

STATE OF CONNECTICUT
DEPARTMENT OF SOCIAL SERVICES
OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS
55 FARMINGTON AVENUE
HARTFORD, CT 06105-3725

██████████ 2016
Signature Confirmation

Client ID # ██████████
Request # 762888

NOTICE OF DECISION

PARTY

██████████
██████████
██████████

PROCEDURAL BACKGROUND

On ██████████ 2016, Connecticut Dental Health Partnership/BeneCare Dental Plans (“BeneCare”) sent ██████████ (the “Appellant”) a notice of action denying a request for prior authorization of the replacement of an existing lower partial denture indicating that the replacement is not medically necessary under state law.

On ██████████ 2016, the Appellant requested an administrative hearing to contest Benecare’s denial of a prior authorization request for an existing lower partial denture.

On ██████████ 2016, the Office of Legal Counsel, Regulations, and Administrative Hearings (“OLCRAH”) issued a notice scheduling the administrative hearing for ██████████ 2016.

On ██████████ 2016, the Appellant requested to reschedule his hearing due to transportation issues.

On ██████████ 2016, the Office of Legal Counsel, Regulations, and Administrative Hearings (“OLCRAH”) issued a notice rescheduling the administrative hearing for ██████████ 2016.

On ██████████ 2016, the Appellant requested to reschedule his hearing due to transportation issues.

On [REDACTED] 2016, the Office of Legal Counsel, Regulations, and Administrative Hearings (“OLCRAH”) issued a notice rescheduling the administrative hearing for [REDACTED] 2016.

On [REDACTED] 2016, in accordance with sections 17b-60, 17b-61 and 4-176e to 4-189, inclusive, of the Connecticut General Statutes, OLCRAH held an administrative hearing.

The following individuals were present at the hearing:

[REDACTED] Appellant
Rosario Monteza, BeneCare’s Representative
Dr. Greg Johnson, BeneCare’s Dental Consultant, via phone
Shelley Starr, Hearing Officer

STATEMENT OF THE ISSUE

The issue is whether BeneCare’s denial of prior authorization through the Medicaid program for the Appellant’s replacement of an existing lower partial denture was in accordance with state law.

FINDINGS OF FACT

1. The Appellant is a participant in the Medicaid program, as administered by the Department of Social Services (the “Department”). (Hearing Summary)
2. Benecare is the Department’s contractor for reviewing dental providers’ requests for prior authorization of partial or full dentures. (Hearing Record)
3. Community Health Center of Meriden is the Appellant’s treating dentist (“the treating dentist”). (Hearing Summary & Exhibit 1: Dental Claim Form, [REDACTED]/16)
4. On [REDACTED] 2012, Medicaid paid for a lower partial denture for the Appellant. (Ex: 4: CT Medicaid Archived Claim History Record)
5. Sometime in [REDACTED] 2016, the Appellant’s lower partial denture broke while eating and became unwearable. The Appellant discarded his lower partial denture. (Appellant’s Testimony)
6. On [REDACTED] 2016, Benecare received a prior authorization request from the Appellant’s treating dentist requesting approval of Medicaid coverage for

the replacement of an existing lower partial denture. (Hearing Summary, Exhibit 1: Dental Claim Form dated ██████████ 2016)

7. On ██████████ 2016, BeneCare denied the prior authorization request for approval of payment for the replacement of an existing lower partial denture. The reason stated is that Medicaid has paid for a lower partial denture within the last seven years and no evidence has been provided by the treating dentist to meet medically necessary criteria set forth by the Department. (Exhibit 2: Notice of Action dated ██████████ 2016)
8. On ██████████ 2016, Benecare completed an administrative review and determined that the Appellant had received lower partial dentures paid for by Medicaid within the time limitations set by state law and had not presented any evidence by a physician stating that this dental treatment is medically necessary. (Exhibit 5: Dental Consultant Grievance Review Record)
9. On ██████████ 2016, BeneCare notified the Appellant that the request for replacement of an existing lower partial denture was not medically necessary and that the initial placement of dentures was provided on ██████████ 2012. (Exhibit 6: Letter regarding replacement of existing lower partial dentures dated ██████████ 2016)
10. The Appellant is able to eat and chew his food, however he sometimes experiences raw gums. (Appellant's Testimony)
11. Since damaging his lower partial denture, the Appellant has not experienced any loss of weight. (Appellant's Testimony)
12. The Appellant has no pain or infection of the mouth. (Appellant's Testimony)
13. There is no medical evidence on the record to support a finding that replacement of an existing lower partial denture is medically necessary for the Appellant. (Hearing Record)

CONCLUSIONS OF LAW

1. Section 17b-2(8) of the Connecticut General Statutes states that the Department of Social Services is designated as the state agency for the administration of the Medicaid program pursuant to Title XIX of the Social Security Act.
2. State statute provides that the Department may make such regulations as are necessary to administer the medical assistance program. [Conn. Gen. Stat. §17b-262].

3. State Regulation provides that “denture” or “denture prosthesis” means artificial structures made by or under the direction of a dentist to replace a full or partial set of teeth. [Conn. Agencies Regs. § 17b-262-863(6)].
4. State Regulation sections 17b-262-862 to 17b-262-866, inclusive, provides the Regulations of Connecticut State Agencies set forth limitations on the extent of non-emergency dental services provided to adults twenty-one years of age and older who receive services under the Connecticut Medicaid program. Such limitations include coverage limits, prior authorization requirements and services that are not covered under Medicaid. These regulations supplement but do not supplant Department Medical Services Policies for dental services, including but not limited to, provider participation, eligibility, coverage limitations, billing procedures and payment, to the extent that such policies have the force of law pursuant to section 1b-10 of the Connecticut General Statutes. [Conn. Agencies Regs. § 17b-262-862]
5. State Regulation provides the limitations on coverage of certain non-emergency dental services in subsection (a) of this section apply to healthy adults. The limitations on non-emergency dental services in subsection (b) of this section apply to all adults twenty-one years of age and older and are subject to the prior authorization requirements in section 17b-262-866 of the Regulations of Connecticut State Agencies. [Conn Agencies Regs. § 17b-262-864]
6. State Regulation provides one complete and partial denture prosthesis construction is covered per seven-year period. Clients shall sign an acceptance form upon receipt of a new denture prosthesis acknowledging that the prosthesis is acceptable and that he or she understands the department’s replacement policy as described in subsection (d) of this section. [Conn. Agencies Regs. § 17b-262-864(b)(2)(C)]
7. State Regulation provides that replacement of a denture prosthesis more than once in a seven-year period shall be limited to replacement for reasons of medical necessity. Replacement shall not be made for cosmetic reasons. Replacement shall not be made if the prosthesis was lost, stolen or destroyed as a result of misuse, abuse or negligence. [Conn. Agencies Regs. § 17b-262-864 (b)(2)(D)]
8. State statute provides For purposes of the administration of the medical assistance programs by the Department of Social Services, "medically necessary" and "medical necessity" mean those health services required to prevent, identify, diagnose, treat, rehabilitate or ameliorate an individual's medical condition, including mental illness, or its effects, in order to attain or maintain the individual's achievable health and independent functioning provided such services are: (1) Consistent with generally-accepted standards

of medical practice that are defined as standards that are based on (A) credible scientific evidence published in peer-reviewed medical literature that is generally recognized by the relevant medical community, (B) recommendations of a physician-specialty society, (C) the views of physicians practicing in relevant clinical areas, and (D) any other relevant factors; (2) clinically appropriate in terms of type, frequency, timing, site, extent and duration and considered effective for the individual's illness, injury or disease; (3) not primarily for the convenience of the individual, the individual's health care provider or other health care providers; (4) not more costly than an alternative service or sequence of services at least as likely to produce equivalent therapeutic or diagnostic results as to the diagnosis or treatment of the individual's illness, injury or disease; and (5) based on an assessment of the individual and his or her medical condition. [Conn. Gen. Stat. § 17b-259b (a)]

9. State statute provides that clinical policies, medical policies, clinical criteria or any other generally accepted clinical practice guidelines used to assist in evaluating the medical necessity of a request health service shall be used solely as guidelines and shall not be the basis for a final determination of medical necessity. [Conn. Gen. Stat. § 17b-259b(b)]
10. State statute provides that upon denial of a request for authorization of services based on medical necessity, the individual shall be notified that, upon request, the Department of Social Services shall provide a copy of the specific guideline or criteria, or portion thereof, other than the medical necessity definition provided in subsection (a) of this section, that was considered by the department or an entity acting on behalf of the department in making the determination of medical necessity. [Conn. Gen. Stat. § 17b-259b(c)]
11. BeneCare correctly determined that the Appellant's condition does not meet the criteria for Medicaid coverage for an existing lower partial denture because Medicaid paid for a lower partial denture for the Appellant within the last seven (7) years.
12. BeneCare correctly determined that the Appellant's condition does not meet the criteria for severity as established in state regulations because there is no medical evidence to support medical necessity.
13. BeneCare correctly determined that the Appellant's condition does not meet the criteria to authorize payment for replacement dentures because there is no medical evidence that the absence of dentures would jeopardize his medical health. Replacement dentures have not been shown to be medically necessary or to meet the medical necessity care condition criteria.

14. BeneCare was correct to deny prior authorization because the Appellant does not meet the medical necessity criteria for replacement of his existing lower partial denture in accordance with state statutes and regulations.

DECISION

The Appellant's appeal is **DENIED**.



Shelley Starr
Hearing Officer

cc: Diane D'Ambrosio, Connecticut Dental Health Partnership
Rita LaRosa, Connecticut Dental Health Partnership

RIGHT TO REQUEST RECONSIDERATION

The appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact or law, new evidence has been discovered or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within 25 days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a (a) of the Connecticut General Statutes.

Reconsideration requests should include specific grounds for the request: for example, indicate what error of fact or law, what new evidence, or what other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Administrative Hearings and Appeals, 55 Farmington Avenue, Hartford, CT 06105-3725.

RIGHT TO APPEAL

The appellant has the right to appeal this decision to Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision, provided that the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 55 Elm Street, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue Hartford, CT 06105. A copy of the petition must also be served on all parties to the hearing.

The 45 day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than 90 days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or the Commissioner's designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.

