supports. Natural supports are identified during the person-centered service planning process and utilized when available to the individual. Natural supports are defined as voluntary unpaid care provided on a regular and consistent basis by a parent, spouse or other person.

**The Department was correct when it determined that the Recipient's parents are a source of natural support for his ADLs and IADLs.**

11. For purposes of the administration of the medical assistance programs by the Department of Social Services, "medically necessary" and "medical necessity" mean those health services required to prevent, identify, diagnose, treat, rehabilitate or ameliorate an individual's medical condition, including mental illness, or its effects, in order to attain or maintain the individual's achievable health and independent functioning provided such services are: (1) Consistent with generally-accepted standards of medical practice that are defined as standards that are based on (A) credible scientific evidence published in peer-reviewed medical literature that is generally recognized by the relevant medical community, (B) recommendations of a physician-specialty society, (C) the views of physicians practicing in relevant clinical areas, and (D) any other relevant factors; (2) clinically appropriate in terms of type, frequency, timing, site, extent and duration and considered effective for the individual's illness, injury or disease; (3) not primarily for the convenience of the individual, the individual's

health care provider or other health care providers; (4) not more costly than an alternative service or sequence of services at least as likely to produce equivalent therapeutic or diagnostic results as to the diagnosis or treatment of the individual's illness, injury or disease; and (5) based on an assessment of the individual and his or her medical condition. Connecticut General Statutes § 17b-259b(a).

**The Department correctly determined that the estimated 32.50 weekly hours of services provided through DDS along with the natural supports provided by the Recipient's parents do no place the Recipient at risk of institutionalization.**

**Based on the evidence provided, the reduction in the Recipient's PCA budget from \$18,105.40 to \$0.00 yearly is sufficient to meet the Recipient's needs. The Department correctly determined PCA hours are not medically necessary for the Recipient to meet his functional needs because the type, frequency and duration of such services are not clinically appropriate at this time given that other services and natural supports are currently in place.**

### **DECISION**

The Appellant's appeal is **DENIED.**

  
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Carla Hardy  
Hearing Officer

Pc: Sallie Kolreg, Department of Social Services, Central Office  
Dawn Lambert, Department of Social Services, Central Office  
Christine Weston, Department of Social Services, Central Office



### **RIGHT TO REQUEST RECONSIDERATION**

The appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact or law, new evidence has been discovered or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within 25 days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a (a) of the Connecticut General Statutes.

Reconsideration requests should include specific grounds for the request: for example, indicate what error of fact or law, what new evidence, or what other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Administrative Hearings and Appeals, 55 Farmington Avenue, Hartford, CT 06105-3725.

### **RIGHT TO APPEAL**

The appellant has the right to appeal this decision to Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision, provided that the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 55 Elm Street, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue, Hartford, CT 06105. A copy of the petition must also be served on all parties to the hearing.

The 45 day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than 90 days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or the Commissioner's designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.