

DRAFT

**Petition No. 1519
Bloom Energy Corporation
University of New Haven
300 Boston Post Road, West Haven**

**Staff Report
July 15, 2022**

Introduction

On May 25, 2022, the Connecticut Siting Council (Council) received a petition from Bloom Energy Corporation (Bloom) for a declaratory ruling, pursuant to Connecticut General Statutes (CGS) §4-176 and §16-50k, for the installation of a 300-kilowatt (kW) fuel cell facility and associated equipment to be located at the University of New Haven, 300 Boston Post Road in West Haven, Connecticut (Petition or Project).

Bloom provided Project plans to the City of West Haven (City) Director of Planning and Development on May 4, 2022. The City did not comment on the Project.

On May 20, 2022, Bloom provided notice of the Project to abutting property owners, City officials, and required state agencies and officials. No comments were received.

On May 26, 2022, the Council sent correspondence to the City stating that the Council has received the Petition and invited the City to contact the Council with any questions or comments by June 24, 2022. No comments were received.

Also on May 26, 2022, pursuant to Regulations of Connecticut State Agencies (RCSA) §16-50j-40, the Council notified all state agencies listed therein, requesting comments regarding the proposed Project be submitted to the Council by June 24, 2022. The Department of Transportation submitted a no comment letter on June 13, 2022. No other state agencies provided comments on the Project.

The Council issued interrogatories to Bloom on June 14, 2022. Bloom provided responses to the Council's interrogatories on June 29, 2022.

Public Benefit

The Project would be a "customer-side distributed resources" facility, as defined in CGS §16-1(a)(49). CGS §16a-35k establishes the State's energy policy, including the goal to "develop and utilize renewable energy resources...to the maximum practicable extent." The proposed facility is a distributed generation resource, and will contribute to fulfilling the State's Renewable Portfolio Standard as a low emission Class I renewable energy source. The Project was selected as part of the Low and Zero Emissions Renewable Energy Credit (LREC/ZREC) program. The Facility would be installed, maintained and operated by Bloom under a 15-year power purchase agreement with the University of New Haven (UNH).

Project Site

The proposed facility would be located on a 17.0-acre parcel within the Educational Facilities District (EFD) zone. The parcel is developed as part of the UNH campus. The proposed facility would be located in a parking area near the southwest corner of Buckman Hall, adjacent to a sidewalk.

The surrounding area contains a mix of campus buildings and residential. The nearest residential property line from the proposed facility is approximately 165 feet to the south.

Proposed Project

The facility would consist of one Bloom Energy 300-kW ES-5 solid oxide fuel cell Energy Server and associated equipment, including a water deionizer, telemetry cabinets, disconnect switches, a transformer and utility cabinets. The energy server would be installed within an approximate 40-foot long by 10-foot wide area. The height of the energy server would be approximately 7 feet. See Attached Site Plan for detail.

The proposed facility would be located within a paved parking area, occupying three handicapped accessible parking spaces. UNH is currently revising their campus parking plan and three new handicapped accessible parking spaces will be established in another area. The fuel cell is not within a designated vehicle travel path and the facility equipment is set behind a raised curb.

Underground utilities (natural gas, electric, water, data) would extend through parking areas and driveways to interconnect with existing utility infrastructure within campus buildings.

The proposed facility would be a customer-side, distributed resources project, designed only to provide electricity. The proposed facility would operate in parallel with the utility grid and provide a portion of the electrical needs of UNH. The proposed facility is sized to provide at least 49% of the average annual baseload of UNH. Any excess electricity created during periods of low energy usage would be exported to the local electric grid under the net metering tariff. The interconnection application would be submitted to United Illuminating in the near future.

The proposed Bloom fuel cell unit is designed to optimize the electrical efficiency alone rather than operate as combined heat and power units. Heat generated by the proposed facilities is used internally to increase the electrical efficiency of the fuel cells, and consequently there is no useful waste heat generated.

The fuel cell facility has an operational life of 15 years. The solid oxide fuel cell media would be changed at five-year intervals. At the end of the 15-year contract, UNH may renew the contract, return the facility at no cost, or buy the facility at fair market value. If the facility is to be removed at the end of the contract, the fuel cell units and associated equipment and components would be dismantled and removed.

Bloom anticipates construction to start in the third quarter of 2022 and would occur over a four-month period. Construction hours would be Monday-Friday, 7 AM – 5 PM.

The estimated cost of the facility is \$644,135.

Environmental Effects and Mitigation

The fuel cell facility would comply with all applicable Department of Energy and Environmental Protection (DEEP) water quality standards as no water would be consumed or discharged once the facility is operational. The proposed fuel cell facility would operate without water discharge under normal operating conditions. Water consumption would only occur at system fill and during restart operations.

Air emissions produced during fuel cell operation would not trigger any regulatory thresholds and are shown below.

Fuel Cell Facility	
Compound	lbs/MWh
NO _x	0.01
CO ₂ *	679-833

*DEEP amended its regulations in 2016 to eliminate the CO₂ permit requirements from the New Source Review and Title V Programs as a result of a United States Supreme Court decision that overturned states' regulatory CO₂ permit requirements (*Utility Air Regulatory Group v. U.S. Environmental Protection Agency*, 573 U.S. 302 (2014))

The proposed facility would emit no methane (CH₄), sulfur hexafluoride (SF₆), hydrofluorocarbons (HFCs) or perfluorocarbons (PFCs), which are greenhouse gases defined in RCSA §22a-174-1(49), and would emit negligible amounts of sulfur oxides, volatile organic compounds and particulate matter.

The fuel cell desulfurization system would remove sulfur that is used as an odorant in natural gas because it is a fuel cell system contaminant. Sulfur compounds would be collected within a desulfurization unit (desulf unit) using a filter media – a composite copper catalyst. The U.S. Department of Transportation has certified the desulf unit as an acceptable form of transport for the desulfurization material that meets hazardous waste shipment standards. When a desulf unit is taken out of service, it is transported by a Bloom contractor to an out of state facility where the composite copper catalyst within the unit is removed, and the copper is used for other products. The empty desulf units are the refurbished for reuse at other Bloom fuel cell locations.

Two trees on a parking lot island would be removed to construct the facility. Visual impact from the proposed Project would be minimal as it is located on the developed UNH campus property amongst buildings and parking lots.

No wetlands, forest or prime farmland soils would be disturbed by the proposed Project as it is located entirely within paved areas on a developed property. Erosion and sedimentation controls for the proposed facility would comply with the 2002 *Connecticut Guidelines for Soil Erosion and Sediment Control*.

The site is not within a DEEP Natural Diversity Database buffer area. The site is not within a Federal Emergency Management Agency-designated flood zone nor within an Aquifer Protection Area (APA). The nearest APA is 7.9 miles to the northwest.

The site is previously disturbed and would not impact historic or cultural resources.

Public Safety

Before commissioning the proposed facility, Bloom would use compressed air as pipe cleaning media in accordance with Public Act 11-101, An Act Adopting Certain Safety Recommendations of the Thomas Commission.

The fuel cell facility has internal and remote 24/7 operational monitoring. Abnormal operation would cause the facility to automatically shut down. The facility can also be shut down through a remote operations center as well as manually. The fuel cell facility is designed in accordance with American National Standards Institute and Canadian Standards Association (ANSI/CSA) America FC 1-2004 and the National Fire Protection Association, Inc. Standard 853 for stationary fuel cell power systems and includes extensive safety control systems, including both automatic and manual shutdown mechanisms that comply with pertinent engineering standards.

An emergency response plan (ERP) for the facility is included within the Petition. Bloom would submit the ERP to the City Fire Marshal and UNH emergency personnel and would provide on-site training to local officials. The fuel cell components are contained within a locked, metal cover that would prevent unauthorized access.

The fuel cell system is controlled electronically and has internal sensors that continuously measure system operation. If safety circuits detect a condition outside normal operating parameters, the fuel supply is stopped, and individual system components are automatically shut down. In addition, manual emergency shut down push buttons would be located at the site.

Noise associated with the construction of this Project would be temporary and exempt from DEEP Noise Control Regulations. Operation of the facility would comply with DEEP Noise Control Regulations and is expected to produce noise emissions of approximately 38 dBA to 41 dBA at the nearest residential receptors, located approximately 165-175 feet to the south of the facility. The fuel cell would have a noise dampening foam material at the doors and exhaust of the fuel cell to lower its noise emissions by up to 5 dBA.

Conclusion

The Project is a distributed energy resource with a capacity of not more than sixty-five megawatts, meets air and water quality standards of the DEEP, and would not have a substantial adverse environmental effect. It would reduce the emission of air pollutants that contribute to smog and acid rain, and to a lesser extent, global climate change, and furthers the State's energy policy by developing and utilizing renewable energy resources and distributed energy resources. Furthermore, the Project was selected under the state's LREC/ZREC Program.

If approved, staff recommends the following conditions:

1. Approval of any Project changes be delegated to Council staff;
2. Provide a copy of the Fuel Cell Emergency Response Plan to local emergency responders prior to facility operation, and provide emergency response training; and
3. The Council shall be notified in writing at least two weeks prior to the commencement of site construction activities.

Fuel Cell Location



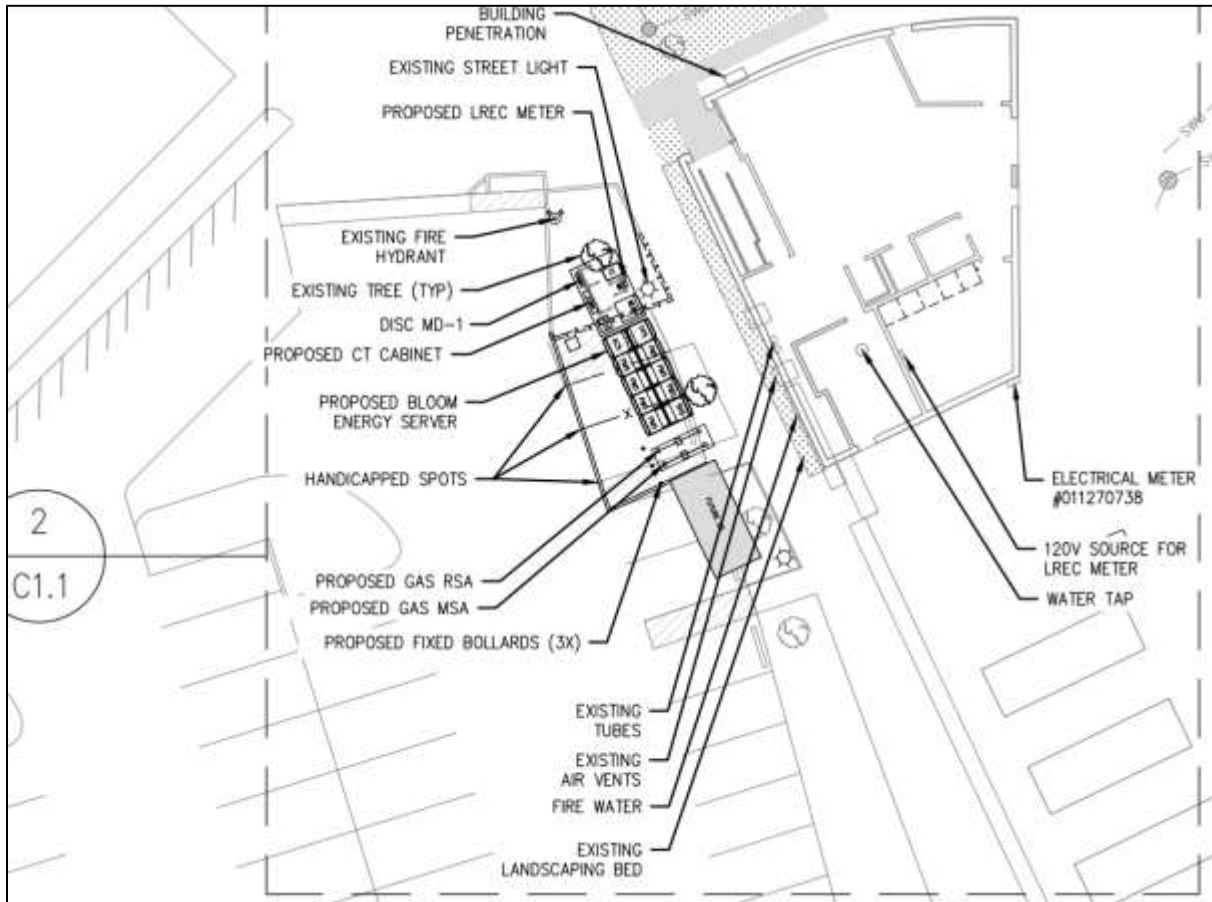
Legend

- | | |
|--------------------------------------------|--------------------|
| Site | Electrical Service |
| Abutting Property | Water Service |
| Approximate Assessor Parcel Boundary | Data Service |
| Project Area | |
| Limit of Disturbance/Underground Utilities | |

Map Notes:
Base Map Source: CTECO 2019 Aerial Photograph



Site Plan



Site Location Photograph



Looking north; Facility location at left