TRANSTULIS THE TRANST

Daniel F. Caruso Chairman

STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

Ten Franklin Square. New Britain, CT 06051 Phone: (860) 827-2935 Fax: (860) 827-2950 E-Mail: siting.council@ct.gov Internet: ct.gov/csc

April 15, 2008

Kenneth C. Baldwin, Esq. Robinson & Cole LLP 280 Trumbull Street Hartford, CT 06103-3597

RE:

TS-VER-106-080320 - Cellco Partnership d/b/a Verizon Wireless request for an order to approve tower sharing at an approved telecommunications facility located at 77 Springbrook Road, Old Saybrook, Connecticut.

Dear Attorney Baldwin:

At a public meeting held April 10, 2008, the Connecticut Siting Council (Council) ruled that the shared use of this existing tower site is technically, legally, environmentally, and economically feasible and meets public safety concerns, and therefore, in compliance with General Statutes § 16-50aa, the Council has ordered the shared use of this facility to avoid the unnecessary proliferation of tower structures. This facility has also been carefully modeled to ensure that radio frequency emissions are conservatively below State and federal standards applicable to the frequencies now used on this tower.

This decision is under the exclusive jurisdiction of the Council. Any additional change to this facility may require an explicit request to this agency pursuant to General Statutes § 16-50aa or notice pursuant to Regulations of Connecticut State Agencies Section 16-50j-73, as applicable. Such request or notice shall include all relevant information regarding the proposed change with cumulative worst-case modeling of radio frequency exposure at the closest point of uncontrolled access to the tower base, consistent with Federal Communications Commission, Office of Engineering and Technology, Bulletin 65. Any deviation from this format may result in the Council implementing enforcement proceedings pursuant to General Statutes § 16-50u including, without limitation, imposition of expenses resulting from such failure and of civil penalties in an amount not less than one thousand dollars per day for each day of construction or operation in material violation.

This decision applies only to this request for tower sharing and is not applicable to any other request or construction. Please be advised that the validity of this action shall expire one year from the date of this letter.

The proposed shared use is to be implemented as specified in your letter dated March 20, 2008, including the placement of all necessary equipment and shelters within the tower compound.

Thank you for your attention and cooperation.

Very truly yours,

Daniel F. Caruso

Chairman

DFC/MP/cm

The Honorable Michael A. Pace, First Selectman, Town of Old Saybrook Christine Nelson, Town Planner, Town of Old Saybrook Crossroad Communications



ROBINSON & COLEUR

TS-VER-106-080320

KENNETH C. BALDWIN

280 Trumbull Street Hartford, CT 06103-3597 Main (860) 275-8200 Fax (860) 275-8299 kbaldwin@rc.com Direct (860) 275-8345

ORIGINAL

March 20, 2008

Via Hand Delivery

Mr. S. Derek Phelps Executive Director Connecticut Siting Council 10 Franklin Square New Britain, CT 06051 CONNECTICUT SITING COUNCIL

Re: Request of Cellco Partnership d/b/a Verizon Wireless for an Order to Approve the Shared Use of a Replacement Tower at 77 Springbrook Road, Old Saybrook, Connecticut

Dear Mr. Phelps:

Pursuant to Connecticut General Statutes §16-50aa, as amended, Cellco Partnership d/b/a Verizon Wireless ("Cellco") hereby requests an order from the Connecticut Siting Council ("Council") to approve the proposed shared use by Cellco of a radio broadcast tower which is owned by Crossroads Communications ("CCI") and located at 77 Springbrook Road in Old Saybrook, Connecticut. Cellco requests that the Council find that the proposed shared use of this tower satisfies the criteria stated in Connecticut General Statutes § 16-50aa and issue an order approving the proposed shared use. In accordance with R.C.S.A. § 16-50j-73, a copy of this letter is being sent to Old Saybrook First Selectman, Michael Pace.



Law Offices

BOSTON

HARTFORD

NEW LONDON

STAMFORD

WHITE PLAINS

NEW YORK CITY

SARASOTA

www.rc.com

Background

On August 9, 1994, the Council approved Petition No. 327, a proposal by Cellco to establish a telecommunications facility at 2 Ferry Place in Old Saybrook. This proposal involved the installation of antennas on an abandoned chimney stack. As the Council is aware, Cellco is currently upgrading many of its existing telecommunications facilities throughout Connecticut. Structurally, the existing chimney stack at 2 Ferry Place cannot support Cellco's proposed upgrades and facility modifications.

HART1-1442294-2

ROBINSON & COLE LLP

S. Derek Phelps March 20, 2008 Page 2

In the Spring of 2005, Crossroads Communications of Old Saybrook, LLC ("Crossroads") received approval from the Town of Old Saybrook to construct a 175-foot monopole tower. This new tower would replace one of its existing WLIS auxiliary radio towers located at 77 Springbrook Road in Old Saybrook. Cellco intends to remove its antennas and related equipment from the facility at 2 Ferry Place and establish a new wireless telecommunications facility on the Crossroads tower. The Crossroads tower will be owned and managed by National Tower, LLC ("National") and is planned for construction in 2008.

Cellco is licensed by the Federal Communications Commission (FCC) to provide cellular and PCS wireless telephone services in the State of Connecticut, which includes the area to be served by Cellco's proposed Old Saybrook installation. Cellco and Crossroads/National have agreed to the proposed shared use of the replacement radio tower pursuant to mutually acceptable terms and conditions, and the owner has authorized Cellco to apply for all necessary local, state and federal permits, approvals, and authorizations which may be required for the proposed shared use of this facility.

Cellco proposes to install a total of twelve (12) panel-type antennas at the 173-foot level on the 175-foot tower. Cellco will also install a 12' \times 20' equipment shelter and stand alone back-up generator within a fenced compound at the base of the tower. See Project Plans located behind $\underline{\text{Tab 1}}$.

- C.G.S. § 16-50aa(c)(1) provides that, upon written request for approval of a proposed shared use, "if the council finds that the proposed shared use of the facility is technically, legally, environmentally and economically feasible and meets public safety concerns, the council shall issue an order approving such shared use." The shared use of the tower satisfies these criteria as follows:
- **A.** <u>Technical Feasibility</u>. The replacement tower will be structurally capable of supporting the proposed Cellco antennas. The proposed shared use of this tower therefore is technically feasible.
- authorized to issue orders approving the proposed shared use of a tower facility such as the Crossroads facility in Old Saybrook. This authority complements the Council's prior-existing authority under C.G.S. § 16-50p to issue orders approving the construction of new towers that are subject to the Council's jurisdiction. In addition, § 16-50x(a) directs the Council to "give such consideration to other state laws and



ROBINSON & COLELLP

S. Derek Phelps March 20, 2008 Page 3

municipal regulations as it shall deem appropriate" in ruling on requests for the shared use of existing towers facilities. Under the statutory authority vested in the Council, an order by the Council approving the requested shared use would permit Verizon to obtain a building permit for its proposed installations.

- C. <u>Environmental Feasibility</u>. The proposed shared use would have a minimal environmental effect, for the following reasons:
 - 1. The proposed installations of Cellco antennas would have an insignificant incremental visual impact, and would not cause any significant change or alteration in the physical or environmental characteristics of the existing site. In particular, the proposed installation of Cellco antennas would not increase the height of the Crossroads tower, and would not extend the boundaries of the tower site outside the limits of the existing property.
 - 2. The proposed installations would not increase the noise levels at the existing facility by six decibels or more.
 - 3. Operation of Cellco antennas at this site would not exceed the total radio frequency (RF) electromagnetic radiation power density level adopted by the Federal Communications Commission. The "worst-case" exposure calculated for operation of Cellco's facility (i.e., calculated at the base of the tower), would be 5.75% of the standard). See Power Density Calculation Table behind Tab 2.
 - 4. The proposed installations, would not require any water or sanitary facilities, or generate air emissions or discharges to water or sanitary facilities, or generate air emissions or discharges to water bodies. After construction is complete the proposed installations would not generate any traffic other than periodic maintenance visits.

The proposed use of the approved Crossroads tower would, therefore, have a minimal environmental effect, and is environmentally feasible.



ROBINSON & COLELLP

S. Derek Phelps March 20, 2008 Page 4

- **E.** Economic Feasibility. As previously mentioned, Crossroads/National and Cellco have entered into an agreement to share the use of the Crossroads tower on terms agreeable to the parties. The proposed tower sharing is therefore economically feasible.
- structurally capable of supporting the Cellco antennas. Cellco is not aware of any public safety concerns relative to the proposed sharing of the existing tower. In fact, the provision of new or improved wireless telecommunications service through shared use of the existing tower is expected to enhance the safety and welfare of area residents.

Conclusion

For the reasons discussed above, the proposed shared use of the Crossroads tower in Old Saybrook, Connecticut satisfies the criteria stated in C.G.S. § 16-50aa and advances the General Assembly's and the Siting Council's goal of preventing the proliferation of towers in Connecticut. The Applicant therefore requests that the Siting Council issue an order approving the proposed shared use.

Thank you for your consideration of this matter.

Very truly yours

Kenneth C. Baldwin

Enclosures

Copy to:

Michael Pace, Old Saybrook First Selectman Christopher B. Fisher, Esq. Sandy M. Carter Michelle Kababik



Cellco Partnership

OLD SAYBROOK

d.b.a.**Verizon** wireless

OLD SAYBROOK, CT 06475 77 SPRINGBROOK ROAD

PROPOSED PREDICATED ON THESE PLANS IS PROPOSED PREDICATED ON THE REQUIREMENT THAT A STRUCTURAL ANALYSIS BE PERFORMED BY A LICENSED CONNECTIOUT PROFESSIONAL STRUCTURAL ENGINEER AND CERTIFICATION IS GIVEN BY THE ENGINEER THAT THE EXISTING TOWER AND ALL EXISTING TOWER AND APPURITENANCES SUPPORTED BY THE TOWER AND ANY REQUIRED IMPROVAMENTS AND REINFORCEMENTS HAVE SUFFICIENT STRUCTURAL CAPACITY AND COMPLY WITH THE CONNECTIONT BILLIDING CODE, AND ALL APPLICABLE EA/TIA CRITERIA. NO WORK PROPOSED HEREON SHALL BE PROGRESSED WITHOUT CONFIRMATION OF THIS CERTIFICATION. NOTE:
THIS DOCUMENT WAS DEVELOPED TO REFLECT A SPECIFIC
SITE AND ITS SITE CONDITIONS AND IS NOT TO BE USED
FOR ANOTHER SITE OR WHEN OTHER CONDITIONS PERTAIN.
REUSE OF THIS DOCUMENT IS AT THE SOLE RISK OF THE
USER.

DIRECTIONS (FROM HARTFORD, CT):

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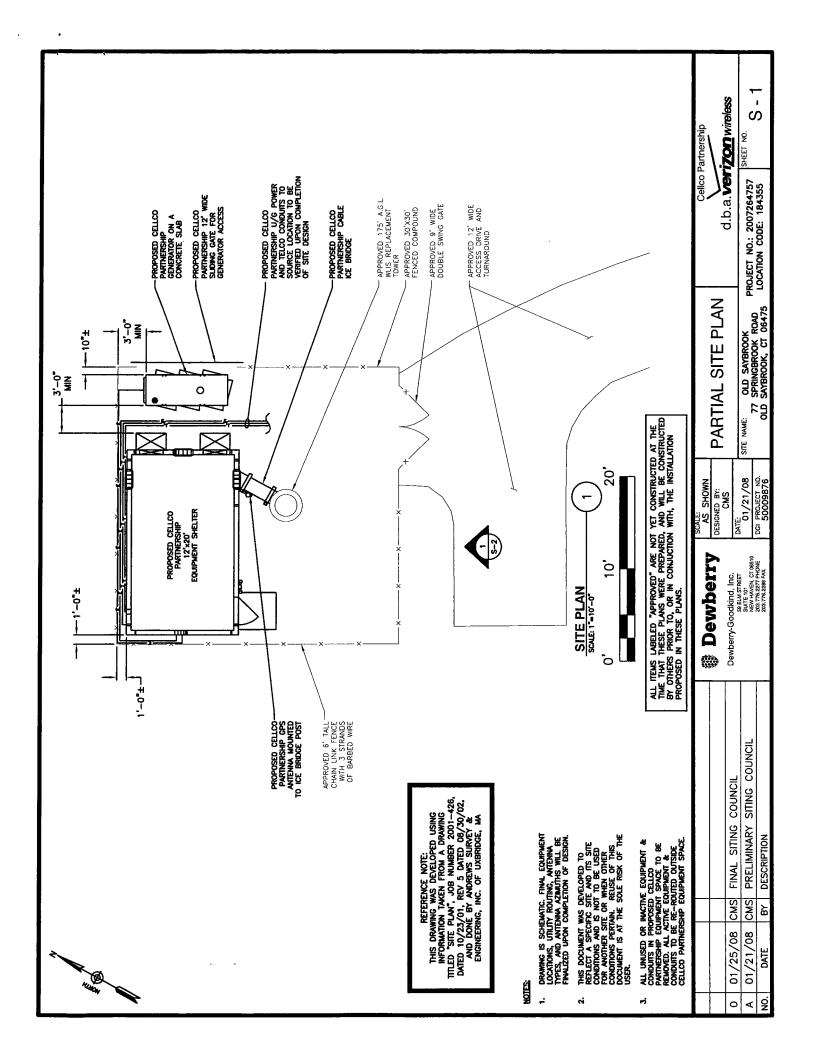
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	TOWER OWNER:	NATIONAL TOWER, LLC	
AND	APPLICANT:	CELLCO PARTNERSHIP d.b.g. Verizon Wireless 99 East River Drive	
AS JARGE CO.	CONTACT PERSON:	EAST HARIFORD, CT 06108 SANDY CARTER PRINCESCUE	
LOCATION MAP		(860) 803–8219	
OLD SAYBROOK, CT	COORDINATES:	LATITUDE: 41*-18'-49.8" N LONGITUDE: 72*-21'-50.5" W	
NOT TO SCALE		COORDINATES PROVIDED BY REFERENCE DRAWING STATED ON SHEET S-1	

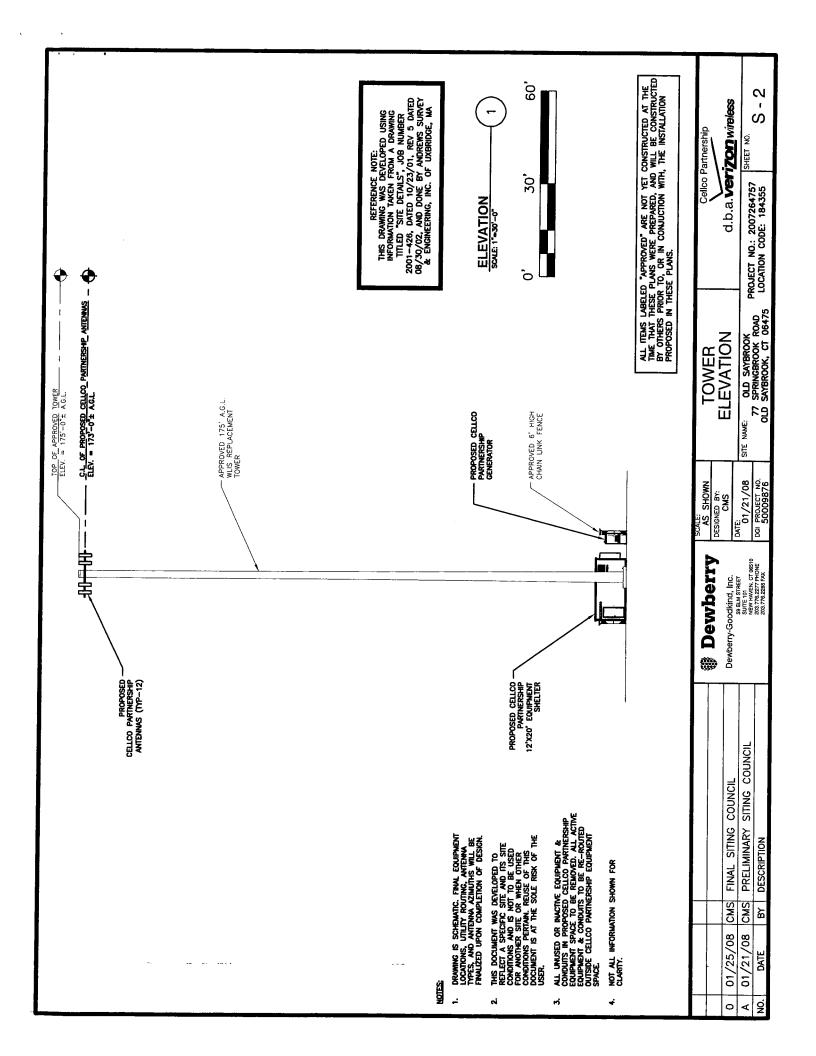
SITING COUNCIL ONLY. NOT OR CONSTRUCTION.

MONOPOLE ELEVATION PARTIAL SITE PLAN

DESCRIPTION ME SHET

Cellco Partnership	\.	d.D.a. verizon wireless		SHEET NO.	<u> </u>	
oolleo	<u>:</u> : :	d.D.a. Ver		PROJECT NO.: 2007264757	LOCATION CODE: 184355	
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		01/25/08 CMS FINAL SITING COUNCIL		01/21/08 CMS PRELIMINARY SITING COUNCIL	BY DESCRIPTION	
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Site Name: Old Saybrook East Re-Lo, Tower Height: 173 ft rad center

•									
Operator	Operating Frequency	Number of Trans.	Number of ERP Per Trans.	Total ERP	Distance to Target	Calculated Power Density	Maximum Permissable Exposure*	Fraction of MPE	
	(MHz)		(watts)	(watts)	(feet)	(mW/cm^2)	(mW/cm^2) (mW/cm^2)	(%)	
Verizon	698	6	700	1800	173	0.0216	0.5793		
Verizon	1900	9	280	1680	173	0.0202	_	2.02%	
Total Percen	Fotal Percentage of Maxi	imum Permissible Exposure	nissible Ex	posure				2.75%	

*Guidelines adopted by the FCC on August 1, 1996, 47 CFR Part 1 based on NCRP Report 86, 1986 and generally on ANSI/IEEE C95.1-1992

MHz = Megahertz mW/cm^2 = milliwatts per square centimeter ERP = Effective Radiated Power

Absolute worst case scenario, maximum values used.





Law Office of WILLIAM A. CHILDRESS Attorneys at Law

210 MAIN STREET OLD SAYBROOK, CONNECTICUT 06475

WILLIAM A. CHILDRESS CHRISTINA P. BURNHAM H. BENJAMIN HODGE

TEL (860) 388-4464 FAX (860) 395-0412

September 22, 2008

Ms. Christina Costa, Zoning Enforcement Officer Town of Old Saybrook 302 Main Street Old Saybrook, CT 06475

Re: Crossroads Communications - CZC #92-126

Dear Chris:

I have reviewed the file and spoken to my client on the referenced matter. The application for special exception was approved in September of 2002 and again in May of 2005 after the original approval lapsed. In both applications, and in the public hearings on each, the tower was represented as "auxiliary" or "back-up" to the WLIS radio tower on Route 9; and in both hearings the prospect and desirability of attracting telecommunication co-locators was discussed. Although I don't find it in the minutes, both my client and I recall that one or more members of the Commission encouraged co-location and commented that the Town should refer co-locators to my client to help preclude additional towers elsewhere in Town.

The tower was constructed as approved. Although there is some co-locator equipment attached to the tower, it is not yet operational as electricity has not yet been brought to the site. My client advises that the Siting Council approved the co-locators at this site.

The plans (see "Proposed Monopole Tower Elevation") show a "24" radius STL transmitting disk" at the 100' level. STL stands for Studio Transmitter Link and is the apparatus which would be used in the exercise of this tower's auxiliary radio function. My client advises that the STL disk will be installed on the tower after electric power is in place, estimated to be in the next few weeks.

I hope this clarifies this situation. Please call if you have further questions.

Very truly yours,

William A. Childress

WAC:sca

cc: Donald DeCesare

To: Old Saybrook Zoning Commission

From: Crossroads Communications of Old Saybrook, LLC

Re: Special Exception Application - Map 58, Lots 17-1 & 17-2

Date: March 18, 2005.

STATEMENT OF USE

USE: The applicant will use the portion of the property affected by this application for the installation of a new monopole to replace the existing WLIS auxiliary radio tower. The monopole will be 175 feet tall, with dish antennae. The tower site(30' \times 30') will be fenced and screened with evergreens. Access to the site is provided as shown on the plan. Use of the site for this use is authorized by variance No. 04/05-40 granted by the Old Saybrook Zoning Board of Appeals on March 9, 2005.

WATER SUPPLY: N/A - Structure will not be used for habitation and no water supply is necessary.

SEWAGE DISPOSAL: N/A - Structure will not be used for habitation and no septic system is necessary.

SOLID WASTE: To the extent any waste or debris is generated during the use of the structure, the owner will be responsible for removal of the same from the site. No dumpster or other receptacle is proposed.

DRAINAGE: Existing and proposed driveway and parking areas will be pervious, and no additional drainage measures are proposed.

UTILITIES: Underground power to the tower facility will be provided from the existing building on the site; a pad-mounted transformer will be provided within the tower site.

VISITS: There will be no one occupying the tower site and no visits from the public. Visits from technicians will be approximately one per month. If additional carriers should co-locate on the tower in the future, one visit per carrier per month might be reasonably anticipated.

PARKING: No parking requirements are set forth in the regulations. The existing gravel driveway on the site provides areas for parking.

HAZARDOUS SUBSTANCES: No toxic or hazardous substances will be used, stored or processed in connection with the proposed use or occupancy.

CROSSROADS COMMUNICATIONS OF OLD SAYBROOK, LLC

Ву

William A. Childress

Its Attorney





CONNECTICUT SITING COUNCIL Ten Franklin Square, New Britain, CT 06051

Phone: (860) 827-2935 Fax: (860) 827-2950

E-Mail: siting.council@ct.gov

Internet: ct.gov/csc

October 3, 2008

William A. Childress, Esq. Law Office of William A. Childress 210 Main Street Old Saybrook, CT 06475

RE:

TS-VER-106-080320 – Cellco Partnership d/b/a Verizon Wireless request for an order to approve tower sharing at an approved telecommunication facility located at 77 Springbrook Road, Old Saybrook, Connecticut. Replacement Tower.

Dear Attorney Childress:

The Connecticut Siting Council (Council) is in receipt of recent correspondence from Christina M. Costa, Zoning Enforcement Officer for the Town of Old Saybrook (dated September 24, 2008) in reference to the above-referenced tower share authorization. Ms. Costa's correspondence contained a letter from you addressed to her (dated September 22, 2008) in reference to the same.

As you are likely aware, the Connecticut Siting Council (Council) is an executive branch agency of Connecticut State Government charged with the review and permitting of wireless (i.e. cellular and PCS) telecommunications facilities in Connecticut. On March 20, 2008, the Council received a Tower Sharing Application from Cellco Partnership d/b/a Verizon Wireless (Cellco) to colocate a replacement tower at 77 Springbrook Road, Old Saybrook.

In the Tower Sharing Application, Cellco stated the following:

On August 9, 1994, the Council approved Petition No. 327, a proposal by Cellco to establish a telecommunications facility at 2 Ferry Place in Old Saybrook. This proposal involved the installation of antennas on an abandoned chimney stack. As the Council is aware, Cellco is currently upgrading many of its existing telecommunications facilities throughout Connecticut. Structurally, the existing chimney stack at 2 Ferry Place cannot support Cellco's proposed upgrades and facility modifications.

In the Spring of 2005, Crossroads Communications of Old Saybrook, LLC (Crossroads) received approval from the Town of Old Saybrook to construct a 175-foot monopole tower. This new tower would replace one of its existing WLIS auxiliary radio towers located at 77 Springbrook Road in Old Saybrook. Cellco intends to remove its antennas and related equipment from the facility at 2 Ferry Place and establish a new wireless telecommunications facility on the Crossroads tower. The Crossroads tower will be owned and managed by National Tower, LLC (National) and is planned for construction in 2008.



Cellco is licensed by the Federal Communications Commission (FCC) to provide cellular and PCS wireless telephone services in the State of Connecticut, which includes the area to be served by Cellco's proposed Old Saybrook installation.

Cellco proposes to install a total of twelve (12) panel-type antennas at the 173-foot level on the 175-foot tower. Cellco will also install a 12' by 20' equipment shelter and stand alone back-up generator within a fenced compound at the base of the tower...

Based on these representations the Council understood that the replacement tower described above would operate primarily as a (backup/auxiliary) radio tower and thus did not fall within the meaning of "telecommunications towers" under Connecticut General Statutes (CGS) §16-50i(a)(6). Under that scenario, approval of the tower would instead fall within municipal jurisdiction and therefore would not require Council approval. Notwithstanding this, cellular and PCS carriers are of course eligible to apply for tower sharing with the Council pursuant to CGS §16-50aa even if the tower itself is a radio tower. Accordingly, Cellco's Tower Sharing Application was approved by the Council on April 10, 2008, which served to grant Cellco permission to co-locate on the replacement radio tower.

It is our understanding that the replacement tower has been constructed and Cellco has installed equipment on the tower. Your letter seems to confirm this. Furthermore, we are advised that the studio transmitter link disk (associated with the radio service for which your approval was obtained from the town) is not yet installed on the tower, pending the installation of electrical service.

Simply put, if Cellco is operating its (cellular or PCS) equipment on this tower in the absence of any radio equipment, this tower is effectively functioning as a "telecommunications tower" consistent with CGS §16-50i(a)(6), without proper Council approval. Such a situation is potentially problematic for all concerned, including the citizens of this state. Moreover, the absence of the WLIS auxiliary radio equipment on the tower (as approved by the municipality for the purposes therein contained) potentially renders the basis of the tower sharing application that came before this agency as improper. This means that what exists today is a tower that requires Council approval, most likely through an application for a Certificate of Environmental Compatibility and Public Need.

There appear to be only two remedies to this situation described herein. The tower owner needs to either promptly install the WLIS radio equipment to allow the tower to function as a back-up radio tower as permitted by the Town of Old Saybrook, or file an application with the Council for a Certificate of Environmental Compatibility and Public Need to certify this tower as a telecommunications facility.

Attorney Childress, the Council urges your client to implement one of these remedies and to demonstrate such with this agency within six months from the date of this letter. Failure to do so will regrettably require further actions by the Council which may include, but are not limited to, referral to the state Attorney General for enforcement action pursuant to applicable statutory authority.

As always, the Council remains available to you to assist in achieving a mutually agreeable resolution to this unfortunate situation in the manner described above. Thank you for your

anticipated prompt attention to this matter. Please feel free to contact me or Assistant Attorney General Robert L. Marconi (at 860 827-2682) if you have any questions.

Sincerery,

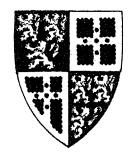
S/Derek Phelps

Executive Director

SDP/MP

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c: Honorable Michael A. Pace, First Selectman, Town of Old Saybrook Christine Nelson, Town Planner, Town of Old Saybrook Kenneth C. Baldwin, Esq., Robinson & Cole LLP



TOWN OF OLD SAYBROOK

Land Use Department

302 Main Street • Old Saybrook, Connecticut 06475-1741 Telephone (860) 395-3131 • FAX (860) 395-1216

ORIGINAL CONTRACTOR

September 24, 2008

Mr. S. Derek Phelps Executive Director Connecticut Siting Council 10 Franklin Square New Britain, CT 06051

RE: Crossroads Communications, LLC. (WLIS Radio)

CZC#05-056/Special Exception Permit for construction of 175' monopole tower 77 Springbrook Road, Old Saybrook, Map 58, Lots 17-1 & 17-2, B-2 Zone

Dear Mr. Phelps,

Enclosed please find correspondence from Attorney William Childress regarding questions that I posed to him in a telephone conversation several weeks ago and a copy of the applicant's 2005 statement of use that was included with the permit application. I hope this letter will assist in clarifying permitting issues that we discussed.

Please feel free to contact me with any questions.

Sincerely,

Christina M. Costa

Zoning Enforcement Officer

Copy to:

File

Robert Friedmann, Chairman, Zoning Commission

Attorney William Childress

Adrianne Hutt, Resident of 6 Drummers Trail

ORIGINAL



CONNECTICU

SITING COUNT



November 12, 2008

State of Connecticut Connecticut Siting Council Ten Franklin Square New Britain, CT 06051

RE:

TS-VER-106-080320 – Cellco Partnership d/b/a Verizon

National Tower Site CT-5036/Old Saybrook

Dear Mr. Phelps,

We are in receipt of a letter sent to Verizon from the Connecticut Siting Council raising concerns regarding the status of radio equipment on the new monopole on WLIS Radio Station's property.

We would like you to know that we have asked Crossroads Communication-WLIS radio of the precise status of their intended radio equipment installation and to the extent not already installed, that it be installed as quickly as possible. We have asked that they apprise us of the status of the matter as soon as possible and to the extent not installed already, to provide a near term time frame in which the equipment shall be installed.

We will inform you of the results of our inquiry and assure that the matter is remedied promptly and to the extent necessary.

Sincerely,

Beth Henson

Asset Manager

Leit Henrow

Cc:

Honorable Michael A. Pace, First Selectman, Town of Old Saybrook

Christine Nelson, Town Planner, Town of Old Saybrook

Kenneth C. Baldwin, Esq., Robinson & Cole LLP