| From:    | rivers Alliance of CT                                                             |
|----------|-----------------------------------------------------------------------------------|
| To:      | DEEP WQS                                                                          |
| Cc:      | "Tony Mitchell"; alicea@riversalliance.org; "Rose Guimaraes"                      |
| Subject: | Rivers Alliance of CT comments regarding Water Quality Standards Triennial Review |
| Date:    | Wednesday, April 03, 2019 6:04:57 PM                                              |

Here are our comments on the topics under consideration for revision within the WQS Regulations, taken from your website at <a href="https://www.ct.gov/deep/cwp/view.asp?q=534238">https://www.ct.gov/deep/cwp/view.asp?q=534238</a>. What DEEP says about these revisions is in italics on the left, with Rivers Alliance's comments next to them on the right.

(They may be easier to read on our website at <a href="http://www.riversalliance.org/Topics/Water\_Quality.php#wqs">http://www.riversalliance.org/Topics/Water\_Quality.php#wqs</a> than in an email)

## Topics under Consideration for Revision within the WQS Regulations

| Updates to Numeric Water Quality<br>Criteria                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |                                                                                                                                                                                                                                                                                                     |  |
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| DEEP Discussion                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | RA Comments                                                                                                                                                                                                                                                                                         |  |
| Since the WQS were last<br>revised, EPA has updated<br>recommendations for water<br>quality criteria. The<br>Department is currently<br>reviewing the water quality<br>recommendations from EPA<br>and will either propose<br>adoption of the federally<br>recommended criteria or<br>provide a reason for not<br>doing so in accordance with<br>section 304(a) of the federal<br>Clean Water Act. These<br>include updates to federal<br>water quality criteria<br>recommendations for toxics,<br>bacteria and ammonia.<br>Information about the<br>current federal<br>recommendations for water<br>quality criteria can be found<br>on the EPA web site | If a federally<br>recommended<br>criterion is<br>stricter or more<br>complete than<br>the current<br>standard, so it<br>would protect<br>Connecticut's<br>water better, by<br>all means adopt<br>it.<br>Any of EPA's<br>recommendations<br>that are less<br>protective<br>should not be<br>adopted. |  |

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## Revise the Low Flow Statistic Applicable to Fresh Waters

| DEEP Discussion                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | RA Comments                                                                                                                                                                                                                                                                                                                                                                                                                                      |  |  |  |
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| The 7Q10 flow is currently<br>identified as the low flow<br>condition in freshwater<br>rivers and streams. The<br>Department intends to<br>recommend changing the<br>low flow statistic for fresh<br>waters from the 7Q10 flow<br>to the Q99 flow. The Q99<br>flow represents the daily<br>low flow rate that is<br>expected to occur<br>approximately 1% of the<br>time. For daily stream<br>flows, the Q99 flow is<br>roughly equivalent to the<br>7Q10. The benefit of using<br>the Q99 flow is that<br>information on Q99 flows<br>for waterbodies in<br>Connecticut is easily<br>accessible through<br>the <u>USGS StreamStats</u> web<br>site for all locations, not<br>just those served by<br>gaging stations. | Because the US<br>Geological Survey<br>Stream Stats is<br>being used by<br>more and more<br>people every year,<br>Rivers Alliance<br>agrees with this<br>change.<br>But will DEEP use a<br>river's annual Q99,<br>as in its power-<br>point presentation,<br>or seasonal or<br>monthly Q99s (as<br>used in the<br>Streamflow<br>Regulations) ? We<br>urge DEEP to use<br>the Q99 for<br>whatever time<br>period will best<br>protect that river. |  |  |  |
| Extended Disinfection Period                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                  |  |  |  |
| DEEP Discussion                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | RA Comments                                                                                                                                                                                                                                                                                                                                                                                                                                      |  |  |  |
| The current Water Quality<br>Standards contain<br>requirements for<br>disinfection of treated                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |                                                                                                                                                                                                                                                                                                                                                                                                                                                  |  |  |  |

sewage discharge to surface waters at section 22a-426-4(a)(9)(E) of the regulations. This section requires continuous disinfection for all sewage treatment plants located south of Interstate Highway I-95. Disinfection is currently required for all sewage treatment plants north of Interstate Highway I-95 from May 1 to October 1. unless an alternative schedule, including continuous disinfection, is approved to protect those using the waterbody. Based on public comments which *identified contact* recreational activities within Connecticut that occur outside the current disinfection period, the Department intends to propose an extension of the disinfection period for all sewage treatment plants located north of Highway I-95 to include the period from April 1 through November 1, unless an alternative schedule, including continuous disinfection, is approved to protect those using the waterbody. Define Highest Attainable Use

Of course the disinfection period should extended. We want people to be safe on and in our rivers all the time. "...unless an alternative schedule, including continuous disinfection, is approved to protect those using the waterbody." Does this mean that people who use a river when effluent is not being disinfected should let DEEP know? We hope however that non-chlorine

disinfection will be required whenever possible.

| Denne Highest Attainable Ose |                                         |  |
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| DEEP Discussion              | RA Comments                             |  |
|                              |                                         |  |
|                              | "Highest Attainable<br>Use is evaluated |  |
| Recent revisions to          | during a study of                       |  |
| federal regulations          | how a waterbody is                      |  |

pertaining to Water

Quality Standards (40 CFR 131.3(m) and

This has the potential

used..."

131.10(g)) have included a new term, Highest Attainable Use. The Highest Attainable Use is evaluated during a study of how a waterbody is used and pertains to *identifying the highest* use level for a waterbody should environmental conditions permanently preclude certain uses of that resource. The Department is reviewing the recently revised federal regulations and anticipates proposing language to insure consistency with these federal requirements.

to eliminate improvement of polluted waterways. People stay away from rivers they know are polluted by unpermitted or permitted effluents. This means those rivers will not be used for any higher use during a study. If Connecticut DEEP is mandated by the federal government to revise Highest Attainable Use to mean only what its use is now, maybe we need to address this at the federal level.

| DEEP Discussion                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | RA Comments                                                                                                                                                                                                                                                                                                                                                                        |  |
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| Water quality in a<br>particular section of a<br>waterbody maybe affected<br>by activities in the<br>upstream watershed<br>which contribute<br>pollutants to the<br>waterbody that are then<br>transported downstream,<br>affecting water quality in<br>that downstream portion<br>of the waterbody. The<br>Clean Water Act requires<br>consideration of these<br>impacts on downstream<br>waters when addressing<br>water quality concerns.<br>The Department believes<br>that this concept is<br>currently included within<br>the WQS but is reviewing<br>federal recommendations<br>and may propose changes | At first glance, this<br>concept seems fine<br>Of course pollution<br>should not be<br>allowed that would<br>degrade<br>downstream<br>segments of that<br>water body.<br>But this concept<br>should not be used<br>to imply that a<br>lowered standard<br>for water quality<br>can be used for an<br>upstream segment<br>where water quality<br>is already degraded<br>downstream. |  |

## **Downstream Protection**

| to the regulations for clarification, as needed.                                                                                                                                                                                                                                                                                                                                                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |  |  |  |
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| Water Quality Classification Maps                                                                                                                                                                                                                                                                                                                                                                      |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |  |  |  |
| DEEP Discussion                                                                                                                                                                                                                                                                                                                                                                                        | RA Comments                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |  |  |  |
| The Department is<br>evaluating the need to<br>make changes in<br>order to reconcile the<br>water quality<br>classification<br>designation with<br>shellfishing<br>classification for<br>specific water quality<br>segments, as needed.<br>Additionally, the<br>Department expects<br>to update ground<br>water classification<br>designations for<br>consistency with<br>Aquifer Protection<br>Areas. | Yes. Aquifer Protection<br>Areas should have the<br>appropriate<br>groundwater<br>designation. But since<br>some public water<br>supply wells and their<br>recharge areas are<br>immediately adjacent to<br>rivers, shouldn't the<br>upstream river<br>segments also be<br>classified as A or as<br>having the goal of being<br>A.<br>Shellfisheries are<br>important to the state's<br>economy and require as<br>much clean water as<br>possible. All existing<br>and potential<br>shellfisheries should<br>have an SA<br>classification or a goal<br>of SA.<br>General comment.<br>Water-quality policy<br>and related<br>designations are<br>unclear in some cases<br>due to the loss of the<br>slash-goal<br>designations. For<br>example, if there has<br>been a successful<br>shellfishery in a given<br>location from 1950 to<br>2017, in SA water; but<br>the fishery has closed,<br>and the water is now of |  |  |  |

|  | lower quality, can DEEP<br>should be able to give<br>the equivalent of<br>SB/SA? If not, how can<br>we promote high-<br>quality, economically<br>beneficial waters? |
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