



STATE OF CONNECTICUT

DEPARTMENT OF ENVIRONMENTAL PROTECTION



STATE OF CONNECTICUT

V.

ABF FREIGHT SYSTEM, INC.

CONSENT ORDER No. CO WR SW 11 003

Date of Issuance: August 3, 2011

- A. With the agreement of ABF Freight System, Inc. ("Respondent"), the Commissioner of Energy and Environmental Protection ("Commissioner") finds:
 1. Respondent is a corporation which discharges stormwater associated with industrial activity ("stormwater discharge") from its facilities located at **63 Cemetery Road in Plainfield, CT ("Plainfield site") and 7 Depot Hill Road in Enfield, CT ("Enfield site")**.
 2. Since December 15, 1997, Respondent's stormwater discharges at the Plainfield site and Enfield site have been covered under the General Permit for the Discharge of Stormwater Associated with Industrial Activity ("Stormwater General Permit") issued on October 1, 1997, reissued on October 1, 2002, modified July 15, 2003, reissued October 1, 2007, reissued October 1, 2008, reissued April 14, 2009 and revised October 1, 2010 pursuant to Connecticut General Statute 22a-430b.
 3. Respondent is required to monitor its stormwater discharges annually between October 1st and September 30th in accordance with Subsection 5(c) of the Stormwater General Permit. Since October 1, 2003, Respondent failed to monitor the stormwater discharge at its Enfield site and Plainfield site during the following periods: 2004-2005, 2005-2006, and 2006-2007.
 4. On March 11, 2008, Notice of Violation ("NOV") WR SW 08 016 was issued to Respondent for failure to monitor stormwater discharges at the Plainfield site for the following years: 2004-2005, 2005-2006 and 2006-2007. Respondent partially complied with the NOV by making up one year of monitoring.
 5. On or about January 7, 2010, a review of Department files noted Respondent's failure to fully comply with sampling requirements at its Plainfield site and discovered violations of the Stormwater General Permit's monitoring requirements at its Enfield site.
 6. On January 21, 2010, Department staff inspected the Enfield site to assess Stormwater General Permit compliance and observed that the Respondent was discharging wastewater associated with vehicle service floor drains and vehicle washing operations without a permit, in violation of Section 22a-430 and 22a-430b of the Connecticut General Statutes.
 7. On January 21, 2010, Department staff inspected the Plainfield site to assess Stormwater General Permit compliance and noted Respondent was unable to produce the Stormwater



Pollution Prevention Plan ("SWPPP") required by Section 5(b) of the Stormwater General Permit.

8. On January 21, 2010, Department staff issued Notice of Violation WR SW 10 DMS 001 to the Enfield site for failure to prepare a SWPPP, monitor stormwater, and for discharging wastewater associated with vehicle service floor drains and vehicle washing operations without a permit. On the same day, staff issued WR SW 10 DMS 002 to the Plainfield site for failure to prepare and implement an adequate SWPPP and monitor stormwater.
9. By virtue of the above, Respondent has violated a permit issued under §22a-430b of the Connecticut General Statutes.

B. With the agreement of Respondent, the Commissioner, acting under 22a-6, §22a-424, §22a-425, §22a-427, §22a-428, §22a-430, §22a-430b, and §22a-438 ff the Connecticut General Statutes, orders Respondent as follows:

1. Respondent shall immediately cease all unauthorized discharges to the waters of the state.
2. On or before sixty (60) days after the date of issuance of this consent order, Respondent shall prepare and implement a complete SWPPP in accordance with Section 5 of the Stormwater General Permit. Respondent shall submit a signed certification for the SWPPP, found in Attachment B of this consent order, to the Commissioner within seven (7) days after plan preparation is complete.
3. On or before one-hundred-twenty (120) days after the date of issuance of this consent order, Respondent shall review its SWPPP and perform a Comprehensive Site Compliance Evaluation in accordance with Section 5 of the Stormwater General Permit. Respondent shall use the form included in Attachment A to this consent order ("form") to assist in performing such review and evaluation.
4. Within thirty (30) days after the date Respondent performs the review and evaluation required under paragraph B.3., Respondent shall submit in writing, for the Commissioner's review, the completed form, a summary of findings from Respondent's review and evaluation, and a discussion of corrective actions required and taken, including any updates or amendments to the SWPPP necessary to make such plan complete or to otherwise comply with the general permit.
5. Full compliance. Respondent shall not be considered in full compliance with this consent order until all actions required by this consent order have been completed as approved and to the Commissioner's satisfaction.
6. Civil Penalty.

Respondent shall pay a penalty of \$38,699.99 as the total civil penalty to be sought by the Commissioner for those, and only those, stormwater violations described in paragraphs A.3. through A.9. of this consent order. Payment shall be made in accordance with provisions of paragraph B.7. The penalty shall be paid in seven separate installments due and payable as follows:



- a. The first installment of the penalty shall be in the amount of \$5,528.57 and due on or before twenty (20) days after the date of issuance of this consent order.
- b. The second installment of the penalty shall be in the amount of \$5,528.57 and due on or before sixty (60) days after the date of issuance of this consent order.
- c. The third installment of the penalty shall be in the amount of \$5,528.57 and due on or before ninety (90) days after the date of issuance of this consent order.
- d. The fourth installment of the penalty shall be in the amount of \$5,528.57 and due on or before one hundred and twenty (120) days after the date of issuance of this consent order.
- e. The fifth installment of the penalty shall be in the amount of \$5,528.57 and due on or before one hundred and fifty (150) days after the date of issuance of this consent order.
- f. The sixth installment of the penalty shall be in the amount of \$5,528.57 and due on or before one hundred and eighty (180) days after the date of issuance of this consent order.
- g. The seventh installment of the penalty shall be in the amount of \$5,528.57 and due on or before two hundred and ten (210) days after the date of issuance of this consent order.

7. Payment of penalties. Payment of penalties under this consent order shall be mailed or personally delivered to the Department of Energy and Environmental Protection, Bureau of Financial and Support Services, Accounts Receivable Office, 79 Elm Street, Hartford, CT 06106-5127, and shall be by certified or bank check payable to "Treasurer, State of Connecticut." The check shall state on its face, "Materials Management and Compliance Assurance, Water Permitting and Enforcement Civil Penalty, Consent Order No. CO WR SW 11 003."
8. Sampling and sample analyses. All sample analyses which are required by this consent order and all reporting of such sample analyses shall be conducted by a laboratory certified by the Connecticut Department of Public Health to conduct such analyses. All sampling and sample analyses performed under this order shall be performed in accordance with procedures specified or approved in writing by the Commissioner, or, if no such procedures have been specified or approved, in accordance with 40 CFR 136. Unless otherwise specified by the Commissioner in writing, the value of each parameter shall be reported to the maximum level of precision and accuracy specified in the applicable protocol, and if no such level is specified, to the maximum level of precision and accuracy possible.
9. Approvals. Respondent shall use best efforts to submit to the Commissioner all documents required by this consent order in a complete and approvable form. If the Commissioner notifies Respondent that any document or other action is deficient, and



does not approve it with conditions or modifications, it is deemed disapproved, and Respondent shall correct the deficiencies and resubmit it within the time specified by the Commissioner or, if no time is specified by the Commissioner, within 30 days of the Commissioner's notice of deficiencies. In approving any document or other action under this consent order, the Commissioner may approve the document or other action as submitted or performed or with such conditions or modifications as the Commissioner deems necessary to carry out the purposes of this consent order. Nothing in this paragraph shall excuse noncompliance or delay.

10. Definitions. As used in this consent order, "Commissioner" means the Commissioner or a representative of the Commissioner. The date of "issuance" of this consent order is the date the consent order is deposited in the U.S. mail or personally delivered, whichever is earlier.
11. Dates. The date of "issuance" of this consent order is the date the consent order is deposited in the U.S. mail or personally delivered, whichever is earlier. The date of submission to the Commissioner of any document required by this consent order shall be the date such document is received by the Commissioner. The date of any notice by the Commissioner under this consent order, including but not limited to notice of approval or disapproval of any document or other action, shall be the date such notice is deposited in the U.S. mail or is personally delivered, whichever is earlier. Except as otherwise specified in this consent order, the word "day" as used in this consent order means calendar day. Any document or action which is required by this consent order to be submitted or performed by a date which falls on a Saturday, Sunday or a Connecticut or federal holiday shall be submitted or performed by the next day which is not a Saturday, Sunday or Connecticut or federal holiday.
12. Certification of documents. Any document, including but not limited to any notice, which is required to be submitted to the Commissioner under this consent order shall be signed by Respondent or, if Respondent is not an individual, by Respondent's chief executive officer or a duly authorized representative of such officer, as those terms are defined in §22a-430-3(b)(2) of the Regulations of Connecticut State Agencies, and by the individual(s) responsible for actually preparing such document, and Respondent or Respondent's chief executive officer and each such individual shall certify in writing as follows:

"I have personally examined and am familiar with the information submitted in this document and all attachments thereto, and I certify, based on reasonable investigation, including my inquiry of those individuals responsible for obtaining the information, that the submitted information is true, accurate and complete to the best of my knowledge and belief. I understand that any false statement made in the submitted information may be punishable as a criminal offense under §53a-157b of the Connecticut General Statutes and any other applicable law."
13. Noncompliance. This consent order is a final order of the Commissioner with respect to the matters addressed herein, and is nonappealable and immediately enforceable. Failure to comply with this consent order may subject Respondent to an injunction and penalties.
14. False statements. Any false statement in any information submitted pursuant to this consent order is punishable as a criminal offense under §53a-157b of the Connecticut General Statutes and any other applicable law.



15. Notice of transfer; liability of Respondent. Until Respondent has fully complied with this consent order, Respondent shall notify the Commissioner in writing no later than 15 days after transferring all or any portion of the facility, the operations, the site or the business which is the subject of this consent order or after obtaining a new mailing or location address. Respondent's obligations under this consent order shall not be affected by the passage of title to any property to any other person or municipality.
16. Commissioner's powers. Except as provided hereinabove with respect to payment of civil penalties, nothing in this consent order shall affect the Commissioner's authority to institute any proceeding or take any other action to prevent or abate violations of law, prevent or abate pollution, recover costs and natural resource damages, and to impose penalties for past, present, or future violations of law. If at any time the Commissioner determines that the actions taken by Respondent pursuant to this consent order have not successfully corrected all violations, fully characterized the extent or degree of any pollution, or successfully abated or prevented pollution, the Commissioner may institute any proceeding to require Respondent to undertake further investigation or further action to prevent or abate violations or pollution.
17. Respondent's obligations under law. Nothing in this consent order shall relieve Respondent of other obligations under applicable federal, state and local law.
18. No assurance by Commissioner. No provision of this consent order and no action or inaction by the Commissioner shall be construed to constitute an assurance by the Commissioner that the actions taken by Respondent pursuant to this consent order will result in compliance or prevent or abate pollution.
19. Access to site. Any representative of the Department of Energy and Environmental Protection may enter Respondent's site or facility without prior notice for the purposes of monitoring and enforcing the actions required or allowed by this consent order.
20. No effect on rights of other persons. This consent order neither creates nor affects any rights of persons or municipalities that are not parties to this consent order.
21. Notice to Commissioner of changes. Within 15 days of the date Respondent becomes aware of a change in any information submitted to the Commissioner under this consent order, or that any such information was inaccurate or misleading or that any relevant information was omitted, Respondent shall submit the correct or omitted information to the Commissioner.
22. Notification of noncompliance. In the event that Respondent becomes aware that it did not or may not comply, or did not or may not comply on time, with any requirement of this consent order or of any document required hereunder, Respondent shall immediately notify by telephone the individual identified in the next paragraph and shall take all reasonable steps to ensure that any noncompliance or delay is avoided or, if unavoidable, is minimized to the greatest extent possible. Within five (5) days of the initial notice, Respondent shall submit in writing the date, time, and duration of the noncompliance and the reasons for the noncompliance or delay and propose, for the review and written approval of the Commissioner, dates by which compliance will be achieved, and Respondent shall comply with any dates which may be approved in writing by the Commissioner. Notification by Respondent shall not excuse noncompliance or delay, and the Commissioner's approval of any compliance dates proposed shall not excuse noncompliance or delay unless specifically so stated by the Commissioner in writing.



23. Submission of documents. Any document required to be submitted to the Commissioner under this consent order shall, unless otherwise specified in this consent order or in writing by the Commissioner, be directed to:

Donna Seresin, Sanitary Engineer 3
Department of Energy and Environmental Protection
Bureau of Materials Management and Compliance Assurance
Water Permitting and Enforcement Division
79 Elm Street
Hartford, Connecticut 06106-5127

Respondent consents to the issuance of this consent order without further notice. The undersigned certifies that he/she is fully authorized to enter into this consent order and to legally bind the Respondent to the terms and conditions of the consent order.

BY: (Signature) Walter Echols
(Print Name): WALTER ECHOLS
(Print Title): VICE PRESIDENT
Date July 20, 2011

Issued as a final order of the Commissioner.

For Robert E. Kaliszewski
Daniel Esty Robert E. Kaliszewski
Commissioner Director, Planning, Program Development
Department of Energy and Environmental Protection

8-2-11
Date

Town of Plainfield
Town of Enfield
Land Records