

STATE OF CONNECTICUT
DEPARTMENT OF SOCIAL SERVICES
OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS
55 FARMINGTON AVENUE
HARTFORD, CT 06105-3725

██████████ 2019
Signature Confirmation

Client ID # ██████████
Request # 136932

NOTICE OF DECISION
PARTY

██████████
██████████
██████████

PROCEDURAL BACKGROUND

On ██████████ 2019, BeneCare Dental Plans (“BeneCare”) administered by the Connecticut Dental Health Partnership (“CTDHP”), sent ██████████ (the “Appellant”) a Notice of Action (“NOA”) denying a request for prior authorization of orthodontia services for her minor child, ██████████, (the “child”). The NOA informed the Appellant that orthodontia for the child was not medically necessary because the severity of the child’s malocclusion did not meet the requirements in state law to approve the proposed treatment, and that orthodontia was not medically necessary.

On ██████████ 2019, the Appellant requested an administrative hearing to contest the Department’s denial of prior authorization of orthodontia for the child.

On ██████████ 2019, the Office of Legal Counsel, Regulations, and Administrative Hearings (“OLCRAH”) issued a notice scheduling the administrative hearing for ██████████, 2019.

On ██████████, 2019, in accordance with sections 17b-60, 17b-61 and 4-176e to 4-189, inclusive, of the Connecticut General Statutes, OLCRAH held an administrative hearing.

The following individuals were present at the hearing:

██████████, Appellant
Kate Nadeau, CTDHP Grievance & Appeals Representative
Dr. Joseph D’Ambrosio, Dental Consultant for CTDHP, via telephone
Shelley Starr, Hearing Officer

The Hearing record remained open at the request of the Appellant, for the Department's review and comment of the Appellant's new evidence submitted at the hearing. On [REDACTED] 2019, the Department provided a written comment. On [REDACTED] 2019, the hearing record closed.

STATEMENT OF THE ISSUE

The issue is whether BeneCare's denial of prior authorization through the Medicaid program for the child's orthodontic services was in accordance with state law.

FINDINGS OF FACT

1. The Appellant is the child's mother. (Hearing Record; Appellant's Testimony)
2. The child is 13 years old ([REDACTED]) and is a participant in the Medicaid program, as administered by the Department of Social Services (the "Department"). (Hearing Record; Exhibit 1: Claim Form received [REDACTED], 2019)
3. BeneCare is the Department's contractor for reviewing dental provider's requests for prior authorization of orthodontic treatment. (Hearing Record)
4. [REDACTED] is the child's treating orthodontist. (the "treating orthodontist"). (Hearing Summary; Exhibit 1: Claim Form received [REDACTED] 2019)
5. On [REDACTED], 2019, the treating orthodontist requested prior authorization for comprehensive orthodontic treatment, (code D8080) for the child. (Hearing Summary; Exhibit 1: Claim Form received [REDACTED], 2019)
6. On [REDACTED], 2019, BeneCare received from the treating orthodontist, a Preliminary Handicapping Malocclusion Assessment Record with a score of [REDACTED] points, dental models and x-rays of the child's mouth. The treating orthodontist commented, "Class 2, division 2, deep impinging bite." (Exhibit 2: Malocclusion Assessment Record received [REDACTED], 2019)
7. On [REDACTED] 2019, Dr. Benson Monastersky, DMD, BeneCare's orthodontic dental consultant, independently reviewed the child's models and x-rays, and arrived at a score of 16 points on a completed Preliminary Handicapping Malocclusion Assessment Record. Dr. Monastersky commented, "Provider Comments Scored." (Exhibit 3: Dr. Monastersky's Assessment dated [REDACTED], 2019)
8. On [REDACTED] 2019, BeneCare denied the treating orthodontist's request for prior authorization of orthodontic services as not medically necessary. The child's teeth scored less than the 26 points needed for coverage, her

teeth are not crooked enough to qualify for braces and they currently pose no threat to the jawbone or the attached soft tissue. (Exhibit 4: Notice of Action for Denied Services or Goods dated [REDACTED] 2019)

9. On [REDACTED], 2019, the Department received the Appellant's request for an administrative hearing on the denial of braces for the child. (Exhibit 5: Hearing Request; received [REDACTED], 2019)
10. On [REDACTED] 2019, Dr. Geoffrey Drawbridge, DDS, BeneCare's dental consultant, independently conducted an appeal review using the models and x-rays of the child and arrived at a score of 23 points on a completed Preliminary Handicapping Malocclusion Assessment Record. Dr. Drawbridge commented, "Overbite not scored according to Salzmann Standards. Parent narrative does not contribute diagnostic criteria relative to assessment." (Exhibit 6: Dr. Drawbridge's Assessment dated [REDACTED] 2019.)
11. On [REDACTED] 2019, Dr. Robert Gange, DDS, BeneCare's dental consultant, independently conducted an appeal review using the models and x-rays of the child and arrived at a score of 18 points on a completed Preliminary Handicapping Malocclusion Assessment Record. Dr. Gange commented, "Parent's comments do not factor into score. Panorex is not current with models." (Exhibit 8: Dr. Gange's Assessment dated [REDACTED] 2019)
12. On [REDACTED], 2019, the Department received a faxed letter from [REDACTED] [REDACTED]. (Exhibit 9: Letter dated [REDACTED] 2019 from [REDACTED], [REDACTED].)
13. On [REDACTED], 2019, Dr. Geoffrey Drawbridge, DDS, BeneCare's dental consultant, reviewed the letter from [REDACTED]. He advised that the letter needs to be from a licensed child Psychologist or licensed child Psychiatrist who has been seeing the child for treatment. (Exhibit 10: Dr. Geoffrey Drawbridge's review letter dated [REDACTED] 2019)
14. On [REDACTED], 2019, the Department sent the Appellant a Notice of Action denying the request for braces based on the appeal review. (Exhibit 11: Notice of Action dated [REDACTED] 2019; Hearing Summary)
15. On [REDACTED], 2019, the Department contacted [REDACTED] to request a new panoramic x-ray be taken. (Hearing Summary)
16. On [REDACTED] 2019, Dr. Robert Gange, DDS, BeneCare's dental consultant, reviewed the new panoramic x-ray and case file and advised that the new panoramic x-ray does not change the scoring. In addition he advised that the additional letters submitted do not alter the denied decision. (Exhibit 15: Dr. Robert Gange's letter dated [REDACTED], 2019)

17. On [REDACTED], 2019, at the time of the hearing, the Appellant provided a letter from the [REDACTED], dated [REDACTED] 2019, for Department review and comment. (Appellant's Exhibit A: Letter from the [REDACTED] dated [REDACTED] 2019)
18. On [REDACTED] 2019, Dr. Benson Monastersky, DMD, reviewed the letter from the Community Health Center, dated [REDACTED] 2019, and determined that the letter was not from a licensed clinical child psychologist or psychiatrist and did not change the denial. (Exhibit 16: Letter from Dr. Monastersky dated [REDACTED] 2019; Hearing Record)
19. The child has some problems when chewing certain foods. She has no problems swallowing her food. (Appellant's Testimony)
20. The child experiences pain and headaches and takes Motrin or Tylenol to help alleviate the pain. She has no infection of the mouth. (Appellant's Testimony)
21. The child is not receiving treatment by a qualified psychiatrist or psychologist for related mental, emotional or behavior problems, disturbances or dysfunctions. (Appellant's Testimony; Hearing Record)
22. The child is an honors student who is involved with school activities. (Appellant's Testimony)
23. The issuance of this decision is timely under section 17b-61 (a) of Connecticut General Statutes, which requires that a decision be issued within 90 days of the request for an administrative hearing. The Appellant requested an administrative hearing on [REDACTED], 2019, therefore this decision is due no later than [REDACTED], 2019. The hearing record, anticipated to close on [REDACTED], 2019, did not close for the submission and review of evidence provided by the Appellant. Because of the two day delay in the close of the hearing record, the hearing decision is due no later than [REDACTED] 2019, and is therefore timely. (Hearing Record)

CONCLUSIONS OF LAW

1. Connecticut General Statutes §17b-262 provides that the Department may make such regulations as are necessary to administer the medical assistance program.
2. Connecticut Agencies Regulations § 17-134d-35(a) provides that orthodontic services for services provided for individuals less than 21 years of age will be paid for when provided by a qualified dentist and deemed medically necessary as described in these regulations.

3. Connecticut General Statutes § 17b-259b provides (a) For purposes of the administration of the medical assistance programs by the Department of Social Services, "medically necessary" and "medical necessity" mean those health services required to prevent, identify, diagnose, treat, rehabilitate or ameliorate an individual's medical condition, including mental illness, or its effects, in order to attain or maintain the individual's achievable health and independent functioning provided such services are: (1) Consistent with generally-accepted standards of medical practice that are defined as standards that are based on (A) credible scientific evidence published in peer-reviewed medical literature that is generally recognized by the relevant medical community, (B) recommendations of a physician-specialty society, (C) the views of physicians practicing in relevant clinical areas, and (D) any other relevant factors; (2) clinically appropriate in terms of type, frequency, timing, site, extent and duration and considered effective for the individual's illness, injury or disease; (3) not primarily for the convenience of the individual, the individual's health care provider or other health care providers; (4) not more costly than an alternative service or sequence of services at least as likely to produce equivalent therapeutic or diagnostic results as to the diagnosis or treatment of the individual's illness, injury or disease; and (5) based on an assessment of the individual and his or her medical condition.
4. Connecticut General Statutes § 17b-259b(b) provides that clinical policies, medical policies, clinical criteria or any other generally accepted clinical practice guidelines used to assist in evaluating the medical necessity of a request health service shall be used solely as guidelines and shall not be the basis for a final determination of medical necessity.
5. Connecticut General Statutes § 17b-282(e) provides that the Department of Social Services shall cover orthodontic services for a Medicaid recipient under twenty-one years of age when the Salzmann Handicapping Malocclusion Index indicates a correctly scored assessment for the recipient of twenty-six points or greater, subject to prior authorization requirements. If a recipient's score on the Salzmann Handicapping Malocclusion Index is less than twenty-six points, the Department of Social Services shall consider additional substantive information when determining the need for orthodontic services, including (1) documentation of the presence of other severe deviations affecting the oral facial structures; and (2) the presence of severe mental, emotional or behavioral problems or disturbances, as defined in the most current edition of the Diagnostic and Statistical Manual of Mental Disorders, published by the American Psychiatric Association, that affects the individuals daily functioning.

6. Connecticut Agencies Regulations § 17-134d-35(b)(3) define the Preliminary Handicapping Malocclusion Assessment Record as the method of determining the degree of malocclusion and eligibility for orthodontic services. Such assessment is completed prior to performing the comprehensive diagnostic assessment.
7. Connecticut Agencies Regulations § 17-134d-35(e)(2) provides in relevant part that [when a mental disorder is being considered] “the Department will only consider cases where a diagnostic evaluation has been performed by a licensed psychiatrist or licensed psychologist who has accordingly limited his practice to child psychiatry or child psychology. The evaluation must clearly and substantially document how the dentofacial deformity is related to the child’s mental, emotional, and/or behavior problems, and the orthodontic treatment is necessary, and, in this case, will significantly ameliorate the problems.”
8. Connecticut Agencies Regulations §17-134d-35(f) provide that the study models submitted for prior authorization must clearly show the occlusal deviations and support the total point score of the preliminary assessment.
9. In the child’s case, the study models submitted for prior authorization do not show severe occlusal deviations affecting the mouth and underlying structures; and do not meet the requirement of a 26 point score on the preliminary assessment.
10. In the child’s case, a licensed psychiatrist or psychologist, who has limited his or her practice to child psychiatry or child psychology has not recommended that the child receive orthodontic treatment to significantly ameliorate her mental, emotional and or behavior problems, disturbances or dysfunctions.
11. BeneCare was correct to deny prior authorization because the child does not meet the medical necessity criteria for orthodontic services, in accordance with state statutes and regulations.
12. On [REDACTED] 2019, Benecare correctly issued the Appellant a notice of action denying the child’s appeal review for orthodontic treatment.

DISCUSSION

State regulations provide that when a child is correctly scored with at least 26 points on a Preliminary Handicapping Malocclusion Assessment Record, a test measuring severity of malocclusion and dentofacial deformity, the Medicaid program will authorize and pay for orthodontic treatment. The treating

orthodontist scored the malocclusion of the child's teeth to equal 25 points. Three dentists in blind reviews independently assessed the child's models and x-rays and scored the malocclusion to equal 16, 23 and 18 points. It is reasonable to conclude that the models do not support the severity of malocclusions and dentofacial deformity.

The Appellant did not provide any other evidence of a substantial nature to indicate the presence of other severe deviations affecting the mouth and underlying structures. The child is not receiving treatment by a licensed psychiatrist or psychologist. It has not been recommended that she receive orthodontic treatment to significantly ameliorate her mental, emotional, and or behavior problems, disturbances or dysfunctions.

The child's malocclusion did not meet the requirement for severity, or 26 points, as established in state regulations to allow the Medicaid program to pay for orthodontic services. Benecare correctly denied the request for orthodontic treatment.

DECISION

The Appellant's appeal is **DENIED**.



Shelley Starr
Hearing Officer

cc: Diane D'Ambrosio, Connecticut Dental Health Partnership
Rita LaRosa, Connecticut Dental Health Partner

RIGHT TO REQUEST RECONSIDERATION

The appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact or law, new evidence has been discovered or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within **25** days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a(a) of the Connecticut General Statutes.

Reconsideration requests should include specific grounds for the request: for example, indicate what error of fact or law, what new evidence, or what other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Legal Counsel, Regulations, and Administrative Hearings, 55 Farmington Avenue, Hartford, CT 06105.

RIGHT TO APPEAL

The appellant has the right to appeal this decision to Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision, provided that the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 55 Elm Street, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue, Hartford, CT 06105. A copy of the petition must also be served on all parties to the hearing.

The **45** day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than **90** days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or his designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.

