

STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION OFFICE OF ADJUDICATIONS

IN THE MATTER OF : PERMIT NO. 202302461- SDFTW

BREIER, DAMIEN – 39 PENFIELD

PLACE, BRIDGEPORT : JANUARY 23, 2025

AMENDED PROPOSED FINAL DECISION

I. INTRODUCTION

Damien Breier ("Applicant") has filed an application with the Department of Energy and Environmental Protection ("DEEP" or "Department") seeking a permit to conduct work waterward of the coastal jurisdiction line in tidal, coastal, or navigable waters of the state and in tidal wetlands for recreational boating access. This application was reviewed under the applicable governing statutes and regulations, namely the Structures, Dredging, and Fill Act, Connecticut General Statutes (Conn. Gen. Stat.) §§ 22a-359 through 363f, the Tidal Wetlands Act, Conn. Gen Stat. §§ 22a-32 through 22a-35a, Tidal Wetland Regulations, §§ 22a-30-1 to 22a-30-17, and the applicable policies of the Coastal Management Act, Conn. Gen. Stat. §§ 22a-90 through 22a-112. The Department determined that the application was complete and, following its sufficiency and technical review, that the proposed project complied with the relevant statutes and regulations.

Following the evidentiary hearing, the Applicant and DEEP staff filed post-hearing briefs. I have reviewed the entire administrative record in this proceeding, including the documents and testimony in the record as evidence. To make a determination, the evidence in the record is compared to relevant statutory and regulatory criteria. That question, and the evaluation of the relevant evidence and statutory and regulatory criteria it requires, is the only question before me in this matter. I have considered public comments made throughout this hearing process and the responses of the Applicant and DEEP staff to the public input. The purpose of public comment is to guide the hearing officer's inquiry into a matter, but it is not evidence in the record and not a basis for a decision.

The Applicant met his burden to demonstrate the legal issues of this matter, which are as follows:

- 1. Whether the proposed permit to construct a fixed pier and dock waterward of the Coastal Jurisdiction Line complies with the relevant legal standards, namely Conn. Gen. Stat. §§ 22a-361 and 22a-32, concerning structures, dredging and fill, and tidal wetlands, respectively.
- 2. Whether the applicant has satisfied his burden in demonstrating that the project is consistent with applicable policies governing the Draft Permit in this matter.













Based on my review of the entirety of the record, I conclude that, if conducted in accord with all terms and conditions of the Draft Permit, the Applicant's proposed regulated activities will be consistent with all applicable statutory standards and minimize potential environmental impacts. Accordingly, as set forth in greater detail in my Findings of Fact and Conclusions of Law, infra, I recommend that the Commissioner finalize and issue the Draft Permit.1

II. PROCEDURAL HISTORY

The Parties to this proceeding are the Applicant and Department staff ("the Parties"). On July 15, 2024, a petition for a public hearing was submitted by John S. Stevens, triggering this adjudication. An initial status conference among the Parties was convened on August 21, 2024, at which time the schedule and procedures for this matter were established. A Petition for Intervention was filed on September 5, 2024. DEEP staff objected to the petition in a timely manner, and it was subsequently denied on September 20, 2024, as it did not meet the statutory requirements for intervention. See Hearing Officer's Ruling on Petition for Intervention, September 20, 2024. Following receipt of the Parties' Pre-Hearing Exchange of Information, a Pre-Hearing Conference was convened on October 3, 2024. On October 15, 2024, the Hearing Officer presided over a Public Comment Hearing at which comments concerning the application were received from the Petitioner and members of the public. Additional written comments were accepted through October 22, 2024. A full evidentiary hearing on the application was held before the Hearing Officer on October 29, 2024, at which time witnesses for both Parties provided oral and written testimony. The Parties thereafter filed Post-Hearing Briefs, including Proposed Findings of Fact and Conclusions of Law, by December 4, 2024.

III. FINDING OF FACTS

- 1. The Applicant owns property at 39 Penfield Place, Bridgeport, Connecticut ("the site"). This site borders Black Rock Harbor, a navigable waterway in the Public Trust of Connecticut. Ex. DEEP-2. ^{2,3}
- 2. On March 27, 2023, the Applicant sought permission from the Department's Land and Water Resource Division to construct a dock comprising a 148' long fixed pier, a 35' long ramp, and an 8' wide by 20' long floating dock waterward of mean high water ("MHW") and within Bridgeport's Black Rock Harbor ("proposed activity" or "the application"). Exs. DEEP-1, DEEP-2; APP-4.
- 3. As required by the application process, the Applicant submitted pre-consultation sign-offs from other regulatory and advisory bodies, including the Bridgeport Harbor Management Commission, which stated that the application was consistent with the City of Bridgeport Harbor Management Plan; the Department of Agriculture's Bureau of Aquaculture, which stated that the proposed activity in the application would not significantly impact any shellfish area; and the United States Army Corps of

for this proceeding, which is part of the administrative record of this matter.

3 The Parties, respectively DEEP staff on January 14, 2025, and the Applicant on January 23, 2025, requested amendments to address typographical errors in the Proposed Final Decision issued on January 13, 2025. Both requests were granted pursuant to Regs., Conn. State Agencies §22a-3a-6(y)(2). No other changes to the Proposed Final Decision issued on January 13, 2025, were made.









¹ The Parties submitted Post-Hearing Briefs, including Proposed Findings of Fact and Conclusions of Law, in this matter. Although I have not fully adopted either the Department's or Applicant's Proposed Findings of Fact and Conclusions of Law as part of my Proposed Final Decision, I have extensively relied upon them and considered them in the issuance of this Proposed Final Decision.

² All citations to testimony provided at the evidentiary hearing refer to the Zoom recording of the hearing, a copy of which remains on file with the Office of Adjudications. Additionally, documents not listed as an exhibit in these findings are part of the docket file



Engineers ("USACE"), which provided recommendations that are incorporated into the Draft Permit. Exs. DEEP-2, DEEP-15; APP-4.

- 4. During DEEP's review of the Application, staff issued three Notices of Insufficiency, each of which the Applicant responded to, with the last response filed on March 22, 2024. Exs. DEEP 7-12, 18.
- 5. The Applicant provided updated information and modified the subject project through the responses. Notably, the pier was shortened to 121'. The proposed float will be elevated to a minimum of 18" above the substrate by incorporating float skids to minimize substrate impacts. Exs. DEEP-8, 10, 12, 18; APP-7-9.
- 6. The pier's design was reoriented from its original submission so that the landward end is positioned in a gap in the tidal wetlands vegetation and designed to minimize shading and other impacts to the tidal wetlands on the Site. Exs. DEEP-12, 15.
- 7. Additionally, the waterward edge of the proposed dock was shifted to the south to minimize the overall encroachment of the structure into the public trust.
- 8. Regarding navigation, the dock is located within the USACE's standards for positioning a dock. These criteria include consideration of distance from the Federal Navigation Channel and distance from adjacent docks. The proposed dock minimizes the encroachment into the public trust and potential navigational conflicts with abutting waterfront property owners' rights to wharf out. Exs. DEEP-18; APP-2.
- 9. In its final revision, the Application is seeking approval for:
 - a. Installation of a 4' x 121' fixed wooden pier supported by twenty 12" timber piles;
 - b. Installation of a 3' x 35' aluminum ramp;
 - c. Installation of an 8' x 20' floating dock secured by four 12" anchor piles; and
 - d. Installation of a boat lift with two 12" anchor piles. Exs. DEEP-12,13.
- 10. A wind and wave energy report was submitted as part of the application. DEEP staff determined that the size of the proposed dock will help mitigate the impacts of the wind and energy in this part of Black Rock Harbor. Exs. DEEP-8, 18; APP-3; Test. Gaucher, October 29, 2024, 49:11.
- 11. Additionally, the north-south orientation of the fixed pier and dock has been designed to minimize wave forces while maintaining other regulatory requirements. Ex. APP-2 p. 2.
- 12. During a one percent Chance Flood Event, the structure will be partially submerged. It is designed to withstand the flood depths, pressures, velocities, impacts and uplift forces, and other factors associated with the base flood. Ex. APP-2.
- 13. It is not anticipated that this structure will have adverse impacts on coastal flooding, water circulation patterns, water drainage patterns, or shoreline erosion. Test. Gaucher, October 29, 2024, 46:00.
- 14. The draft permit requires the structure to be at least 25' from abutters in accordance with federal, state, and local requirements and guidelines. Further, it requires the bottom of the pier to be at least five feet above the substrate at mean high water. Exs. DEEP-11,12, 15, 18; APP-2.
- 15. DEEP staff reviewed the alterations and found the application sufficient. Subsequently, on June 25, 2024, a Notice of Tentative Determination to approve the Draft Permit was published. Exs. DEEP-13-15, 18, 20.
- 16. The State Historic Preservation Office submitted a public comment during the Notice of Tentative Determination period, indicating that the proposed activity would not adversely affect the Black Rock Historic District. Exs. DEEP-16, 18.













- 17. The proposed activity will not affect public views of statewide significance. Test. Gaucher, October 29, 2024, 55:20.
- 18. Black Rock Harbor has piers, docks, and boat lifts similar to the proposed activity in the surrounding area. Exs. APP-10, 12, 15.
- 19. The potential environmental impacts associated with the revised dock layout and design will be minimized to the maximum extent practicable when balanced with the applicant's right to wharf out with a private dock. Ex. DEEP-18.

IV. **CONCLUSIONS OF LAW**

This matter concerns the Department's issuance of a permit to conduct a regulated activity. It was convened and conducted as a contested case pursuant to the parameters of the Connecticut Uniform Administrative Procedure Act, Conn. Gen. Stat. §§ 4-166(8); 4-177, and with the Department's Rules of Practice, see Regs., Conn. State Agencies §§ 22a-3a-2 through 22a-3a-6. As this proceeding concerns an application, the burden of proof rests with the Applicant. Regs., Conn. State Agencies § 22a-3a-6(f).

Both parties offered the testimony of expert witnesses. As a general matter, the finder of fact "is not required to believe unrebutted expert testimony, but may believe all, part or none of such unrebutted expert evidence." Bancroft v. Commissioner of Motor Vehicles, 48 Conn. App. 391, 405, 710 A.2d 807 (1998). The Applicant offered expert testimony from Thomas Ryder and Tim DeBartolomeo, and the DEEP staff offered expert testimony from Susan Jacobson and John Gaucher.⁴ The expert testimonies were credible, convincing, and uncontradicted in the evidentiary record. Accordingly, I have relied upon the testimony of these expert witnesses in arriving at my decision in this matter. See id.; Bain v. Inland Wetlands Commission, 78 Conn. App. 808, 817, 829 A.2d 18 (2003); see also Tanner v. Conservation Commission, 15 Conn. App. 336, 340-41, 544 A.2d 258 (1988).

The central legal question in this matter is whether the application comports with the state statutes governing dredging, the erection of structures, and the placement of fill within the state's tidal, coastal, and navigable waters, over which the Commissioner is given explicit statutory jurisdiction. See Conn. Gen. Stat. § 22a-359(a). When the Department is called upon to evaluate an application implicating such activities, it must consider and make its decision with:

"...due regard for indigenous aquatic life, fish and wildlife, the prevention or alleviation of shore erosion and coastal flooding, the use and development of adjoining uplands, the improvement of coastal and inland navigation for all vessels, including small craft for recreational purposes, the use and development of adjacent lands and properties and the interests of the state, including pollution control, water quality, recreational use of public water and management of coastal resources, with proper regards for the rights and interests of all persons concerned." Conn. Gen. Stat. § 22a-359(a).

Further, "the commissioner or his duly designated hearing officer shall consider the effect of the proposed work with reference to the public health and welfare, marine fisheries, shellfisheries, wildlife, the protection









⁴ The Applicant testified as fact witness in this matter.



of life and property from flood, hurricane and other natural disasters, and the public policy set forth in §§ 22a-28 to 22a-35, inclusive." Conn. Gen. Stat. § 22a-33.

As such, any entity seeking to construct or maintain a structure within tidal, coastal, or navigable waters must obtain the approval of the Department and receive a permit and/or license authorizing such activity and the attendant activity required thereof. Conn. Gen. Stat. § 22a-361(a)(1). In such instances, the Department conducts its review in accordance with the principles set forth in the Coastal Management Act. See Conn. Gen. Stat. §§ 22a-90 through 22a-112; see also Department's Post-Hearing Brief, In the *Matter of the Breier* (December 3, 2024).

First, based on the evidence in the record and governing law, the Draft Permit complies with the relevant statutory standards, namely the Structures, Dredging, and Fill Act, and relevant implementing regulations as they relate to the subject application. The draft permit further complies with the relevant statutory standards of the Tidal Wetlands Act, its implementing regulations, and the applicable portions of the Coastal Management Act. The overall regulatory framework requires a balancing of interests and requires the Applicant to minimize impacts on coastal resources.

The evidence, including documents and testimony, supports approving the application and issuing the proposed Draft Permit. Through the application process, the Applicant revised the structure's size and placement several times to account for environmental concerns raised by the Department. After a significant review process, DEEP staff determined that the placement, design, and environmental considerations for the proposed activity were sufficiently addressed. Notably, no part of the pier's walkway will touch tidal wetlands, nor will it span over tidal wetlands. The proposed pier, ramp, and float were shifted in location and height to minimize any adverse shading impacts to wetlands, and no pilings will be in tidal wetlands. Exs. DEEP 12-13. The proposed dock minimizes encroachment into the public trust and potential navigational conflicts with abutting waterfront property owners' right to wharf out. Ex. DEEP-18. Further, the resiliency of the structure was evaluated through a wind and wave energy report. Test. Gaucher, October 29, 2024, 49:11. The orientation of the fixed pier and dock has been designed to minimize wave forces while maintaining other regulatory requirements. Ex. APP-2. As required, the Applicant submitted pre-consultation forms from the Bridgeport Harbor Management Commission, indicating that the application was consistent with the City of Bridgeport Harbor Management Plan; the Department of Agriculture's Bureau of Aquaculture, which stated that the proposed activity would not significantly impact any shellfish area; and the United States Army Corps of Engineers, which provided recommendations that DEEP staff incorporated into the Draft Permit. Exs. DEEP-2, 15; APP-4. Accordingly, I conclude that the Applicant's compliance with the terms and conditions of the Draft Permit, which were arrived at after extensive environmental review by Department staff, will minimize environmental impacts to the extent possible. See Briggs v. State Employees Retirement Commission, 210 Conn. 214, 217-18, 554 A.2d 292 (1989) (agency composed of experts may rely on its own expertise within areas of professional competence); see also Connecticut Building Wrecking Co., Inc. v. Carothers, 218 Conn. 580, 593, 590 A.2d 447 (1991).





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Second, the record supports that the applicant has satisfied his burden in demonstrating that the project is consistent with applicable policies governing the Draft Permit in this matter. The potential environmental impacts from the proposed project have been sufficiently minimized and are consistent with the applicable coastal resource management policies. No evidence was submitted demonstrating the proposed activity would violate or is reasonably likely to violate the relevant statutory and regulatory scheme.

V. PUBLIC COMMENTS

Public comments on a pending draft permit are vital aspects of the hearing process. Public comments were received throughout the hearing in support of and in opposition to the draft permit. All comments were thoroughly and thoughtfully considered. While public comments are not evidence on which a decision can be based, the public comments received do not demonstrate that the subject application is inconsistent with governing Connecticut law.

Members of the public and neighboring properties expressed concerns about the structural resiliency of the dock considering recent severe storms. As fully addressed above, DEEP staff testified that the Applicant considered the resiliency of the structure in its design. (Test. Gaucher, October 29, 2024, 49:11). It is not anticipated that this structure will have adverse impacts on coastal flooding, water circulation patterns, water drainage patterns, or shoreline erosion. (Id. 46:00). Therefore, the structure's design was determined to comply with the relevant statutes and regulations.

Next, members of the public expressed concerns and questions regarding the size of the proposed dock, asserting the size of the dock was inconsistent with DEEP policies. Notably, the original proposed dock consisted of a 148' long by 4' wide timber pier, with a 35' long by 3' wide ramp and a 20' long by 8' wide wooden float and boat lift. After consultation with DEEP staff and the review of the application, the revised proposed dock is a 121' long by 4' wide timber pier, a 35' long by 3' wide ramp, a 20' long by 8' wide wooden float, and boat lift. Mr. Gaucher testified that DEEP staff found this proposed project's size consistent with DEEP policies. Approving the size of a project is about balancing the condition of where the dock will be placed, where it is located, its safety for use, and the overall impact on the public trust. (Test. Gaucher, October 29, 2024, 56:36). The structure was designed to limit the impact on the public trust and adheres to the DEEP guidelines to include a five-foot clearance at mean high water, allowing members of the public to pass underneath the structure at low tide. (Id. 55:00). In conclusion, the size and location of the proposed dock are consistent with the relevant statutes and regulations.

Members of the public also expressed concerns about the impact on the view of the surrounding neighborhood. Under the Coastal Management Act, "degrading visual quality through significant alteration of the natural features of vistas and viewpoints" is defined as an "adverse impact on coastal resources." Conn. Gen. Stat. § 22a-93(15)(F). This policy applies to public viewpoints or vistas of statewide significance and not to the private views of individual neighbors. See Final Decision in the Matter of 16 Highgate Road, LLC, Application No. 201207495-TS, June 23, 2015, Findings of Fact, 1. See also Test. Gaucher 54:15, October 29, 2024. It was the opinion of DEEP staff that the proposed structure does not





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have an impact on any public viewpoint or vista of statewide significance. As a result, the proposed project complies with the relevant statutes and regulations. (Id. 55:22).

It is understood that members of the public have questions and comments regarding this project, and their dedication to the local community is appreciated. This administrative hearing can only evaluate the project through the relevant statutes and regulations and the jurisdiction DEEP holds. Therefore, based on the extensive record and evidence provided by the parties, the draft permit meets the statutory and regulatory requirements.

VI. CONCLUSION AND RECOMMENDATION

If conducted as proposed and in accordance with the terms and conditions of the Draft Permit, this proposed project to be regulated will be consistent with the relevant statutes and regulations raised in this proceeding. I recommend that the Commissioner finalize and issue the requested permit so this project may proceed.

Kathleen W. Reiser, Esq.

Hearing Officer

cc: Service List









STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION OFFICE OF ADJUDICATIONS

IN THE MATTER OF : PERMIT NO. 202302461- SDFTW

BREIER, DAMIEN – 39 PENFIELD

PLACE, BRIDGEPORT : JANUARY 13, 2025

SERVICE LIST

Applicant – Damien Breier

Attorney Chris Russo Damien Breier

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<u>DEEP Staff – Land and Water Resources Division of the Department of Energy and Environmental Protection's Bureau of Water Protection and Land Reuse</u>

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Petitioner – John S. Stevens

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Attachment I

Bureau of Water Protection and Land Reuse Land & Water Resources Division

79 Elm Street • Hartford, CT 06106-5127

portal.ct.gov/DEEP

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Connecticut Department of Energy and Environmental Protection License*

Structures, Dredging & Fill and Tidal Wetlands Permit

| Licensee(s): | Damien Breier |
|--|---|
| Licensee Address(s): | 39 Penfield Place |
| | Bridgeport, CT |
| License Number(s): | 202302461-SDFTW |
| Municipality: | Bridgeport |
| Project Description: | Construct recreational dock for residential boating access |
| Project Address/Location: | 39 Penfield place |
| Waters: | Black Rock Harbor |
| Authorizing CT Statute(s) | CGS Section 22a-28 to 35; CGS Section 22a-359 to 363g; CGS |
| and/or Federal Law: | Section 22a-90 to 112 |
| Applicable Regulations of CT State Agencies: | 22a-30-1 to 17 |
| Agency Contact: | Land & Water Resources Division, |
| | Bureau of Water Protection & Land Reuse, 860-424-3019 |
| License Expiration: | Five (5) years from the date of issuance of this license. |
| Project Site Plan Set: | Eight sheets of plans prepared by LANDTECH with an undated location map and tax assessor map and six sheets dated January 24, 2023 with Figures 3-6 revised March 22, 2024, and Figure 7 revised August 10, 2023. |
| License Enclosures: | LWRD General Conditions; Site Plan Set; Land Record Filing; LWRD Work Commencement Form; LWRD Compliance Certification Form |

^{*}Connecticut's Uniform Administrative Procedure Act defines License to include, "the whole or part of any agency permit, certificate, approval, registration, charter or similar form of permission required by law . . ."

License Number(s): 202302461-SDFTW Page 2 of 3

Authorized Activities:

The Licensee is hereby authorized to conduct the following work as described in application # 202302461-SDFTW and as depicted on any site plan sheets / sets cited herein:

- 1. Construct a recreational dock comprising:
 - a. a 4' wide by 121' long fixed pier supported by wooden piles;
 - b. a 3' wide by 35' long gangway;
 - c. an 8' wide by 20' long float suspended a minimum of 18" above the substrate by float skids and held in place with 4 piles; and
 - d. an approximately 13' wide by 20' long boat lift, supported by 4 piles, 2 of which also anchor the wooden float in item 1.c. above.

Failure to comply with the terms and conditions of this license shall subject the Licensee and / or the Licensee's contractor(s) to enforcement actions and penalties as provided by law.

This license is subject to the following Terms and Conditions:

- 1. **License Enclosure(s) and Conditions.** The Licensee shall comply with all applicable terms and conditions as may be stipulated within the License Enclosure(s) listed above.
- 2. **Barge Staging and Storage.** Any barge utilized in the execution of the work authorized herein shall occur only during periods of higher water to prevent the barge from resting on, or coming into contact with, the substrate at any time.
- 3. **Berthing Restriction.** The Licensee is prohibited, during periods of low water, from berthing, mooring, or otherwise affixing any vessel that will rest on the substrate. Such prohibition is valid for the life of the dock authorized herein.
- 4. **Float Stops.** The Licensee shall install float stops or other such device to prevent the entire float surface from resting on the bottom at low water. Such structure shall be maintained in optimal operating condition for the life of the structure.
- 5. **Railing Design.** Any railings to be installed on the dock authorized herein shall be minimized to prevent wetland plant shading.

| Issued under the authority of | the Commissioner of Energy and Environmental Protection on: |
|-------------------------------|---|
| Date | Graham J. Stevens Bureau Chief |
| | Bureau of Water Protection & Land Reuse |



LWRD General Conditions

- 1. Land Record Filing (for Structures Dredging & Fill, Tidal Wetlands, Certificate of Permission, and Long Island Sound General Permit Licenses only). The Licensee shall file the Land Record Filing on the land records of the municipality in which the subject property is located not later than thirty (30) days after license issuance pursuant to Connecticut General Statutes (CGS) Section 22a-363g. A copy of the Notice with a stamp or other such proof of filing with the municipality shall be submitted to DEEP.LWRDRegulatory@ct.gov no later than sixty (60) days after license issuance. If a Land Record Filing form is not enclosed and the work site is not associated with an upland property, no filing is required.
- 2. Contractor Notification. The Licensee shall give a copy of the license and its attachments to the contractor(s) who will be carrying out the authorized activities prior to the start of construction and shall receive a written receipt for such copy, signed and dated by such contractor(s). The Licensee's contractor(s) shall conduct all operations at the site in full compliance with the license and, to the extent provided by law, may be held liable for any violation of the terms and conditions of the license. At the work site, the contractor(s) shall, whenever work is being performed, have on site and make available for inspection a copy of the license and the authorized plans.
- 3. Work Commencement¹. Not later than two (2) weeks prior to the commencement of any work authorized herein, the Licensee shall submit to DEEP.LWRDRegulatory@ct.gov, on the Work Commencement Form attached hereto, the name(s) and address(es) of all contractor(s) employed to conduct such work and the expected date for commencement and completion of such work, if any.
 - For water diversion activities authorized pursuant to 22a-377(c)-1 of the Regulations of Connecticut State Agencies, the Licensee shall also notify the Commissioner in writing two weeks prior to initiating the authorized diversion.
 - For emergency activities authorized pursuant Connecticut General Statutes Section 22a-6k, the Licensee shall notify the Commissioner, in writing, of activity commencement at least one (1) day prior to construction and of activity completion no later than five (5) days after conclusion.
- 4. For Coastal Licenses Only License Notice. The Licensee shall post the first page of the License in a conspicuous place at the work area while the work authorized therein is undertaken.
- 5. Unauthorized Activities. Except as specifically authorized, no equipment or material, including but not limited to, fill, construction materials, excavated material or debris, shall be deposited, placed or stored in any wetland or watercourse on or off-site. The Licensee may not









¹ The Work Commencement condition and the need for a Work Commencement Form is not applicable to Flood Management Certification approvals.

- conduct work within wetlands or watercourses other than as specifically authorized, unless otherwise authorized in writing by the Commissioner. Tidal wetlands means "wetland" as defined by section 22a-29 and "freshwater wetlands and watercourses" means "wetlands" and "watercourses" as defined by section 22a-38.
- **6. Management of Materials.** Any materials removed from the site shall be managed in accordance with all federal, state, and local requirements, including Chapter 446K Water Pollution Control, Chapter 445 Hazardous Waste, and Chapter 446d Solid Waste of the Connecticut General Statutes.
- 7. Unconfined Instream Work. Unless otherwise noted in a condition of the license, the following conditions apply to projects in non-coastal waters:
 - Unconfined instream work is limited to the period June 1 through September 30.
 - Confinement of a work area by cofferdam techniques using sand bag placement, sheet pile installation (vibratory method only), portadam, or similar confinement devices is allowed any time of the year. The removal of such confinement devices is allowed any time of the year.
 - Once a work area has been confined, in-water work within the confined area is allowed any time of the year.
 - The confinement technique used shall completely isolate and protect the confined area from all flowing water. The use of silt boom/curtain or similar technique as a means for confinement is prohibited.
- 8. For State Actions Only Material or Equipment Storage in the Floodplain. Unless approved by a Flood Management Exemption, the storage of any materials at the site which are buoyant, hazardous, flammable, explosive, soluble, expansive, radioactive, or which could in the event of a flood be injurious to human, animal or plant life, below the elevation of the five-hundred (500) year flood is prohibited. Any other material or equipment stored at the site below said elevation by the Licensee or the Licensee's contractor must be firmly anchored, restrained or enclosed to prevent flotation. The quantity of fuel stored below such elevation for equipment used at the site shall not exceed the quantity of fuel that is expected to be used by such equipment in one day. In accordance with the licensee's Flood Contingency Plan, the Licensee shall remove equipment and materials from the floodplain during periods when flood warnings have been issued or are anticipated by a responsible federal, state or local agency. It shall be the Licensee's responsibility to obtain such warnings when flooding is anticipated.
- 9. Temporary Hydraulic Facilities for Water Handling. If not reviewed and approved as a part of the license application, temporary hydraulic facilities shall be designed by a qualified professional and in accordance with the Connecticut Guidelines for Soil Erosion and Sediment Control, the 2004 Connecticut Stormwater Quality Manual, or the Department of Transportation's ConnDOT Drainage Manual, as applicable. Temporary hydraulic facilities may include channels, culverts or bridges which are required for haul roads, channel relocations, culvert installations, bridge construction, temporary roads, or detours.
- 10. Excavated Materials. Unless otherwise authorized, all excavated material shall be staged and

managed in a manner which prevents additional impacts to wetlands and watercourses.

- 11. Best Management Practices. The Licensee shall not cause or allow pollution of any wetlands or watercourses, including pollution resulting from sedimentation and erosion. In constructing or maintaining any authorized structure or facility or conducting any authorized activity, or in removing any such structure or facility, the Licensee shall employ best management practices to control storm water discharges, to prevent erosion and sedimentation, and to otherwise prevent pollution of wetlands and other waters of the State. For purposes of the license, "pollution" means "pollution" as that term is defined by CGS section 22a-423. Best Management Practices include, but are not limited, to practices identified in the Connecticut Guidelines for Soil Erosion and Sediment Control as revised, 2004 Connecticut Stormwater Quality Manual, Department of Transportation's ConnDOT Drainage Manual as revised, and the Department of Transportation Standard Specifications as revised.
- 12. In-Water Work Vessel Staging and Storage. (for Structures Dredging & Fill, Tidal Wetlands, Certificate of Permission, and Long Island Sound General Permit Licenses only). For any barge, vessel, skiff or floating work platform ("work vessels") utilized in the execution of the work authorized herein, the Licensee shall ensure that such work vessels:
 - do not rest on, or come in contact with, the substrate at any time, unless specifically authorized in the license.
 - are not stored over intertidal flats, submerged aquatic vegetation or tidal wetland vegetation or in a location that interferes with navigation. In the event any work vessel is grounded, no dragging or prop dredging shall occur to free it.
- 13. Work Site Restoration. Upon completion of any authorized work, the Licensee shall restore all areas temporarily impacted by construction, or used as a staging area or accessway in connection with such work, to their condition prior to the commencement of such work.
- **14. Inspection.** The Licensee shall allow any representative of the Commissioner to inspect the project location at reasonable times to ensure that work is being or has been conducted in accordance with the terms and conditions of this license.

15. Change of Use. (Applies only if a use is specified within the License "Project Description")

- a. The work specified in the license is authorized solely for the purpose set forth in the license. No change in purpose or use of the authorized work or facilities as set forth in the license may occur without the prior written approval of the Commissioner. The Licensee shall, prior to undertaking or allowing any change in use or purpose from that which is authorized by this license, request permission from the Commissioner for such change. Said request shall be in writing and shall describe the proposed change and the reason for the change.
- b. A change in the form of ownership of any structure authorized herein from a rental/lease commercial marina to a wholly-owned common interest community or dockominium may constitute a change in purpose as specified in paragraph (a) above.
- **16. De Minimis Alteration.** The Licensee shall not deviate from the authorized activity without prior written approval from the Commissioner. The Licensee may request a de minimis change

to any authorized structure, facility, or activity. A de minimis alteration means a change in the authorized design, construction or operation that individually and cumulatively has minimal additional environmental impact and does not substantively alter the project as authorized.

- For diversion activities authorized pursuant to 22a-377(c)-2 of the Regulations of Connecticut State Agencies, a de minimis alteration means an alteration which does not significantly increase the quantity of water diverted or significantly change the capacity to divert water.
- 17. Extension Request. The Licensee may request an extension of the license expiration date. Such request shall be in writing and shall be submitted to DEEP.LWRDRegulatory@ct.gov at least thirty (30) days prior to the license expiration. Such request shall describe the work done to date, what work still needs to be completed, and the reason for such extension. The Commissioner may extend the expiration date of this license for a period of up to one year, in order for the Licensee to complete the authorized activities. It shall be at the Commissioner's sole discretion to grant or deny such request. No more than three (3) one-year extensions will be granted under this license.
- **18.** Compliance Certification². Not later than 90 days after completion of the authorized work, the Licensee shall prepare and submit to DEEP.LWRDRegulatory@ct.gov, the attached Compliance Certification Form. Such Compliance Certification shall be completed, signed, and sealed by the Licensee and a Connecticut Licensed Design Professional. If non-compliance is indicated on the form, or the Commissioner has reason to believe the activities and/or structures were conducted in non-compliance with the license, the Commissioner may require the Licensee to submit as-built plans as a condition of this license.
- **19. Maintenance.** The Licensee shall maintain all authorized structures or work in optimal condition or shall remove such structures or facility and restore the affected waters to their prework condition. Any such maintenance or removal activity shall be conducted in accordance with applicable law and any additional approvals required by law.
- **20.** No Work After License Expiration. Work conducted after the license expiration date is a violation of the license and may subject the licensee to enforcement action, including penalties, as provided by law.
- **21. License Transfer.** The license is not transferable without prior written authorization of the Commissioner. A request to transfer a license shall be submitted in writing and shall describe the proposed transfer and the reason for such transfer. The Licensee's obligations under the license shall not be affected by the passage of title to the license site to any other person or municipality until such time as a transfer is approved by the Commissioner.
- **22. Document Submission.** Any document required to be submitted to the Commissioner under the license or any contact required to be made with the Commissioner shall, unless otherwise specified in writing by the Commissioner, be directed to:

DEEP.LWRDRegulatory@ct.gov or

² The Work Commencement condition and the need for a Work Commencement Form is not applicable to Flood Management Certification approvals.

Regulatory Section
Land & Water Resources Division
Department of Energy and Environmental Protection
79 Elm Street
Hartford, Connecticut 06106-5127
860-424-3019

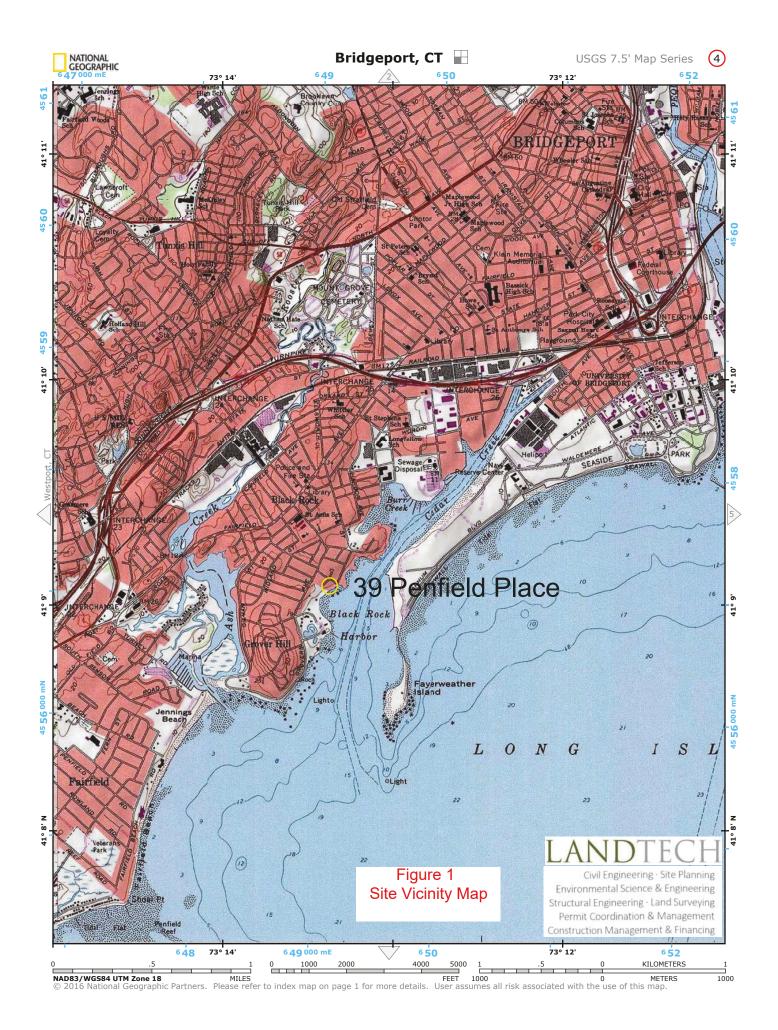
- 23. Date of Document Submission. The date of submission to the Commissioner of any document required by the license shall be the date such document is received by the Commissioner. The date of any notice by the Commissioner under the license, including but not limited to notice of approval or disapproval of any document or other action, shall be the date such notice is personally delivered or the date three (3) days after it is mailed by the Commissioner, whichever is earlier. Except as otherwise specified in the license, the word "day" as used in the license means calendar day. Any document or action which is required by the license to be submitted or performed by a date which falls on a Saturday, Sunday or a Connecticut or federal holiday shall be submitted or performed on or before the next day which is not a Saturday, Sunday, or a Connecticut or federal holiday.
- **24.** Certification of Documents. Any document, including but not limited to any notice, which is required to be submitted to the Commissioner under the license shall be signed by the Licensee and by the individual or individuals responsible for actually preparing such document, each of whom shall certify in writing as follows: "I have personally examined and am familiar with the information submitted in this document and all attachments and certify that based on reasonable investigation, including my inquiry of those individuals responsible for obtaining the information, the submitted information is true, accurate and complete to the best of my knowledge and belief, and I understand that any false statement made in this document or its attachments may be punishable as a criminal offense."
- 25. Accuracy of Documentation. In evaluating the application for the license, the Commissioner has relied on information and data provided by the Licensee and on the Licensee's representations concerning site conditions, design specifications and the proposed work, including but not limited to representations concerning the commercial, public or private nature of the work or structures, the water-dependency of said work or structures, its availability for access by the general public, and the ownership of regulated structures or filled areas. If such information proves to be false, deceptive, incomplete or inaccurate, the license may be modified, suspended or revoked, and any unauthorized activities may be subject to enforcement action.
- **26.** Limits of Liability. In granting the license, the Commissioner has relied on all representations of the Licensee, including information and data provided in support of the Licensee's application. Neither the Licensee's representations nor the issuance of the license shall constitute an assurance by the Commissioner as to the structural integrity, the engineering feasibility or the efficacy of such design.
- 27. Reporting of Violations. In the event that the Licensee becomes aware that they did not or may not comply, or did not or may not comply on time, with any provision of this license or

of any document incorporated into the license, the Licensee shall immediately notify the agency contact specified within the license and shall take all reasonable steps to ensure that any noncompliance or delay is avoided or, if unavoidable, is minimized to the greatest extent possible. In so notifying the agency contact, the Licensee shall provide, for the agency's review and written approval, a report including the following information:

- a. the provision(s) of the license that has been violated;
- b. the date and time the violation(s) was first observed and by whom;
- c. the cause of the violation(s), if known;
- d. if the violation(s) has ceased, the duration of the violation(s) and the exact date(s) and times(s) it was corrected;
- e. if the violation(s) has not ceased, the anticipated date when it will be corrected;
- f. steps taken and steps planned to prevent a reoccurrence of the violation(s) and the date(s) such steps were implemented or will be implemented; and
- g. the signatures of the Licensee and of the individual(s) responsible for actually preparing such report.

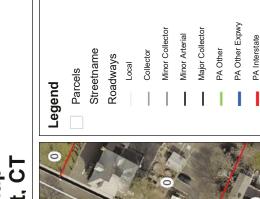
If the violation occurs outside of normal business hours, the Licensee shall contact the Department of Energy and Environmental Protection Emergency Dispatch at 860-424-3333. The Licensee shall comply with any dates which may be approved in writing by the Commissioner.

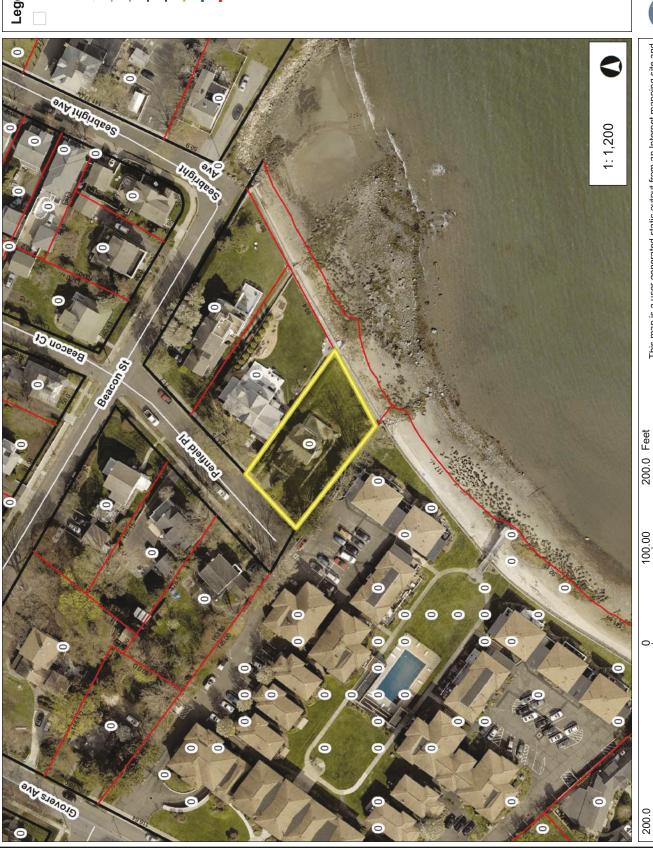
- **28. Revocation/Suspension/Modification.** The license may be revoked, suspended, or modified in accordance with applicable law.
- **29. Other Required Approvals.** License issuance does not relieve the Licensee of their obligations to obtain any other approvals required by applicable federal, state and local law.
- **30. Rights.** The license is subject to and does not derogate any present or future property rights or powers of the State of Connecticut, and conveys no property rights in real estate or material nor any exclusive privileges, and is further subject to any and all public and private rights and to any federal, state or local laws or regulations pertinent to the property or activity affected hereby.
- **31. Condition Conflicts.** In the case where a project specific special condition listed on the license differs from, or conflicts with, one of the general conditions listed herein, the project specific special condition language shall prevail. It is the licensee's responsibility to contact the agency contact person listed on the license for clarification if needed prior to conducting any further regulated activities.



City of Bridgeport

39 Penfield Place, Bridgeport, CT Figure 2 - Tax Assessor's Map





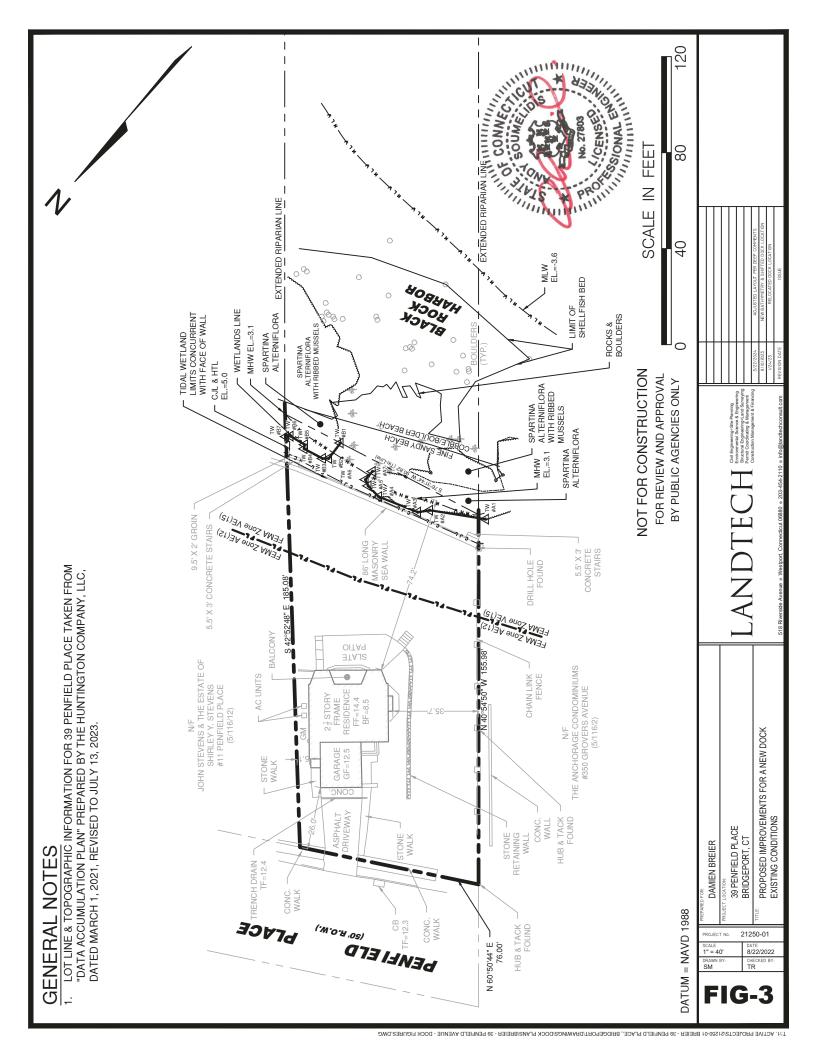


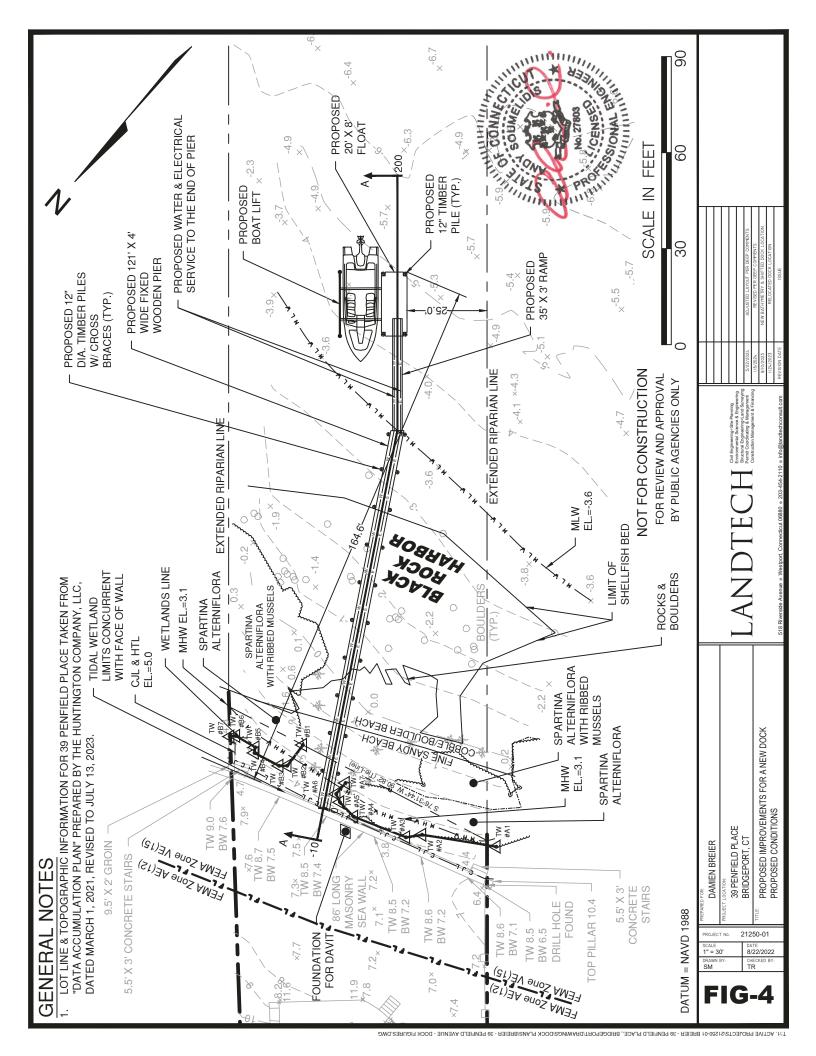
This map is a user generated static output from an Internet mapping site and is for reference only. Data layers that appear on this map may or may not be accurate, current, or otherwise reliable.

THIS MAP IS NOT TO BE USED FOR NAVIGATION

Created by Connecticut Metropolitan Council of Governments

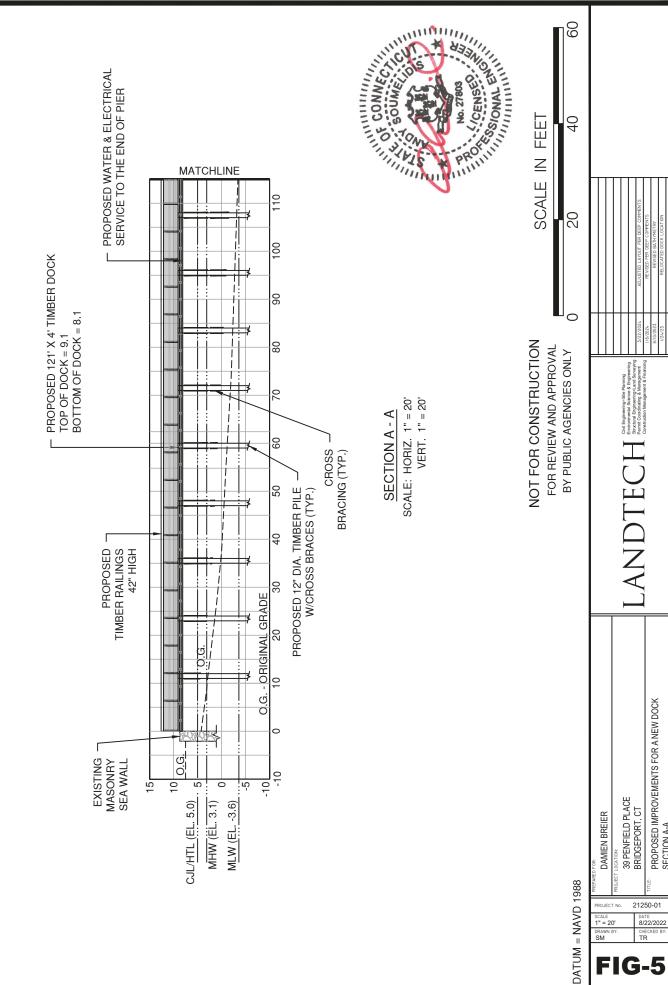
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GENERAL NOTES

LOT LINE & TOPOGRAPHIC INFORMATION FOR 39 PENFIELD PLACE TAKEN FROM "DATA ACCUMULATION PLAN" PREPARED BY THE HUNTINGTON COMPANY, LLC, DATED MARCH 1, 2021, REVISED TO JULY 13, 2023.

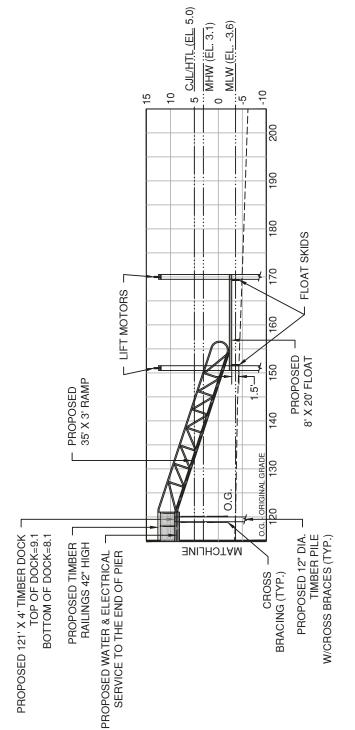


PROPOSED IMPROVEMENTS FOR A NEW DOCK

SECTION A-A

GENERAL NOTES

1. LOT LINE & TOPOGRAPHIC INFORMATION FOR 39 PENFIELD PLACE TAKEN FROM "DATA ACCUMULATION PLAN" PREPARED BY THE HUNTINGTON COMPANY, LLC, DATED MARCH 1, 2021, REVISED TO JULY 13, 2023.





SCALE: HORIZ. 1" = 20' VERT. 1" = 20'

SECTION A - A

NOT FOR CONSTRUCTION FOR REVIEW AND APPROVAL BY PUBLIC AGENCIES ONLY

SCALE IN FEET

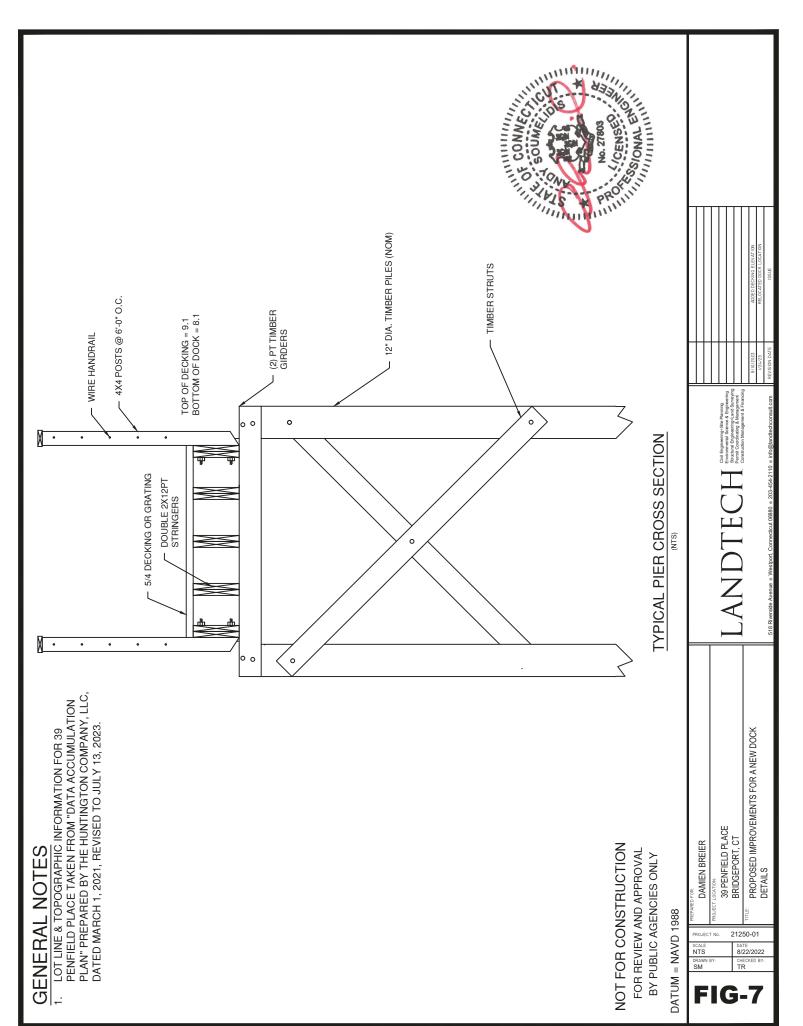
ANDTECH Environmental State & Bulling Conf. Environmental State &

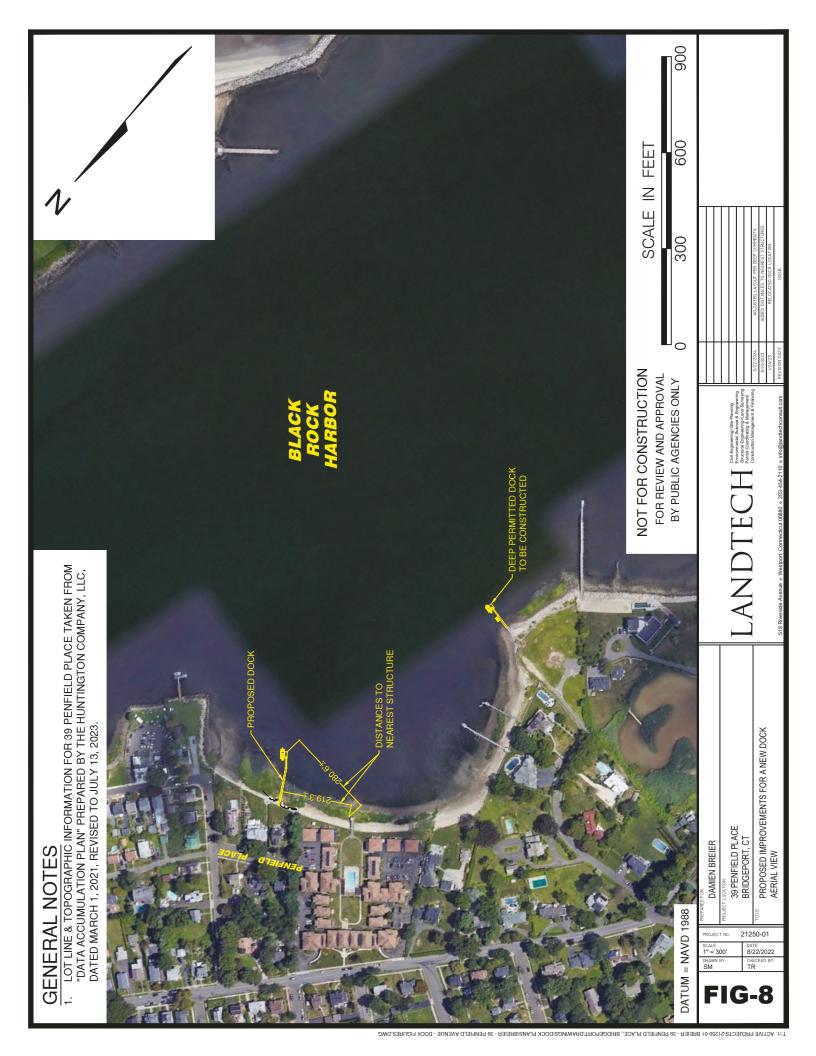
| PROJECT LOCATION: 39 PENFIELD PLACE | BRIDGEPORT, CT | TITLE: PROPOSED IMPROVEMENT | SECTION A-A | | | |
|-------------------------------------|-------------------|-----------------------------|-------------|--|--|--|
| T No. 21250-01 | | | | | | |
| 0' | B/22/2022 | | | | | |
| BY: | CHECKED BY: TR | | | | | |
| | | | | | | |

FIG-6

DATUM = NAVD 1988

T/1. ACTIVE PROJECTS/21260-01 BREIER - 39 PENFIELD PLACE, BRIDGEPORT/DRAWINGS/DOCK PLANS/BREIER - 39 PENFIELD AVENUE - DOCK FIGURES, DWG







Land Record Filing*

To: DO NOT FILE

Signature and

NOTE: Due to the electronic delivery of this license and the legal requirement to have a live signature on this document, the "Land Record Filing" as detailed in General Condition #1 will be sent to the Licensee via U.S. Mail for the Licensee to file with the city/town clerk.

| Date : | |
|-------------------|-----------|
| Subject: | _ |
| | License # |

If you have any questions pertaining to this matter, please contact the Land & Water Resources Division at 860-424-3019.

Return to:

Land & Water Resources Division **State of Connecticut** Department of Energy & Environmental Protection 79 Elm Street Hartford, CT 06106-5127





^{*}The Licensee shall file the Land Record Filing on the land records of the municipality in which the subject property is located not later than thirty (30) days after license issuance pursuant to Connecticut General Statutes (CGS) Section 22a-363g. A copy of the Notice with a stamp or other such proof of filing with the municipality shall be submitted to the Commissioner no later than sixty (60) days after license issuance.



To: DEEP.LWRDRegulatory@ct.gov or

Department of Energy and Environmental Protection

(Signature)

Regulatory Section

LWRD Work Commencement Form

Land & Water Resources Division 79 Elm Street Hartford, CT 06106-5127 Damien Breier **Licensee Name:** Municipality in which the project is occurring: Bridgeport DEEP License No(s): 202302461-SDFTW **CONTRACTOR(s):** # 1 Name: Address: Telephone: E-mail: # 2 Name: Address: Telephone: E-mail: # 3 Name: Address: Date Contractor(s) received a copy of the license and approved plans: EXPECTED DATE OF COMMENCEMENT OF WORK: _____ EXPECTED DATE OF COMPLETION OF WORK: LICENSEE:







(Date)



Compliance Certification Form

The following certification must be signed by the licensee working in consultation with a Connecticut-licensed design professional and must be submitted to the address indicated at the end of this form within ninety (90) days of completion of the authorized work.

| 1. | Licensee Name: <u>Damien Breier</u> | | | | | |
|---|---|------------------|----------------------------|--|--|--|
| | DEEP License Number(s): 202302461-SDFTW | | | | | |
| | Municipality in which project is occurring: Bridgeport | | | | | |
| 2. | Check one: | | | | | |
| | (a) If certify that the final site conditions and / or structures are in general conformance with the approved site plans". Identify and describe any deviations and attach to this form. | | | | | |
| | (b) "The final site conditions and / or structures are not in general conformance with the approved site plans. The enclosed "as-built" plans note the modifications". | | | | | |
| | "I understand that any false statement in this certificatio" of the General Statutes and under any other applicable | | offence under section 53a- | | | |
| 137 | b of the deficial statutes and under any other applicable | . iaw. | | | | |
| Sig | nature of Licensee | Date | | | | |
| | | | | | | |
| Na | me of Licensee (print or type) | | | | | |
| | | | | | | |
| | | | | | | |
| Sigi | nature of CT-Licensed Design Professional | Date | | | | |
| Naı | me of CT-Licensed Design Professional (print or type) | | | | | |
| | | | | | | |
| Pro | fessional License Number (if applicable) | Affix Stamp Here | | | | |
| As-built plans shall include: elevations or tidal datums, as applicable, and structures, including any proposed elevation views and cross sections included in the approved license plans. Such as-built plans shall be the original ones and be signed and sealed by an engineer, surveyor or architect, as applicable, who is licensed in the State of Connecticut. | | | | | | |
| • The Licensee will be notified by staff of the Land and Water Resources Division (LWRD) if further compliance review is necessary. Lack of response by LWRD staff does not imply compliance. | | | | | | |
| Submit this completed form to : DEEP.LWRDRegulatory@ct.gov or | | | | | | |
| Regulatory Section | | | | | | |
| Department of Energy and Environmental Protection Land & Water Resources Division | | | | | | |
| 79 Elm Street | | | | | | |
| Hai | rtford, CT 06106-5127 | | | | | |







