

STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

Ten Franklin Square, New Britain, CT 06051 Phone: (860) 827-2935 Fax: (860) 827-2950 E-Mail: siting.council@po.state.ct.us Web Site: www.state.ct.us/csc/index.htm

September 26, 2002

Stephen J. Humes LeBoeuf, Lamb, Greene & MacRae Goodwin Square 225 Asylum Street Hartford, CT 06103

RE:

EM-T-MOBILE-"UNIVERSAL"-020830 - Omnipoint Facilities Network 2., L.L.C. and Omnipoint Communications, Inc., subsidiaries of T-Mobile USA, Inc. notice of intent to modify existing telecommunications facilities throughout Connecticut.

Dear Attorney Humes:

At a public meeting held on September 25, 2002, the Connecticut Siting Council (Council) acknowledged your notice to modify existing telecommunications facilities throughout Connecticut, pursuant to Section 16-50j-73 of the Regulations of Connecticut State Agencies.

The proposed modifications are to be implemented as specified here and in your notice dated August 30, 2002. The modifications are in compliance with the exception criteria in Section 16-50j-72 (b) of the Regulations of Connecticut State Agencies as changes to an existing facility sites that would not increase tower heights, extend the boundaries of the tower site, increase noise levels at the tower site boundaries by six decibels, and increase the total radio frequencies electromagnetic radiation power density measured at the tower site boundaries to or above the standard adopted by the State Department of Environmental Protection pursuant to General Statutes § 22a-162. These facilities have also been carefully modeled to ensure that radio frequency emissions are conservatively below State and federal standards applicable to the frequencies now used on these towers.

This decision is under the exclusive jurisdiction of the Council. Any additional change to these facilities will require explicit notice to this agency pursuant to Regulations of Connecticut State Agencies Section 16-50j-73. Such notice shall include all relevant information regarding the proposed change with cumulative worst-case modeling of radio frequency exposure at the closest point of uncontrolled access to the tower base, consistent with Federal Communications Commission, Office of Engineering and Technology, Bulletin 65. Any deviation from this format may result in the Council implementing enforcement proceedings pursuant to General Statutes § 16-50u including, without limitation, imposition of expenses resulting from such failure and of civil penalties in an amount not less than one thousand dollars per day for each day of construction or operation in material violation.

Thank you for your attention and cooperation.

Very truly yours

Mortimer A. Gelston

Chairman

MAG/DM/laf

LEBOEUF, LAMB, GREENE & MACRAE

A LIMITED LIABILITY PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS

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August 30, 2002

Mortimer A. Gelston, Chairman Connecticut Siting Council 10 Franklin Square New Britain, Connecticut 06051

> Notice of Universal Exempt Modification for Enhanced 911 Installations Re:

Dear Chairman Gelston and Members of the Council:

Please be advised that LeBoeuf, Lamb, Greene & MacRae, L.L.P. represents Omnipoint Facilities Network 2, L.L.C., and Omnipoint Communications, Inc., subsidiaries of T-Mobile USA, Inc.(hereinafter T-Mobile) in the above-referenced matter. T-Mobile is the successor to VoiceStream Wireless Corp. by virtue of a recent corporate name change and nationwide rebranding strategy.

Pursuant to the Connecticut Siting Council's determination in Petition No. 533 (see attached as Exhibit A) approving VoiceStream's request for authorization to file a universal exempt modification for the proposed installation of equipment for an Enhanced 911 System at existing facilities, T-Mobile respectfully submits this notice of universal exempt modification. T-Mobile is preparing to install the necessary equipment that would integrate the PCS system with the State of Connecticut's public safety communication control system as required by regulations and orders of the Federal Communications Commission.

Omnipoint Facilities Network 2, L.L.C. is the T-Mobile subsidiary responsible for wireless infrastructure in Fairfield County and Omnipoint Communications, Inc. is the T-Mobile subsidiary responsible for wireless infrastructure in the rest of Connecticut. This application includes sites in both of these T-Mobile regions.

Please accept this letter as notification, pursuant to R.C.S.A. § 16-50j-73, of construction that constitutes an exempt modification pursuant to R.C.S.A. § 16-50j-72(b)(2) of each of the wireless sites identified in the list of sites attached as Exhibit B. **Background**

T-Mobile operates the "A block" "Wideband PCS" license for the 2-Ghz PCS frequencies for the Greater New York City area, including the entire State of Connecticut. Widely known until recently as VoiceStream, the T-Mobile wireless service is a voice-data system that is capable of providing to the consumer state-of-the-art communications service with privacy to users, and the convenience of a pager, answering machine, and modem in one phone, and the proposed modification is in support of T-Mobile's PCS network.² The public need for "Wideband PCS" facilities has been determined by the FCC to be sufficient to allow the operation of up to six competing companies with overlapping coverage areas.

On June 12, 1996, the FCC adopted a Report and Order that created rules to govern the availability of basic 911 services and the implementation of Enhanced 911 for wireless services. This order and the subsequent rulemaking and regulations established the requirements for carriers to implement various degrees of 911 service over time, including "Phase II" of the process, which will include requirements to phase in technology able to provide the location of 911 callers by latitude and longitude, eventually to within 50 meters. The theory, in simple terms, is that when a wireless caller dials 911 to report an emergency, the response to the caller's emergency and public safety would be enhanced if wireless technology could automatically identify for police, fire and medical personnel the caller's location.

As technology has changed so rapidly since the 1996 Order, the FCC has recognized the need to modify deadlines and requirements through a series of orders. Many factors have delayed the anticipated dates for deployment of the new E911 technologies throughout the wireless industry. Economic problems and vendors' inabilities to supply the necessary components to the technology within the timeframes as well as the complexity of integrating new nodes and vendors into an established network and the lack of standardization have all led to delays. The FCC has accepted revised implementation plans of the major carriers. Each of these carriers, including T-Mobile, "...will be subject to clear, detailed and enforceable plans to phasein location capability. Taken together, these carriers serve more than 75 percent of wireless subscribers in the United States."

The requirements for wireless carriers are spelled out in the Code of Federal Regulations at 47 CFR 20.18 - 911 Service (attached as Exhibit D). While both the FCC and the major wireless carriers realize that many of the deadlines imposed by the regulations are unattainable, provisions are being made to implement systems and upgrade technology as quickly as possible and T-Mobile has made significant progress. ⁴ The FCC has also recognized that to make the system work, Public Safety Answering Points ("PSAP"s) must

T-Mobile is the sixth largest national wireless provider in the U.S. with licenses covering approximately 96 percent of the U.S. population and currently serving over seven million customers. T-Mobile is a wholly-owned subsidiary of Duetsche Telekom, AG.

³ Testimony of Thomas J. Sugrue, hearing on Wireless E911 before the Subcommittee on Communications Committee on Commerce, Science and Transportation, U.S. Senate, October 16, 2001 (attached as Exhibit C). For more detail on T-Mobile's nationwide E911 Phase II Implementation Plan, please see the fourth semi-annual report filed with the FCC in April, 2002 (attached as Exhibit E).

have the means of covering their costs of receiving and utilizing the 911 information. The FCC rules do not mandate any specific state action nor do they specify how the PSAPs are to establish the proper funding or technology to enable them to do so.

The T-Mobile Application

Enhanced Observed Time Difference ("E-OTD") is the only available solution for the Global System for Mobile ("GSM") standard used by T-Mobile's system. E-OTD calculates handset location by comparing when base station signals arrive at the handset and surrounding Location Measurement Units ("LMUs"). For an overview of the T-Mobile E911 system operation, see attached Exhibit F. LMU's are installed at the base stations to measure the time of signal transmission. Arrival times are transferred to a new network mode, the location center, which calculates where the handset had to be located to produce the arrival times. T-Mobile will also install Global Positioning System ("GPS") timing devices on an antenna on the tower at each of its LMUs that will provide timing accuracy and additional network stability.

T-Mobile currently has telecommunication equipment at over 331 wireless antenna sites in Connecticut, including both facilities within the Council's jurisdiction and sites subject only to local municipal zoning. In the interest of public safety and with the intent of establishing a reliable and effective E911 system, T-Mobile believes it benefits everyone involved to expedite the permitting process. The installation of the E911 equipment is a relatively simple task for T-Mobile and creates only minor changes to existing equipment. The external LMU units will be approximately 12" x 9" x 4" in size and can be located within each existing site. Internal LMU units will be mounted on small racks within the existing site enclosures and have no impact on overall site dimensions. (See attached Exhibit G for the description and specifications of the E911 equipment.) The GPS antennas, which synchronize the LMU timing with the GPS satellites, are approximately six inches in diameter and three inches high. They can be magnetically mounted on most existing equipment structures. Engineering will determine the necessary placement of GPS antennas. For antenna sites, special E-OTD measuring antennas, approximately 8 inches high and 1 inch in diameter are required to receive radio transmissions from surrounding BTS sites. Initially, T-Mobile anticipates that each site will need one LMU and one GPS antenna. (See attached Exhibit H for examples of typical E911 antenna installations.) T-Mobile is hopeful that as the technology matures this deployment ratio can be reduced to one E-OTD installation in three or one in five BTS sites. Until then, deployment on each site is required to meet the FCC accuracy requirements.

The planned modifications to T-Mobile's Connecticut facilities fall squarely within those activities explicitly provided for in R.C.S.A. \S 16-50j-72(b)(2) for the following reasons.

- 1. These proposed modifications will not increase the height of the tower and will not extend the boundaries of the existing compound area. In fact, this equipment is small, minimally intrusive and easily mounted in conjunction with existing equipment. Some of it is applied magnetically.
- 2. The installation of T-Mobile E911 equipment will not require an extension of the site boundaries.

- 3. The proposed modification to the facility will not increase the noise levels at the existing facility by six decibels or more. T-Mobile's equipment is self-contained and requires no additional heating, ventilation or cooling equipment.
- 4. The operation of the additional antennas will not increase the total radio frequency (RF) power density, measured at the site boundary, to a level at or above the applicable standard. As the letter from Adolfo Sanchez, New England RF Engineering Manager for T-Mobile, shows, the impact of the E911 equipment on the cumulative power density for each tower site would be so negligible as to be termed background emission levels.

For the foregoing reasons, T-Mobile respectfully submits that the installation of the E911 equipment described herein at the sites listed in Exhibit B constitutes exempt modifications under R.C.S.A. § 16-50j-72(b)(2) and, therefore, this universal exempt modification should be approved.

Thank you for your consideration of this matter.

Respectfully submitted,

T-MOBILE USA, INC.

By: _____
Its Counsel

Stephen J. Humes Diane W. Whitney

Exhibit A

CSC Decision and Staff Report For Petition No. 533



STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

Ten Franklin Square New Britain, Connecticut 06051 Phone: (860) 827-2935 Fax: (860) 827-2950

CERTIFIED MAIL RETURN RECEIPT REQUESTED

December 12, 2001

Stephen J. Humes, Esq. LeBoeuf, Lamb, Greene & MacRae L.L.P. Goodwin Square 225 Asylum Street Hartford, Connecticut 06103

RE: **PETITION NO. 533** - VoiceStream Wireless Corporation petition for a declaratory ruling that the proposed installation of an Enhanced 911 System qualifies as an exempt modification to VoiceStream's existing telecommunications facilities under the Council's jurisdiction.

Dear Attorney Humes:

At a public meeting held on December 11, 2001, the Connecticut Siting Council (Council) considered and ruled that a universal exempt modification request would be appropriate for the proposed installation of equipment for an Enhanced 911 System at existing facilities under the Council's jurisdiction.

Consistent with the petition dated November 29, 2001, any universal exempt modification request filed with the Council should include an exhibit listing each telecommunications site subject to the Council's jurisdiction, and technical drawings and specifications on the specific E911 equipment VoiceStream proposes to install at each site. The proposed modifications must also be consistent with the exception criteria of the Regulations of Connecticut State Agencies Section 16-50j-72 (b).

Enclosed for your information is a copy of the staff report on this project.

Very truly yours,

Mortimer A. Gelston

Chairman

MAG/laf

Enclosure: Staff Report dated December 11, 2001

Mortimer a Galoton

c: Council Members



STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

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VoiceStream Wireless Corporation Petition No. 533 December 11, 2001 Staff Report

VoiceStream seeks a declaratory ruling from the Council that a universal exempt modification filing is appropriate for the proposed installation of an Enhanced 911 System for existing telecommunications facilities under the Council's jurisdiction. VoiceStream currently has telecommunications equipment at 331 wireless antenna sites in Connecticut.

VoiceStream is not seeking approval to place equipment at any site at this time. If the Council grants VoiceStream's request for declaratory ruling, VoiceStream would file a universal exempt modification request to place an external Location Measurement Unit (LMU), an internal LMU, a GPS antenna, and/or an Enhanced Observed Time Difference (E-OTD) antenna within each existing site, or mounted on the existing structures. The universal exempt modification request would contain an exhibit listing each of the cell sites subject to the Council's jurisdiction, and the proposed equipment to be used at each site with technical drawings and specifications.

VoiceStream contends that the proposed installation of the E-911 equipment would not increase the height of the tower, would not require extension of the site boundaries, would not increase noise levels at the facility by six decibels or more; and would not increase the total radiofrequency power density to a level at or above the applicable standard.

Exhibit B Site List

	Owner Name AGL		160	e , Inc. 560	Ginn 110			100
		Nextel	Sprint	Pinnacle Towers, Inc.	Paul McGinn	SBA	Sprint	CL&P
	Other Carrie rs	148 🗡	151.8 N	250 Y	106 N	N 041	105 Y	N 691
	antenna height	:	151	%	-	₹ .	-	7
	Struct-ure Height	180	192	260	150	150	125	105
	Lon	59	43	2.7	84	23.1	20	1.22
	Lon Min	70		84	52	7	48	24
	Lon Deg	72	72	72	72	73	72	73
	Sec	9		29.9	27	20.6	23	37.6
	Min	44	25	46	46	27	35	24
	Lat Deg	4	14	4	4	4	14	41
	Zip		6278	6001	6032	6403		6801
	City	Andover	Ashford	Avon	Avon	Beacon Falls	Berlin	Bethel
E - 911 Tower Listing - Connecticut Site Council	Address	104 Bunker Hill Rd	36 Janowski Road	376 Deercliff Road	Farmington Woods Condominium Complex /Redwood Lane	60 Rice Lane	1684 Chamberlin Highway	8 Chimney Drive CL&P P# 321 L#1770
	Class	Monopole	Self Support Tower	Utly Lattice Tower	Monopole	Self Support Tower	Monopole	Utly Lattice Tower
	Site Name	Andover	CT11353C Ashford/ I-84_1	FARMINGTON1/RT1 Utly Lattice 0	CT11380C AVON/RT 177	CT11299D Beacon Falls/Rt 8	Berlin	CT11110C Danbury/l-84/X8
	CSC Site ID	CT11502A Andover	CT11353C	CT11376A	CT11380C	СТ11299D	CT11604B	CT11110C
		× ,	×	×	×	×	×	×
	region	CT01	СТ01	CT01	CT01	СТ01	СТ01	NY11

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					E - 911 Tower Listing - Connecticut Site Council					,							
region	· · · · · · · · · · · · · · · · · · ·	CSC Site ID	Site Name	Class	Address	City	Zip	Lat Deg	Min S	Lat L Sec D	Lon L Deg N	Lon Lc Min Se	Lon Struct-ure Sec Height	antenna height	Other Carrie rs	Owner Name	AGL
CT01	×	Bluehi	Bluehills/ Jn of Rt- 187_1	Self Support Tower	1021 Blue Hills Avenue	Bloomfield	6002	14	64	12.5	22	4	47.3 130	00 N 127 N		SBA, Charles Laurette	
СТ01	×	CT11278A	Bloomfield/Dtwn	Self Support Tower	28 Brewer Street	Bloomfield	6002	4	20	6.56	72	4 2	28.3	Z Z		SPRINT	110
CT01	×	CT11313A	CT11313A Bozrah-2/ Rt 2	Monopole	131 Gifford Lane	Bozrah	6334	41	33	9.32	72	თ	193	3 193 N		SBA	191
NY11	×	CT11014B	Fairfield/ I-95/ X24/ Bla	Self Support Tower	623 Pine Street	Bridgeport	6516	14	o i	28	73	73	3 250	180 N	i	Radio Communicatio ns	· · · · · · · · · · · · · · · · · · ·
NY11	× :)T11424B	CT11424B Trumbull/MP/X49	Utly Lattice Tower	280 Oxbrook Dr, CLP #859	Bridgeport	9610	4	5	23	73	50	21 86	92.5 N		CL&P	06
N 1	× ;	CT11452A	Bridgeport/Connectic Self Support ut Av Tower	Self Support Tower	1069 Connecticut Avenue	Bridgeport	6605	14	=======================================		73	o	29 130	120 ×		SpectraSite Communicatio ns	120
CT01	× ×	:T11270C	CT11270C Bristol-1/Rt6	Utility Lattice Towe	2 Willis Street	Bristol	6010	14	38	55	72	56	50 160	123 N	-	CL&P	158

	AGL	:		100	· · · · · · · · · · · · · · · · · · ·	108	95	<u> </u>
	Owner Name	CL&P	DPS	Canton Fire Department	AT&T Long Lines	Crown Atlantic	CTSP	SAO
	Other Carrie rs	z		Z	!	Z	Z 26	
	antenna height	125'8"; 100 132'4"	157	100 N	211 N	108 N		140
	Struct-ure Height	100	180	140	260	150	100	180
	Lon Sec H	o	37	42.7	2.3	20.3	19.3	25
	Lon	24	28	53	55	28	20	17
	Lon	73	71	72	22	72	22	73
	Lat Sec	7	57	23	8.4	1.4	44.4	16
	Lat I	26	84	6	59	24	8 4	64
	Lat Deg	14	41	4	4	4	4	4
	diZ	6804	:	6019	6410	6412	6415	
	City	Brookfield	Brooklyn	Canton	Cheshire	Chester	Colchester	Cornwall
E - 911 Tower Listing - Connecticut Site Council	Address	20 Vale Road Tower #10247	Valentine Rd	Canton Springs Rd.	751 Higgins Road	39 Wig Hill Road	15 Old Hartford Rd	Mohawk Mtn
	Class	Utility Monopole	SSL	Monopole	Self Support Tower	Self Support Tower	Self Support Tower	SSL
	Site Name	Brookfield/ Business Utility Area Monor	Brooklyn	CT11275C Simsbury-1/Rt 10	CT11220A Cheshire/ Rt -10		lester-2-State	Cornwall
	CSC Site ID	Brool CT11201A Area		CT11275C	CT11220A	CT11236A Chester/Rt9	CT11249A PD_1	
		×	0	×	×	×	×	0
	region	N 111	СТ01	СТ01	СТО1	СТО1	СТО1	СТ01

	AGL		131	17		160	100	33
	Owner Name AGL	Cromwell	SBA	CL&P Pole 1041	OL & P	Nextel Communicatio ns	ВАМ	Northeast Utilities CL&P tower16
	Other Carrie rs	>	z	z				
	antenna height	125 Y	137 N		125 N	160 Y	703	Z 26
	Struct-ure Height	170	157	105	80	180	170	100
	Lon Sec	44.4	6	51	7-	29.8	70	25.2
	Lon	6	52	29	28	28	55	12
	Lon	72	71	73	73	72	72	72
	Lat	23.8	4	00	38	22	<u>ත</u>	43.6
	Lat Min	37	47	4	4	2	8	27
 	Lat Deg	14	14	4	4	14	4	4
	Zip	6416	6239	6820	6820	6417	6357	6333
	City	Cromwell	Danielson	Darien	Darien	Deep River	East Lyme	East Lyme
E - 911 Tower Listing - Connecticut Site Council	Address	179 Shunpike Road	246 East Franklin Street	Heights Rd. (CL&P pole) Noroton Heights RR Station Darien	3 Mechanic Street	220 Winthrop Road	93 Roxbury Rd.	269 Flanders Rd.(CL&P tower #1605)
	Class	Self Support Tower	Monopole	Utility Lattice Towe	Utly Lattice Tower	Self Support Tower	Self Support Tower	
	Site Name	RockyHill/ I-91/ X23	Plainfield/I-395_1	n/ I-95/ Hollow	CT11290C Darien/ Dtwn & Rt-1	Deep River / CT11408A Winthrop Rd	Niantic/ I-95/ Rt 156_1	EastLyme/ I-95/ X72/ Utly Lattice At_1 Tower
	CSC Site ID	CT11059C	CT11315C	Darie CT11019B Tree	CT11290C	CT11408A	CT11037B	CT11039D
		× ·	×	×	×	× :	×	×
	region	CT01	CT01	X 11	NY11	СТ01	СТ01	CT01

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					E - 911 Tower Listing - Connecticut Site Council						·						
region	၁	CSC Site ID	Site Name	Class	Address	City	Zip	Lat Deg I	Lat L Min S	Lat L Sec D	Lon L	Lon Lon Min Sec	n Struct-ure c Height	antenna C height r	Other Carrie rs (Owner Name	AGL
CT01	×	CT11330A	East Lyme/ Rt 1_1	Self Support Tower	6 Stone Ranch Rd	East Lyme	6333	14	2	57.1	72	15	58.2 140	113 Y		CTSP	113
X		CT11243A	CT11243A Easton-2/Rt59	Self Support Tower	275 North St.	Easton	6612	14	80	59.1	73	81	50.5	۷	z	SBA	, , , , , , , , , , , , , , , , , , ,
CT01		CT11292A	CT11292A Ellington / Rt 30	Self Support Tower	101 Burbank Road	Ellington	6029	4	26	10.5	22	23 7.	7.38 180		>	Wayne Kemp	
CT01	×	CT11066A	CT11066A Enfield/ Oliver Rd_1	Self Support Tower	4 Oliver Rd	Enfield	6082	4	25	98	72	35 32.1	150	11 7		BANM	
N 11	× .	CT11317B	Fairfield/MP/X44&X4	Utly Lattice Tower	280 Morehouse Drive (Tower 876 Line 1730)	Fairfield	6430	4	12	37	73	2	43 80	≻		CL& P	
CT01	×	West H CT11135J X42/M	lartford/ I-84	Utility Monopole	40 Maple Ridge Drive	Farmington	6032	4	54	5.15	72	46 4.56	99	N 5.77	:	CL&P	20
CT01	×	CT11189E	Glastonbury/ Rt-94 & Self Support Fern Tower	Self Support Tower	115 Birch Mountain Road	Glastonbury	6033	41	24	32.1	72	28 24.4	180	777.5 Y			

	AGL	116	180	120		108	145	148
	Owner Name AGL	BAM	SBA Towers, Inc.	Spectrasite	CL&P	CTSP Prop.ID 111142	ВАМ	Wayne Kemp
	Other Carrie rs	z	>-	z		>-	>	
	antenna height	115 N	7 2 2 1	120 N	107.5	130 🗡	145 Y	150 N
	Struct-ure Height	150	180	150	95	150	180	160
	Lon Sec H	50.5	23.8	37.7	ď	9	32	4
	Lon (32	25	47	*	38	88	22
	Lon L	72	72	72	23	73	73	7
	Lat L Sec [36.9	21.2	12.8	29	49	22	4.62
	Lat L	4	စ္တ	22	-	ن	ω	36
	Lat	14	4	14	4	4	14	4
	Zip	6033	6025	6035	6831	6830	6831	6351
	City	Glastonbury	Glastonbury	Granby	Greenwich	Greenwich	Greenwich	Griswold
E - 911 Tower Listing - Connecticut Site Council	Address	366 South Three Mile Road	Dickinson Road	15 North Granby Road (Rt. 20)	Sound View Rd	150 Butternut Hollow Road (CT State Police Tower)	1081 North Street	257 Norman Road
	Class ass a	Monopole	Self Support Tower	Self Support Tower	Monopole	Self Support Tower	Self Support Tower	Self Support Tower
	Site Name	Glastonbury	RT 2/GLASTONBURY/S Self Support BA Tower	CT11281B Granby/Rt 20	Greenwich	CT11070B CT State Police_2	Greenwich - North_2	Griswold/ I-395 X85/ Self Support BMW Tower
	CSC Site ID	CT11248A	CT11336A	CT11281B	:	CT11070B	CT11091A	CT11152C
		× 1	×	×	0	×	×	×
	region	СТ01	CT01	CT01	X 11,	N 71	N 117	CT01

			·		8			
	Owner Name AGL	BANM	CL&P	CL&P	Bell Atlantic	SpectraSite Communicatio ns, Inc.	SNET LL	SNET/SCI P
	Other Carrie rs	!		Z				
	antenna height	100 N	125		124 N	123 N	<u>≻</u> 666	9 9
	Struct-ure Height	120	280	88	140	150	100	120
	Lon	21	n	35.3	13.5	3.22	42.8	7
	Lon	25	8	54	42	40	· ω	5
	Lon	72	72	72	72	72		72
	Sec	4.51	36	54.8	1.39	35.5	24.9	28
	Min S	58	56	56	47	4	45	04
	Lat Deg	4	4	4	17	4	4	4
	Zip	6441	6438	6518	6112	6114	6791	
	City	Haddam	Haddam	Hamden	Hartford	Hartford	Harwinton	Lebanon
E - 911 Tower Listing - Connecticut Site Council	Address	65 Maple Avenue West	Porkorny Rd	4145 Whitney Avenue T# ST2461, L# 1690	439 Homestead Avenue	123 Meadow Street	Wildcat Hill Rd	Gates Rd
	Class	Monopole	·	Utly Lattice Tower	Monopole	Monopole	Self Support Tower	SSL
	Site Name	Higganum_1	Haddam	Hamden/ RT 10	Hartford/ Jn of Albany_1	Harfford South2/Frnkin Av	CT11358A Harwinton SNET_1	Lebanon
	CSC Site ID	CT11233A	CT11404A	CT11219B	Hartford/ CT11161D Albany_1	CT11661A	CT11358A	
		×	0/x	× .	×	×	×	0
	region	CT01	CT01	CT01	CT01	CT01	CT01	CT01

	AGL		195			120		
	Owner Name	DPS	SBA Towers, Inc.	DPS	CL&P	SpectraSite	Madison Volunteer Fire Dept.	Sprint
	Other Carrie rs		>	· 	>	>	:	·
	antenna height	127	197.33 Y	165	162 Y	120 ×	130 N	133 ×
	Struct-ure a Height	180	108	180	190	150	180	155
	Lon Sec	25	7	N	42.3	4.72	19.6	. —
	Lon	က	τ	13	8	36	38	32
	Lon Deg	72	72	73	72	72	22	72
	Lat	32	28.6	10	36.4	8.25	26.6	8
	Min	25	35	44	17	7	72	48
	Lat Deg	4	4	4	4	4	4	14
	Zip		6351		6443	6443	6443	6040
	City	Ledyard	Lisbon	Litchfield	Madison	Madison	Madison	Manchester
E - 911 Tower Listing - Connecticut Site Council	Address	136 Vinegar Hill Rd	26 Mell Road	452 Bantam Rd	135 New Road	8 Old Route 79	864 Opening Hill Road	55 Slater St.
	Class	SSL	Self Support Tower	SSL	Guyed Tower	Self Support Tower	Self Support Tower	Monopole
	Site Name	Ledyard	CT11150D Norwich/ I-395 X83	Litchfield	Madison/ I-95/ X61/ Jct_1	Self St. CT11167A Madison South / Rt 1 Tower	CT11394A North Madison	**************************************
	CSC Site ID		CT11150D	!	CT11029I	CT11167A	CT11394A	CT11377C Manchester
		0	×	0	×	×	×	×
	region	CT01	СТ01	CT01	CT01	CT01	CT01	CT01

		1	1		E - 911 Tower Listing - Connecticut Site Council													
CSC Site ID Site Name Class Address	Site Name Class	Class	:	Address		City	diZ	Lat	Lat L	Lat L	Lon Deg r	Lon	Lon Sec	Struct-ure Height	Ot antenna Ca height rs	her	Owner Name	AGL
O Mansfield SSI NortheaglevilleRd	Mansfield SSI	<u>8</u>	: :	NortheaglevilleF	g	Mansfield		14	8	84	72	35	8	80	99.5		SNET/SCLP	
x CT11251A East Hampton-2_1 Monopole 61-77 North Main St	CT11251A East Hampton-2_1 Monopole	Monopole	!	61-77 North Ma	ain St	Marlborough	6447	14	37	47.2	72	27	59.6	180	100 N		BANM	
Meriden/ Jn Rt-691& Self Support x CT11132B Ma_1 Tower Towe	Meriden/ Jn Rt-691& Self Support CT11132B Ma_1	Meriden/ Jn Rt-691& Self Support Ma_1	<u>-</u>	11 West Peak I	, Ŏ	Meriden	6450	4	33	40.1	72	50	38.9	143	125 N		SNET LL	125
Middlebury l84 Self Support 100' w of 50 South St, Map x CT11052E X16&17_1 Tower 6-6 Parcel 73, Pole23671	Middlebury I84 Self Support CT11052E X16&17_1 Tower	Middlebury 184 Self Support X16&17_1 Tower	pport	100' w of 50 Sc 6-6 Parcel 73,F	outh St, Map Pole23571	Middlebury	6762	4	30	48.7	73	7	27.3	160	125 N	:	Department of Public Safety	120
x CT11309A Middleffeld/Rt 66 Monopole 238 Meridan Rd.	CT11309A Middlefield/Rt 66 Monopole	Monopole		238 Meridan R	ō	Middlefield	6455	4	32	45.4	72	24	53.7	122	100 N	· · · · · · · · · · · · · · · · · · ·	SPRINT	100
Middletown/ I-91/ x CT11056J X20/ Pr Monopole 290 Preston Avenue	Middletown/ I-91/ CT11056J X20/ Pr Monopole	own/ I-91/ Monopole		290 Preston A	enne.	Middletown	6457	4	33	Φ	72	4	5	150	Y 041		:	
x CT11057C Middletown Rawland 90 Industrial Park Road	CT11057C Middletown Rawland	Rawland		90 Industrial		Middletown	6457	14	35	8.13	72	42	42 49.9	185	185 N			185

				E - 911 Tower Listing - Connecticut Site Council												
region	CSC Site ID	Site Name	Class	Address	City	Zip	Lat I	Min	Lat Lc Sec Do	Lon Lc Deg Mi	Lon Lon Min Sec	Struct-ure Height	antenna height	Other Carrie rs	Owner Name AGL	4GL
СТ01	× CT1123	CT11234C Middletown/Rt9	Monopole	1969 Old Saybrook Rd.	Middletown	6457	4	30	77	22 :	35	36 150		Z Z	SPRINT	110
CT01	x CT11247E	47E Middletown	Self Support Tower	1825 South Main Street	Middletown	6457	14	30	40.4	72	40 14.6	9	Y 751	<u> </u>	SBA Towers, Inc.	
СТ01	× CT11018F	Milford/ I-95/ X37/ 18F Jct.	Self Support Tower	434 Boston Post Road	Milford	6460	4	€	42.8	73	4 12.5	2 150	110		AT&T Wireless Services	150
СТ01	× CT1102	Milford/ I-95/ X40/ CT11020D Qua_1	Monopole	185 Research Drive	Milford	6460	4	4	25.4	73	0 42.8	185	145 Y	-	SpectraSite Communicatio ns, Inc.	27
СТ01	× CT11082E	Stratford/ MP X 53/ 32E Main	Monopole	528- Wheelers Farms Road	Road Milford	6460	4	4	54.5	73	44.6	6 120	110 🗡	<u>></u>	SPRINT	125
СТ01	× CT1122	Stratford/ Rt 1/ Rt CT11229A 162	Monopole	111 Schoolhouse Rd.	Milford	6460	4	5	46.3	23	5 5.68	8 150	100 N	z	SPRINT	
CT01	× CT1136	CT11355B Montville/I-395	Self Support Tower	92 Monteville Hill Road - State Police	Montville	6353	14	28	26.2	72	6 56.8	8 260	235 N		State Police	200

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	AGL	120			Ö		···	
	Owner Name AGL	Sprint	ATC	State of CT	CL&P	Northeast Utilities/ CL&P	ВАМ	SPRINT
	Other Carrie rs	108 N	>	Z 10 0	Z	>		
	antenna height	108	191.5 Y	66	66 83'; 76'4"	150 Y	N 241	140
	Struct-ure Height	120	200	120	99	180	185	150
	Lon	17.4	28	14.6	9	39	15	52
	Lon Min	64	30	28	24	20	92	15
	Lon	72	23	72	73	73	73	73
	Lat Sec	35.2	ю	43.6	38.2	04	94	24
	Lat	40	27	20	36	25	42	21
	Lat Deg	14	4	4	4	4	14	4
	Zip	6053	6812	6578	6776	6470	6470	6470
	City	New Britain	New Fairfield	New Haven	New Milford	Newtown	Newtown	Newtown
E - 911 Tower Listing - Connecticut Site Council	Address	North Mountain Road	37 Titicus Mountain Rd.	240 Baldwin Dive (West Rock state Park)	139 Parklane Road, Pole #2069 Line 1813	Newtown Service Center. 20 Barnabus Rd.	21-23 Berkshire Rd.	352 S Main Street (Monroe Landscaping)
	Class	Monopole	Self Support Tower	Monopole	Utility Lattice Towe	Utility Lattice Towe	Monopole	Self Support Tower
	Site Name	CT11423B I-84/New Britain	Self Su CT11106A New Fairfield (AT&T) Tower	CT11086B New Haven/ WC X59 Monopole	New Milford/Rt 7/Rt202	CT11111A Newtown/ I-84 X9	Newtown/ I-84 ex 10	CT11216B Monroe-2/RT-25
	CSC Site ID	CT11423B	CT11106A	CT11086B	CT11362B	CT11111A	CT11123A	CT11216B
		×	×	×	×	×	×	×
	region	СТО1	N 11	СТО1	СТ01	N 111	N X 11	NY11

	AGL			130	:	N	<u> </u>	
	Owner Name	SNET LL	SNET LL	NEXTEL COMMUNICA TIONS	American Tower Systems	ВАМ	SNETLL	SNET LL
	Other Carrie rs	Z	138 N		!			
	antenna height	123.5 N	138	130 ¥	120.5 Y	170 ×	262 Y	8 8
	Struct-ure Height	160	130	150	190	184	373	69
	Lon	51.4	58	50.4	38.4	51	26	30.5
	Lon Min	10	44	90	55	25	23	4
	Lon	73	72	72	72	73	22	72
	Lat	32.7	15.7	19.1	35.4	55	42	32.4
	Min	0	25	25	27	4	7	31
	Lat	24	14	4	14	4.	14	14
	diZ	6058	6472	6492	6329	6854	6855	6360
	Oit	Norfolk	North Branford	North Haven	North Stonington	Norwalk	Norwalk(Wes tport)	Norwich
E - 911 Tower Listing - Connecticut Site Council	Address	453 Loon Meadow Road	Bldg 8 Young's Apple Orchard Road	2 Dwight Street	118 Wintechog Hill Road	50 Rockland Road	10 Willard Road (SNET LL)	1 Chestnut Street
	Class	Self Support Tower	Self Support Tower	Self Support Tower	Self Support Tower	Self Support Tower	Utility Monopole	Self Support Tower
	Site Name	CT11349A Norfolk SNET_1	CT11224A Guilford-1_1	North Haven MP X63/64	Self St CT11266A North Stonington-3_1 Tower	Norwalk/ South Norwalk	CT11011D Westport-SNET LL	CT11263A Preston-2 SNET_1
	CSC Site ID	CT11349A	CT11224A	CT11398A	CT11266A	CT11114D	CT11011D	CT11263A
		× :	×	×	×	×	×	×
	region	CT01	CT01	CT01	CT01	NY11	NY11	CT01

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	AGL	0 ;	195		:	09	105	250
	Owner Name	Crossroads Communicatio ns of Old	SBA Towers Inc.	Sprint	SBA Towers, Inc.	CL&P	CL&P	EMAC Communicatio
	Other Carrie rs	z	>	:	>	z		<u> </u>
	antenna height		175 Y	180 Y		60 85', 78'	N 26	N 050
	Struct-ure Height	200	195	190	180	809	100	C
	Lon	19.6	13.3	18.8	10.7	- 15	56	
	Lon Min	23	n	28	53	25	27	С.
	Lon	72	73	72	71	73	73	7.3
	Lat	2.14	35.9	16.4	46.1	2	30	30.1
	Lat Min	19	14	28	55	9	16	23
	Lat Deg	4 7	4	4	4	4	14	4
	Zip	6475	6787	6712	6260	9689	7.269	6483
	City	Old Saybrook 6475	Plymouth	Prospect	Putnam	Redding	Ridgefield	Seymour
E - 911 Tower Listing - Connecticut Site Council	Address	156 Bokum Road	297 North Street	15 Kluge Road	154 Sayle Ave.	32 Peaceable Street - pole#3261 - line#1470	24 Cooperhill Rd CL& P Pole #3294 Line #1470	2 Progress Avenue
	Class	Self Support Tower	Self Support Tower	Self Support Tower	Monopole	Utly Lattice Tower	Utility Monopole	Self Support Tower
	Site Name	CT11335B Old Saybrook/RT 9	Self St CT11366A THOMASTON3/RT 8 Tower	Prospect/Jct Rt 68 & Self Support 69	Thomson/ I-395 X98/ Monopole	CT11104A Redding / Rt 107	CT11348A Ridgefield / Rt 102	Derby / Rt 34
	CSC Site ID			CT11122B	CT11159E	CT11104A	CT11348A	CT11332C
		× .	× ,	×	× .	×	×	×
	region	CT01	CT01	CT01	CT01	NY11	NY11	CT01

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	Owner Name AGL	SNET LL	Sprint	State of Connecticut	ВАМ	АТ	. :	SpectraSite Communicatio ns, Inc.
	Other Carrie rs	>-	Z	>	>		z	
	antenna height	140 Y	700 Z	157 Y	2000	Y 792	893 20	160 Y
	Struct-ure Reight	180	120	180	230	300	100	150
	Lon S	ø	0.98	2.84	9.	47	9.2	20
-	Lon	7	15	4	0	33	હ	32
	Lon	7.3	7.3	73	73	73	73	73
	Lat	15	7.82	25.9	36.8	o	31.7	46
	Lat	18	27	27	58	ĸ	4	9
	Lat Deg	4	4	4	4	4	14	41
	Zip	6484	6488	6488	6488	6902	6907	6905
	City	Shelton	Southbury	Southbury	Southbury	Stamford	Stamford	Stamford
E - 911 Tower Listing - Connecticut Site Council	Address	219 Nells Rock Road (S.N.E.T)	214 Russion Village Road	90 Lakeside Road	1432 Old Waterbury Rd	168 Catoona Lane	652 Glenbrook Road	1590 Newfield Ave.
	Class	Self Support Tower	Self Support Tower	Self Support Tower	Self Support Tower	Monopole	Watertank	Self Support Tower
	Site Name	Shelton/ Buddington Self Support Rd_1 Tower	Southbury-W/ I-84	Self Su SouthBury/ I-84 X14 Tower	Middlebury/ I-84 X16	CT11007A Stamford AT&T	Stamford-3/Hope St	Stamford/MP Exit 35- Self Support 36
	CSC Site ID	Shelt CT11199A Rd_1	СТ11124Н	CT11125B	Mid CT11127A X16	CT11007A	CT11334A	CT11373A
		×:	* .	*	×	×	×	×
	region	NY11	CT01	CT01	CT01	N 11	N √ 11	N ∀11

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	Owner Name AGL			··		ers, 140	0	
		SNET LL	DPS	SBA	SBA	SBA Towers. Inc.	CL AND P	
	Other Carrie rs	≻	0	135 Y	¥. >	N 0	Z	
	antenna height	211.5 Y	110	.	€	: :		
	Struct-ure Height	245	140	160	150	180	8	
	Lon	O	58	12.2	13.2	44.3	20	
	Lon	32	50	29	53	5	7	
	Lon	73	77	7	7	71	73	
	Lat	5	64	31.8	12.3	8.7	17	
	Min	ю	39	22	2	22	4	
	Lat	4	14	4	4	4	4	
	Zip	6901		:	6378	6489	6497	
	City	Stamford	Sterling	Stonington	Stonington	Stonington	Stratford	
E - 911 Tower Listing - Connecticut Site Council	Address	555 Main St.	Ekonk Hill Rd	72 Jerry Brown Road	811 Stonington Road	173 South Broad Street	670 Chapel St, CL&P Pole 1321	
	Class	Self Support Tower	7SS	Self Support Tower	Self Support Tower	Self Support Tower	Utly Lattice Tower	
	Site Name	CT11410A Stamford / Dwtn	Sterling	Stonington/ I-95/ X90/ Je	CT11310A STONINGTON/Rt 1	Stonington Rt 1	ord/MP/James	
	CSC Site ID	CT11410A		Stonings CT11045D X90/ Je	CT11310A	CT11442A	Stratf CT11426A Farm	
		×	0 .	× .	×	×	×	
	region	N 11 11	CT01	CT01	CT01	СТО1	NY11	

					E - 911 Tower Listing - Connecticut Site Council												
region		CSC Site ID	Site Name	Class	Address	City	Zip	Lat L Deg N	Lat La	Lat Lo	Lon Lon Deg Min	Lon Lon Min Sec	Struct-ure Height	Ott antenna Cal height rs	Other Carrie rs Own	Owner Name AGL	lor lor
CT01	×	CT11536A	Torrington/Rt 202/Rt 183	Monopole	1925-1931 East Main Street Torrington	Torrington	6790	4	9	23.7	23	4 36.2	.2	133 N	SBA		
NY11	×	CT11080B	CT11080B CL&P at MP	Utly Lattice Tower	Rocky Hill Road (Pole 845)	Trumbull	6611	4	5	53	23	Σ	130	136 N	CL&F 845	CL&P Pole 845	0
NY11	×	CT11203B	CT11203B Trumbull/Rt 108	Self Support Tower	637 Video Lane	Trumbull	6484	4	9	45	73	-	6 487	242 N	유 표	Hi Ho Tower	<u>.</u>
CT01	×	CT11143C	CT11143C Union/ I-84 X72_1	Utility Lattice Towe	Baid Hill Road	Union	9209	4	58 2	27.2	22	11 55.7	7. 180	120 7	O 8 9	Δ.	<u></u>
CT01	×	CT11054A	Wallingford/ I-91/ X15/ G	Monopole	992 Northrop Rd.	Wallingford	6492	4	29	21.8	22	46 5.79	150	137.5 Y	SpetraSite	aSite	130
CT01	×	CT11287A	CT11287A Durham/Rt 68	Self Support Tower	1605 Durham Road (Rt. 68) Wallingford	Wallingford	6492		28	10.4	72	4	32 160	154 Y	Elizabeth Klein	oeth	0
CT01	×	CT11654A	CT11654A Wallingford/Rt5/Rt15 Monopole	Monopole	90 N. Plains Industrial Road	Road Wallingford	6492		28 5	50.6	72	49 4.05	180	N 841			

					E - 911 Tower Listing - Connecticut Site Council					·							
region	နဲ ၁၄၁	CSC Site ID	Site Name	Class	Address	City	Zip	Lat Deg	Lat L	Lat L Sec D	Lon Lo	Lon Lon Min Sec	n Struct-ure c Height	antenna height	Other Carrie rs	Owner Name AGL	AGL
СТО1	×	CT11269B	Waterbury/I- CT11269B 84/Mattatuck	Monopole	150 Mattatuck Heights	Waterbury	6701	4	32	16.2	72	59	5.94	133 100'8"	z	Sprint	
CT01	×)T11392B	CT11392B Waterbury/ Hill St.	Self Support Tower	181 Garden Circle	Waterbury	6704	14	34	=	23		1.59 280	180 ×	:	EMAC Communicatio ns, Inc.	280
CT01	×)T11041D	Self St. CT11041D Waterford/ I-95/ X82 Tower	Self Support Tower	53 Dayton Road	Waterford	6385	4	22	39.9	72	8 27	21.9) 165 Y	:	Bell Atlantic Mobile	
СТО1	× :	CT11381C	WATERFORD SOUTH/RT 1	Watertank	41 Rockridge Road	Waterford	6385	17	2	16.9	22	2	1.59	Y-711		Sprint	120
CT01	×	Waterford CT11473A /Douglas	Waterford/ Rt 85 /Douglas	Self Support Tower	45 Fargo Road	Waterford	6385	4	8	9.	72	0	17 180	151 N		SBA Towers, Inc.	153
CT01	0		West Hartford	SSL	1030 New Britain Ave	West Hartford	6107	4	£	52	22	£3 ,	29 180	165	:	ten thirty tower	
СТ01	×	T11735A	West Hartford- CT11735A 1/Ridgwd Dr	Monopole	7 Berkshire Road	West Hartford	6107	14	43	51	72		13 125	105 N		Sprint	

	AGL		·u	<u>, </u>	04		200	
	Owner Name	NECTEL	SPRINT	State of Connecticut	SNET Mobility	ВАМ	CL&P	Wilton State Police
	Other Carrie rs (:			
	antenna height	7 J10	145 Y	135 N	<u>≻</u> 06	110	168 N	120 Y
	Struct-ure a Height h	26	160	180	130	130	250	180
	Lon Sec	3.39	7.83	49.6	64	24	12.5	വ
	Min	28	78	52	18	22	22	26
	Lon L	2	72	72	73	73	73	73
	Sec [26.5	25.8	32.8	24	46	8.37	21
	Min	71	17	17	^	o		- 6
	Lat Deg	4	4	17	4	4	14	14
	Zip	6516	6498	6498	6880	6880	6880	2689
	City	West Haven	Westbrook	Westbrook	Westport	Westport	Westport	Wilton
E - 911 Tower Listing - Connecticut Site Council	Address	24 Rockdale Road	782 Old Clinton Road, Westbrook, CT 06498	315 Spencer Plains Rd.	20 Post Office Lane	2 Sunny Lane	45 Ferry Lane (Westport R.R. Station)	46 Fenwood Lane
	Class	Self Support Tower	Monopole	Monopole	Monopole	Monopole	Utly Lattice Tower	Monopole
	Site Name	CT11193A Orange/ Rt-1	Westbrook/ I-95/ X64/ Ch1	CT State Police_1	Westport/ I-95/ X18/ Sher	Westport	Westport/1 95 & Rt 33	CT11040D Wilton /state police
	CSC Site ID	CT11193A	Westbroo CT11032D X64/ Ch1	CT11033E (CT11012B	CT11075	CT11120C	CT11040D \
		× :	×	×	×	0/x	× ;	×
	region	CT01	CT01	CT01	N X 11	NY11	N 111	NY11

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	Owner Name AGL	North East Utility/ CL&P	CL&P	CL & P (Pole # 21795)	Verizon Wireless		SNET	· — · — ·
	Other Carrie rs				> \$		<u> </u>	
	antenna height	98.66 N	N 701	112 N	745 Y	N 37	73	
	Struct-ure Height	06	100	105	162	85	8	
	Lon	56	35.8	4	29.3	0	8	
	Lon	25	23	25	04	0		
	Lon Deg	73	23	7.3	22		73	
	Lat	48	52.6	4	59.9	0	8	
	Min	7	7	12	51	0	37	
	Lat	14	4	4	14	0	4	
	Zip	6897		6897	6095	6095	6716	
	City	Wilton	Wilton	Wilton	Windsor	Windsor	Wolcott	W
E - 911 Tower Listing - Connecticut Site Council	Address	15 Old Danbury Rd. Pole #997 Wilton Train Station	144 Chestnut Hill Road (Rte-53)	Pimpewaug Rd. Pole #21795 Map 46 Lot 21	482 Pigeon Hill Road	440 Hayden Station Road V	Andrews Rd	1114 Johnson Rd, Map 30- 03, Block 890
	Class	Utly Lattice Tower	Utly Lattice Tower	Utly Lattice Tower	Self Support Tower	Monopole	Self Support Tower	Utly Lattice Tower
	Site Name	CL & P in Wilton B DTWN	CT11296A Wilton/Rt 33	Wilton/Cannondale St.	CT11227D Windsor 191/ X38	Windsor CT11280A Locks/Airport	:	/ WC
	CSC Site ID	× CT11101B	× CT11296A	× CT11414A			CT11403A Wolcott	CT11085C
	region	NY11	NY11		CT01 ×	CT01 ×	CT01 ×	сто1 ×

Exhibit C Thomas Sugrue Statement

TESTIMONY

of

Thomas J. Sugrue

Hearing

on

Wireless E911

Before the
Subcommittee on Communications
Committee on Commerce, Science, and Transportation
United States Senate

October 16, 2001 10 a.m. 253 Dirksen Senate Office Building Washington, D.C.

I. Introduction

Good morning, Mr. Chairman and Members of the Subcommittee. Since it was first designated as "9-1-1 Emergency Number Day" in 1987, September 11th has come to symbolize our national reliance on the 911 infrastructure as a lifeline for help in emergencies. That symbol is now more meaningful than ever. The tragic events of September 11, 2001 may have delayed this hearing. But they also forcefully reminded us of the importance of this nation's emergency response system, and of the men and women of our police, fire and medical teams who go into emergencies to bring the rest of us out.

The Commission's wireless Enhanced 911 program ("E911") is one effort to help public safety and other emergency response personnel do their jobs faster and more effectively. I thank you for this opportunity to report to you on the Commission's policies and rules aimed at improving wireless E911 services throughout the Nation and, in particular, at implementing wireless E911. Let me emphasize for the record that the Commission is serious about ensuring the deployment of wireless E911. We recognize all too well that every second delayed in responding to an emergency call is a second lost in critical life-saving efforts. For that reason, the Commission has issued orders with very specific benchmarks and milestones, and we will be keeping a close and watchful eye on compliance with these requirements. We have put the carriers on notice that if they fail to adhere to the orders, they certainly will be subject to our enforcement authority.

II. Importance of Wireless Enhanced 911 Service

Five years ago, the FCC set October 1, 2001 as the date for wireless carriers to begin the process of deploying a new and vital technology -- the technology to accurately report the location of wireless 911 calls. That process was based on a Consensus Agreement reached in 1996 between the wireless carrier community and the public safety community. The five-year development period, the specified accuracy standards, and the October 1, 2001 start date represented the parties' best estimate of an appropriate timetable and performance standards for development and initial deployment of Enhanced 911. In this regard, I think it is important to note that it was never contemplated that deployment would be a flash-cut process. Under the Commission's rules, it will take four or so years for Phase II to be ubiquitously deployed. For example, with handset-based technologies, the rules require carriers to hit progressively higher penetration levels for location capable handsets, until they achieve 95 percent penetration by the end of 2005. Similarly, with network-based solutions, a carrier is not required to deploy its network-based solution in a particular area until six months after it receives a valid request from the PSAP serving that area, or to complete that deployment until 18 months after such a request. Since the pace of PSAP requests and readiness for Phase II will vary substantially in different communities across the country, deployment on a nationwide basis will be on a graduated, incremental basis.

Since the original schedule was set, both Congress and the Commission have continued to focus on wireless 911 issues and, in my view, taken important steps towards the goal of a nationwide, ubiquitous, reliable E911 system. One of the cornerstones of this progress was the passage in October 1999 of S. 800, the Wireless Communications

and Public Safety Act of 1999. That Act mandated 911 as the universal number for emergency calling and cleared the way for full implementation of wireless E911 by, for example, addressing carrier liability protection and privacy issues. It also directed the Commission to work with all of the stakeholders in their efforts to make wireless 911 a reality.

On the FCC side, we have been actively engaged on E911 matters, particularly in encouraging new location technologies, addressing questions that have arisen in the course of deployment, and removing obstacles to implementation of E911. Among other things, we have:

- Increased the range of options available to carriers by permitting the use of new handset-based technologies, such as network-assisted GPS; and a "socalled" hybrid technology – one that combines elements of both handset- and network-based approaches.
- Adjusted and clarified our rules concerning certain operational issues affecting E911 implementation, for example, by eliminating a requirement that public safety agencies must pay wireless carriers for their costs of complying with the E911 mandate, and instead requiring that each party – carrier and PSAP – pay its own costs for implementation.
- Convened several multi-party meetings including wireless carriers,
 technology vendors, equipment manufacturers, and members of the public
 safety community to review the state of wireless location technology
 development.

Performed extensive outreach, speaking at dozens of conferences and other
events aimed at informing and educating interested parties, including state and
local public safety agencies and carriers on our E911 rules and policies.

Today, there are more than 120 million wireless subscribers, and most PSAPs now receive about 30 to 50 percent of their 911 calls from wireless phones. This situation places increasing burdens on call takers at 911 call centers, particularly since accurate location information is not now provided for those calls. E911 Phase II is needed more than ever to help police, fire and emergency medical teams locate emergencies more quickly and do their life-saving work more effectively and efficiently.

III. Current Status of Wireless E911

With the deployment of Phase II E911 now beginning, it is appropriate to ask how far have we come – and how far we have to go?

Frankly, we are disappointed that the process of making wireless E911 a reality is not further along. It goes without saying that there is a new sense of urgency around using mobile phones as important safety devices. There are always challenges involved in deploying any major new technology on a mass market basis for the first time, and wireless location technologies are no different, but we must push forward aggressively with a renewed commitment. To make the promise of wireless E911 a reality, much work remains to be done by PSAPs, equipment vendors, carriers, and government to meet the challenges involved in deploying these lifesaving technologies.

While we at the Commission are dissatisfied with the progress we have made thus far, we should recognize that some progress has been made. On the technology and

manufacturing front, location technologies have been developed and, while none is perfect, a number are now available or on the way that will locate wireless 911 calls accurately and reliably, consistent with the goals of the Commission's E911 rules. Under Phase II, the location of 911 calls will be reported in most instances with an accuracy of 100 meters or less. Network equipment and handsets with location capability are now being manufactured and sold to meet and exceed this benchmark. Although the development and delivery of some of this equipment lags behind what we originally contemplated, the equipment is now in production. We expect near-term delays in E911 equipment and technology needed by wireless carriers to be resolved soon in most cases.

On the public safety front, this community also has made substantial strides toward being able to receive and use wireless E911 location information. Many states have adopted legislation to provide funds to upgrade 911 dispatcher work stations with new technology, such as mapping software. Although relatively few 911 PSAPs apparently are currently ready to receive Phase II data, or have requested Phase II from carriers, they serve communities that would benefit from E911. In addition, many PSAPs and other public safety organizations have been active in developing and testing upgraded systems needed for Phase II. APCO's Project Locate is one example of the public safety community's efforts to solve the problems of integrating Phase II with existing E911 systems.

And on the carrier front, substantial progress in deploying Phase II has been made, though, again, efforts to reach full compliance must be redoubled. In short, carriers have made strides but not quickly enough. On October 5, the Commission announced decisions addressing requests from national wireless carriers and one public

safety agency regarding the deployment of Phase II. The Commission accepted, with conditions and certain modifications, the revised implementation plans of five major national wireless carriers – Nextel, Sprint, Verizon and the GSM portion of the AT&T Wireless and Cingular networks. Each of those carriers, in addition to the sixth national wireless carrier, VoiceStream, the subject of a Commission order last year, will be subject to clear, detailed, and enforceable plans to phase-in location capability. Taken together, these carriers serve more than 75 percent of wireless subscribers in the United States.

It bears emphasizing that these plans permit only limited, temporary departures from the Phase II rules. All carriers are required to achieve full compliance with the accuracy and reliability requirements in the rules. The compliance plans involve only modifications of the deployment schedule or temporary delays in meeting the accuracy standard, rather than any kind of a wholesale lifting of the rules. Under the plans, with limited exceptions, these major carriers will be required to be providing Phase II information to public safety answering points next year and to honor all valid PSAP requests by the end of the year. Under the plans, these carriers will achieve complete deployment of Phase II, in full compliance with the Commission's accuracy standards. This will occur in all areas across the nation where 911 call centers are ready and able to use this information, by the end dates in the existing Commission rules, that is, no later than December 31, 2005.

While accepting the plans means carriers will not be required to meet our previous October 1, 2001 benchmark, the Commission believes that these plans are the best way to move rapidly to full implementation of accurate and reliable location

capability for E911 calling. We examined each carrier request carefully, with the continuing objective of implementing Phase II as soon as possible and granting relief only when justified and necessary, and only to the extent the carrier presented a specific, focused, limited plan leading to full compliance.

Specifically, the Commission has taken the following actions, approving plans to implement E911 Phase II for five nationwide wireless carriers:

- With respect to three companies (Nextel, Sprint, and Verizon) that had met FCC requirements to provide a clear, detailed and enforceable plan to phase-in its ALI capabilities, the Commission agreed to take into account the companies' showings about equipment availability, and allow them to implement Phase II E911 according to a modified schedule for some of the initial 2001 and 2002 deployment milestones. It said it would strictly adhere to enforcement of these modified plans for meeting these alternative intermediate milestones and for completing E911 deployment by 2005.
- With respect to two companies, (AT&T and Cingular) that submitted E911 compliance plans for the GSM portion of their wireless networks, the Commission provided similar relief, also conditioned on strict FCC enforcement of their new schedules.
- The Commission noted that while AT&T and Cingular had submitted compliance plans for the TDMA portion of their networks, the timing of those submissions did not permit Commission consideration. Accordingly, discussions have been initiated between these carriers and FCC Enforcement

Bureau staff concerning possible consent decrees with the Commission to resolve this compliance issue.

The Commission stated that it expects wireless carriers to make E911 a corporate priority and to work aggressively to implement Phase II and to achieve full compliance as soon as possible. To monitor and enforce the compliance plans, the Commission required that each carrier file Quarterly Reports on its E911 deployment beginning February 1, 2002 through February 1, 2006, including reporting whether the carrier has met the terms of its compliance plan. The Commission indicated that any carrier failing to comply with its plan, or applicable provisions of the E911 rules, will be referred to the Commission's Enforcement Bureau.

We know that smaller and rural carriers may face special challenges in deploying Phase II location technology. We have received many waiver requests from smaller wireless carriers, and it is likely that others of the 1000 or so local and regional carriers face similar questions and difficulties. However, it is also clear that wireless E911 has great potential to save lives in rural areas and simply giving smaller or rural carriers a "pass" or indefinite extension for deploying these technologies would not serve the public interest. For these reasons, the Commission established a brief additional period, until November 30, for those smaller carriers to file requests for relief, if they have not already done so. The FCC will evaluate these filings to decide how best to address E911 implementation by these carriers as soon as possible. During this extended filing and evaluation period, the Commission will not initiate enforcement action under the Phase II rules against these carriers.

We at the FCC recognize the importance of Phase II deployment to public safety. I want to assure the Subcommittee that we are committed to taking whatever steps are necessary to ensure that Phase II proceeds to full compliance as soon as possible. To that end, the Commission took other steps to help clear the way for Phase II deployment:

- In response to a request by the City of Richardson, Texas, the Commission amended its rules to clarify the steps that 911 call centers should take to make a valid request for E911 service; and
- The Commission indicated it would conduct an ongoing inquiry on E911 technical issues, including technology standards issues, development of hardware and software, and supply conditions.

What, then is the bottom line for wireless E911? In important ways, Phase II will be deployed largely according to the schedule we had planned. Sprint announced on October 1 the offering of handsets with Assisted-GPS location technology. Other wireless carriers will also begin providing location-capable handsets and network equipment soon, and I expect customers, in many areas where PSAPs are ready to use this location information, will begin to shop for carriers and handsets that include this important safety feature. Under the approved plans, all the nationwide carriers will have completed implementation of Phase II by the end of the year 2005, as our rules provide. By that time, I also expect that public safety organizations will have made substantial progress in actually using wireless E911 location information to find people in emergencies in communities across America.

Because of the localized nature of 911 service, the number of different transmission standards in the U.S., and the number of parties who must all do their part,

this implementation process will be complex. It will, for example, involve several location technologies that are deployed on schedules that vary for different carriers and different communities. Small, rural carriers may face circumstances that warrant special consideration. Successful deployment will certainly require continued FCC oversight to ensure that carriers live up to their responsibilities and achieve full compliance with the Phase II requirements.

I am reassured by factual information indicating that wireless location technology is available, is being deployed in networks and handsets, and is capable of accurately locating 911 callers. As deployment proceeds, I expect that technology and system-wide performance will improve. I also expect that, as customers increasingly understand how location capability makes their lives safer, they will insist on having it available. They will come to rely on automatic wireless location in the same way that they rely on air bags and seatbelts in their cars. I am confident that the future of this technology is strong, once it is actually deployed and this "virtuous cycle" begins to kick in. But to get to that future, all of us involved in this process will have to redouble our efforts to see that the promise of this life-saving technology is fulfilled.

IV. Conclusion

To sum up, the beginning of E911 Phase II deployment is now underway.

Working with the public safety community, the carriers, their suppliers, Congress and other governmental agencies, the FCC will continue its efforts to ensure that the E911 rollout process continues as rapidly as possible, so that by "9-1-1 Day" in the year 2005

we will be able to report that full deployment, as required by the Phase II rules, has been achieved on the scale envisioned by the Commission and by the Congress.

I would like to thank the Subcommittee for this opportunity to provide information on the Commission's wireless E911 program. I look forward to updating this information as wireless E911 advances and to answering any of your questions.

Exhibit D FCC's E911 Regulations

U.S.C. 201, 202, 206, 207, 208, 209, 216, 217, 223, 225, 226, 227, 228; part 68 of this chapter, 47 CFR part 68; and §§1.701–1.748, and 1.815 of this chapter, 47 CFR 1.701–1.748, 1.815.

- (b) Commercial mobile radio service providers are not required to:
- (1) File with the Commission conies of contracts entered into with other carriers or comply with other reporting requirements, or with §§ 1.781 through 1.814 and 43.21 of this chapter; except that commercial radio service providers that offer broadband service, as described in §1.7001(a) or mobile telephony are required to file reports pursuant to §§1.7000 and 43.11 of this chapter to the extent that they meet the thresholds as set out in §§1.7001(b) and 43.11(a) of this chapter. For purposes of this section mobile, telephony is defined as real-time, two-way switched voice service that is interconnected with the public switched network utilizing an in-network switching facility that enables the provider to reuse frequencies and accomplish seamless handoff of subscriber calls.
- (2) Seek authority for interlocking directors (section 212 of the Communications Act);
- (3) Submit applications for new facilities or discontinuance of existing facilities (section 214 of the Communications Act).
- (c) Commercial mobile radio service providers shall not file tariffs for international and interstate service to their customers, interstate access service, or international and interstate operator service. Sections 1.771 through 1.773 and part 61 of this chapter are not applicable to international and interstate services provided by commercial mobile radio service providers. Commercial mobile radio service providers shall cancel tariffs for international and interstate service to their customers, interstate access service, and international and interstate operator service.
- (d) Except as specified as in paragraphs (d)(1) and (2), nothing in this section shall be construed to modify the Commission's rules and policies on the provision of international service under part 63 of this chapter.
- (1) Notwithstanding the provisions of §63.21(c) of this chapter, a commercial

mobile radio service provider is not required to comply with §42.10 of this chapter.

- (2) A commercial mobile radio service (CMRS) provider that is classified as dominant under §63.10 of this chapter due to an affiliation with a foreign carrier is required to comply with §42.11 of this chapter if the affiliated foreign carrier collects settlement payments from U.S. carriers for terminating U.S. international switched traffic at the foreign end of the route. Such a CMRS provider is not required to comply with §42.11, however, if it provides service on the affiliated route solely through the resale of an unaffiliated facilities-based provider's international switched services.
- (3) For purposes of paragraphs (d)(1) and (2) of this section, *affiliated* and *foreign carrier* are defined in §63.09 of this Chapter.
- (e) For obligations of commercial mobile radio service providers to provide local number portability, see §52.1 of this chapter.

[59 FR 18495, Apr. 19, 1994, as amended at 61 FR 38637, July 25, 1996; 63 FR 43040, Aug. 11, 1998; 65 FR 19685, Apr. 12, 2000; 65 FR 24654, Apr. 27, 2000; 66 FR 16879, Mar. 28, 2001]

§ 20.18 911 Service.

- (a) Scope of section. The following requirements are only applicable to Broadband Personal Communications Services (part 24, subpart E of this chapter), Cellular Radio Telephone Service (part 22, subpart H of this chapter), and Geographic Area Specialized Mobile Radio Services and Incumbent Wide Area SMR Licensees in the 800 MHz and 900 MHz bands (included in part 90, subpart S of this chapter). In addition, service providers in these enumerated services are subject to the following requirements solely to the extent that they offer real-time, two way switched voice service that is interconnected with the public switched network and utilize an in-network switching facility which enables the provider to reuse frequencies and accomplish seamless hand-offs of subscriber calls.
- (b) Basic 911 Service. Licensees subject to this section must transmit all wireless 911 calls without respect to their call validation process to a Public

§ 20.18

Safety Answering Point, provided that "all wireless 911 calls" is defined as "any call initiated by a wireless user dialing 911 on a phone using a compliant radio frequency protocol of the serving carrier."

(c) TTY Access to 911 Services. Licensees subject to this section must be capable of transmitting 911 calls from individuals with speech or hearing disabilities through means other than mobile radio handsets, e.g., through the use of Text Telephone Devices (TTY).

NOTE TO PARAGRAPH (c): Operators of digital wireless systems must begin complying with the provisions of this paragraph on or before June 30, 2002.

- (d) Phase I enhanced 911 services. (1) As of April 1, 1998, or within six months of a request by the designated Public Safety Answering Point as set forth in paragraph (j) of this section, whichever is later, licensees subject to this section must provide the telephone number of the originator of a 911 call and the location of the cell site or base station receiving a 911 call from any mobile handset accessing their systems to the designated Public Safety Answering Point through the use of ANI and Pseudo-ANI.
- (2) When the directory number of the handset used to originate a 911 call is not available to the serving carrier, such carrier's obligations under the paragraph (d)(1) extend only to delivering 911 calls and available calling party information to the designated Public Safety Answering Point.

NOTE TO PARAGRAPH (d): With respect to 911 calls accessing their systems through the use of TTYs, licensees subject to this section must comply with the requirements in paragraphs (d)(1) and (d)(2) of this section, as to calls made using a digital wireless system, as of October 1, 1998.

- (e) Phase II enhanced 911 service. Licensees subject to this section must provide to the designated Public Safety Answering Point Phase II enhanced 911 service, i.e., the location of all 911 calls by longitude and latitude in conformance with Phase II accuracy requirements (see paragraph (h) of this section).
- (f) Phase-in for network-based location technologies. Licensees subject to this section who employ a network-based

location technology shall provide Phase II 911 enhanced service to at least 50 percent of their coverage area or 50 percent of their population beginning October 1, 2001, or within 6 months of a PSAP request, whichever is later; and to 100 percent of their coverage area or 100 percent of their population within 18 months of such a request or by October 1, 2002, whichever is later.

- (g) Phase-in for handset-based location technologies. Licensees subject to this section who employ a handset-based location technology may phase in deployment of Phase II enhanced 911 service, subject to the following requirements:
- (1) Without respect to any PSAP request for deployment of Phase II 911 enhanced service, the licensee shall:
- (i) Begin selling and activating location-capable handsets no later than October 1, 2001;
- (ii) Ensure that at least 25 percent of all new handsets activated are location-capable no later than December 31 2001.
- (iii) Ensure that at least 50 percent of all new handsets activated are location-capable no later than June 30, 2002; and
- (iv) Ensure that 100 percent of all new digital handsets activated are location-capable no later than December 31, 2002, and thereafter.
- (v) By December 31, 2005, achieve 95 percent penetration of location-capable handsets among its subscribers.
- (2) Once a PSAP request is received, the licensee shall, in the area served by the PSAP, within six months or by October 1, 2001, whichever is later:
- (i) Install any hardware and/or software in the CMRS network and/or other fixed infrastructure, as needed, to enable the provision of Phase II enhanced 911 service; and
- (ii) Begin delivering Phase II enhanced 911 service to the PSAP.
- (3) For all 911 calls from portable or mobile phones that do not contain the hardware and/or software needed to enable the licensee to provide Phase II enhanced 911 service, the licensee shall, after a PSAP request is received, support, in the area served by the PSAP, Phase I location for 911 calls or other

available best practice method of providing the location of the portable or mobile phone to the PSAP.

- (4) Licensees employing handsetbased location technologies shall ensure that location-capable portable or mobile phones shall conform to industry interoperability standards designed to enable the location of such phones by multiple licensees.
- (h) Phase II accuracy. Licensees subject to this section shall comply with the following standards for Phase II location accuracy and reliability:
- (1) For network-based technologies: 100 meters for 67 percent of calls, 300 meters for 95 percent of calls;
- (2) For handset-based technologies: 50 meters for 67 percent of calls, 150 meters for 95 percent of calls.
- (3) For the remaining 5 percent of calls, location attempts must be made and a location estimate for each call must be provided to the appropriate PSAP.
- (i) Reports on Phase II plans. Licensees subject to this section shall report to the Commission their plans for implementing Phase II enhanced 911 service, including the location-determination technology they plan to employ and the procedure they intend to use to verify conformance with the Phase II accuracy requirements by November 9, 2000. Licensees are required to update these plans within thirty days of the adoption of any change. These reports and updates may be filed electronically in a manner to be designated by the Commission.
- (j) Conditions for enhanced 911 services. The requirements set forth in paragraphs (d) through (h) of this section shall be applicable only if the administrator of the designated Public Safety Answering Point has requested the services required under those paragraphs and is capable of receiving and utilizing the data elements associated with the service, and a mechanism for recovering the Public Safety Answering Point's costs of the enhanced 911 service is in place.
- (k) Dispatch service. A service provider covered by this section who offers dispatch service to customers may meet the requirements of this section with respect to customers who utilize dispatch service either by complying

with the requirements set forth in paragraphs (b) through (e) of this section, or by routing the customer's emergency calls through a dispatcher. If the service provider chooses the latter alternative, it must make every reasonable effort to explicitly notify its current and potential dispatch customers and their users that they are not able to directly reach a PSAP by calling 911 and that, in the event of an emergency, the dispatcher should be contacted.

[63 FR 2637, Jan. 16, 1998, as amended at 64 FR 60130, Nov. 4, 1999; 64 FR 72956, Dec. 29, 1999; 65 FR 58661, Oct. 2, 2000; 65 FR 82295, Dec. 28, 2000]

§ 20.20 Conditions applicable to provision of CMRS service by incumbent Local Exchange Carriers.

- (a) Separate affiliate. An incumbent LEC providing in-region broadband CMRS shall provide such services through an affiliate that satisfies the following requirements:
- (1) The affiliate shall maintain separate books of account from its affiliated incumbent LEC. Nothing in this section requires the affiliate to maintain separate books of account that comply with part 32 of this chapter;
- (2) The affiliate shall not jointly own transmission or switching facilities with its affiliated incumbent LEC that the affiliated incumbent LEC uses for the provision of local exchange service in the same in-region market. Nothing in this section prohibits the affiliate from sharing personnel or other resources or assets with its affiliated incumbent LEC; and
- (3) The affiliate shall acquire any services from its affiliated incumbent LEC for which the affiliated incumbent LEC is required to file a tariff at tariffed rates, terms, and conditions. Other transactions between the affiliate and the incumbent LEC for services that are not acquired pursuant to tariff must be reduced to writing and must be made on a compensatory, arm's length basis. All transactions between the incumbent LEC and the affiliate are subject to part 32 of this chapter, including the affiliate transaction rules. Nothing in this section shall prohibit the affiliate from acquiring any

Exhibit E T-Mobile's Latest Semi-Annual Report to the FCC

Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In the Matter of)	
)	
Revision of the Commission's)	CC Docket No. 94-102
Rules To Ensure Compatibility)	
With Enhanced 911 Emergency)	
Calling Systems)	

VOICESTREAM WIRELESS CORPORATION APRIL 2002 SEMI-ANNUAL REPORT ON E911 PHASE II IMPLEMENTATION PLAN

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April 1, 2002

TABLE OF CONTENTS

		<u>Page</u>
I.	SUMN	MARY1
II.	BACK A. B.	XGROUND5Waiver & Conditions7Request for Limited Modification9
III.	PHAS	E II E911 DEPLOYMENT12
	A.	Description of VoiceStream's NSS/E-OTD Network Infrastructure 13
	B.	Network Infrastructure Equipment Testing and Deployment
		1. Receipt of Commercial Equipment
		2. Field Trials
		a. Washington, DC17
		b. Bellevue, WA19
		c. Other Field Trials21
		3. First Office Applications and Full-Scale Deployment
		a. NSS Deployment
		b. E-OTD Deployment23
	C.	Handset Development and Deployment
	D.	PSAP Phase II Requests and Readiness
IV.	PHAS	E I E911 DEPLOYMENT29
V.	CONC	CLUSION30

Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In the Matter of)	
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Revision of the Commission's	j j	CC Docket No. 94-102
Rules To Ensure Compatibility	Ś	
With Enhanced 911 Emergency)	
Calling Systems)	

VOICESTREAM WIRELESS CORPORATION FOURTH SEMI-ANNUAL REPORT ON E911 PHASE II IMPLEMENTATION PLAN

VoiceStream Wireless Corporation (VoiceStream), pursuant to the *Fourth Memorandum Opinion and Order* issued in this proceeding, submits this Fourth Semi-Annual Report regarding its deployment of Enhanced 911 (E911), including Network Software Solution (NSS) and Enhanced Observed Time Difference of arrival (E-OTD) technologies.

I. SUMMARY

VoiceStream has begun actual deployment of Phase II location identification, having installed the necessary hardware and software for its Phase II NSS solution in its

VoiceStream, combined with PowerTel, Inc., is the sixth largest national wireless provider in the U.S. with licenses covering approximately 96 percent of the U.S. population and currently serving over seven million customers. VoiceStream and PowerTel are wholly-owned subsidiaries of Deutsche Telekom, AG and are part of its T-Mobile wireless division. Both VoiceStream and PowerTel are, however, operated together and are referred to in this request as "VoiceStream."

See Revision of the Commission's Rules to Ensure Compatibility with Enhanced 911 Emergency Calling Systems, Fourth Memorandum Opinion and Order, 15 FCC Rcd 17442, 17464 (¶ 67) (2000) ("Fourth Memorandum Opinion & Order").

Ericsson switches in Rhode Island.³ VoiceStream is currently also in the process of installing the necessary hardware and software for its Phase II NSS solution in its Dallas, TX (Denton County) area Nortel switches and its Rhode Island Ericsson switches.

VoiceStream's first office applications (FOA) of its Phase II NSS solution for its Nortel and Ericsson switches will begin in mid-April. The FOA for Phase II NSS for Nokia, which will take place in Harris County (Houston) Texas, should begin by the end of May. Full-scale commercial deployments of Phase II NSS for VoiceStream's Ericsson switches should be underway by mid-June, for its Nortel switches by the end of June, and for its Nokia systems by mid-July. VoiceStream's nationwide roll-out of Phase II NSS is on schedule to be completed by the end of July 2002 for all but two of its markets, without regard to a valid PSAP request, and will provide Phase II location identification, for all handsets, accurate to within 1000 meters, 67 percent of the time, as VoiceStream stated in its *Amended Request for Limited Modification* of its E911 Waiver.⁴

With respect to the E-OTD portion of its Phase II implementation, that continues to progress toward actual deployment as well, although this progress continues to be slower than VoiceStream would like. Much of the equipment used and installed for the NSS solution will also be used for E-OTD. Of the additional equipment necessary for E-OTD, VoiceStream has received in its lab one of two pieces of Ericsson equipment, with

For the reasons stated at n.39, *infra*, VoiceStream has decided to deploy its Ericsson first office application (FOA) in Rhode Island, not Washington, DC as had been previously reported to the Commission.

VoiceStream Wireless Corporation Amended Request for Limited Modification of E911 Phase II Implementation Plan, CC Docket No. 94-102 (filed Feb. 28, 2002) ("Amended Request for Limited Modification"). As VoiceStream described therein, portions of the New York and Philadelphia MTAs require an NSS interworking solution that will be available by the end of 2002. See also, infra, p. 22.

the second piece due later this month. The commercial version of Nokia's remaining software is due in mid-April, and Nortel's remaining commercial equipment should arrive in May and June 2002. E-OTD FOAs will begin in early June for its Nokia switches, and by the end of June for its Nortel and Ericsson switches. VoiceStream currently expects to have completed its E-OTD FOAs and begun its commercial deployments for other PSAPs with valid requests in July 2002 for Nokia, and in August 2002 for Ericsson and Nortel.

VoiceStream is deploying its network infrastructure for NSS and E-OTD and will be approving E-OTD-capable handsets for commercial distribution as quickly as the commercial technology is made available by VoiceStream's infrastructure and handset vendors. In the case of the network infrastructure, VoiceStream's situation is not significantly different from the rest of the U.S. GSM operators, all of whom are relying on the same infrastructure vendors to produce network equipment. Moreover, the entire GSM platform has made substantial advances in developing its Phase II E911 solution over the past eighteen months, and it is substantially closing the gap that developed because, as the Commission has recognized, equipment manufacturers focused initially on developing Phase II E911 for the other air interfaces that were more commonly used in the United States.

Further, VoiceStream's handset vendors Motorola and Nokia have delivered E-OTD capable handsets for testing to VoiceStream. These handsets must be tested on live E-OTD networks before they can be approved for commercial distribution, in order to ensure that they perform as intended. Assuming the required E-OTD network elements are delivered on a timely basis, VoiceStream anticipates approving for

commercial release its first E-OTD-capable handset by September 1, 2002, and to approve two additional handset models by October 2, 2002.

In addition, the results of VoiceStream's E-OTD trial in Washington, DC show that the GSM carriers are on the right track with their E-OTD solution. VoiceStream's trial results indicate that the performance over the greater Washington area will be within the Commission's applicable standard of 100 meters, 67 percent of the time. Moreover, the trial has provided VoiceStream and its vendors with valuable lessons on how overall E-OTD accuracy can continue to be improved. These test results are particularly important to VoiceStream because the location algorithms tested in the D.C. trial are the same as those that will be utilized by Nortel and Ericsson, and thus give VoiceStream confidence that, with appropriate field engineering adjustments as necessary, it can meet the Commission's accuracy requirements. In addition, VoiceStream's Bellevue, WA trial has produced results for NSS well within the Commission's 1000 meter accuracy requirement.

Moreover, worldwide commitment to the E-OTD solution continues to increase, which by itself creates a virtuous investment cycle that will help fuel continued improvements. Manufacturers such as Mitsubishi, NEC, Quanta, RIM, Samsung, Sendo, and Siemens, in addition to Motorola, Nokia and Sony/Ericsson Ericsson, are all integrating E-OTD into handset products that are expected to be available for operator testing within 2002. In addition, companies such as Intel, Infineon, Texas Instruments and TTPCom are integrating E-OTD technology into their GSM chips and technology products.

With respect to its Phase I E911 requests, out of 764 PSAPs within VoiceStream's coverage area requesting Phase I E911, VoiceStream has fully implemented 252 requests, and is in the process of actively deploying Phase I E911 in 445 PSAPs. Sixty-seven PSAP requests are on hold for a variety of reasons, including lack of necessary PSAP or LEC upgrades, or protections against disclosure of proprietary information.

II. BACKGROUND

In a series of orders since 1996, the Commission has sought to improve the quality and reliability of 911 emergency services for users of interconnected wireless telephones by regulating the availability of basic 911 services and the implementation of E911 services. The implementation of E911 services was split into two phases. Under Phase I, as of April 1, 1998, or within six months of a request by the designated Public Safety Answering Point (PSAP), whichever is later, wireless carriers must provide the telephone number of the originator of a 911 call and the location of the cell site or base station receiving the call to the PSAP through the use of Automatic Number Identification (ANI) and Pseudo-ANI. Under Phase II, carriers are required to provide the PSAP with the latitude and longitude of a handset making a 911 call.

VoiceStream (via its acquisition of Aerial Communications, Inc.) began to focus on the development of E-OTD as an Automatic Location Identification (ALI) solution for GSM in early 1999, when it became apparent that no other solution would likely satisfy the Commission's requirements for ALI. VoiceStream (through the acquisition of Aerial

⁵ 47 C.F.R. § 20.18(d)(1). When the number is not available, the carrier need only deliver the 911 call and available calling party information to the PSAP. 47 C.F.R. § 20.18(d)(2).

⁶ 47 C.F.R. § 20.18(e).

as well as the acquisition of Omnipoint Corporation) had participated in GSM standards development for ALI since 1998. One of VoiceStream's infrastructure vendors, Nokia, also began focusing in earnest on E-OTD in 1999. VoiceStream and one of its location technology partners, Cambridge Positioning Systems (CPS), conducted field tests in early 2000 to demonstrate that E-OTD was a solution *potentially* capable of meeting the Commission's regulatory requirements, including the fifty-meter handset accuracy requirement that the Commission announced in October 1999. VoiceStream has been the leading carrier in the development of Phase II location technology for the GSM air interface.

The Commission has recognized that development of ALI solutions for the GSM air interface lagged development for CDMA platforms, because GSM has held only a small portion of the U.S. market. Just 18 months ago, the Commission found that although GSM "is the standard air interface in most countries worldwide, GSM is used by carriers serving only a small percentage of U.S. wireless subscribers" and "there is evidence to suggest that the development of ALI capabilities for use by GSM carriers has lagged behind that for carriers using other interfaces that are more widely used in the United States, such as AMPS, CDMA, and TDMA." At that time, VoiceStream was the only nationwide or near-nationwide carrier fully utilizing GSM, and VoiceStream served only 3.5 percent of national subscribership in 2000 (and substantially less than 1 percent of the global subscribership). It is therefore not surprising that manufacturers dedicated

Revision of the Commission's Rules to Ensure Compatibility with Enhanced 911 Emergency Calling Systems, Third Report and Order, 14 FCC Rcd. 17388, 17392 (¶9) (1999) ("Third Report and Order").

Fourth Memorandum Report & Order, 15 FCC Rcd at 17461-62 (¶ 56).

greater resources to other solutions.⁹ GSM today is still used by only a fraction of the U.S. market, although three nationwide carriers are committed to GSM going forward, and all three of those carriers will be implementing the same ALI solutions as they are made available by manufacturers.¹⁰

A. Waiver & Conditions

In September 2000, the Commission approved VoiceStream's plan to adopt a hybrid network/handset-based solution for meeting its Phase II obligations¹¹. This plan had two components. First: the implementation of a network-based NSS solution covering all network users, to be accurate within 1000 meters. Second: the introduction of E-OTD-capable handsets combined with an upgrade of network infrastructure technology, based upon requests from PSAPs, in order to use E-OTD to provide more precise estimates of the location of the 911 caller. VoiceStream was concerned that its E-OTD solution would not immediately meet the requirements for handset-based solutions. Based on these concerns, VoiceStream sought a waiver of Section 20.18(h). VoiceStream requested that the Commission impose the network-based standard, rather than the more stringent handset-based standard, on its E-OTD system for the first two years of handset activations (*i.e.*, requiring the E-OTD system to be accurate to 100

As of December 31, 2001, VoiceStream had approximately 7 million subscribers of a total of 131 million nationwide. This renders it the sixth in size, following Verizon Wireless (29.4 million), Cingular Wireless LLC (21.6 million), AT&T Wireless Services (20.8 million), Sprint PCS (15.8 million) and Nextel (8.7 million).

In addition to VoiceStream, both Cingular and AT&T Wireless have announced plans to use GSM going-forward.

Fourth Memorandum Opinion & Order, 15 FCC Rcd at 17461-64 (¶¶ 55-68).

meters 67 percent of the time and 300 meters 95 percent of the time), and stated that it would deploy NSS throughout its coverage area without need for a PSAP request.

The Commission granted the waiver in September 2000. Scrutinizing technological development to date, the Commission recognized that, as the only major U.S. carrier then committed to a GSM platform, VoiceStream "faced special circumstances." The Commission found that the "NSS/E-OTD approach may be the only method available to GSM carriers for compliance with Phase II for some time." ¹³

The Commission imposed several conditions on the waiver. With respect to NSS, the Commission imposed an accuracy requirement of 1000 meters, or better, for 67 percent of calls, and required that NSS deployment be completed by December 31, 2001. With respect to E-OTD, the Commission required that VoiceStream achieve 95 percent penetration of ALI-capable handsets among its subscribers no later than December 31, 2005, the same date as required of carriers using other air interfaces. The Commission also required that all new E-OTD handsets activated on or after October 1, 2003, comply with an accuracy requirement of 50 meters for 67 percent of calls, and 150 meters for 95 percent of calls. The standard was relaxed for the first two years of deployment to an accuracy level of 100 meters, 67 percent of the time and 300 meters, 95 percent of the time.

¹² *Id.* at 17461-2 (\P 56).

¹³ *Id*.

¹⁴ *Id.* at 17463 (¶ 61).

¹⁵ *Id.* at 17464 (¶ 66).

¹⁶ *Id.* (¶ 64).

¹⁷ *Id.* at 17463 (¶ 63).

A set of waiver requirements was keyed to the Commission's expectation that carriers would begin Phase II service by October 1, 2001. The Commission's rules require VoiceStream, like other carriers, in the absence of a waiver to implement the necessary network or infrastructure upgrades and begin providing Phase II location information by October 1, 2001, or within six months of a PSAP request, whichever is later. They also require carriers to begin selling ALI-capable handsets by October 1, 2001, so that they would be available to consumers when the first PSAPs could receive and use Phase II information. Pursuant to its waiver, however, VoiceStream was required to ensure that 50 percent of its handsets newly activated as of October 1, 2001, and 100 percent by March 31, 2002, are ALI capable-requirements greater than those imposed by rule. ¹⁸

B. Request for Limited Modification

Although VoiceStream worked diligently after its waiver was issued in September 2000, the challenges of developing, procuring, testing and implementing both NSS and E-OTD proved to be more difficult and time consuming than VoiceStream had initially anticipated. VoiceStream updated the Commission with respect to these difficulties in July 2001, ¹⁹ and in its October 2001 Semi-Annual Report, which provided details on its

Id. at 17463 (¶ 62). The general rule for handset-based solutions requires the following: introduction of one entry-level handset with ALI capability by October 1, 2001; 25 percent of handset activations with ALI capability by December 31, 2001; 50 percent of activations by June 30, 2002; and 100 percent of activations by December 31, 2002. 47 C.F.R. § 20.18(g)(1).

Ex Parte Presentation of VoiceStream Wireless, CC Docket No. 94-102 (filed Jul. 6, 2001).

revised deployment plans.²⁰ Finally, on December 21, 2001, VoiceStream filed a request for modification of its waiver to reflect the fact that NSS infrastructure equipment was not anticipated to be ready for commercial deployment prior to the December 31, 2001 deadline, E-OTD infrastructure equipment would not be ready for commercial deployment until spring of 2002, and E-OTD handsets could not be tested and approved for commercial distribution until a live E-OTD network was operating using actual commercial equipment.²¹ Subsequently, on February 28, 2002, VoiceStream amended its request for modification of its waiver to reflect a further intervening delay with respect to critical infrastructure software and to address technical issues caused by a unique configuration of network equipment in portions of the Philadelphia and New York MTAs.²² VoiceStream's proposed modifications would make the following specific, focused and limited modifications to the deployment benchmarks set in September 2000:

- VoiceStream will deploy NSS throughout its network, without necessity for a
 PSAP request, by July 31, 2002 (except for those portions of the New York and
 Philadelphia MTAs that currently are being served by a combination of Nortel
 Base Station Controller (BSC) and Ericsson Mobile Switching Center (MSC)
 equipment); in those portions of the New York and Philadelphia, VoiceStream
 will deploy NSS by December 31, 2002, without necessity for a PSAP request;
- By December 31, 2002, VoiceStream will implement E-OTD for all valid PSAP requests pending as of June 30, 2002, and, after June 30, 2002, will satisfy valid PSAP requests for Phase II service within six months of receipt, in full compliance with Commission rules; and

Third Semi-Annual Report of VoiceStream Wireless Corporation on Its E911 Implementation Plan, CC Docket No. 94-102 (filed Oct. 1, 2002) ("Third Semi-Annual Report").

VoiceStream Wireless Corporation Request for Limited Modification of E911 Phase II Implementation Plan, CC Docket No. 94-102 (filed Dec. 21, 2001).

²² Amended Request for Limited Modification.

• By September 1, 2002, VoiceStream will approve at least one model of E-OTD handsets for commercial distribution. VoiceStream will ensure that 50 percent of new handsets activated after February 28, 2003, and 100 percent of new handsets activated after June 30, 2003, will be E-OTD capable.²³

VoiceStream did not request any other changes to the interim waiver benchmarks in its Amended Request for Limited Modification.

Although VoiceStream's *Amended Request for Limited Modification* of its September 2000 waiver remains pending, because VoiceStream's proposed deployment dates are the most instructive (and non-discriminatory) yardstick against which to compare VoiceStream's progress toward implementing Phase II E911 requirements, we will report compliance with respect to those proposed deployment benchmarks.²⁴

²³ *Id.* at 3.

It would be wholly arbitrary and capricious for the Commission to refuse to grant VoiceStream's request for modification of its waiver. Many of the proposed modifications are identical to conditions of a waiver already granted to Cingular for the GSM portions of its networks. There is no basis for treating one GSM carrier differently than another GSM carrier when both are implementing the same technical solutions, and the delays stem from platform-wide technical issues. Moreover, the Commission cannot impose technologically or economically infeasible requirements without Congress enacting a specific, technology-forcing statute. Compare Bunker Hill Co. v. EPA, 572 F.2d 1286, 1293-1301 (1977) (reversing and remanding EPA Clean Air Act regulations because "the EPA cannot require ... technology that is technologically and economically infeasible") with Edison Electric Institute, et al. v. EPA, 996 F.2d 326, 335-336 (D.C. 1993) (upholding EPA Resource Conservation and Recovery Act regulations "even though it may have been impossible" for companies to comply where Congress spoke directly to the precise question at issue in "a highly prescriptive, technology-forcing statute" intended to be "draconian"). In this case, Congress has enacted no such statute requiring wireless carriers to meet the E911 Phase II benchmarks set by the Commission regardless of technical or economic feasibility. Instead, the Commission has relied principally on its general regulatory authority under section 303(r) of the Communications Act in its adopting E911 rules. Needless to say, Congress's basic grant of regulatory power in 1934 did not mandate the adoption of the E911 benchmarks or even its final deadlines. In the Fourth Memorandum Opinion & Order, the Commission again cited its authority under section 303(r) and asserted that Congress had ratified the Commission's E911 decisions by enacting the 1999 Wireless Communications and Public Safety Act.

III. PHASE II E911 DEPLOYMENT

Over the last six months, VoiceStream has continued to move its advanced hybrid network/handset solution from engineering theory to operational reality. However, developing and testing this complex system, which requires coordination among multiple parties and technologies, has been and continues to be an iterative process. Because many components, both in the network and in handsets, must work together seamlessly, delays in the development and delivery of key network software or hardware have cascaded through the entire deployment plan. Despite these delays, the light at the end of the tunnel is near. VoiceStream has received in its laboratories at least beta, and in most cases commercial, versions of all the hardware and software necessary to implement E-OTD.

VoiceStream will soon begin its FOA of NSS for its systems that use Ericsson and Nortel switches. VoiceStream anticipates that during this next quarter, it will have substantially deployed its NSS solution nationwide, and begun the FOA for at least its Nokia E-OTD systems. VoiceStream expects that during the third quarter of 2002, it will complete its nationwide NSS deployment (by July 31, 2002, except for portions of the New York City and Philadelphia markets, as previously described), complete the

Fourth Memorandum Opinion & Order, 15 FCC Rcd at 17445 (¶ 6). The Wireless Communications and Public Safety Act, however, merely directs the FCC to "encourage and support" E911 development. 47 U.S.C. § 615. Moreover, in that Act, Congress expressly disclaimed any intent to authorize the Commission to adopt a technology-forcing regulation, stating that "[n]othing in this subsection shall be construed to authorize or require the Commission to impose obligations or costs on any person." *Id.* Thus, any assertion that the Commission can enforce its E911 Phase II benchmarks regardless of technological or economic infeasibility would not survive judicial review.

remaining E-OTD FOAs, begin nationwide deployment of E-OTD for PSAPs with valid requests and approve one handset for commercial distribution.

A. Description of VoiceStream's NSS/E-OTD Network Infrastructure

The NSS and E-OTD Phase II solutions use the same basic data delivery infrastructure. In order to implement both NSS and E-OTD, new software is required in two major elements of VoiceStream's existing network, the Mobile Switching Center (MSC), which provides the systems switching functions, and the Base Station Controller (BSC), which provides the control and supervisory functions for the base stations. In addition to software upgrades for existing MSCs and BSCs, both NSS and E-OTD require the addition of two entirely new network elements, the Serving Mobile Location Center (SMLC) and the Gateway Mobile Location Center (GMLC). The SMLC performs location calculations for both NSS and E-OTD. The SMLC captures data from the handset and the relevant network elements (MSC, BSC, and Location Measurement Unit) and computes positional information during E911 calls. The GMLC acts as the interface between VoiceStream's network and the PSAPs. It initially triggers the request for positional information from the SMLC and subsequently presents the calculated latitude/longitude location to the PSAP.

For E-OTD, the SMLC must be upgraded beyond the level necessary to provide NSS and a new piece of equipment, the Location Measurement Unit (LMU) must be ready for deployment. The LMU is a small measurement receiver located at each base station to measure the relative time differences among base stations.²⁵ Delays in

When a signal from at least three base stations is received by an E-OTD capable handset and the LMU, the time differences between arrival of the signal from each

providing any of the basic elements necessary for NSS, or in providing an upgraded SMLC or the LMU, will delay deployment of E-OTD.

As a legacy of the merger of four different companies (*i.e.*, Aerial, Omnipoint, PowerTel, and VoiceStream), each with unique infrastructure configurations, VoiceStream's network infrastructure is comprised of equipment from three different manufacturers—Ericsson, Nortel, and Nokia. Each manufacturer must independently develop different MSC, BSC, SMLC and LMU hardware and software upgrades for use with its own existing equipment. The successful development of upgrades for one type of equipment for one manufacturer does not mean that those components can be ported to the corresponding equipment of another manufacturer.

B. Network Infrastructure Equipment Testing and Deployment

VoiceStream is following the same testing and deployment process for its ALI functionalities as for all other new features and functionalities introduced into its wireless networks. First, equipment is shipped to VoiceStream's laboratory, where it is subjected to preliminary tests. After preliminary testing is completed, the equipment is deployed in

base station at the handset and at the LMUs at each base station are calculated. The time difference between transmissions from the base stations to the handset and between the base stations themselves are then combined with the coordinates of the base stations to produce intersecting hyperbolic lines from which the location of the handset is estimated.

a FOA, which is a commercial field installation where the actual commercial-grade equipment can be evaluated and tested. Once FOA is completed for the relevant system (NSS or E-OTD), VoiceStream can begin full-scale deployment of the system throughout its network.

VoiceStream has issued over \$44 million in purchase orders for ALI capable network equipment to date, and has approved a budget of approximately \$80 million for FY2002 for Phase II E911 implementation.

1. Receipt of Commercial Equipment

Table 1 shows the progression, over the past six months, in the estimated availability dates of VoiceStream's infrastructure vendors for those critical network software and hardware components discussed above. Except as otherwise noted, these dates represent when the components are to be delivered to VoiceStream's laboratory for testing.

Table 1 - Laboratory Delivery Dates and Status

Manufacturer	Estimated Delivery Dates			
	May 2001 ²⁶	October 2001	April 2002	
Ericsson				
R9.0 MSC/VLR	10/01/01	10/01/01	Delivered	
R9.0 BSC	11/01/01	11/01/01	Delivered	
SMLC/MPS 4.0 (NSS)	10/01/01	01/01/02	Received, under test	
LMU Type A (E-OTD)	2/28/02	12/15/01	Received, under test	
SMLC/MPS 5.0 (E-OTD)	2/28/02	07/31/02 ²⁷	4/22/02	
Nortel				
MSC -GSM13	09/01	09/01/01	Delivered	
BSC-V12.4+	06/01	12/10/01	Delivered	
SMLC-NSS	1/2	02/21/02	Received, under test	
SMLC-E-OTD	04/02	07/20/02	5/10/02 ²⁸	
LMU-A (E-OTD)	05/02	06/01/02	6/12/02 ²⁹	
Nokia				
S.10-BSC/SMLC combined	12/15/01	01/15/02	Received, under test ³⁰	
MSC	Delivered (M10)	11/15/01 (M11)	Delivered	
LMU B (E-OTD)	11/15/01	11/15/01	Received, under test	

As indicated in Table 1, VoiceStream and its vendors have made significant progress in the development and testing of Phase II-capable network infrastructure components since VoiceStream filed its *Third Semi-Annual Report*, and is on schedule

These dates were General Availability dates only.

²⁷ This was a General Availability date from Ericsson.

As discussed below, VoiceStream will begin its deployment in the FOA market with a CPS SMLC. The listed date is the date by which VoiceStream anticipates receiving the commercial Nortel SMLC in its lab.

As discussed below, VoiceStream will begin its deployment in the FOA market with CPS LMUs. The listed date is the date by which VoiceStream anticipates receiving Nortel's commercial LMU at its lab.

Nokia provided a beta version of the S.10 software for its BSC/SMLC on March 15, 2002, and is scheduled to deliver the commercial version to VoiceStream's laboratory on or about April 15, 2002.

with the benchmarks proposed in its Amended Request for Limited Modification. VoiceStream has received a commercial version of all but four Phase II-capable components—Ericsson, SMLC/MPS 5.0 (E-OTD); Nortel, SMLC (E-OTD) and LMU; and Nokia, S.10-BSC/SMLC. The final piece of Ericsson equipment is expected in the lab within the next month. Although the final Nortel versions of the SMLC and LMU will not be delivered to VoiceStream's labs until May and June, respectively, to allow for early E-OTD algorithm confirmation, VoiceStream will initially install an SMLC and LMUs provided by CPS. 31 The Nortel SMLC and LMU can then be substituted for the CPS equipment without significantly delaying the deployment schedule. This allows VoiceStream to move ahead with E-OTD for its Nortel systems more quickly than was anticipated in October 2001. Nokia's S.10 software (used in its combined BSC/SMLC unit) did not ship in accordance with either VoiceStream's or Nokia's October 2001 expectations.³² However, as an accommodation to VoiceStream in order to accelerate testing, Nokia provided a beta version of the S.10 software on March 15, 2002, and is scheduled to deliver the commercial version to VoiceStream's laboratory on or about April 15, 2002.

2. Field Trials

Washington, DC

VoiceStream, with the cooperation of E-OTD technology vendor CPS and Ericsson, which is purchasing E-OTD from CPS for inclusion in its SMLC and LMU products, has been conducting field trials in Washington, DC of the latest CPS

CPS is supplying the underlying technology to Nortel.

technology. Washington, DC, was selected because its varied terrain and urban character make it a more difficult RF test environment than Houston, Texas, the site of the previous trials.

In Washington, DC, VoiceStream installed CPS LMUs at 32 cell sites covering an area of approximately 75 square kilometers. This allowed for testing to be conducted throughout an area that included both downtown D.C. and Capitol Hill. The Capitol Hill areas tested are topographically similar to the suburban, predominantly residential, areas that comprise the bulk of the areas inside the Capital Beltway.

The results have been heartening. Most significantly, based on these test results, VoiceStream projects that the performance of the E-OTD technology within the Capital Beltway, in accordance with OET-71, will be 81 meters, 67 percent of the time, and 167 meters, 95 percent of the time. This would be substantially better than the current standard of 100 meters, 67 percent of the time and 300 meters, 95 percent of the time.

Moreover, VoiceStream and CPS are achieving these results even though performance within the central core of Washington, DC is operating at 160 meters, 67 percent of the time. This lower performance in the downtown area appears to be due to poor site distribution which results in radio signals propogating along the downtown urban canyons. These propogation effects are expected to be resolved by the availability of assistance data to the handset, which is currently being implemented into the CPS E-OTD systems. This assistance data will direct the handset to measure specific base

Nokia informed VoiceStream in late January 2002 that S.10 would not ship in February 2002, as had been previously expected.

stations to improve the geometry, and therefore to increase the accuracy of the location estimate. Additionally it should be noted that these results are for instantaneous location requests, that is, the performance expected immediately when a 911 call is made. OET 71 allows the use of additional information collected within the first 30 seconds of the call in order to refine the location estimate. This additional capability is expected further to improve the performance, and will be available in the commercial E-OTD implementations.

The Washington DC trial continues to illustrate that operators currently have only preliminary experience with implementing E-OTD. Moreover, the trial points out the extent to which E-OTD deployments, especially in the early stages, will be experimental and may reveal idiosyncratic issues that take some time to address in order to refine accuracy.

b. Bellevue, WA

VoiceStream and Nokia are conducting trials in Bellevue, Washington, of both the Nokia NSS and E-OTD Phase II solutions. For E-OTD, Nokia uses its own algorithms and designs for the underlying location identification technology, in contrast to Nortel and Ericsson, which are licensing the underlying technology from CPS.

VoiceStream and Nokia carried out NSS tests in March 2002. Testing was performed by driving a large portion of the Bellevue area, including a variety of topographical areas, including urban areas of downtown Bellevue with significant office buildings and suburban areas. Nokia was able to take live measurements from

The "central core" area of Washington, DC includes the national Mall, adjacent areas,

VoiceStream's GSM network and compute the location using NSS for over 100,000 measurement points. Although this was not intended to be a definitive test of the NSS calculation methodology, the software uses the same algorithms as those used in the Nokia SMLC.

The results show that the NSS Phase II solution achieved an accuracy of 512 meters, 67 percent of the time. This is a substantial improvement in accuracy over Phase I cell identification and more than meets the waiver requirement that NSS be accurate to within 1000 meters, 67 percent of the time.

VoiceStream and Nokia have also begun conducting E-OTD tests in the same area. For the E-OTD tests, 25 cell sites have been fitted with Nokia developmental LMUs, with a developmental network overlaid over the existing VoiceStream 1900 MHz network. For these tests, the handset used is an actual E-OTD capable handset. Because of problems associated with converting the Nokia developmental overlay system to operate at 1900 MHz, and because of LMU and handset algorithm software problems, the trial has not yet produced meaningful results. Performance, however, continues to improve, and Nokia believes that it will be able to meet the Commission's accuracy requirements. VoiceStream and Nokia expect that meaningful results will begin to be produced in the near future.

and the downtown portion of Washington, DC.

c. Other Field Trials

In addition to trials being conducted in the United States, E-OTD trials are also currently taking place in Finland, France, the United Kingdom, Hong Kong and Singapore. These trials, in addition to the VoiceStream/CPS trial concluded in Houston last year, are providing evidence that E-OTD can achieve the Commission's 50 meter accuracy standard. ³⁴

3. First Office Applications and Full-Scale Deployment

Table 2 summarizes the approximate dates on which VoiceStream expects to begin FOA installation and full-scale deployment of NSS and E-OTD, assuming there are

Specifically, in the United Kingdom, an E-OTD system in Cambridge operates at an accuracy level of 48 meters, 67 percent of the time and 96 meters, 95 percent of the time. Further, the Houston trial, conducted by CPS and VoiceStream, reached accuracy levels of 40 meters, 67 percent of the time and 99 meters, 95 percent of the time within about 30 percent of that trial area.

no further changes in equipment availability or unanticipated developments during testing.

Table 2 - First Office Applications and Nationwide Deployment

	Nortel	Nokia	Ericsson
NSS			
FOA Start Date ³⁵	4/12/02	05/30/02	4/18/02
Nationwide Deployment Complete	06/21/02	07/12/02	06/10/02
E-OTD			
FOA Start Date ³⁶	06/30/02 ³⁷	06/05/02	06/30/02
Begin Deployment of Other Valid PSAPs ³⁸	08/14/02	07/20/02	08/14/02

a. NSS Deployment

VoiceStream is on track to meet the NSS deployment benchmarks proposed in its Amended Request for Limited Modification. VoiceStream will shortly begin its FOAs of

VoiceStream installs equipment in the FOA markets prior to the start of the FOA, as equipment completes laboratory testing, and has begun installation of some Nokia NSS components.

These projected FOA start dates depend upon timely equipment delivery and completion of laboratory testing. These dates could also be affected if deficiencies are discovered during VoiceStream's ongoing Washington, DC (Ericsson/CPS) and Bellevue, WA (Nokia) trials.

This FOA will begin with a CPS SMLC and LMUs on April 15, 2002, to allow for early E-OTD algorithm confirmation. VoiceStream will substitute the Nortel SMLC and LMUs as those are delivered. For consistency, the FOA start date listed here is the date after which VoiceStream expects the Nortel SMLC to be installed and operating.

³⁸ See n.36, supra.

NSS for its Nortel and Ericsson systems in Denton County, Texas, and Rhode Island, respectively.³⁹ With the exception of portions of the New York, Philadelphia, and Washington DC MTAs, VoiceStream expects to finish installation of NSS in all Nortel and Ericsson systems nationwide in June 2002. In portions of the New York and Philadelphia MTAs, a unique solution must be developed because of a combination of Nortel BSC and Ericsson MSC equipment. VoiceStream anticipates that these unique NSS systems will be deployed in the New York and Philadelphia MTAs by the end of December 2002. A portion of the Washington DC MTA (western Virginia) is also served by a combination of Nortel BSC and Ericsson MSC equipment. VoiceStream currently anticipates replacing that equipment with NSS-capable equipment from a single equipment vendor by the end of July. NSS FOA deployment for Nokia systems should begin in June 2002, with deployment completed in all Nokia systems in July 2002.

b. E-OTD Deployment

All three vendors expect to begin FOA tests of E-OTD in June or early July 2002. Nortel will begin to deploy in its FOA market in late April or early May 2002 using CPS-provided SMLC and LMUs. Nortel SMLC and LMUs will be substituted later, with the Nortel SMLC in place and operating in June or early July 2002. These projected FOA start dates depend upon timely equipment delivery and completion of laboratory testing,

Because of concerns regarding the readiness of the Washington, DC PSAP, VoiceStream has decided to conduct is FOA for its Ericsson systems in Rhode Island. Washington DC will still have its NSS installed in June 2002, and VoiceStream will be ready to install E-OTD within six months of Washington, DC resolving its readiness issues.

and could also be affected by any deficiencies discovered during VoiceStream's ongoing Washington, DC (Ericsson/CPS) and Bellevue, WA (Nokia) trials.⁴⁰

Should the E-OTD FOA tests progress successfully, VoiceStream will proceed with E-OTD rollout on a PSAP-by-PSAP basis, working with APCO's Project LOCATE Guidelines. In accordance with the milestones proposed in the *Amended Request for Limited Modification* and the Commission's rules, all PSAP markets with valid requests as of June 30, 2002 should have E-OTD available by December 31, 2002, 41 and all other PSAPs should have E-OTD available within 6 months of receipt of a valid request for Phase II service.

As VoiceStream has always cautioned, once nationwide deployment of E-OTD begins, there may still be location specific roadblocks to full E-OTD deployment. E-OTD deployment currently requires placing a small second antenna on towers to capture incoming positioning signals for the LMU. In some instances, adding these small (7 inch) antennas requires either landlord or zoning approval. In at least one instance (Salt Lake City), a locality has denied VoiceStream the zoning authorization necessary to implement E-OTD. VoiceStream is working with that locality to try to educate them and address their concerns, but until this situation is addressed, E-OTD cannot be implemented in that locality.

⁴⁰ See n. 36, supra.

See Part III.D below for a discussion of PSAP requests and readiness.

C. Handset Development and Deployment

Handset vendors Motorola and Nokia have already delivered E-OTD capable handsets for testing with VoiceStream.⁴² Both manufacturers have committed to commence volume shipments of E-OTD capable handsets once approved for commercial distribution. In order to approve an E-OTD capable handset for commercial distribution, it must be tested both in the lab and on the live commercial network of at least one vendor. VoiceStream had initially anticipated that Nokia's E-OTD FOA would begin in March 2002, and would provide the live network for handset testing. Late delivery of Nokia's S.10 software has delayed the date on which VoiceStream can begin handset interoperability testing on a live network. VoiceStream now anticipates that it will be able to approve for commercial release the first E-OTD-capable handset by September 1, 2002, contingent upon receipt of network equipment and completion of the FOAs on the schedule indicated above. Two additional handset models are expected to be approved by October 2, 2002. Pushing handsets through distribution channels and into the hands of consumers may take up to eight weeks after approval for commercial release. VoiceStream intends to push that process along as fast as possible, and, to the extent possible, to direct initial E-OTD capable handsets to markets with E-OTD capable networks. Based on its experience, VoiceStream has confidence that it will achieve 50 percent new activations of handsets with E-OTD capability by February 28, 2003, and 100 percent by June 30, 2003.

Motorola and Nokia have committed that after April 1, 2002 *only* E-OTD capable handsets will be submitted for VoiceStream's approval.

Table 3 summarizes VoiceStream's anticipated schedule for testing, approval, and activation of E-OTD capable handsets.

Table 3 - Handsets

E-OTD Capable Handsets	Estimated Start Dates						
Testing ⁴³	06/05/02						
Commercial Approval, first handset model	09/01/02						
Commercial Approval, second and third models	10/02/02						
50% New Activations	02/28/03						
100% New Activations	06/30/03						

In addition, worldwide commitment to the E-OTD solution continues to increase among CPE vendors and their suppliers, which by itself creates a virtuous investment cycle that will help fuel continued improvements. Manufacturers such as Mitsubishi, NEC, Quanta, RIM, Samsung, Sendo, and Siemens, in addition to Motorola, Nokia and Sony/Ericsson, all are integrating E-OTD into handset products that are expected to be available for operator testing within 2002. A number of manufacturers are implementing E-OTD in tri-band globally capable handsets for worldwide sale. In addition, companies such as Intel, Infineon, Texas Instruments and TTPCom are integrating E-OTD technology into their chips and technology products.

Handset testing is contingent upon start of an E-OTD FOA, as are all other dates (because testing is prerequisite to subsequent activities).

D. PSAP Phase II Requests and Readiness

There are a total of 2168 PSAPs in VoiceStream's current service area. Excluding requests from PSAPs outside its service area, 44 249 PSAPs have requested Phase II service, representing about 11.5 percent of the PSAPs within VoiceStream's coverage area. In accordance with Section 20.18(j) of the Commission's rules, as amended by the Richardson Order, 45 VoiceStream has requested PSAP documentation that demonstrates its Phase II readiness from all but four PSAPs. 46 To date, only one PSAP from which VoiceStream has requested Richardson documentation has provided complete documentation that it is capable of receiving and utilizing the data elements associated with the service. VoiceStream has suggested to the Association of Public Safety Communications Officials (APCO) and the National Emergency Number Association (NENA) that they work together to create guidance on documentation that PSAPs can provide to meet the Richardson verification requirements. It would be helpful, for example, if PSAP equipment vendors could develop a standard vendor letter verifying Phase II customer premises equipment readiness, which those vendors could then provide to the PSAPs. Similarly, it would be helpful if local exchange carriers (LECs) and other major PSAP vendors could develop such letters so that the verification

VoiceStream has received 6 requests for Phase II service from PSAPs outside its coverage area.

Revision of the Commission's Rules to Ensure Compatibility with Enhanced 911 Emergency Calling Systems, Petition of City of Richardson, Texas, Order, FCC 01-293, 16 FCC Rcd 18982 (2001) ("Richardson Order").

VoiceStream is treating four PSAPs as if they have met *Richardson* requirements, although it reserves the right to investigate whether these PSAPs in fact have met *Richardson*.

process can proceed quickly, accurately and smoothly. The following table summarizes PSAP requests for Phase II E911 service received by VoiceStream.

Table 4 – Phase II PSAP Requests

Total PSAPs in Coverage Area	2168
Requesting PSAPs in Coverage Area	249
Percentage of Requesting PSAPs in Coverage Area	11.5%
Requesting PSAPs Out of Coverage Area	6
In-Area PSAPs Verified as Ready for Phase II or Treated as If	5
Verified	
In-Area PSAPs on Hold at PSAP Request	2
In-Area Unverified PSAPs	242

VoiceStream is participating in wireless forums organized by APCO and NENA and is communicating directly with PSAPs in order to keep them apprised of VoiceStream's plans and to suggest improvements to the Phase II request process. In the fourth quarter of 2001 and again in the first quarter of 2002, VoiceStream sent letters to all PSAPs that have requested Phase II service to keep them informed of its progress in implementing Phase II.

VoiceStream has also taken steps in-house to facilitate E911 deployment at the PSAP level. It is currently traveling to its major markets, concentrating on those with valid Phase II requests, to brief its personnel on the details of its Phase II deployment plan and its policies regarding E911 implementation. Upon receiving a valid E911

request from a PSAP, VoiceStream's policy is to provide the PSAP with site data so that routing determinations and ALI database upgrades can be done at the earliest opportunity and implementation delays avoided.

VoiceStream has also purchased equipment to enable the J-STD-036 E-2 interface for PSAPs to get Phase II location data after call set up and to update the handset location during the E911 call, if needed and if the PSAP is equipped to do so.

IV. PHASE I E911 DEPLOYMENT

VoiceStream has received Phase I requests from 764 PSAPs within its coverage area, as of March 12, 2002, representing 35 percent of PSAPs in its coverage area. VoiceStream has implemented Phase I capability for 252 PSAPs. Four hundred forty-five Phase I requests are currently in the process of being deployed. Sixty-seven Phase I requests are on hold for various reasons (*i.e.*, awaiting PSAP or LEC upgrades, lack of either a non-disclosure agreement or state legal authority protecting proprietary information against public disclosure). Table 5 provides a summary of Phase I PSAP requests and implementation.

VoiceStream has received 69 Phase I requests from PSAPs outside its coverage area.

<u>Table 5 – Phase I PSAP Requests and Implementation</u>

Total PSAPs in Coverage Area	2168
Requesting PSAPs in Coverage Area	764
Percentage of Requesting PSAPs in Coverage Area	35%
Requesting PSAPs Out of Coverage Area	69
In-Area PSAPs Implemented	252
In-Area PSAPs Being Deployed	445
In-Area PSAPs on Hold	67

VoiceStream has purchased and installed (currently in testing) equipment to allow Phase I delivery via NCAS to accommodate PSAPs who can only accept this solution.

V. CONCLUSION

VoiceStream continues to make strong progress in implementing Phase II E911.

Over the next four months, VoiceStream will start and complete its nationwide

deployment of the Phase II NSS location identification, which will provide a means of
locating any handset to within 1000 meters, 67 percent of the time. During the same
period, VoiceStream expects to begin its First Office Applications for its E-OTD solution
for each of its major network vendors. One handset should be approved for commercial
distribution by September 1, 2002. This progress continues to be on track with the
revised benchmarks set forth in VoiceStream's Amended Request for Limited

Modification. Moreover, VoiceStream has conducted tests that continue to suggest that both NSS and E-OTD will be able to meet Commission accuracy requirements.

VoiceStream is continuing to work with PSAPs with respect to both Phase I and, as it starts to roll out, Phase II E911 service.

Respectfully submitted,

VOICESTREAM WIRELESS CORPORATION

/s/

Brian T. O'Connor, Vice President Legislative and Regulatory Affairs

Robert Calaff, Corporate Counsel Governmental and Regulatory Affairs

401 9th Street, N.W. Suite 550 Washington, D.C. 20004 202-654-5900

/s/

John T. Nakahata Fred B. Campbell, Jr. HARRIS, WILTSHIRE & GRANNIS, LLP 1200 18th Street, N.W. Suite 1200 Washington, D.C. 20036 202-730-1300

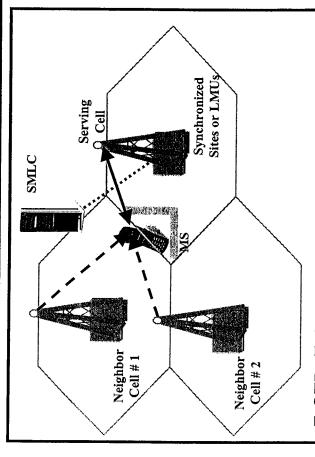
Counsel to VoiceStream Wireless Corporation

Exhibit F Overview of T-Mobile's E911 System

OVERVIEW OF E-911 SYSTEM OPERATION

VoiceStream, Wireless, Corp.

EOTD Operation - How does it work?



E-OTD: Enhanced Observed Time Difference

- EOTD solution in handset
- Arrival time of transmissions from a minimum of 3 sites
- Location solution based on apparent arrival time differences from different sites

- 1. LMUs measure surrounding BCCH constantly, transmit RTDs back to SMLC via LLP
- When prompted, MS measures surrounding BCCH and transmits OTDs back to SMLC via RRLP (MS may be performing ongoing timing measurements and storing)
- At SMLC, distance from at least
 sites is obtained by GTD =
 OTD RTD, and solution is
 calculated to generate Lat/Long
- 4. Lat/Long is pushed out to the GMLC, then to the LCS client





Cell ID + TA (NSS) Operation

- 1. Position request received by SMLC
- 2. SMLC requests serving cell and timing advance from serving BSC
- 3. SMLC calculates position of mobile based on:
- 1. Lat/Long of serving BTS antenna

Serving BT

- 2. Azimuth of serving BTS antenna
- 3. Timing Advance (1 TA = 550m)
- 4. SMLC returns position fix to the
- 5. MSC delivers position to GMLC



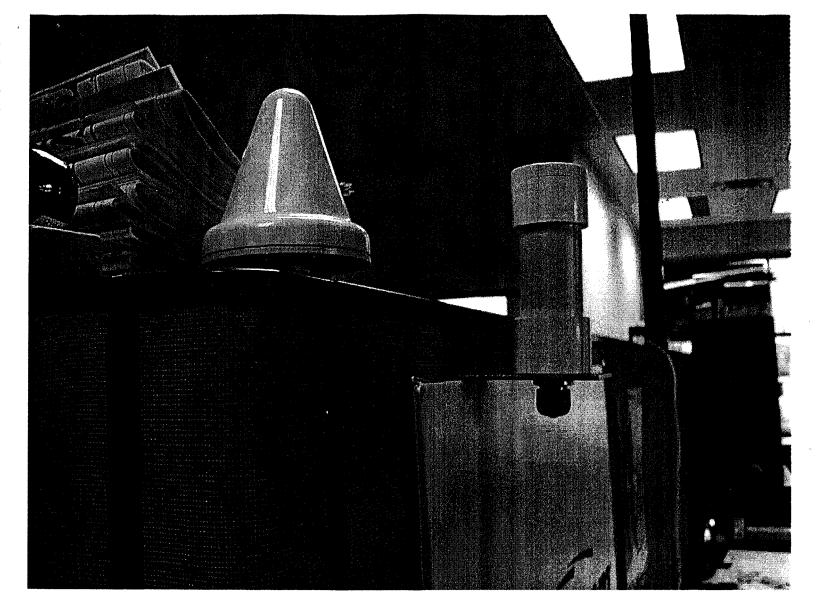


Exhibit G Description and Specifications of E911 Equipment

ANTENNA ATTACHMENTS

DESCRIPTION AND SPECIFICATIONS

VoiceStream Wireless, Corp.



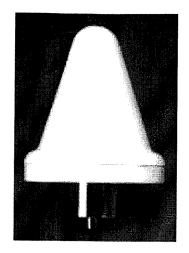
Close-up E 9-11 Antenna Equipment

GPS Antenna

Positioning / Timing Information One Installed Per Facility Omni GSM Antenna

Adjoining Site Linking Antenna [Send/Receive] Two Installed Per Facility





Technical Specification of Standard Type:

Performance Characteristics:

Electrical Characteristics:

Physical Characteristics:

Environmental Characteristics:

U.S.A. and Canada

Aromat Corporation

<u>www.aromat.com</u> – or – gps4you@aromat.com El Segundo: Tel:(310)524-9258 Fax:(310)524-9870 San Jose: Tel:(408)432-6908 Fax:(408)433-9679

Europe

Matsushita Electric Works (Europe) AG Mac-werb@euro.de.mew.com

Tel:+49-8024-6480 Fax: +49-8024-648-111

VIC-100 GPS Antenna

(Timing Application)

Operating Frequency	L1 1575.42 ± 1.023 MHz (typ)
Input Impedance	50 Ohm
VSWR	1.5 (typ.)
Polarization	Right hand circular
Azimuth Coverage	360 degrees
Elevation Coverage	0 degree to 90 degrees
Gain Characteristics of	Gain: 3.0 dBi (typ.)
Antenna Element	-10 dBi min. at 0 degrees elevation
	Axial ratio: 3 dB (typ.)
Filtering	-60dB(1625MHz)(typ.)
	-60dB(1525MHz)(typ.)
Total Gain	38 dBi (typ.)
Noise Figure	1.8 dB (typ.)

Power Requirements	5 ± 0.5 VDC
Power Consumption	20 mA (typ.)

Dimensions	Dia. 90x 98.4 H mm	
Weight	300 g.	
Mounting Method	Pole for 1.0-14UNS-2A	
Connectors	N, TNC	_
Color	White	

Temperature	Operational: -40°C to +85°C Storage: -45°C to +90°C
Humidity	40 to 95% RH (Below Dew Point)

Singapore and Australia

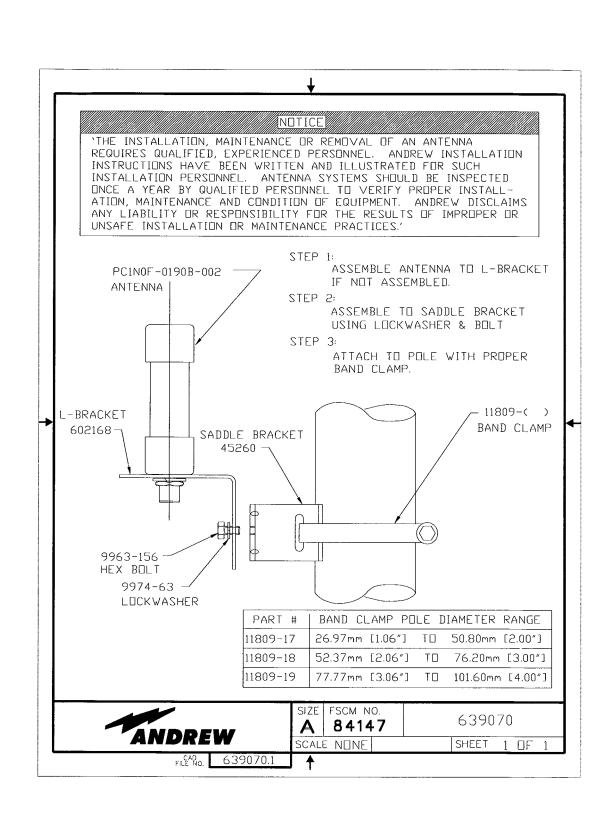
Matsushita Electric Works(Asia Pacific) Pte. Ltd.

101 Thomson Road,#25-03105, United Square Singapore 307591 Tel:2555473 Fax:2535689

Global Operation

Matsushita Electric Works, Ltd.

Electric Components Development Division 1048, Kadoma, Osaka 571-8686, Japan Tel:+81-6-6906-7927 Fax:+81-6-6904-6049



Base Station Antennas



ANTENNA SPECIFICATIONS

ANTENNA TYPE:

PC1N0F-0190B-002M

Description:

1850-1990 MHz, single polarized, 2 dBi gain omni antenna with 0 degrees of electrical downtilt, mount included

E.	e	C	tr	j	C	al	S	p	e	C	i	Fi	C	а	t	i	0	r	1	5

Frequency Band, MHz 1850-1990 Gain, dBd (dBi) 0.0 (2.2) Elevation Beamwidth, degrees 78 Polarization Type Single/Vertical Electrical Downtilt, degrees

Return Loss, dB (VSWR) >14.0 (<1.5) Impedance, ohms 50 Maximum Input Power, watts 125

Lightning Protection DC Ground Connector Type Type N Female **Bottom**

Connector Position

Mechanical Specifications

Antenna Dimensions - L x Dia., mm (in) 100.2 (3.9) x 41.3 (1.6) Antenna Weight, kg (lb) 0.4(0.8)

Radome Color White

Radome Material **UV Protected PVC**

Environmental Specifications

Survival Wind Speed, km/h (mph) 201 (125) Wind Load, N (lbf)* 11 (2.5) Bending Moment, N (ft-lb) 1.36(1) Flate Plate Area, sq. cm (sq. in) 45 (7) Temperature Range, degrees C -40 to +65 Humidity, % Up to 100

* Based on 100 mph (161 km/h)

Shipping Specifications

Shipping Dimensions - L x Diam., mm (in) See below Shipping Weight, kg (lb) See below

Mounting Hardware Specifications

602170 Mounting Bracket Part Number 0.2(6.4)Mount Weight, kg (lb) Fixed Mount Mount Description

To include mounting hardware with antenna, PC1N0F-0190B-002M order part number:

Shipping Dimensions of mount carton -203.2 (8.0) x 76.2 (3.0) x 76.2 (3.0)

Shipping Weight of mount and antenna, kg (lb) 2.9 (6.3)

(Mount carton packaged with antenna for shipping)

Customer Support Center:

LxWxD, mm (in)

From North America: 1-800-255-1479 International: +1-708-873-2307

www.andrew.com

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Bulletin # 94247 - Rev. 3/15/2002

Exhibit H Examples of Typical E911 Installations

EJXAMPLES OF TYPICAL E-911 ANTENNA INSTALLATIONS



GPS Antenna





Omni GSM Antenna Adjoining Site Linking Antenna [Send/Receive] Two Installed Per Facility



Exhibit I Technical Memo on RF Emissions From E911 Equipment



Global Wireless by T · Mobile ·

50 Vision Blvd., East Providence, Rhode Island 02914 Tel: 401 588 - 5600 Fax: 401-588 - 5658

August 29, 2002

Connecticut Siting Council Ten Franklin Square, New Britain, Connecticut 06051

Re: Petition No. 533 / E 911 Equipment Installation

To whom it may concern:

As part of a FCC mandate, PCS/Cellular operators must be able to accurately locate people who make 911 calls using mobile phones. The method that GSM technology operators are using to locate emergency callers requires very precise timing measurements. In order to facilitate accurate timing measurements special equipment (LMUs) need to be installed at our sites. This equipment will measures the signal from the surrounding sites along with a timing reference from GPS satellites. Then once a minute it will report the results using either a dedicated hard line or by transmitting an SMS message. For sites that will use a dedicated data line they will NOT transmit any signal, however this letter will address any concerns about EME for sites that will be transmitting SMS messages.

The equipment that will be deployed includes a GPS antenna, up to 2 GSM omni-directional antennas and a controlling box called the LMU. In SMS mode the LMU will transmit an SMS message at 0.01 watts once a minute via the GSM omni-directional antennas. The GPS antenna is only used to receive satellite signal and does not transmit.

The LMU is expected to transmit 40dB less power than the site at 1/240 the duty cycle. This is 0.000042% less energy than the site contributes to the EM fields and 0.03% less energy than a wireless handset. The impact of this output on any calculation of cumulative power density for a tower facility on which these units will be installed would effectively be within that which would be termed background emission level.

I trust the above will serve to summarize the emissions consequences associated with the E 911 antennae installation request now before the Council.

Adolfo Sanchez

New England RF Engineering Manager