

**Public Meeting
Norwalk River Site 2
Dam Rehabilitation Project**

February 27, 2020

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Schnabel Engineering

Today's Objectives

- Review Key Findings to Date
- Discuss Alternatives Evaluated and Analyzed
- Present the “Preferred Alternative” and Potential Impacts
- Review Overall Planning Schedule
- Encourage Input and Feedback from the Public

Roles / Responsibilities

- Dam Owner– CT DEEP

What CT DEEP Provides

- Owner of the Dam
- 35% of Total Project Costs
 - Cash
 - In-Kind Credit
- Secure Needed Land Rights and Permits
- Continue to Operate and Maintain the Rehabilitated Dam or Other Measures

Roles / Responsibilities

- Owner— DEEP
- Technical and Contracting Support —
NRCS
 - Natural Resources Conservation Service, an agency of the US Department of Agriculture

What NRCS Provides

- 100% of Cost to Develop a Rehabilitation Plan
- If Funded After The Plan is Developed:
 - 100% of Design Cost
 - 65% of total project cost or 100% of actual construction cost (whichever is less)
- 100% of NRCS technical assistance costs
- Upgrade entire structure for 50-100 years

Roles / Responsibilities

- Owner – DEEP
- Technical and Contracting Support – NRCS
- Technical Contractor – GSFW Joint Venture
 - GSFW JV = Golder Associates, Schnabel Engineering, Freese and Nichols, and Wilson and Company
 - Schnabel Engineering is the technical lead

Schnabel Subcontractors

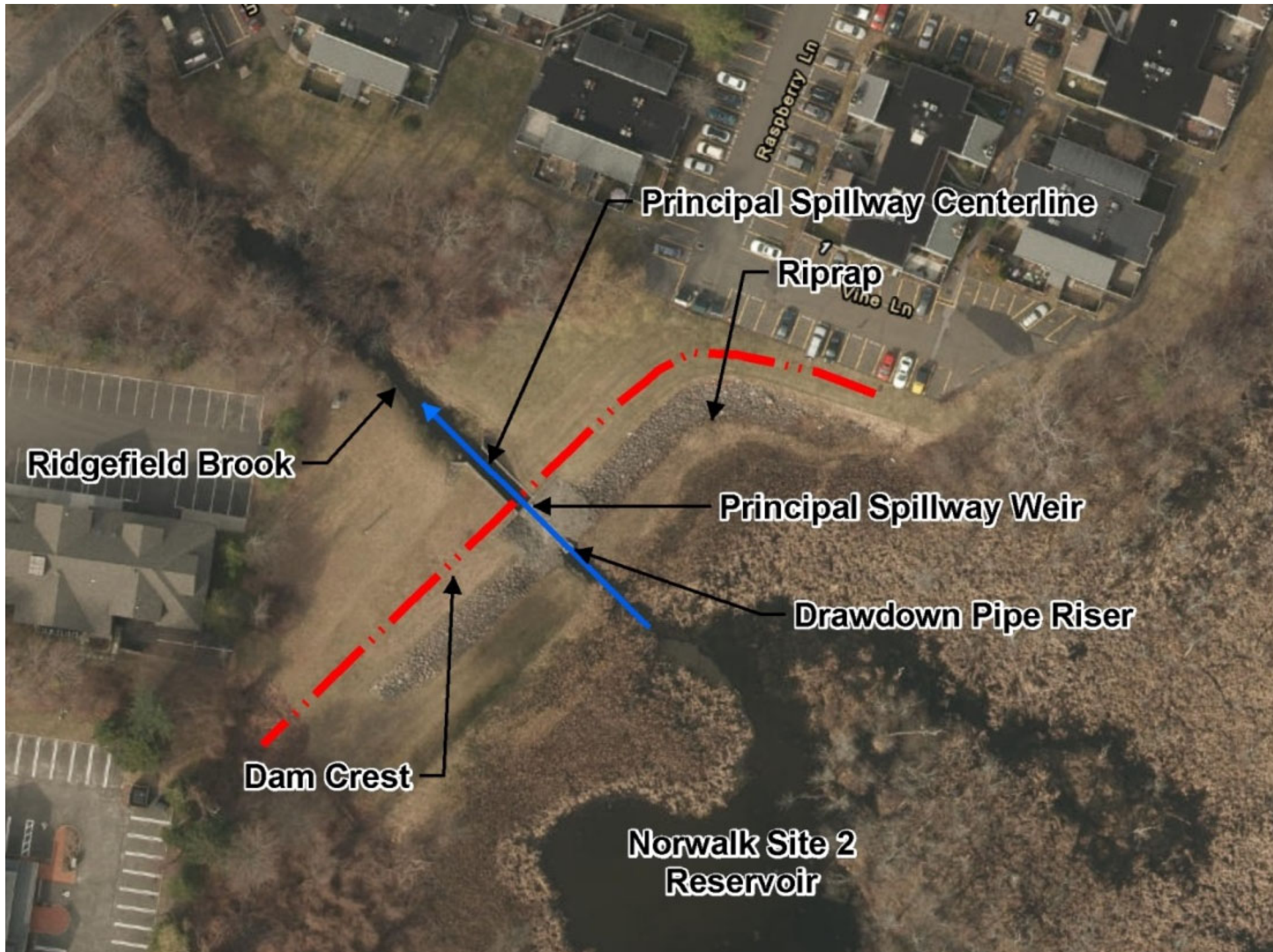
- Wade Biddix – Planning Team Leader
- James Featherston - Economist
- Anthony Russo - ASA Analysis and Communications, Inc.
 - Eugene Boesch – PhD Archaeologist

Recent History

- CT DEEP and NRCS reclassified the dam from “Significant” to “High” hazard potential in 2004
- NRCS conducted assessment of the condition of the dam in September 2011.
- CT DEEP Requested Federal Assistance With Dam Rehabilitation Program in July 2014.
- Planning contract awarded in November 2017.

Norwalk River Site 2 Dam





Dam No. 2 Statistics

- Built in 1979
- Drainage area = 1,628 acres
- Design high water = 267 acres behind dam
- Top of dam = 336 acres
- Wetland wildlife habitat area = 87 acres
- Embankment Length = 440 feet
- Embankment Height = 10 feet
- Constructed as a “Significant” hazard dam

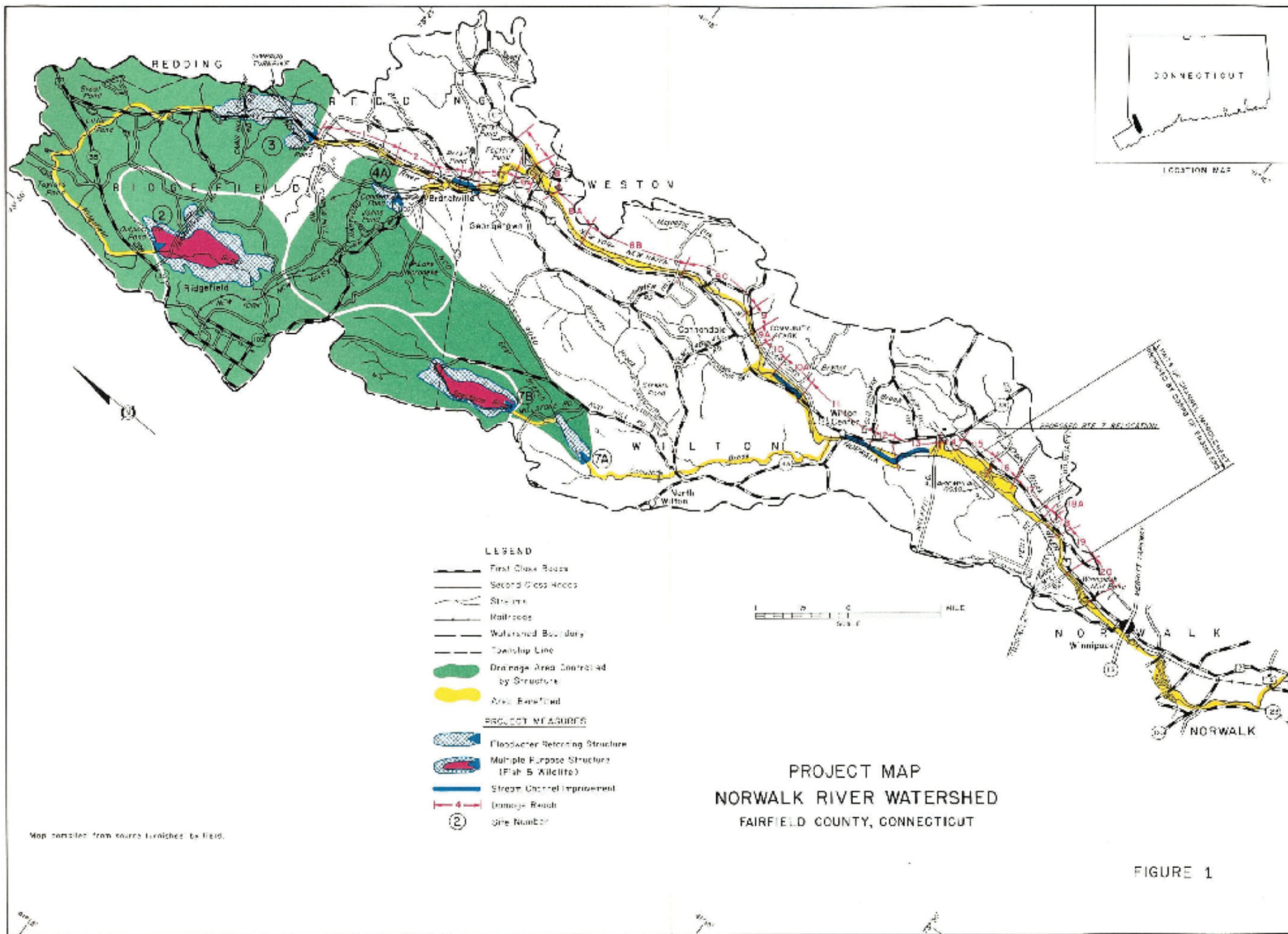
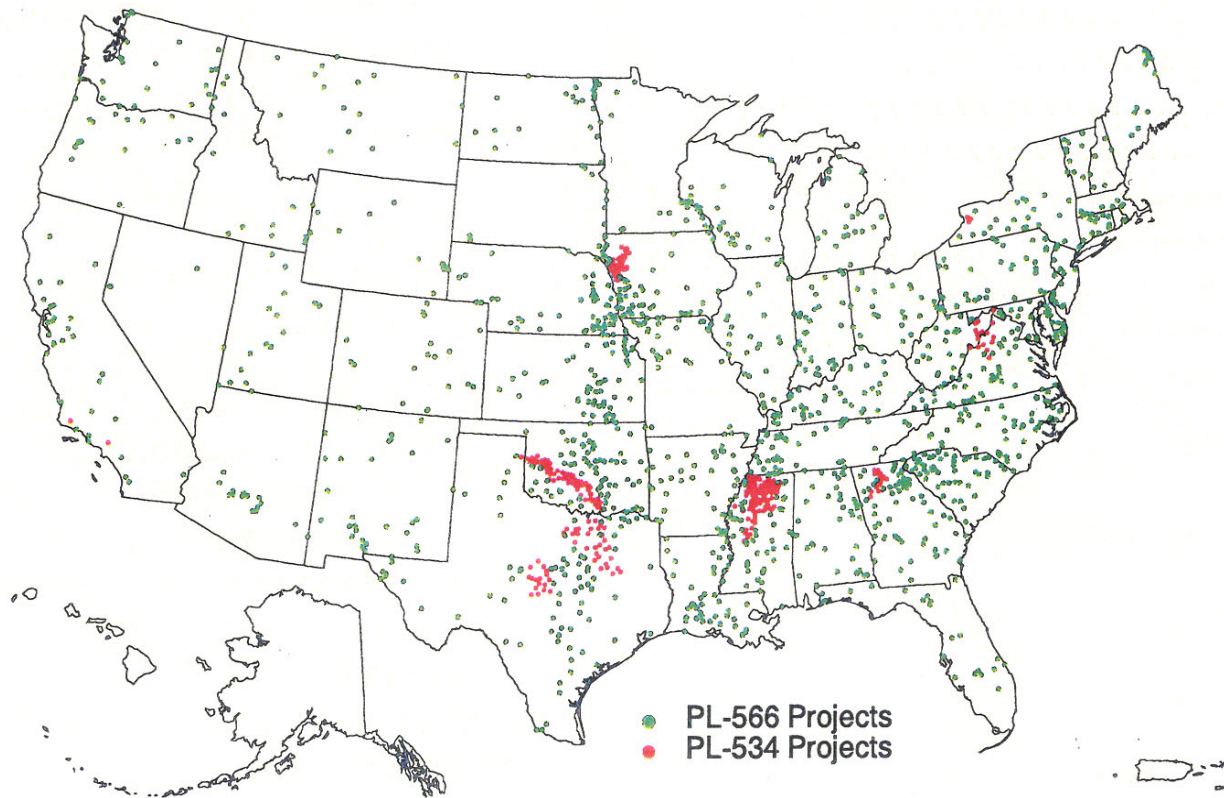


FIGURE 1

Small Watershed Program

Watershed Project Locations



NRCS has assisted communities build more than 11,000 dams since 1948

Dam Rehabilitation Legislation

“The Small Watershed Rehabilitation
Amendments”

(Public Law 106 - 472; Sec. 313)

Enacted November 9, 2000

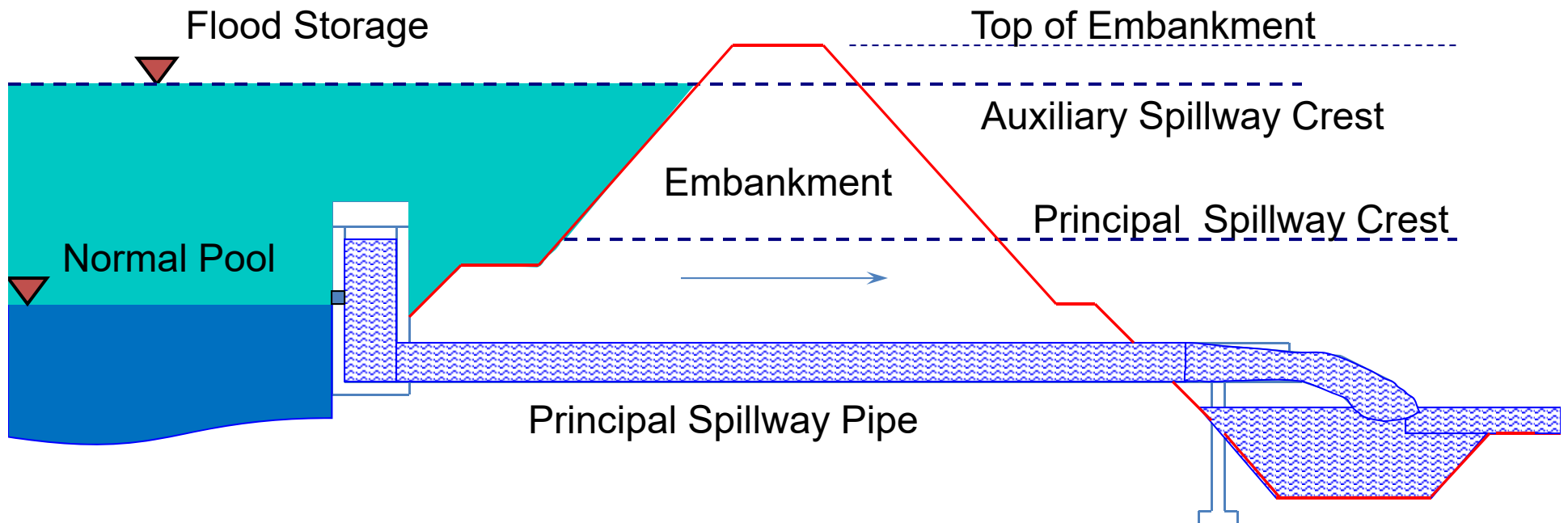
Rehabilitation Goals

- Extend service life of dams
- Meet applicable safety & performance standards
- Prolong beyond original economic life span
- Repair after catastrophic events
- Upgrade to meet dam safety regulations

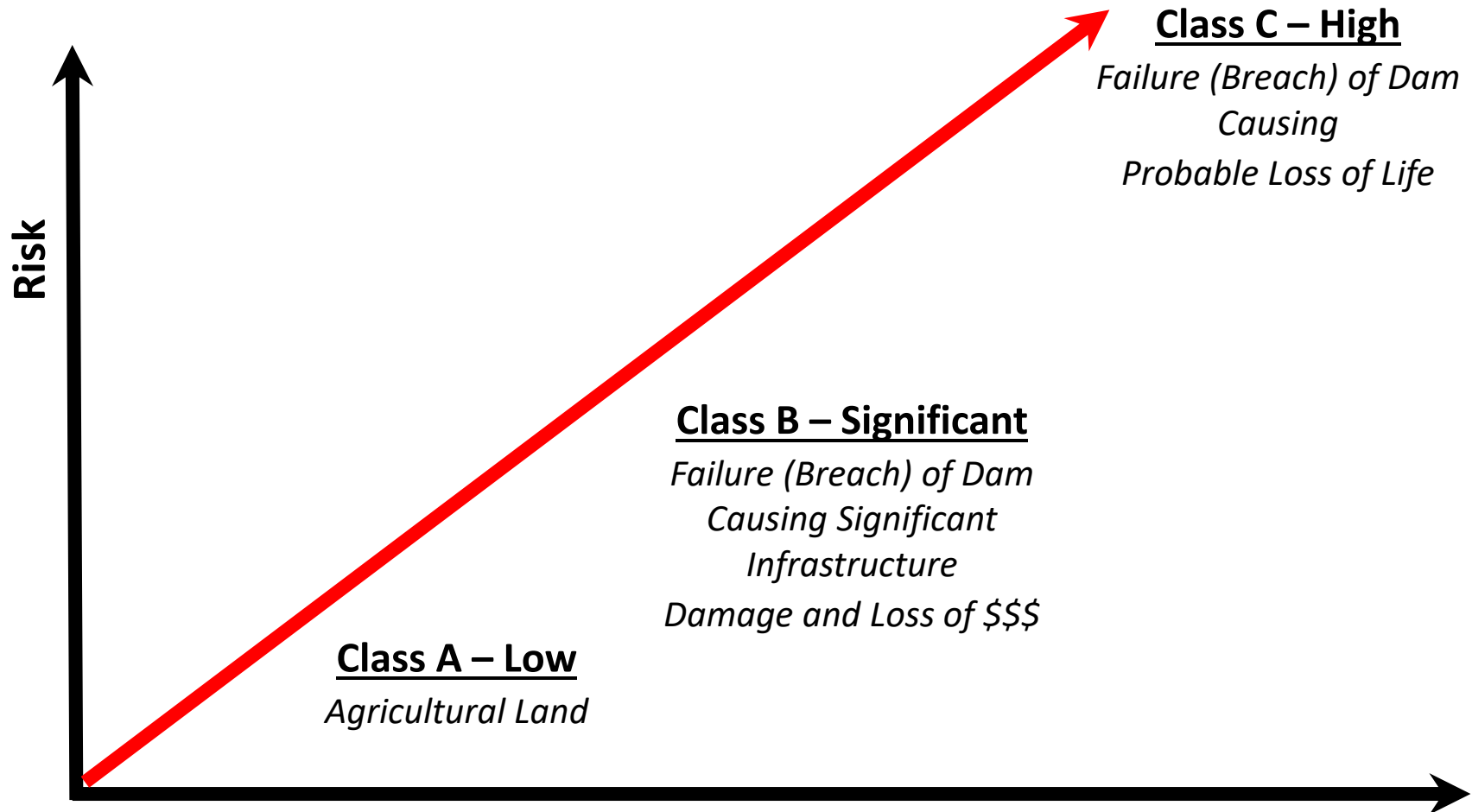
Types of Rehabilitation

- Structural
 - Upgrade dam
- Non-Structural
 - Don't upgrade dam
 - Protect downstream properties
 - Prohibit downstream development
- Decommissioning
 - Remove dam
 - Mitigate increased flooding

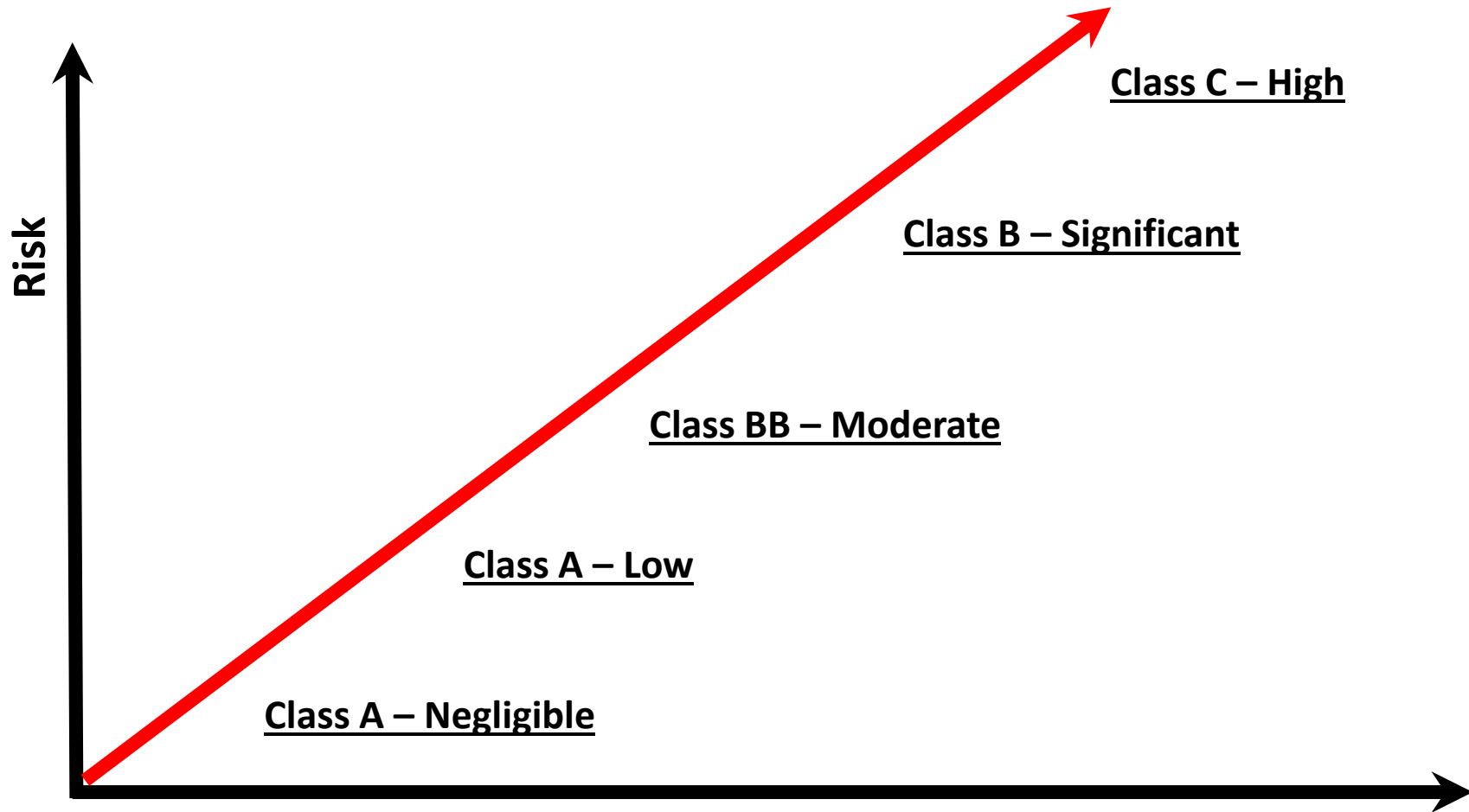
Cross-Section of a Typical Floodwater Retarding Structure



NRCS Hazard Classes of Dams



CT DEEP Hazard Classes of Dams



Purpose and Need for Action for Norwalk Dam No. 2

- Comply with applicable design, performance and safety standards by reducing the potential for flood damages and loss of life from a catastrophic breach
- Continue to provide flood damage reduction as designed for the 100-year, 24-hour recurrence interval flood event downstream
- Maintain existing wetland wildlife habitat and recreational values

Norwalk River Site 2 Dam

- **Dam needs to be upgraded to meet current safety and performance criteria** - Does not meet current NRCS design storm criteria. Dam was built in 1979 as significant hazard. It has been reclassified as high hazard.
- **High hazard dam with 24 people at risk downstream** – Based on breach inundation map, one residence, one business, and 6 roads and bridges would be impacted by a breach.

Norwalk River Site 2 Information and Photos

Principal / Auxiliary Spillway



Embankment



**Upstream Embankment
– Looking From Right Abutment**





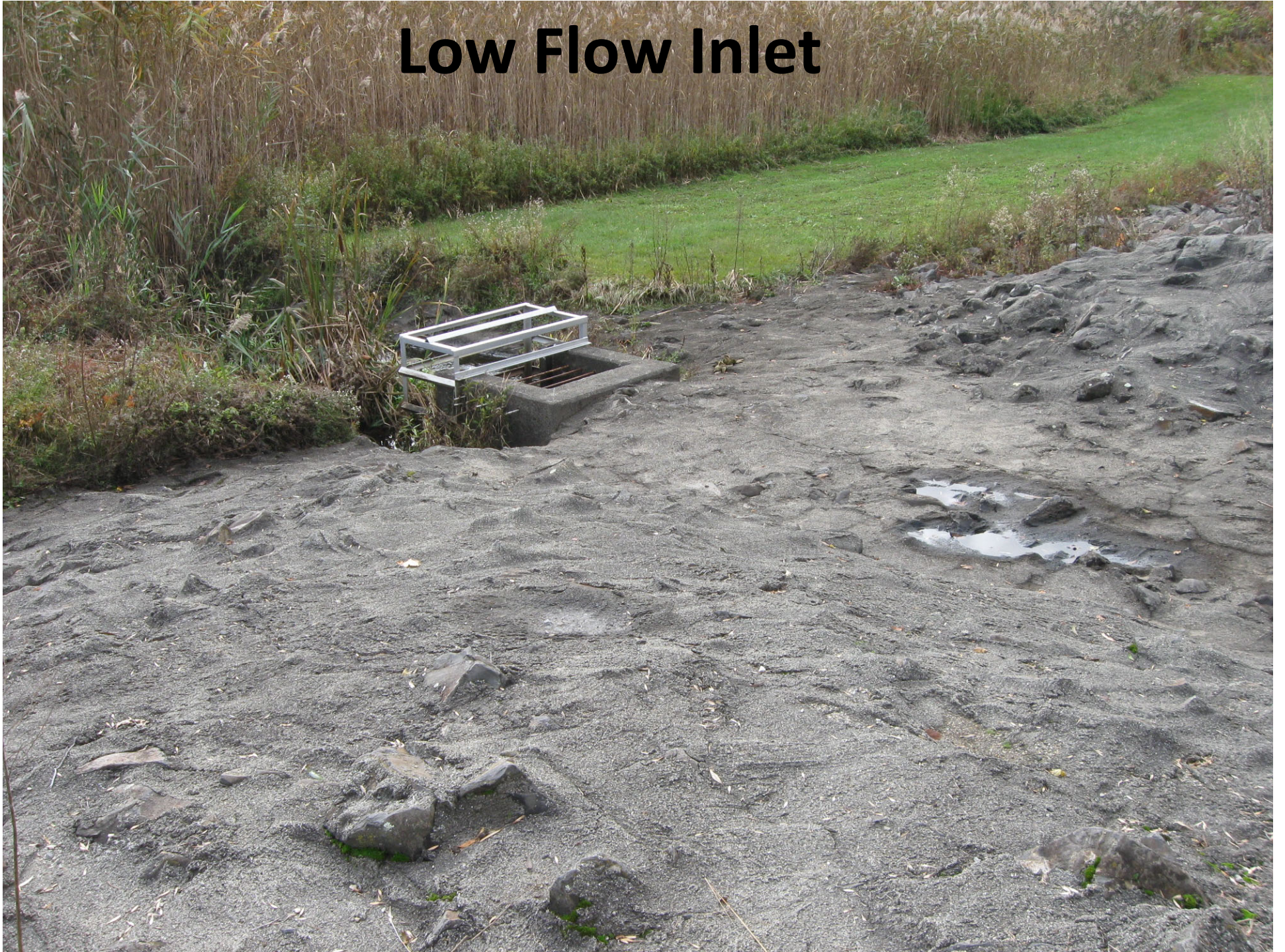
Principal/Auxiliary Spillway – Left Side

Principal/Auxiliary Spillway – Looking Downstream



Energy Dissipators

Low Flow Inlet





General Condition of the Dam

- Inspected annually
- Regularly mowed and maintained
- Overall good condition
- High hazard classification now
(Significant when constructed)
- The dam assessment performed by NRCS in 2011 indicates inadequate auxiliary spillway capacity
- This study confirmed inadequate capacity

NRCS and CT DEEP

- As Federal Agency and Owner
 - Consider Potential Effects of Rehabilitation Project and all alternatives on environmental, human, social, and economic resources.
 - Satisfy environmental analysis and documentation requirements of the National Environmental Policy Act of 1969 (NEPA).

Alternatives Analysis

- Decommission Dam
(removal)
- Nonstructural Measures
(protect downstream properties)
- Structural Rehabilitation of the Existing Dam

Environmental Resources Evaluated for Existing Conditions

- Soils and Geology
- Water – including Wetlands
- Climate
- Air Quality
- Terrestrial Vegetation
- Animals
- Cultural Resources
- Land Use
- Recreation
- Visual/Aesthetics
- Scenic Beauty

Historic Properties in Area

- Two National Register listed Historic Districts and three National and State Register listed properties near project area
- Construction will not adversely affect these properties

Archaeological Resources

- No previously recorded archaeological sites in Areas of Potential Effect.
- Three previously recorded camp sites located within ½ mile of site.
- Nine other similar sites (camps, fishing camp, lithic workshops, and mortuary site) located within 2.5 miles of the site.
- Most of the dam site and adjoining area is already disturbed.

Federally Listed Species

- Northern long-eared bat (*Myotis septentrionalis*)
 - All of CT is within range.
 - No known NLEB hibernacula or maternity roost trees have been designated or recorded within the Town of Ridgefield or neighboring areas.

CT Natural Diversity

Species and Their Status

- Appalachian blue (azure) butterfly (*Celastrina neglectamajor*) - Endangered
- Beck's water-marigold (*Bidens beckii*) - Special Concern
- Wood turtle (*Glyptemys insculpta*) - Special Concern
- Eastern box turtle (*Terrapene carolina carolina*) - Special Concern

Hydrology and Hydraulics

- Developed hydrologic parameters using latest available data
 - Field surveys and reconnaissance
 - Aerial photos
 - Light Detection and Ranging (LiDAR)
 - Local future land use maps
 - Land cover by manually digitizing watershed and cover types from aerial photographs




Hydrology and Hydraulics Modeling

- Evaluated impact of dam on flooding
 - 2-year through 500-year frequency storms
 - With and Without Dam scenarios
- Evaluated impacts caused by breach of existing dam
- Evaluated impact of alternatives on flooding

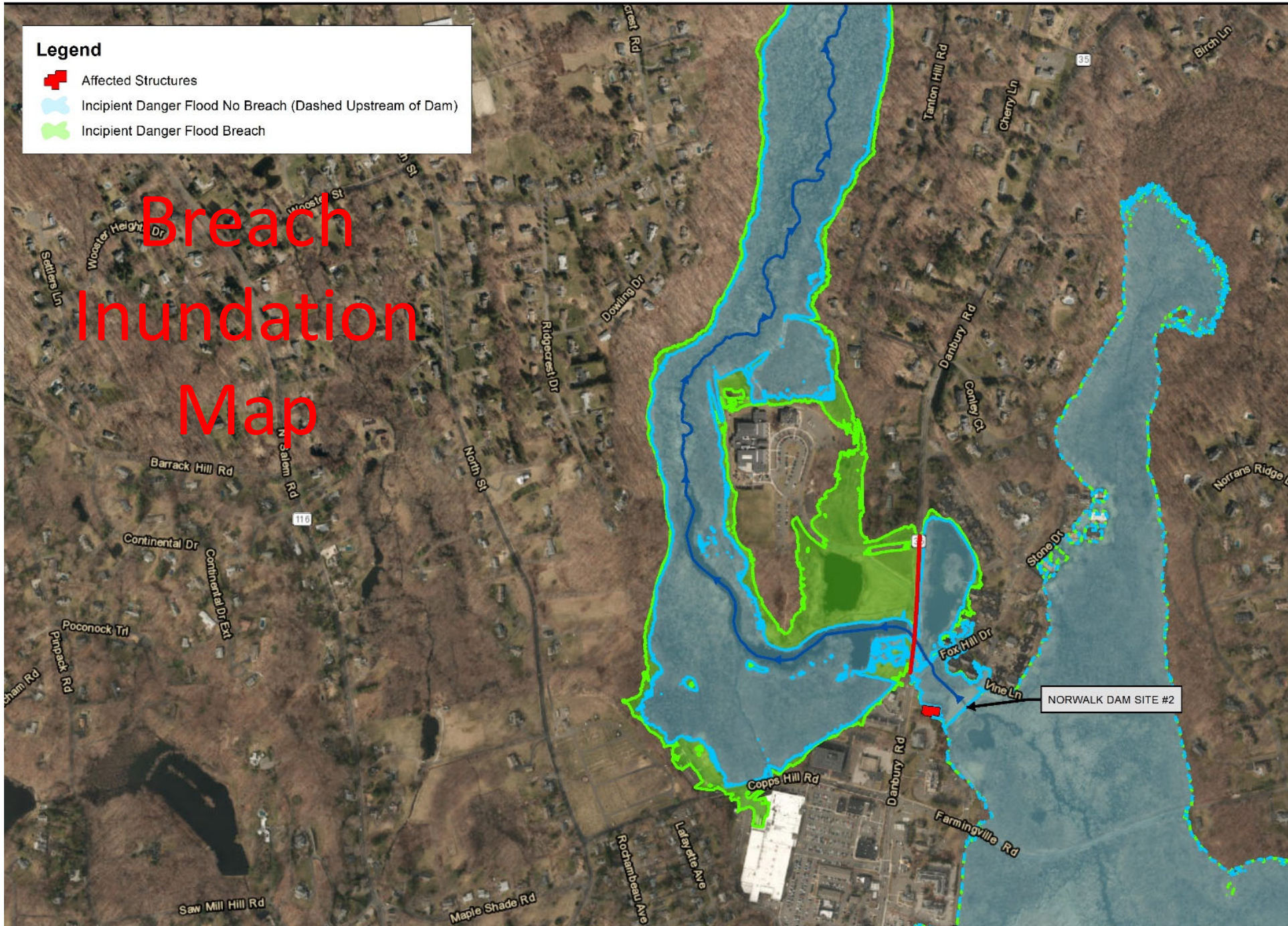
Socio-Economic Impacts

- Evaluated Damages from Various Storm Events (2, 5, 10, 25, 100, and 500-yr.) and the Breach
 - Residential Properties
 - Public Properties
 - Commercial and Industrial Properties
 - Roads, Bridges, etc.
- Evaluated Benefits and Costs of Alternatives
- Evaluated Social and Cultural Impacts
- Evaluated Environmental Justice / Civil Rights

Legend

-  Affected Structures
-  Incipient Danger Flood No Breach (Dashed Upstream of Dam)
-  Incipient Danger Flood Breach

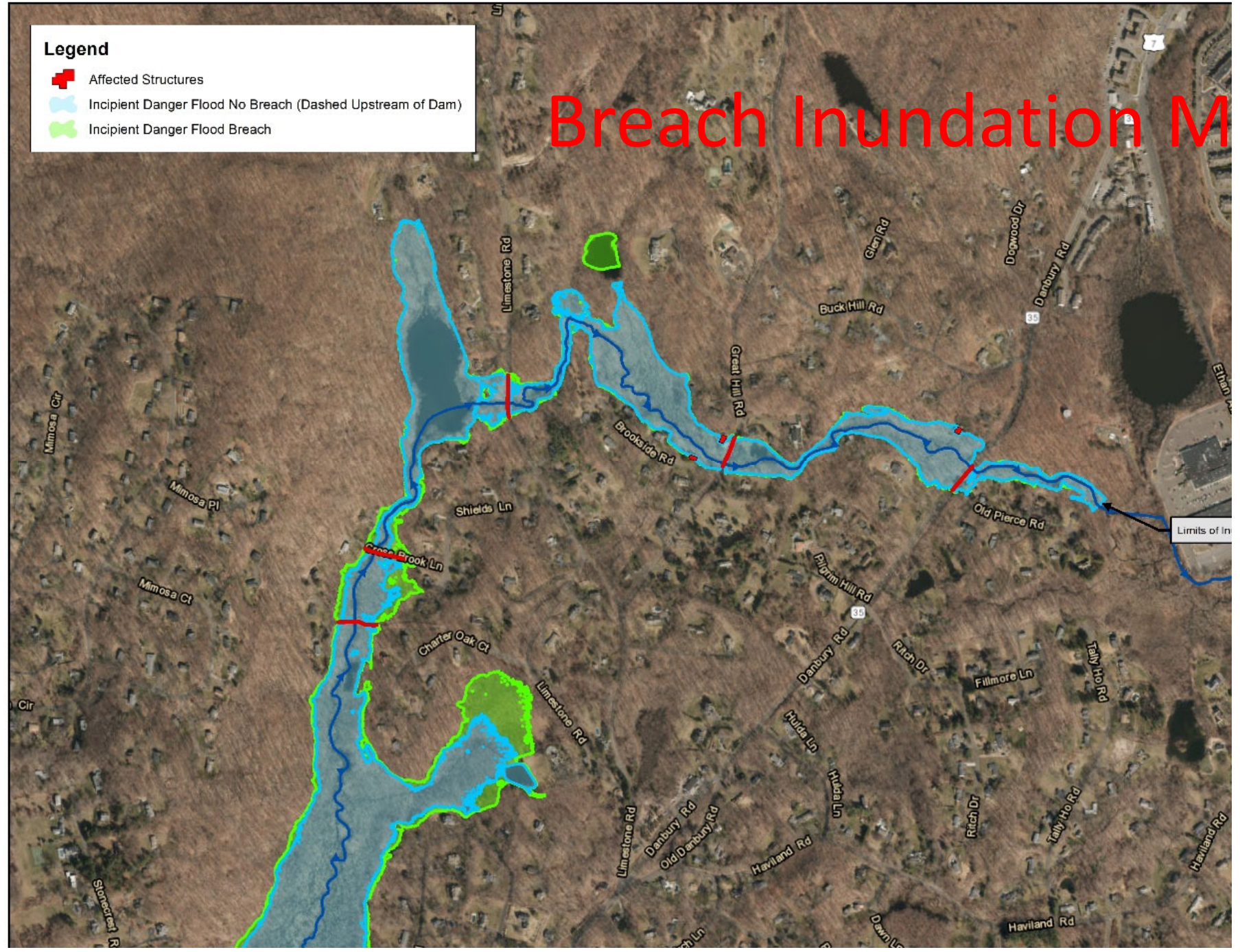
Breach Inundation Map



Breach Inundation M

Legend

-  Affected Structures
-  Incipient Danger Flood No Breach (Dashed Upstream of Dam)
-  Incipient Danger Flood Breach



Dam Failure (Breach) Summary

Item	Location of Water	Breach Impact (ft)	Estimated Flood Damages
Urban Properties			
Residential (3)	Basement	0.3 - 0.5	\$13,400
Commercial (1)	First floor	0.4	\$14,900
Other (i.e. vehicles, clean-up)	-	-	\$381,200
Total Urban			\$409,500
Stream Crossings ^{1/}			
Route 35 Bridge - Danbury Road		1.7	\$138,600
Shields Lane Extension - Shields Brook Ln		1.6	\$13,600
Cross Brook Lane		2.6	\$39,300
Limestone Rd.		1.7	\$15,500
Great Hill Rd.		2.1	\$27,500
Rte. 35 - Danbury Road 2		1.8	\$56,100
Total Roads and Bridges			\$290,600
Grand Totals			\$700,100
^{1/} Other crossings experienced <1.0 feet flooding (eg. crossing at Fox Hill Dr.). However, according to NRCS policy, crossings with flood depths <1.0 feet were not included in the analysis.			

Properties in the Breach Inundation Zone

- Three Homes
- One Business, and
- Six Roadway Crossings

Daily Traffic Counts

- In 2013, the average daily traffic count from the Connecticut Department of Transportation was approximately 15,000 – 19,000 vehicles daily on Route 35 (Danbury Road) just below the dam; Shields Lane; Cross Brook Lane; Limestone Road; Great Hill Road, and Route 35 (Danbury Road) farther downstream of the dam.

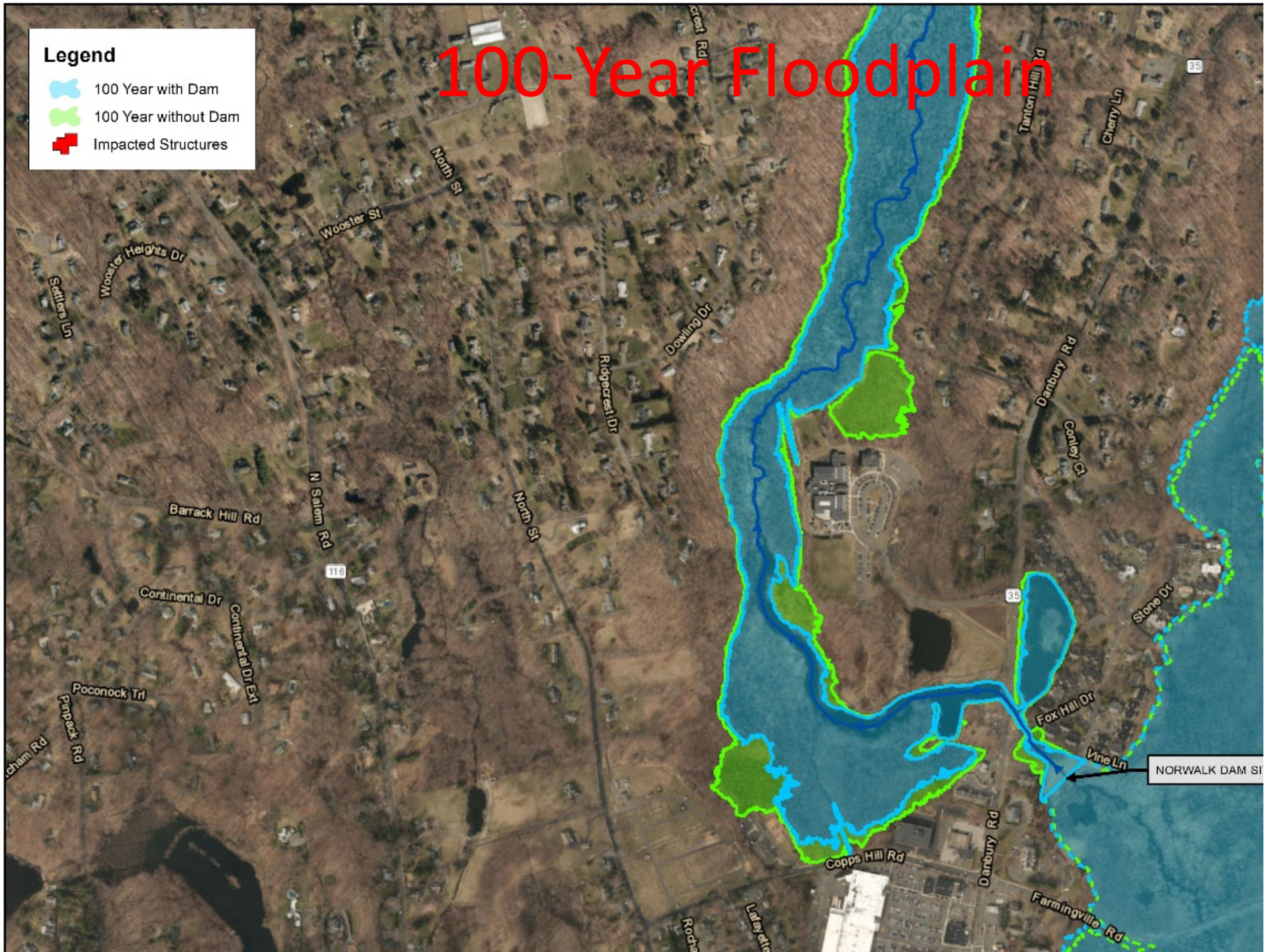
Estimated Risks and Damages

- For these 6 roadways, it was estimated that 16 motorists would be at risk if the dam fails.
- 3 residents in one house and 5 people in one business would be at risk from a dam failure.
- Total population at risk would be 24.
- Total estimated damages from a dam failure would be about \$700,000.

100-Year Floodplain

Legend

- 100 Year with Dam
- 100 Year without Dam
- Impacted Structures



Flooding Effects of Dam

Stream Crossing	Depth of 100-Year Floodwaters (ft.)		
	Without Dam	With Dam	Difference
Fox Hill Drive	0.0	0.0	0.0
Rte. 35 – Below Dam	0.0	0.0	0.0
Shields Brook Lane	0.0	0.0	0.0
Cross Brook Lane	0.5	0.0	0.5
Limestone Road	0.5	0.3	0.2
Great Hill Road	0.8	0.4	0.4
Rte. 35 – Danbury Road	0.0	0.0	0.0
Rte. 7 – Ethan Allen Hwy. 1	11.3	11.3	0.0

Floodwater Damages/Benefits Summary – Without Dam vs. With Dam

Item	Average Annual Damages		Average Annual Benefits
	Without Dam	With Dam	
Urban Properties			
Residences ^{1/}	\$41,800	\$36,100	\$5,700
Commercial ^{1/}	^{2/}	^{2/}	^{2/}
Roads, Bridges	^{2/}	^{2/}	^{2/}
Totals	\$41,800	\$36,100	\$5,700
^{1/} For residential properties, floodwater depths were estimated from estimated basement floor elevation. For commercial buildings, depths were estimated from estimated first floor elevations.			
^{2/} Floodwater damages were negligible.			

Alternatives Considered (with Federal Assistance)

- Decommissioning (removal)
- Nonstructural
- Rehabilitate to current criteria

Alternatives Evaluated in Detail

- 1) Structural Rehabilitation with Federal Assistance – Decommissioning
- 2) Structural Rehabilitation with Federal Assistance – Roller Compacted Concrete (RCC) Auxiliary Spillway and Localized Downstream Flood Protection.

Introduce Melinda Dirdal

Decommissioning Alternative

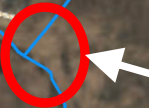
Structural Rehabilitation with Federal Assistance – Decommissioning

- Remove the dam spillway and embankment down to the valley floor and reconnect the stream channel and floodplain.
- Localized flood protection of two single-family residences downstream of dam.

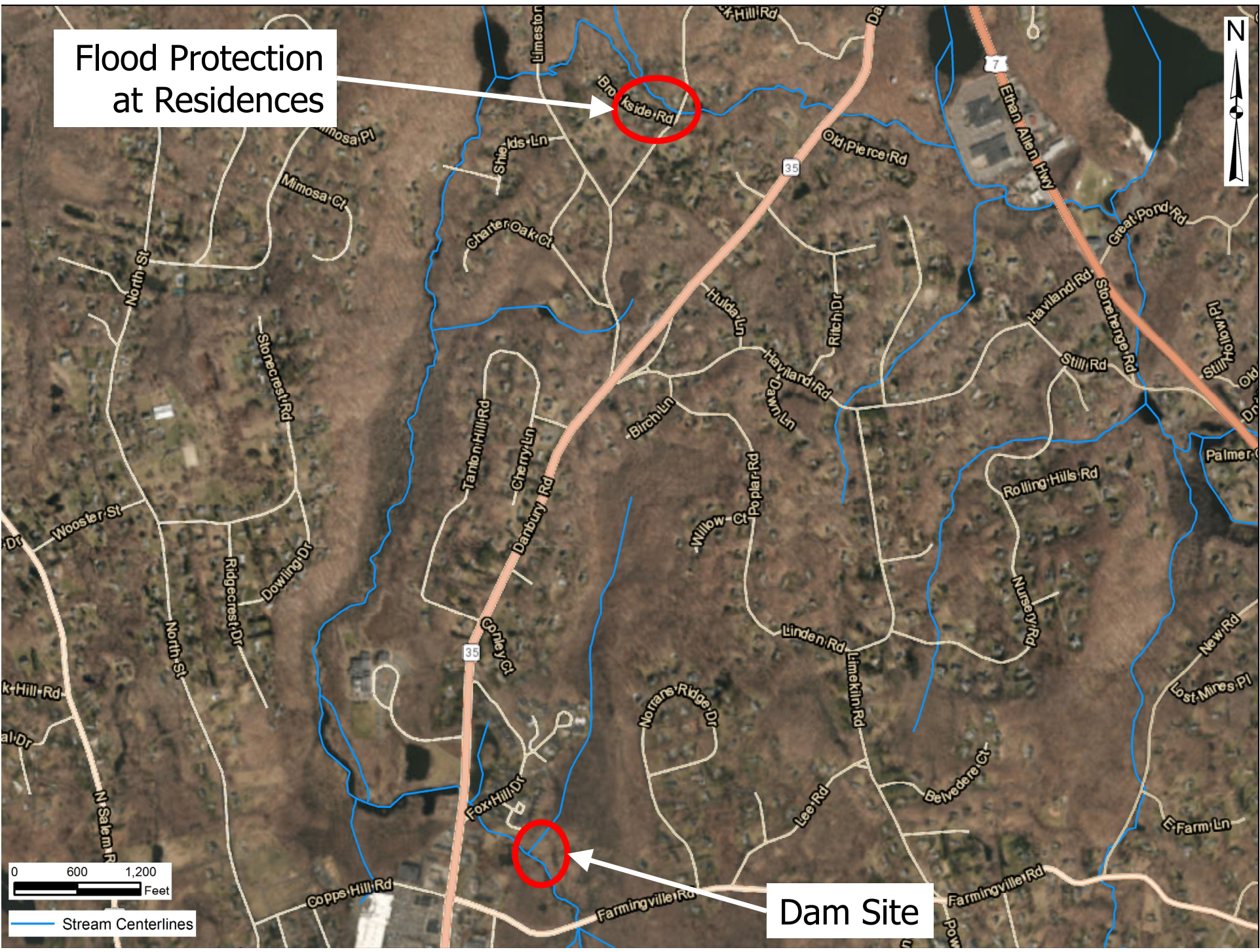
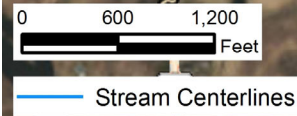
Decommissioning Alternative (Cont.)

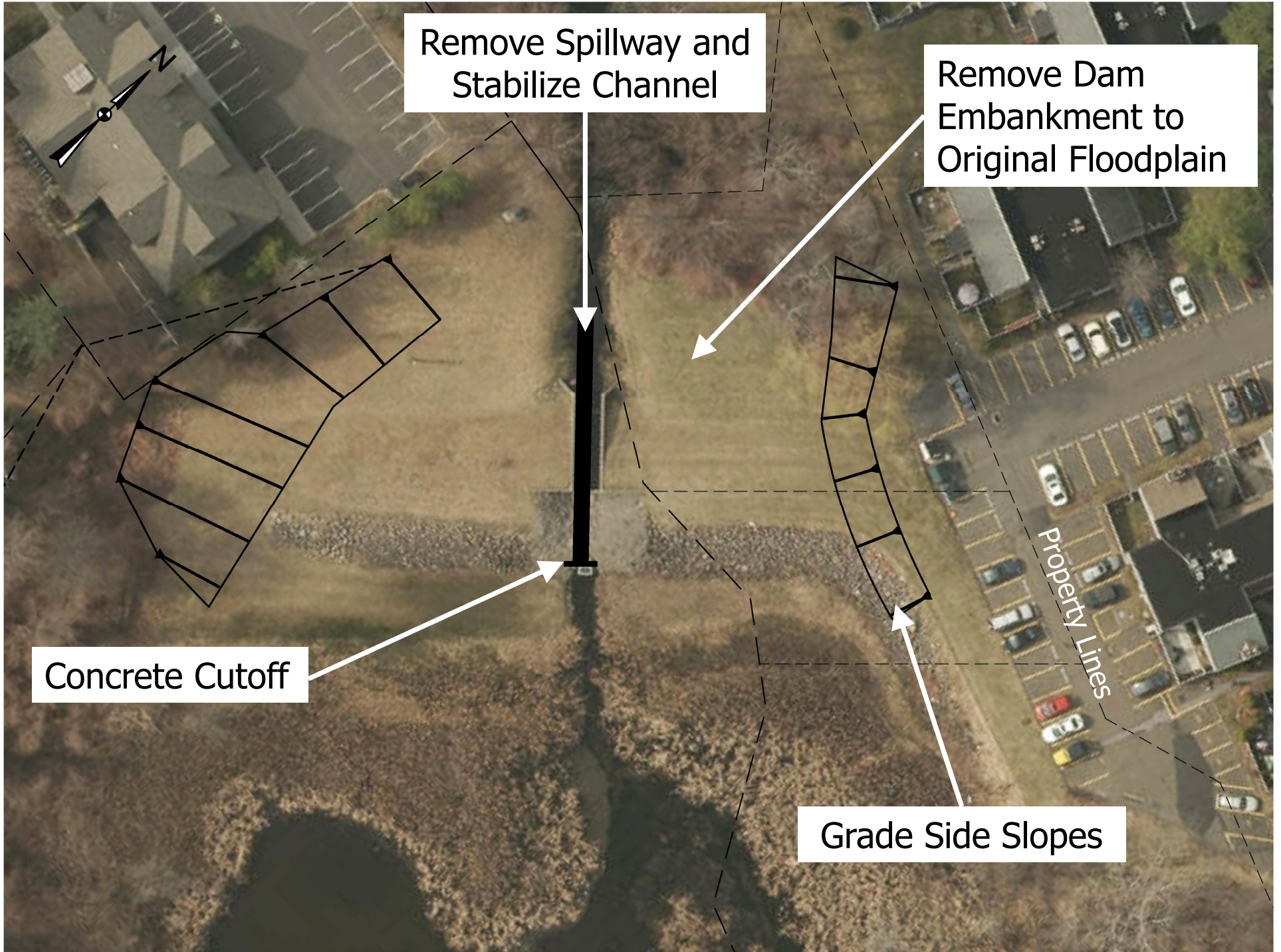
- Armor the stream channel with a 10-foot bottom width to control erosion within footprint of existing dam.
- Install a concrete cutoff at the upstream end of the stream armor to prevent downcutting and to maintain the water and sediment capacity of the small pool and Great Swamp wetlands upstream of the embankment.

Flood Protection
at Residences



Dam Site





Remove Spillway and Stabilize Channel

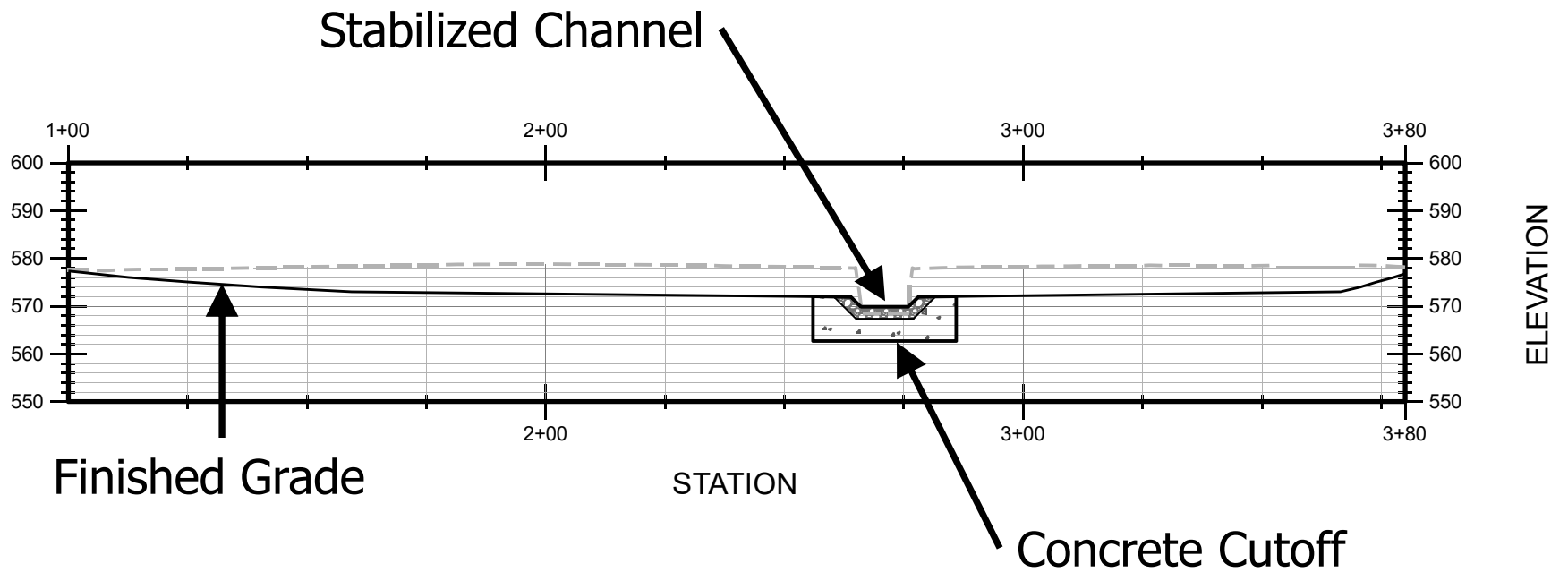
Remove Dam Embankment to Original Floodplain

Concrete Cutoff

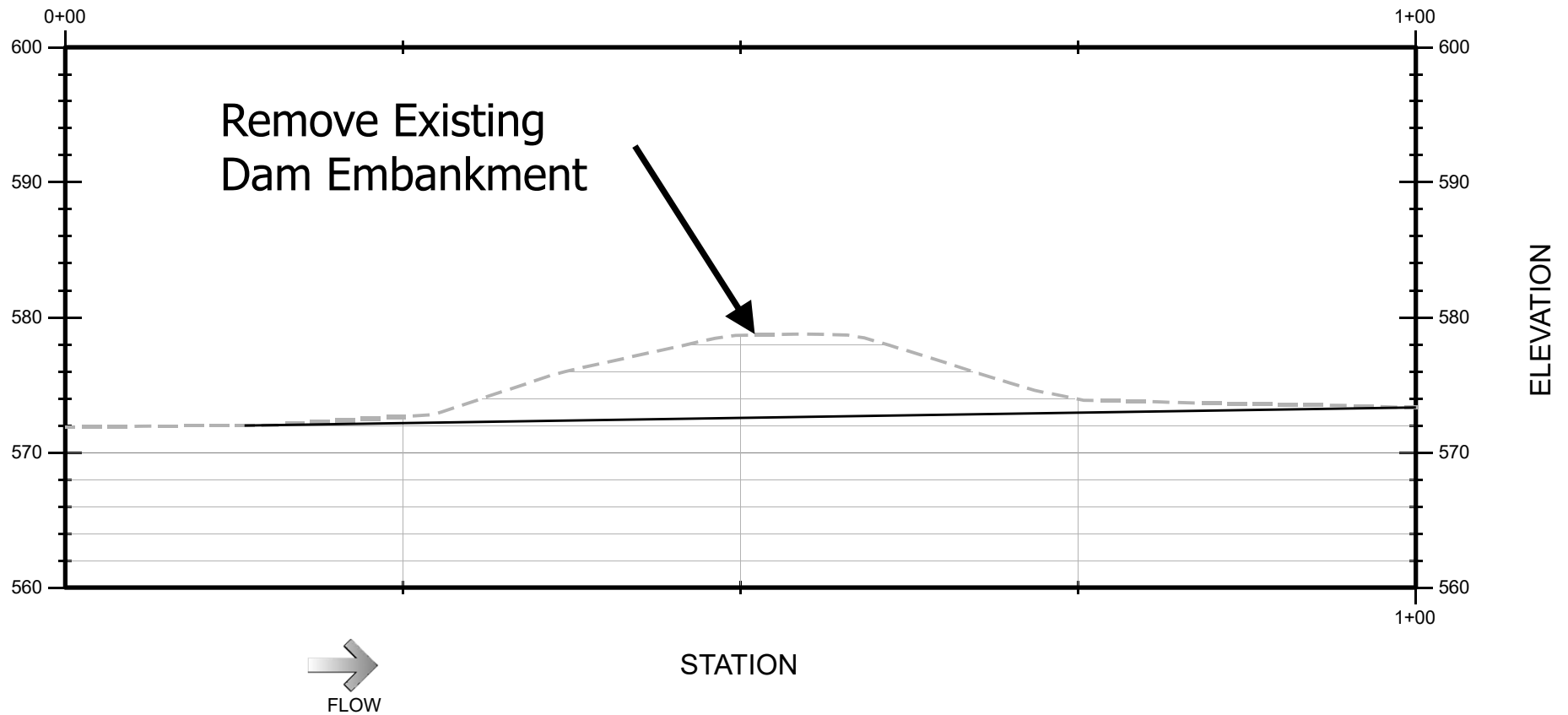
Grade Side Slopes

Property Lines

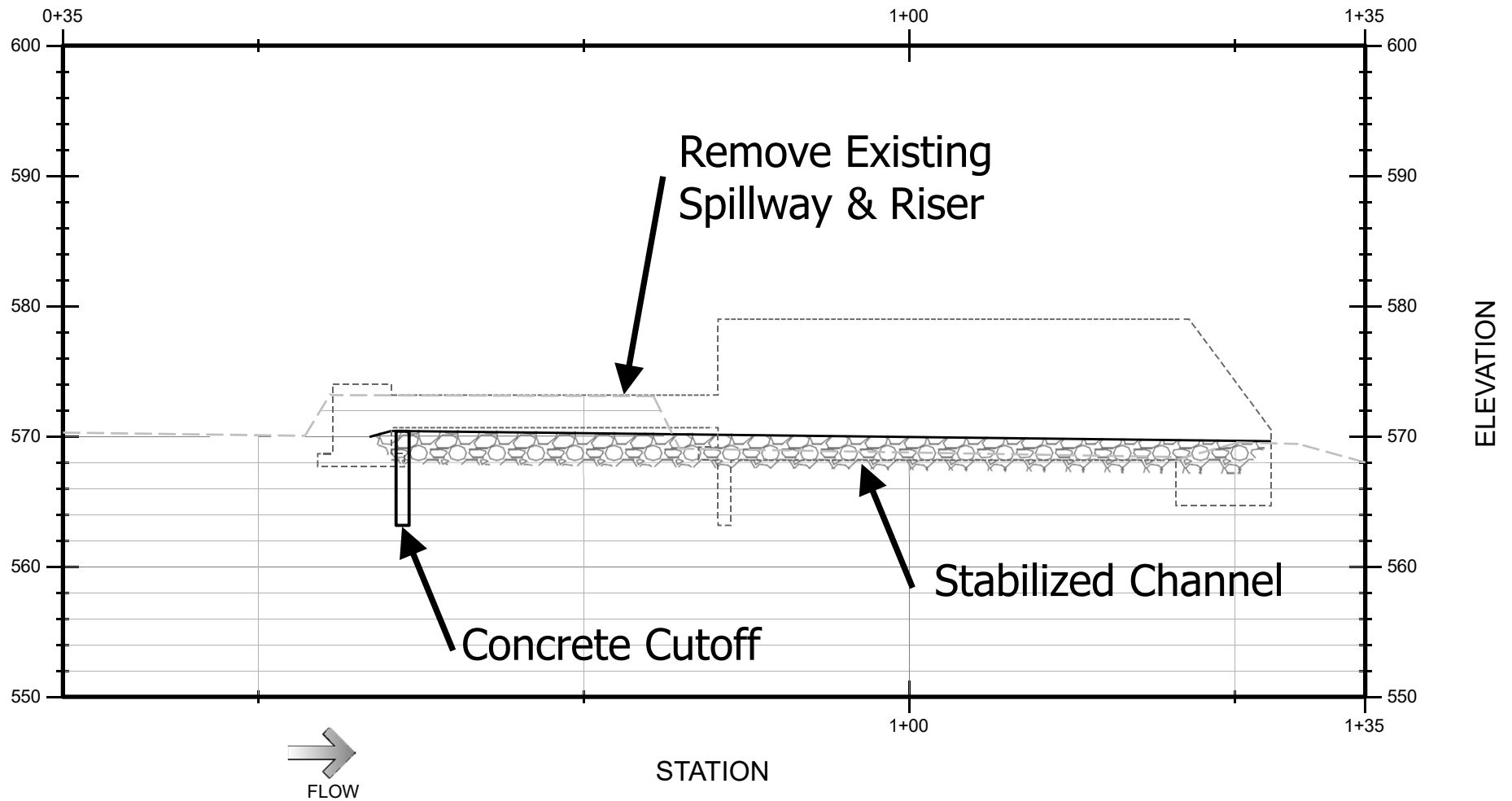
Dam Profile



Dam Section Through Floodplain



Dam Section Through Spillway





Floodwalls

Earthen Berm

91 Great Hill Rd

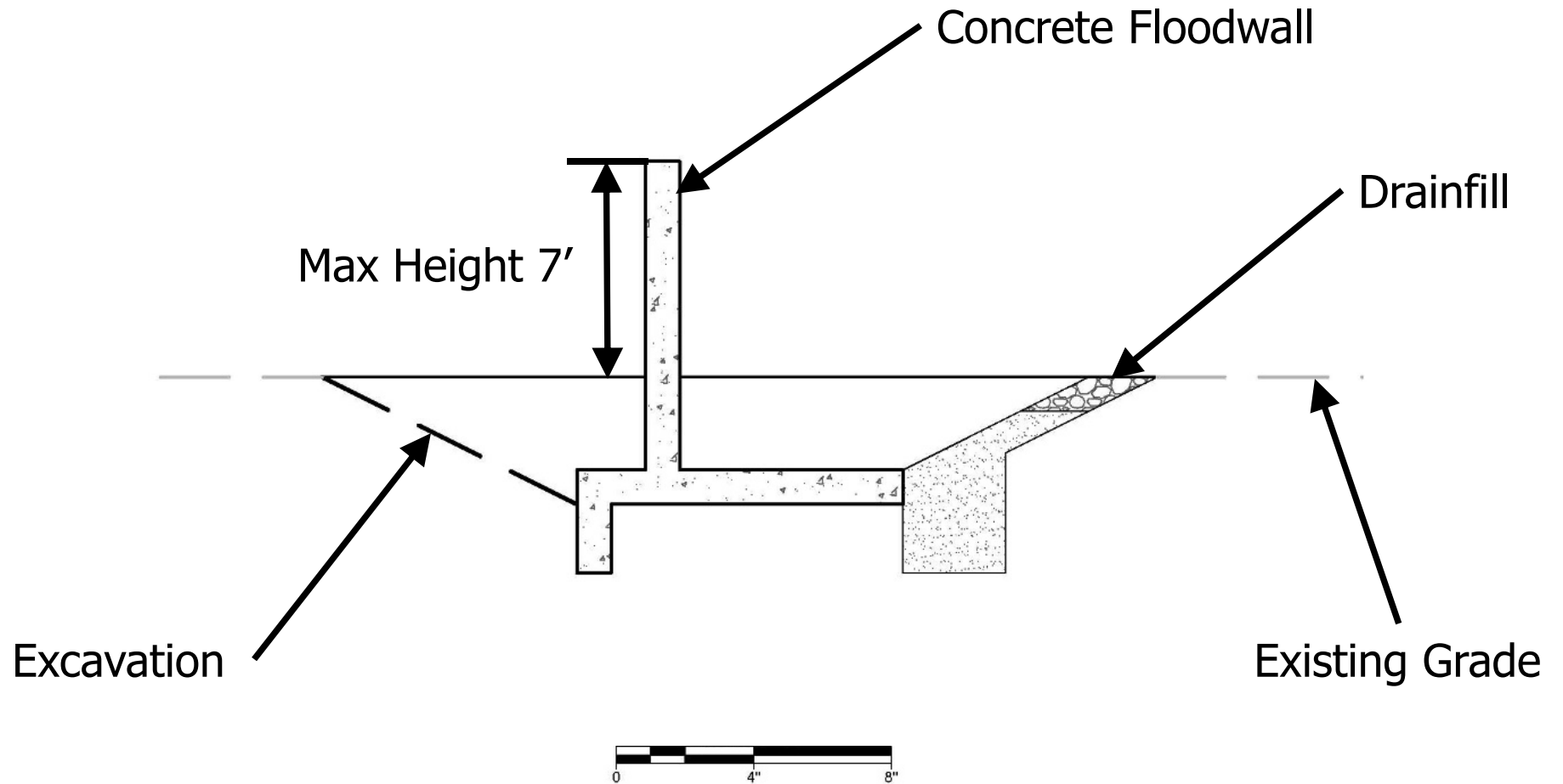
Ridgefield Brook

4 Brookside Rd

Brookside Rd

Great Hill Rd

Typical Floodwall Section



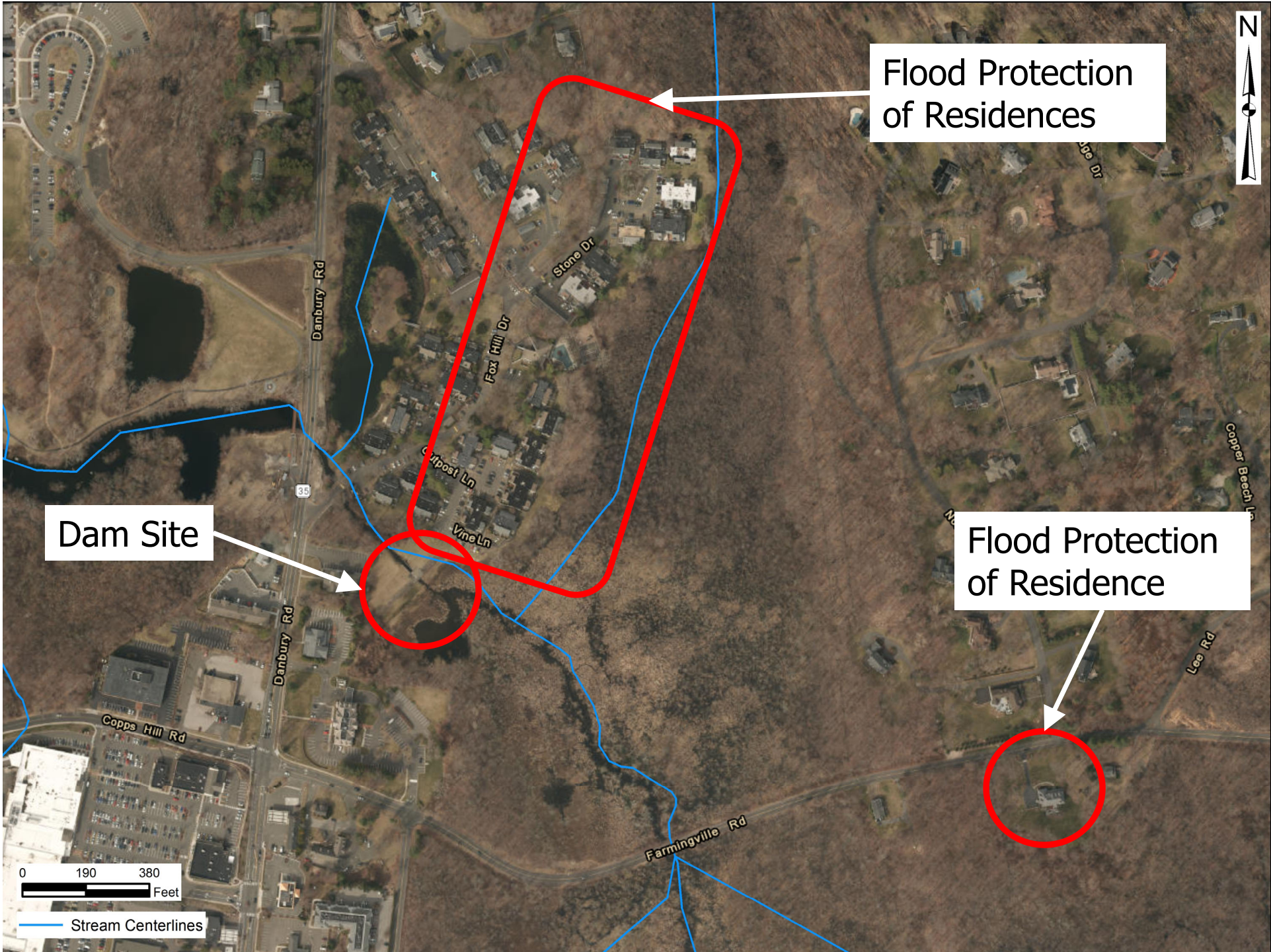
Structural Rehabilitation Alternative

Structural Rehabilitation with Federal Assistance – Roller Compacted Concrete (RCC) Auxiliary Spillway and Localized Flood Protection

- Install a 266-foot RCC auxiliary spillway set to EL 577.3, the 500-year pool elevation.
- Raise and armor the left abutment to EL 580.9 and raise the right abutment to EL 580.9 with a parapet wall that would tie into the floodwall.

Structural Rehabilitation Alternative (Cont.)

- Install two floodwalls up to EL 580.9 to protect residential structures (adjacent Fox Hill Condominiums) that would be within the flood pool due to the raised dam. Total length = 1,560 ft
- Localized flood protection of one single-family residence in the floodpool.



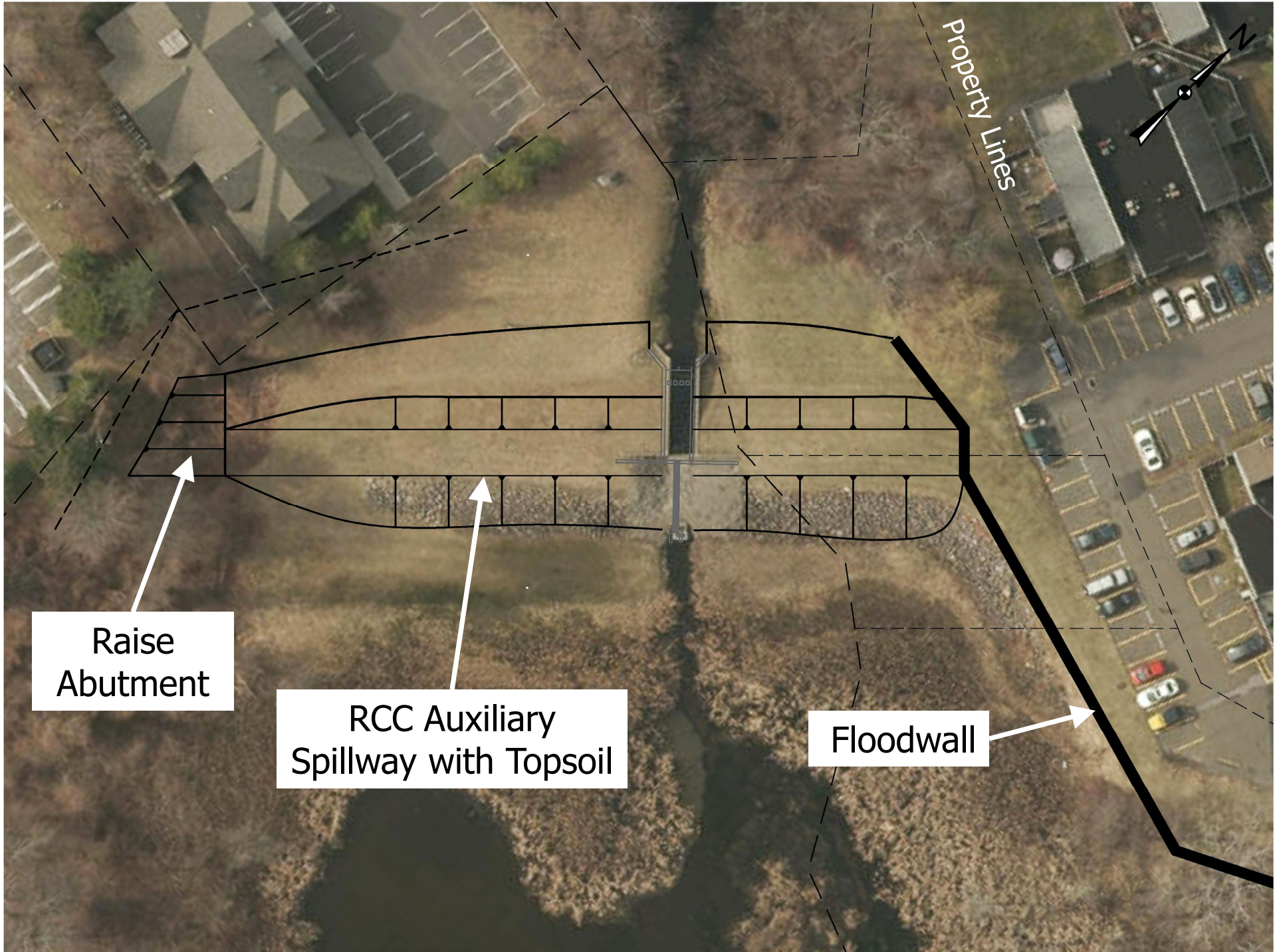
Flood Protection of Residences

Dam Site

Flood Protection of Residence

0 190 380 Feet

Stream Centerlines



Property Lines

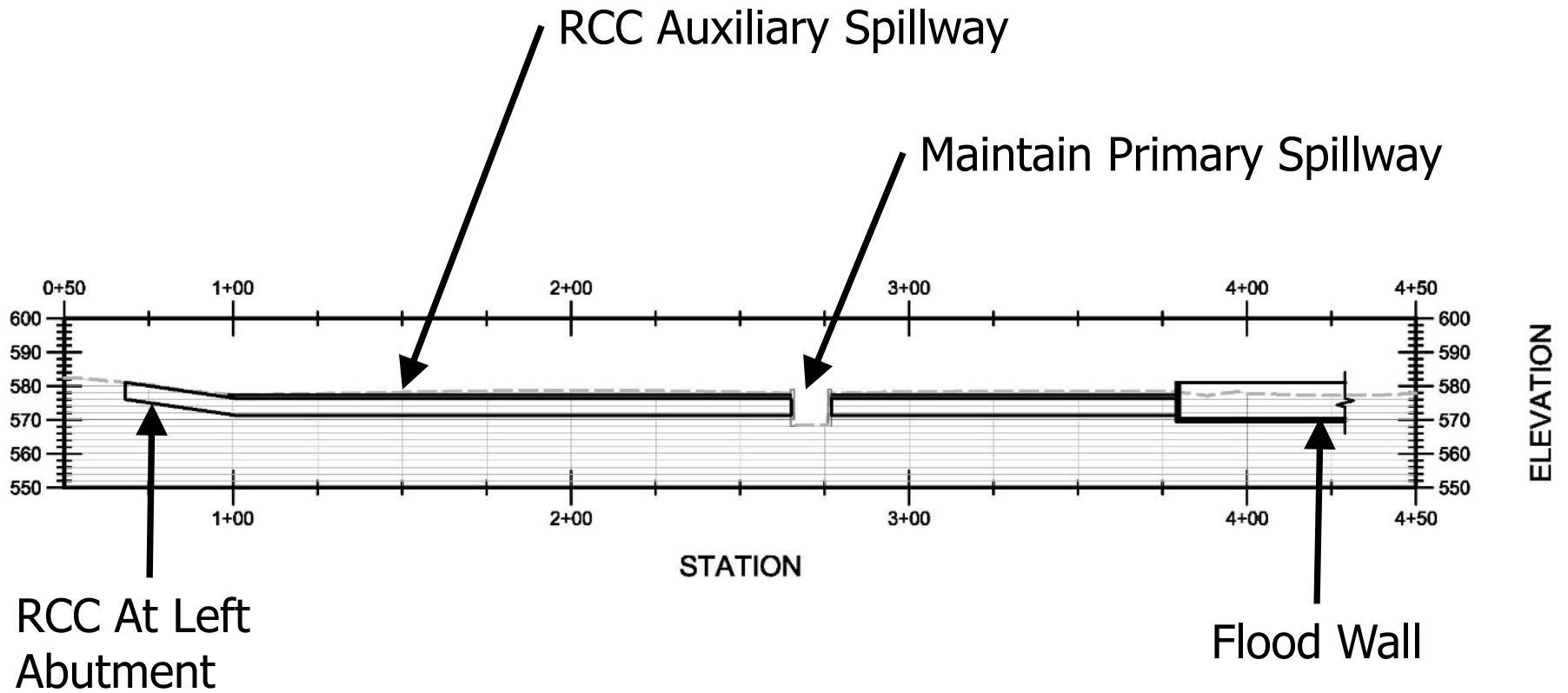


Raise
Abutment

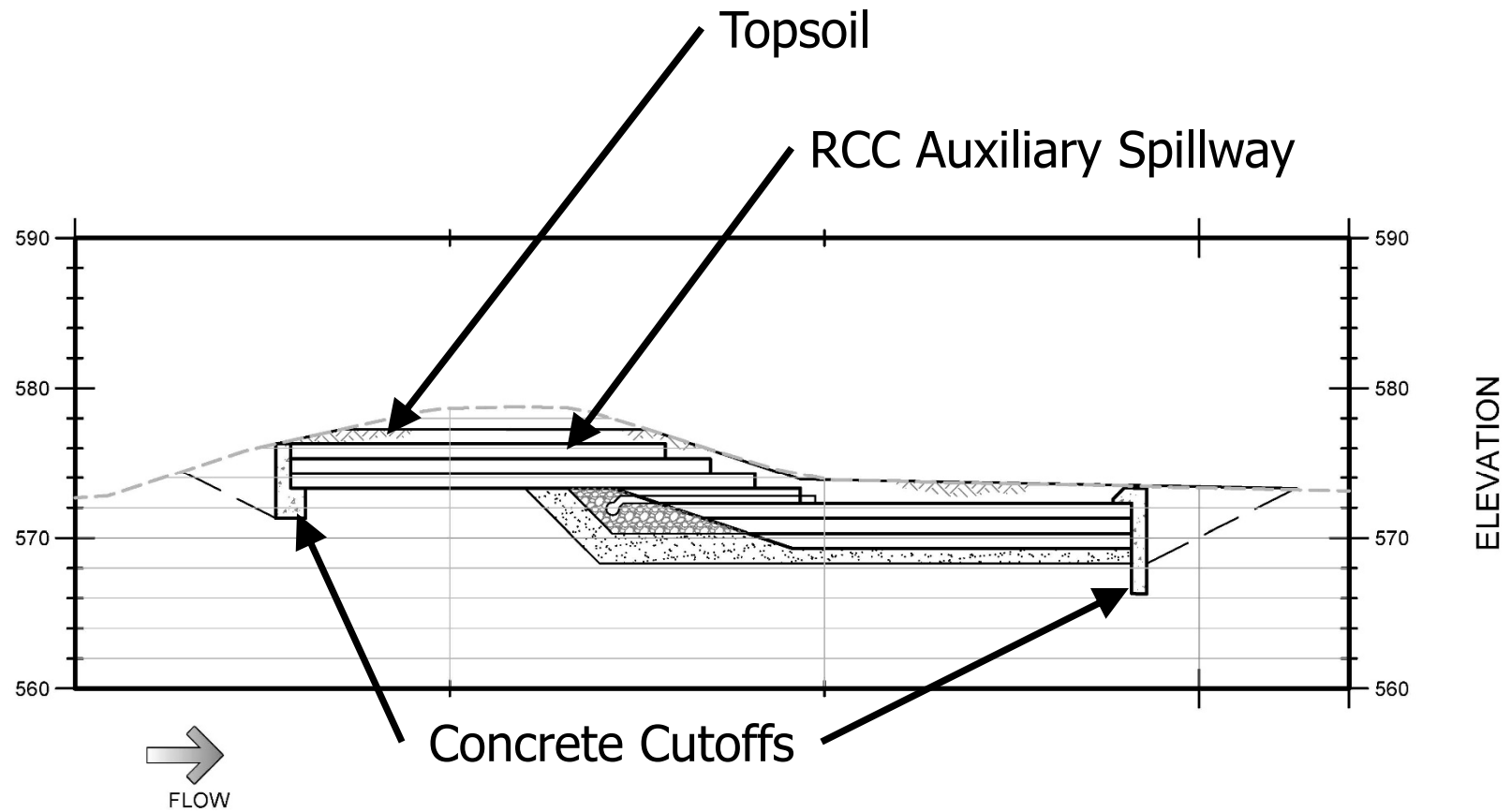
RCC Auxiliary
Spillway with Topsoil

Floodwall

Dam Profile



Dam Section

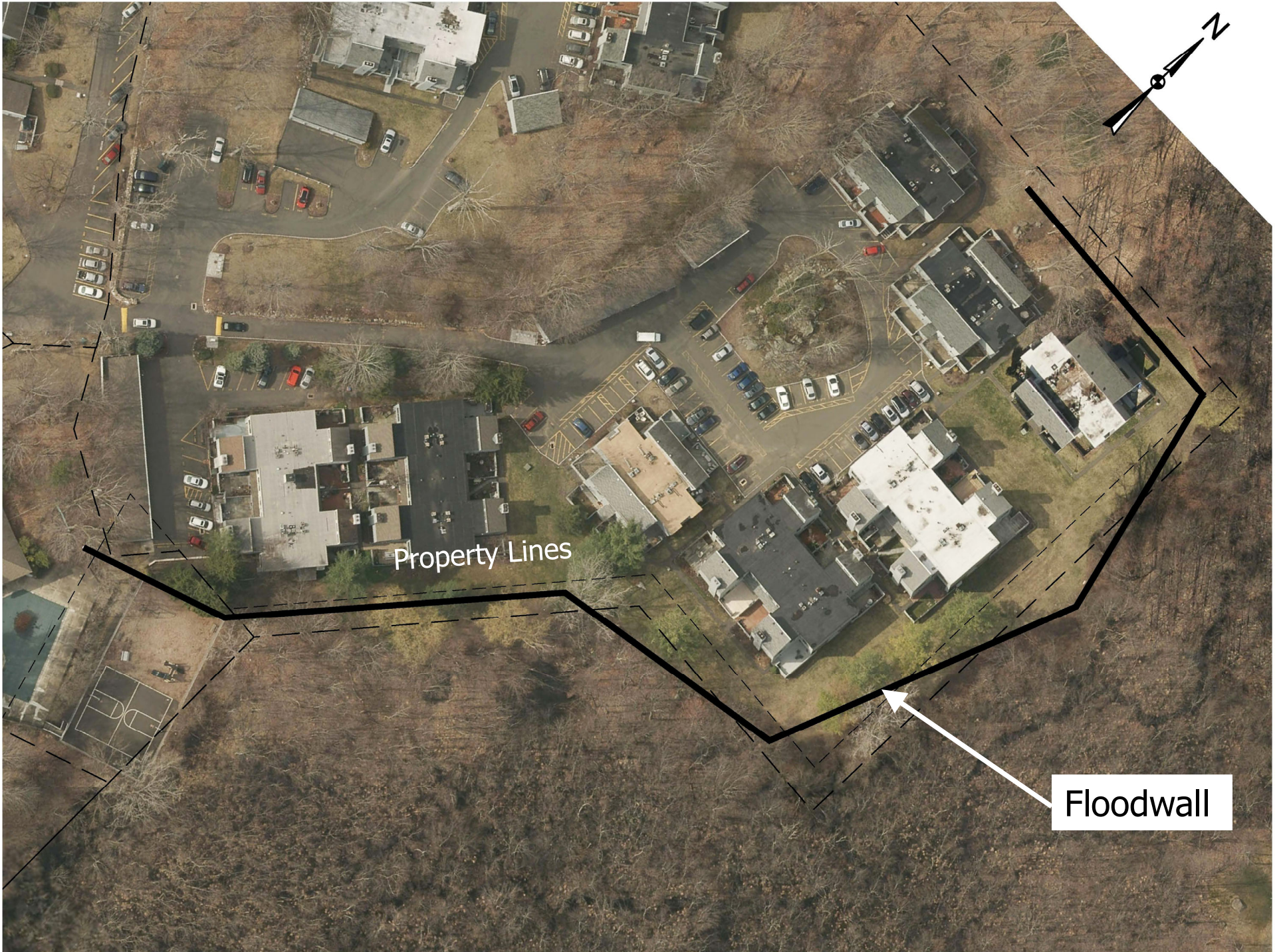




Property Lines

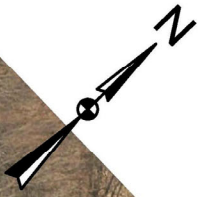


Floodwall

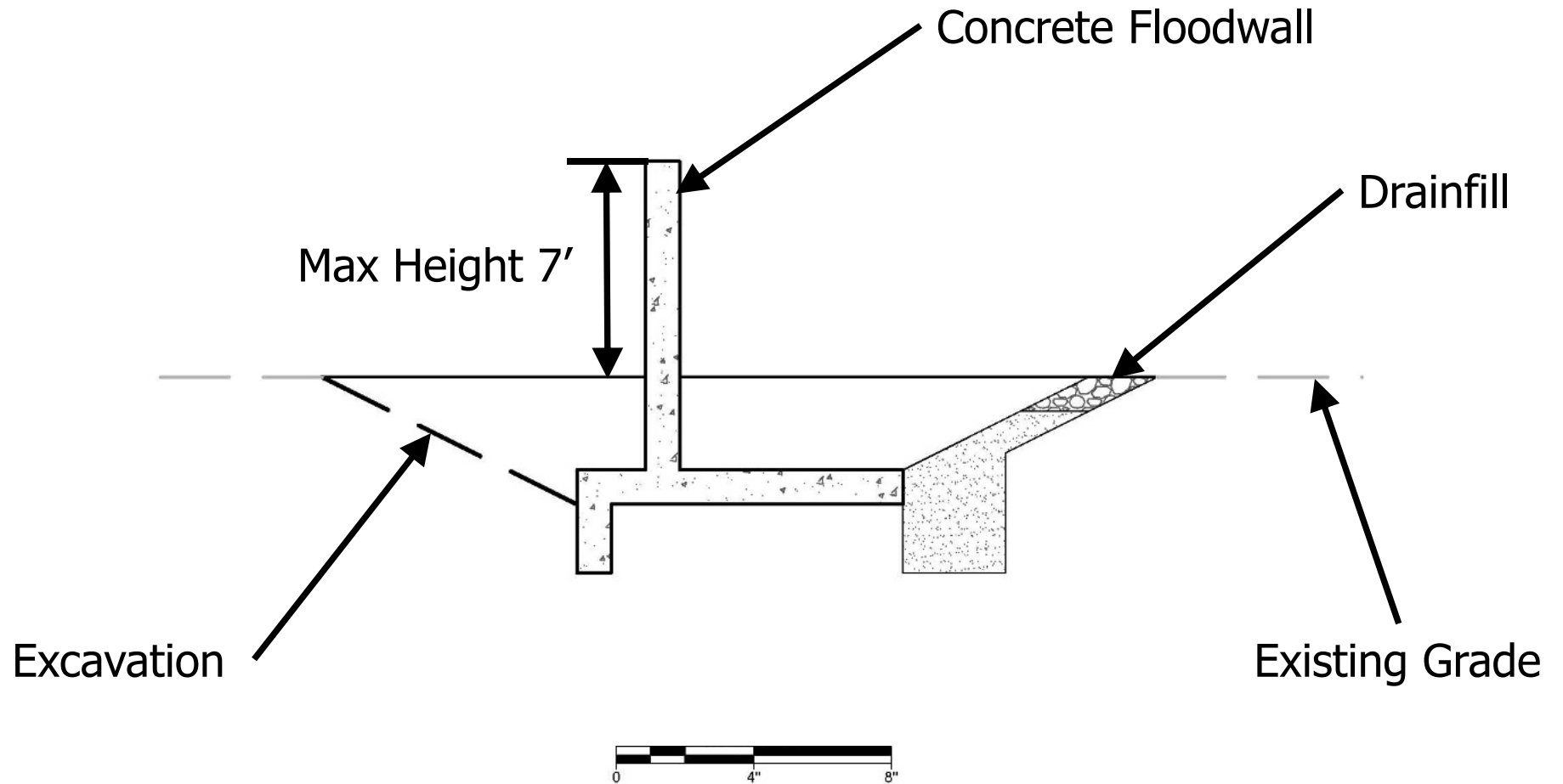


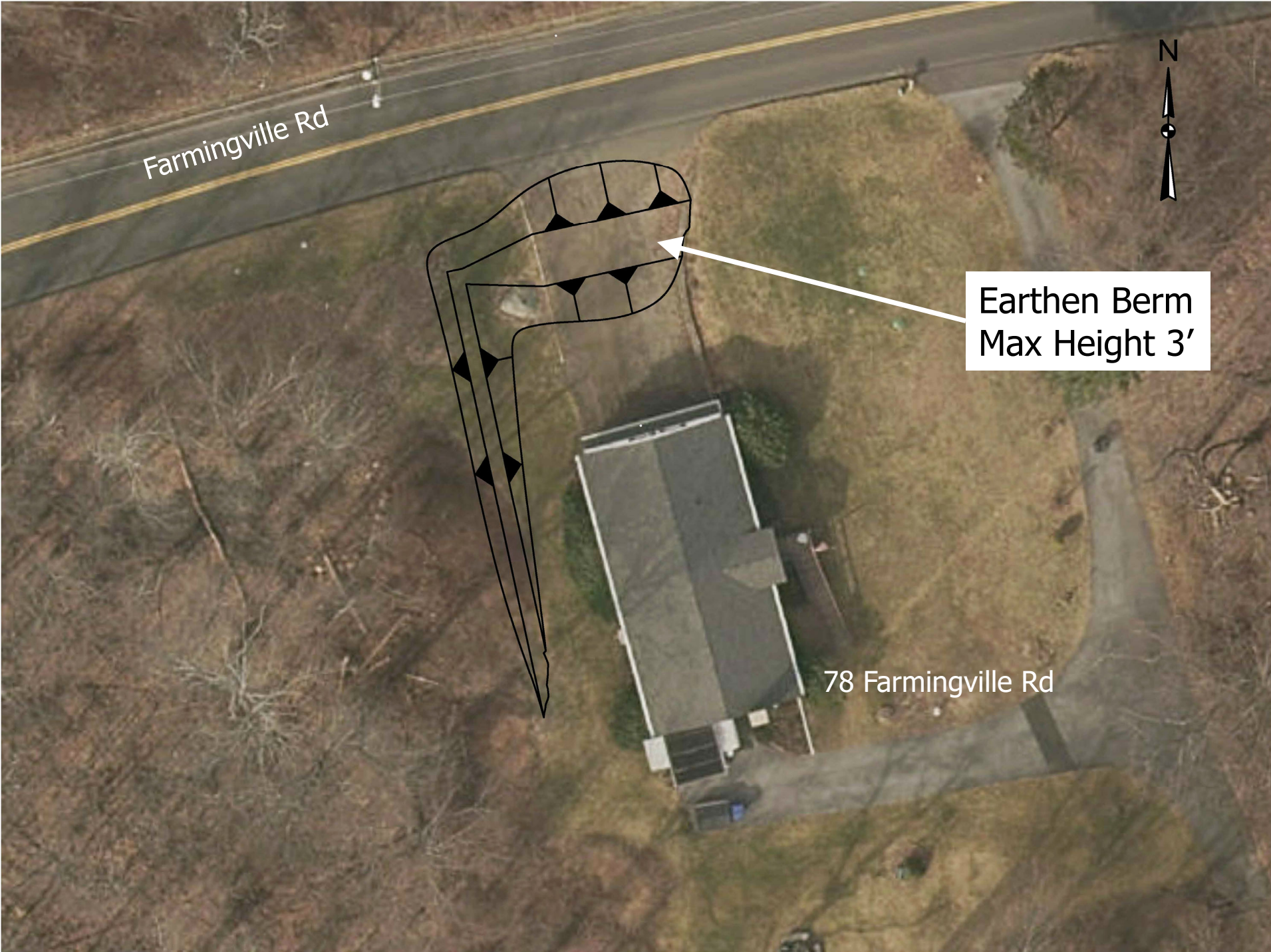
Property Lines

Floodwall



Typical Floodwall Section





Farmingville Rd



Earthen Berm
Max Height 3'

78 Farmingville Rd

Alternatives Considered but Eliminated

- Structural Alternatives:
 1. *Use of Articulated Concrete Blocks for Spillway or Overtopping Protection*
 2. *Use of Labyrinth Spillway for Spillway*
 3. *Armor the Existing Dam & Raise the Remaining Embankment*
 4. *Protect the Dam During Allowable Overtopping*
 5. *Protect the Remaining Embankment During Allowable Overtopping and Provide Additional Spillway Capacity*
 6. *Replacement of Culverts Under Fox Hill Road with Larger Box Culverts*

Alternatives Considered but Eliminated

- Nonstructural Alternatives

1. *Relocate/Floodproof Structures and Acquire Deed Restrictions*

- cost is much greater than upgrading or decommissioning the dam

Limits of Disturbance (LOD)

Decommissioning			Upgrade Dam		
Location	LOD Area (sq. ft)	LOD Acres	Location	LOD Area (sq. ft)	LOD Acres
Dam Only	59,625	1.37	Dam and Floodwall 1	67,485	1.55
4 Brookside Dr	9,668	0.22	Floodwall 2	49,079	1.13
91 Great Hill Rd	10,395	0.24	78 Farmingville Rd	4,376	0.10
Total	79,688	1.83	Total	120,940	2.78

Comparison of Costs

- Decommissioning
 - \$1,605,300
- Structural Rehabilitation with RCC Spillway and Raising Top of Dam
 - \$6,275,400

Damages/Benefits Summary – Decommissioning Dam

Item	Average Annual Damages		Average Annual Benefits
	Without Dam	With Decommissioning Dam	
Urban Properties	\$41,800	\$0	\$41,800
Loss of Land Value ^{1/}	-	(\$12,500)	(\$12,500)
Totals	\$41,800	(\$12,500)	\$29,300

^{1/} For the decommissioning alternative, there would be a 22.4-acre increase in the 100-year floodplain. This would affect 128 residential and commercial parcels along both sides of the tributary for the length of the floodplain, averaging about 0.17 acres per parcel. Using values from the tax assessor's office, it was estimated that the average annual decrease in property values would be about \$12,500.

Comparison of Average Annual Costs and Benefits, Decommissioning vs. Rehabilitation of Dam

Item	Total Cost	Average Annual Equivalent Cost ^{1/}	Average Annual Equivalent Benefits	Net Benefits
Decommission Dam No. 2	\$1,605,300	\$65,100	\$29,300	(\$35,800)
Upgrade Dam No. 2	\$6,275,400	\$255,400	\$5,700	(\$249,700)
^{1/} Amortized for 52 years @ 2.750%				

Rehabilitation Plan

Preferred Alternative

Decommissioning

- Remove the dam.
- Remove the principal/auxiliary spillway and embankment down to the valley floor and reconnect the stream channel and floodplain.
- Provide local flood protection to two downstream residences to prevent induced damages.

Rehabilitation Plan

Preferred Alternative (cont.)

- Armor the stream channel with a 10-foot bottom width to control erosion.
- Install a concrete cutoff wall at the upstream end of the stream armor to prevent downcutting and to maintain the water and sediment capacity of the small pool and Great Swamp wetlands upstream of the embankment.

Environmental Impacts of Decommissioning

- Temporary increase in particulate matter onsite during construction.
- Some alteration of the 87-acre wetland wildlife habitat upstream of the dam.
- Temporary effects to wetlands during construction.
- Mimic typical hydroperiod of a 1- to 2-year flood to minimize potential long-term impacts on flooding, frequency of saturation, and soil wetness in upstream wetlands.

Floodplain Impacts of Decommissioning

- Increase downstream 100-year floodplain by 22.4 acres.
 - on 128 parcels
 - (0.17 acres per parcel)
- Decrease upstream 100-year floodplain by 46.5 acres
 - on 29 parcels
 - (1.55 acres per parcel)

Cost of Decommissioning

- Total Project Costs = \$1,605,300
 - Federal Cost = \$1,133,100
 - Non-Federal Cost = \$472,200

Project Benefits with Decommissioning

- Rehabilitation will allow the dam to meet the NRCS requirements for a high hazard potential dam, reduce the potential for loss of life, continue protection of existing infrastructure downstream of the dam, and maintain the wetland enhancement acreage in the Great Swamp.

Additional Benefits (Cont.)

- Reduces the threat to loss of life to approximately 24 people who live and/or work downstream.
- Protects three houses and one business structure within the breach inundation zone.
- Provides protection for many vehicle occupants who utilize the six roads in the breach inundation zone with a cumulative total average daily traffic count of 15,000-19,000 vehicles.

Additional Benefits (Cont.)

- Eliminates the liability associated with the operation of a dam.
- Maintains most of the existing wetland wildlife habitat and recreational values of the impounded wetland and riparian systems.
- Retains the existing aquatic and terrestrial habitat in and around the Great Swamp.
- Leverages federal resources to install the planned works of improvement.

Conclusions

- In order to bring this dam into compliance with NRCS safety and performance standards for a high hazard dam, the preferred alternative in the rehabilitation plan is to decommission the dam and provide local flood protection for two downstream residences.
- Most of the environmental impacts are short-term (only during construction).

Overall Planning Schedule:

- Collection and Analysis of Data – June 2018
- Formulation and Evaluation of Alternatives
 - January 2019 - March 2020
- Draft Plan – June / July 2020
 - Interagency and Public Review – 30-day Period
- Final Plan Completed > September 2020
- Assuming Federal Funding for Implementation:
 - Design takes about 1.5 years
 - Construction takes about 1.5 years

Public Input

- Community input and feedback is critical throughout the rehab. planning process.
 - The plan should be comprehensive and the selected alternative aim to have minimal impact on the communities and resources near the dam.
 - As we develop the Draft Plan, we will keep you informed and solicit public participation.
-
- Stay Tuned!

Points of Contact

- DEEP Contact is Charles Lee
 - (860) 424-3716
 - Charles.Lee@ct.gov

- NRCS Contact is Kristin Walker
 - Project Engineer
 - (860) 871-4033
 - Kristin.Walker@ct.usda.gov

QUESTIONS AND COMMENTS?

Equal Opportunity Employer and Provider

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