INFRACTION TRAINING— VIOLATIONS OF MASK REQUIREMENTS AND GATHERING SIZE RESTRICTIONS

TRAINING FOR LOCAL OFFICIALS

OCTOBER 23, 2020

INTRODUCTION

- James C. Rovella, Commissioner, Department of Emergency Services and Public Protection (DESPP)
- Deidre Gifford, Acting Commissioner, Department of Public Health (DPH)
- Doug Dalena, Esq., Deputy General Counsel, Office of the Governor
- Alexandra Daum, Deputy Commissioner, Department of Economic & Community Development (DECD)
- Brenda M. Bergeron, Esq., Division of Emergency Management and Homeland Security, DESPP
- Eric Scoville, Emergency Management Program Specialist, Div. of Emergency Management and Homeland Security, DESPP
- Trooper Matthew Kane, Staff Instructor, Connecticut State Police Training Academy
- Lori J. Mathieu, Chief, Environmental Health and Drinking Water Branch, DPH

AGENDA

- Purpose of Webinar
- Public Health Concern as COVID-19 Case Numbers Rise
- Executive Order No. 9G—Municipal Authority to Revert to the More Restrictive Pre-October 8, 2020 Rules
- Sector Rules
- Executive Order No. 7PP—Enforcement of Sector Rules
- Executive Order No. 9B—Authority to Issue Fines
- Process for Issuance of Fines
- Other Tools in the Toolbox
- Next Steps
- Question and Answer Session

PURPOSE OF WEBINAR

- Local Officials' Authority Under Executive Order Nos. 7PP and 9B
- Process for the Issuance of Fines

PUBLIC HEALTH CONCERN – COVID-19 CASE RATES

• There are 22 municipalities in the Orange-Level Alert category and 19 municipalities in the Red-Level Alert category, as indicated in DPH's weekly COVID-19
Alert Map published by DPH yesterday.

• Mask wearing, social distancing and enforcement of Sector Rules key to protecting public health

EXECUTIVE ORDER 9G—MUNICIPAL AUTHORITY TO REVERT TO THE MORE RESTRICTIVE PRE-OCTOBER 8, 2020 RULES

Issued by Governor Ned Lamont on October 13, 2020

• Pursuant to Executive Order No. 9G, within 96 hours of a "Red-Level Alert Category" designation, a municipality that has an Elevated Case Rate is required to send written notice to the DECD Commissioner at DECD.Covid19@ct.gov of the municipality's election to revert to pre-October 8, 2020 rules or maintain the Phase 3 rules.

Industry	Phase 2	Phase 3	
Restaurants	Up to 50% capacity indoors with 6 ft spacing and/or non-porous barriers	Up to 75% capacity indoors with 6 ft spacing and/or non-porous barriers	
Personal Services	Up to 50% capacity indoors with 6 ft spacing and/or non-porous barriers	Up to 75% capacity indoors with 6 ft spacing and/or non-porous barriers	
Libraries	Up to 50% capacity indoors	Up to 75% capacity indoors	
Outdoor Event Venues (e.g. Amphitheaters, Race Tracks)	Up to 25% with social distancing and masks required	Up to 50% with social distancing and masks required	
Indoor Performing Arts Theaters	Closed	Up to 50% capacity with 6 ft spacing between parties	
Private, Social and Recreational Gathering Sizes – Commercial Venue	Indoor – Cap of 25 people Outdoor – Cap of 100 people	Indoor – Up to 50% capacity, capped at 100 people Outdoor – Cap of 150 people	
Private, Social and Recreational Gathering Sizes – Private Residences	Indoor - Cap of 25 people Outdoor - Cap of 100 people	Indoor - Cap of 25 people Outdoor - Cap of 100 people	
Graduations	Indoor – Not allowed Outdoor – One time exemption capped at 150 people with masks and social distancing required	Indoor - Up to 50% capacity, capped at 200 with masks and social distancing required Outdoor - Up to 50% capacity or 6 ft spacing, no capacity limit with masks and social distancing required	
Religious Gatherings	Indoor – Up to 25% capacity capped at 100 people Outdoor – Capped at 150 people	Indoor - Up to 50% capacity, capped at 200 with masks and social distancing required Outdoor - Up to 50% capacity or 6 ft spacing, no capacity limit with masks and social distancing required	

SECTOR RULES

www.ct.gov/coronavirus

EXECUTIVE ORDER NO. 7PP— ENFORCEMENT OF SECTOR RULES

- Issued by Governor Ned Lamont on May 18, 2020
- Section 2 of Executive Order No. 7PP:
 - Modifies § 19-13-B1 of the Regulations of Connecticut State Agencies to include in the definition of public nuisance a violation of the Sector Rules.
 - Modifies *Conn. Gen. Stat.* § 19a-206 and § 19-13-B2(a) of the Regulations of Connecticut State Agencies to authorize a local or district health director to order the closure of a Public Health Facility until such time as he or she determines that the Public Health Facility has abated the nuisance by coming into compliance with the Sector Rules. "Public Health Facility" is defined in the Executive Order to include hair salons, barbershops, beauty shops, nail salons, spas, tattoo or piercing establishments, restaurants, eating establishments, private clubs, or any locations licensed for onpremise consumption of alcohol, that are allowed to reopen pursuant to the Sector Rules.
 - Modifies *Conn. Gen. Stat.* § 19a-206 and § 19-13-B2(a) of the Regulations of Connecticut State Agencies to authorize a Municipal Designee to order the closure of <u>any business other than a Public Health Facility</u> in violation of the Sector Rules until such time as the Municipal Designee determines that such business has abated the nuisance by coming into compliance with the Sector Rules.

EXECUTIVE ORDER NO. 9B—AUTHORITY TO ISSUE FINES

- Issued by Governor Ned Lamont on September 15, 2020.
- Section 2 of <u>Executive Order No. 9B</u> authorizes local health directors, district health directors, and their designees; municipal chief executive officers and their designees; and state and municipal police officers, among others, to issue fines for the following violations:
 - \$100 fine for failing to wear a mask or cloth face covering while in any public place or in any location where and for whom wearing a mask or face covering is required
 - \$100 for a business entity, rather than the employee, for any employee's failure to wear a required mask or cloth-face covering while at work
 - \$250 fine for any person who attends a gathering that violates the gathering size restrictions
 - \$500 fine for any person or business entity who organizes, hosts, or sponsors a gathering that violates the gathering size restrictions

ISSUING AN INFRACTION

BUSINESS EXAMPLE

Location of the Offense

Designates if the violator's identity was confirmed by a photograph ID.

COMPLAINT TICKET The undersigned officer complains that: P.D. CASE NO.	
ON (Mo., Day, Year) AT (Time) IN (Offense Town) TOWN CODE	_
10/16/2020 6:00 PM Killingly 069	
NAME (Last, First, Middle Initial)	Find Town Code Here: https://portal.ct.gov/-
Smith, Cody, P.	/media/DMV/CTDMVTaxTownCodeListpdf.pdf?l
ADDRESS (No., Street and City) 52 Main Street, Killingly, CT	a=en
STATE ZIP + 4 DATE OF BIRTH RACE HISP. SEX 02/22/90 W Y M	
LICENSE AND MOTOR VEHICLE	
DRIVER'S LICENSE NO. "X" IF BOATING CERTIFICATE NO. STATE	-
1 9 0 3 4 3 3 3 7	
REG. NO. TO "X" IF BOAT STATE MAKE/MODEL/STYLE YEAR COLOR	
OWNED BY (Last, First, Middle : "Hall N/A	-
ADDRESS (No., Street and City) STATE	_
ON (Street or Highway; If intersection, specify) Main Street, Killingly, CT (May Add Business Name)	Areas Crossed out are specific to Motor Vehicle Laws
TRUCK (14-260n) OVER 15% OVERWEIGHT SPEED (IF APPLICABLE) ROAD TRAF	
Y N Y N ACTUAL POSTED	
DOT# 15,000 LBS. OR MORE SPEED LIMIT VIS. AREA	
_	
COMMERCIAL/HAZARD. MAT. ANSWER (Month, Day, Year)	
	Schedule answer date for second Friday after
did commit the following INFRACTION(S)/VIOLATION(S)	the date of the violation, even if such Friday is
1.EMPLOYEE VIOLATION STAT /ORD. NO. AMOUNT EO-9B-2a(2) \$100	a Holiday
OF FACE COVER	
P. REQUIREMENTS –	
BUSINESS	-
	•
SIGNATURE (Officer) AMOUNT	- .
Tpr. Matt Kane \$\$100 .00	
SHIELD NO. POLICE DEPARTMENT 433 Connecticut State Police	
PHOTO I.D. SIGNATURE (Person receiving this complaint)	-
PHOTO I.D. SIGNATURE (Person receiving this complaint) Y N X CONNECTICUT SUPERIOR COURT JD-CR-2 Rev. 8-08	
CONNECTICUT SUPERIOR COURT JD-CR-2 Rev. 8-08	

ISSUING AN INFRACTION

INDIVIDUAL EXAMPLE

Location of the Offense

Designates if the violator's identity was confirmed by a photograph ID.

		PLAINT TICKET lersigned officer complains that: P.D. CASE NO.				
		Day, Year) AT (Time) IN (Offense Town) TOWN CODE				
	10/16/					
		st, First, Middle Initial)	Find Town Code Here: https://portal.ct.gov/-			
Smith, Cody, P.			/media/DMV/CTDMVTaxTownCodeListpdf.pdf			
		S (No., Street and City) in Street, Killingly, CT	a=en			
	STATE 06239	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$				
		LICENSE AND MOTOR VEHICLE				
	DRIVER'S	LICENSE NO. "X" IF BOATING CERTIFICATE NO. STATE				
	1 9 0	0 3 4 3 3 3 7 CT				
	PEG. NO.	"X" IF BOAT STATE MAKE/MODEL/STYLE YEAR COLOR				
	OWNED	Y (Lest, First, Middle helfal)				
	OWNEDB	Y (Lest, First, Middle Initial) N/A				
	ADDRESS	S (No., Street and City) STATE				
			A C I I I I I I I I I I I I I I I I I I			
•	ON (Street or Highway; If Intersection, specify) Main Street, Killingly, CT		Areas Crossed out are specific to Motor Vehicle Laws			
	TRUCK (14-260n) OVER 15% OVERWEIGHT SPEED (IF APPLICABLE) ROAD TRAF.					
	IIIY					
	DOT#	18,000 LBS. OR MORE SPEED LIMIT VIS. AREA				
		_				
	COMMERC	CIAL/HAZARD. MAT. ANSWER (Month, Day, Year)	Schedule answer date for second Friday after			
			the date of the violation, even if such Friday is			
	did cor	mmit the following INFRACTION(S)/VIOLATION(S) STAT /ORD. NO. AMOUNT	a Holiday			
	1.VIOL	ATION OF FACE E0-9B-2a(1) \$100	a nonady			
	COVE	ER REQUIREMENTS				
	P PEI	RSON				
	B .					
		SIGNATURE (Officer)				
		Tpr. Matt Kane \$\$100 .00				
	RDZ	433 Connecticut State Police				
	5 th 2	PHOTO I.D. SIGNATURE (Person receiving this complaint) Y N X				
	1	CONNECTICUT SUPERIOR COURT JD-CR-2 Rev. 8-08				

ISSUING AN INFRACTION

The Narrative of the Incident is the equivalent to a prosecutors report. It can be used in court for or against the charge.

A more in-depth narrative is useful if the case goes forward in court proceedings.

OFFICER'S REPORT TO PROSECUTING AUTHORITY

Note facts and circumstances in addition to those recorded on face of complaint:

- 1. Any specific action of violator which increased the hazard of the violation;
- 2. Where violation observed and where contact made;
- 3. Total distance traveled during pursuit;
- 4. Statements by violator and general attitude.

COMPANION CASES (Names of defendants)

On 10/16/2020 at approximately 6:00pm I was conducting an Inspection of

BUSINESS NAME. Upon Entry I saw BUSINESS EMPLOYEE NAME (Date of

Birth) failing to wear a face mask while working. I located manager / owner

BUSINESS OWNER NAME (Date of Birth)
OWNER stated: "We don't wear masks

here". Owner confirmed being aware of current executive order 9B.

See report for further details.

WITNESSES (Names and addresses)

Health Inspector Jones

A list if corroborating witnesses

EXECUTIVE ORDER NO. 9B CITATIONS

Citation	Description of Violation	Fine Amount
EO-9B-2a(1)	Any person who, while in any public place or in any location falls to wear a mask or face covering as required by Executive Order 98, other than a person medically exempt or while outdoors maintains a distance of six feet from any other person	
EO-9B-2a(2)	A business entity that fails to have employees wear a mask or cloth-face covering while at work as required by Executive Order 9B	\$100
EO-9B-2b	Any person or business entity who organizes, hosts, or sponsors a gathering that violates the gathering size restrictions set forth in Executive Order 9B	\$500
EO-9B-2c	Any person who attends a gathering that violates the gathering size restriction set forth in Executive Order 9B	

HOW TO SUBMIT COMPLAINT TICKETS TO THE CENTRALIZED INFRACTIONS BUREAU

Centralized Infractions Bureau 225 Spring Street Wethersfield, CT 06109

DAILY TRANSM	NICETTO CALLAC				1000	ate.ct.u		
COMPLAINT TIC JD-CL-3a Rev. 7-2000		SEE INSTRUCTIONS ON REVERSE SIDE		For Judicial Branch use only DATE RECEIVED				
se action was one of the control of a second of			BATO	CH NO.	NO. OF	TICKETS		
	Name and mailing address		33					
FROM:	That is a standard and standard	7	AGE	NCY COD	E			
PROM.								
			PAG	E	OF_		PAGES	
L		Li sa miog had sam to re	NTER AGEN		GENCY (ODE		
AME OF PREPARER	DATE PREPARED	This report covers the 24 ho at 12:01 A.M., of the fo	our period, sta	arting	DATE C	OVERED		
COMPLAINT	NAME OF DEFENDANT	INFRACTION/VIOL	ATION	SEIZED PROP.		. ADDITIONAL OFF. REPORT*		
TICKET NO.	(Last, first, middle initial)	(Gen. stat./reg.	no.)	Yes	No	Yes	No	
1.	Submitted (St. 184)	100 11111111		- 8.09.5				
2.		g coples of the transforms clerks office if more tha		HOLAN STODE	1-5			
3.	or each separate baton	ckets and the transmittal.	ert knuo	ig bna				
4.								
5.								
3.								
7.								
3.								
9.								
0.								
1.								
2.								
3.								
4.								
5.								
6.			12					
7.			2					
8.								
9.								
0.								
TOTAL NO. TICKETS	RECEIVED BY (Judicial employee)	DATE EN	ITER _	INVEN.		REPTS.		
ENTERED ABOVE -			TALS -					

DISTRIBUTION: Original - CLERK OF COURT Copy 1 - TRANSMITTING POLICE OFFICER Copy 2 - RETAIN IN POLICE DEPT.

^{*} Refers only to reports which are in addition to the officer's report on the reverse side of the Complaint ticket

HOW TO OBTAIN COMPLAINT TICKET BOOKS

• Local officials, other than local and district health departments, should send an email to: traffictickets@jud.ct.gov to request complaint ticket books.

• Local and district health departments should send an email to: <u>DPH.LHD.E09B.violations@ct.gov</u> to request complaint ticket books.

OTHER TOOLS IN THE TOOLBOX

- Infractions are just one tool in your toolkit to encourage compliance.
- Be proactive; use messaging as a tool to encourage voluntary compliance.
- Communicate; often and across all platforms.
 - Wear a mask, wash hands, maintain social distancing and stay home if you feel sick.
 - Traditional media, social media, video, in person etc.
 - Leverage all accounts (Local CEO, Fire, Police, EMS, Local Public Health, Emergency Management etc.)
 - Leverage local influencers with large following and strong community ties.
- State Resources:
 - Community Resource Templates: https://portal.ct.gov/Coronavirus/CommunityResources
 - ESF-15 Diverse Community Outreach Task Force Distribution List:
 - https://portal.ct.gov/diverseoutreach

NEXT STEPS

Use your Unified Command structure and partners to set up a team and create a plan for "battle rhythm" of communications and to spell out the enforcement process. Partners may include:

- CEO
- Local Public Health (ESF 8)
- Local Law Enforcement (ESF 13)
- Emergency Management (ESF 5)
- Public Messaging partner (ESF 15)
- Who else might be an appropriate partner in your municipality?
- Plan may include:
- Who is responsible for which enforcement actions (for example, local public health has very specific enforcement authority—the CEO designee is responsible for the rest--list out who is responsible for what)
- How are complaints being transmitted to the right party and how are the enforcement actions in your community being tracked?
- What is the communications flow between team members? What is the messaging that is being sent to the public?

QUESTIONS AND ANSWERS