STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

Ten Franklin Square New Britain, Connecticut 06051 Phone: (860) 827-2935 Fax: (860) 827-2950

August 3, 1999

Troy Riccitelli Project Manager Southern New England Telephone 310 Orange Street New Haven, CT 06510

Re:

EM-SNET-034-990622 - Southern New England Telephone notice of intent to modify an existing

telecommunications facility located at Moses Mountain in Danbury, Connecticut.

Dear Mr. Riccitelli:

At a public meeting held on July 29,1999, the Connecticut Siting Council (Council) acknowledged your notice to modify this existing telecommunications facility in Danbury, Connecticut, pursuant to Section 16-50j-73 of the Regulations of Connecticut State Agencies.

The proposed modifications are to be implemented as specified here and in your notice dated June 22, 1999, and additional information received on July 13, 1999. The modifications are in compliance with the exception criteria in Section 16-50j-72 (b) of the Regulations of Connecticut State Agencies as changes to an existing facility site that would not increase tower height, extend the boundaries of the tower site, increase noise levels at the tower site boundary by six decibels, and increase the total radio frequencies electromagnetic radiation power density measured at the tower site boundary to or above the standard adopted by the State Department of Environmental Protection pursuant to General Statutes § This facility has been carefully measured to ensure that radio frequency emissions are conservatively below State and federal standards applicable to the frequencies now used on this tower. Any additional change to this facility will require explicit notice to this agency pursuant to Regulations of Connecticut State Agencies Section 16-50j-73. Such notice shall include all relevant information regarding the proposed change with cumulative worst-case measurement of radio frequency exposure at the closest point of uncontrolled access to the tower base, consistent with Federal Communications Commission, Office of Engineering and Technology, Bulletin No. 65. Any deviation from this format may result in the Council implementing enforcement proceedings pursuant to General Statutes § 16-50u including, without limitation, imposition of expenses resulting from such failure and of civil penalties in an amount not less than one thousand dollars per day for each day of construction or operation in material violation.

Thank you for your attention and cooperation.

Very truly yours,

Mortimer A. Gelston

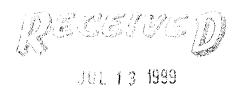
Chairman

MAG/RKE/tsg

cc: Honorable Gene F. Eriquez, Mayor, City of Danbury

FILE

SNET Moses Mountain Danbury, CT



Response to July 1, 1999 Interrogatories

SONNECTICOY STANG COUNCE

EM-SNET-034-990622- Southern New England Telephone notice of intent to modify an existing telecommunications facility located at Moses Mountain in Danbury,

Connecticut

1) Provide evidence that the radio frequency power density levels at the closest point of uncontrolled access at the base of the tower would not exceed the cumulative worst-case exposure levels consistent with the modeling by FCC OET Bulletin 65.

RCC routinely uses a spherical (omni-directional) model when predicting power density levels. OET 65 states "that this type of analysis does not take into account the vertical radiation pattern of the antenna, i.e., no information on directional characteristics of signal propagation is considered. Use of actual vertical radiation pattern data for the antenna would most likely reduce ground-level exposure predictions from those calculated "..." resulting in a more realistic estimate of the actual exposure levels." This is the omni-directional model used in the prediction of the power density at Moses Mountain for all cases except those where the antenna was considered to be an "aperture" antenna. Early in 1997, this model predicted uncontrolled environment MPE levels approaching 100%. This prediction, along with the complexity of the site, i.e. the large number of emitters, the presence of conductive structures and the relatively low antenna elevations, indicates that actual measurements be used at this site rather than a prediction. RCC's November 1997 report details the results of the actual measurements. Briefly summarizing these results, at no time, with all transmitters activated, did the power density level exceed 36.8% of the uncontrolled environment MPE level between ground level and six feet above ground either within or outside the secured compound. Uncontrolled environment MPE levels are not exceeded as long as one remains on the ground. In addition, at the entrance to the access driveway, approximately 300 feet from the compound, the NARDA 8718 meter with 8722 probe was unable to detect any electromagnetic radiation from the site. This meter/probe combination can detect levels as low as 0.3% of the uncontrolled MPE level.

2) Document the operating conditions of all transmitting antennas on the tower during the November 7, 1997, radio frequency radiation measurements. Provide all applicable information on each transmitting antenna including the transmitter power levels, number of channels in operation during the test, system losses, antenna gain, and frequencies.

Insuring all transmitters were in operation during the measurements did present a small challenge. First, RCC checked to be sure all continuous transmitters were operating. They

were. Next, a spectrum analyzer was set up to monitor the remaining transmitters for activity. The main problem was that the cellular transmitters could not be activated in a test condition without stopping their ability to pass traffic. We resolved this by conducting measurements during peak traffic periods, and having an SNET mobility representative on site to advise RCC when all cellular transmitters were operating. At this point, the spectrum analyzer was checked, and readings recorded when all transmitters were active. These are the Max percentages indicated in the report on page 27. Details on transmitter/antenna combinations follow.

SNET Cellular Array located at (tip at 64') the top of the tower.

Three sectors, each sector uses three (3) Allgon 7121-16, 11dB gain antennas.

Transmission line is 7/8" with one (1) dB. Loss.

A. Sector uses 13 transmitters. Each transmitter puts out 10 watts.

B. Sector uses 25 transmitters. Each transmitter puts out 10.23 watts.

C. Sector uses 25 transmitters. Each transmitter puts out 10 watts.

SNET TMRS two-way radio system.

Motorola 40 watt, 450 MHz base station.

Transmission line ½". -1.51 dB loss.

Antenna DB 411 off set dipoles. 9dB directional.

Antenna top at 65'.

Pagenet Paging.

Motorola 250 Watt base station. Freq. 931.1875 MHz.

Andrew PG1DOF-0093 antenna. 7dB gain.

Antenna top at 59'.

Transmission line 7/8" line with -1.31 dB loss.

Connecticut State Police.

Two (2) six foot CableWave Model PA6-65 Microwave dish antennas.

Top of one antenna at 61'. Top of second antenna at 57'.

ERP from each antenna 5,500 watts.

WRNN-TV.

Ten (10) watt output TV transmitter. Freq. 1.9 – 2.3 Gig.

Top of antenna at 50'.

Antenna SCALA Model PR-TV 57/75. 16dB gain.

Antenna line 7/8". -1.97 dB loss.

SkyTel/Destineer Paging.

Transmitter is a 500 Watt, Four Channel Quintron base station.

Freq. 940.2250 MHz.

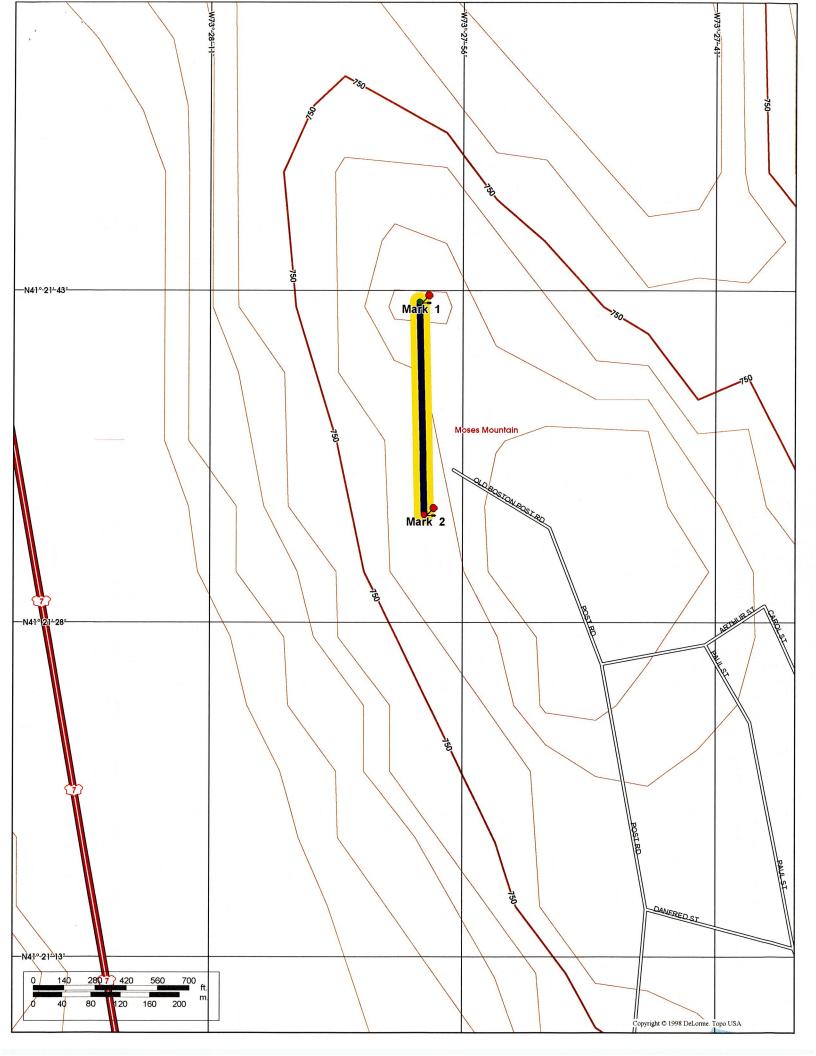
Each Channel output 125 Watts.

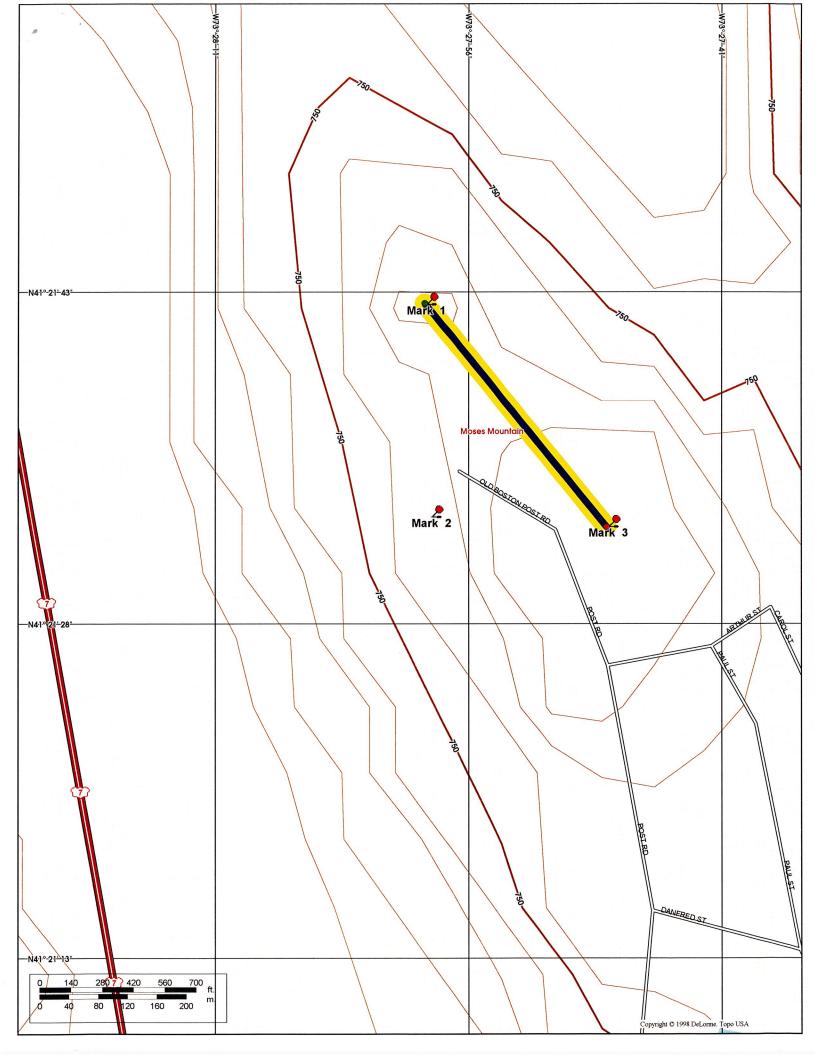
Antenna Scala Model OGB9-900. 9dB gain.

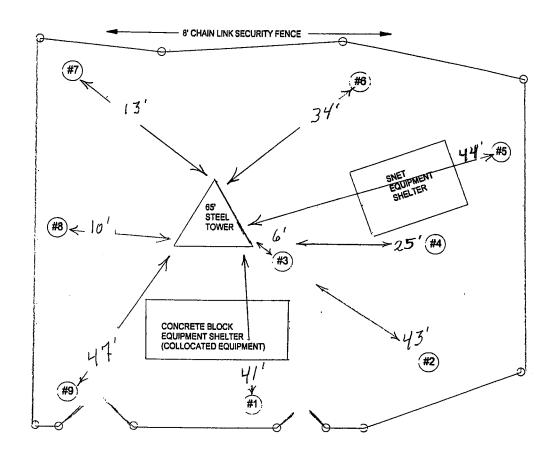
Top of antenna at 50'.

Antenna line 7/8". Total line loss including cavity -1.5 dB

- 3) What is the distance and direction to the nearest residence?
- #1, Bearing 179° (S). Distance 980 feet. On enclosed map Mark 1 to Mark 2
- #2, Bearing 141° (SE) Distance 1,320 feet. On enclosed map Mark 1 to Mark 3.
- 4) What are the distances from the tower base for the nine locations measured?
- (#1. 41 ft.) (#2. 43 ft.) (#3. 6 ft.) (#4. 25 ft.) (#5. 44 ft.) (#6. 34 ft.) (#7. 13 ft.) (#8. 10 ft.) (#9. 47 ft.) These distances are to the nearest point of the tower base.







PERIMETER LAYOUT AND MEASUREMENT LOCATIONS AT MOSES MOUNTAIN FACILITY (PLAN NOT TO SCALE)



STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

Ten Franklin Square New Britain, Connecticut 06051 Phone: (860) 827-2935 Fax: (860) 827-2950

July 1, 1999

Troy Riccitelli SNET Project Manager Southern New England Telephone 310 Orange Street, 6th Floor New Haven, CT 06510

RE: EM-SNET-034-990622 - Southern New England Telephone notice of intent to modify an existing telecommunications facility located at Moses Mountain in Danbury, Connecticut.

Dear Mr. Riccitelli:

The Connecticut Siting Council (Council) requests your responses to the enclosed questions no later than July 14, 1999.

Please forward an original and 20 copies to this office. In accordance with the State Solid Waste Management Plan, the Council is requesting that all filings be submitted on recyclable paper, primarily regular weight white office paper. Please avoid using heavy stock paper, colored paper, and metal or plastic binders and separators. Fewer copies of bulk material may be provided as appropriate.

Yours very truly, Jenice L. Holnes

Jenice L. Holmes
Secretary 1

JLH Enclosure

c: Council Members

Honorable Gene F. Eriquez, Mayor, City of Danbury

1 860 827 2950 PAGE.02

SNET Moses Mountain Danbury, Connecticut

Interrogatories

- Provide evidence that the radio frequency power density levels at the closest point of uncontrolled access at the base of the tower would not exceed the cumulative worst-case exposure levels consistent with modeling by Federal Communications Commission Office of Engineering and Technology Bulletin 65.
- 2. Document the operating conditions of all transmitting antennas on the tower during the November 7, 1997, radio frequency radiation measurements. Provide all applicable information on each transmitting antenna including the transmitter power levels, number of channels in operation during the test, system losses, antenna gain, and frequencies.
- 3. What is the distance and direction to the nearest residence to the tower?
- 4. What are the distances from the tower base for the nine locations measured?

PAGE.03

Southern New England Telephone 310 Orange St. 6th. Floor New Haven, Connecticut 06510 Phone (203) 771 8832 Fax (203) 865 3549 Troy Riccitelli SNET Project Manager

June 22, 1999

Mr. Mortimer A. Gelston, Chairman Connecticut Siting Council 136 Main Street, Suite 401 New Britain, Connecticut 06051 CONNECTICUT SITING COUNCIL

Dear Chairman Gelston,

Enclosed, is a Notice of Intent to Modify an Exempt Tower and Associated Equipment for facilities owned by the Southern New England Telephone Company (SNET) at Moses Mountain in Danbury, Connecticut.

The proposed modifications can be generally described as follows:

- 1. Addition of three (3) antennas and associated base station equipment cabinet(s) for <u>Pagenet, Inc.</u> The top of the proposed antennas will be below the top of the existing, free standing tower structure. No changes will be made to either the tower structure, the fence surrounding the installation, or any of the existing structures on the site. The base station equipment cabinet(s) will be housed inside the existing equipment room at the base of the tower.
- 2. Addition of one (1) antenna and associated base station equipment cabinet for <u>BellSouth Wireless</u>
 <u>Data, L.P.</u> The top of the proposed antenna will be above the top of the existing free standing tower structure. No changes will be made to either the tower structure, the fence surrounding the installation, or any of the existing structures on the site. The base station equipment cabinet will be housed inside the existing equipment room at the base of the tower.

The attached pages detail the required information for this location. As shown in the attachments, the proposed additions meet all the necessary criteria established in the Regulations of Connecticut State Agencies Section 16-50j-72 (b) (2) and this site is an exempt facility pursuant to Section 16-50j-73.

Please record me as SNET Project Manager for this matter and in all correspondence from the Council.

Thank you in advance for your cooperation.

Sincerely

n Micalle

NOTICE of INTENT to MODIFY

MOSES MOUNTAIN - DANBURY, CONNECTICUT

Pursuant to Section 16-50i (a) (5) of the Connecticut General Statutes and Section 16-50j-72 (2), as amended, of the Regulations of Connecticut State Agencies, the Southern New England Telephone Company (SNET) hereby notifies the Connecticut Siting Council that it intends to modify an existing communications facility by permitting the installation of the following:

- 1. Three (3) Personal Communication Radio Service antennas on the existing communications tower. They will be owned, operated, and maintained by <u>Pagenet, Inc.</u> Associated communications hardware will be located in SNET's existing shelter.
- 2. One (1) Specialized Mobile Radio (SMR) antenna on the existing communications tower. It will be owned, operated, and maintained by <u>BellSouth Wireless Data, L.P.</u> Associated communications hardware will be located in SNET's existing shelter.

BACKGROUND

The proposed modifications are at the site of a self-supporting 65 foot communications tower and one communications equipment shelter. The shelter and tower are both owned and operated by SNET.

Attached is the Federal Aviation Administration Aeronautical Study No: 99-ANE-0313-OE File Approval Dated 06/18/99.

The FAA has cleared Antennas to be mounted on top of the Moses Mt., Danbury, CT. tower to a maximum Antenna tip height of Seventy-six (76) feet AGL.

The tower was formally used as a microwave site for SNET's telecommunications network and is currently used to facilitate fixed antennas and equipment installations for various tenants as listed in <u>Table 1</u>.

SNET's old microwave dish antennas have been removed from the tower and off of the site.

DISCUSSION

<u>Pagenet, Inc.</u> proposes to install three (3) whip type antennas. One (1) will be for transmitting and two (2) will be receive only. The highest point of all three antennas will measure fifty eight (58) feet above grade. The lowest point of each will be at fifty (50) feet. The make and model numbers of the proposed antennas are one (1) Andrew PG1DOF0093 for transmitting and two (2) PG1NOF0091 units for receive only.

The frequencies to be used are in the 940.0215 - 940.8375 MHz band. The purpose of this modification is to serve the public with PCS Narrowband Commercial Radio Services

In addition, <u>BellSouth Wireless Data</u>, <u>L.P.</u> proposes to install one (1) whip type antenna for transmitting and receiving. The highest point at the tip of the antenna will measure seventy six (76) feet above grade. The lowest point of this antenna will be at 65 feet. The make and model number of the proposed antenna is Antel BCD-87010.

The frequencies used are in the 896-901 MHz and 935-940 MHz bands. The purpose of this modification is to serve the public with Specialized Mobile Radio Services.

Previous site modification requests to the Connecticut Siting Council for the Moses Mountain location included power density charts which noted calculated non-ionizing radiation levels for each emitter. This calculation method is very conservative and the aggregate levels were approaching one hundred percent (100%) of the Maximum Permissible Exposure (MPE) level.

RCC Consultants, Inc. conducted actual field measurements of the non-ionizing radiation levels for SNET on all known transmitters operating at the site as depicted in <u>Table 1</u>. No additional emitters have been added since November 1997 when the <u>Field Study and Safety Analysis</u> was performed. The measured levels are shown as a percentage of the MPE levels. They are well below the maximum allowed. A copy of the study is attached.

<u>Table 2</u> outlines the calculated levels of the proposed additional emitters. The non-ionizing radiation levels are expressed in both milliwatts per centimeter squared (mW/cm²) and by percentage of MPE.

Finally, the measured levels together with the calculated levels of the proposed additional emitters will be well below MPE levels.

<u>Table 3</u> outlines the measured levels, calculated levels, and the TOTAL MPE in terms of percentage.

CONCLUSION

The proposed additions do not constitute a 'modification' of an existing facility as defined in the Connecticut General Statutes Section 16-50I (d). There will be no change to the tower structure height or extension of the boundaries of the site. The tower is structurally sufficient to support antennas since microwave dish antennas have been removed.

There will be no increase in noise levels at the site's boundary by six (6) decibels or more and the total radio frequency electromagnetic radiation will not be at or above the standard limit set forth in Section 22 (a) - 162 of the Connecticut General Statutes. These additions will not have a substantially adverse environment effect.

For these reasons, SNET requests that the Council acknowledges that this Notice of Modifications meets the Council's exemption criteria.

TABLE 1

EXISTING SERVICES	TOP OF ANTENNA Height (feet)
Connecticut State Police	
Antenna # 1	61'
Antenna # 2	59'
Pagenet	
Antenna # 1	59'
Personal Vision	
Antenna # 1 (receive only)	53'
Shelter Roof	15'
SNET TMRS	
Antenna # 1	65'
SCLP (SNET Mobility)	
Antenna # 1	64'
WRNN	<u> </u>
Antenna # 1 (receive only)	50'
Destineer / SkyTel	
Antenna # 1	50'

TABLE 2

FCC OET Bulletin 65, Edition 97 - 01 was used to perform the calculations.

PROPOSED SERVICE	PD @ Boundary mW/cm²	PD @ Base mW/cm ²	Top of Antenna Height	CT/ANSI Standard mW/cm ²	% of Standard @ Boundary
Pagenet, Inc.					
Antenna # 1	0.0770	0.1136	58'		12.275
Antenna # 2 RX only	0	0	58'	0	0
Antenna # 3 RX only	0	0	58'	0	0
BellSouth Wireless Data					
Antenna # 1	0.0104	0.0132	76'		1.656
TOTAL	0.0874	0.1268			13.936 %

TABLE 3

SERVICES	Description	% of Standard @ Boundary	
Measured	All emitters from Table 1 per Field Study and Safety Analysis	36.8	
Calculated	All emitters from Table 2	13.936	
TOTAL		50.736 %	

Federal Aviation Administration NEW ENGLAND REGION, ANE-520 12 NEW ENGLAND EXECUTIVE PARK BURLINGTON, MA 01803

AERONAUTICAL STUDY No: 99-ANE-0313-OE

PRIOR STUDY

No: 99-ANE-0127-OE

ISSUED DATE: 06/18/99

TROY RICCITELLI SOUTHERN NEW ENGLAND TELEPHONE CO 2 HAMILTON ST., 2ND FL.-REAL ESTATE NEW HAVEN, CT

** DETERMINATION OF NO HAZARD TO AIR NAVIGATION **

The Federal Aviation Administration has completed an aeronautical study under the provisions of 49 U.S.C., Section 44718 and, if applicable, Title 14 of the Code of Federal Regulations, part 77, concerning:

Description: ANTENNA TOWER

SEE ATTACHED

Location: DANBURY Latitude: 41-21-34.31 NAD 83

073-27-55.73 Longitude:

Heights: 76 feet above ground level (AGL)

1058 feet above mean sea level (AMSL)

This aeronautical study revealed that the structure does not exceed obstruction standards and would not be a hazard to air navigation provided the following condition(s), if any, is(are) met:

-As a condition to this determination, the structure should be marked and/or lighted in accordance with FAA Advisory Circular 70/7460-1J, Obstruction Marking and Lighting, Chapters 3 (Marked), 4, 5 (Red), & 13.

-It is required that the enclosed FAA Form 7460-2, Notice of Actual Construction or Alteration, be completed and returned to this office any time the project is abandoned or .

- At least 10 days prior to start of construction (7460-2, Part I)
- _ Within 5 days after construction reaches its greatest height (7460 2, Part II)
- -See attachment for additional condition(s) or information.

This determination expires on 12/18/00 unless:

extended, revised or terminated by the issuing office or the construction is subject to the licensing authority of (a) (b) the Federal Communications Commission (FCC) and an application for a construction permit has been filed, as required by the FCC, within 6 months of the date of this determination. In such case the determination expires on the date prescribed by the FCC for completion of construction or on the date the FCC denies the application.

REQUEST FOR EXTENSION OF THE EFFECTIVE PERIOD OF THIS DETERMINATION MUST BE POSTMARKED OR DELIVERED TO THIS OFFICE AT LEAST 15 DAYS PRIOR TO THE EXPIRATION DATE.

-As a result of this structure being critical to flight safety, it is

required that the FAA be kept apprised as to the status of this project. Failure to respond to periodic FAA inquiries could invalidate this determination.

This determination is based, in part, on the foregoing description which includes specific coordinates, heights, frequency(ies) and power. Any changes in coordinates, heights, frequency(ies) or use of greater power will void this determination. Any future construction or alteration, including increase in heights, power, or the addition of other transmitters, requires separate notice to the FAA.

This determination does include temporary construction equipment such as cranes, derricks, etc., which may be used during actual construction of the structure. However, this equipment shall not exceed the overall heights as indicated above. Equipment which has a height greater than the studied structure requires separate notice to the FAA.

This determination concerns the effect of this structure on the safe and efficient use of navigable airspace by aircraft and does not relieve the sponsor of compliance responsibilities relating to any law, ordinance, or regulation of any Federal, State, or local government body.

A copy of this determination will be forwarded to the Federal Communications Commission if the structure is subject to their licensing authority.

If we can be of further assistance, please contact our office at 781-238-7520. On any future correspondence concerning this matter, please refer to Aeronautical Study Number 99-ANE-0313-OE.

Angel Cases Jy

Specialist, AIRSPACE BRANCH

(DNE)

7460-2 Attached Attachment

Aerchautical Study Number 99-ANE-0. 3-OE

The aeronautical study indicates that the structure exceeds the Obstruction Standards of Federal Aviation Regulations (FAR) Part 77 as follows:

Section 77.25(a) by 76 feet, structures that exceed the horizontal surface. A horizontal plane 150 feet above the established airport elevation, the perimeter of which is constructed by swinging arcs of specified radii from the center of each end of the primary surface of the runway. The arcs are then connected by tangents. The mountain and the antenna structure exceed the horizontal by 450 feet total, making the mountain part of the obstruction. This pertains to the Danbury Municipal Airport in Danbury, CT.

This determination is valid for the following frequencies:

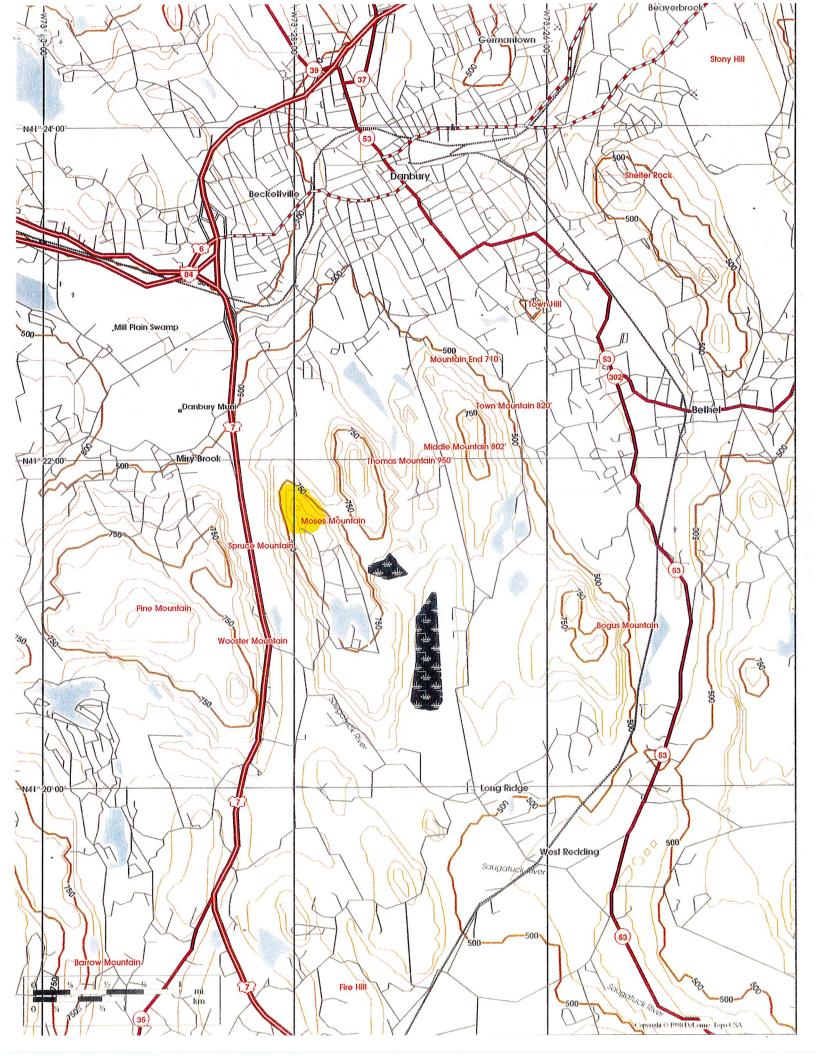
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869-894 MHz at 300 watts ERP
940-941 MHz at 3,500 watts ERP
900-902 MHz at 3,500 watts ERP
929-940 MHz at 3,500 watts ERP
451-500 MHz at 300 watts ERP
and
6.4 - 6.9 GHz at 57 dBm
1.8 - 2.2 GHz at 80 dBm
4.0 GHz at 80 dBm
5.9 - 6.5 GHz at 80 dBm
18 GHz at 80 dBm
18 GHz at 80 dBm
23 GHz at 80 dBm
38 GHz at 80 dBm
38 GHz at 80 dBm
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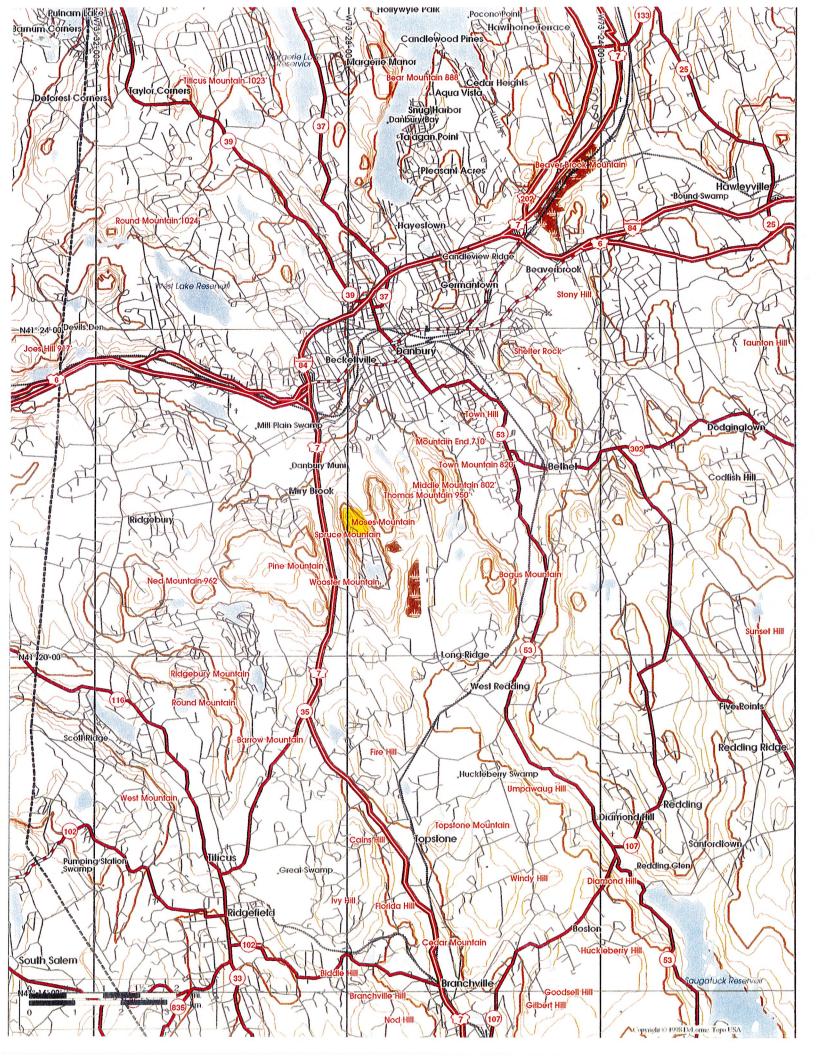
This proposal was not circularized to the public for aeronautical comment because the structure had been previously circularized and approved under aeronautical study number 97-ANE-0585-OE.

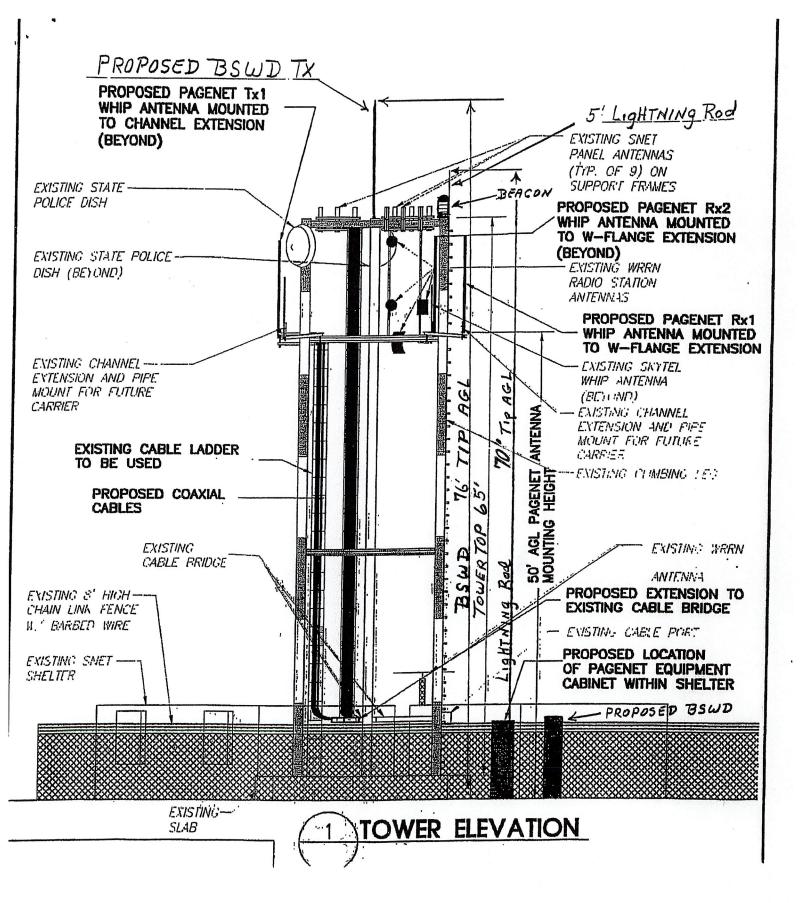
A 7460-2, Notice of Actual Construction or Alteration is enclosed. Please fill out the form with the new coordinates and resubmit for proper charting.

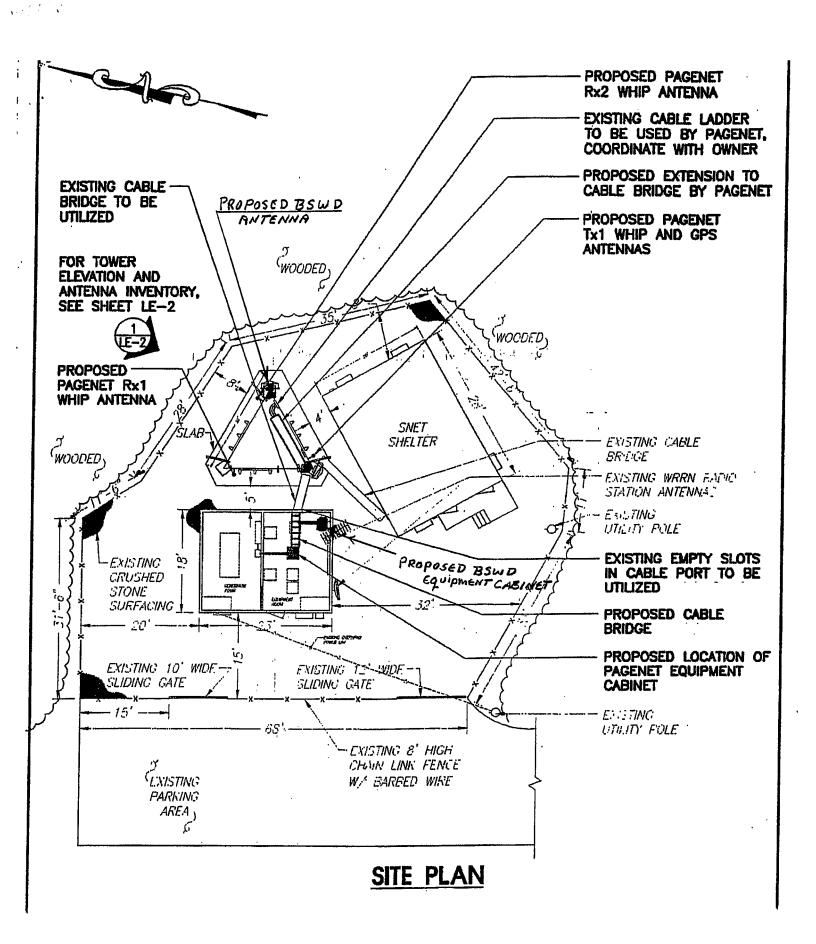
This determination concerns the effect of the proposal on the safe and efficient use of the navigable airspace by aircraft and does not relieve the sponsor of compliance relating to laws, ordinances, or regulations required by other governmental bodies.

Please refer to <u>Aeronautical Study Number 99-ANE-0313-OE</u> in any future correspondence concerning this structure.











MEASUREMENT OF POTENTIALLY HAZARDOUS RADIO FREQUENCY ELECTROMAGNETIC FIELDS

SOUTHERN NEW ENGLAND TELEPHONE

"MOSES MOUNTAIN" COMMUNICATIONS FACILITY

DANBURY, CONNECTICUT

NOVEMBER 1997

A Field Study and Safety Analysis Performed By:

> RCC CONSULTANTS, INC. 100 WOODBRIDGE CENTER DRIVE, STE 201 WOODBRIDGE, NEW JERSEY 07095 (732) 404-2400

CERTIFICATION

I, Thomas Allen Sharp, a Professional Electrical Engineer registered in the State of Connecticut and sixteen other States of the United States of America, a Communications Engineer practicing for over 23 years, and a Senior Consultant of RCC Consultants, Inc. for over ten years, hereby certify that I have reviewed the data and conclusions attached herewith as an independent consultant retained by Southern New England Telephone.

The conclusions are based on measurements conducted by other employees of RCC Consultants, Inc. who have been properly trained in RF radiation safety and measurement techniques.

	on	, 1998
Thomas Allen Sharp, P.E.		
Senior Consultant		
RCC Consultants, Inc.		

Table of Contents

Scope	2
Background on RF Radiation	3
Description of Microwave Radiation	4
Typical Uses of Radio Frequency Radiation	5
Differences Between Non-Ionizing and Ionizing Radiation	5
Biological Effects Caused by Radiation	5
The Measurement of Radio Frequency Radiation	6
What Are Safe Levels of Exposure to RF Radiation?	7
FCC Guidelines for Evaluating Exposure to RF Emissions	7
Applicability of New Guidelines	13
Controlling Exposure to RF Fields	
Public Exposure: Compliance with General Population/Uncontrolled MPE Limits	14
RCC NIR Measurement Methodology	18
Study Conducted For SNET at Danbury, Connecticut	21
Moses Mountain Communications Facility	22
Site Description and System Overview	23
Findings of RF Radiation Measurements	27
Conclusions and Recommendations	29
Summary of NIR Study for Moses Mountain Facility at Danbury, CT	29
Roforonces	30

SCOPE

The Southern New England Telephone Company ("SNET") commissioned RCC Consultants, Inc. ("RCC") to conduct non-ionizing radiation ("NIR") measurements of potentially hazardous radio frequency ("RF") fields at the cellular base station facility in Danbury, Connecticut. This site, named Moses Mountain, is operated by SNET and contains other collocated radio transmission operators. These measurements were completed on November 7, 1997.

The purpose of the measurement was to investigate the existence of potential hazards created by the operation of radio transmission equipment used by the many communications service operators and located at the above referenced facilities. Furthermore, it is SNET's desire to ensure not only the safety of its employees and other occupational visitors who visit the facilities and might be exposed to potentially hazardous fields from time to time, but also to determine the actual energy levels of the existing RF fields through an empirical process for future reference. Moreover, the actual measurements and results thereof, along with the administration and execution of recommended safety precautions and procedures contained herein would render a state of compliance with regard to guidelines established by the Federal Communications Commission ("FCC") under Bulletin #65 drafted by the Office of Engineering & Technology ("OET") and mandated for practice as of October 15, 1997.

The primary goals were to determine the levels of NIR of the electromagnetic RF fields at Moses Mountain caused by the following equipment and antennas (or emitters) as well as the specific (physical) points of interest.

Moses Mountain Communications Facilities.

This facility incorporates both two-way radio transmission equipment operating intermittently in the 450 MHz conventional radiotelephone service band, 800 MHz cellular service band, 900 MHz paging service band (929/931 MHz) and 900 MHz SMR service band. The emitters are located on a free-standing triangulated steel platform 65' tall.

BACKGROUND

There has been an increasing interest and concern on the part of the public with respect to RF radiation issues. The expanding use of radio frequency technology has resulted in speculation concerning the alleged "electromagnetic pollution" of the environment and the potential dangers of exposure to non-ionizing radiation. Therefore, the following information has been provided to serve as an avenue of better understanding the subject matter.

Radio Frequency (RF) radiation is one of several types of electromagnetic radiation. Electromagnetic radiation consists of waves of electric and magnetic energy moving together through space. These waves are generated by the movement of electrical charges. For example, the movement of charge in a transmitting radio antenna, i.e., the alternating current, creates electromagnetic waves that radiate away from the antenna and can be intercepted by a receiving antenna.

Electromagnetic waves travel through space at the speed of light. Each electromagnetic wave has associated with it a wavelength and frequency which are inversely related by a simple mathematical formula: (frequency) times (wavelength) = the speed of light. Since the speed of light is a fixed number, electromagnetic waves with high frequencies have short wavelengths and waves with low frequencies have long wavelengths.

The electromagnetic "spectrum" includes all of the various forms of electromagnetic radiation ranging from Extremely Low Frequency (ELF) energy (with very long wavelengths) to X-rays and gamma rays which have very high frequencies and correspondingly short wavelengths. In between these extremes lie radio waves, microwaves, infrared, ultra-violet, and visible light.

The RF portion of the electromagnetic spectrum is generally defined as electromagnetic radiation with frequencies in the range from about 3 kilohertz to 300 gigahertz. One "hertz" equals one cycle per second. A kilohertz (KHz) is one thousand hertz, a megahertz (MHz) is one million hertz, and a gigahertz is one billion hertz. Figure 1 illustrates the electromagnetic spectrum and the approximate relationship between the various forms of electromagnetic energy.

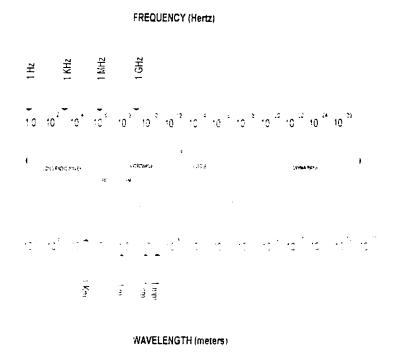


Figure 1. The Electromagnetic Spectrum

Microwave Radiation

Microwave radiation is a high frequency form of RF radiation. Microwave frequencies occupy the upper part of the RF electromagnetic spectrum, usually defined as the frequency range from about 300 MHz to 300 GHz. The most familiar use of microwave radiation is in household microwave ovens which rely on the principle that microwaves generate heat throughout an object rather than just at the surface. Therefore, microwave ovens can cook food more rapidly than conventional ovens. Other uses of microwaves are: the transmission of telephone and telegraph messages through low power microwave relay antennas, military and civilian radar systems, the transmission of signals between ground stations and satellites, and the transmission of signals in certain broadcasting operations. Certain medical devices use microwave frequencies in therapeutic applications of RF radiation.

Typical Uses of Radio Frequency Radiation

Many uses have been developed for RF energy. Familiar applications involving telecommunications include AM and FM radio, television, two-way radio communications, cordless telephones, and microwave point-to-point telecommunications links.

Non-telecommunications applications include microwave ovens and radar, as previously mentioned. Also important are devices that use RF energy in industrial heating and sealing operations.

The Differences Between Non-Ionizing and Ionizing Radiation

The energy associated with electromagnetic radiation depends on its frequency (or wavelength); the greater the frequency (and shorter the wavelength), the higher the energy. Therefore, x-radiation and gamma radiation, which have extremely high frequencies, have relatively large amounts of energy; while, at the other end of the electromagnetic spectrum, ELF radiation is less energetic by many orders of magnitude. In between these extremes lie ultraviolet radiation, visible light, infrared radiation, and RF radiation (including microwaves), all differing in energy content.

Of the various forms of electromagnetic radiation, x-ray and gamma ray energies represent the greatest relative hazard because of their greater energy content and corresponding greater potential for damage. In fact, X-rays and gamma rays are so energetic that they can cause ionization of atoms and molecules and thus are classified as "ionizing" radiation. Ionization is a process by which electrons are stripped from atoms and molecules, producing molecular changes that can lead to significant genetic damage in biological tissue. Less energetic forms of electromagnetic radiation, such as microwave radiation, lack the ability to ionize atoms and molecules and are classified as "non-ionizing" radiation. It is important that the terms, "ionizing" and "non-ionizing," not be confused when referring to electromagnetic radiation, since their mechanisms interaction of the human body are quite different. Biological effects of (non-ionizing) RF radiation are discussed below.

Biological Effects Caused by Radiation

There is a relatively extensive body of published literature concerning the biological effects of RF radiation. The following discussion only provides highlights of current knowledge in this area.

It has been known for some time that high intensities of RF radiation can be harmful due to the ability of RF energy to heat biological tissue rapidly. This is the principle by which microwave ovens cook food, and exposure to high RF power densities, i.e., on the order of 100 mW/cm² or more, can result in heating of the human body and an increase in body temperature. Tissue damage can result primarily because of the body's inability to cope with or dissipate the excessive heat.

Under certain conditions, exposure to RF power densities of about 10 mW/cm² or more could result in measurable heating of biological tissue. The extent of heating would depend on several factors including frequency of the radiation; size, shape, and orientation of the exposed object; duration of exposure; environmental conditions; and efficiency of heat dissipation. Biological effects that result from heating of tissue by RF energy are often referred to as "thermal" effects.

Two areas of the body, the eyes and the testes, can be particularly susceptible to heating by RF energy because of the relative lack of available blood flow to dissipate the excessive heat load. Laboratory experiments have shown that short-term exposure to high levels of RF radiation (100-200 mW/cm²) can cause cataracts in rabbits. Temporary sterility, caused by such effects as changes in sperm count and in sperm motility, is possible after exposure of the testes to high levels of RF radiation.

It should be emphasized that environmental levels of RF radiation routinely encountered by the public are far below the levels necessary to produce significant heating and increased body temperature. In fact, the U.S. Environmental Protection Agency has estimated that 98-99% of the population in seven U.S. urban areas studied is exposed to less than 0.001 mW/cm². However, there may be situations, particularly workplace environments, where RF safety standards are exceeded and people could be exposed to potentially harmful levels of RF radiation. In addition to intensity, the electromagnetic frequency of RF radiation is important in determining the relative hazard. At a distance of several wavelengths from a source of RF radiation, whole-body absorption of RF energy by humans will occur at a maximum rate when the frequency of the radiation is between about 30 and 300 MHz. Because of this "resonance" phenomenon, RF safety standards take this frequency dependence into account. Therefore, the most stringent standards are in this frequency range of maximum absorption.

The Measurement of Radio Frequency Radiation

Since radio frequency radiation has both an electric and a magnetic component, it is often convenient to express intensity of radiation field in terms of units specific to each component. The unit "volts per meter" (V/m) is used for the electric component, and the unit "amperes per meter" (A/m) is used for the magnetic component. We often speak of an electromagnetic "field," and these units are used to provide information about the levels of electric and magnetic "field strength" at a measurement location.

Another commonly used unit for characterizing an RF electromagnetic field is "power density." Power density is most accurately used when the point of measurement is far enough away from the RF emitter to be located in what is referred to as the "far field" zone of the radiation pattern. In proximity to the antenna, or rather "emitter", i.e., in the "near field" zone, the physical relationships between the electric and magnetic components of the field can be complex, and it is best to use the field strength units discussed above.

Power density is measured in terms of power per unit area, for example, milliwatts per square centimeter (mW/cm²). When speaking of frequencies in the microwave range and higher, power density is usually used to express intensity since exposures that might occur would likely be in the far field zone.

What Are Safe Levels of Exposure to RF Radiation?

In 1996, the FCC adopted new guidelines and procedures for evaluating environmental effects of RF emissions. The new guidelines incorporate two tiers of exposure limits based on whether exposure occurs in an occupational or "controlled" situation or whether the general population is exposed or exposure is in an "uncontrolled" situation. In addition to guidelines for evaluating fixed transmitters, the FCC adopted new limits for evaluating exposure from mobile and portable devices, such as cellular telephones and personal communications devices. The FCC also revised its policy with respect to categorically excluding certain transmitters and services from requirements for routine evaluation for compliance with the guidelines.

FCC Guidelines for Evaluating Exposure to RF Emissions

In 1985, the FCC first adopted guidelines under the Memorandum Opinion and Order (GEN Docket No. 79-144) to be used for evaluating human exposure to RF emissions. The FCC revised and updated these guidelines (*Report and Order*, ET Docket 93-62, FCC 96-326) on August 1, 1996. The new guidelines incorporate limits for Maximum Permissible Exposure (MPE) in terms of electric and magnetic field strength and power density for transmitters operating at frequencies between 300 kHz and 100 GHz. Limits are also specified for localized ("partial body") absorption that are used primarily for evaluating exposure due to transmitting devices such as hand-held portable telephones. Implementation of the new guidelines for mobile and portable devices became effective August 7, 1996. For other applicants and licensees a transition period was established before the new guidelines would apply.

The FCC's MPE limits are based on exposure limits recommended by the National Council on Radiation Protection and Measurements ("NCRP") (under NCRP Report #86) and, over a wide range of frequencies, the exposure limits developed by the Institute of Electrical and Electronics Engineers, Inc., ("IEEE") and adopted by the American National Standards Institute ("ANSI") in ANSI/IEEE C95.1-1992 (previously issued as IEEE C95.1-1991)(replacing 1982 version). Limits for localized absorption are based on recommendations of both ANSI/IEEE and NCRP. The FCC's new guidelines are summarized in OET Bulletin #65. The FCC's limits, and the NCRP and ANSI/IEEE limits on which they are based, are derived from exposure criteria quantified in terms of specific absorption rate (SAR). The basis for these limits is a whole-body averaged SAR threshold level of 4 watts per kilogram (4 W/kg), as averaged over the entire mass of the body, above which expert organizations have determined that potentially hazardous exposures may occur. The new MPE limits are derived by incorporating safety factors that lead, in some cases, to limits that are more conservative than the limits originally adopted by the FCC in 1985. Table 1 indicates the most recent MPE levels and limits published by the FCC.

Where more conservative limits exist they do not arise from a fundamental change in the RF safety criteria for whole-body averaged SAR, but from a precautionary desire to protect subgroups of the general population who, potentially, may be more at risk.

The new FCC exposure limits are also based on data showing that the human body absorbs RF energy at some frequencies more efficiently than at others. As indicated by Table 1, the most restrictive limits occur in the frequency range of 30-300 MHz where whole-body absorption of RF energy by human beings is most efficient. At other frequencies whole-body absorption is less efficient, and, consequently, the MPE limits are less restrictive.

MPE limits are defined in terms of power density: units of milliwatts per centimeter squared (mW/cm²); electric field strength: (units of volts per meter: V/m); and magnetic field strength: (units of amperes per meter: A/m). In the far-field of a transmitting antenna, where the electric field vector (E), the magnetic field vector (H), and the direction of propagation can be considered to be all mutually orthogonal ("plane-wave" conditions), these quantities are related as indicated in Equation (1). In the near-field of a transmitting antenna the term "far-field equivalent" or "plane-wave equivalent" power density is often used to indicate a quantity calculated by using the near-field values of E² or H² as if they were obtained in the far-field.

Specific absorption rate is a measure of the rate of energy absorption by the body. SAR limits are specified for both whole-body exposure and for partial-body or localized exposure (generally specified in terms of spatial peak values).

$$S = \frac{E^2}{3770} = 37.7H^2$$

where: $S = power density (mW/cm^2)$

E = electric field strength (V/m)

H = magnetic field strength (A/m)

Equation #1

For near field exposures, the values of plane-wave equivalent power density are given in some cases for reference purposes only. These values are sometimes used as a convenient comparison with MPEs for higher frequencies and are displayed on some measuring instruments

The FCC guidelines incorporate two separate tiers of exposure limits that are dependent on the situation in which the exposure takes place and/or the status of the individuals who are subject to exposure. The decision as to which tier applies in a given situation should be based on the application of the following definitions.

Occupational/controlled exposure limits apply to situations in which persons are exposed as a consequence of their employment and in which those persons who are exposed have been made fully aware of the potential for exposure and can exercise control over their exposure. Occupational/controlled exposure limits also apply where exposure is of a transient nature as a result of incidental passage through a location where exposure levels may be above general population/uncontrolled limits (see below), as long as the exposed person has been made fully aware of the potential for exposure and can exercise control over his or her exposure by leaving the area or by some other appropriate means. As discussed later, the occupational/controlled exposure limits also apply to amateur radio operators and members of their immediate household.

General population/uncontrolled exposure limits apply to situations in which the general public may be exposed or in which persons who are exposed as a consequence of their employment may not be made fully aware of the potential for exposure or cannot exercise control over their exposure. Therefore, members of the general public would always be considered under this category when exposure is not employment-related, for example, in the case of a telecommunications tower that exposes persons in a nearby residential area.

For purposes of applying these definitions, awareness of the potential for RF exposure in a workplace or similar environment can be provided through specific training as part of an RF safety program. Warning signs and labels can also be used to establish such awareness as long as they provide information, in a prominent manner, on risk of potential exposure and instructions on methods to minimize such exposure risk.

Table 1. Limits for Maximum Permissible Exposure (MPE)

(A) Limits for Occupational/Controlled Exposure

Frequency Range (MHz)	Electric Field Strength (E) (V/m)	Magnetic Field Strength (H) (A/m)	Power Density (S) (mW/cm ²)	Averaging Time E ² , H ² or S (minutes)
0.3-3.0	614	1.63	(100)*	6
3.0-30	1842/f	4.89/f	(900/f ²)*	6
30-300	61.4	0.163	1.0	6
300-1500			f/300	6
1500-100,000			5	6

(B) Limits for General Population/Uncontrolled Exposure

Frequency Range (MHz)	Electric Field Strength (E) (V/m)	Magnetic Field Strength (H) (A/m)	Power Density (S) (mW/cm ²)	Averaging Time E ² , H ² or S (minutes)
0.3-1.34	614	1.63	(100)*	30
1.34-30	824/f	2.19/f	$(180/f^2)*$	30
30-300	27.5	0.073	0.2	30
3 00-1500			f/1500	30
1500-100,000	••	••	1.0	30

NOTE 1: Occupational/controlled limits apply in situations in which persons are exposed as a consequence of their employment provided those persons are fully aware of the potential for exposure and can exercise control over their exposure. Limits for occupational/controlled exposure also apply in situations when an individual is transient through a location where occupational/controlled limits apply provided he or she is made aware of the potential for exposure.

NOTE 2: General population/uncontrolled exposures apply in situations in which the general public may be exposed, or in which persons that are exposed as a consequence of their employment may not be fully aware of the potential for exposure or can not exercise control over their exposure.

Note:

f = frequency in megahertz (MHz)

 E^2 = electric field strength squared

H² = magnetic field strength squared

V²/m² = volts squared per meter squared

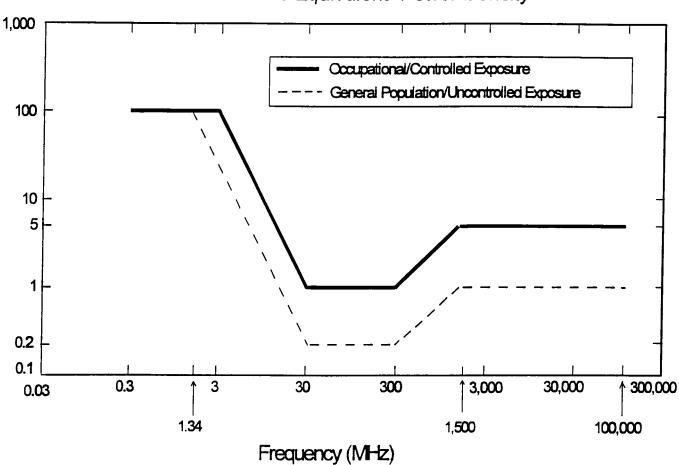
 A^2/m^2 = amperes squared per meter squared

mW/cm² = milliwatts per centimeter squared

*Plane-wave equivalent power density

Figure 1. FCC Limits for Maximum Permissible Exposure (MPE)

Plane-wave Equivalent Power Density



A fundamental aspect of the exposure guidelines is that they apply to power densities or the squares of the electric and magnetic field strengths that are spatially averaged over the body dimensions. Spatially averaged RF field levels most accurately relate to estimating the whole-body averaged SAR that will result from the exposure and the MPEs specified in Table 1 are based on this concept. This means that local values of exposures that exceed the stated MPEs may not be related to non-compliance if the spatial average of RF fields over the body does not exceed the MPEs. Further discussion of spatial averaging as it relates to field measurements can be found in the ANSI/IEEE and NCRP reference documents noted.

Another feature of the exposure guidelines is that exposures, in terms of power density, E² or H², may be averaged over certain periods of time with the average not to exceed the limit for continuous exposure.² As shown in Table 1, the averaging time for occupational/controlled exposures is 6 minutes, while the averaging time for general population/uncontrolled exposures is 30 minutes. It is important to note that for general population/uncontrolled exposures it is often not possible to control exposures to the extent that averaging times can be applied. In those situations, it is often necessary to assume continuous exposure.

As an illustration of the application of time-averaging to occupational/controlled exposure consider the following. The relevant interval for time-averaging for occupational/controlled exposures is six minutes. This means, for example, that during any given six-minute period a worker could be exposed to two times the applicable power density limit for three minutes as long as he or she were not exposed at all for the preceding or following three minutes. Similarly, a worker could be exposed at three times the limit for two minutes as long as no exposure occurs during the preceding or subsequent four minutes, and so forth.

Equation #2

$$\sum S_{\text{exp}} t_{\text{exp}} = S_{\text{limit}} t_{\text{avg}}$$

where:

 S_{exp} = power density level of exposure (mW/cm²) S_{limit} = appropriate power density MPE limit (mW/cm²)

 t_{exp} = allowable time of exposure for S_{exp} t_{ave} = appropriate MPE averaging time

Note that although the FCC did not explicitly adopt limits for *peak* power density, guidance on these types of exposures can be found in Section 4.4 of the ANSI/IEEE C95.1-1992 standard.

This concept can be generalized by considering Equation #2 that allows calculation of the allowable time(s) for exposure at [a] given power density level(s) during the appropriate time-averaging interval to meet the exposure criteria of Table 1. The sum of the products of the exposure levels and the allowed times for exposure must equal the product of the appropriate MPE limit and the appropriate time-averaging interval.

For the example given in Equation #2, if the MPE limit is 1 mW/cm², then the right-hand side of the equation becomes 6 mW-min/cm² (1 mW/cm² X 6 min). Therefore, if an exposure level is determined to be 2 mW/cm², the allowed time for exposure at this level during any six-minute interval would be a total of 3 minutes, since the left side of the equation must equal 6 (2 mW/cm² X 3 min). Of course, many other combinations of exposure levels and times may be involved during a given time-averaging interval.

However, as long as the sum of the products on the left side of the equation equals the right side, the average exposure will comply with the MPE limit. It is very important to remember that time-averaging applies to any interval of t_{avg} . Therefore, in the above example, consideration would have to be given to the exposure situation both before and after the allowed three-minute exposure. The time-averaging interval can be viewed as a "sliding" period of time, six minutes in this case.

Another important point to remember concerning the FCC's exposure guidelines is that they constitute exposure limits (not emission limits), and they are relevant only to locations that are accessible to workers or members of the public. Such access can be restricted or controlled by appropriate means such as the use of fences, warning signs, etc., as noted above. For the case of occupational/controlled exposure, procedures can be instituted for working in the vicinity of RF sources that will prevent exposures in excess of the guidelines. An example of such procedures would be restricting the time an individual could be near an RF source or requiring that work on or near such sources be performed while the transmitter is turned off or while power is appropriately reduced. In the case of broadcast antennas, the use of auxiliary antennas could prevent excessive exposures to personnel working on or near the main antenna site, depending on the separation between the main and auxiliary antennas.

Applicability of New Guidelines

The FCC's environmental rules regarding RF exposure identify particular categories of existing and proposed transmitting facilities, operations and devices for which licensees and applicants are required to conduct an initial environmental evaluation, and prepare an Environmental

Assessment if the evaluation indicates that the transmitting facility, operation or device exceeds or will exceed the FCC's RF exposure guidelines. For transmitting facilities, operations and devices not specifically identified, the FCC has determined, based on calculations, measurement data and other information, that such RF sources offer little potential for causing exposures in excess of the guidelines.

In that regard, all transmitting facilities and devices regulated by the FCC that are the subject of an FCC decision or action (e.g., grant of an application or response to a petition or inquiry) are expected to comply with the appropriate RF radiation exposure guidelines, or, if not, to file an Environmental Assessment (EA) for review under the National Environmental Protection Agency (NEPA) procedures, if such is required. It is important to emphasize that the categorical exclusions are *not* exclusions from *compliance* but, rather, exclusions from performing routine evaluations to demonstrate compliance. Normally, the exclusion from performing a routine evaluation will be a sufficient basis for assuming compliance, unless an applicant or licensee is otherwise notified by the Commission or has reason to believe that the excluded transmitter or facility encompasses exceptional characteristics that could cause non-compliance.

It should also be stressed that even though a transmitting source or facility may not be categorically excluded from routine evaluation, no further environmental processing is required once it has been demonstrated that exposures are within the guidelines, as specified in Part 1 of the rules. These points have been the source of some confusion in the past among FCC licensees and applicants, some of whom have been under the impression that filing an EA is always required.

In adopting its new exposure guidelines, the FCC also adopted new rules indicating which transmitting facilities, operations and devices will be categorically excluded from performing routine, initial evaluations. The new exclusion criteria are based on such factors as type of service, antenna height, and operating power. The new criteria were adopted in an attempt to obtain greater consistency and scientific rigor in determining requirements for RF evaluation across the various FCC-regulated services.

CONTROLLING EXPOSURE TO RF FIELDS

Public Exposure: Compliance with General Population/Uncontrolled MPE Limits
Studies have indicated that the majority of the United States population is normally exposed to insignificant levels of RF radiation in the ambient environment.

However, there are some situations in which RF levels may be considerably higher than the median background, and in those cases preventive measures may have to be taken to control exposure levels.

As discussed in OET #65, the FCC's guidelines for exposure incorporate two tiers of limits, one for conditions under which the public may be exposed ("general population/uncontrolled" exposure) and the other for exposure situations usually involving workers ("occupational/controlled" exposure). Exposure problems involving members of the general public are generally less common than those involving persons who may be exposed at their place of employment, due to the fact that workers may be more likely to be in proximity to an RF source as part of their job.

In general, in order for a transmitting facility or operation to be out of compliance with the FCC's RF guidelines an area or areas where levels exceed the MPE limits must, first of all, be in some way accessible to the public or to workers. This should be obvious, but there is often confusion over an emission limit, e.g., a limit on field strength or power density at a specified distance from a radiator that always applies, and an exposure limit, that applies anywhere people may be located. The FCC guidelines specify exposure limits not emission limits, and that distinction must be emphasized. This is why the accessibility issue is key to determining compliance. The MPE limits indicate levels above which people may not be safely exposed regardless of the location where those levels occur. When accessibility to an area where an excessive level is appropriately restricted, the facility or operation can certify that it complies with the FCC requirements.

Restricting access is usually the simplest means of controlling exposure to areas where high RF levels may be present. Methods of doing this include fencing and posting such areas or locking out unauthorized persons in areas, such as rooftop locations, where this is practical.³

There may be situations where RF levels may exceed the MPE limits for the general public in remote areas, such as mountain tops, that could conceivably be accessible but are not likely to be visited by the public. In such cases, common sense should dictate how compliance is to be

Standard radio frequency hazard warning signs are commercially available from several vendors. They incorporate the format recommended by the American National Standards Institute (ANSI) as specified in ANSI C95.2-I982. Although the ANSI format is recommended, it is not mandatory. When signs are used, meaningful information should be placed on the sign advising of the potential for high RF fields.

achieved. If the area of concern is properly marked by appropriate warning signs, fencing or the erection of other permanent barriers may not be necessary.

In some cases, the time-averaging aspects of the exposure limits may be used by placing appropriate restrictions on occupancy in high-field areas. However, such restrictions are often not possible where continuous exposure of the public may occur. In general, time averaging of exposures is usually more practical in controlled situations where occupational exposure is the only issue. Although restricting access may be the simplest and most cost-effective solution for reducing public exposure, other methods are also available. Such methods may be relevant for reducing exposure for both the general public and for workers.

For example, modifications to antennas, elevating antennas on roof-top installations or incorporation of appropriate shielding can reduce RF fields in locations accessible to the public or to workers.

Exposure to RF fields in the workplace or in other controlled environments usually presents different problems than does exposure of the general public. For example, with respect to a given RF transmitting facility, a worker at that facility would be more likely to be close to the radiating source than would a person who happens to live nearby. Although restricting access to high RF field areas is also a way to control exposures in such situations, this may not always be possible. In some cases a person's job may require him or her to be near an RF source for some part of the workday. Depending on the level and time of exposure this may present a problem with respect to compliance with the MPE limits.

In general, a locked rooftop or other appropriately restricted area that is only accessible to workers who are "aware of" and "exercise control over" their exposure would meet the criteria for occupational/controlled exposure, and protection would be required at the applicable occupational/controlled MPE limits for those individuals who have access to the rooftop.

As provided in OET #65, the MPE limits adopted by the FCC are time-averaged exposure limits. This means that the exposure duration should be taken into account when evaluating a given exposure situation, and this is especially relevant for cases of occupational/controlled exposure. For example, a person walking into an area where RF fields exceed the absolute MPE limit (in terms of field strength or power density) might not exceed the time-averaged MPE limit as long as the exposure was for an appropriately short period of time (relative to the time-averaging interval). However, if that person were to remain in the area for an extended period it is more probable that the time-averaged limit would be exceeded.

Therefore, in order to comply with the FCC's guidelines, in some situations it may be necessary to limit exposure in certain areas to specific periods of time. For example, in workplace situations where extended maintenance tasks must be performed in areas where RF fields exceed MPE limits, the work may have to be divided up and carried out during several intervals of time so that the time-averaged exposure during each interval is acceptable. The actual exposure time allowed during any given interval would have to be determined by use of the appropriate averaging time specified in the guidelines (six-minutes for occupational exposure).

In addition to time-averaging, other means are available for controlling exposures in occupational or controlled environments. These include reducing or shutting off power when work is required in a high RF area, switching to an auxiliary transmitter (if available) while work on a main system is in progress or incorporating appropriate shielding techniques to reduce exposure.

In multiple transmitter environments, reducing power or RF shielding may be especially important for allowing necessary work procedures to be carried out. For example, on-tower exposures due to nearby co-located transmitting sources may be more significant when work on another station's tower is required.

In such complex environments power reduction agreements may often be necessary to ensure that all licensees are aware of the potential for their station to expose other individuals at the site and site occupants are generally jointly responsible for compliance with FCC guidelines.

RCC NIR MEASUREMENT METHODOLOGY

Calculations can only provide an estimate of the "field strengths" or RF energy fields produced in the near-field of radio emitters. Many factors are generally compromised when performing calculated analyses of RF radiation levels since antenna geometries, modulation, and polarization are all elements that determine RF emission levels. Since the specific characteristics are only approximated, the results determined through mathematical analyses are only a starting point. Calculations are accurate (and useful) in far-field scenarios, however, the near-field region is generally the area of predominant concern since human contact with RF emissions usually tend to occur there. When calculations alone are used to predict power densities, they are done in such a manner that ensures the actual values (of exposure) are always less than the calculated values.

RCC conducts mathematical calculations for near-field environments as well as provides on-site measurements for an empirical understanding of the RF environment. The calculated analyses are normally conducted for cases where a facility or emitter does not yet exist and data is required for safety management of the proposed entity.

RCC personnel have been trained by the Narda Division of Lockheed Martin Microwave ("NARDA"). The RCC sponsored training by NARDA covered such topics as:

- ◆ Health Effects
- ◆ Calculations and Measurements
- ♦ New Safety Standards
- ♦ Guidelines for Safety Programs
- ♦ Risk Management
- ♦ Measuring Equipment

RCC owns and maintains measuring equipment manufactured by NARDA as well. NARDA was selected for their extensive background in RF radiation protection equipment as well as knowledge of RF safety. NARDA equipment meets and exceeds instrumentation standards for basic components of an RF survey instrument in accordance with IEEE standard C95.3-1991, "IEEE Recommended Practice for the Measurement of Potentially Hazardous Electromagnetic Fields-RF and Microwave". RCC observes this standard for all measurement equipment and procedures.

The NARDA system is comprised of a Model #8718 Survey Meter combined with a wide range of electric field probes employed by RCC. The #8718 meter provides a 30 dB dynamic range, reads any unit of standards measurement, and provides automatic time and spatial averaging. For purposes of safety management, the #8710 meter employs an audible alarm that triggers at a programmable/preset level to indicate to the user that the programmed/preset RF field strength has been exceeded.

The #8700 Series probes employ mutually perpendicular sensing elements to provide isotropic response. This configuration results in accurate field measurements independent of the position of the probe or any polarization of the incident field. The sensing elements are square law devices resulting in RMS average power indications in the presence of multiple and/or pulsed signals. Each probe contains a preamplifier inside an electrically shielded handle. The main probe body is comprised of fiberglass and the actual probe element contains a cover of ABS plastic. The connecting cable is shielded from extraneous radiation (at most frequencies). A fiber optic receiver is built into the #8710 meter for low frequency measurements that could otherwise provide erroneous measurements due to induced signals on the standard probe cables.

The primary probe used in many field measurements is the #8722. This is a "shaped" probe in that it weighs the various signals in accordance with major standards. The #8722 employed by RCC is calibrated to follow the ANSI/IEEE C95.1-1992 standard for MPE levels. This minimizes the complexities when conducting measurements in multi-signal environments since the probe can differentiate between energies of varying frequencies. This probe provides a direct reading in units of percent of MPE in accordance with ANSI/IEEE C95.1-1992 standards. The probe's range of measurement is between 0.3% to 300% of standard. The probe operates in the frequency range from 300 KHz to 40 MHz.

When conducting the measurement for SNET, RCC considered the specific RF emissions present at the Moses Mountain site. The instruments used exhibited sufficient stability to permit accurate measurements of the RF fields over time consistent with applicable standards described herein. Accuracy of both the probes and meter were ensured by recent calibrations traceable to known standards as well as calibration signals provided within the meter. NARDA specifies the fields generated for calibrating probes are +/-0.5 dB. The standard for absolute field strength calibration desirability is +/-1.0 dB although +/-2.0 dB is acceptable.

RCC uses a Tektronix #2712 portable spectrum analyzer in conjunction with a broadband magnetic mount antenna to monitor RF energy of two-way radio emissions. This monitoring method ensures that communications transmitters are operating during RF radiation measurements.



NARDA Model #8718 Meter with #8722 Shaped Probe

NON-IONIZING RF RADIATION MEASUREMENT AND FIELD STUDY CONDUCTED FOR SNET AT DANBURY, CONNECTICUT

As indicated under the Scope in Section 1 of this document, RCC was tasked with providing emissions measurements from radio communications emitters at three locations for the SNET. Prior to conducting these measurements, RCC reviewed the basic number of RF sources, communications frequency bands in use, as well as primary antenna information. This review was conducted to ascertain both the type of probe required as well as safety characteristics to employ while undertaking the field measurement task. Upon arrival at the Danbury, CT test location, the site characteristics were observed and found to be conducive to a safe environment for personnel performing measurements.

Characteristics observed at the test location were site morphology, site layout, and antenna elevations with respect to work areas. All areas were mostly "controlled" environments in that passage to and from the interior and exterior work places were secured. Controlled Areas with unsecured access outside of the fenced perimeter were measured as well.

RF RADIATION MEASUREMENT AT MOSES MOUNTAIN/DANBURY, CT

Location:

Danbury, CT

Structure Type:

Tower

Tower Height:

65' Self Support

Geodetic Coordinates:

41-22-02.4 North 73-28-06.3 West

Radio Service:

Cellular/Paging/UHF Radiotelephone, Public Safety 6 GHz

Date of Measurement:

November 7, 1997

RCC Personnel:

M. Bedosky/D. Wilson

MOSES MOUNTAIN - SITE DESCRIPTION AND SYSTEM OVERVIEW

This SNET communications facility is contained within a compound located in a densely forested area with flora being primarily heavy ground cover of bush and scrub and harboring both coniferous and deciduous trees. The compound location is accessible by an extended driveway cut through the forest. A controlled access for the driveway is located approximately 100 yards south of the compound.

The irregular-shaped compound having approximate dimensions of 90' x 90' is contained within the entire perimeter with 8' chain link fencing. The compound has two lockable access gates for controlled entry by the tenants who visit the site from time to time. The compound was unlocked upon RCC's access due to maintenance personnel working at the site. It is RCC's understanding that only SNET personnel and tenant's employees have access to these facilities.

The two single story equipment shelters are of aggregate masonry construction. All emitters were observed to be located on the 65' tower structure. RCC monitored the (RF) transmission activity of the radio traffic with a Tektronix #2712 portable spectrum analyzer and broadband antenna throughout the duration of the measurements.

Our Results and Findings section (page 27) includes an unscaled plan of the perimeter with areas of measurements indicated and locations of photographic views. The measured locations are referenced with a circled numerical indicator and are indexed and referenced as "Measurement Location" and tabulated with the appropriate measurement in accordance with the percentage of MPE levels actually measured. Photographic views are indicated with an arrow in the direction of the view along with the referenced photograph number.

Moses Mountain - Site Emitter Profile

ANTENNA DESCRIPTION	FUNCTION	HEIGHT (TIP)	QTY	STATUS
Directional (dual) Panel	SNET Cellular	TOP (64')	9	3 (duplex) Antennas per face
Omnidirectional "Stick"	SNET TMRS	TOP (65')	1	UHF Station Master
Omnidirectional "Stick"	PageNet Paging	5 9 '	1	Andrew #PG1DOF-0093
6' Microwave Dish	CT State Police	61'	1	Model PA6-65
6' Microwave Dish	CT State Police	57'	1	Model PA6-65
Grid Antenna	UHF TV	50'	1	SCALA PR-TV 57/75
Omnidirectional "Stick"	SkyTel/Destineer Paging	50'	1	SCALA OGB9-9000



Photo #1. Heavily Wooded Surroundings - Driveway to Site



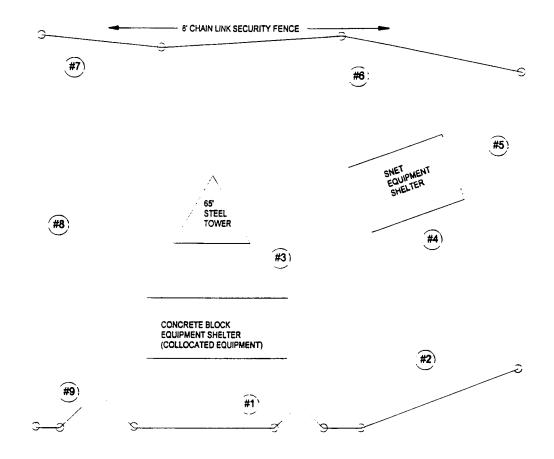
Photo #2. 65' Steel Radio Tower



Photo #3. Compound Perimeter is Secured with Fencing

RESULTS AND FINDINGS OF RF RADIATION MEASUREMENTS AT MOSES MOUNTAIN

MEASUREMENT LOCATION	PERCENTAGE OF MPE MEASURED
Location#1	36.8% Max to 2% Min
Location #2	.5% Max to Undetectable
Location #3	1% Max to Undetectable
Location #4	2% Max to Undetectable
Location #5	1% Max to Undetectable
Location #6	1% Max to Undetectable
Location #7	1% Max to Undetectable
Location #8	1% Max to Undetectable
Location #9	22 % Max to Undetectable



PERIMETER LAYOUT AND MEASUREMENT LOCATIONS AT MOSES MOUNTAIN FACILITY (PLAN NOT TO SCALE)

CONCLUSIONS AND RECOMMENDATIONS FOR MOSES MOUNTAIN

Through observation and measurements conducted with all known emitters operational, RCC found all areas in and around the Moses Mountain facility to be no greater than 36% of the MPE Levels for Uncontrolled Areas and are in accordance with emissions requirements specified in Part 47 of the Code of Federal Regulations ("CFR") §§ 1.1301 - 1.1319 along with the guidelines provided in FCC OET Bulletin #65.

The primary emissions intercepted inside the fenced perimeter were incident near the front of the building an only present when ALL cellular channels were active. These peak bursts had durations of less than one second.

SUMMARY

RCC has completed field measurements to determine the RF radiation levels of non-ionizing emissions from fixed-service radio communications equipment operated at the SNET Moses Mountain Facility in Danbury, CT. RCC has provided the Results and Findings of these measurements conducted at the site. Moreover, RCC has found that the SNET will fully comply with Part 47 of the Code of Federal Regulations (CFR) §§ 1.1301 - 1.1319 along with the guidelines provided in FCC OET Bulletin #65 upon the installation of warning signs at the locations identified below.

Signs are recommended FOR TOWER CLIMBERS since the exposure levels more than likely exceed the MPE at contact surface areas of the antennas.

REFERENCES

- [1] Federal Communications Commission, "Questions and Answers About the Biological Effects and Potential Hazards of Radiofrequency Radiation", Office of Engineering and Technology (OET) Bulletin #56, 1986.
- [2] Federal Communications Commission, "Evaluating Compliance with FCC Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields", Office of Engineering and Technology (OET) Bulletin #65, August 1996.
- [3] Federal Communications Commission, "Evaluating Compliance with FCC Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields", Office of Engineering and Technology Supplement A to OET Bulletin #65, August 1997.
- [4] American National Standards Institute (ANSI), "Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz," ANSI/IEEE C95.1-1992 (previously issued as IEEE C95.1-1991). Copyright 1992 by the Institute of Electrical and Electronics Engineers, Inc. (IEEE), New York, N.Y. 10017. For copies contact the IEEE: 1-800-678-4333 or 1-908-981-1393.
- [5] American National Standards Institute (ANSI), "Recommended Practice for the Measurement of Potentially Hazardous Electromagnetic Fields RF and Microwave." ANSI/IEEE C95.3-1992. Copyright 1992, The Institute of Electrical and Electronics Engineers, Inc. (IEEE), New York, NY 10017. For copies contact the IEEE: 1-800-678-4333 or 1-908-981-1393.
- [6] American National Standards Institute (ANSI), "American National Standard Radio Frequency Radiation Hazard Warning Symbol," ANSI C95.2-1982. Copyright 1982, The Institute of Electrical and Electronics Engineers, Inc., (IEEE). For copies contact the IEEE: 1-800-678-4333 or 1-908-981-1393.
- [7] Federal Communications Commission (FCC), "Guidelines for Evaluating the Environmental Effects of Radio frequency Radiation," Report and Order, ET Docket 93-62, FCC 96-326, adopted August 1, 1996. 61 Federal Register 41006 (1996).
- [8] "Biological Effects and Exposure Criteria for Radio frequency Electromagnetic Fields," NCRP Report No. 86, 1986. National Council on Radiation Protection and Measurements. Purchasing information: NCRP Publications, 7910 Woodmont Ave., Suite 1016, Bethesda, MD 20814; (301) 657-2652.