

April 4, 2022

Frederick Riese
Department of Energy and Environmental Protection
79 Elm Street
Hartford, CT 06106-5127
(sent only via email to Frederick.riese@ct.gov)

Subject: Environmental Impact Evaluation – Comments on Cultural Resources

Ox Brook Flood Control Master Plan Project

Bridgeport, Connecticut.

Dear Mr. Riese:

The State Historic Preservation Office (SHPO) has reviewed the referenced project in response to your request for our comments regarding potential effects to historic properties. The referenced Environmental Impact Evaluation (EIE) describes the purpose and need of the project and offers several alternatives relating to six project elements. As noted in the EIE, although SHPO understands that this document was prepared pursuant to the Connecticut Environmental Policy Act (CEPA), our office has additional review responsibilities under Section 106 of the National Historic Preservation Act (Section 106) should federal permitting be required. These comments are provided in accordance with both CEPA and Section 106. To facilitate review by our office, a Phase IA Cultural Resources Assessment report was included as Appendix D prepared by Archaeological and Historical Services, Inc. (AHS). The background research is comprehensive and demonstrates knowledge of the project area; it meets the standards set forth in the *Environmental Review Primer for Connecticut's Archaeological Resources*.

As noted in the report prepared by AHS, there are no previously reported archaeological sites or properties listed in the State or National Registers of Historic Places recorded within the Area of Potential Effect (APE) for this project. SHPO understands that additional assessments may be required as the preferred project alternatives are selected and proposed work areas required for storage, staging, and access are selected. Background research, visual reconnaissance, and limited coring of the APE revealed substantial prior disturbances. As a result, SHPO concurs with AHS that activities associated with the Ox Brook Flood Control Master Plan or its alternatives are not likely to impact significant archaeological deposits. SHPO also agrees that most of the above-ground historic resources identified by AHS are common styles that lack sufficient integrity and association to be listed on the National Register of Historic Places.

SHPO-1

A single resource was identified as potentially eligible for listing on the State Register of Historic Places: the dam at Elton Rogers Park. This dam, constructed in 1872 by the Bridgeport Hydraulic Company, is an important component of an engineered historic water system. The dam is comprised of an earthen and masonry structure that is no longer functional and has areas of collapse. SHPO does not object to the project alternatives, but encourages the preservation of as much of the remaining historic dam and its related elements to the greatest extent possible.

SHPO-2



SHPO requests that the dam is documented to meet state-level documentation standards which consist of narrative text, photographs, and photographic site plan. If possible, photographs of the dam during its dismantling should be included as part of the documentation. The submitted documentation should be both archivally stable and user-friendly. It is SHPO's opinion that the proposed undertaking will constitute <u>no adverse effect conditional</u> upon the proposed work being able to accommodate this documentation request to minimize the historic loss.

SHPO-2

SHPO appreciates the opportunity to review and comment upon this project. Do not hesitate to contact Catherine Labadia, Deputy State Historic Preservation Officer, for additional information at (860) 500-2329 or catherine.labadia@ct.gov.

Sincerely,

Jonathan Kinney

State Historic Preservation Officer

cc: Burke, CZA

#### STATE OF CONNECTICUT



Keith Ainsworth Acting Chair

Alicea Charamut

David Kalafa

Kip Kolesinskas

Matthew Reiser

Charles Vidich

William Warzecha

Peter Hearn Executive Director

# **COUNCIL ON ENVIRONMENTAL QUALITY**

March 23, 2022

Frederick Riese

CT Department of Energy and Environmental Protection (DEEP)

79 Elm Street

Hartford, CT 06106

RE: Environmental Impact Evaluation (EIE) for the Ox Brook Flood Control Master Plan

Dear Mr. Riese:

The Council on Environmental Quality ("Council") has reviewed the EIE for the Ox Brook Flood Control Master Plan and has the following questions regarding Phase 1.

The EIE states that "there are no identified NDDB areas within the Project Area or immediate vicinity" and that "the Project is not expected to impact listed Connecticut species or their habitats". The Council notes that the Natural Diversity Database (NDDB) mapping is a pre-screening tool and is not a substitute for an on-site survey. A survey of the areas potentially impacted by Phase 1 of the proposed project is recommended, prior to construction, to assess the presence of wildlife and endangered, threatened and special concern species or suitable habitat that might be present. If found, the Council recommends consultation with the NDDB to develop and implement plans to eliminate or mitigate any potential adverse impacts.

CEO-1

CEO-2

CEO-4

The EIE sheet C1.00 identifies a vernal pool immediately north of the existing dam within Elton Rodgers Park. The EIE does not indicate if potential negative impacts on the vernal pool envelope (VPE) and the critical terrestrial habitat (CTH) were examined. The Council recommends an assessment to determine the potential impact the proposed action would have on the VPE and CTH and/or if one or more vernal pools would be created by the proposed project.

The Council notes that the proposed work associated with Phase 1 of the proposed project has the potential to introduce or expand the habitat for invasive species. The EIE does not indicate that action to eradicate invasive species is included in the plan. The Council recommends the inclusion of an invasive species control/eradication component for the construction with a follow-up during the following year.

The United Illuminating Company has received Connecticut Siting Council approval (Docket 490 – January 2021) to construct a 115/13.8- kilovolt (kV) air-insulated replacement substation facility located on the existing Old Town Substation parcel at 282 Kaechele Place and two parcels immediately north totaling approximately 3 acres that are owned by the United Illuminating Company at 312 and 330 Kaechele Place in Bridgeport. The Council notes that coordination of the two construction projects might avoid unanticipated issues and benefit both projects.

Thank you for your consideration of these comments.

Sincerely,

Peter Hearn, Executive Director

# **Jennifer Burke**

**From:** Jennifer Burke

**Sent:** Friday, April 1, 2022 11:12 AM

To: Jennifer Burke
Subject: FW: Ox took EIE Plan

From: Roman-Christy, Rosalina < Rosalina.Roman-Christy@Bridgeportct.gov >

Sent: Tuesday, March 22, 2022 2:15 PM

**To:** Riese, Frederick < <a href="mailto:Frederick.Riese@ct.gov">Frederick < <a href="mailto:Frederick.Riese@ct.gov">Frederick < <a href="mailto:Frederick.Riese@ct.gov">Frederick < <a href="mailto:Frederick.Riese@ct.gov">Frederick < a href="mailto:Frederick.Riese@ct.gov">Frederick < a href="mailto:Frederick.Riese@ct.gov">Frederick < a href="mailto:Frederick.Riese@ct.gov">Frederick.Riese@ct.gov</a>>
<a href="mailto:Cc:">Cc: Urquidi, Jon < jon.urquidi@bridgeportct.gov</a>>

Subject: Ox took EIE Plan

Dear Mr. Riese:

My name is Rosalina Roman-Christy. I am the councilwoman for the 135th district, which has been immensely Impacted by severe flooding. The flooding problem has been going on for over 40 years. On behalf of my constituents, I want to know how your study is going to ease the flooding coming from the Oxbrook area as well the Island Brook Pond, and how long is it going to take before funding is granted to mitigate this problem. Thank you.

RRC-1

Respectfully,

Rosalina Roman-Christy, MS Councilwoman 135th Distrct

Sent from my iPhone

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2	CONNECTICUT ENVIRONMENTAL POLICY ACT
3	PUBLIC HEARING
4	HELD VIA ZOOM VIDEOCONFERENCE
5	OX BROOK FLOOD CONTROL MASTER PLAN
6	ENVIRONMENTAL IMPACT EVALUATION
7	MARCH 29, 2022
8	COMMENCING AT 7:00 P.M. COPY
9	
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12	PRESENT:
13	FREDERICK RIESE, CT DEEP
14	JON URQUIDI, CITY ENGINEER
15	STEPHEN LECCO, GZA GEOENVIRONMENTAL, INC.
16	SETH TAYLOR, GZA GEOENVIRONMENTAL, INC.
17	JENNIFER BURKE, GZA GEOENVIRONMENTAL, INC.
18	
19	ROSALINA ROMAN-CHRISTY, CITY OF BRIDGEPORT COUNCILWOMAN
20	JACK HENNESSY, CONNECTICUT STATE REPRESENTATIVE
21	(All members present via remote videoconference.)
22	( members present via remote viacocomperence.)
23	Jennifer Still, SHR, License No. SHR000301
24	Shea & Driscoll, LLC  30 Pepperbox Road
25	Waterford, CT 06385

MR. RIESE: I want to welcome everyone to tonight's public hearing on the Ox Brook Flood Control Master Plan Environmental Impact Evaluation; and this is being held in accordance with the Connecticut Environmental Policy Act about which we'll explain a little bit more in a few succeeding slides here.

Next slide.

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And I'd like to welcome all of you and explain who all of we are. First of all, let me explain the purpose of the hearing and who is here. Tonight joining me -- and I'm Frederick Riese. I'm the senior environmental analyst with the Department of Energy and Environmental Protection in the Office of Environmental Review; and also tonight we have from the department Dan Biron who's a senior environmental analyst who works in flood control and dams. Other members, from the City of Bridgeport, John Urquidi who's a city engineer; and from GZA Environmental we have Steve Lecco who's an associate principal with the firm who is in charge of quality control and quality assurance; Jennifer Burke who is the senior project engineer; and Seth Taylor who is an environmental planner and was a contributing editor to the Environmental Impact Evaluation that we're discussing tonight.

And next slide.

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Okay. The purpose of the public hearing tonight is really -- it's a twofold purpose. The first purpose is to inform the community and anyone else who happens to be listening as to what the project is about, why we're doing the project, and kind of the purpose, need for the project, what's likely to happen, when it's likely to happen, just as it's a public educational and public information function of the public hearing.

The second purpose of this hearing, and will be the second half of the hearing, is to receive comments from the public and from any agencies or elected officials that happen to be with us tonight.

And the purpose of those comments, one, is just to hear from you; but also the comments will become part of the Record of Decision which is the document that will be subsequently prepared to go to the Office of Policy

Management to document our compliance with the requirements of the Connecticut Environmental Policy Act and also to allow us a chance to address or respond to any questions or concerns that have been raised either tonight at the public hearing or through written comments during the comment period.

Next slide.

Okay. How to participate -- here's the housekeeping part of the presentation. First of all, as

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you can see, remain muted during the presentation. won't be interrupting the presentation for comments but will ask that you hold all comments to the end of the public hearing. And although you're not required to speak, we ask that those who do want to speak add your name to the chat box and use the raised hand feature; and when Jennifer calls upon you, unmute yourself -- which sounds simple enough but it's the part that's often forgotten that requires two or three reminders -- and then give us your name and address. We'd ask initially that you limit your comments to 3 minutes. Depending on the number of speakers we have tonight, we may well have time for a second round to give people a second bite at the apple if we don't have a lot of speakers keeping us, you know, here for a long time.

We do want to mention -- and I'll leave some time for this -- if anyone is having audio difficulties, which would mean they're not hearing me right now -- there is a call-in feature. And leave this slide up here for a second. You can call the number shown here, the 1464 -- 1646 number and type in that password number, and you'll be able to hear the audio portion via phone link. So I'll leave this up for just a second if you're trying to jot this down. Again, hopefully you're

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seeing this because you wouldn't be hearing me, so I'll give you a few more seconds to jot down that information. You'll be prompted as you call in. Okay. Jen, let's assume that people who need that have that.

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This picture gave me a little bit of a chuckle because the photo you see in the lower right-hand corner -- that's from what's often now referred to as "before times." We used to hold such meetings as tonight actually in person; and these would be people looking at displays or charettes explaining the project, and, you know, getting a little bit of a primer before the beginning of the public hearing. For most of us, this is still what we think of when we think of a CEPA public hearing; but, unfortunately, it's not the way things have been going on the last couple of years.

Again, this hearing is being conducted under the Connecticut Environmental Policy Act which applies to State actions undertaken or funded by State agencies. In this case, the funding agency is -- the Connecticut Department of Energy and Environmental Protection is funding this. The City of Bridgeport will actually be administering the project. And because this is a state-funded action it is going to fall under the Connecticut Environmental Policy Act which not only provides for an environmental analysis of the project

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but also a public review, comments, so that the public can see the documents, understand the decision-making process, and submit their comments and feedback to us which can indeed influence the course of the project, the design. We try to incorporate any feedback that we get as much as possible.

So next slide.

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As was the case with the last slide, this is entitled "CEPA process," and it gives you a much more detailed breakdown of how the Connecticut Environmental Policy Act functions. There are lists of actions which are called "environmental classification documents."

There's a statewide one in certain departments, including ours have their own environmental classification documents; and that's where that State action triggered CEPA review comes from. On our environmental classification document for our department, flood control projects is one of the actions that's listed; so because this is a flood control project, it triggers CEPA.

The initial stage of CEPA is called "public scoping" which means a chance before we even begin to undertake developing this document, this Environmental Impact Evaluation, there's a chance for the public to

(a) bring to our attention things that we might not be

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aware of about the project area or concerns that we should know that we can try and address in the Environmental Impact Evaluation and any public concerns. Other agencies may be giving us data on rare and endangered species or historical properties or other things that we should know about as we go into the Environmental Impact Evaluation; and that's why the process is called "scoping" because it can influence the scope of the document to be prepared.

At the end of the scoping notice, which is the scoping period, which as you can see happened last fall, we prepared something called a "post-scoping notice" which can tell -- which is prepared from the Office of Policy Management, and it lets them know what the agency decision is, either that we will go forward with an Environmental Impact Evaluation because there are legitimate concerns or that there doesn't appear to be a reason to go forward with that.

In this case, we had made a decision as an agency beforehand -- and I say "as an agency" meaning both our department and the City of Bridgeport -- that an Environmental Impact Evaluation would be prepared because we consider this is a significant action.

So post-scoping notice was pretty easy. It was, yes, we're going to do an EIE. The EIE was

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developed and notice of availability of the document was published back on February 22nd with our comment period that extends through April 11th, so 13 more days to submit any comments.

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Obviously, you'll see tonight's public hearing listed here and -- so we will use any comments that are gathered today to help in the preparation of the Record of Decision which is submitted to the Office of Policy Management who at the end of the day determines that we have adequately evaluated and addressed potential impacts.

And I think with that we'll go to the next slide and I'll turn it over to Jennifer to outline what the project is about, where it's about, and why we're doing it. So, Jennifer, you're on.

MS. BURKE: Thanks, Fred, and thanks, everyone, for attending this evening.

So GZA's role in this project was to help in the development of the Environmental Impact Evaluation report as Fred mentioned. And as part of this, we were not the project designer; so we're taking kind of an independent look at everything, gathering all of the information that exists about the project, about the project area, and reviewing all of the potential impacts and benefits associated with the project.

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So as many of you may know, there's a long history of flooding within multiple areas in the City of Bridgeport, including along Ox Brook. This flooding has lead to repeated flood damages to homes and businesses. It's lead to emergency response demand for fire and police to set up detours, road closures, conduct rescues; and also to public health and safety risks associated with drowning or impacts from the floodwaters and also health risks from what remains after the floods like mold in people's homes. There's been many studies undertaken since the 1970s over a period of 50 years to identify potential solutions. Urban flooding is not a simple solution -- a simple problem to fix. There's not always one solution, so it's something that's been looked at over the years and certain work has been done in some downstream areas and other flood corridors within the city and we're focusing today on Ox Brook.

Just to orient folks that may not be familiar with the area on the map, to your right in the blue area is actually Ox Brook which has its headwaters up in Elton Rogers Park in the north and heads south to its junction with the Rooster River. It's just one of many tributaries to the Rooster River which flows generally southward with its tributaries and then discharges to Ash Creek, which is tidal, and then to Long Island

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And then along the eastern side of the project, there's Island Brook; so Island Brook kind of parallels to Ox Brook, flows generally north-south, through Lake Forest, and then discharges out to the Pequonnock River. And the reason I want to mention that is we'll be talking a bit more about Island Brook and about Rooster River as we go through the presentation tonight, so I wanted everyone to have a good visual feeling for how everything is situated in town.

So the purpose and need of this project is to alleviate chronic flooding along the Ox Brook corridor through the implementation of the Ox Brook Flood Control Master Plan, which we'll be describing tonight. And the photo you see here is just one of many repeated flooding events within the city.

The proposed action we'll be discussing is the implementation of the Ox Brook Flood Control Master Plan. In 2001, Kasper Associates developed a six-phase project that was proposed to reduce flooding along Ox Brook. Since that time, a detailed design was completed for Phase 1 only of the project. Phases 2 through 6 are still at the preliminary design phase, and final design is still needed. At this point State funding has only been identified for Phase 1, which is why that phase has

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progressed beyond the others. Phases 2 through 6 of the project may take decades to complete and still need funding for design and construction. However, for CEPA, in order to look at the project wholistically, we are evaluating all six phases, Phases 1 through 6, as part of the CEPA review process. And the photos you see here are just some of the existing conditions along the urbanized sections of the channel that we'll be discussing tonight.

I already kind of gave a general description of the project location along Ox Brook, but this is project specific. North end of the project is within Elton Rogers Park here and along Elton Rogers Dam. The southern limits of the project are down at Lincoln Boulevard where there's an existing diversion structure that sends portions of the flow directly to the Rooster River and other portions remain within the Ox Brook system. And each of these phases are identified in different colors; and we'll be showing maps that highlight each of those area separately throughout the process.

One thing that's important to note is that as

Kasper was designing a solution to address flooding on

Ox Brook, it became evident that it needed to be more of

a regional approach and that approach needed to include

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Island Brook, which was adjacent and also had its own flooding issues. So as part of this project, there's a proposal to divert flows from Island Brook into Ox Brook into this Elton Rogers detention area we'll be describing and then back out to Island Brook through the Svihra Park diversion and storage area. And I wanted to mention this upfront before we got into the individual phases because it is a bit of a complex project.

So Phase 1 of the project -- and, again, these phases do need to happen in order, in order not to exacerbate flooding within any areas as part of the individual phases of the project. Phase 1 includes construction of a storage impoundment within Elton Rogers Park via rehabilitation of an existing dam within the park. The dam was built in the 1800s and is currently in a degraded condition and really no longer impounds any significant volume of water; but this project would seek to restore that dam and also to construct two dikes within the northern portion of the property to provide a storage area to capture flood flows and reduce the peak flow being discharged downstream to the upstream end of the Ox Brook system. And this is a key component on its own to try to slow flood flows from reaching the rest of the system.

Now, Phase 2 of the project is for another

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storage area and diversion, this time at Svihra Park, which is in this area you see here. Svihra Park and an adjacent private parcel that the City is currently negotiating acquisition of would be used to create a detention storage area which would outlet to Island Brook, which is here in blue. And in order to get flows from the Ox Brook system over to Svihra Park, a diversion would be needed with a box culvert that would go along Wayne Street, Bronx Avenue, Hunting Street, and out to Svihra Park. So that would reroute a portion of Ox Brook along this alignment. Some of the flows would continue in Ox Brook via connection at Quince Street, and then the original Ox Brook channel as it exists today would remain to capture local flood flows.

Phase 3 starts at the bottom of our project area at that Lincoln Boulevard diversion structure, and the subsequent phases all proceed from downstream to upstream to address the issues in order; and that's an important portion of the project is the sequencing.

This section is largely open channel currently and would remain so. The existing open channel sections would be improved to either rectangular or trapezoidal cross-sections, and then individual street crossings that you see here at streets such as Lincoln Avenue would be also upgraded as a portion of the project.

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Phase 4 this -- if you see the green here, this is the Phase 2 Svihra Park diversion. This is -- Phase 4 is in magenta, so upstream of that diversion; and that includes channel and crossing improvements from Rocton Ave. up to Burnsford Ave. at the north end here. And open channel segments, again, would be improved to either trapezoidal or rectangular sections; and individual street crossings or culverts would be replaced with larger diameter structures to accommodate additional flow and help with the street flooding issues that exist today.

Phase 5, again, moving upstream. This is the magenta section for Phase 4, and we're heading upstream further; and this would include a small open channel segment being upgraded and then also some closed channel or pipe segments being upgraded. If you notice, there's two lines shown for this phase. The preliminary design has indicated two potential alignments for this work, and as part of final design, final alignment would need to be determined.

And that brings us to Phase 6, which is a culmination of the entire six-phase process. This phase would include using an additional upland storage area and excavating it to include within and improve upon the storage that's already been created as part of Phase 1;

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and it would also include connecting the diversion from Island Brook to Ox Brook; and finally a connection of a new pipe from the dam outlet along Cambridge Street and then down to Lourmel Street.

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And I know that was a lot within a very short period of time. It's a very complex project. There's a lot more detail regarding this included in the EIE. We certainly encourage people to review the EIE in more detail. It's just within the confines of presentation it's difficult to touch on all of the small details.

As part of the CEPA process, we also need to evaluation various alternatives. The CEPA process specifically requires the no action alternative to be assessed. The no action being take no action, flooding would continue in the way it is now. And this is done because it creates a baseline for the assessment of impacts associated with the project. We look at what's happening now versus what would be impacted through any of the other alternatives.

The other alternatives that were considering as part of the process were the master plan alternative, which is the proposed action that I just presented, all six phases of the master plan.

There also were very various subalternates associated with the master plan and the Phase 1 design

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that's been conducted; and also the process looked at other flood protection measures and whether or not they would present viable alternatives to the proposed action. And I'll discuss each of these in a little bit more detail here.

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As I mentioned, the no action alternative indicates that nothing would be done. Flooding would continue to occur, and it would worsen in response to climate change that we are seeing now, more frequent and more intense storm events. Regular maintenance and things like that would occur, but no action would be taken to upgrade the system. Now, this option was determined to be undesirable as the effects that the residents and businesses are subject to and that are on-going are very detrimental; so this would not meet the purpose and need of the work to alleviate chronic flooding in the neighborhood.

The master plan alternative, as I already discussed, is full implementation of the six phases of Kasper's Ox Brook Flood Control Master Plan over time to reduce flooding in the Ox Brook system. Kasper proceeded with their work for over a period of over a decade; and as part of that, it was a complex design that looked at various options and subalternates. One of those was rather than doing the Svihra Park detention

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and diversion, the option to pipe Ox Brook directly from the Lincoln Boulevard diversion structure within Capital Ave. to Laurel Ave. and then south to Rooster River. Construction of this option would be all along city streets in an urbanized corridor which would have significant traffic and construction impacts as well as utility corridor impacts; and it also would require reconstruction and redesign of the Lincoln Boulevard diversion structure. As such, Kasper dismissed this subalternate as they continued their work. And because, as I mentioned, their period of work was quite long for this process they also through that timeline looked at different pipe sizes, types, channel sizes, and other elements of the project to try to optimize the best solution. And what they came up with for the master plan was the result of those efforts.

As part of the Phase 1 design, which was conducted by Tighe & Bond more recently, there were two sub-alternatives that they looked at as part of the Elton Rogers Park Dam rehabilitation project. They knew they wanted more storage for flood flows; so they looked at the use of a depression that exists on the east side of the main impoundment. They had also looked at the potential to create a cutoff channel in the Park Drive right-of-way. However, both of these would result in

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additional wetland impacts and vernal pool impacts, and as such they were determined to be less desirable than the selected alternative for over-deepening an area connected to the main impoundment in an upland area.

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And, finally, other flood protection measures. So there are other options for flood control, things like acquisition and relocation, acquiring properties and relocating residents or physically relocating their homes to another location within the city. There's options for levies or flood walls, to construct earthen levies or concrete flood walls alongside stream channels. There's also flood proofing which looks at the potential to use engineered methods and engineered products to flood proof a structure to a certain elevation. And then finally elevation of structures. This is something you might see along a coast or a barrier island where structures are actually raised above the flood levels. And all of those were considered and looked at as a whole and also for potential use in smaller areas of the project. The issue with many of these flood control measures is that they're quite expensive especially when you're looking at them in the context of an urban floodplain that's very developed with homes right up toward the stream area; and we have several hundred homes that are within

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the floodplain. So acquiring and relocating or elevating that many structures is really not feasible on an overall basis. Levies and flood walls, again, because this is such a tight floodplain with homes encroaching within it, this really wouldn't be a feasible option. It would also have a very negative visual and aesthetic effect on the neighborhood itself.

So for these reasons these options may not be good on a wholistic basis for the whole corridor, but they may still have potential on a smaller basic as design continues for Phases 2 through 6. There may be points or locations where these could be a viable method to assist in the overall flood mitigation process.

So as I mentioned for every CEPA process is to assess and review the potential impacts and how to mitigate for them. CEPA requires the preparer of an EIE to look at all of the natural, physical, and socioeconomic resources that are present and associated with a project area and with a project and to identify and describe those; then look at those in the context of the proposed project or proposed alternative to see that -- and quantify them to the best of our abilities, to look to see what are the actual impacts that will occur, and how can they be evaluated in terms of significance. And then once impacts are identified and

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quantified, if there's something that cannot be avoided, the next goal would be to minimize that impact and within that context also needing to look at mitigation. If an impact can't be avoided and to the extent that it's minimized looking at how to mitigate or make up for or lessen the impact of anything related to the project. And we'll talk about those in detail as we move forward.

So the elements of the CEPA review process and of an Environmental Impact Evaluation are far and wide reaching. What you see here are just some of the elements that are looked at as part of the EIE process. Everything related to natural, physical, and socioeconomic resources; things like water resources, noise, and air quality, economic impacts, public health and safety, and more were reviewed as part of the EIE.

In terms of natural resources, there are impacts as part of the project. In terms of geology, soils, and topography, there will need to be excavation and fill within Elton Rogers Park and within Svihra Park for the creation of those detention areas to provide for flood storage. Also improvements that are needed along the open channel areas will require grading and moving of soils for that process. Anyone that's seen these sections knows that they're degraded in their current condition and need improvements for their own stability

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and for their carrying functions. For water resources and wetlands and site ecology, there will need to be temporary disturbances of the channel and within the two parks for those improvements and to conduct stabilization activities. There also will be permanent wetland impacts or wetland conversion between wetland type for storage area in both parks in order to create these detention and storage areas. However, at the end of the day, there will be reduction in stream erosion and flooding which are benefits as well as the potential reduction of the regulated flood hazard area under FEMA. And we'll talk a little bit later -- we'll go through the impacts first, but then we'll talk about mitigation for those impacts as well on a category by category basis.

In terms of physical impacts, we'll look at things like traffic and pedestrian access. Construction will require some temporary changes in traffic patterns with detours and short-term street closures as part of that street -- the culvert crossing work. So the culverts are situated under roadways that need to be replaces as part of the process, so that will require some temporary closures or lane closures throughout the process. But the long-term improvement will reduce flooding impacts to those roadways which currently

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have -- often have road closures and detours set up during flood events.

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For air quality, there will be temporary increases in air emissions from construction vehicles, and we'll talk about mitigation for that later.

Similarly, noise levels will temporarily increase in and around the construction areas for the project work.

For light and shadow and aesthetics and viewsheds, there will be a temporary increase of light during winter periods if they're doing construction at dawn and dusk. Those will be minimized to the extent possible. And in order to work on the channels, there will need to be some vegetation removal which may impact viewsheds for neighbors temporarily until vegetation can be reestablished.

Because there will be in-street work there will be short-term utility disruptions for construction for utility modifications at street crossings, and there will temporary generation of construction waste and potential disturbance of contaminated materials as work within the urban corridor is continued.

Once the project is completed, there will be also the need to maintain the system to remove debris and trash that accumulates due to flood flows.

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And finally for physical resource impacts, cultural resources. Because the current dam is degraded and is no longer holding water there do need to be improvements to improve it and restore its function, its safety to meet current dam safety standards and also its "storagability." A Phase 1A archaeological survey was conducted as part of the project which determined that the dam is not National Register of Historic Places eligible, but it is State Register eligible. As such, the project will need to coordinate with the State Historic Preservation Office, or SHPO, to determine what documentation and mitigation is needed before construction. And within the rest of the corridor, there are no National Register eligible properties identified along the urban channel section in the adjacent properties.

Socioeconomic resources are those that affect the people that are living and working in the community in the project area. There is currently a trail on top of the dam; so as the dam improvements are made, that trail will need to be closed temporarily, and there may also need to be some trail adjustments in the future. Overall, there will be benefits from this project, though, in terms of public health and safety and in terms of the population living in these neighborhoods

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through the reduction in flooding impacts to the homes, to the businesses, and a reduced demand for emergency services as well. There will be the potential for construction or access easements for those sections of the stream that are on private property to facilitate construction, and there may be limited acquisition as design continues for the future phases, Phases 2 through 6. Better information will become available about the extent of those potential easements. For Phase 1 of the project, which is the only one funded at this time, there are no easements or acquisitions needed. For Phase 2, the acquisition of the private property next to Svihra Park is something that the City is already pursuing with a willing landowner for that acquisition and sale.

So that was a very brief view of the -- kind of the overall impacts associated with the project.

We'd also like to talk about mitigation. So mitigation are ways to lessen the potential impacts or make up for those impacts. When it comes to geology and soils and water resources impacts, we will look at the installation of erosion and sediment controls during the construction project and post project during stabilization periods along with a general permit registration with Connecticut DEEP and the preparation

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of a project storm water pollution control plan.

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The all modeling -- the modeling for the current phase, Phase 1, and the future phases will be updated using current design and modeling techniques and also updating specification values used in the design storms to account for climate change. The original models are several decades old at this time, so they do need to be updated to the current state of the art practice as those phases progress from preliminary design to final design.

The channel sections that will be improved as part of the project also will be stabilized with appropriate materials based on the flows and velocities charted through that modeling effort. And at the end of the project, after Phase 6 is constructed, there's the potential for the City to pursue a map change revision with FEMA which would modify the flood hazard areas identified on the -- along the Ox Brook post construction potentially saving residents along those areas from having to have flood insurance as a requirement as part of a mortgage.

For site ecology and wetland resources, there will be in lieu fee mitigation for unavoidable impacts from the Army Corp of Engineers as well as restoration and other mitigation that will come through with the

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permits at both the State and local level with conservation commission.

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For air quality and noise, idling will be minimized to 3 minutes or less, and this will help air quality by reducing emissions and also reduce noise at the same time. Vehicle emission controls will be required, and there will also be controls for fugitive dust. And for sensitive receptors, which have been identified along the project corridor, the City will be reaching out to them as part of the project.

For light and shadow and aesthetics, construction will be limited to daytime hours; and there will be vegetative -- sorry -- vegetative mitigation of design and construction process to restore some of the vegetation that's removed for those channel improvements.

For traffic and pedestrian access, there will be a construction phase maintenance and protection of traffic plan, which will include noticing, signage, and alternative routing during construction to keep pedestrians, bicyclists, and the general public traversing those areas safe and keep them informed as to detours that are needed.

There will be proper handling and offsite disposal of construction waste as part of the project,

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and all contractors working on the project will be required to contact Call Before You Dig, have utility coordination meetings, and also have outage protocols as they need.

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For pesticides or hazardous materials, if anything is discovered during the process of the work, there will be a full investigation with proper handling, removal, and remediation, if needed.

And for the Elton Rogers Park Dam, there will be coordination with SHPO to determine what mitigation or documentation may be needed to prior to construction. This could be something like an educational signage being posted in the park to education people traversing that area about the history of the site or also could just be photo documentation of those areas before the improvements to the dam take place.

As I mentioned before, there may be a need for small trail adjustment in the parks related to the storage areas; and the work will have an overall positive benefit to the neighborhoods through the reduction of flooding impacts.

If there are acquisitions needed, fair market value will be made for those purchases.

So that was a very, very quick tour of the project, the potential impacts that have been

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identified, and also the mitigation that's proposed at this time at this level. There will be additional mitigation which may come out of the various project approvals and permits that will be needed for each of the individual phases as well.

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So at this point, I'll talk about next steps within the CEPA process. As Fred eluded to, we'll have public and agencies are allowed to submit comments until April 11th of this year. At that point, Connecticut DEEP, the City, and GZA will look at the comments that have been received; and DEEP will prepare a Record of Decision to respond to any substantive comments. That will be submitted to the Office of Policy and Management, and then OPM will hopefully issue a Determination of Adequacy allowing the project to proceed, especially Phase 1 to go to construction hopefully later this year.

At this point, I'll turn it back to Fred just to kind of go through the housekeeping items for the comment process and where you can find more information about the project.

MR. RIESE: Jen, thank you very much for running through that detailed presentation and I know -- a lot of tongue twisters and a lot of acronyms, so thank you for getting us through all of that.

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And I do want to thank those members of the public or elected officials who are with us tonight. I want to thank you for taking time to participate in tonight's public hearing. I know you probably had other things you could have been doing this evening, so we definitely appreciate your being here tonight and sticking with us through a lot of those acronyms.

I do want to mention in the Record of

Decision, it's beyond being just a yes or no. Do we go

forward with the project? Part of what any sponsoring

agency -- in this case the Department of Energy and

Environmental Protection -- will address to OPM is: Are

we going forward with the action as it was presented in

the EIE, or are there modifications that may come up

that, you know, we will be making or committing to

making some alterations in the project which could be

vegetative screening. It could be something aesthetic,

whatever. As a result of the comments and analysis,

we -- there is the potential to be making some kinds of

adjustments in the project.

We mentioned a number of times that written comments are accepted until the end of April -- business on April 11th. Here is the contact information.

Those -- although my phone number is there, we wouldn't be taking comments by phone; but my e-mail, as you can

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see, is frederick.riese@ct.gov, or the mailing address there. Any comments received by April 11th or if they're mailed in postmarked by April 11th are timely submitted and -- so we would address those comments and include them in the package that we forward to the Office of Policy and Management. There is information on the City's website under public notes what I -- what we see on the slide here about the EIE is available at. I don't expect everybody to be able to copy all that down, but I will give you an easier way to get to the that site maybe. If you were to Google Connecticut Council on Environmental Quality, their website, they maintain a publication called the Environmental Monitor which you would see probably featured on that website. If you click on the Environmental Monitor, Ox Brook would be one of the projects listed. Of probably like a half dozen projects at the moment that are listed there, Ox Brook would be one of them and a link -- you know, this link would also be given there; so you don't have to scribble all that long address down. If you just want to Google Connecticut Council of Environmental Quality, you'll get there as well. And as it says here physical copies of the EIE document -- I should have brought one here. I have it here. So it's a fairly large document -- are available at the north branch of

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the Bridgeport Public Library and at the town clerk's office which is requirement of CEPA that documents are available at the town clerk's office. Also you can contact me, and I can make arrangements to get you a copy of the document.

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With that said, we're going to be proceeding with public comments. I'll be turning it over to Jen again for that, but I do want to again thank everybody for being here tonight for your interest in the project. As Jen mentioned, this is a project that's been going on for quite a long time, and we are very encouraged to see that at least we have the light at the end of the tunnel for Phase 1; so we look forward to seeing that happen in the not-to-distant future.

And with that, I will turn it over to Jen and begin the public comment section of the -- of tonight's public hearing, so thank you.

MS. BURKE: Thank you. I have Seth monitoring the chat, and usually we allow elected officials or department heads to go first. I can see -- let's see, I see Representative Hennessy. If you'd like, I'll ask you to unmute; and then you should be able to unmute yourself and speak.

MR. HENNESSY: Hi. Thank you, Jen, and thank you, Fred, for this presentation.

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1 So I echo Fred's desire to see this project 07:48:55PM 2 move forward. I was first elected in 2004, and my 07:49:01PM 3 primary promise to my constituents in the north end was 07:49:06PM to address the flooding of the Ox Brook; and that was 18 4 07:49:10PM 5 We got the funding around 2015, and I was years ago. 07:49:15PM 6 told that it would take a couple years for the whole 07:49:22PM 7 thing to go through its process. It's 2022 now. Took a 07:49:26PM 8 little longer than I expected. My constituents have 07:49:32PM 9 complained that the State, the City has not done the due 07:49:39PM diligence to mitigate flooding, and I had stood by my 10 07:49:45PM 11 promise to try and move this project forward. I would 07:49:52PM 12 really like to thank the city engineer, John Urquidi, 07:49:58PM 13 for his steadfast work and quality work, and the 07:50:04PM previous engineering firm that did the work. It was all 14 07:50:06PM 15 professionally done, and I'm really happy that this 07:50:14PM meeting is taking place. 16 07:50:18PM 17 Jen, you had mentioned that if we did nothing 07:50:22PM 18 regular maintenance would continue, and I'm just 07:50:26PM 19 interested to know what kind of regular maintenance that 07:50:29PM 20 would be because it just seemed that, you know, the 07:50:33PM 21 flooding between the WPCA and the State and the 07:50:35PM 22 City -- everybody's pointing fingers at each other 07:50:41PM 23 saying, well, it's their department, it's their 07:50:43PM 24 department; and, you know, the refuse that winds up 07:50:45PM 25 building in the stream -- quite often it's at the 07:50:49PM

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homeowner's risk of life and limb to open the channels up after a storm. So I don't really know what this regular maintenance that would continue because it doesn't seem like there is much.

I'm very happy to hear about the vegetation screening to mitigate the development in Elton Rogers

Park. It's rather bucolic. There's is deer. There is wildlife there, and I really think it's a shame to have to disturb that; but I'm happy that the State along with, you know, Corp of Army Engineer take all these things into consideration and are doing what we need to do in order to mitigate disturbance.

You know, the reason why we're here in this place, it's due to over development of filling in the wetlands in the entire area where there's no absorption of rainfall events; so, you know, that's been done, and we can't undo it. You know, possibly there may be here and there acquisitions of property to create open space and to have some water retention down the road; and I'm very happy to hear that the City is moving forward with Svihra Park and that the landowner is willing to sell it, so that's excellent. That's a major part of the project that needs to be done and -- so I just want to thank you for this wonderful meeting today, and I hope that we can move forward and hope we can break ground

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JH-3 1 this year. Thank you.

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MS. BURKE: Thank you. That's certainly everyone's hope. I know it's definitely John's hope to get this project and -- shovels in the ground and get things moving. We appreciate your comments, and that will be captured. We have a stenographer on tonight, and that will be captured and put into the public record for the project. We also encourage folks if you'd like to submit a letter before April 11th to Fred's e-mail address or to DEEP's mailbox address as well so -- all right.

Seth, do you have any other -- I don't see anything else on my end.

MR. TAYLOR: No. Nothing. Nothing.

MS. BURKE: Would anyone else like to comment on the project? If so, you can just jot in the chat box or raise your hand. We'll call on you and open it right up.

Again, if you don't feel comfort speaking this evening, we certainly urge folks to submit written comments if that's easier for you as well.

MR. RIESE: Jen, maybe I can take a second here to clear up a point that Representative Hennessy brought up. When we say the "no action alternative," that means that the project is not implemented; but it

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doesn't mean that any other on-going activities that might otherwise be programmed or occurring, those would go forward. I'm not sure in this case that there are any other planned maintenance activities or planned structural activities. But the no action alternative just means that whatever the proposed action is, that's not going forward; but any other improvements, maintenance, emergency measures, whatever else might otherwise happen in the absence of the project, those would still occur. So I just thought I'd clear up that point about no action alternatives.

MS. BURKE: Correct. So emergency response from police and fire would still continue; and if there are emergency maintenance, blockage, clearing blockages, etc., to deal with inundation of roadways, that would still occur. Correct.

All right. I think I see another commenter. I'm going to unmute you. I think this is Councilwoman.

MS. ROMAN-CHRISTY: Yes. I'm Councilwoman
Rosalina Roman-Christy, and I represent the 135 District
which entails the Ox Brook area such as -- my main
concern is the Island Brook flow that's coming from the
Ox Brook. So many of my constituents have gotten
flooded so badly that water has risen into their living
room area, and it also comes down into the Woodrow

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1 Bridge area which is constantly flooded. I'd like to 07:56:18PM 2 see that area, if possible, being taken care of as soon 07:56:22PM 3 as possible. I mean, these are tax paying individuals. It's all residential, mostly all single-family homes in RRC-O-1 5 this area; so I would sincerely appreciate if attention 6 was given to this area probably in 2023 hopefully 7 according to John Urquidi. He's really good about all 8 this stuff, and he's very knowledgeable; so that's my 9 comment right now. 10 MS. BURKE: Thank you for that. We appreciate 11 it. I know that definitely the City's goal is to try to 12 get these areas addressed as soon as possible for the residents and to alleviate this chronic flooding in the 13 neighborhoods. 14 15 MS. ROMAN-CHRISTY: Thank you. MS. BURKE: Thank you for your comment. 16 17 I'm going to unmute you. All right. 18 MR. HENNESSY: Okay. Yeah. I just had one 19 other question and that about the historic aspects of 20 the dam. It really is an interesting construction. I'm JH-4 21 glad that it's not on the National Registry, but you had 22 mentioned that there was a State historic -- excuse 23 me -- that has to get involved. Could you explain a 24 little bit about that? 25 MS. BURKE: Sure. So the State is a little 07:57:55PM

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less selective, I would say, than the National Register.

There are many more properties than may be eligible for

State Register listing than National Register listing.

So as part of the Phase 1A, that was looked at; and Phase 1A actually is appended to the EIE too, so there's a lot more information. I'm not the archeology expert certainly, but that is included in the report but that's -- it's definitely something where there will be coordination with the SHPO. SHPO did receive a copy of the EIE and did not provide commentary for the project as well, and they will be coordinated with to look at whatever documentation may be needed. You know, currently the dam is not really holding back significant water and not functioning in the way it was intended. If you walk through there, obviously it's not impounding anything significant at this point; so repair and improvements to it would be to restore that storage capacity that once existed in that area.

MR. HENNESSY: I believe that they did core samplings to test for bad material and that it -- it's just regular nonhazardous material and that -- and that removing the earthen structure will not be a problem.

MS. BURKE: So they will be looking to actually add to the structure as it exists now, so it will be an enhancement of that structure, kind of a

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1 rebuild and reconstruction of the dam; so it would be a 07:59:38PM 2 larger base so that it will meet current dam safety 07:59:41PM 3 regulations. 07:59:46PM 4 MR. HENNESSY: All right. Thank you very 07:59:48PM 5 much. 07:59:49PM 6 MR. RIESE: Representative Hennessy, you 07:59:54PM 7 probably know this, but I didn't know until I read the 07:59:54PM 8 EIE that the original purpose of the dam, which I was 07:59:57PM 9 very curious about -- it was originally a water supply 08:00:00PM impoundment by the Bridgeport Hydraulic Company, so I 10 08:00:04PM 11 kept scratching my head saying, Why is this dam here? 08:00:07PM 12 And that was the original reason. 08:00:09PM 13 MS. BURKE: I don't see any other comments 08:00:16PM 14 with the raised hand feature. Seth, anything else on 08:00:18PM the chat? 15 08:00:22PM MR. TAYLOR: No. 16 08:00:22PM 17 MS. BURKE: Fred, do you want to give it a few 08:00:32PM 18 more moments? I think everyone on the call has actually 08:00:34PM 19 spoken for representatives from the public from what I 08:00:37PM 20 can see. 08:00:37PM 21 MR. RIESE: Yeah. I wouldn't expect that 08:00:41PM someone who hasn't joined in yet is going to show up. I 22 08:00:43PM 23 guess we'll offer you one last chance that if you're out 08:00:49PM 24 there to give us a comment or two or -- and then we'll 08:00:52PM 25 wrap it up, give it another minute, I guess. 08:00:57PM

1	And at least, you know, had this hearing been
2	last night, we would have been competing with the UCONN
3	women's basketball game, which would have been a tough
4	sell; but I'm glad we're not competing with that
5	tonight. And I'd like to thank the City of Bridgeport
6	for hosting a UCONN win.
7	It doesn't look like anyone else is
8	volunteering to come forward; so if there are no
9	objections, I guess for the record it's 8:01 p.m. on
10	March 29th. And seeing no other speakers, we'll thank
11	those who are here, both general public and GZA and the
12	City; and we'll close this hearing at 8:01 p.m.
13	So thank you and good night.
14	MS. BURKE: All right. I will stop the
15	recording now. Thank you.
16	(The hearing was adjourned at 8:01 p.m.)
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## CERTIFICATE

## STATE OF CONNECTICUT:

#### COUNTY OF WINDHAM:

I, Jennifer Still, Licensed Shorthand Reporter and Notary Public, duly commissioned and qualified, do hereby certify that pursuant to Notice, the hearing testimony was reduced to writing by me pursuant to the Connecticut Practice Book, on the 29th day of March, 2022, all member appearing via remote videoconference commencing at 7:00 p.m.; and that the writing is a true record of the testimony given.

I further certify that I am neither attorney or counsel for, nor related to or employed by any of the parties to the action in which this deposition is taken, and further that I am not a relative or employee of any attorney employed by the parties thereto or financially interested in the action.

IN WITNESS WHEREOF, I have hereunto set my hand this 12th day of April, 2022, at Danielson, Connecticut.

Jennifer Still

Licensed Shorthand Reporter and Notary Public My Commission Expires August 31, 2025 License No. 0000301