

STATE OF CONNECTICUT
DEPARTMENT OF SOCIAL SERVICES
OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS
55 FARMINGTON AVENUE
HARTFORD, CT 06105-3725

██████████ 2016
Signature Confirmation

Client Id. # ██████████
Hearing Id. #777207

NOTICE OF DECISION

PARTY

██████████
██████████
██████████

PROCEDURAL BACKGROUND

On ██████████ 2016, the Department of Social Services (the "Department") sent ██████████ (the "Appellant") a Notice of Action ("NOA") stating that she must meet a spenddown before her Medicaid can be activated.

On ██████████ 2016, the Appellant requested an administrative hearing to contest the Department's action.

On ██████████ 2016, the Office of Legal Counsel, Regulations, and Administrative Hearings ("OLCRAH") issued a Notice scheduling the administrative hearing for ██████████ 2016.

On ██████████ 2016, in accordance with sections 17b-60, 17b-61 and 4-176e to 4-189, inclusive, of the Connecticut General Statutes, OLCRAH held an administrative hearing. The following individuals were present at the hearing:

██████████ Appellant
DeAsia Newman, Department's Representative
Scott Zuckerman, Hearing Officer

STATEMENTS OF THE ISSUE

The first issue is whether the Appellant's income exceeds the Medically Needy Income Limit ("MNIL") for Medicaid.

The second issue is whether the Appellant must meet a spenddown amount before being eligible for Medicaid.

FINDINGS OF FACT

1. On [REDACTED] 2015 the Appellant was granted Medicaid for the employed disabled program. (Ex. 2: Case narrative, [REDACTED]/15)
2. On [REDACTED] 2015, the Appellant's employment with [REDACTED] [REDACTED] ended. (Ex 2: Case narrative [REDACTED]/15)
3. On [REDACTED] 2015, the Appellant's Medicaid for the employed disabled program began a one year extension due to a loss of employment. (Hearing Record)
4. From [REDACTED] 2016 through [REDACTED] 2016 the Appellant worked for [REDACTED] [REDACTED] during her extension. (Appellant's testimony, Ex. 2: Case narrative [REDACTED]/16)
5. Employment with [REDACTED] is seasonal. Employment is variable as they don't need people all the time. (Appellant's testimony)
6. The Appellant lives alone. (Appellant's testimony)
7. The Appellant is fifty nine (59) years old. (Appellant's Testimony)
8. The Appellant is disabled. (Hearing Record)
9. The Appellant receives monthly benefits from Social Security Disability in the amount of \$1704.00. (Hearing Summary, Ex. 3: MA Financial Eligibility [MAFI] screenprint)
10. The Appellant does not have any unpaid medical expenses. (Appellant's testimony)
11. On [REDACTED] 2016, the Department sent a Notice stating that the Appellant's Medicaid assistance from [REDACTED] 2016 through [REDACTED] 2017 will have a spenddown of \$5061.72. (Exhibit 1: Notice dated [REDACTED] 2016)

12. On [REDACTED] 2016, the Appellant's one year extension of Medical assistance under the Medicaid for the employed disabled program ended. (Hearing Record)

CONCLUSIONS OF LAW


1. Section 17b-2 of the Connecticut General Statutes authorizes the Commissioner of the Department of Social Services to administer the Medicaid program.
2. Uniform Policy Manual ("UPM") § 2540.85 (A) provides for categorical medical assistance for working individuals with disabilities in the Basic Insurance Group and states that an individual in this group, which is authorized under the Ticket to Work and Work Incentives Improvement Act of 1999 (TWWIIA), is subject to the conditions described below:
 1. An individual in this group must be engaged in a substantial and reasonable work effort to meet the employment criterion.
 - a. Such effort consists of an activity for which the individual receives cash remuneration and receives pay stubs from his or her employer.
 - b. If the individual is self-employed, he or she must have established an account through the Social Security Administration and must make regular payments based on earnings as required by the Federal Insurance Contributions Act.
 - c. An individual who meets the employment criterion but then loses employment through no fault of his or her own, for reasons such as a temporary health problem or involuntary termination, continues to meet the employment criterion for up to one year from the date of the loss of employment. The individual must maintain a connection to the labor market by either intending to return to work as soon as the health problem is resolved, or by making a bona fide effort to seek employment upon an involuntary termination.
3. The Department correctly determined that the Appellant's Medicaid for the employed disabled one year extension ended on [REDACTED] 2016, one year following the loss of employment.
4. The Department correctly determined that the Appellant's two weeks of employment with [REDACTED] was not a reasonable work effort.

5. Uniform Policy Manual ("UPM") § 4530.15(A) pertains to the medical assistance standards. It provides that a uniform set of income standards is established for all assistance units who do not qualify as categorically needy. It further states that the MNIL of an assistance unit varies according to the size of the assistance unit and the region of the state in which the assistance unit resides.
6. UPM § 4530.15(B) provides that the medically needy income limit is the amount equivalent to 143 percent of the benefit amount that ordinarily would be paid under the AFDC program to an assistance unit of the same size with no income for the appropriate region of residence.
7. The Department correctly determined that the MNIL for the Appellant's assistance unit for one person residing in Region B was \$523.38.
8. UPM § 5050.13(A) (1) provides that income from Social Security is treated as unearned income for all programs.
9. UPM § 5025.05(A)(1) provides for converting income to monthly amounts and states for past months the Department uses the exact amount of the unit's available income received or deemed in the month.
7. UPM § 5025.05(B)(2)(a) provides that if income is received on other than a monthly basis, the estimate of income is calculated by multiplying 4.3 by a representative weekly amount that is determined as follows: if income is the same each week, the regular weekly income is the representative weekly amount.
10. The Department correctly determined that the Appellant's total monthly gross unearned income was \$1704.00 (\$1704.00 Social Security Disability benefits).
9. UPM § 5050.13(A)(2) provides that Social Security income is subject to unearned income disregards in the Aid to the Aged, Blind, and Disabled ("AABD") and Medicaid for the Aid to the Aged, Blind, and Disabled ("MAABD") programs.
10. UPM § 5030.15(A) provides that except as provided in section 5030.15 D., unearned income disregards are subtracted from the unit member's total gross monthly unearned income.
11. UPM § 5030.15(B)(1)(a) provides for the Standard Disregard and states that the disregard is \$278.00 for those individuals who reside in their own homes in the community or who live as roomers in the homes of others and those who reside in long term care facilities, shelters for the homeless or battered women shelters. Effective January 1, 2008, and each January 1st thereafter, this disregard shall be increased to reflect the annual cost of living adjustment used by the Social Security Administration.

12. The Department correctly applied the current standard unearned income disregard of \$337.00 per month to the Appellant's income.
13. The Department correctly determined that the Appellant's applied income was \$1367.00 ($\$1704.00 - \$337.00 = \1367.00).
14. UPM § 5520.20(B)(1) provides that a six-month period for which eligibility will be determined is established to include the month of application and the five consecutive calendar months which follow.
15. UPM § 5520.20(B)(5) provides that the total of the assistance unit's applied income for the six-month period is compared to the total of the MNIL's for the same six-months.
16. UPM § 5520.20(B)(5)(b) provides that when the unit's total applied income is greater than the total MNIL, the assistance unit is ineligible until the excess income is offset through the spenddown process.
17. UPM § 5520.25 (B)(7) provides in part that when the amount of the assistance unit's monthly income exceeds the MNIL, income eligibility for a medically needy assistance unit does not occur until the amount of excess income is offset by medical expenses. This process of offsetting is referred to as a spend-down. Income eligibility for the assistance unit exists as of the day when excess income is totally offset by medical expenses.
18. The Department correctly determined that the Appellant's applied income exceeds the MNIL by \$843.62 (1367.00 applied income - $\$523.38$ MNIL = $\$843.62$).
19. The Department correctly determined that the Appellant's six-month spenddown amount is \$5061.72 ($\843.62×6 months) for the period from [REDACTED] 2016 through [REDACTED] 2016.
20. The Department correctly determined that the Appellant's income is over the MNIL and that the Appellant must meet a spenddown to become eligible for Medicaid.

DECISION

The Appellant's appeal is **DENIED**.


Scott Zuckerman
Hearing Officer

Pc: Lisa Wells, Operations Manager, DSS, New Haven Regional Office
Brian Sexton, Operations Manager, DSS, New Haven Regional Office
Cheryl Stuart, Program Manager, DSS, New Haven Regional Office
DeAsia Newman, Fair Hearing Liaison, DSS, New Haven Regional Office

RIGHT TO REQUEST RECONSIDERATION

The appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact or law, new evidence has been discovered or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within 25 days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a (a) of the Connecticut General Statutes.

Reconsideration requests should include specific grounds for the request: for example, indicate what error of fact or law, what new evidence, or what other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Administrative Hearings and Appeals, 55 Farmington Avenue, Hartford, CT 06105-3725.

RIGHT TO APPEAL

The appellant has the right to appeal this decision to Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision, provided that the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 55 Elm Street, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue, Hartford, CT 06105. A copy of the petition must also be served on all parties to the hearing.

The 45 day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than 90 days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or the Commissioner's designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.