



STATE OF CONNECTICUT  
CONNECTICUT SITING COUNCIL

Ten Franklin Square, New Britain, CT 06051  
Phone: (860) 827-2935 Fax: (860) 827-2950  
E-Mail: [siting.council@ct.gov](mailto:siting.council@ct.gov)  
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**VIA ELECTRONIC & CERTIFIED MAIL  
RETURN RECEIPT REQUESTED**

May 27, 2022

Kristen Grillo  
Bloom Energy Corporation  
4353 North First Street  
San Jose, CA 95134  
[Kristen.Grillo@bloomenergy.com](mailto:Kristen.Grillo@bloomenergy.com)

RE: **PETITION NO. 1503** - Bloom Energy Corporation petition for a declaratory ruling, pursuant to Connecticut General Statutes §4-176 and §16-50k, for the proposed construction, maintenance and operation of a customer-side 750-kilowatt fuel cell facility and associated equipment to be located at Milford Hospital, 300 Seaside Avenue, Milford, Connecticut.

Dear Ms. Grillo:

At a public meeting held on May 26, 2022, the Connecticut Siting Council (Council) considered and ruled that the above-referenced proposal meets air and water quality standards of the Department of Energy and Environmental Protection and would not have a substantial adverse environmental effect, and pursuant to Connecticut General Statutes § 16-50k would not require a Certificate of Environmental Compatibility and Public Need, with the following conditions:

1. Approval of any Project changes be delegated to Council staff;
2. Provide a copy of the Fuel Cell Emergency Response Plan to local emergency responders prior to facility operation, and provide emergency response training;
3. Adhere to the recommendations outlined in the City of Milford's May 10, 2022 correspondence, as applicable to the facility site;
4. Submit a post-construction letter of compliance indicating that operation of the fuel cell complies with DEEP Noise Control Regulations;
5. The Council shall be notified in writing at least two weeks prior to the commencement of site construction activities;
6. The use of natural gas as a fuel system cleaning medium during fuel cell construction, installation or modification shall be prohibited;
7. Submit the following information to the Council 15 days prior to any fuel pipe cleaning operations related to fuel cell construction, installation, or modification:
  - a. Identification of the cleaning media to be used;
  - b. Identification of any known hazards through use of the selected cleaning media;
  - c. Description of how known hazards will be mitigated, including identification of any applicable state or federal regulations concerning hazard mitigation measures for such media;

- d. Identification and description of accepted industry practices or relevant regulations concerning the proper use of such media;
  - e. Provide detailed specifications (narratives/drawings) indicating the location and procedures to be used during the pipe cleaning process, including any necessary worker safety exclusion zones;
  - f. Identification of the contractor or personnel performing the work, including a description of past project experience and the level of training and qualifications necessary for performance of the work;
  - g. Contact information for a special inspector hired by the project developer who is a Connecticut Registered Engineer with specific knowledge and experience regarding electric generating facilities or a National Board of Boiler and Pressure Vessel Inspector and written approval of such special inspector by the local fire marshal and building inspector; and
  - h. Certification of notice regarding pipe cleaning operations to all state agencies listed in General Statutes § 16-50j(h) and to the Department of Consumer Protection, Department of Labor, Department of Public Safety, Department of Public Works, and the Department of Emergency Management and Homeland Security;
8. Compliance with the following codes and standards during fuel cell construction, installation or modification, as applicable:
  - a. NFPA 54
  - b. NFPA 853; and
  - c. ASME B31;
9. Unless otherwise approved by the Council, if the facility authorized herein is not fully constructed within three years from the date of the mailing of the Council's decision, this decision shall be void, and the facility owner/operator shall dismantle the facility and remove all associated equipment or reapply for any continued or new use to the Council before any such use is made. The time between the filing and resolution of any appeals of the Council's decision shall not be counted in calculating this deadline. Authority to monitor and modify this schedule, as necessary, is delegated to the Executive Director. The facility owner/operator shall provide written notice to the Executive Director of any schedule changes as soon as is practicable;
10. Any request for extension of the time period to fully construct the facility shall be filed with the Council not later than 60 days prior to the expiration date of this decision and shall be served on all parties and intervenors, if applicable, and the Town of Milford;
11. Within 45 days after completion of construction, the Council shall be notified in writing that construction has been completed;
12. The facility owner/operator shall remit timely payments associated with annual assessments and invoices submitted by the Council for expenses attributable to the facility under Conn. Gen. Stat. §16-50v;
13. This Declaratory Ruling may be transferred, provided the facility owner/operator/transferor is current with payments to the Council for annual assessments and invoices under Conn. Gen. Stat. §16-50v and the transferee provides written confirmation that the transferee agrees to comply with the terms, limitations and conditions contained in the Declaratory Ruling, including timely payments to the Council for annual assessments and invoices under Conn. Gen. Stat. §16-50v; and
14. If the facility owner/operator is a wholly owned subsidiary of a corporation or other entity and is sold/transferred to another corporation or other entity, the Council shall be notified of such sale and/or

transfer and of any change in contact information for the individual or representative responsible for management and operations of the facility within 30 days of the sale and/or transfer.

This decision is under the exclusive jurisdiction of the Council and is not applicable to any other modification or construction. All work is to be implemented as specified in the petition, dated March 30, 2022, and additional information received May 4, 2022 and May 18, 2022, and in compliance with Public Act 11-101, An Act Adopting Certain Safety Recommendations of the Thomas Commission.

Enclosed for your information is a copy of the staff report on this project.

Sincerely,

A handwritten signature in cursive script, appearing to read "Melanie A. Bachman".

Melanie A. Bachman  
Executive Director

MAB/RDM/laf

Enclosure: Staff Report dated May 26, 2022

c: The Honorable Benjamin G. Blake, Mayor, City of Milford (bblake@ci.milford.ct.us)  
Anthony Fabrizi, Fire Marshal, City of Milford (afabrizi@ci.milford.ct.us)



# STATE OF CONNECTICUT

## CONNECTICUT SITING COUNCIL

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**Petition No. 1503**  
**Bloom Energy Corporation**  
**Milford Hospital**  
**300 Seaside Avenue, Milford**

**Staff Report**  
**May 26, 2022**

### **Introduction**

On March 31, 2022, the Connecticut Siting Council (Council) received a petition from Bloom Energy Corporation (Bloom) for a declaratory ruling, pursuant to Connecticut General Statutes (CGS) §4-176 and §16-50k, for the installation of a 750-kilowatt (kW) fuel cell facility and associated equipment to be located at Milford Hospital at 300 Seaside Avenue in Milford, Connecticut (Petition or Project).

Bloom provided Project plans to the City of Milford (City) Planner on March 15, 2022. The City did not comment on the Project.

On March 25, 2022, Bloom provided notice of the Project to abutting property owners, City officials, and required state agencies and officials. On May 10, 2022, the City Inland Wetland and Watercourses Agency provided comment to Bloom requesting that appropriate erosion and sedimentation controls be used during construction of the Project.

On April 1, 2022, the Council sent correspondence to the City stating that the Council has received the Petition and invited the municipality to contact the Council with any questions or comments by April 30, 2022. No comments were received.

Also on April 1, 2022, pursuant to Regulations of Connecticut State Agencies (RCSA) §16-50j-40, the Council notified all state agencies listed therein, requesting comments regarding the proposed Project be submitted to the Council by April 30, 2022. No comments were received.

The Council issued interrogatories to Bloom on April 18, 2022. Bloom provided responses to the Council's interrogatories on May 4, 2022.

### **Public Benefit**

The Project would be a "customer-side distributed resources" facility, as defined in CGS §16-1(a)(49). CGS §16a-35k establishes the State's energy policy, including the goal to "develop and utilize renewable energy resources...to the maximum practicable extent." The proposed facility is a distributed generation resource, and will contribute to fulfilling the State's Renewable Portfolio Standard as a low emission Class I renewable energy source. The Project was selected as part of the Low and Zero Emissions Renewable Energy Credit (LREC/ZREC) program. The Facility would be installed, maintained and operated by Bloom under a 15-year power purchase agreement with Yale New Haven Health Services Corporation (Yale).

### **Project Site**

The proposed facility is to be located on a 9.05-acre parcel zoned Milford Center Design Development (MCDD) District. The parcel is developed as a hospital with several buildings and parking lots. The fuel cell installation would be located in a parking area in the southeastern corner of the parcel, opposite the emergency entrance, near the corner of Cricklewood Road and Seaside Avenue.

The surrounding area contains a mix of residential and commercial development. The nearest residential property line from the proposed facility is approximately 87 feet to the west (67 feet from the perimeter fence).

### **Proposed Project**

The facility would consist of three Bloom Energy 250-kW ES-5 solid oxide fuel cell Energy Servers and associated equipment, including water deionizers, telemetry cabinets, disconnect switches, a transformer and utility cabinets. The energy servers comprising the fuel cell facility would be installed in a single row arrangement on an approximate 65-foot long by 15-foot wide concrete pad. The height of the energy servers would not exceed 7.1 feet. See Attached Site Plan for detail.

The proposed facility would be located in an area with eight parking spaces and an adjacent landscaped parking lot island. Parking lot lighting and curbing associated with the island would be relocated.

To protect the fuel cell from potential vehicle damage, bollards, raised curbing, and chain link fencing would be installed around the facility. These measures, as well as the distance of the facility from adjacent travel lanes, meet applicable safety codes.

Underground utilities (natural gas., electric, water, data) would extend through parking areas and driveways to interconnect with existing utility infrastructure adjacent to or within the Hospital Patient Care building.

The proposed facility would be a customer-side, distributed resources project, designed only to provide electricity. The proposed facility would operate in parallel with the utility grid and provide a portion of the electrical needs of the hospital. The proposed facility is sized to provide at least 65% of the average annual baseload of the hospital. Any excess electricity created during periods of low energy usage would be exported to the local electric grid under the net metering tariff. The interconnection application was submitted to United Illuminating in January 2022 for review.

The proposed Bloom fuel cell units are designed to optimize the electrical efficiency alone rather than operate as combined heat and power units. Heat generated by the proposed facilities is used internally to increase the electrical efficiency of the fuel cells, and consequently there is no useful waste heat generated.

The fuel cell facility has an operational life of 15 years. The solid oxide fuel cell media would be changed at five-year intervals. At the end of the 15-year contract, Yale may renew the contract, return the facility at no cost, or buy the facility at fair market value. If the facility is to be removed at the end of the contract, the fuel cell units and associated equipment and components would be dismantled and removed.

Bloom anticipates construction to start in the third quarter of 2022 and would occur over a four-month period. Construction hours would be Monday-Friday, 7 AM – 5 PM.

The estimated cost of the facility is \$1,021,650.

### Environmental Effects and Mitigation

The fuel cell facility would comply with all applicable Department of Energy and Environmental Protection (DEEP) water quality standards as no water would be consumed or discharged once the facility is operational. The proposed fuel cell facility would operate without water discharge under normal operating conditions. Water consumption would only occur at system fill and during restart operations.

Air emissions produced during fuel cell operation would not trigger any regulatory thresholds and are shown below.

Fuel Cell Facility	
Compound	lbs/MWh
NO <sub>x</sub>	0.01
CO <sub>2</sub> *	679-833

\*DEEP amended its regulations in 2016 to eliminate the CO<sub>2</sub> permit requirements from the New Source Review and Title V Programs as a result of a United States Supreme Court decision that overturned states' regulatory CO<sub>2</sub> permit requirements (*Utility Air Regulatory Group v. U.S. Environmental Protection Agency*, 573 U.S. 302 (2014))

The proposed facility would emit no methane (CH<sub>4</sub>), sulfur hexafluoride (SF<sub>6</sub>), hydrofluorocarbons (HFCs) or perfluorocarbons (PFCs), which are greenhouse gases defined in RCSA §22a-174-1(49), and would emit negligible amounts of sulfur oxides, volatile organic compounds and particulate matter.

The fuel cell desulfurization system would remove sulfur that is used as an odorant in natural gas because it is a fuel cell system contaminant. Sulfur compounds would be collected within a desulfurization unit (desulf unit) using a filter media – a composite copper catalyst. The U.S. Department of Transportation has certified the desulf unit as an acceptable form of transport for the desulfurization material that meets hazardous waste shipment standards. When a desulf unit is taken out of service, it is transported by a Bloom contractor to an out of state facility where the composite copper catalyst within the unit is removed, and the copper is used for other products. The empty desulf units are the refurbished for reuse at other Bloom fuel cell locations.

Four landscape trees within the traffic island would be removed to construct the facility. Visual impact from the proposed Project would be minimal as it is located on the hospital campus among buildings and parking lots. The facility may be visible from portions of Seaside Avenue to the east and Cricklewood Road to the south; however, existing landscaping at the parking lot perimeter, would mitigate most of the views.

No wetlands, forest or prime farmland soils would be disturbed by the proposed Project as it is located entirely within paved areas on a developed property. Erosion and sedimentation controls for the proposed facility would comply with the 2002 *Connecticut Guidelines for Soil Erosion and Sediment Control*.

The Project is not within a DEEP Natural Diversity Database buffer area. The site is within the DEEP designated coastal boundary, defined under Connecticut's Coastal Management Act but development is within a mostly paved area and no coastal resources would be affected.

The site is not within a Federal Emergency Management Agency- designated flood zone nor within an Aquifer Protection Area (APA). The nearest APA is 7.8 miles to the north.

The site is previously disturbed and would not impact historic or cultural resources.

## **Public Safety**

Before commissioning the proposed facility, Bloom would use compressed air as pipe cleaning media in accordance with Public Act 11-101, An Act Adopting Certain Safety Recommendations of the Thomas Commission.

The fuel cell facility has internal and remote 24/7 operational monitoring. Abnormal operation would cause the facility to automatically shut down. The facility can also be shut down through a remote operations center as well as manually. The fuel cell facility is designed in accordance with American National Standards Institute and Canadian Standards Association (ANSI/CSA) America FC 1-2004 and the National Fire Protection Association, Inc. Standard 853 for stationary fuel cell power systems and includes extensive safety control systems, including both automatic and manual shutdown mechanisms that comply with pertinent engineering standards.

An emergency response plan for the facility is included within the Petition. Bloom would submit the ERP to the City Fire Marshal and would provide on-site training to local officials.

The fuel cell system is controlled electronically and has internal sensors that continuously measure system operation. If safety circuits detect a condition outside normal operating parameters, the fuel supply is stopped, and individual system components are automatically shut down. In addition, manual emergency shut down push buttons would be located at the site.

Noise associated with the construction of this Project would be temporary and exempt from DEEP Noise Control Regulations. Operation of the facility is expected to produce noise emissions no greater than 45 dBA at the nearest residential receptor located approximately 87 feet to the west of the fuel cell and would comply with DEEP Noise Control Regulations. The fuel cell would have a noise dampening foam material at the doors and exhaust of the fuel cell to lower its noise emissions by up to 5 dBA.

## **Conclusion**

The Project is a distributed energy resource with a capacity of not more than sixty-five megawatts, meets air and water quality standards of the DEEP, and would not have a substantial adverse environmental effect. It would reduce the emission of air pollutants that contribute to smog and acid rain, and to a lesser extent, global climate change, and furthers the State's energy policy by developing and utilizing renewable energy resources and distributed energy resources. Furthermore, the Project was selected under the state's LREC/ZREC Program.

If approved, staff recommends the following conditions:

1. Approval of any Project changes be delegated to Council staff;
2. Provide a copy of the Fuel Cell Emergency Response Plan to local emergency responders prior to facility operation, and provide emergency response training; and
3. The Council shall be notified in writing at least two weeks prior to the commencement of site construction activities.

### Fuel Cell Location



**Legend**

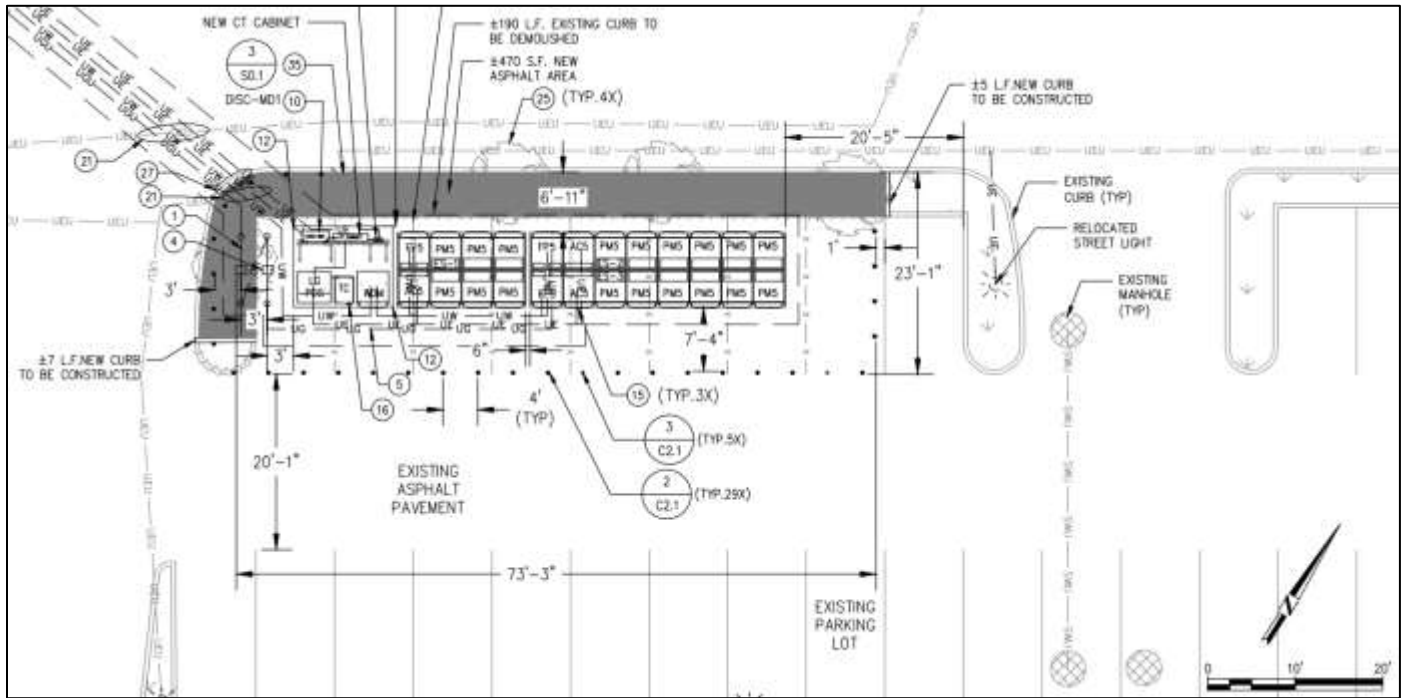
- Site
- Abutting Property
- Approximate Assessor Parcel Boundary
- Project Area
- Limit of Disturbance/Underground Utilities
- Electrical Service
- Water Service

**Map Notes:**  
Base Map Source: ©TECO 2019 Aerial Photograph  
Map Scale: 1 inch = 200 feet  
Map Date: March 2022





### Site Plan



### Site Location Photograph



Looking toward Site from front of Emergency Department entrance

STATE OF CONNECTICUT )

: ss. Southington, Connecticut May 27, 2022

COUNTY OF HARTFORD )

I hereby certify that the foregoing is a true and correct copy of the Decision and Staff Report in Petition No. 1503 issued by the Connecticut Siting Council, State of Connecticut.

ATTEST:



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Melanie A. Bachman  
Executive Director  
Connecticut Siting Council

STATE OF CONNECTICUT )

: ss. New Britain, Connecticut May 27, 2022

COUNTY OF HARTFORD )

I certify that a copy of the Connecticut Siting Council Decision and Staff Report in Petition No. 1503 has been forwarded by Certified First Class Return Receipt Requested mail, on May 27, 2022 to all parties and intervenors of record as listed on the attached service list, dated April 1, 2022.

ATTEST:

/s/ Lisa A. Fontaine

Lisa A. Fontaine  
Fiscal Administrative Officer  
Connecticut Siting Council

**LIST OF PARTIES AND INTERVENORS  
SERVICE LIST**

<b>Status Granted</b>	<b>Document Service</b>	<b>Status Holder (name, address &amp; phone number)</b>	<b>Representative (name, address &amp; phone number)</b>
<b>Petitioner</b>	<input checked="" type="checkbox"/> E-mail	Bloom Energy Corporation	Kristen Grillo Bloom Energy Corporation 4353 North First Street San Jose, CA 95134 Phone (917) 803-4511 <a href="mailto:Kristen.Grillo@bloomenergy.com">Kristen.Grillo@bloomenergy.com</a>  Nedal Sumrein Bloom Energy Corporation 4353 North First Street San Jose, CA 95134 Phone (408) 543-1500 <a href="mailto:Nedal.Sumrein@bloomenergy.com">Nedal.Sumrein@bloomenergy.com</a>