GROUP

## Impact of EPR for Packaging on Consumer Prices

## RESA DIMINO

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## Who is Signalfire Group?

## SUPPORTING BUSINESS \& GOVERNMENT MOVING TOWARD A CIRCULAR ECONOMY



Assist in Policy Development \& Implementation


Assess Markets \& Policies to Understand Impact


Develop Strategies to Align Goals \& Compliance


Design/Assess Programs \& Pilot Implementation

## Research Question



RRS was asked by Oregon DEQ to compare the prices for consumer goods in jurisdictions with and without extended producer responsibility for packaging and printed paper (EPR for PPP) policy in place to determine if the presence of the policy correlates to higher prices paid by consumers.

## Study Methodology

## A VIRTUAL SHOPPING STUDY THAT COMPARED THE PRICE OF A RANGE OF PRODUCTS IN CANADIAN PROVINCES WITH AND WITHOUT EPR FOR PPP POLICIES.

- Identified 17 common consumer packaged goods that represent a range of material substrates, brands, and EPR fee rates. Beverages, household cleaners, and other products that might be included in other EPR or deposit programs were avoided, as they would not be subject to the relevant EPR for PPP fees.
- Identified three groups, each consisting of one community within a province with EPR for PPP and one in a province without EPR for PPP. The communities were grouped based on similar population size and geographic proximity.
- Sought out three retailers that serve each group of communities to ensure that data is not skewed based on one retailer's pricing strategy. Identified retailers that served both communities within each comparison group. For group one of the groups the team was only able to identify two online retailers serving both communities.
- "Virtual shopper" logged into the retailers' online shopping platforms using a simulated address from each target community and "shopped" for the items on the list.
- The price of each item was recorded before taxes and the data was analyzed to determine whether there was correlation between EPR policy and price.


## Study Methodology (continued)

While not every retailer carried every item sought, this methodology generated eight comparative sets of products with 238 individual consumer product prices. Since not all stores in the groups carried both products, any non-matched products were removed from the list and 118 measured data points (price differences) were calculated. With non-matched products removed, a comparative set could also be evaluated based on the uniform basket of goods from the same retailer in each of the two communities of a group.

RRS also calculated the EPR program fees paid on each of the items studied in the three jurisdictions evaluated to better understand the sum of the fees as compared to product price and to evaluate the relationship between fee rates and price differences.

## Key finding



Did not find a correlation between the existence of an EPR for PPP program and product prices, when each comparative set of stores was analyzed, or when all data points were evaluated.

## Impact of EPR for PPP on Product Pricing: Product List

| PRODUCT | BRAND | SUBSTRATE |
| :--- | :--- | :--- |
| Vlasic Pickles Zesty Dill 1 L | ConAgra | Glass |
| Classico Napoli Tomato \& Basil Sauce, 650 ml | Kraft Heinz | Glass |
| Hellman's Real Mayonnaise 445 mL | Unilever | PET Jar |
| Colgate Total Mouthwash 1 L | Colgate Palmolive | PET Bottle |
| Folgers Classic Roast 920 g | HD Smuckers | HDPE Tub Bottle |
| Aveeno Body Wash 354 ml | Johnson \& Johnson | Multi-laminate |
| M\&M's (stand up pouch) 330 g | M\&M Mars | Multi-laminate |
| Lay's Classic Potato Chip 235 g | PepsiCo | Carton |
| Campbell's Chicken Broth 900 ml | Campbells | Boxboard / Bag |
| Honey Bunches of Oats, Almonds 41 g | Post | Boxboard / Bag |
| Cinnamon Toast Crunch 591 g | General Mills | Multi-Material |
| Philadelphia Cream Cheese (foil + box) 250 g | Mondelez / Kraft Heinz | Multi-Material |
| Pringles Sour Cream and Onion 156 g | Kellogg | Polycoat Paper Tub |
| Haagen-Dazs vanilla 500 mL | Nestle | Steel Can |
| Amy's Minestrone soup 398 mL | Amy's | Aluminum Can |
| Fancy Feast (individual can) Beef 85 g | Nestle | Polypropylene Tub |
| Earth Balance Butter 425 g | GFA Brands |  |

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## Impact of EPR for PPP on Product Pricing: Comparison Sets

## COMMUNITY COMPARISONS

|  | No EPR for PPP | EPR for PPP | Retailers |
| :--- | :--- | :--- | :--- |
| Group 1 | Calgary | Vancouver | - Walmart <br> •Safeway <br> - Loblaw |
| Group 2 | Edmonton | Winnipeg | - Walmart <br> - Real Canadian Super Store <br> - Save-on-Foods |
| Group 3 | Halifax | Quebec City | - Walmart <br> - Wholesale Club |

## Impact of EPR for PPP on Product Pricing: Outcomes

Percent Price Difference in Overall Basket of Goods


## Impact of EPR for PPP on Product Pricing: Outcomes

|  | Number of <br> products | $\%$ |
| :--- | :---: | :---: |
| Prices equal in communities <br> studied | 90 | $76 \%$ |
| Higher price in communities in <br> provinces without EPR for PPP | 18 | $15 \%$ |
| Higher price in communities in <br> provinces with EPR for PPP | 10 | $9 \%$ |
| Total | 118 | $100 \%$ |



- Prices equal in communities studied
- Higher price in communities in provinces without EPR for PPP
- Higher price in communities in provinces with EPR for PPP


## Impact of EPR for PPP on Product Pricing: Outcomes

EPR FEE VS. PRICE DIFFERENCE


## EPR fees average much less than 1 percent of the product price

| Product | BC |  |  | Quebec |  |  | Manitoba |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Avg Price | Fee / Item | \% of Price | Avg Price | Fee / Item | \% of Price | Avg Price | Fee / Item | \% of Price |
| Earth Balance Butter | \$ 7.27 | \$ 0.02 | 0.28\% | \$ 4.97 | \$ 0.01 | 0.10\% | \$ 6.15 | \$ 0.01 | 0.15\% |
| Hellman's Mayo | \$ 4.85 | \$ 0.04 | 0.75\% | \$ 4.22 | \$ 0.01 | 0.28\% | \$ 4.48 | \$ 0.02 | 0.48\% |
| Vlasic Zesty Dill Pickles | \$ 3.88 | \$ 0.07 | 1.73\% | \$ 2.97 | \$ 0.07 | 2.28\% | \$ 3.64 | \$ 0.02 | 0.54\% |
| Amy's Minestrone Soup | \$ 3.98 | \$ 0.02 | 0.44\% | \$ 3.97 | \$ 0.01 | 0.25\% | \$ 3.91 | \$ 0.01 | 0.27\% |
| Fancy Feast | \$ 0.82 | \$ 0.01 | 0.65\% | \$ 0.74 | \$ 0.00 | 0.23\% | \$ 0.73 | \$ -. 0007 | -0.10\% |
| Pringles | \$ 2.72 | \$ 0.04 | 1.41\% | \$ 2.01 | \$ 0.01 | 0.65\% | \$ 2.71 | \$ 0.03 | 1.17\% |
| Haagen-Dazs Vanilla Ice Cream | \$ 6.59 | \$ 0.02 | 0.27\% | \$ 6.47 | \$ 0.01 | 0.09\% | \$ 5.98 | \$ 0.02 | 0.25\% |
| Honey Bunches of Oats | \$ 5.02 | \$ 0.03 | 0.63\% | \$ 4.67 | \$ 0.02 | 0.35\% | \$ 4.75 | \$ 0.02 | 0.51\% |
| Classico Pasta Sauce | \$ 4.18 | \$ 0.06 | 1.38\% | \$ 3.27 | \$ 0.06 | 1.79\% | \$ 3.15 | \$ 0.02 | 0.54\% |
| Cinnamon Toast Crunch | \$ 7.00 | \$ 0.05 | 0.70\% | \$ 5.72 | \$ 0.03 | 0.44\% | \$ 6.05 | \$ 0.04 | 0.62\% |
| Colgate Total Mouthwash 1L | \$ 6.73 | \$ 0.05 | 0.77\% | \$ 5.97 | \$ 0.02 | 0.30\% | \$ 7.15 | \$ 0.03 | 0.40\% |
| Campbell's Chicken Broth | \$ 2.46 | \$ 0.03 | 1.15\% | \$ 1.94 | \$ 0.01 | 0.41\% | \$ 2.11 | \$ 0.02 | 1.09\% |
| Philadelphia Cream Cheese | \$ 4.61 | \$ 0.01 | 0.27\% | \$ 4.17 | \$ 0.01 | 0.14\% | \$ 4.48 | \$ 0.01 | 0.15\% |
| M\&M's | \$ 7.23 | \$ 0.01 | 0.11\% | \$ 6.97 | \$ 0.00 | 0.04\% | \$ 7.91 | \$ 0.00 | 0.04\% |
| Folgers Classic Roast | \$ 11.02 | \$ 0.12 | 1.05\% | \$ 9.71 | \$ 0.04 | 0.41\% | \$ 8.80 | \$ 0.07 | 0.81\% |
| Aveeno Body Wash | \$ 7.97 | \$ 0.05 | 0.64\% | \$ 7.97 | \$ 0.01 | 0.10\% | \$ 8.75 | \$ 0.03 | 0.38\% |
| Lay's Classic Potato Chip | \$ 3.33 | \$ 0.01 | 0.34\% | \$ 3.17 | \$ 0.00 | 0.12\% | \$ 3.14 | \$ 0.00 | 0.13\% |
| AVERAGE |  | \$ 0.04 | 0.74\% |  | \$ 0.02 | 0.47\% |  | \$ 0.02 | 0.44\% |

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## Reconciling OR DEQ study with modeled cost impact studies

## WHEN MODELING COST IMPACTS, IT'S ALL ABOUT THE ASSUMPTIONS!

As you evaluate studies of modeled cost impacts, consider that:

- EPR does not mean "recycle at all costs"
- EPR fees are a compliance cost, not a manufacturing cost subject to a multiplier
- Assumptions should be explicitly shared and transparent
- Methodology should be clear and appropriate to the research question

OR DEQ study was not modeled; it analyzed empirical data on real products in the marketplace. The outcome of this study was unable to support a claim that EPR leads to higher prices.
Studies in the UK and Europe have found an economic benefit when EPR for packaging is implemented


## Closing thoughts

There are many variables that impact the cost to deliver consumer packaged goods - labor rates, energy costs, distance to distribution centers, vertical integration supply chain... and of course policy

Definitively isolating the impact of each of these costs on the price of consumer products is complex, and may be impossible

OR DEQ study results suggest that these costs are not a significant driver of product price

If models that predict substantial increase in consumer prices were accurate, the OR DEQ study would have found demonstrably higher prices in jurisdictions with EPR as compared to those without.

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