

STATE OF CONNECTICUT
DEPARTMENT OF SOCIAL SERVICES
OFFICE OF LEGAL COUNSEL, REGULATIONS, AND ADMINISTRATIVE HEARINGS
55 FARMINGTON AVENUE
HARTFORD, CT 06105-3730

██████████ 2016
Signature Confirmation

Request # 767670

Client ID # ██████████

NOTICE OF DECISION

PARTY

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PROCEDURAL BACKGROUND

On ██████████ 2016, Ascend Management Innovations LLC, ("Ascend"), the Department of Social Services contractor that administers approval of nursing home care, sent ██████████ ██████████ (the "Appellant") a notice indicating he was approved Nursing Facility ("NF") Level of Care ("LOC") for a designated period of time.

On ██████████ 2016, the Appellant's representative requested an administrative hearing to contest Ascend's decision to limit the Appellant's designated nursing facility stay period.

On ██████████ 2016, the Office of Legal Counsel, Regulations, and Administrative Hearings ("OLCRAH") issued an unauthorized representative notice to the Appellant's representative indicating only the Appellant or his or her authorized representative may request a hearing. An authorization form was attached to the notice.

On ██████████ 2016, the OLCRAH received a signed designation of authorized representative for administrative hearing form by fax from the Appellant's sister, ██████████ ██████████.

On ██████████ 2016, OLCRAH issued a notice scheduling an administrative hearing for ██████████ 2016.

On [REDACTED] 2016, in accordance with sections 17b-60, 17-61, and 4-176e to 4-189 inclusive, of the Connecticut General Statutes, OLCRAH held an administrative hearing. The following individuals were present at the hearing:

[REDACTED], Appellant's Representative
 Andrea Devlin, Wadsworth Glen
 Elizabeth Orejuela, Alternate Care Unit, DSS
 Charles Bryan, Alternate Care Unit, DSS
 Shelia McCloskey, RN, Ascend (participated by telephone)
 Christopher Turner, Hearing Officer

STATEMENT OF THE ISSUE

The issue to be decided is whether Ascend correctly determined that skilled nursing facility placement is not medically necessary for the Appellant.

FINDINGS OF FACT

1. On [REDACTED] 2016, the Appellant was admitted to Wadsworth Glen Health Care and Rehab Center, a skilled nursing facility, after a hospitalization stay. (Exhibit 3: Hearing summary prepared [REDACTED]/16)
2. The Appellant's medical diagnoses at time of admission were chronic obstructive pulmonary disease, pneumonia, fibrotic lung disease, dyslipidemia, ETOH, GERD, and hypertension. (Exhibit 3)
3. The Appellant is 63 years old (DOB [REDACTED]/52) and a Medicaid recipient. (Exhibit 3; Exhibit 5: Level of Care Report)
4. Activities of Daily Living ("ADL's) measures include bathing, dressing, eating, toileting, continence, transferring, and mobility. (Exhibit 4: Connecticut ADL Measures and Measurements)
5. On [REDACTED] 2016, the Appellant's 60 days of extended short-term care expired. (Exhibit 3)
6. On [REDACTED] 2016, Wadsworth Glen submitted a NF LOC evaluation form to Ascend due to his continued need for assistance with bathing and dressing. The Appellant was found to be independent with mobility, transferring, continence, toileting, and eating. In addition, the Appellant required continual supervision or physical assistance with multiple components of meal preparation. (Exhibit 2)

7. On [REDACTED] 2016, Wadsworth Glen submitted a second NF LOC screen to Ascend. Ascend approved the Appellant for 90 days of extended short-term care due to his continued need for assistance with bathing and dressing. The Appellant was found to be independent with mobility, transferring, continence, toileting, and eating. However, the Appellant required continual supervision or physical assistance with multiple components of meal preparation. (Exhibit 2)
8. On [REDACTED] 2016, Ascend approved the Appellant for 90 days of extended short-term care. (Exhibit 2)
9. On [REDACTED] 2016, Ascend issued a notice of action to the Appellant indicating he meets the medical criteria for nursing facility LOC for only a time-limited period. As such, he would not be eligible for nursing facility services funded by Medicaid without authorization from Ascend after [REDACTED] 2016. (Exhibit 5: Notice of action dated [REDACTED]/16)
10. On [REDACTED] 2016, the Appellant's 90 days of extended short-term care expired. (Exhibit 2)
11. As of the date of the hearing, a new referral to Ascend has not been submitted. (Andrea Devlin's testimony; Shelia McCloskey's testimony)

CONCLUSIONS OF LAW

1. Section 17b-2 of the Connecticut General Statutes authorizes the Commissioner of the Department of Social Services to administer the Medicaid program.
2. State regulation provide that "the department shall pay for an admission that is medically necessary and medically appropriate as evidenced by the following:
 - (1) certification by a licensed practitioner that a client admitted to a nursing facility meets the criteria outlined in section 19-13-D8t (d) (1) of the Regulations of Connecticut State Agencies. This certification of the need for care shall be made prior to the department's authorization of payment. The licensed practitioner shall use and sign all forms specified by the department;
 - (2) the department's evaluation and written authorization of the client's need for nursing facility services as ordered by the licensed practitioner;
 - (3) a health screen for clients eligible for the Connecticut Home Care Program for Elders as described in section 17b-342-4(a) of the Regulations of Connecticut State Agencies;
 - (4) a preadmission MI/MR screen signed by the department; or an exemption form, in accordance with 42 CFR 483.106(b), as amended from time to time, for any hospital discharge, readmission or transfer for which a preadmission MI/MR screen was not completed; and

- (5) a preadmission screening level II evaluation for any individual suspected of having mental illness or mental retardation as identified by the preadmission MI/MR screen.” Conn. Agencies Regs. Section 17b-262-707 (a).
3. State regulations provide that “Patients shall be admitted to the facility only after a physician certifies the following:
- (i) That a patient admitted to a chronic and convalescent nursing home has uncontrolled and/or unstable conditions requiring continuous skilled nursing services and /or nursing supervision or has a chronic condition requiring substantial assistance with personal care, on a daily basis.” Conn. Agencies Regs. §19-13-D8t(d)(1)(A)
4. Section 17b-259b of the Connecticut General Statutes provides (a) For purposes of the administration of the medical assistance programs by the Department of Social Services, "medically necessary" and "medical necessity" mean those health services required to prevent, identify, diagnose, treat, rehabilitate or ameliorate an individual's medical condition, including mental illness, or its effects, in order to attain or maintain the individual's achievable health and independent functioning provided such services are: (1) Consistent with generally-accepted standards of medical practice that are defined as standards that are based on (A) credible scientific evidence published in peer-reviewed medical literature that is generally recognized by the relevant medical community, (B) recommendations of a physician-specialty society, (C) the views of physicians practicing in relevant clinical areas, and (D) any other relevant factors; (2) clinically appropriate in terms of type, frequency, timing, site, extent and duration and considered effective for the individual's illness, injury or disease; (3) not primarily for the convenience of the individual, the individual's health care provider or other health care providers; (4) not more costly than an alternative service or sequence of services at least as likely to produce equivalent therapeutic or diagnostic results as to the diagnosis or treatment of the individual's illness, injury or disease; and (5) based on an assessment of the individual and his or her medical condition. (b) Clinical policies, medical policies, clinical criteria or any other generally accepted clinical practice guidelines used to assist in evaluating the medical necessity of a requested health service shall be used solely as guidelines and shall not be the basis for a final determination of medical necessity. (c) Upon denial of a request for authorization of services based on medical necessity, the individual shall be notified that, upon request, the Department of Social Services shall provide a copy of the specific guideline or criteria, or portion thereof, other than the medical necessity definition provided in subsection (a) of this section, that was considered by the department or an entity acting on behalf of the department in making the determination of medical necessity.
5. Ascend correctly used clinical criteria and guidelines solely as screening tools.

DISCUSSION

Absent approval from Ascend for an additional nursing facility stay period, the Appellant does not meet the requirements for continued nursing facility services funded by Medicaid effective [REDACTED] 2016.

DECISION

The Appellant's appeal is **Denied**.


Christopher Turner
Hearing Officer

Cc: Kathy Bruni, Manager, Alternate Care Unit, DSS, Central Office
Charles Bryan, Alternate Care Unit, DSS, Central Office
Shelia McCloskey, Ascend Management Innovations
Andrea Devlin, Wadsworth Glen
[REDACTED], Appellant's Representative

RIGHT TO REQUEST RECONSIDERATION

The appellant has the right to file a written reconsideration request within **15** days of the mailing date of the decision on the grounds there was an error of fact, law, and new evidence has been discovered, or other good cause exists. If the request for reconsideration is granted, the appellant will be notified within 25 days of the request date. No response within 25 days means that the request for reconsideration has been denied. The right to request a reconsideration is based on §4-181a (a) of the Connecticut General Statutes.

Reconsideration requests should include specific grounds for the request: for example, indicate what error of fact or law, what new evidence, or what other good cause exists.

Reconsideration requests should be sent to: Department of Social Services, Director, Office of Administrative Hearings and Appeals, 55 Farmington Avenue, Hartford, CT 06105-3725.

RIGHT TO APPEAL

The appellant has the right to appeal this decision to Superior Court within 45 days of the mailing of this decision, or 45 days after the agency denies a petition for reconsideration of this decision, provided that the petition for reconsideration was filed timely with the Department. The right to appeal is based on §4-183 of the Connecticut General Statutes. To appeal, a petition must be filed at Superior Court. A copy of the petition must be served upon the Office of the Attorney General, 55 Elm Street, Hartford, CT 06106 or the Commissioner of the Department of Social Services, 55 Farmington Avenue, Hartford, CT 06105-3725. A copy of the petition must also be served on all parties to the hearing.

The 45 day appeal period may be extended in certain instances if there is good cause. The extension request must be filed with the Commissioner of the Department of Social Services in writing no later than 90 days from the mailing of the decision. Good cause circumstances are evaluated by the Commissioner or the Commissioner's designee in accordance with §17b-61 of the Connecticut General Statutes. The Agency's decision to grant an extension is final and is not subject to review or appeal.

The appeal should be filed with the clerk of the Superior Court in the Judicial District of New Britain or the Judicial District in which the appellant resides.