Atlantic States Marine Fisheries Commission

DRAFT ADDENDUM XXV TO AMENDMENT 3 TO THE AMERICAN LOBSTER FISHERY MANAGEMENT PLAN

RESPONSE TO SOUTHERN NEW ENGLAND STOCK DECLINE



This draft document was developed for Management Board review and discussion during the October 2016 Lobster Board meeting. This document is not intended to solicit public comment as part of the Commission/State formal public input process. However, comments on this draft document may be given at the appropriate time on the agenda during the scheduled meeting. Also, if approved, a public comment period will be established to solicit input on the issues contained in the document.

ASMFC Vision Statement: Sustainable Managing Atlantic Coastal Fisheries

October 2016

Public Comment Process and Proposed Timeline

In May 2016, the American Lobster Management Board initiated Draft Addendum XXV to address continued stock declines in Southern New England. In August 2016, the Board identified a management goal for the Southern New England stock as well as management targets for development in this addendum. This draft addendum presents background on the Atlantic States Marine Fisheries Commission's management of lobster, the addendum process and timeline, a statement of the problem, and potential management measures for public consideration and comment.

The public is encouraged to submit comments regarding the proposed management options in this document at any time during the addendum process. The final date comments will be accepted is **Month, Day 201X at 5:00 p.m**. **EST.** Comments may be submitted by mail, email, or fax. If you have any questions or would like to submit comment, please use the contact information below.

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Draft Addendum XXV)

August- October 2016

Draft Addendum for Public Comment Developed

October 2016

Board Reviews Draft and Makes Any Necessary Changes

Public Comment Period

January 2017

Management Board Review, Selection of Management Measures and Final Approval

Executive Summary

The Southern New England (SNE) lobster stock is at record low abundance and is experiencing recruitment failure (ASMFC, 2015). This poor stock condition is the result of environmental factors and continued fishing mortality (ASMFC, 2015). As an initial management response, the American Lobster Management Board initiated this draft addendum to consider increasing egg production in SNE by 20% to 60%. This addendum focuses on increases in egg production so that, if environmental conditions become favorable, the SNE stock can benefit from a strong recruitment year. The addendum also considers whether these management measures should be applied to the entire extent of Lobster Conservation Management Area (LCMA) 3, which includes portions of the SNE and Gulf of Maine/Georges Bank stocks, or just the SNE portion of LCMA 3.

To respond to the Board's objective to increase egg production, the Plan Development Team (PDT) evaluated multiple management tools, including: gauge size changes, trap reductions, season closures, trip limits, v-notching, culls, and the potential to standardize regulations. In their evaluation of these various management tools, the PDT analyzed not only the ability to achieve the specified management targets but also the ability to effectively monitor, administer, and enforce selected management tools.

This draft Addendum includes two issues. The first proposes four management options to increase egg production, including a 0% increase in egg production (status quo), a 20% increase in egg production, a 40% increase in egg production, and a 60% increase in egg production. The second issue asks where in LCMA 3 these management measures should apply.

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1.0 Introduction

The Atlantic States Marine Fisheries Commission (ASMFC) has coordinated the interstate management of American lobster (*Homarus americanus*) from 0-3 miles offshore since 1996. American lobster is currently managed under Amendment 3 and Addenda I-XXIV to the Fishery Management Plan (FMP). Management authority in the Exclusive Economic Zone (EEZ) from 3-200 miles from shore lies with NOAA Fisheries. The management unit includes all coastal migratory stocks between Maine and Virginia. Within the management unit there are two lobster stocks and seven management areas. The Southern New England (SNE) stock (subject of this draft addendum) includes all or part of five of the seven Lobster Conservation Management Areas (LCMAs) (Appendix 1). There are eight states (Massachusetts to Virginia) which regulate American lobster in state waters of the SNE stock, as well as regulate the landings of lobster in state ports.

The Board initiated Draft Addendum XXV to respond to continued stock declines in SNE. The 2015 Benchmark Stock Assessment found abundance, spawning stock biomass (SSB), and recruitment are all at historic low levels in SNE. The stock was deemed depleted as the current reference abundance of 10 million lobsters is well below the management threshold of 24 million lobsters. As a result, the Board directed the Plan Development Team (PDT) to draft an addendum to address the poor condition of the SNE stock by increasing egg production and decreasing fishing mortality.

The principle challenge facing the SNE stock is the increase in natural mortality, primarily due to climate change and predation. Specifically, the 2015 stock assessment showed a pronounced warming trend in coastal waters, particularly in New England and Long Island Sound. These warming waters have negatively impacted the stock as they have resulted in reduced spawning and recruitment. Predation from species such as black sea-bass has further depleted the stock. Together, these challenges highlight the vital role the environment plays in the health of the American lobster population. Importantly, fishing pressure, while at an all-time low level, continues to be a significant source of mortality and a measurable factor contributing to the overall decline of the SNE stock.

Given these challenges, the Board identified the following goal for this addendum. "Recognizing the impact of climate change on the stock, the goal of Addendum XXV is to respond to the decline of the SNE stock and its decline in recruitment while preserving a functional portion of the lobster fishery in this area."

The Board tasked the TC and the PDT to analyze whether the above goal could be met by increasing SNE stock egg production. The Board identified three alternative egg production targets for analysis: increasing egg production by 20 %; 40%; and 60%. The Board asked the TC to determine what impacts the different targets would have on the

stock and asked the PDT to develop potential measures for each alternative. A 0% increase was also analyzed to provide a baseline, no-action context to assist in decision-making. The Board is pursuing increases in egg production so that, if environmental conditions become favorable in SNE, there will be enough eggs in the water to produce a successful and impactful recruitment event.

This addendum is intended to be an initial response to the most recent stock assessment. The 2015 Stock Assessment clearly stated climate change is impacting the SNE fishery in a profoundly negative way. While the Board recognizes serious and impactful management actions are needed to preserve the SNE stock, they also recognize questions regarding the full impacts of climate change still remain, especially in regards to the success of recruitment offshore. As a result, the Board agreed to take quick and decisive action while preserving a portion of the fishery. The Board will continue to monitor the stock and fishery in order to determine the next appropriate course of action. All management tools remain available for future consideration.

2.0. Overview

2.1 Statement of the Problem

The 2015 Benchmark Stock Assessment found the SNE stock to be depleted, with record low abundance and recruitment failure. This poor stock condition can be attributed to many factors including changing environmental conditions and continued fishing mortality. In response, the Board initiated Draft Addendum XXV with the goal of preserving a functional portion of the SNE lobster fishery while addressing the poor stock condition. The measures in this addendum are intended to increase egg production so that, if environmental factors improve, the stock can benefit from a successful recruitment event. This addendum is an initial response to the most recent stock assessment and may be followed by other management measures.

2.2 Resource Issues

Results of the 2015 Benchmark Stock Assessment show continued declines and poor stock conditions in SNE. The assessment highlights that abundance, SSB, and recruitment are all at historic low levels for the model time-series (1982-2013). Model-free indicators corroborate these findings as spawning stock abundance, a measure of the reproductively mature portion of the population, is below the 25th percentile in six of the eight surveys from 2008-2013 (Appendix 2). Furthermore, the distribution of lobsters inshore has contracted as the survey encounter rate is negative in all six inshore indices over the 2008-2013 time period. Overall, the assessment concludes the SNE stock is depleted as the 2011-2013 reference abundance, which is defined as the number of lobsters 78+ mm carapace length on January 1 plus the number that will molt and recruit to the 78+ carapace length group during the year, is significantly below the threshold (Table 1).

Table 1. Current (2011-2013) reference estimates for each stock as well as the target and threshold levels for abundance and effective exploitation. The reference abundance is used to determine a depleted status while effective exploitation is used to determine an overfishing status.

| | | GOM/GBK | SNE |
|---------------------------|---------------------|---------|------|
| Abundansa | 2011-2013 Reference | 248 | 10 |
| Abundance (millions) | Threshold | 66 | 24 |
| (millions) | Target | 107 | 32 |
| Fff ation | 2011-2013 Reference | 0.48 | 0.27 |
| Effective Exploitation | Threshold | 0.50 | 0.41 |
| Exploitation | Target | 0.46 | 0.37 |

One of the largest indicators of poor stock condition in SNE has been the marked decline in recruitment, or the number of lobsters surviving to enter the fishery. Indices suggest the stock is in recruitment failure as, since 2011, all larval indices have been below the 25th percentile. Model-free indicators show similar trends as all four young-of-year indices, which measure the abundance of age 0 lobsters, are below the median (Appendix 2). In 2015, the young-of-year index in Massachusetts hit zero (Appendix 2). This is concerning as it means the number of young lobsters which have yet to recruit into the fishery is low and the stock may experience further declines.

Furthermore, analysis by the TC shows spawning-stock biomass (SSB) and recruitment may be decoupled. Figure 1 shows the relationship between SSB and recruitment from 1979 to 2011. Overall, the plot indicates a positive relationship such that there are more lobsters entering the fishery when the reproductive portion of the population is larger; however, over the last decade, this relationship has decoupled, with recruitment declining and SSB remaining steady. This suggests depensatory mechanisms may be at play in SNE, such that recruitment drops to very low levels well before SSB reaches zero. Low recruitment levels may be the result of reduced mating success, environmentally-mediated changes in survivorship, and/or increased predation. Figure 1 also shows the wide range of recruitment which can be produced from a single level of SSB, even when stock abundance was high in the early 1990's. This is important to note as management action seeking to increase SSB and egg production can result in a wide range of recruitment.

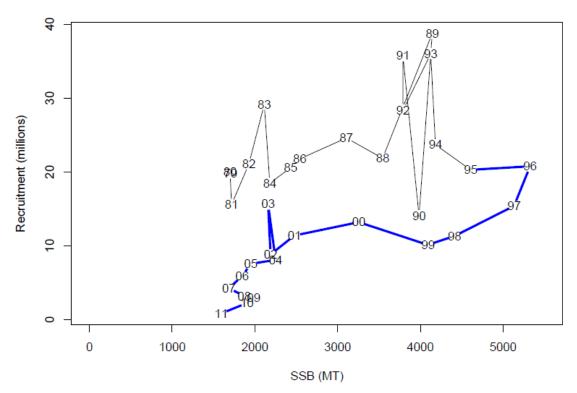


Figure 1: The relationship between model-based spawning stock biomass and recruits from 1979 to 2011. The blue line denotes the trajectory from 1995 – 2011 (recruiting to the model from 1998 to 2014).

There are several contributors to the poor stock condition in SNE, including an increase in natural mortality and continued fishing pressure. Climate change has had a significant impact on the stock as lobster physiology is intricately tied to water temperatures. Not only does water temperature impact when lobster eggs hatch but it also has a direct effect on larval survivorship as waters which are too cold (<10°C) or too warm (>22°C) increase mortality.¹ Adult lobsters also are impacted by warming waters as recent laboratory studies suggest lobsters have a threshold of ~20.5°C, above which lobsters experience significant stress.² Unfortunately, ocean temperatures, particularly inshore, have been rising. Data from Buzzards Bay, MA and Long Island Sound show the number of days above 20°C has markedly increased since 1997 (Appendix 3). These warming waters have increased the natural mortality of the stock. Predation also has an significant impact on the species. Lobsters, especially juveniles, are an important source of food for many finfish species including Atlantic cod, spiny dogfish, black seabass and skate. When populations of these species increase, pressure on the lobster stock increases.

In conjunction with the increase in natural mortality, continued fishing pressure has furthered the decline of the SNE stock. As the stock has decreased to record low

¹ MacKenzie, 1988.

² Powers et al., 2004.

abundance, effort and landings in the SNE fishery have likewise declined. This is in response to not only the low abundance but also recently implemented regulations and the higher costs of fuel and bait. Importantly, while the 2015 Stock Assessment did not conclude overfishing is occurring, fishing mortality is still the primary contributor to the stock's mortality. Work by the TC shows that, even when accounting for the recent increases in natural mortality, fishing mortality is removing roughly twice as much SSB from the population annually than natural mortality (Figure 2). This suggests that, in the face of climate change and increases in predation, management action can still have real effects on spawning stock abundance and egg production. Importantly, favorable environmental conditions will be needed to translate this increase in egg production into a successful recruitment event. This is highlighted in Figures 1 and 2 as, while the proportion of SSB surviving in SNE has generally increased since 2000, recruitment has markedly declined.

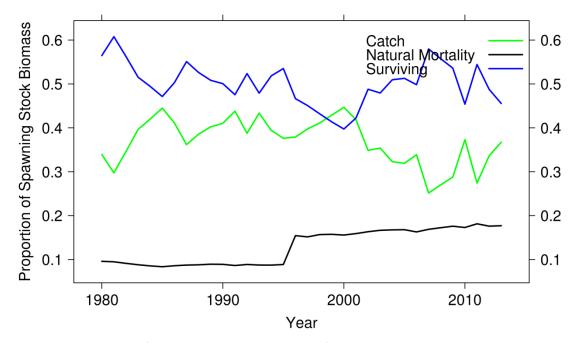


Figure 2: Proportion of SSB surviving or removed by fishing and natural mortality annually.

In an attempt to understand the extent of management action needed to improve stock conditions, the Board directed the TC to model future lobster abundance under various levels of fishing mortality and natural mortality. Results of these stock projections concluded a 75% to 90% reduction in fishing mortality would be needed to stabilize the stock under current natural mortality conditions (Appendix 4); should natural mortality increase, greater reductions in fishing mortality would be needed. The projections also showed that without management action, stock conditions would be expected to deteriorate and reference abundance could decline by 50%. These results highlight the poor condition of the stock and the need for impactful management action.

2.3 Fishery Status

2.3.1 Commercial Fishery

The SNE fishery is carried out by fishermen from the states of Massachusetts, Rhode Island, Connecticut, New York and New Jersey, with smaller contributions from the states of Delaware, Maryland, and Virginia. This fleet is comprised of small vessels (22' to 42') which make day trips in nearshore waters (less than 12 miles) as well as larger boats (55' to 75') which make multi-day trips to the canyons along the continental shelf. The SNE fishery is executed in LCMAs 2, 4, 5, and 6 as well as the western portion of LCMA 3.

The SNE fishery has experienced a noticeable contraction in effort and landings over the last decade (Table 2). Landings in the 1980's steadily rose from 4.06 million pounds in 1981 to over 13 million pounds in 1989. Landings continued to rise in the 1990's, peaking at 21.9 million pounds in 1997. 43% of these landings were from New York, followed by Rhode Island (28%), Connecticut (16%), and Massachusetts (12%). Starting in the early 2000's, landings began to precipitously decline. In 2004, landings (5.48 million pounds) were less than half of what they were four years earlier in 2000 (13.39 million pounds). This trajectory continued such that landings in 2015 were 3.5 million pounds. Rhode Island was the largest contributor of landings (55%) followed by Massachusetts (22%). This large decline in harvest is likely the result of a declining stock size, attrition in the fishery, regulatory changes, and substantial increases in operating costs in the fishery associated with fuel and bait. Interestingly, despite the decrease in overall fishing effort, those who remain in the fishery have experienced increasing catch rates. The TC discussed this trend in their February 2016 presentation to the Board and highlighted that this is due to high attrition in the lobster fleet which has resulted in fewer fishermen concentrating their effort on the remaining aggregations of lobster in SNE.

In conjunction with the decrease in landings, the number of active permit holders has also decreased (Table 3). In 1990, there were 341 active permits in Massachusetts and 994 active permits in New York. Only 24 years later, these numbers decreased by 45% and 60%, respectively, with 190 active permits in Massachusetts and 309 active permits in New York. Similar trends can be seen in the other states as from 2007-2014, the number of active traps in Rhode Island decreased 50% and in Connecticut they decreased 60%. Today there are only 750 active permits in the SNE lobster fishery.

Data on the number of traps fished in Massachusetts, Rhode Island, Connecticut, and New York also matches the trends seen in landings (Table 4). In 1990, the number of active traps fished in Massachusetts, Connecticut and New York was 291,632 and this quickly rose to 443,833 by 1995. The number of traps fished peaked in 1998, just one year after landings peaked, at 588,422 traps. At this time, 59% of traps were from New York. Since then, the number of active traps has dramatically declined. In 2013, only 151,970 traps were fished with New York seeing the largest decline, comprising only

14% of active traps fished. Rhode Island fishermen contributed the largest number of traps fished in 2013 at 42%.

Table 5 shows the current trap allocations in the LCMAs 2, 3, 4, 5, and 6. The greatest number of traps are allocated in LCMA 2, 3 and 6; however; a large portion of traps in LCMA 6 are not actively fished. This is corroborated by data showing the harvest of lobster from each LCMA (Table 6) as LCMA 6 has the second lowest landings in the SNE fishery. Roughly two-thirds of landings in 2012 came from the LCMA 3, followed by LCMA 4 and LCMA 2. The lowest landings are from LCMA 5, which also the fewest traps allocated to its waters.

Table 2. SNE landings, in pounds, by state from 1981 to 2015.

| Year | MA | n pounds, by st | СТ | NY | NJ & South | Total |
|------|-----------|-----------------|-----------|-----------|------------|------------|
| 1981 | 952,396 | 749,571 | 806,891 | 835,551 | 714,297 | 4,058,705 |
| 1982 | 1,161,835 | 1,737,241 | 879,643 | 1,119,947 | 1,007,511 | 5,906,177 |
| 1983 | 1,340,409 | 3,236,382 | 1,653,465 | 1,208,132 | 912,713 | 8,351,101 |
| 1984 | 1,494,732 | 3,611,168 | 1,796,765 | 1,307,340 | 1,168,449 | 9,378,453 |
| 1985 | 1,276,475 | 3,509,755 | 1,380,092 | 1,241,201 | 1,322,772 | 8,730,295 |
| 1986 | 1,300,726 | 4,310,032 | 1,254,429 | 1,417,571 | 1,382,297 | 9,665,054 |
| 1987 | 1,274,270 | 4,241,689 | 1,571,894 | 1,146,402 | 1,591,736 | 9,825,991 |
| 1988 | 1,384,501 | 3,897,768 | 1,922,429 | 1,571,894 | 1,699,762 | 10,476,354 |
| 1989 | 1,485,914 | 4,989,055 | 2,076,752 | 2,345,716 | 2,198,006 | 13,095,443 |
| 1990 | 2,004,000 | 6,382,375 | 2,645,544 | 3,414,956 | 2,350,125 | 16,797,000 |
| 1991 | 2,059,115 | 5,998,771 | 2,674,204 | 3,128,356 | 1,761,491 | 15,621,937 |
| 1992 | 1,792,356 | 5,502,732 | 2,533,108 | 2,652,158 | 1,263,247 | 13,743,601 |
| 1993 | 1,913,610 | 5,509,345 | 2,175,960 | 2,667,590 | 981,056 | 13,247,562 |
| 1994 | 2,158,323 | 6,078,137 | 2,147,300 | 3,955,088 | 597,452 | 14,936,301 |
| 1995 | 2,160,528 | 5,628,395 | 2,541,927 | 6,653,543 | 663,591 | 17,647,983 |
| 1996 | 2,151,709 | 5,557,847 | 2,888,052 | 9,409,318 | 690,046 | 20,696,973 |
| 1997 | 2,574,996 | 6,086,956 | 3,467,867 | 8,878,005 | 895,076 | 21,902,900 |
| 1998 | 2,420,673 | 5,897,359 | 3,712,580 | 7,896,949 | 745,162 | 20,672,722 |
| 1999 | 2,180,369 | 7,656,645 | 2,594,838 | 6,452,923 | 985,465 | 19,870,240 |
| 2000 | 1,629,214 | 6,483,787 | 1,386,706 | 2,883,643 | 1,005,307 | 13,388,657 |
| 2001 | 1,649,056 | 4,179,960 | 1,322,772 | 2,052,501 | 641,544 | 9,845,833 |
| 2002 | 1,653,465 | 3,600,144 | 1,062,627 | 1,439,617 | 293,214 | 8,049,068 |
| 2003 | 1,025,148 | 2,742,547 | 668,000 | 945,782 | 249,122 | 5,630,599 |
| 2004 | 989,874 | 2,250,917 | 639,340 | 1,170,653 | 425,492 | 5,476,276 |
| 2005 | 1,117,742 | 3,068,831 | 712,092 | 1,225,769 | 436,515 | 6,560,949 |
| 2006 | 1,199,313 | 2,769,003 | 789,254 | 1,300,726 | 529,109 | 6,587,405 |
| 2007 | 850,983 | 2,321,465 | 544,541 | 888,462 | 760,594 | 5,366,045 |
| 2008 | 751,775 | 2,707,273 | 416,673 | 705,478 | 800,277 | 5,381,477 |
| 2009 | 888,462 | 2,334,693 | 410,059 | 729,729 | 855,393 | 5,218,336 |
| 2010 | 762,799 | 2,231,075 | 432,106 | 811,300 | 806,891 | 5,044,171 |
| 2011 | 548,950 | 1,604,963 | 196,211 | 343,921 | 751,775 | 3,445,821 |
| 2012 | 637,135 | 1,845,267 | 240,304 | 275,578 | 992,079 | 3,990,362 |
| 2013 | 696,660 | 1,618,191 | 127,868 | 246,917 | 791,459 | 3,481,095 |
| 2014 | 727,525 | 1,807,788 | 141,096 | 216,053 | 619,542 | 3,512,004 |
| 2015 | 771,617 | 1,966,521 | 156,528 | 145,505 | 505,982 | 3,546,153 |

Table 3. The number of active permits (MA, RI, CT, NJ, DE, MD) or total permits (NY) in the SNE stock.

| | MA | RI | СТ | NY | NJ | DE | MD | Total |
|------|-----|-----|-----|------|----|----|----|-------|
| 1990 | 341 | | | 994 | | | | 1335 |
| 1991 | 320 | | | 1067 | | | | 1387 |
| 1992 | 309 | | | 1171 | | | | 1480 |
| 1993 | 350 | | | 1211 | | | | 1561 |
| 1994 | 405 | | | 1265 | | | | 1670 |
| 1995 | 397 | | 365 | 995 | | | | 1757 |
| 1996 | 377 | | 322 | 932 | 42 | | 12 | 1685 |
| 1997 | 392 | | 305 | 888 | 42 | | 15 | 1642 |
| 1998 | 399 | | 311 | 761 | 40 | | 12 | 1523 |
| 1999 | 405 | | 299 | 746 | 41 | | 11 | 1502 |
| 2000 | 365 | | 245 | 657 | 53 | | 10 | 1330 |
| 2001 | 347 | | 234 | 600 | 54 | | 10 | 1245 |
| 2002 | 378 | | 210 | 554 | 46 | | 10 | 1198 |
| 2003 | 324 | | 167 | 507 | 34 | 7 | 8 | 1047 |
| 2004 | 290 | | 177 | 477 | 35 | 7 | 9 | 995 |
| 2005 | 264 | | 179 | 458 | 27 | 3 | 7 | 938 |
| 2006 | 276 | | 220 | 428 | 27 | 5 | 7 | 963 |
| 2007 | 285 | 304 | 195 | 412 | 31 | 5 | 8 | 1240 |
| 2008 | 238 | 288 | 162 | 384 | 30 | 5 | 7 | 1114 |
| 2009 | 228 | 267 | 139 | 375 | 33 | 3 | 7 | 1052 |
| 2010 | 218 | 269 | 129 | 360 | 30 | 3 | 7 | 1016 |
| 2011 | 219 | 216 | 98 | 344 | 30 | 2 | 5 | 914 |
| 2012 | 209 | 195 | 80 | 334 | 29 | 1 | 6 | 854 |
| 2013 | 198 | 163 | 59 | 326 | 29 | 1 | 5 | 781 |
| 2014 | 190 | 156 | 57 | 309 | 29 | 3 | 6 | 750 |

Table 4. Number of traps reported fished by state in the SNE stock unit. (Source: 2015 Stock Assessment)

| Year | Massachusetts | Rhode Island | Connecticut | New York | Total |
|------|---------------|--------------|-------------|----------|---------|
| 1981 | 41,395 | NA | | 48,295 | 89,690 |
| 1982 | 44,123 | NA | | 43,977 | 88,100 |
| 1983 | 46,303 | NA | | 59,808 | 106,111 |
| 1984 | 49,072 | NA | 66,709 | 77,599 | 193,380 |
| 1985 | 55,954 | NA | 65,262 | 88,332 | 209,548 |
| 1986 | 59,156 | NA | 65,826 | 77,429 | 202,411 |
| 1987 | 63,518 | NA | 70,646 | 76,729 | 210,893 |
| 1988 | 63,610 | NA | 79,154 | 101,790 | 244,554 |
| 1989 | 62,700 | NA | 83,915 | 143,320 | 289,935 |
| 1990 | 53,768 | NA | 100,360 | 137,504 | 291,632 |
| 1991 | 59,922 | NA | 101,290 | 155,276 | 316,488 |
| 1992 | 58,406 | NA | 107,668 | 187,661 | 353,735 |
| 1993 | 62,615 | NA | 115,224 | 237,117 | 414,956 |
| 1994 | 71,472 | NA | 110,805 | 269,419 | 451,696 |
| 1995 | 71,269 | NA | 119,983 | 252,581 | 443,833 |
| 1996 | 71,830 | NA | 130,360 | 314,297 | 516,487 |
| 1997 | 76,717 | NA | 133,770 | 335,860 | 546,347 |
| 1998 | 83,166 | NA | 158,527 | 346,729 | 588,422 |
| 1999 | 83,394 | NA | 162,149 | 332,323 | 577,865 |
| 2000 | 68,162 | NA | 122,386 | 212,767 | 403,314 |
| 2001 | 65,225 | 173,133 | 121,501 | 191,853 | 551,712 |
| 2002 | 78,965 | 152,021 | 117,731 | 157,747 | 506,464 |
| 2003 | 63,444 | 133,687 | 85,048 | 101,207 | 383,386 |
| 2004 | 55,191 | 128,081 | 84,071 | 102,351 | 369,694 |
| 2005 | 47,779 | 117,610 | 83,946 | 85,817 | 335,152 |
| 2006 | 52,990 | 120,242 | 90,421 | 89,301 | 352,954 |
| 2007 | 49,722 | 130,556 | 81,792 | 92,368 | 354,438 |
| 2008 | 42,934 | 104,440 | 56,355 | 90,909 | 294,638 |
| 2009 | 40,237 | 105,414 | 63,824 | 51,173 | 260,648 |
| 2010 | 48,558 | 111,509 | 53,516 | 70,350 | 283,933 |
| 2011 | 58,783 | 78,849 | 39,518 | 49,779 | 226,929 |
| 2012 | 54,102 | 76,826 | 29,353 | 29,678 | 189,959 |
| 2013 | 49,319 | 63,089 | 18,435 | 21,127 | 151,970 |

Table 5: Current trap allocations by LCMA in the SNE stock. LCMA 3 includes traps fished in both the SNE stock and the Gulf of Maine/Georges Bank stock.

| | LCMA 2 | LCMA 3 | LCMA 4 | LCMA 5 | LCMA 6 |
|----|--------|--------|--------|--------|---------|
| MA | 33,377 | 49,040 | 1,100 | | |
| RI | 59,789 | 41,288 | 2,424 | | |
| СТ | 4,163 | 652 | 2,725 | | 139,186 |
| NY | 1,141 | 2285 | 11,075 | 600 | 111,108 |
| NJ | 940 | 12,155 | 6,530 | 3,154 | |
| DE | | | | 4,530 | |
| MD | | | | 4,000 | |
| VA | | | | 1,200 | |

Table 6. Estimated lobster landings (in pounds) by LCMA.

| Year | LCMA 2 | LCMA 3 | LCMA 4 | LCMA 5 | LCMA 6 |
|------|-----------|-----------|-----------|---------|------------|
| 1982 | 1,656,479 | 2,135,954 | 622,674 | 99,093 | 1,359,058 |
| 1983 | 2,958,366 | 2,258,492 | 633,254 | 71,804 | 2,428,633 |
| 1984 | 2,978,985 | 2,765,512 | 795,180 | 135,652 | 2,704,070 |
| 1985 | 2,992,330 | 2,330,628 | 964,043 | 170,998 | 2,273,337 |
| 1986 | 3,081,903 | 3,009,509 | 1,084,282 | 125,969 | 2,362,128 |
| 1987 | 3,219,900 | 2,655,725 | 1,473,841 | 98,486 | 2,378,765 |
| 1988 | 3,259,336 | 2,269,480 | 1,666,439 | 85,142 | 3,195,208 |
| 1989 | 4,175,114 | 2,845,444 | 2,232,935 | 106,126 | 3,735,250 |
| 1990 | 4,374,062 | 5,253,653 | 2,431,198 | 237,410 | 4,250,654 |
| 1991 | 4,140,145 | 4,811,267 | 2,096,138 | 115,020 | 4,393,986 |
| 1992 | 3,795,367 | 4,023,295 | 1,448,866 | 77,854 | 4,362,551 |
| 1993 | 3,772,494 | 3,776,113 | 1,597,447 | 89,495 | 3,968,663 |
| 1994 | 5,602,507 | 3,030,046 | 554,367 | 26,013 | 5,738,398 |
| 1995 | 4,960,453 | 2,661,176 | 962,077 | 45,054 | 8,564,325 |
| 1996 | 4,880,328 | 2,610,223 | 978,376 | 52,758 | 11,705,439 |
| 1997 | 5,324,775 | 3,183,034 | 1,162,862 | 36,623 | 11,650,701 |
| 1998 | 5,273,463 | 2,724,429 | 1,534,067 | 41,963 | 10,575,143 |
| 1999 | 6,938,658 | 3,195,423 | 1,346,509 | 77,621 | 8,331,142 |
| 2000 | 5,651,160 | 2,673,111 | 1,123,486 | 53,364 | 3,802,880 |
| 2001 | 3,862,054 | 2,053,831 | 762,408 | 55,537 | 3,013,551 |
| 2002 | 3,445,004 | 1,899,923 | 442,425 | 14,838 | 2,230,869 |
| 2003 | 1,110,534 | 2,519,713 | 423,583 | 17,394 | 1,448,011 |
| 2004 | 1,184,942 | 2,014,702 | 480,203 | 93,270 | 1,534,130 |
| 2005 | 1,464,433 | 1,800,406 | 457,275 | 54,181 | 1,673,396 |
| 2006 | 1,853,505 | 1,983,721 | 516,130 | 59,928 | 1,840,308 |
| 2007 | 1,430,836 | 1,494,830 | 617,978 | 56,866 | 1,263,648 |
| 2008 | 1,168,921 | 1,918,429 | 440,108 | 322,916 | 920,951 |
| 2009 | 1,051,241 | 2,227,432 | 488,792 | 308,212 | 896,594 |
| 2010 | 1,022,528 | 2,135,008 | 522,037 | 184,409 | 966,505 |
| 2011 | 730,889 | 1,954,052 | 488,977 | 148,587 | 306,079 |
| 2012 | 627,051 | 2,003,412 | 782,684 | 154,455 | 286,215 |

^{*}To separate landings by LCMA, NMFS statistical areas are placed into a single LCMA.

One of the largest changes over the last decade in the fishery has been the transition from primarily inshore to primarily offshore. In 1982, 64% of landings in SNE were from the inshore portion of the stock. This increased to 87% in 1998 as landings quickly grew in the fishery. However, declines in the stock, particularly inshore, have led the fishery to be primarily executed offshore. Figure 3 shows the landings of lobster inshore and offshore. While the pounds of lobster landed inshore has declined since 1997, offshore landings have experienced less severe declines and have even stabilized over the last decade. In fact, 2011 was the first year in which a greater portion (55%) of lobster were landed offshore than inshore. This shift in the fishery can likely be explained by warming coastal waters which have caused declines in recruitment and prompted migrations of lobsters to cooler waters offshore.

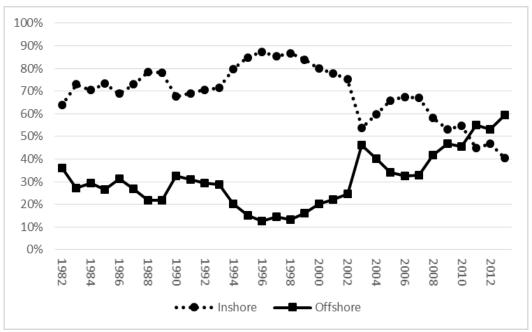


Figure 3: Percentage of landings in SNE occurring in the inshore and offshore fishery. The inshore fishery is defined as landings from statistical areas 538, 539, 611, 612, 613, 614, 621, 625, 631, and 635. The offshore fishery is defined as landings from statistical areas 533, 534, 537, 615, 616, 622, 623, 24, 626, 627, and 632.

The non-trap fishery for lobster is a small percentage of the overall SNE landings. In 2015, a total of 55,191 pounds were landed with non-trap gear. This value is an underestimate as it does not include non-trap landings from Massachusetts. Overall, landings by non-trap gear represent less than 2% of the landings in SNE.

2.3.2. Recreational Fishery

While the lobster fishery is predominately commercial, there is a small recreational fishery which harvests lobsters with pots, and in some states, by hand while diving. The states of New Hampshire, Massachusetts, Connecticut, and New York currently collect recreational information on lobster landings. In general, recreational landings are only a small percentage of the states' total landings. Average recreational harvest in Massachusetts from 2010 to 2015 was 224,932 pounds, or roughly 1.4% of the state's total harvest. New Hampshire's recreational harvest in 2015 was 7,731 pounds, representing less than 1% of total catch. In Connecticut, recreational landings have declined in conjunction with commercial landings, with the number of personal-use licenses sold in Connecticut dropping from 875 in 2009 to 163 in 2015. Recreational harvest in New York in 2015 was 2,130 pounds.

2.4 Status of Management

Lobster are currently managed under Amendment 3, and its twenty-four addenda. One of the hallmarks of Amendment 3 was the creation of seven LCMAs along the coast. These areas are intended to reflect the regional differences in the fishery and, as a

result, are permitted to have disparate management measures. The Lobster Board, the Commission's managing body for the species, is comprised of 10 states (Maine through Virginia) and the Federal Government. While ASMFC is not under the purview of the Magnuson-Stevens Act (MSA), the Federal Government, via NOAA Fisheries, supports the Commission's management of interjurisdictional fisheries. When federal support involves the implementation of management measures offshore (3-200 miles), those regulations must both be compatible with the Commission Plan and consistent with the National Standards outlined in MSA.

To date, the American lobster fishery has primarily been managed through input controls, such as trap caps and biological measures, which limit the amount of effort fishermen put into the fishery. Table 7 describes current management measures for all LCMAs which fall within SNE. All areas have had a minimum size of 3 $\frac{3}{2}$, with the exception of LCMA 3, which is at 3 $\frac{17}{32}$. All areas also have the same maximum size of 5 $\frac{3}{2}$, with the exception of LCMA 3, which is at 6 $\frac{3}{2}$. LCMAs 2, 5, and federal waters of Area 4 require v-notching of egg-bearing females; this is not required in LCMA 6, state waters of LCMA 4, or the SNE portion of LCMA 3. All areas in SNE, however, do have the same v-notch definition which requires the notch be at least an 1/8 inch deep. All areas have history-based effort control programs with LCMA 2 having the lowest trap cap set at 800 traps.

In response to the findings of the 2009 stock assessment, the Board passed several addenda aimed at reducing exploitation and scaling the size of the fishery. Addendum XVII reduced exploitation by 10% with LCMAs 2, 5, and federal waters of 4 instituting mandatory v-notching, LCMA 3 increasing the minimum gauge size by 1/32", and LCMAs 4, 5, and 6 instituting closed seasons. The Board also approved Addendum XVIII, which implemented a series of trap allocation reductions in LCMAs 2 and 3. The goal of this management action was to scale the size of the SNE fishery to the diminished size of the resource. In a subsequent phase of management action, the Board approved Addenda XXI and XXII, which modified the trap transferability rules for LCMAs 2 and 3. The intent of these addenda was to increase the flexibility for fishermen to adjust to management measures aimed at reducing latent effort through fishery consolidation. Management measures in these addenda include modifications to the single or individual ownership caps (otherwise known as trap banking) and aggregate ownership caps. These measures have not yet been implemented in Federal waters.

Table 7. 2016 LCMA specific management measures.

| Mgmt Measure | Area 1 | Area 2 | Area 3 | Area 4 | Area 5 | Area 6 | осс |
|--|----------------------------------|--|--|--|---|---|--|
| Min Gauge Size | 3 ¹ / ₄ " | 3 ³ / ₈ " | 3 ^{17/32} " | 3 ³ / ₈ " | 3 ³ / ₈ " | 3 3/8" | 3 ³ / ₈ " |
| Vent Rect. | $1^{15}/_{16} x$ $5^{3}/_{4}$ " | 2 x 5 ³ / ₄ " | $2^{1}/_{16} \times 5^{3}/_{4}$ " | 2 x 5 ³ / ₄ " | 2 x 5 ³ / ₄ " | $2 \times 5^3/_4$ " | 2 x 5 ³ / ₄ " |
| Vent Cir. | 2 ⁷ / ₁₆ " | 2 ⁵ / ₈ " | 2 11/16" | 2 ⁵ / ₈ " | 2 ⁵ / ₈ " | 2 ⁵ / ₈ " | 2 ⁵ / ₈ " |
| V-notch requirement | Mandatory for all eggers | Mandatory for all legal size eggers | Mandatory for all eggers above 42°30′ | Mandatory for all eggers in federal waters. None in state waters. | Mandatory for all eggers | None | None |
| V-Notch Definition ¹ (possession) | Zero Tolerance | ¹ / ₈ " with or w/out setal hairs ¹ | ¹ / ₈ " with or w/out setal hairs ¹ | ¹ / ₈ " with or w/out setal hairs ¹ | ¹ / ₈ " with or w/out setal hairs | ¹ / ₈ " with or w/out setal hairs ¹ | State Permitted fisherman in state waters 1/4" without setal hairs Federal Permit holders 1/8" with or w/out setal hairs1 |
| Max. Gauge (male & female) | 5" | 5 ¼" | 6 ³/4" | 5 ¼" | 5 ¼" | 5 ¼" | State Waters none Federal Waters 6 3/4" |
| Season Closure | | | | April 30- May 31 | February 1- March 31 | Sept 8- Nov 28 | February 1- April 30 |

2.5 Economic Status of Fishery

Total ex-vessel value in 2015 from the SNE lobster stock was just under \$18.5 million (Table 8). The largest contributor was Rhode Island with 57% of the total value in SNE. This was followed by Massachusetts (20.9%) and New Jersey (12.2%). While there are a number of participants in the SNE lobster fishery, a large portion of landings are harvested by a small portion of fishermen. In 2015, 57% of fishermen landed less than 10,000 pounds of lobster per year; however, these fishermen were responsible for just

9% of total SNE landings, in pounds. In contrast, just 2% of fishermen landed greater than 100,000 pounds each year but they were responsible for 20% of landings in the fishery. This suggests landings in the lobster fishery are concentrated in a few number of participants.

Table 8: 2015 ex-vessel values in the SNE lobster fishery.

| | MA | RI | СТ | NY | NJ | DE | MD | VA | Total |
|----------------|-----------|------------|---------|---------|-----------|--------|---------|--------|------------|
| Ex-Vessel (\$) | 3,871,993 | 10,535,726 | 748,797 | 820,456 | 2,248,638 | 61,400 | 186,039 | 24,092 | 18,497,141 |
| % | 20.9% | 57.0% | 4.0% | 4.4% | 12.2% | 0.3% | 1.0% | 0.1% | 100.0% |

^{*}MA and RI values were calculated by multiplying landings from harvester reports by an average price based on dealer information.

2.6 Management Tools Considered

At the August 2016 meeting, the Lobster Board provided the Plan Development Team (PDT) with a list of potential management tools to consider in this addendum. They included: gauge size changes, trap reductions, closed seasons, trip limits, v-notching, and culls. There was also a recommendation to standardize regulations across LCMAs. The PDT evaluated the effectiveness of these various tools, considering the ability to successfully achieve the management targets for egg production as well as the ability to monitor, administer, and enforce the management tools in the fishery. For this evaluation, the PDT made extensive use of the TC's expertise, including their three memos to the Board in January 2016, April 2016 and July 2016.

2.6.1 Gauge Size Changes

Analysis conducted by the TC suggests that, both inshore and offshore, gauge size changes are an effective management tool to increase egg production and decrease fishing mortality. Changes to the minimum and maximum gauge size are enforceable and provide a direct benefit of keeping lobsters in the water longer. Furthermore, gauge size changes are intricately tied to the biology of lobsters, with clear benefits in terms of egg production and fitness. These impacts can be accurately predicted, adding confidence to the results of management decisions. As a result, gauge size changes are recommended for use in this document.

Work presented in the TC's July memo to the Board (see Appendix 5) suggests gauge size changes can be used to achieve up to a 60% increase in egg production. Increases in the minimum size result in larger increases in egg production; however, the PDT does note that decreases to the maximum gauge size provide permanent protection to larger lobsters which have likely already survived stressful conditions. Changes to the gauge size may necessitate changes to the vent size as the harvestable window of lobster sizes narrows. This would allow a greater portion of undersized lobsters to exit the trap and reduce stress from handling.

Economic impacts of gauge size changes depend on how the change is implemented, as gradual changes to the gauge size over several years may dampen the reductions in

harvest. Short-term impacts of gauge size changes include an immediate decrease in landings as there is a narrower slot from which to harvest lobsters; however, as the population stabilizes, landings settle into a common trajectory.

When considering changes to the gauge size, potential impacts to interstate commerce should be considered. It is likely that an implementation of gauge size changes, or any of the proposed measures in the addendum, will create increased demand and shipments of lobsters from different LCMAs, including those Areas in the Gulf of Maine and Georges Bank (GOM/GBK). Currently, the minimum and maximum sizes in place are possession limits, meaning harvesters and dealers must abide by their state's regulations. While these strict regulations improve enforcement of gauge sizes, it can complicate interstate commerce as lobsters legally caught in LCMA 1 have a smaller minimum gauge size of 3 ¼". Massachusetts, because it has lobster landed from four LCMAs, is an exception to this and is only able to enforce LCMA-specific gauge sizes at the harvester level with significant penalties for violations. Some states, such as Rhode Island and Connecticut, allow dealers to possess smaller lobsters legally harvested in other LCMAs as long as those lobsters are not sold to consumers in their state. Dealers are required to have thorough documentation regarding the origin of lobsters below the state's minimum size and these smaller lobsters must be kept separate from those lobsters legally landed in the state. States should consider adopting similar language to minimize economic disruptions in the GOM/GBK stock.

2.6.2 Trap Reductions

The relationship between the biology of lobsters and trap reductions is not well understood. One of the major sources of uncertainty is the effect of trap reductions on the exploitation rate. Currently, LCMAs 2 and 3 are going through a series of trap reductions aimed at reducing trap allocations (ASMFC, 2012). Specifically, Addendum XVIII established a 25% reduction in year 1 followed by a series of 5% reductions for 5 years in LCMA 2. In LCMA 3, Addendum XVIII established a series of 5% reductions for 5 years. The intent of these reductions is to scale the size of the SNE fishery to the reduced size of the SNE stock. Importantly, these actions reduce a fishermen's total allocation, which includes both actively fished traps and latent effort. This means that the current trap reductions can remove latent effort and/or active traps and that, through trap transferability, fishermen can maintain their number of actively fished traps. Current trap reductions may impact the number of trap actively fished; however it is impossible to predict the tipping point between reductions in latent effort and reductions in the number actively fished traps.

In an attempt to understand the impact of trap reductions on the SNE stock, the TC attempted to model the relationship between the number of traps actively fished (as opposed to trap allocations) and the exploitation rate. Information on the number of actively fished traps was from the 2015 stock assessment, which includes data from Massachusetts, Connecticut, Rhode Island and New York (Table 4). Data on the number of traps actively fished in states south of New York is not consistently collected and

were not available for use by the TC. Furthermore, the analysis does not consider potential reductions in the number of actively fished traps as the result of current trap allocation reductions in LCMAs 2 and 3. This is because it is impossible to predict the number of active traps retired due to this management measure. The analysis suggests a 25% reduction in the number of actively fished traps may result in an 11.6% reduction in exploitation. This equates to a 13.1% increase in egg production.

The TC highlighted several concerns with the ability of trap reductions to achieve the projected increase in egg production. First, the TC noted that the above analysis assumes fishermen maintain a constant soak time when their trap allocation is reduced. Studies show this assumption is not true, as fishermen reduce their soak time to compensate for fewer traps³; fishermen haul fewer traps more frequently to maintain current exploitation rates. This results in decreased impacts to catch and much smaller increases in egg production. Secondly, the analysis is based on reductions in the number of traps actively fished; however trap allocation reductions decrease a combination of latent and active traps. As a result, the expected increase in egg production is likely much lower as trap reductions remove latent effort too. Fishermen in LCMAs 2 and 3 can also maintain their number of actively fished traps through the trap transferability program. Given these caveats, the TC's analysis, while based on the best available data, primarily serves as a tool for guidance by providing a baseline of expected increases in egg production from active trap reductions. As a result, trap reductions are only recommended for use in conjunction with gauge size changes; trap reductions are not recommended as the sole management measure used to increase egg production.

Given the tenuous relationship between traps fished and fishing mortality, the economic impacts of trap reductions are not clear. Analysis suggests fishermen may be able to reduce their soak time in order to maintain current harvest levels, thereby minimizing reductions in profit. However, fishermen may also be encouraged to purchase traps up to the trap cap in order to maintain their current business through the reductions.

The PDT also considered the potential impact of accelerating the current trap reductions in LCMAs 2 and 3. Given the TC's concerns that fishermen can 1) reduce soak times to maintain harvest, 2) current trap reductions are primarily intended to remove latent effort, and 3) fishermen have the ability to maintain their number of actively fished traps through trap transferability, the acceleration of trap reductions specified in Addendum XVIII is not recommended as a management tool in this addendum. Furthermore, the PDT notes accelerated trap reductions would place a greater conservation burden on fishermen from LCMAs 2 and 3.

2.6.3 Closed Seasons

Closed seasons are a management tool which can be used to reduce pressure on the lobster stock at vulnerable times. A biological benefit of this tool is it removes stress on

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³ Miller, 1990; Fogarty and Addison, 1997.

lobsters as they are caught in a trap, hauled to the surface, and handled by fishermen. Analysis by the TC shows seasonal closures can achieve up to a 21.6% increase in egg production. The largest increases in egg production result from summer closures (July-September) when fishing mortality is highest. Furthermore, a summer closure protects female lobsters which have mated but have yet to extrude their eggs. Importantly, this analysis is predicated on the assumption that fishermen do not adapt to the implementation of a season closure by intensifying their effort during the rest of the year. As a result, the realized increases in egg production may be lower than is predicted in the analysis.

An important consideration with closed seasons is the potential impact on the Jonah crab fishery. Particularly in SNE, the lobster fishery is evolving into a mixed crustacean fishery in which lobsters and Jonah crab can be caught with the same gear at different times of the year. Season closures would directly impact the Jonah crab fishery if traps must be taken out of the water. Allowing lobster traps to remain in the water during a closed season would reduce the biological benefit of the management tool as lobsters would still be hauled, handled, and thrown overboard. As a result, the timing of season closures, if used, should be considered to minimize impacts on the Jonah crab fishery.

Given the assumptions in the analysis on season closures and the potential impact on the Jonah crab fishery, closed seasons are recommended for use in conjunction with gauge size changes; closed seasons are not recommended as the sole management measure used to increase egg production. Economic impacts of season closures include reduced profits at certain times of the year; however, studies suggest gross revenues over the year may increase as the result of season closures. Analysis of the Maine lobster fishery by Chen and Townsend (1993) suggests closures of at least 3-4 months causes the redistribution of landings across seasons, which evens out prices and strengthens market values. SNE markets are more tenuous than in Maine but may be strengthened by consolidation.

2.6.4 Trip Limits

While trip limits are frequently used as a management tool in other fisheries, to-date they have not been used in the directed lobster fishery. Overall, trip limits are an enforceable management tool which can be used to maintain catch over the harvestable year and potentially reduce exploitation. Trip limits allow for the execution of both the lobster and Jonah crab fishery as lobster traps would still be allowed in the water.

During their discussion of trip limits, the TC noted several concerns with the effectiveness of this management tool. Given the difference in vessel size and capacity between the inshore and offshore fleet, trip limits may disproportionately impact the offshore fleet which frequently takes multiday trips. As a result, impacted fishermen may respond by increasing the number of trips taken each year to maintain current harvest levels. Trip limits may also encourage fishermen who typically harvest below the limit to increase their catch and maximize their potential harvest. This unintended

consequence could result in increased landings, a result contradictory to the stated purpose of this Addendum. Furthermore, trip limits often result in increased discards and stress as lobsters are hauled, handled, and returned to the water.

Given these concerns, the TC recommended trip limits be considered in conjunction with a quota for the SNE stock. A quota, if properly enforced, can cap landings in a fishery and allow managers to increase or decrease the total catch for the year depending on the current stock status. Implementing a quota in the lobster fishery presents many challenges and questions. The establishment of quotas requires tough discussions on how the total allowable catch will be set and if this will be allocated among jurisdictions, LCMAs, and/or seasons. An effective quota also requires good monitoring and enforcement, both of which need to be carefully considered prior to implementation. A particular challenge in the lobster fishery is how states with fishermen harvesting from both the SNE stock and GOM/GBK stock should monitor landings.

The PDT recognizes the challenges associated with implementing a trip limit and quota in the SNE lobster fishery; however, they also recognize the potential value these tools bring in being able to control the amount of lobster taken from the water. Given the intent of this Addendum is to take quick and decisive action and the Board has stated this is an initial management response to the 2015 stock assessment, the PDT recommends trip limits and quotas be considered in a subsequent management document. This will allow for the proper consideration and analysis of these management tools.

2.6.5 V-Notching

V-notching is a tool which has been used in the lobster fishery to protect reproductive females in the population. Currently, LCMAs 2, 5, and federal waters of LCMA 4 require mandatory v-notching; LCMA 6, state waters of LCMA 4, and the SNE portion of LCMA 3 do not. All areas use the same 1/8" definition for a v-notch, a less strict definition than the zero tolerance rule in LCMA 1. As a result, there is some concern that reproductive females who are protected in the Gulf of Maine, receive less protection if they migrate south. While v-notching can be a valuable management tool when actively conducted, the PDT notes the value of this tool is predicated on high encounter and harvest rates. Given significant reductions in landings in SNE, v-notching is not expected to produce a large benefit to the stock. Furthermore, the effectiveness of v-notching in SNE has been hindered by issues with non-compliance and incorrect marking, which lessen the value of this management tool. As a result, v-notching is not recommend as a management tool for use in this addendum.

2.6.6 Culls

Lobsters which only have one claw are referred to as culls. Claws can be lost naturally, such as in an interaction with other another lobster, or during handling by fishermen. Currently, culls can be legally landed in the lobster fishery. A prohibition on the harvest

of culls may reduce fishing mortality; however, it may also encourage better handling practices, reducing the number of culls and the benefit of this management tool on the stock. Furthermore, should culls be prohibited, tolerances would have to be established in case a lobster loses a claw during the steam to port and a clear definition would be needed to address regeneration. Given these limitations, a prohibition on culls is not recommended as a management tool for use in this document.

2.6.7 Standardize Regulations

In their April 25th memo to the Board, the TC outlined the costs and benefits of standardizing regulations in SNE. Overall, the TC felt standardizing biological measures would improve enforcement and the stock assessment process but may negatively impact industry by creating clear winners and losers in the fishery. This is especially true in regards to changes to the gauge size, as uniform increases in the minimum size will primarily impact inshore fishermen while uniform decreases in the maximum size will primarily impact offshore fishermen.

The LCMAs established in Amendment 3 were created to reflect the different stock conditions in different parts of the fishery; they resulted from the acknowledgement that a one-size-fits-all approach would not work well in the lobster fishery. Industry has supported the creation of these different regulations and has participated in their evolution through Lobster Conservation Management Teams (LCMTs). Given the different dynamics of the fishery, the PDT does not recommend standardized regulations between the inshore and offshore fishery but does support standardized regulations within the inshore fishery (LCMAs 2, 4, 5, and 6). This would be achieved by maintaining uniform gauge sizes and standardizing closed seasons.

2.7 Stock Boundaries

The seven LCMA's established in Amendment 3 were created in recognition that the lobster stock is not uniform across the management unit. Unfortunately, the boundaries of the LCMAs do not align with the biological boundaries of the stocks (SNE vs. GOM/GBK). This is particularly problematic in LCMA 3 which spans both SNE and GOM/GBK. Historically, management measures implemented in LCMA 3 to address the poor condition of the SNE stock also impacted the GOM/GBK stock, which is not depleted. The complexity of the stock boundaries is further complicated by the fact that many vessels fishing out of Rhode Island and Massachusetts who are harvesting lobsters in Georges Bank, must travel through the SNE stock to reach their port of landing. This means SNE-specific rules designed to be enforced only at the port of landing provide compliance challenges.

To date there has been no permit requirements to delineate within which stock an Area 3 fisherman is eligible to fish. Management action taken in response to the 2009 stock assessment was applied throughout LCMA 3, including portions in the GOM/GBK. Given the conservation burden of this addendum applies only to SNE, new conservation rules must either apply to all Area 3 fishermen regardless of location and stock fished (with

economic implications on the GOM/GBK fisheries) or new measures will have to be stock specific. This can be achieved by having fishermen declare and be permitted to fish exclusively within the GOM/GBK portion of LCMA 3.

3.0 Management Options

Issue 1: Increases in Egg Production

The following management targets are intended to increase egg production and decrease fishing mortality in SNE. These measures are proposed for all gear types and for both the commercial and recreational sectors. During the public comment period, LCMTs are encouraged to submit proposals on how they would prefer to achieve each of the proposed increases in egg production. The management options are presented with the intent that each LCMT and/or jurisdiction can choose how they would like to achieve the targeted increases in egg production. Standard regulations between the inshore areas (LCMAs 2, 4, 5 and 6) are supported by the PDT but not a requirement in this addendum.

This document considers potential changes to the minimum and maximum carapace length at which lobsters can be harvested. Carapace length is defined as the straight-line measurement from the rear of the eye socket parallel to the centerline of the carapace to the posterior edge of the carapace.

This document also considers trap allocation reductions. These potential reductions are separate and in addition to the trap allocation reductions established in Addendum XVIII. Should trap allocation reductions be chosen in this addendum for LCMA 2 and 3 fishermen, they will occur following the final year of trap reductions specified in Addendum XVIII.

Option 1: Status Quo

Under this option no changes to management would be made through this addendum. All measures would remain the same as listed in Table 7.

Option 2: 20% Increase in Egg Production

Under this option, all SNE LCMAs must increase egg production by 20%. This can be achieved through changes to the gauge size or a combination of gauge size changes, season closures, and trap reductions.

- a. <u>Increase Minimum Size:</u> Only one minimum size can be implemented for each LCMA. States and LCMTs would use Table 9 to determine the minimum size limit which would achieve the 20% increase in egg production.
- b. <u>Decrease Maximum Size</u>: Only one maximum size can be implemented for each LCMA. States and LCMTs would use Table 9 to determine the maximum size limit which would achieve a 20% increase in egg production.
- c. <u>Trap Reductions:</u> A single, one year trap allocation reduction or a series of trap allocation reductions over multiple years can be implemented in each LCMA. Analysis by the TC suggests a 25% active trap reduction results in, at most, a

- 13.1% increase in egg production. Trap allocation reductions must be used in conjunction with gauge size changes to achieve the 20% increase in egg production. Together, trap allocation reductions and closed seasons cannot account for more than 10% of the expected increase in egg production.
- d. <u>Closed Season:</u> A season closure can be implemented in each LCMA. Jurisdictions that land lobster from an LCMA which implements a season closure must be closed at that time. States and LCMTs would use Table 10 to determine the dates of the season closure and the expected increase in egg production. Season closures must be used in conjunction with gauge size changes to achieve the 20% increase in egg production. Together, active trap reductions and closed seasons cannot account for more than 10% of the expected increase in egg production.

Option 3: 40% Increase in Egg Production

Under this option, all SNE LCMAs must increase egg production by 40%. This can be achieved through changes to the gauge size or a combination of gauge size changes, season closures, and trap reductions.

- a. <u>Increase Minimum Size</u>: Only one minimum size can be implemented for each LCMA. States and LCMTS would use Table 9 to determine the minimum size limit which would achieve the 40% increase in egg production.
- b. <u>Decrease Maximum Size</u>: Only one maximum size can be implemented for each LCMA. States and LCMTs would use Table 9 to determine the maximum size limit which would achieve a 40% increase in egg production.
- c. <u>Trap Reductions</u>: A single, one year trap allocation reduction or a series of trap allocation reductions over multiple years can be implemented in each LCMA. Analysis by the TC suggests a 25% active trap reduction results in, at most, a 13.1% increase in egg production. Trap allocation reductions must be used in conjunction with gauge size changes to achieve the 40% increase in egg production. Together, trap allocation reductions and closed seasons cannot account for more than 20% of the expected increase in egg production.
- d. <u>Closed Season</u>: A season closure can be implemented in each LCMA. Jurisdictions that land lobster from an LCMA which implements a season closure must be closed at that time. States and LCMTs would use Table 10 to determine the dates of the season closure and the expected increase in egg production. Season closures must be used in conjunction with gauge size changes to achieve the 40% increase in egg production. Together, active trap reductions and closed seasons cannot account for more than 20% of the expected increase in egg production.

Option 4: 60% Increase in Egg Production

Under this option, all SNE LCMAs must increase egg production by 60%. This can be achieved through changes to the gauge size or a combination of gauge size changes, season closures, and trap reductions.

a. <u>Increase Minimum Size:</u> Only one minimum size can be implemented for each LCMA. States and LCMTs would use Table 9 to determine the minimum size limit which would achieve the 60% increase in egg production.

- b. <u>Decrease Maximum Size:</u> Only one maximum size can be implemented for each LCMA. States and LCMTs would use Table 9 to determine the maximum size limit which would achieve a 60% increase in egg production.
- c. <u>Trap Reductions</u>: A single, one year trap allocation reduction or a series of trap allocation reductions over multiple years can be implemented in each LCMA. Analysis by the TC suggests a 25% active trap reduction results in, at most, a 13.1% increase in egg production. Trap allocation reductions must be used in conjunction with gauge size changes to achieve the 60% increase in egg production. Together, trap allocation reductions and closed seasons cannot account for more than 30% of the expected increase in egg production.
- d. <u>Season Closures</u>: A season closure can be implemented in each LCMA. Jurisdictions that land lobster from an LCMA which implements a season closure must be closed at that time. States and LCMTs would use Table 10 to determine the dates of the season closure and the expected increase in egg production. Season closures must be used in conjunction with gauge size changes to achieve the 60% increase in egg production. Together, active trap reductions and closed seasons cannot account for more than 30% of the expected increase in egg production.

Table 9: Changes in the gauge size inshore (LCMAs 2, 4, 5, and 6) and offshore (LCMA 3) and the corresponding effects in egg production, exploitation, SSB, reference abundance, and catch. Each LCMT may use this table to

propose how they will achieve the targeted increase in egg production.

| | | Min | Max | Harvest Window (mm) | Egg Production | Exploitation | Spawning Stock Biomass | Reference Abundance | Catch |
|------|----------|---|-------------------|---------------------------|-------------------|--------------|------------------------------|------------------------|-------|
| | | 88mm (3-15/32") | 105mm (4-1/8") | 17 (0.7") | 20% | -18% | 20% | 9% | -11% |
| | Inshore | 91mm (3-9/16") | 115mm (4 ½") | 24 (0.9") | 18% | -22% | 22% | 11% | -14% |
| 20% | | 92mm (3-5/8") | 165mm (6 ½") | 73 (2.9") | 20% | -27% | 25% | 13% | -17% |
| 20/0 | | 91mm (3-9/16") | 105mm (4-1/8") | 14 (0.6") | 22% | -21% | 22% | 9% | -13% |
| | Offshore | 94mm (3-11/16") | 115mm (4 ½") | 21 (0.8") | 20% | -26% | 24% | 12% | -17% |
| | | 95mm 165mm 70 (3 ¾") (6 ½") (2.8") 21% | | 21% | -28% | 26% | 13% | -19% | |
| | | 96mm (3-25/32") | 115mm (4 ½") | 19 (0.7") | 40% | -43% | 49% | 23% | -30% |
| | Inshore | 96mm (3-25/32") | 165mm (6 ½") | 69 (2.7") | 37% | -42% | 46% | 22% | -29% |
| 40% | | 97mm (3-4/5") | 165mm (6 ½") | 68 (2.7") | 43% | -46% | 53% | 25% | -33% |
| | Offshore | 98mm (3-27/32") | 165mm (6 ½") | 67 (2.6") | 39% | -45% | 46% | 22% | -33% |
| | Offshore | 99mm (3-7/8") | 165mm (6 ½") | 66 (2.6") | 41% | -47% | 49% | 23% | -35% |
| | Inshore | 99 mm (3-7/8") | 115mm (4 ½") | 16 (0.6") | 60% | -56% | 71% | 32% | -42% |
| 60% | msnore | 101mm (3-29/32") | 165mm (6 ½") | 64 (2.5") | 59% | -59% | 76% | 35% | -45% |
| 00% | Offshore | 102mm (4") | 115mm (4 ½") | 13 (0.5") | 62% | -60% | 71% | 31% | -47% |
| | Offshore | 103mm (4-1/16") | 165mm (6 ½") | 62 (2.4") | 63% | -63% | 75% | 34% | -50% |

Table 10: Season closures in SNE and the corresponding effects in egg production, exploitation, SSB, and catch. Each LCMT may use this table to propose how they will achieve the targeted increase in egg production.

| Season Closure | Egg Production | Exploitation | Spawning Stock Biomass | Catch |
|------------------------|----------------|--------------|------------------------------|--------|
| Winter (Jan-March) | 3.0% | -2.1% | 2.3% | -0.7% |
| Spring (April-June) | 15.0% | -10.8% | 16.0% | -1.7% |
| Summer (July-Sept) | 21.6% | -26.0% | 15.5% | -12.3% |
| Fall (Oct-Dec) | 8.1% | -13.6% | 8.4% | -4.2% |

Issue 2: Implementation of Management Measures in LCMA 3

The following management options are intended to determine where in LCMA 3 the management measures selected in this addendum will apply.

Option 1: Maintain LCMA 3 as a Single Area

Under this option, the current boundaries of LCMA 3 would be maintained. Management measures in this document would apply to all LCMA 3 permit holders, including those that fish in the GOM/GBK stock.

Option 2: Split LCMA 3 along the 70°W Longitude Line

Under this option, LCMA 3 would be split along the 70°W longitude line to create an eastern section and a western section in LCMA 3 (see Appendix 1). The eastern portion of LCMA 3 would be comprised of areas east of the 70°W longitude line which are currently a part of the GOM/GBK stock. The western portion of LCMA 3 would be comprised of areas west of the 70°W longitude line which are currently a part of the SNE stock. On an annual basis, current LCMA 3 fishermen could elect to fish exclusively in the eastern portion of LCMA 3. Fishermen who do not choose this option could fish throughout the entire LMCA 3; however, they will be held to the stricter management measures of the two sections, as per the most restrictive rule (ASMFC, 2009). Fishermen can elect to fish exclusively in the eastern portion of LCMA 3 at the start of the fishing year but not during a fishing season. Trap tags would be amended to include "3E" for fishermen exclusively fishing in the eastern portion of the LCMA and traps with "3E" trap tags can only be fished in the eastern portion of LCMA 3. All other LCMA 3 trap tags can be fished in the eastern or western portions of LCMA 3. LCMA 3 permits and trap allocations may still be transferred as specified in Addendum XXI and the transfer recipient will designate at the start of the fishing year in which section he/she would like to fish. Management measures adopted in this addendum would only apply to the western portion of LCMA 3.

4.0 Monitoring

Given Addendum XXV represents an initial response to the results of the 2015 stock assessment, monitoring is necessary to determine the need and extent of future management action. The stated goal of this addendum is to increase egg production and reduce fishing mortality. As a result, the exploitation rate of the SNE stock will be monitored. If a reduction in fishing morality, and a corresponding increase in egg production, is not observed following implementation of this addendum, the management tools implemented in this document will be re-evaluated. Furthermore, in order to determine the extent of future management action, model-free abundance indicators for SNE will be updated each year as a part of the annual Fishery Management Plan Review. This includes information on spawning stock abundance, full recruit abundance, recruit abundance, young-of-year indices, and survey encounter rates.

5.0 Compliance

If the existing lobster management program is revised by approval of this draft addendum, the American Lobster Management Board will designate dates by which states will be required to implement the addendum. The compliance schedule will take the following format:

XXXXX: States must submit programs to implement Addendum XXV for

approval by the American Lobster Management Board

XXXXX: The American Lobster Board Approves State Proposals

XXXXX: All states must implement Addendum XXV through their approved

management programs. States may begin implementing

management programs prior to this deadline if approved by the

Management Board.

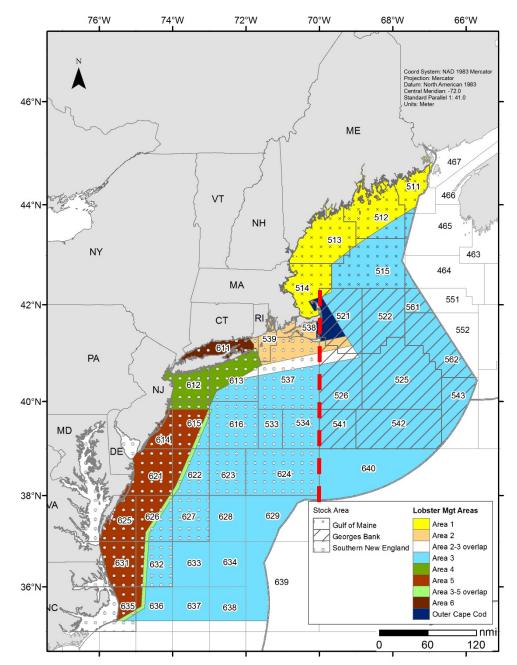
6.0 Recommendation for Federal Waters

The SNE lobster resource has been reduced to very low levels. ASMFC believes additional fishery restrictions are necessary to prevent further depletion of the resource.

The management of American lobster in the EEZ is the responsibility of the Secretary of Commerce through the National Marine Fisheries Service (NMFS). ASMFC recommends the federal government promulgate all necessary regulations in Section 3.0 to implement complementary measures to those approved in this addendum.

7.0 References

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Appendix 1: LCMAs, stock boundaries, and NMFS statistical areas.

Figure 32.1. Statistical areas used to define the American lobster, *Homarus americanus*, stock.

Figure 1. Chart of Lobster stock units (GOM, GMB, and SNE), management conservation areas (1-6 and OCC), and NMFS statistical areas. The red dashed line represents the 70°W longitude line

Appendix 2: Southern New England Model Free Abundance Indicators

| | | | | CK ABUND | | | | | | | | CRUIT ABU | | , | | | |
|------------------|-----------------|----------------|-----------------|----------------|-------------------|-------------------|--------------------|--------------------|------------------|--------------|-------------|--------------|-----------|--------------|--------------|--------------|--------------|
| | M | lean weigh | t (g) per to | ow of matu | re female: | 8 | | | | Abund | lance of lo | bsters > 85 | 5 mm CL (| sexes com | bined) | | |
| Survey | NES | FC | M | 4 | R | | c | τ | Survey | NEF | sc | MA | . | RI | | С | т |
| | Fall | spring | fall | spring | Fall | spring | Fall | spring | | Fall | spring | fall | spring | Fall | spring | Fall | spring |
| 1981 | 198.93 | 15.71 | 9.21 | 99.78 | 161.55 | 111.57 | | | 1981 | 0.24 | 0.03 | 0.00 | 0.02 | 0.01 | 0.03 | | |
| 1982 | 156.07 | 118.29 | 50.04 | 26.42 | 53.52 | 43.52 | | | 1982 | 0.17 | 0.13 | 0.07 | 0.02 | 0.04 | 0.03 | | |
| 1983 | 120.20 | 35.51 | 0.72 | 59.62 | 87.86 | 141.69 | | | 1983 | 0.13 | 0.03 | 0.00 | 0.07 | 0.13 | 0.08 | | |
| 1984 | 192.38 | 44.50 | 4.04 | 51.67 | 203.58 | 259.91 | 2331.33 | | 1984 | 0.24 | 0.04 | 0.07 | 0.03 | 0.16 | 0.31 | 2.67 | |
| 1985 | 132.96 | 138.13 | 1.88 | 36.90 | 125.09 | 60.22 | 1040.42 | | 1985 | 0.12 | 0.07 | 0.00 | 0.00 | 0.10 | 0.07 | 0.81 | 1.00 |
| 1986 | 59.83 | 61.35 | 87.60 | 19.06 | 128.49 | 136.78 | 1548.94 | | 1986 | 0.06 | 0.12 | 0.05 | 0.00 | 0.08 | 0.11 | 2.73 | 0.6 |
| 1987 | 143.76 | 67.33 | 44.51 | 35.12 | 475.51 | 86.13 | | | 1987 | 0.19 | 0.05 | 0.05 | 0.05 | 0.31 | 0.04 | 1.62 | 0.99 |
| 1988 | 122.36 | 121.34 | 13.16 | 46.33 | 662.07 | 100.75 | 1081.60 | | 1988 | 0.15 | 0.04 | 0.00 | 0.03 | 0.83 | 0.09 | 1.26 | 0.8 |
| 1989 | 124.57 | 44.65 | 233.88 | 70.68 | 363.92 | 151.06 | 853.74 | | 1989 | 0.20 | 0.07 | 0.20 | 0.07 | 0.24 | 0.05 | 1.00 | 1.4 |
| 1990 | 175.83 | 75.87 | 59.02 | 150.21 | 230.17 | 258.72 | 1818.59 | | 1990 | 0.19 | 0.05 | 0.05 | 0.05 | 0.38 | 0.10 | 2.39 | 1.35 |
| 1991 | 160.99 | 53.14 | 125.79 | 236.11 | 367.25 | 698.35 | 2185.29 | | 1991 | 0.20 | 0.04 | 0.23 0.22 | 0.19 | 0.44 | 0.37 | 1.34 | 3.26 |
| 1992 | 178.88 | 61.38 | 179.80 | 47.84 | 321.95 | 117.18 | 1905.99 | | 1992 | 0.20 | 0.07 | | 0.05 | 0.34 | 0.10 | 2.37 | 1.44 |
| 1993 1994 | 139.25 54.70 | 71.48 36.40 | 99.33 126.00 | 25.59 82.42 | 1286.74 359.96 | 1595.77 164.37 | 3335.55 3402.43 | 2320.25 1170.49 | 1993 1994 | 0.14 0.08 | 0.10 | 0.12 | 0.02 | 1.12 0.55 | 1.42 0.10 | 1.55 3.75 | 0.68 0.50 |
| 1994 | 145.39 | 10.18 | 10.89 | 92.76 | 410.53 | 153.14 | 2253.58 | | 1995 | 0.08 | 0.03 | 0.00 | 0.05 | 0.33 | 0.10 | 2.20 | 1.85 |
| 1995 | 227.08 | 32.01 | 59,61 | 54.16 | 861.32 | 353.55 | 3018.00 | 3882.27 | 1996 | 0.13 | 0.01 | 0.06 | 0.03 | 0.82 | 0.19 | 1.97 | 1.9 |
| 1997 | 121.74 | 137.20 | 29.11 | 225.15 | 654.91 | 439.93 | 7173.56 | | 1997 | 0.22 | 0.02 | 0.00 | 0.10 | 0.02 | 0.18 | 4.00 | 4.44 |
| 1998 | 161.20 | 44.97 | 52.73 | 138.81 | 251.53 | 286.59 | 2573.44 | 7738.30 | 1998 | 0.25 | 0.00 | 0.02 | 0.00 | 0.17 | 0.17 | 1.48 | 4.10 |
| 1999 | 69.56 | 122.59 | 24.53 | 81.12 | 171.54 | 324.62 | 2546.24 | | 1999 | 0.08 | 0.07 | 0.00 | 0.16 | 0.17 | 0.26 | 1.70 | 3.27 |
| 2000 | 95.66 | 60.02 | 20.08 | 142.78 | 268.99 | 303.32 | 1744.69 | | 2000 | 0.08 | 0.08 | 0.08 | 0.08 | 0.30 | 0.32 | 0.95 | 2.44 |
| 2001 | 95.78 | 36.43 | 21.28 | 16.61 | 267.62 | 535.45 | 1513.56 | | 2001 | 0.10 | 0.07 | 0.02 | 0.03 | 0.10 | 0.32 | 0.35 | 2.47 |
| 2002 | 85.56 | 146.86 | 0.00 | 44.75 | 35.68 | 572.35 | 365.12 | | 2002 | 0.08 | 0.08 | 0.00 | 0.08 | 0.00 | 0.20 | 0.03 | 1.3 |
| 2003 | 52.83 | 31.71 | 0.00 | 5.97 | 205.85 | 110.43 | 1187.14 | | 2003 | 0.08 | 0.05 | 0.00 | 0.06 | 0.29 | 0.07 | 0.62 | 0.3 |
| 2004 | 47.10 | 47.01 | 37.18 | 3.58 | 288.49 | 591.60 | 626.96 | 522.99 | 2004 | 0.07 | 0.04 | 0.04 | 0.00 | 0.26 | 0.41 | 0.27 | 0.30 |
| 2005 | 110.36 | 42.31 | 101.87 | 23.02 | 353.53 | 243.36 | 473.26 | 479.71 | 2005 | 0.12 | 0.07 | 0.06 | 0.00 | 0.30 | 0.33 | 0.21 | 0.2 |
| 2006 | 65.03 | 90.62 | 0.00 | 60.77 | 465.26 | 788.63 | 219.99 | 465.37 | 2006 | 0.11 | 0.06 | 0.00 | 0.14 | 0.24 | 0.65 | 0.03 | 0.20 |
| 2007 | 44.60 | 34.20 | 41.79 | 10.32 | 350.43 | 206.96 | 188.98 | | 2007 | 0.07 | 0.03 | 0.05 | 0.01 | 0.32 | 0.15 | 0.03 | 0.24 |
| 2008 | 25.90 | 58.14 | 0.00 | 19.67 | 401.73 | 194.57 | 248.63 | | 2008 | 0.07 | 0.06 | 0.00 | 0.02 | 0.74 | 0.12 | 0.19 | 0.6 |
| 2009 | 36.92 | 24.49 | 3.95 | 31.29 | 184.35 | 250.00 | 305.31 | | 2009 | 0.07 | 0.03 | 0.00 | 0.01 | 0.17 | 0.19 | 0.24 | 0.32 |
| 2010 | 101.74 | 46.39 | 130.73 | 32.09 | 166.07 | 177.64 | na | | 2010 | 0.11 | 0.05 | 0.15 | 0.07 | 0.07 | 0.12 | na | 0.26 |
| 2011 | 89.95 | 22.79 | 36.96 | 8.55 | 148.47 | 152.43 | 30.24 | | 2011 | 0.10 | 0.04 | 0.07 | 0.00 | 0.14 | 0.16 | 0.01 | 0.0 |
| 2012 | 205.12 | 39.64 | 14.13 | 9.93 | 31.16 | 118.13 | 6.28 | | 2012 | 0.19 | 0.05 | 0.03 | 0.02 | 0.02 | 0.09 | 0.03 | 0.0 |
| 2013 | 52.95 | 42.05 | 23.96 | 35.49 | 2.02 | 67.76 | 24.56 | | 2013 | 0.08 | 0.09 | 0.03 | 0.07 | 0.00 | 0.02 | 0.03 | 0.07 |
| 2014 | 50.93 | 198.30 | 0.10 | 20.95 | 190.12 | 24.98 | 23.00 | | 2014 | 0.07 | 0.18 | 0.00 | 0.02 | 0.00 | 0.00 | 0.01 | 0.04 |
| 2015 | na | 44.83 | 54.57 | 1.72 | 62.34 | 15.60 | | | 2015 | na | 0.06 | 0.05 | 0.02 | na | 0.00 | na | 0.02 |
| 2011 - 2015 ave. | 99.74 | 69.52 | 25.95 | 15.33 | 86.82 | 75.78 | 21.02 | 49.94 | 2011 - 2015 ave. | 0.11 | 0.08 | 0.03 | 0.03 | 0.04 | 0.06 | 0.02 | 0.0 |
| 25th | 93.14 | 42.48 | 12.59 | 36.45 | 205.28 | 131.88 | 1431.95 | 1162.75 | 25th | 0.08 | 0.04 | 0.00 | 0.03 | 0.17 | 0.07 | 0.99 | 0.9 |
| median | 128.76 | 60.69 | 36.81 | 52.92 | 295.47 | 259.32 | 1887.95 | 2369.93 | median | 0.14 | 0.06 | 0.04 | 0.05 | 0.31 | 0.10 | 1.59 | 1.4 |
| 75th | 161.04 | 87.24 | 90.53 | 104.27 | 426.78 | 375.15 | 2553.04 | 3740.14 | 75th | 0.20 | 0.08 | 0.07 | 0.08 | 0.46 | 0.28 | 2.38 | 2.46 |

| RECRUIT ABUNDANCE (SURVEY) | | | | | | | | | YOUNG-OF-YEAR INDICES | | | | |
|--|--------------|-------|--------------|--------------|--------------|-------------------------------|----------------|----------------|-----------------------|------|--------------|--------------|----------------|
| Abundance of lobsters 71 - 80 mm CL (sexes combined) | | | | | | | | | | YOY | YOY | Larvae | Postlarvae |
| | | | | | | | | | | | | CT/ | CT_NY/ |
| Survey | NEFS | | M. | | RI | | C | | Survey | MA | RI | ELIS | WLIS |
| | | oring | fall | spring | | oring | Fall | spring | | | | Summer | Summer |
| 1981 | 0.40 | 0.05 | 0.07 | 0.65 | 1.31 | 0.89 | | | 1981 | | | | |
| 1982 | 0.29 | 0.24 | 0.04 | 0.10 | 0.62 | 0.26 | | | 1982 | | | | |
| 1983 | 0.28 | 0.14 | 0.04 | 0.09 | 0.43 | 0.94 | 0.00 | | 1983 | | | 0.40 | 14.48 |
| 1984 | 0.19 | 0.04 | 0.01 | 0.42 | 1.21 | 1.03 | 8.62 | 4.70 | 1984 | | | 0.43 | 6.89 |
| 1985 | 0.34 | 0.78 | 0.09 | 0.34 | 0.97 | 0.26 | 5.03 | 4.73 | 1985 | | | 0.53 | 66.75 |
| 1986 | 0.14 0.20 | 0.09 | 0.20 | 0.17 | 1.30 2.53 | 0. 75 0. 7 9 | 8.22 9.46 | 3.45 | 1986 | | | 0.90 | 4.58 |
| 1987 1988 | 0.20 | 0.33 | 0.17 | 0.27 | 4.14 | 0.79 | 4.82 | | 1987 | | | 0.78 | 18.98 |
| 1988 | 0.26 | 0.09 | 0.16 0.43 | 0.24 | 3.26 | 0.42 | 4.82 6.32 | 2.16 5.51 | 1988 1989 | | | 0.74 0.74 | 49.27 |
| | | | | | 1.38 | _ | | | | | 4.04 | | 5.88 |
| 1990 1991 | 0.36 | 0.29 | 0.31 | 2.29 | 3.05 | 2.17 4.77 | 10.31 14.23 | 9.53 | 1990 | | 1.31 | 0.81 | 19.66 |
| 1991 | 0.24 0.38 | 0.18 | 0.87 0.57 | 1.18 0.10 | 1.97 | 0.67 | 12.25 | 15.39 16.55 | 1991 | | 1.49 | 0.55 | 9.97 |
| 1992 | 0.38 | 0.08 | 0.57 | 0.10 | 8.29 | 7.81 | 21.46 | 10.69 | 1992 1993 | | 0.63 0.51 | 1.44 1.19 | 14.12 26.23 |
| 1993 | 0.17 | 0.29 | 0.52 | 0.25 | 3.64 | 1.00 | 18.87 | 5.90 | 1993 | | 1.23 | 0.98 | 26.23 96.52 |
| 1995 | 0.12 | 0.00 | 0.42 | 1.14 | 4.48 | 1.36 | 15.30 | 16.31 | 1994 | 0.17 | 0.33 | 1.46 | 18.20 |
| 1996 | 0.28 | 0.14 | 0.03 | 0.40 | 6.42 | 1.60 | 14.91 | 16.30 | 1996 | 0.00 | 0.33 | 0.31 | 12.07 |
| 1997 | 0.77 | 0.62 | 0.32 | 1.45 | 6.10 | 2.58 | 40.43 | 25.49 | 1997 | 0.08 | 0.19 | 0.31 | 13.69 |
| 1998 | 0.30 | 0.02 | 0.12 | 1.09 | 3.38 | 1.63 | 18.61 | 37.56 | 1998 | 0.00 | 0.57 | 0.21 | 4.85 |
| 1999 | 0.40 | 0.92 | 0.11 | 0.75 | 2.10 | 1.64 | 20.22 | 40.84 | 1999 | 0.03 | 0.92 | 2.83 | 39.70 |
| 2000 | 0.40 | 0.30 | 0.13 | 0.73 | 1.83 | 1.54 | 12.71 | 20.72 | 2000 | 0.33 | 0.34 | 0.78 | 14.28 |
| 2001 | 0.17 | 0.14 | 0.03 | 0.18 | 2.21 | 3.03 | 11.94 | 19.12 | 2001 | 0.10 | 0.75 | 0.32 | 9.46 |
| 2002 | 0.17 | 0.62 | 0.00 | 0.34 | 0.75 | 2.73 | 3.52 | 11.44 | 2002 | 0.10 | 0.25 | 0.64 | 1.99 |
| 2003 | 0.12 | 0.21 | 0.00 | 0.07 | 1.00 | 0.29 | 5.56 | 4.58 | 2003 | 0.03 | 0.79 | 0.25 | 2.60 |
| 2004 | 0.12 | 0.11 | 0.00 | 0.05 | 1.48 | 1.86 | 4.52 | 2.92 | 2004 | 0.03 | 0.42 | 0.45 | 6.10 |
| 2005 | 0.08 | 0.06 | 0.00 | 0.08 | 2.48 | 1.02 | 2.14 | 2.67 | 2005 | 0.13 | 0.53 | 0.49 | 6.90 |
| 2006 | 0.12 | 0.14 | 0.03 | 0.08 | 2.26 | 3.63 | 1.38 | 2.12 | 2006 | 0.17 | 0.44 | 0.71 | 1.70 |
| 2007 | 0.11 | 0.12 | 0.00 | 0.08 | 2.76 | 0.73 | 1.35 | 2.86 | 2007 | 0.10 | 0.36 | 0.37 | 18.10 |
| 2008 | 0.12 | 0.14 | 0.01 | 0.16 | 2.98 | 0.64 | 1.43 | 3.10 | 2008 | 0.00 | 0.14 | 0.37 | 8.10 |
| 2009 | 0.05 | 0.05 | 0.05 | 0.16 | 1.36 | 1.14 | 1.72 | 1.55 | 2009 | 0.03 | 0.08 | 0.19 | 7.62 |
| 2010 | 0.14 | 0.05 | 0.18 | 0.06 | 1.21 | 0.44 | na | 1.41 | 2010 | 0.00 | 0.11 | 0.35 | 9.91 |
| 2011 | 0.12 | 0.03 | 0.00 | 0.18 | 1.02 | 0.42 | 0.19 | 0.42 | 2011 | 0.03 | 0.00 | 0.26 | 5.90 |
| 2012 | 0.16 | 0.04 | 0.21 | 0.07 | 0.27 | 0.61 | 0.14 | 0.50 | 2012 | 0.00 | 0.09 | 0.12 | 2.77 |
| 2013 | 0.10 | 0.02 | 0.04 | 0.11 | 0.02 | 0.18 | 0.06 | 0.23 | 2013 | 0.13 | 0.22 | 0.16 | no data |
| 2014 | 0.14 | 0.52 | 0.00 | 0.04 | 0.14 | 0.02 | 0.05 | 0.15 | 2014 | 0.07 | 0.22 | 0.06 | no data |
| 2015 | NA | 0.01 | 0.30 | 0.07 | na | 0.05 | na | 0.15 | 2015 | 0.00 | 0.14 | na | no data |
| 2011 - 2015 ave. | 0.13 | 0.12 | 0.11 | 0.09 | 0.36 | 0.26 | 0.11 | 0.29 | 2011 - 2015 ave. | 0.05 | 0.13 | 0.15 | 4.34 |
| 25th | 0.17 | 0.09 | 0.08 | 0.23 | 1.36 | 0.78 | 7.74 | 5.12 | 25th | 0.03 | 0.39 | 0.50 | 6.64 |
| median | 0.25 | 0.20 | 0.17 | 0.37 | 2.37 | 1.45 | 12.09 | 11.44 | median | 0.10 | 0.69 | 0.74 | 13.91 |
| 75th | 0.38 | 0.34 | 0.35 | 0.99 | 3.77 | 2.27 | 16.13 | 17.84 | 75th | 0.17 | 0.97 | 0.92 | 21.30 |

| SURVEY LOBSTER ENCOUNTER RATE | | | | | | | | | | | |
|-------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|---------------------|--------------|--|--|--|
| Proportion of postive tows | | | | | | | | | | | |
| | | | | | | | | | | | |
| Survey | NEF | | M | | R | | СТ | | | | |
| | Fall | spring | fall | spring | Fall | spring | Fall | spring | | | |
| 1981 | | | 0.15 | 0.38 | 0.54 | | | | | | |
| 1982 | 0.34 | 0.24 | 0.21 | 0.28 | 0.59 | 0.30 | | | | | |
| 1983 | 0.22 | 0.14 | 0.16 | 0.21 | 0.36 | 0.45 | 0.70 | 0.70 | | | |
| 1984 | 0.27 | 0.09 | 0.18 | 0.40 | 0.45 | 0.59 | 0.76 | 0.72 0.57 | | | |
| 1985 1986 | 0.30 0.25 | 0.20 0.19 | 0.22 0.38 | 0.51 0.39 | 0.50 0.43 | 0.31 0.64 | 0.69 0.61 | 0.57 | | | |
| 1987 | 0.25 | 0.19 | 0.38 | 0.39 | 0.43 | 0.64 | 0.61 | 0.67 | | | |
| 1988 | 0.23 | 0.13 | 0.18 | 0.28 | 0.47 | 0.33 | 0.76 | 0.65 | | | |
| 1989 | 0.27 | 0.08 | 0.21 | 0.59 | 0.59 | 0.49 | 0.63 | 0.05 | | | |
| 1990 | 0.37 | 0.11 | 0.33 | 0.50 | 0.54 | 0.52 | 0.03 | 0.73 | | | |
| 1991 | 0.43 | 0.14 | 0.39 | 0.41 | 0.69 | 0.77 | 0.78 | 0.73 | | | |
| 1992 | 0.23 | 0.13 | 0.23 | 0.51 | 0.57 | 0.41 | 0.69 | 0.78 | | | |
| 1993 | 0.26 | 0.09 | 0.26 | 0.54 | 0.73 | 0.50 | 0.77 | 0.74 | | | |
| 1994 | 0.23 | 0.09 | 0.20 | 0.51 | 0.57 | 0.56 | 0.74 | 0.73 | | | |
| 1995 | 0.33 | 0.06 | 0.13 | 0.44 | 0.67 | 0.55 | 0.68 | 0.77 | | | |
| 1996 | 0.41 | 0.08 | 0.16 | 0.30 | 0.76 | 0.79 | 0.78 | 0.68 | | | |
| 1997 | 0.28 | 0.24 | 0.21 | 0.45 | 0.71 | 0.75 | 0.81 | 0.71 | | | |
| 1998 | 0.30 | 0.11 | 0.13 | 0.54 | 0.55 | 0.59 | 0.71 | 0.83 | | | |
| 1999 | 0.29 | 0.18 | 0.21 | 0.41 | 0.59 | 0.76 | 0.79 | 0.78 | | | |
| 2000 | 0.30 | 0.13 | 0.15 | 0.45 | 0.63 | 0.68 | 0.73 | 0.82 | | | |
| 2001 | 0.24 | 0.18 | 0.18 | 0.28 | 0.61 | 0.64 | 0.58 | 0.77 | | | |
| 2002 | 0.21 | 0.19 | 0.03 | 0.28 | 0.45 | 0.63 | 0.59 | 0.73 | | | |
| 2003 | 0.25 | 0.11 | 0.03 | 0.14 | 0.40 | 0.53 | 0.63 | 0.71 | | | |
| 2004 | 0.20 | 0.10 | 0.03 | 0.28 | 0.50 | 0.54 | 0.66 | 0.61 | | | |
| 2005 | 0.20 | 0.08 | 0.15 | 0.34 | 0.45 | 0.50 | 0.55 | 0.63 | | | |
| 2006 | 0.23 | 0.13 | 0.03 | 0.43 | 0.61 | 0.81 | 0.53 | 0.61 | | | |
| 2007 | 0.19 | 0.15 | 0.10 | 0.34 | 0.54 | 0.43 | 0.53 | 0.70 | | | |
| 2008 | 0.24 | 0.11 | 0.10 | 0.33 | 0.52 | 0.55 | 0.65 | 0.63 | | | |
| 2009 | 0.28 | 0.16 | 0.05 | 0.50 | 0.40 | 0.57 | 0.55 | 0.49 | | | |
| 2010 | 0.30 | 0.09 | 0.24 | 0.23 | 0.45 | 0.47 | na | 0.54 | | | |
| 2011 | 0.32 | 0.11 | 0.05 | 0.18 | 0.23 | 0.29 | 0.28 | 0.46 | | | |
| 2012 2013 | 0.32 0.24 | 0.12 0.09 | 0.15 0.08 | 0.18 | 0.16 | 0.29 0.20 | 0.20 0.15 | 0.44 0.28 | | | |
| 2013 | 0.24 | 0.09 | 0.08 | 0.18 0.13 | 0.09 0.23 | 0.20 | 0.15 | 0.28 | | | |
| 2014 | | 0.23 | 0.08 | 0.13 | | 0.07 | 0.10 | 0.28 | | | |
| 2011 - 2015 ave. | na 0.28 | 0.054 | 0.05 | 0.10 | na 0.18 | 0.12 | 0.10 0.17 | 0.27 | | | |
| 2011 - 2013 ave. | 0.28 | 0.12 | 0.08 | 0.15 | 0.18 | 0.19 | 0.17 | 0.34 | | | |
| 25th | 0.25 | 0.09 | 0.16 | 0.37 | 0.49 | 0.52 | 0.65 | 0.70 | | | |
| median | 0.29 | 0.13 | 0.20 | 0.42 | 0.57 | 0.59 | 0.72 | 0.73 | | | |
| 75th | 0.31 | 0.18 | 0.24 | 0.51 | 0.64 | 0.66 | 0.76 | 0.77 | | | |

Appendix 3. Bottom Water Temperatures

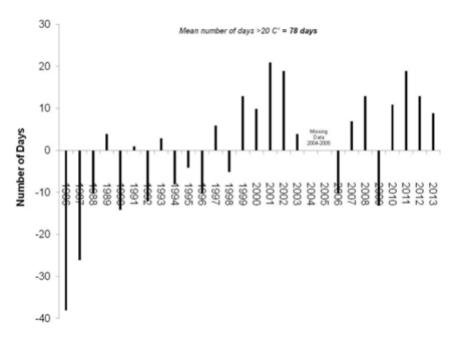


Figure 1: Bottom water (11m) temperature anomalies from the mean number of days >20°C at Cleveland Ledge, Buzzards Bay, MA, 1986-2013. Source: 2015 Benchmark Stock Assessment.

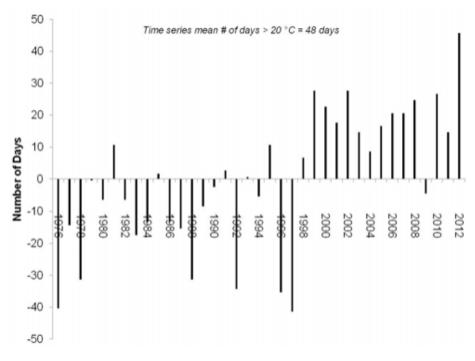


Figure 2: Bottom water (11m) temperature anomalies from the mean number of days >20°C at Dominion Nuclear Power Station, eastern Long Island Sound, CT, 1976-2012.

Appendix 4: Southern New England Stock Projections

The American Lobster Technical Committee (TC) met on December 8th to review projections for the Southern New England (SNE) lobster stock. Below are the series of projections that the TC unanimously recommends for Board consideration. These projections represent two potential scenarios. In the first scenario, recruitment is assumed to be independent of stock biomass and stable at current estimated levels. While this can limit the potential for rebuilding, it is perhaps the more realistic of the two scenarios given that recruitment has been declining for the past couple decades.

In the second scenario, future recruitment is linked to the spawning stock via a Beverton-Holt stock-recruitment relationship. This is perhaps less realistic than the first scenario with regards to stock rebuilding but more realistic for the continued decline of the population because recruitment decreases with further depletion of the spawning stock.

Under the first scenario with fixed recruitment, an 80% to 90% reduction in harvest rate is projected to stabilize the stock at current levels, assuming natural mortality also stabilizes at current levels; even lower harvest rates show some potential for recovery. Under the second scenario with recruitment linked to spawning stock, a 75% reduction in harvest rate would be needed to stabilize the stock under current natural mortality conditions.

The TC ran stock projections to examine population responses under various levels of natural mortality (M) and fishing mortality (F). It is important to note that here F is used to represent the proportion of current catch levels by weight, not a fishery removal rate as is typical. In plots where F was fixed at zero, M varied from 0.15 to 0.5. The effect of varying M on population projections is presented and highlights the sensitivity to the assumed value of M.

The projections are shown in two different units: reference abundance (N) and spawning stock biomass (SSB). Reference abundance is the number of lobsters 78+ mm carapace length on January 1st plus the number that will molt and recruit to the 78+ group during the year. Current reference points are also expressed in N. SSB is the total weight of mature lobsters (both sexes) in the stock. In the projections, SSB shows greater recovery potential than reference abundance because SSB is the product of abundance at-size, the probability of maturity at-size, and weight at-size. As a result, SSB increases more rapidly than N because larger individuals weigh more than smaller lobsters.

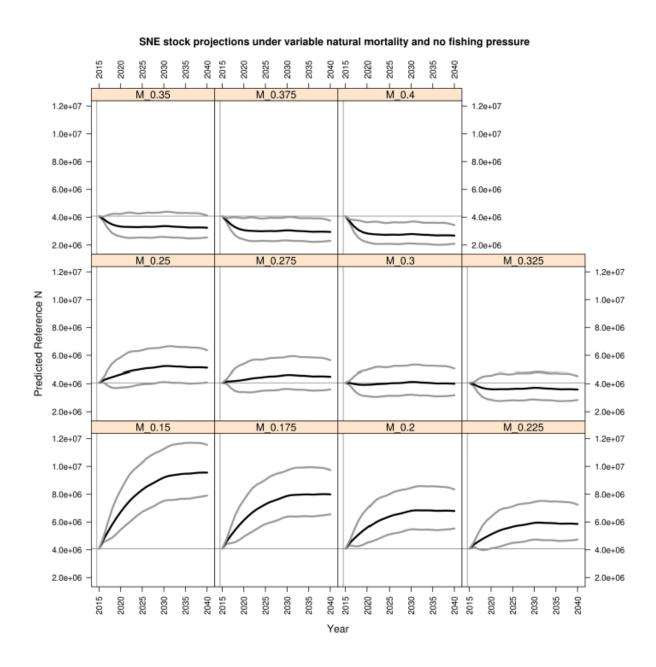


Figure 1: SNE stock projections assuming constant recruitment (similar to levels seen from 2011 to 2014) under various levels of M. F is fixed at zero. The units are reference abundance. Black line is the mean trend +/- 2SD (gray lines).

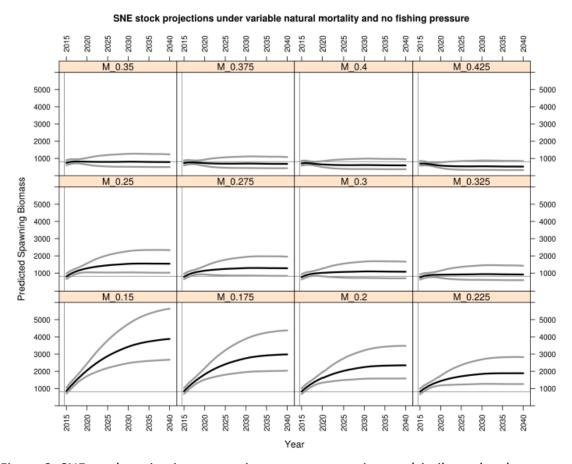


Figure 2: SNE stock projections assuming constant recruitment (similar to levels seen from 2011 to 2014) under various levels of M. F is fixed at zero. The units are SSB. Black line is the mean trend +/- 2SD (gray lines).

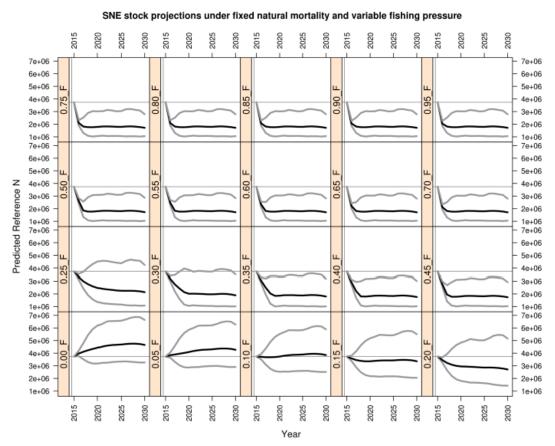


Figure 3: SNE stock projections assuming constant recruitment (similar to levels seen from 2011 to 2014) under various levels of F. M is fixed at 0.285. The units are reference abundance. Black lines is the mean trend 2 +/-2SD (gray lines).

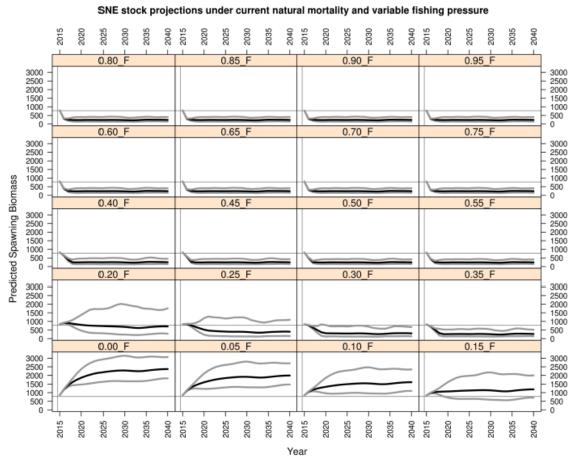


Figure 4: SNE stock projections assuming constant recruitment (similar to levels seen from 2011 to 2014) under various levels of F. M is fixed at 0.285. The units are SSB. Black line is the mean trend +/1 2SD (gray lines).

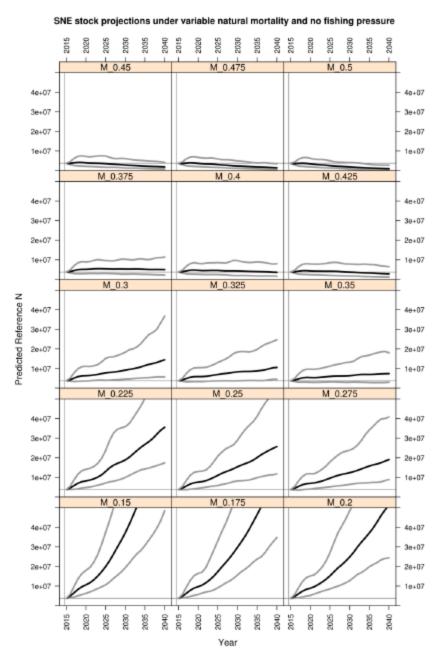


Figure 5. SNE stock projections assuming a Beverton-Holt stock recruit relationship under various levels of M. F is fixed at zero. The units are reference abundance.

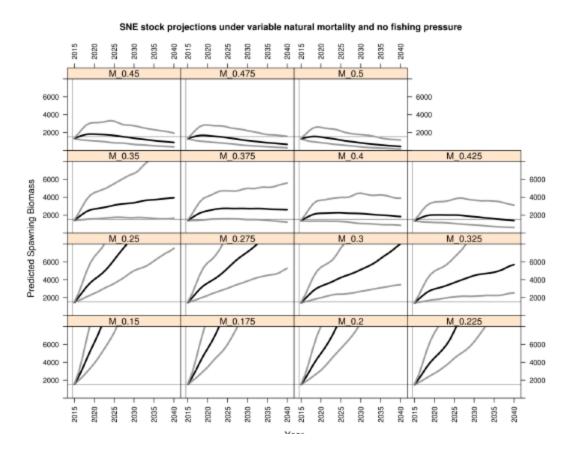


Figure 6: SNE stock projections assuming Beverton-Holt recruitment under various levels of M. F is fixed at zero. The units are SSB.

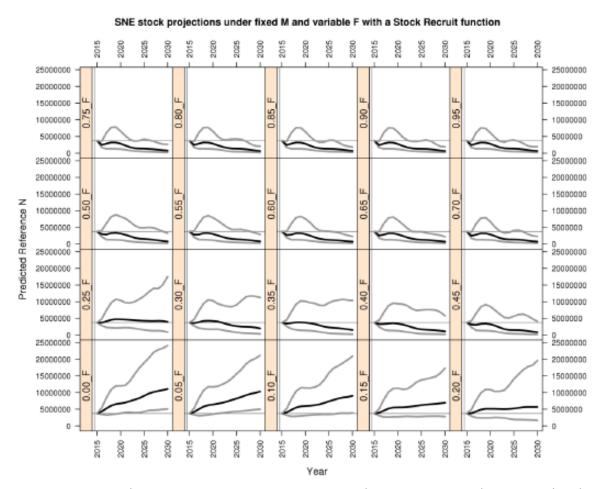


Figure 7: SNE stock projections assuming Beverton-Holt recruitment under various levels of F.M is fixed at 0.285. The units are reference abundance.

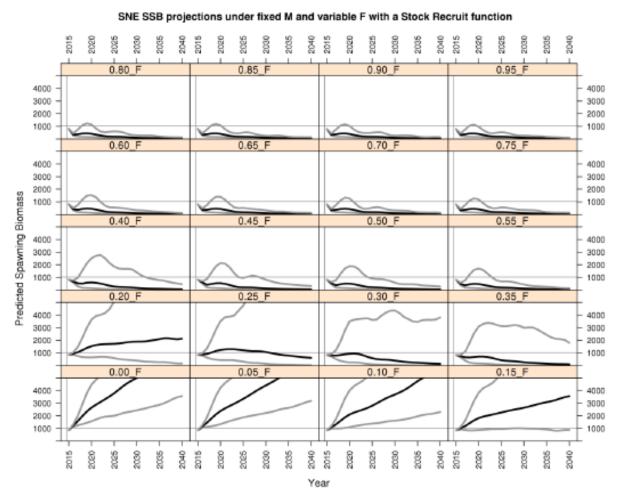


Figure 8: SNE stock projections assuming Beverton-Holt recruitment under various levels of F. M is fixed at 0.285. The units are SSB.

Appendix 5: TC Memo to Board on Gauge Size Changes

MEMORANDUM

TO: American Lobster Management Board

FROM: American Lobster Technical Committee

DATE: July 25, 2016

SUBJECT: Effect of Gauge Changes on Exploitation, SSB, Reference Abundance, and

Catch

The following analysis looks at the effect of gauge size changes on egg production, exploitation, spawning stock biomass (SSB), reference abundance, and catch. This work is intended to provide a holistic view of stock and fishery changes that may result from alterations to the minimum and maximum gauge size. Table 1 summarizes scenarios in which a 20% or 60% increase in egg production is achieved, per the motion of the Board at the May 2016 meeting. Tables 2-6 look at all combinations of gauge changes in regards to egg production, exploitation, SSB, reference abundance, and catch.

Table 1. Minimum and maximum size window necessary to achieve a 20% and 60% increase in egg production respectively. Includes % change in exploitation, spawning stock biomass, reference abundance, and catch associated with the size windows presented. *Assumes changes in gauge size from the current 86 mm minimum and 133 mm maximum size inshore, and an 89 mm minimum size and a 171 mm maximum size offshore. English unit conversions are approximate.

| | Min | Max | Egg Production | Exploitation | Spawning Stock Biomass | Reference Abundance | Catch |
|----------|--|--|----------------|--------------|------------------------|---------------------|-------|
| | 88 mm (3 ¹⁵ / ₃₂ ") | 105 mm (4 ¹ / ₈ ") | 20% | -18% | 20% | 9% | -11% |
| Inshore | 91 mm (3 ⁹ / ₁₆ ") | 115 mm (4 ¹ / ₂ ") | 18% | -22% | 22% | 11% | -14% |
| | 92 mm (3 ⁵ / ₈ ") | 165 mm (6 ¹ / ₂ ") | 20% | -27% | 25% | 13% | -17% |
| | 91 mm (3 ⁹ / ₁₆ ") | 105 mm (4 ¹ / ₈ ") | 22% | -21% | 22% | 9% | -13% |
| Offshore | 94 mm (3 ¹¹ / ₁₆ ") | 115 mm (4 ¹ / ₂ ") | 20% | -26% | 24% | 12% | -17% |
| | 95 mm (3 ³ / ₄ ") | 165 mm (6 ¹ / ₂ ") | 21% | -28% | 26% | 13% | -19% |
| Inshore | 99 mm (3 ⁷ / ₈ ") | 115 mm (4 ¹ / ₂ ") | 60% | -56% | 71% | 32% | -42% |
| manore | 101 mm (3 ²⁹ / ₃₂ ") | 165 mm (6 ¹ / ₂ ") | 59% | -59% | 76% | 35% | -45% |
| Offshore | 102 mm (4") | 115 mm (4 ¹ / ₂ ") | 62% | -60% | 71% | 31% | -47% |
| Onshore | 103 mm (4 ¹ / ₁₆ ") | 165 mm (6 ¹ / ₂ ") | 63% | -63% | 75% | 34% | -50% |

Table 2. Inshore and offshore minimum/maximum gauge change scenarios and corresponding egg production changes from the current gauge sizes. Egg production is expressed as percent increases from the current conditions.

Inshore; Min=86, Max=133

| | | Max size | | | | | | \longrightarrow |
|----------|-----|----------|-----|------|------|------|------|-------------------|
| | | 105 | 115 | 125 | 135 | 145 | 155 | 165 |
| Min Size | 82 | 2% | -7% | -8% | -8% | -8% | -8% | -8% |
| 1 | 83 | 3% | -6% | -7% | -7% | -7% | -7% | -7% |
| | 84 | 5% | -4% | -5% | -5% | -5% | -5% | -5% |
| | 85 | 8% | -1% | -3% | -3% | -3% | -3% | -3% |
| | 86 | 12% | 1% | 0% | 0% | 0% | 0% | 0% |
| | 87 | 15% | 5% | 3% | 3% | 3% | 3% | 3% |
| | 88 | 20% | 8% | 6% | 6% | 6% | 6% | 6% |
| | 89 | 23% | 11% | 9% | 9% | 9% | 9% | 9% |
| | 90 | 27% | 14% | 12% | 12% | 12% | 12% | 12% |
| | 91 | 33% | 18% | 16% | 16% | 16% | 16% | 16% |
| | 92 | 39% | 22% | 20% | 20% | 20% | 20% | 20% |
| | 93 | 46% | 28% | 26% | 25% | 25% | 25% | 25% |
| | 94 | 51% | 31% | 29% | 28% | 28% | 28% | 28% |
| | 95 | NA | 35% | 32% | 32% | 32% | 32% | 32% |
| | 96 | NA | 40% | 37% | 37% | 37% | 37% | 37% |
| | 97 | NA | 47% | 43% | 43% | 43% | 43% | 43% |
| | 98 | NA | 56% | 51% | 51% | 51% | 51% | 51% |
| | 99 | NA | 59% | 54% | 54% | 54% | 54% | 54% |
| | 100 | NA | 63% | 58% | 57% | 57% | 57% | 57% |
| | 101 | NA | 69% | 63% | 62% | 62% | 62% | 62% |
| | 102 | NA | 76% | 70% | 69% | 69% | 69% | 69% |
| | 103 | NA | 87% | 79% | 78% | 78% | 78% | 78% |
| | 104 | NA | 91% | 82% | 81% | 81% | 81% | 81% |
| | 105 | NA | NA | 85% | 84% | 84% | 84% | 84% |
| | 106 | NA | NA | 90% | 89% | 89% | 89% | 89% |
| | 107 | NA | NA | 97% | 96% | 95% | 95% | 95% |
| 1 | 108 | NA | NA | 107% | 105% | 105% | 105% | 105% |
| ▼ | 109 | NA | NA | 110% | 108% | 107% | 107% | 107% |
| | 110 | NA | NA | 113% | 111% | 110% | 110% | 110% |

Offshore; Min=89, Max=171

| | | Max size | | | | | | \longrightarrow |
|----------|-----|----------|------|------|------|------|------|-------------------|
| | | 105 | 115 | 125 | 135 | 145 | 155 | 165 |
| Min Size | 82 | -7% | -14% | -15% | -16% | -16% | -16% | -16% |
| 1 | 83 | -6% | -14% | -15% | -15% | -15% | -15% | -15% |
| | 84 | -3% | -12% | -13% | -13% | -13% | -13% | -13% |
| | 85 | 0% | -9% | -10% | -11% | -11% | -11% | -11% |
| | 86 | 3% | -7% | -8% | -8% | -8% | -8% | -8% |
| | 87 | 6% | -4% | -5% | -5% | -5% | -5% | -5% |
| | 88 | 10% | -1% | -2% | -2% | -2% | -2% | -2% |
| | 89 | 13% | 2% | 0% | 0% | 0% | 0% | 0% |
| | 90 | 17% | 5% | 3% | 3% | 3% | 3% | 3% |
| | 91 | 22% | 8% | 6% | 6% | 6% | 6% | 6% |
| | 92 | 27% | 12% | 11% | 10% | 10% | 10% | 10% |
| | 93 | 34% | 18% | 15% | 15% | 15% | 15% | 15% |
| | 94 | 39% | 20% | 18% | 18% | 18% | 18% | 18% |
| | 95 | NA | 24% | 22% | 21% | 21% | 21% | 21% |
| | 96 | NA | 29% | 26% | 26% | 25% | 25% | 25% |
| | 97 | NA | 35% | 32% | 31% | 31% | 31% | 31% |
| | 98 | NA | 43% | 39% | 39% | 39% | 39% | 39% |
| | 99 | NA | 46% | 42% | 41% | 41% | 41% | 41% |
| | 100 | NA | 50% | 45% | 45% | 45% | 45% | 45% |
| | 101 | NA | 55% | 50% | 49% | 49% | 49% | 49% |
| | 102 | NA | 62% | 56% | 55% | 55% | 55% | 55% |
| | 103 | NA | 72% | 64% | 64% | 63% | 63% | 63% |
| | 104 | NA | 75% | 67% | 66% | 66% | 66% | 66% |
| | 105 | NA | NA | 70% | 69% | 69% | 69% | 69% |
| | 106 | NA | NA | 75% | 74% | 73% | 73% | 73% |
| | 107 | NA | NA | 81% | 80% | 79% | 79% | 79% |
| 1 | 108 | NA | NA | 90% | 89% | 88% | 88% | 88% |
| ▼ | 109 | NA | NA | 92% | 91% | 90% | 90% | 90% |
| | 110 | NA | NA | 95% | 93% | 93% | 93% | 93% |

Table 3. Inshore and offshore minimum/maximum gauge change scenarios and corresponding exploitation changes from the current gauge sizes. Exploitation is expressed as percent increases from the current conditions.

| | | Max size | | | | | | \longrightarrow |
|----------|-----|----------|------|------|------|------|------|-------------------|
| | | 105 | 115 | 125 | 135 | 145 | 155 | 165 |
| lin Size | 82 | 7% | 14% | 14% | 14% | 14% | 14% | 14% |
| 1 | 83 | 5% | 12% | 13% | 13% | 13% | 13% | 13% |
| | 84 | 1% | 8% | 9% | 9% | 9% | 9% | 9% |
| | 85 | -4% | 4% | 4% | 4% | 5% | 5% | 5% |
| | 86 | -8% | -1% | 0% | 0% | 0% | 0% | 0% |
| | 87 | -13% | -6% | -5% | -5% | -5% | -5% | -5% |
| | 88 | -18% | -11% | -10% | -10% | -10% | -10% | -10% |
| | 89 | -22% | -14% | -13% | -13% | -13% | -13% | -13% |
| | 90 | -26% | -18% | -17% | -17% | -17% | -17% | -17% |
| | 91 | -31% | -22% | -22% | -21% | -21% | -21% | -21% |
| | 92 | -37% | -28% | -27% | -27% | -27% | -27% | -27% |
| | 93 | -43% | -33% | -32% | -32% | -32% | -32% | -32% |
| | 94 | -46% | -36% | -35% | -35% | -35% | -35% | -35% |
| | 95 | NA | -39% | -38% | -38% | -38% | -38% | -38% |
| | 96 | NA | -43% | -42% | -42% | -42% | -42% | -429 |
| | 97 | NA | -48% | -46% | -46% | -46% | -46% | -46% |
| | 98 | NA | -54% | -53% | -53% | -52% | -52% | -52% |
| | 99 | NA | -56% | -54% | -54% | -54% | -54% | -549 |
| | 100 | NA | -58% | -56% | -56% | -56% | -56% | -56% |
| | 101 | NA | -61% | -59% | -59% | -59% | -59% | -59% |
| | 102 | NA | -65% | -63% | -63% | -63% | -63% | -63% |
| | 103 | NA | -71% | -68% | -68% | -68% | -68% | -68% |
| | 104 | NA | -72% | -69% | -69% | -69% | -69% | -69% |
| | 105 | NA | NA | -71% | -70% | -70% | -70% | -70% |
| | 106 | NA | NA | -73% | -72% | -72% | -72% | -72% |
| | 107 | NA | NA | -75% | -75% | -75% | -75% | -75% |
| 1 | 108 | NA | NA | -80% | -79% | -79% | -79% | -79% |
| • | 109 | NA | NA | -81% | -80% | -80% | -80% | -80% |
| | 110 | NA | NA | -81% | -81% | -81% | -81% | -81% |

| | Offshore; Min | =89, Max=171 | | | | | | |
|----------|---------------|--------------|------|------|------|------|------|----------|
| | | Max size | | | | | | ─ |
| | | 105 | 115 | 125 | 135 | 145 | 155 | 165 |
| Min Size | e 82 | 23% | 31% | 32% | 32% | 32% | 32% | 32% |
| 100 | 83 | 21% | 29% | 30% | 30% | 30% | 30% | 30% |
| | 84 | 16% | 24% | 25% | 25% | 25% | 25% | 25% |
| | 85 | 11% | 20% | 20% | 21% | 21% | 21% | 21% |
| | 86 | 6% | 14% | 15% | 15% | 15% | 15% | 15% |
| | 87 | 0% | 9% | 10% | 10% | 10% | 10% | 10% |
| | 88 | -6% | 3% | 4% | 4% | 4% | 4% | 4% |
| | 89 | -10% | -1% | 0% | 0% | 0% | 0% | 0% |
| | 90 | -15% | -5% | -4% | -4% | -4% | -4% | -4% |
| | 91 | -21% | -11% | -10% | -9% | -9% | -9% | -9% |
| | 92 | -27% | -16% | -15% | -15% | -15% | -15% | -15% |
| | 93 | -34% | -23% | -22% | -22% | -22% | -22% | -22% |
| | 94 | -38% | -26% | -25% | -25% | -25% | -25% | -25% |
| | 95 | NA | -30% | -28% | -28% | -28% | -28% | -28% |
| | 96 | NA | -34% | -33% | -33% | -33% | -33% | -33% |
| | 97 | NA | -40% | -38% | -38% | -38% | -38% | -38% |
| | 98 | NA | -47% | -45% | -45% | -45% | -45% | -45% |
| | 99 | NA | -49% | -47% | -47% | -47% | -47% | -47% |
| | 100 | NA | -52% | -50% | -50% | -49% | -49% | -49% |
| | 101 | NA | -55% | -53% | -53% | -53% | -53% | -53% |
| | 102 | NA | -60% | -57% | -57% | -57% | -57% | -57% |
| | 103 | NA | -66% | -63% | -63% | -63% | -63% | -63% |
| | 104 | NA | -68% | -64% | -64% | -64% | -64% | -64% |
| | 105 | NA | NA | -66% | -66% | -66% | -66% | -66% |
| | 106 | NA | NA | -68% | -68% | -68% | -68% | -68% |
| | 107 | NA | NA | -72% | -71% | -71% | -71% | -71% |
| 1 | 108 | NA | NA | -77% | -76% | -76% | -76% | -76% |
| • | 109 | | NA | -78% | -77% | -77% | -77% | -77% |
| | 110 | NA | NA | -79% | -78% | -78% | -78% | -78% |

Table 4. Inshore and offshore minimum/maximum gauge change scenarios and corresponding spawning stock biomass (SSB) changes from the current gauge sizes. SSB is expressed as percent increases from the current conditions.

Inshore; Min=86, Max=133

| | | Max size | | | | | | |
|--------------|------|----------|------|------|------|------|------|------|
| | | 105 | 115 | 125 | 135 | 145 | 155 | 165 |
| Min Siz | e 82 | -1% | -9% | -10% | -10% | -10% | -10% | -10% |
| 100 | 83 | 0% | -8% | -9% | -9% | -9% | -9% | -9% |
| | 84 | 4% | -5% | -6% | -6% | -6% | -6% | -6% |
| | 85 | 7% | -2% | -3% | -3% | -3% | -3% | -3% |
| | 86 | 11% | 1% | 0% | 0% | 0% | 0% | 0% |
| | 87 | 16% | 5% | 4% | 4% | 4% | 4% | 4% |
| | 88 | 20% | 9% | 8% | 8% | 8% | 8% | 8% |
| | 89 | 25% | 13% | 11% | 11% | 11% | 11% | 11% |
| | 90 | 30% | 17% | 15% | 15% | 15% | 15% | 15% |
| | 91 | 36% | 22% | 20% | 20% | 20% | 20% | 20% |
| | 92 | 43% | 27% | 26% | 25% | 25% | 25% | 25% |
| | 93 | 51% | 34% | 32% | 32% | 32% | 32% | 32% |
| | 94 | 57% | 38% | 36% | 36% | 36% | 35% | 35% |
| | | NA | 43% | 40% | 40% | 40% | 40% | 40% |
| | | NA | 49% | 46% | 46% | 46% | 46% | 46% |
| | - | NA | 57% | 54% | 53% | 53% | 53% | 53% |
| | | NA | 67% | 63% | 63% | 63% | 63% | 63% |
| | 99 | NA | 71% | 67% | 66% | 66% | 66% | 66% |
| | 100 | | 76% | 71% | 71% | 71% | 71% | 71% |
| | 101 | | 82% | 77% | 76% | 76% | 76% | 76% |
| | 102 | | 90% | 84% | 84% | 84% | 84% | 84% |
| | 103 | | 102% | 95% | 94% | 94% | 94% | 94% |
| | 104 | | 106% | 98% | 97% | 97% | 97% | 97% |
| | 105 | | NA | 102% | 101% | 101% | 101% | 101% |
| | 106 | | NA | 107% | 106% | 106% | 106% | 106% |
| | 107 | | NA | 115% | 113% | 113% | 113% | 113% |
| \downarrow | 108 | | NA | 125% | 124% | 124% | 124% | 124% |
| • | 109 | | NA | 128% | 126% | 126% | 126% | 126% |
| | 110 | NA | NA | 131% | 129% | 129% | 129% | 129% |

Offshore; Min=89, Max=171

| | Max size | | | | | | \longrightarrow |
|----------|----------|-------|------|------|------|------|-------------------|
| | 109 | 5 115 | 125 | 135 | 145 | 155 | 165 |
| Min Size | -11% | -18% | -19% | -19% | -19% | -19% | -19% |
| 1 | -10% | -17% | -18% | -18% | -18% | -18% | -18% |
| | -7% | -15% | -16% | -16% | -16% | -16% | -16% |
| | -4% | -12% | -13% | -13% | -13% | -13% | -13% |
| | 36 0% | -9% | -10% | -10% | -10% | -10% | -10% |
| | 37 4% | -6% | -7% | -7% | -7% | -7% | -7% |
| | 8% | -2% | -3% | -3% | -3% | -3% | -3% |
| | 12% | 1% | 0% | 0% | 0% | 0% | 0% |
| | 17% | 5% | 4% | 4% | 4% | 4% | 4% |
| | 22% | 9% | 8% | 8% | 8% | 8% | 8% |
| | 29% | 15% | 13% | 13% | 13% | 13% | 13% |
| | 36% | 21% | 19% | 19% | 19% | 19% | 19% |
| | 41% | 24% | 22% | 22% | 22% | 22% | 22% |
| | 95 NA | 28% | 26% | 26% | 26% | 26% | 26% |
| | 96 NA | 34% | 31% | 31% | 31% | 31% | 31% |
| | 7 NA | 41% | 38% | 38% | 38% | 38% | 38% |
| | NA NA | 50% | 47% | 46% | 46% | 46% | 46% |
| | 99 NA | 54% | 50% | 50% | 49% | 49% | 49% |
| | 00 NA | 58% | 54% | 53% | 53% | 53% | 53% |
| | 01 NA | 64% | 59% | 59% | 59% | 59% | 59% |
| | D2 NA | 71% | 66% | 65% | 65% | 65% | 65% |
| | NA NA | 82% | 75% | 75% | 75% | 75% | 75% |
| | 04 NA | 85% | | 77% | 77% | | 77% |
| | 05 NA | NA | 82% | 81% | 81% | 81% | 81% |
| | NA NA | NA | 87% | 86% | 85% | 85% | 85% |
| | 07 NA | NA | 93% | 92% | 92% | 92% | 92% |
| W | 08 NA | NA | 103% | 101% | 101% | | 101% |
| | 09 NA | NA | 105% | 103% | 103% | 103% | 103% |
| 1' | IO NA | NA | 108% | 106% | 106% | 106% | 106% |

Table 5. Inshore and offshore minimum/maximum gauge change scenarios and corresponding reference abundance changes from the current gauge sizes. Reference abundance is expressed as percent increases from the current conditions.

Inshore; Min=86, Max=133 Max size 135 155 165 Min Size -3% -6% -6% -6% -6% -6% -6% 83 -5% -5% -5% -5% -5% -5% -2% -4% 84 0% -3% -4% -4% -4% -4% 85 2% -2% -2% -2% -2% -2% -2% 86 4% 0% 0% 0% 0% 0% 0% 87 6% 3% 2% 2% 2% 2% 2% 88 9% 5% 5% 5% 5% 5% 5% 89 11% 7% 6% 6% 6% 6% 6% 90 9% 8% 13% 8% 8% 8% 8% 10% 91 16% 11% 10% 10% 10% 10% 92 19% 14% 13% 13% 13% 13% 13% 93 17% 16% 16% 16% 16% 16% 94 25% 19% 18% 18% 18% 18% 18% **95** NA 21% 20% 20% 20% 20% 20% 96 NA 23% 22% 22% 22% 22% 22% 97 NA 98 NA 26% 25% 25% 25% 25% 25% 30% 30% 30% 30% 30% 31% **99** NA 32% 31% 31% 31% 31% 31% **100** NA 34% 33% 33% 33% 33% 33% **101** NA 36% 35% 35% 35% 35% 35% 102 NA 40% 38% 38% 38% 38% 38% **103** NA 45% 42% 42% 42% 42% 42% 104 NA 46% 43% 43% 43% 43% 43% 105 NA NΑ 44% 44% 44% 44% 45% 106 NA NA 46% 46% 46% 46% 46% **107** NA NΑ 49% 49% 49% 49% 49% 108 NA NΑ 53% 53% 53% 53% 53% 109 NA 54% 54% NΑ **110** NA NΑ 55% 55% 55% 55% 55%

Offshore; Min=89, Max=171

| | | Max size | | | | | | \longrightarrow |
|----------|-----|----------|------|------|------|------|------|-------------------|
| | | 105 | 115 | 125 | 135 | 145 | 155 | 165 |
| Min Size | 82 | -8% | -11% | -11% | -11% | -11% | -11% | -11% |
| 1 | 83 | -8% | -10% | -11% | -11% | -11% | -11% | -11% |
| | 84 | -6% | -9% | -9% | -9% | -9% | -9% | -9% |
| | 85 | -4% | -7% | -8% | -8% | -8% | -8% | -8% |
| | 86 | -2% | -5% | -6% | -6% | -6% | -6% | -6% |
| | 87 | 0% | -3% | -4% | -4% | -4% | -4% | -4% |
| | 88 | 2% | -1% | -1% | -2% | -2% | -2% | -2% |
| | 89 | 4% | 0% | 0% | 0% | 0% | 0% | 0% |
| | 90 | 6% | 2% | 2% | 2% | 2% | 2% | 2% |
| | 91 | 9% | 4% | 4% | 4% | 4% | 4% | 4% |
| | 92 | 12% | 7% | 7% | 7% | 6% | 6% | 6% |
| | 93 | 16% | 10% | 10% | 10% | 10% | 10% | 10% |
| | 94 | 18% | 12% | 11% | 11% | 11% | 11% | 11% |
| | 95 | NA | 14% | 13% | 13% | 13% | 13% | 13% |
| | | NA | 16% | 15% | 15% | 15% | 15% | 15% |
| | 97 | NA | 19% | 18% | 18% | 18% | 18% | 18% |
| | 98 | NA | 23% | 22% | 22% | 22% | 22% | 22% |
| | 99 | NA | 25% | 23% | 23% | 23% | 23% | 23% |
| | 100 | NA | 26% | 25% | 25% | 25% | 25% | 25% |
| | 101 | NA | 28% | 27% | 27% | 27% | 27% | 27% |
| | 102 | NA | 31% | 30% | 30% | 30% | 30% | 30% |
| | 103 | NA | 36% | 34% | 34% | 34% | 34% | 34% |
| | 104 | NA | 37% | 35% | 35% | 35% | 35% | 35% |
| | 105 | NA | NA | 36% | 36% | 36% | 36% | 36% |
| | 106 | NA | NA | 38% | 38% | 38% | 38% | 38% |
| | 107 | NA | NA | 40% | 40% | 40% | 40% | 40% |
| 1 | 108 | NA | NA | 44% | 44% | 44% | 44% | 44% |
| • | 109 | NA | NA | 45% | 45% | 45% | 45% | 45% |
| | 110 | NA | NA | 46% | 46% | 46% | 46% | 46% |

Table 6. Inshore and offshore minimum/maximum gauge change scenarios and corresponding catch changes from the current gauge sizes. Catch is expressed as percent increases from the current conditions.

Inshore; Min=86, Max=133 Max size 115 135 145 155 165 105 Min Size 82 8% 8% 8% 6% 7% 83 84 0% 4% 5% 5% 5% 5% 5% 85 -2% 2% 2% 2% 2% 2% 2% 0% 86 0% 0% 0% 0% 0% -5% 87 -3% -3% -3% -8% -3% -3% -3% 88 -11% -6% -6% -6% -6% -6% -6% 89 -14% -9% -8% -8% -8% -8% -8% 90 -17% -11% -10% -10% -10% -10% -10% 91 -14% -20% -13% -13% -13% -13% -13% 92 -17% -17% -17% -25% -18% -17% -17% 93 -30% -22% -21% -21% -21% -21% -21% -24% -23% -23% -23% -23% -23% 95 NA -27% -26% -26% -26% -26% -26% **96** NA -30% -29% -29% -29% -29% 97 NA -34% -33% -33% -33% -33% -33% 98 NA -40% -39% -38% -38% -38% -38% 99 NA -42% -40% -40% -40% -40% -40% 100 NA 44% -42% -42% -42% -42% **101** NA -47% -45% -45% -45% -45% -45% 102 NA -51% -49% -49% -49% -49% 49% 103 NA -58% -54% -54% -54% -54% -55% 104 NA -56% -56% **105** NA -58% -57% -57% -57% -57% 106 NA -60% -60% -60% -59% -59% **107** NA NΑ -63% -63% -63% -63% -63% **108** NA NΑ -69% -68% -68% -68% -68% 109 NA NΑ -70% -69% -69% -69% -69%

Offshore; Min=89, Max=171 Max size 115 125 135 145 155 105 Min Size 82 17% 17% 17% 17% 12% 16% 16% 16% 16% 16% 84 9% 13% 14% 14% 14% 14% 14% 85 6% 11% 11% 11% 11% 11% 11% 86 3% 8% 9% 9% 9% 9% 9% 87 0% 5% 6% 6% 6% 6% 6% 88 -4% 2% 2% 2% 2% 2% 2% -6% -1% 0% 0% 0% 0% 90 -10% -3% -3% -3% -3% -3% -3% 91 -13% -7% -6% -6% -6% -6% -6% 92 -11% -10% -10% -10% -10% -10% 93 -24% -15% -14% -14% -14% -14% -14% 94 -179 -16% -16% -16% -16% 95 NA -20% -19% -19% -19% -19% -19% **96** NA -24% **97** NA -28% -27% -27% -27% -27% -27% **98** NA -35% -33% -33% -33% -33% -33% 99 NA -37% -35% -35% -35% -35% -35% 100 NA -39% -37% -37% -37% -37% -37% **101** NA -42% -40% -40% -40% -40% 102 NA -47% -44% -44% -44% -44% -44% **103** NA -54% -51% -50% -50% -50% -50% **104** NA -52% -52% -52% -52% -52% 105 NA NΑ -53% -53% -53% 106 NA NΑ -56% -56% -56% -56% -56% 107 NA NΑ -60% -60% -60% -60% -60% 108 NA NA -66% 109 NA NA -67% -67% 110 NA NΑ