STATE OF CONNECTICUT DEPARTMENT OF SOCIAL SERVICES OFFICE OF LEGAL COUNSEL, REGULATION AND ADMINISTRATIVE HEARINGS 55 FARMINGTON AVENUE HARTFORD, CONNECTICUT 06105

Signature Confirmation

Request ID #736317

NOTICE OF DECISION

PARTY

PROCEDURAL BACKGROUND

On			2015,					(th	e "Facility")	
issu	ed a	letter	proposing	to	involuntarily	discharge		(the	"Resident"),	
from its care within 30 days of his receipt of the letter due to non-payment.										

On 2015, the Office of Legal Counsel, Regulations, and Administrative Hearings ("OLCRAH") issued a notice scheduling an administrative hearing for 2015.

On 2015, in accordance with Connecticut General Statutes § 19a-535 and § 4-176e to § 4-189, inclusive, OLCRAH held an administrative hearing at

The following individuals were present at the hearing:

, the Appellant

Denyse Hickson, Business Office Manager,

Maureen Foley-Roy, Hearing Officer

STATEMENT OF THE ISSUE

The issue to be decided is whether the facility acted in accordance with state law when it proposed to involuntarily discharge the Appellant from the facility due to nonpayment of the applied income.

FINDING OF FACTS

- 1. The Resident was admitted to the facility on 2015. (Office Manager's Testimony)
- 2. The Resident has been diagnosed with dementia and suffered a stroke. He cannot ambulate on his own. He needs assistance with bathing, transferring, toileting, and is not competent to take his own medication. (Appellant's testimony)
- 3. The Resident does not have a personal physician other than the Medical Director of the Facility. (Appellant's testimony)
- 4. On 2015, the Department of Social Services (the "Department") sent the Appellant a notice advising her that it had granted Medicaid assistance for nursing home costs effective 2015. The notice advised the Appellant that she must pay \$2,228.37 towards the Resident's cost of care in the facility. This amount is known as the "applied income".(Exhibit B: Notice of Approval for Long Term Care Medicaid)
- 5. The Department granted the Appellant a community spouse allowance, permitting the Appellant to keep \$1,274.65 of her husband's income to support herself in the community. (Exhibit B)
- The facility has provided the Appellant with copies of the letter regarding the Medicaid grant and applied income on two occasions after the initial letter was issued on 2015. (Office Manager's testimony)
- 7. The facility is currently receiving Medicaid payments for the Resident but has received none of the applied income from the Appellant. (Office Manager's testimony)
- 8. Although the Appellant received notification of applied income from both the Department and the Facility, she did not pay any of the applied income because

her friends told her that she did not have to because she was on Title 19.(Appellant's testimony)

- 9. The Appellant has bad kidneys and rotator cuff issues and cannot care for the Resident in her home. (Appellant's testimony)
- 10. The Facility has not issued a discharge plan. (Administrator's testimony)
- 11. The Facility did not consult with its Medical Director regarding the safety and medical implications for care if the Resident were to be discharged to the Appellant's home. (Administrator's testimony)
- 12. On 2015, the Facility issued a 30 Day Notice of Intent to Transfer or Discharge stating that the Resident was being discharged to the Appellant's home for non-payment of \$15,598.59 owed to the Facility from through of 2015. (Exhibit A: 30 Day Notice of Intent to Transfer or Discharge)

CONCLUSION OF LAW

- 1. Section 19a-535(h)(1) of the Connecticut General Statutes (Conn. Gen. Stat.) authorizes the Commissioner of the Department of Social Services to hold a hearing to determine whether the transfer or discharge is in accordance with this section.
- 2. Conn. Gen. Stat. 19a-535(a)(4) provides that the term "discharge" means the movement of a resident from a facility to a non-institutional setting.
- 3. Conn. Gen. Stat. §19a-535(b) provides that a facility shall not transfer or discharge a resident from the facility except to meet the welfare of the resident which cannot be met in the facility, or unless the resident no longer needs the services of the facility due to improved health; the facility is required to transfer the resident pursuant to section 17b-359 or section 17b-360, or the health or safety of individuals in the facility is endangered, or in the case of a self-pay resident, for the resident's nonpayment or arrearage of more than fifteen days of the per diem facility room rate, or the facility ceases to operate.
- 4. Conn. Gen. Stat. §19a-535(a)(5) provides in part that "self-pay resident" means a resident who is not receiving state or municipal assistance to pay for the cost of care at a facility.
- 5. The Resident is not a self-pay resident.
- 6. The facility cannot discharge the Resident for non-payment as he is not a self-pay resident.

- Conn. Gen. Stat. § 19a-535 (d) provides in relevant part that no resident shall be transferred or discharged from any facility as a result of a change in the resident's status from self-pay or Medicare to Medicaid provided the facility offers services to both categories of residents.
- 8. Conn. Gen. Stat. §19a-535(c)(1) provides that before effecting a transfer or discharge of a resident from the facility, the facility shall notify, in writing, the resident and resident's guardian or conservator, if any, or legally liable relative or other responsible party if known, of the proposed transfer or discharge the reasons therefore, the effective date of the proposed transfer or discharge, the location to which the resident is to be transferred or discharged, the right to appeal the proposed transfer or discharge and the procedures for initiating such an appeal as determined by the Department of Social Services, the date by which an appeal must be initiated in order to preserve the resident's right to an appeal hearing and the date by which an appeal must be initiated in order to stay the proposed transfer or discharge and the possibility of an exception to the date by which an appeal must be initiated in order to stay the proposed transfer or discharge for good cause, that the resident may represent himself or herself or be represented by legal counsel, a relative, a friend or other spokesperson, and information as to bed hold and nursing home readmission policy when required in accordance with section 19a-537. The notice shall also include the name, mailing address and telephone number of the State Long-Term Care Ombudsman. If the resident is, or the facility alleges a resident is, mentally ill or developmentally disabled, the notice shall include the name, mailing address and telephone number of the Office of Protection and Advocacy for Persons with Disabilities. The notice shall be given at least thirty days and no more than sixty days prior to the resident's proposed transfer or discharge, except where the health or safety of individuals in the facility are endangered, or where the resident's health improves sufficiently to allow a more immediate transfer or discharge, or where immediate transfer or discharge is necessitated by urgent medical needs or where a resident has not resided in the facility for thirty days, in which cases notice shall be given as many days before the transfer or discharge as practicable.
- 7. Conn. Gen. Stat. § 19a-535(e) provides that except in an emergency or in the case of transfer to a hospital, no resident shall be transferred or discharged from a facility unless a discharge plan has been developed by the personal physician of the resident or the medical director in conjunction with the nursing director, social worker or other health care provider. To minimize the disruptive effects of the transfer or discharge on the resident, the person responsible for developing the plan shall consider the feasibility of placement near the resident's relatives, the acceptability of the placement to the resident and the resident's guardian or conservator, if any or the resident's legally liable relative or other responsible party, if known, and any other relevant factors which affect the resident's adjustment to the move. The plan shall contain a written evaluation of the effects of the transfer or discharge on the resident and a statement of the action taken to minimize such affects. In addition, the plan shall outline the care and kinds of

service which the resident shall receive upon transfer or discharge. Not less than thirty days prior to an involuntary transfer or discharge, a copy of the discharge plan shall be provided to the resident's personal physician if the discharge plan was prepared by the medical director, to the resident and the resident's guardian or conservator, if any, or legally liable relative or other responsible party, if known.

8. The Facility's proposal to discharge the Appellant does not comply with state statutes.

DISCUSSION

Per the statutes, the facility may not discharge the Resident for non-payment because it is receiving Medicaid payments. The Appellant has been advised that she must pay applied income. If she is not complying with her obligation, the facility cannot discharge the Resident but has every right to seek other recourse. In addition, if this had been a case of non-payment by a self-pay resident, the Facility would be required to present a written discharge plan per Conn. Gen. Stat. §19a-535(e). Statute provides that no resident shall be transferred or discharged from a facility unless a discharge plan has been developed by the personal physician of the resident or the medical director in conjunction with the nursing director, social worker or other health care provider.

DECISION

The Appellant's appeal is **GRANTED**.

<u>ORDER</u>

- 1. The Facility is ordered to rescind its proposal to involuntarily discharge the Appellant from its care.
- 2. No later than 2016, the Facility will submit to OLCRAH proof of compliance with this order.

Maureen Foley-Roy

Maureen Foley-Røy Hearing Officer

Cc: Desiree Pina, LTC Ombudsman Program, Department of Social Services, 55 Farmington Avenue, Hartford, CT 06105

Barbara Cass, Section Chief, Facility Licensing and Investigations Section, Connecticut, Department of Public Health, 410 Capitol Avenue, MS#12HSR, P.O. Box 340308, Hartford, CT 06134-0308

RIGHT TO REQUEST RECONSIDERATION

The Appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact or law, new evidence has been discovered or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within **25** days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a (a) of the Connecticut General Statutes.

Reconsideration requests should include <u>specific</u> grounds for the request: for example, indicate <u>what</u> error of fact or law, <u>what</u> new evidence, or <u>what</u> other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Legal Counsel, Regulations and Administrative Hearings, 55 Farmington Avenue, Hartford, CT 06105.

RIGHT TO APPEAL

The Appellant has the right to appeal this decision to Superior Court within **45** days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 55 Elm Street, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue, Hartford, CT 06105. A copy of the petition must also be served on all parties to the hearing.

The 45-day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than 90 days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or his/her designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the Appellant resides.