## In The Matter Of:

## STATE OF CONNECTICUT CONNECTICUT SITING COUNCIL

Docket No. 484 September 18, 2018

BCT Reporting LLC 55 Whiting Street, Suite 1A Plainville, CT 06062 860.302.1876

Original File 18Sep2018 CT Siting Pomfret Day 1500-1629 75pgs LP75.txt

Min-U-Script® with Word Index

1	STATE OF CONNECTICUT
2	CONNECTICUT SITING COUNCIL
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4	Docket No. 484
5	Application from Cellco Partnership d/b/a Verizon
6	Wireless for a Certificate of Environmental
7	Compatibility and Public Need for the Construction,
8	maintenance, and Operation of a Telecommunications
9	Facility at One of Three Locations at 72 Ragged Hill
10	Road, Pomfret, Connecticut
11	
12	Regular Hearing held at the Abington
13	Congregational Church, Fellowship Hall, 542 Hampton
14	Road, Pomfret, Connecticut, Tuesday, September 18,
15	2018, beginning at 3:00 p.m.
16	
17	Held Before:
18	ROBIN STEIN, Chairman
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1	Appearances:
2	Council Members:
3	JAMES J. MURPHY, JR.
4	Vice Chairman
5	
6	ROBERT HANNON,
7	DEEP Designee
8	
9	MICHAEL HARDER
10	EDWARD EDELSON
11	
12	Council Staff:
13	MELANIE BACHMAN, ESQ.,
14	Executive Director and Staff Attorney
15	
16	ROBERT MERCIER,
17	Siting Analyst
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    Appearances:(cont'd)
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    For the Cellco Partnership d/b/a Verizon Wireless:
         ROBINSON & COLE, LLP
3
         280 Trumbull Street
4
         Hartford, Connecticut 06103-3597
5
6
              By: KENNETH C. BALDWIN, ESQ.
7
                   KBaldwin@rc.com
                   860.275.8200
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THE CHAIRMAN: Good afternoon. I'd like to call to order this hearing of the Connecticut Siting Council today, Tuesday, September 18, 2018, at approximately 3 p.m. My name is Robin Stein.

I'm Chairman of the Siting Council. Other members of the Council present are Senator Murphy, our Vice Chairman; Mr. Hannon, designee from the Department of Energy and Environmental Protection; Mr. Edelson; and Mr. Harder is hopefully on his way.

Members of the staff are Attorney
Melanie Bachman, our Executive Director; and
Mr. Mercier, our siting analyst.

This hearing is held pursuant to provisions of Title 16 of the Connecticut General Statutes and of the Uniform Administrative Procedure Act upon an application from Cellco Partnership d/b/a Verizon Wireless for a certificate of environmental compatibility and public need for the construction, maintenance and operation of a telecommunication facility located at one of three possible locations, at 72 Ragged Hill Road in Pomfret, Connecticut. The application was received by the Council on July 9, 2018.

As a reminder to all, off-the-record communication with a member of the Council or a member of the Council staff upon the merits of this application is prohibited by law.

A party to the proceedings is Cellco partnership d/b/a Verizon Wireless, Attorney Baldwin from Robinson & Cole.

We will proceed in accordance with the prepared agenda, copies of which are available somewhere -- in the back. Okay. Also available here are copies of the Council's citizen guide to Siting Council procedures.

At the end of this afternoon's evidentiary session we will recess and resume again at 6:30 p.m. for the public comment session. The 6:30 public comment session will be reserved for the public to make brief oral statements into the record.

I wish to note that the applicant including their representatives and witnesses are not allowed to participate in the public comment session. I also wish to note for those who are here and for the benefit of your friends and neighbors who are unable to join us that you or they may send written statements to the Council

within 30 days of the date hereof, and such 1 2 written statements will be given the same weight as if spoken at the hearing. 3 A verbatim transcript will be made of 4 this hearing and deposited with the town clerk's 5 offices in Pomfret, Eastford and Woodstock for the 6 convenience of the public. 7 Is there any public official? 8 No. No 9 motions, either. Okay. I wish to call your attention to 10 those items shown on the hearing program marked as 11 Roman number 1D, items 1 through 72. Does the 12 applicant have any objection to the items that the 13 Council has noticed? 14 15 MR. BALDWIN: No objections, Mr. Chairman. 16 17 THE CHAIRMAN: Thank you. Accordingly, the Council hereby administratively notices these 18 existing documents, statements and comments. 19 20 Will the applicant now present its 21 witness panel for purposes of taking the oath? I will, Mr. Chairman. 22 MR. BALDWIN: 23 Thank you. Good afternoon, everyone. Ken Baldwin 24

with Robinson & Cole on behalf of the applicant

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Cellco Partnership doing business as Verizon Wireless.

Our witness panel as listed in the hearing program consists of, to my immediate left, Mr. Andrew Candiello. Mr. Candiello is a principal engineer with Verizon Wireless. Next to Mr. Candiello is Jay Latorre, a radiofrequency engineer with Verizon Wireless working on the conference center cell site. To Mr. Latorre's left is Dave Weinpahl, the managing partner and professional engineer with On Air Engineering, LLC, the project engineers.

To my right is Mike Libertine, the
Director of Siting and Permitting for All-Points
Technology Corporation. And to Mr. Libertine's
right is Dean Gustafson, Senior Wetlands Scientist
and professional soil scientist with All-Points
Technology Corporation.

And we offer them to be sworn at this time, Mr. Chair.

THE CHAIRMAN: Would you please rise?

1 ANDREW CANDIELLO,

2 JUAN LATORRE,

3 DAVID WEINPAHL,

4 MICHAEL LIBERTINE,

5 DEAN GUSTAFSON,

called as witnesses, being first duly sworn by the Executive Director, were examined and testified under oath as follows:

MR. BALDWIN: Mr. Chairman, we have five exhibits listed in the hearing program under Roman 2, section B. They include the application with the associated bulk file exhibits, our affidavit of publication, our responses to the Council's interrogatories, a signed posting affidavit regarding the public notice sign posted at the property, and most recently an errata sheet dealing with some corrections made to the application materials submitted back in July. They are listed in the hearing program for identification purposes subject to verification by our witnesses.

If I could ask our witnesses to respond to the following questions. Did you prepare or assist in the preparation of the hearing exhibits

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         listed in the hearing program as Roman 2B, items 1
2
         through 5? Mr. Weinpahl?
3
                   THE WITNESS (Weinpahl):
4
                   MR. BALDWIN: Mr. Latorre?
                   THE WITNESS (Latorre): Yes.
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                   MR. BALDWIN: Mr. Candiello?
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7
                   THE WITNESS (Candiello): Yes.
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                   MR. BALDWIN: Mr. Libertine?
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                   THE WITNESS (Libertine): Yes.
                   MR. BALDWIN: Mr. Gustafson?
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11
                   THE WITNESS (Gustafson): Yes.
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                   MR. BALDWIN: And do you have any
         additional corrections, modifications or
13
         amendments to offer to any of those exhibits?
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15
         Mr. Weinpahl?
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                   THE WITNESS (Weinpahl): No, I do not.
17
                   MR. BALDWIN: Mr. Latorre?
18
                   THE WITNESS (Latorre): No.
                   MR. BALDWIN: Mr. Candiello?
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                   THE WITNESS (Candiello): No, I do not.
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                   MR. BALDWIN: Mr. Libertine?
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22
                   THE WITNESS (Libertine): No.
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                   MR. BALDWIN: Mr. Gustafson?
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                   THE WITNESS (Gustafson): No.
                   MR. BALDWIN: And is the information
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1	contained in those exhibits true and accurate to
2	the best of your knowledge Mr. Weinpahl?
3	THE WITNESS (Weinpahl): Yes.
4	MR. BALDWIN: Mr. Latorre?
5	THE WITNESS (Latorre): Yes.
6	MR. BALDWIN: Mr. Candiello?
7	THE WITNESS (Candiello): Yes.
8	MR. BALDWIN: Mr. Libertine?
9	THE WITNESS (Libertine): Yes.
10	MR. BALDWIN: Mr. Gustafson?
11	THE WITNESS (Gustafson): Yes.
12	MR. BALDWIN: And do you adopt the
13	information contained in those exhibits as your
14	testimony in this proceeding? Mr. Weinpahl?
15	THE WITNESS (Weinpahl): Yes.
16	MR. BALDWIN: Mr. Latorre?
17	THE WITNESS (Latorre): Yes.
18	MR. BALDWIN: Mr. Candiello?
19	THE WITNESS (Candiello): Yes.
20	MR. BALDWIN: Mr. Libertine?
21	THE WITNESS (Libertine): Yes.
22	MR. BALDWIN: Mr. Gustafson?
23	THE WITNESS (Gustafson): Yes.
24	MR. BALDWIN: Thank you.

1 exhibits.

THE CHAIRMAN: Thank you. The exhibits are hereby admitted. We'll now begin with cross-examination starting with Mr. Mercier.

MR. MERCIER: Thank you. I would just like to begin with the field review today, some of the observations that were made. I guess I'll just start to get the balloon fly question out of the way.

Mr. Libertine, would you please describe how successful you were today flying balloons at each of the three sites up until the conclusion of the field review?

THE WITNESS (Libertine): We were able to get the balloons up at each of the sites. Each of the sites were represented by a different colored balloon that were tethered to the full heights proposed at those locations.

Site A was represented by a blue balloon -- and these were all four-foot diameter balloons. Site B was represented by a purple balloon, and at site C we had a red balloon. All those balloons were up and aloft prior to 8 a.m. this morning.

Conditions as we saw today have been

spotty at best. There's been some periods of heavy rain with low visibility, and the winds have been fairly variable anywhere from being fairly calm to picking up and being in the double digits. So not an ideal day for viewing, but we have been able to maintain -- we did lose one balloon shortly before the site walk at site C, but that was replaced prior to the Council's site walk.

MR. MERCIER: Okay. Thank you.

Now just regarding the site access, we walked down an existing woods road. And I just would like someone to explain what the conditions of the road are right now, and including a substrate and width to the site, to the vicinity of site A and site B.

THE WITNESS (Weinpahl): The current road is approximately ten to twelve feet wide, which is dirt coming up Swedetown Road. And the plans are to improve that to a gravel road to, you know, any of the three site locations.

MR. MERCIER: Correct. And how about over to site C? Does it maintain its ten to twelve-foot width of the existing road to the vicinity of the compound?

THE WITNESS (Weinpahl): For the most

part it does. It's similar to the portion that we were able to walk up to where the vernal pool number two was encountered where we kind of turned back. But the road is fairly consistent throughout the entire path.

MR. MERCIER: And as for the proposed upgrades, is it simply just adding gravel to it?

Or do you have to actually rebuild, I'll call it, the base of the road? Are you going to put some heavy base material on top of the existing, to the twelve-foot wide area?

THE WITNESS (Weinpahl): The plans are for a full access road installation sub -- subbase and finished gravel for whatever the three locations might be. Nothing needs to be re-graded for the most part. It's -- it's just going to be a general improvement of the current condition, which is mostly all dirt and some -- some ponding areas.

MR. MERCIER: Okay. So there won't be any existing excavation of the existing road per se. It's just going to be adding material and building it up?

THE WITNESS (Weinpahl): It's a material add on.

MR. MERCIER: Thank you.

Now during the upgrades I didn't really see any tree removal along with the -- in the site plans along the path of the existing roads, either -- at any of the sites, the existing road, that is. Would there be any wide-scale clearing for any curb locations, or just installing the base material and building the road?

THE WITNESS (Weinpahl): There might be one or two trees along the path should site C be the location, but generally all three locations require three to six mature tree removals for the compound and to have a construction.

They're all sited specifically to preserve the current wood -- wooded area and minimize tree removal on any of the three locations. So they're all similar in that regard.

MR. MERCIER: Now I understand that underground utilities will be installed from potentially a new pole along Swedetown Road at the site entrance there. When you install the utilities underground it's going to be adjacent to the road, or along the base of road, along the edge? Or is it going to be off to the woods a little bit more?

THE WITNESS (Weinpahl): It will be along the edge of the -- of either side of the access road. There will be a load crossing, because the pole line is along the west side of Swedetown. So most likely an overhead road crossing and then underground from there.

MR. MERCIER: Okay.

Would the installation of the utilities require any other types of tree removal besides what you just mentioned, three to six per site?

THE WITNESS (Weinpahl): It would be as encountered. For the most part we prefer to leave them on either side of the road, which can eliminate having to encase them in concrete, whether it's crossings, in other areas.

So for the most part it would be a direct burial wind conduit off to the edge of the gravel road. And there will be an easement as well that will be required for access and for utility easements as there will be primary power brought in from Eversource to any of the three locations.

MR. MERCIER: Now for the road to site C as it passes the wetland two area, you know, the two associated vernal pools right next to it,

vernal pool three and two. What type of 1 2 construction activities -- first of all, I think in the field review someone stated that the actual 3 roadbed itself is considered wetland soils. 4 that correct? 5 THE WITNESS (Gustafson): There there's 6 7 a small stretch located essentially between vernal 8 pools two and three is where there are -- is 9 wetlands that cut across the access road. MR. MERCIER: Okay. If you could please 10 11 describe --12 THE WITNESS (Gustafson): That section 13 is --14 MR. MERCIER: Yeah. What construction activities will have occurred to make that a 15 stable area for the future crossing? 16 17 THE WITNESS (Gustafson): I'll -- I will let Dave add into any of the comments I provide. 18 That stretch where we have an existing 19 wetland area that cuts across the road is about 60 20 linear feet. For that section what we're 21 22 proposing is, right now it's mainly sheet flow 23 during high flows. Like during today you'll see shallow sheet flows going across the access road. 24

Otherwise it slowly seeps through the road base

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and heads to the north.

With the proposed road improvements we would install what's called a French mattress, which is essentially course gravel and stone material wrapped in geo-textile fabric as the base layer. That would require excavating out a couple feet of the existing road base that cuts through that wetland crossing and replace it with that course material.

That will provide for subsurface conveyance of any water of surface, or subsurface water from -- from the north, from the south to the north to minimize any hydraulic impacts to either side of that wetland area. And then place the road base material on top of the French mattress material.

THE CHAIRMAN: Just to be clear, that's only if you were to utilize site C, but not impact site A and B?

THE WITNESS (Gustafson): That's correct. It's only for any access to site C.

MR. MERCIER: When you do the upgrade in that area to site C, the wetland area, would that impact the hydrology of the two upland -- two vernal pools adjacent to the road, this

installation of the French mattress?

THE WITNESS (Gustafson): No. I mean, the construction sequencing that we're proposing also includes both the wetland and vernal pool protection plan, which will include, you know, either myself or -- or one of our other wetland scientists on site with a contractor.

Provide them with some environmental training before they start construction, and then monitor that work to ensure that any of the excavation and placement of the French mattress doesn't alter hydrology to either wetlands or nearby vernal pools. But where we're proposing the French mattress is located in an area that wouldn't affect the nearby vernal pools two or three.

MR. MERCIER: Okay. So it's between those two. So there's no construction. Right? Of this crossing up to the edge? Okay.

THE WITNESS (Gustafson): It gets close to the edge of wetland three, but wetland three is actually hydraulically down gradient from that improvement area. So you know, we'll be boxing out that area with appropriate erosion and sedimentation controls to ensure that there isn't

1 any temporary impacts during construction. 2 MR. MERCIER: Thank you. During the walk it looked like I saw some, you know, maybe 3 bedrock or some cobbles sticking out of the 4 Do you intend to blast at this site? 5 ground. Is that necessary to install any foundation or any 6 7 compound equipment at any of the three sites? 8 THE WITNESS (Weinpahl): There, there 9 was one section that appeared as well. that's -- it might be the only one I've seen. 10 You'll recall on the majority of the road all the 11 12 way out to site C as well -- that's not predominate, I don't believe, on the road at all. 13 I don't expect any blasting. 14 THE WITNESS (Gustafson): Not even for 15 the tower sites themselves, the foundation 16 17 installation? 18 THE WITNESS (Weinpahl): You know, pending soil borings, but at this time, no. 19 If there was rock and you 20 MR. MERCIER: 21 weren't going to blast, how would you remove any 22 cobble or stone? Through chipping or mechanical 23 chipping, or something of that nature? THE WITNESS (Weinpahl): 24

required -- if bedrock is encountered anywhere we

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would employ rock anchors for tower foundation anchoring if need be, or else they would have to be removed, and whatever measures are least invasive.

MR. MERCIER: Now for any of the three compound locations do you anticipate any difficulty with existing slopes, meaning do you need any retaining walls or heavy cuts and fill to build any of those three compound locations?

THE WITNESS (Weinpahl): No, we do not.

Again, these were carefully sited originally to

not have to install large retaining wall systems.

Site B we actually reconfigured the lease area just in the event of future development. That's the only rectangular leased area purposely to avoid going further to the east where the topography, you know, grades off a little bit quicker than other areas.

So we -- we looked at this fairly closely in terms of location to minimize tree disturbance and to also minimize any re-grading that would be needed.

MR. MERCIER: As for, you know, this general site location of the three sites here, has any emergency responder entities out in this

region of the state since the time of the application filing contacted you to potentially locate on this facility?

THE WITNESS (Candiello): No. Not that I'm aware of, no.

MR. MERCIER: One thing I did notice had to do with the Connecticut Airport Authority comments. You know, I was looking at their comments and also your FAA analysis in tab 18. The FAA analysis basically, you know, for all three sites basically said, possible impact to private landing facilities. And I guess Connecticut Airport Authority picked up on that, or did their own little database search.

So I'm just trying to understand what the intent of the FAA was. This is the first time I've ever seen, possible impact, rather than, yes or no. Do you have anything to elaborate on that?

THE WITNESS (Candiello): So the airspace -- the airspace studies that we ran for sites A, B and C revealed that we would not need to file with the FAA based on the location and the proposed tower heights.

And you know, as -- as you mentioned there is a possibility that there might be private

facilities that aren't registered and that's -and that's what we experienced. The Connecticut
Airport Authority had reached out inquiring,
letting us know that there are a couple of
locations in the vicinity of this project.

And we -- we would -- once a final location is determined we would make sure that we made them aware of -- of the proposed site and what the height is going to be in the final location if approved.

MR. MERCIER: If one of the three sites was approved? I mean, is there going to be any followup with the FAA or the Connecticut Airport Authority, meaning it would be required once you contacted one of these two airports that you might need lights? Or has the FAA ruled them out?

THE WITNESS (Candiello): No. There's no lighting required here. So the airspace analysis that we ran revealed the fact that we don't need to file at all with the FAA, because we're not located within a certain distance to the airports.

THE WITNESS (Latorre): In reviewing the comments from the Connecticut Airport Authority I took the opportunity to reach out to the two

private airport owners -- although as

Mr. Candiello correctly explained, Verizon has no
federal, you know, requirements under the FAA to
report back to the government agency at the
federal level. There are two private airports.

One is in Woodstock. The other one is the Buell
Farm -- I believe it's in Eastford. I took the
opportunity to reach out to both of those private
airport owners.

At that point in time, in speaking with both of them they had been made aware of Verizon's proposal through a letter from the CAA, but they had not received any updated plans that provided Verizon's proposals.

I took the liberty of sending them plans along with a couple of other documents so that they could have a full review of these locations. We also pointed out to the private airport owners that in both of their instances there are facilities that are actually closer to their airports than the proposed Pomfret town facility.

In both instances I received affirmative responses back that they had received the plans, that they had reviewed them and that they had no particular concerns with the particular siting of

this tower in any of the three locations as it related to the operations and safety of their airport.

MR. MERCIER: Thank You for all that additional information. It was extremely helpful. I just had a question regarding interrogatory response eleven that had to do with in-vehicle and in-building thresholds.

I believe that -- let me locate the document. And this said in-building -- excuse me. Yeah, in-vehicle service was listed twice. I wasn't sure what threshold applies in this case for the LTE service.

THE WITNESS (Latorre): Sure. I actually caught this myself shortly before the hearing started. So let me clarify that.

For interrogatory question number eleven the response should read -- and I'm going to read the entire sentence for clarity -- Cellco's minimum design threshold for LTE service is negative 105 dBm received signal reference power, or RSRP for outdoor service; negative 95 dBm RSRP for in-vehicle service; and negative 85 dBm RSRP for in-building service.

MR. MERCIER: Thank you.

And just to note to confirm that the plots you gave, those are for in-vehicle service -- that are attached. I just want to make sure that's the right one.

THE WITNESS (Latorre): That's correct.

MR. MERCIER: Okay. Thank you.

And flipping to interrogatory 21, that had to do with the use of the 2100 megahertz service at the site, and term "carrier aggregation" was used. Let's go a little more into that, because that's the first time I've seen that used in one of our interrogatory responses as to, you know, what it is and what's its purpose.

THE WITNESS (Latorre): Yes. Thank you.

Carrier aggregation is a software mechanism that can be deployed in an LTE network like Verizon's in order to provide a Verizon customer additional bandwidth in which to utilize Verizon's services for voice or data sessions.

The benefits of increased bandwidth include higher data throughputs, higher quality of service for voice, the ability to download and upload photos, videos, webpages faster. How it works is -- is that Verizon deploys a number of different frequencies, 700 megahertz,

2100 megahertz, in some cases 1900 megahertz and 850 megahertz. Those frequencies all have particular bandwidths associated with them depending on Verizon's license holdings in an area.

When carrier aggregation is deployed a Verizon customer has to be in the position where they can adequately receive signal from multiple frequencies. In this case the proposed Pomfret center facility's 700 megahertz and 2100 megahertz are part of the initial deployment strategy of frequencies.

If a Verizon customer is in an area where they can access both the 700 megahertz and 2100 megahertz signal, and their signal strength and signal quality are strong enough and of great enough quality as well as having a phone that is designed for carrier aggregation, the -- the software that works in between the LTE network and the phone will initiate carrier aggregation so long as the system is not overloaded.

When carrier aggregation is implemented, so long as the Verizon customer maintains reasonable cell signals to both of those frequencies -- their pipe, if you will, the amount

of data that they can transmit will increase because they will be able to take advantage of both frequencies at the same exact time.

customer, I'll say, moves away from the site in such a way that one of those frequencies becomes unavailable or unusable due to reduced power, or reduced quality of service, carrier aggregation will decommission itself. The Verizon customer won't lose service, but they will lose access to two of the channels at the same exact time. The end result will be that they'll maintain their service, but they may not experience download speeds and upload speeds as much as they would if they had carrier aggregation.

It's a wonderful software technique we've been deploying to further improve Verizon's quality of service as the demands of the network increase, and in particular as our customer's expectations for higher bandwidth, higher download and upload speeds increases.

MR. MERCIER: Okay. So for this site that technology or software would only be limited to the 2100 megahertz footprint pretty much. Once you're outside that, the greater 700 will take

over. There's no intermediate band that you're using or frequencies you're using right at this site?

THE WITNESS (Latorre): That's correct.

By definition you need to have a reliable signal from at least two channels, in this case 700 and 2100 megahertz in order to take advantage of it.

MR. MERCIER: Thank you. Now I'm going to go to response to interrogatory 22, since we're going through these. Basically I see that you rank the sites. For an RF perspective, site C is most preferable followed by A, then B.

I just had a question regarding the plots associated with the service proposed from all three sites that were included in the interrogatories. Of the 700 megahertz plots, I'm just trying to understand which of these three sites covers Route 198 the best. I can't even really tell if site A actually covers 198 or not. It seems it's kind of spotty, but that just might be a modeling problem.

I don't know if there's any other testing that was done to determine that, you know, Route 198, that's actually east -- excuse me, west of the site -- would have adequate coverage from

any of these three sites?

THE WITNESS (Latorre): My assessment in regards to the coverage on Route 198 is that all three of the facilities provides somewhat similar quality of service along Route 198. Going from A to C you see some improvement in service as you move further north on Route 198 north of the Pomfret center site, but south of the Woodstock Valley Connecticut site.

All three facilities appear to have some terrain blocking that may make in-vehicle service challenging in the area -- where it's noted, the Eastford Public School and town offices are.

You know, Verizon as part of its due diligence in addition to preparing these maps, you know, conducts drive testing and looks at a number of different performance characteristics to evaluate our level of service, you know, and our need to improve it in an area. We feel confident that any of the three facilities will allow Verizon to make some substantial service improvements in the area, you know, with site C because of its higher elevation giving us the greatest flexibility in making those enhancements to the area.

This is an area with some challenging terrain. And as with all of our facilities, upon activation of the facility Verizon will engage in optimization techniques both with this proposed facility and the surrounding facilities to ensure that to the greatest extent physically capable within the network that we maintain an improvement along these main roads as well as the residences and businesses that surround the proposed facility.

MR. MERCIER: Okay. So just so I understand your answer, you're saying that site A and site C would deliver adequate service to Route 198, even though they're slightly different in the model. Looking at this, to me site A has a little bit more coverage on the existing white nonserviced area.

THE WITNESS (Latorre): Yeah, let me clarify my answer. It's my professional opinion that they all -- all three sites, A, B and C will provide improved service in areas of 198. And with all three of the facilities there may be some small pockets that, according to the model for in-building service, that may still be less than what Verizon deems reliable signal service.

1 MR. MERCIER: Okay. Thank you. 2 just to also expand upon what you just said about between site A and site C. I think you basically 3 said that site C had a higher elevation. So it 4 projected a little bit farther overall, just 5 different areas --6 7 THE WITNESS (Latorre): Correct. 8 MR. MERCIER: -- that don't currently 9 have service? THE WITNESS (Latorre): I'm sorry. 10 Could you restate your question? 11 12 MR. MERCIER: Site C projects farther, 13 you say. So it picks up more areas right now that don't have service, or it just overlaps with 14 existing service? 15 16 THE WITNESS (Latorre): Site C has an 17 approximate elevation increase in terms of ground 18 elevation of about 15 feet compared with the sites A and B. 19 Site C does provide additional areas 20 21 where in-building cover -- excuse me, let me 22 rephrase that -- in-vehicle coverage would be 23 brought to a level of service that site A and site B cannot do due to their lower elevation, although 24

they are slightly taller towers.

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I think your specific question is, you know, are there areas that site C can serve to improve service from not reliable for in-vehicle to reliable that site A and site B cannot? And my assessment is that's the case. I'll give one example.

If you look and compare the
700 megahertz service on site A and you compare it
to site C, and you look at an area of Route 97
which is southeast of our Eastford, Connecticut
site?

MR. MERCIER: Yeah, I see.

THE WITNESS (Latorre): Out along Route 197 you'll see a slight improvement on that road there. And this is just one example. And again, you know, there's -- there's not a dramatic RF improvement, you know, between the three sites which is, you know, one of the reasons why all three of the facilities are presented to the Council and the public today.

But site C does have some minor topographical advantages to it that makes it of the three most desirable strictly from an RF perspective.

MR. MERCIER: Thank you. Now between

site A and site B, are these minor differences?

Or there's one major area that you pick up with

site A over site B, like maybe a section of road,

a busy road? Or is it just overall a footprint

that's just slightly degraded compared to site A?

THE WITNESS (Latorre): Yeah. To me,
I'd say that they're minor. And I can't site one
particular area or road that dramatically
improves, you know, the relevancy of A in terms of
its RF footprint over B.

MR. MERCIER: Okay. Thank you.

Mr. Libertine, I have a couple questions regarding the visibility analysis. Looking at the photo for behind tab 9, you know, you drove around to many locations. I think it's 31 listed here.

And then you, per Council request, you know, did a simulation of seasonal year-round visibility in the interrogatories attachment.

There's a couple maps.

I guess my general question is, you know, looking south of all three sites there's a couple fields, you know, bordering State Highway 244 and also some open areas on either side of Ragged Hill Road that, you know, are pretty much south of A and B, and C.

So I'm trying to figure out what is preventing views from those open areas and the roadways to any of these towers?

THE WITNESS (Libertine): It's primarily the combination of the topography and the dense tree cover at any time of year. Once you start moving away from the site proper -- I know today wasn't really a great day to really get a sense of this, but these, any of these sites at the proposed sites really don't eclipse the trees in any of the near views.

There are some locations further away that we documented over a mile away where you have some elevation gain where you can look back into the valley and see the three sites, but those are pretty remote and very short distances.

But in the near views it really is just a function of the fact that there's just so many trees. And although it's not as rugged in that immediate area, there's enough of a topographic break so that the -- the combination of those two really just prohibit the views to really extend much beyond that immediate area of the site.

As you can see in the interrogatories behind the attachment two where we had done the

modeling, the vast majority of views are seasonal. So you're talking about looking through the trees. And again, you would not be looking at the top of the tower. You're really looking at lower portions of the pole that would be visible through the trees.

The little bit of an exception is where there may be an eclipse of the tree cover in some very remote spots, but again this is based on modeling what we saw in the field during the winter months when we flew all of these. We actually had put what we call spotting balloons up 50 feet above the proposed heights.

So we actually had our balloons, three different colored balloons at the tethered height of the facility itself. And then we put white balloons up above those 50 feet so that as we drove around we had an opportunity to see and look towards each of those tower locations.

And even when we put the balloons up at 50 feet above the proposed heights there were very minimal areas where you could see even the spotting balloons. So all that said, the extent of visibilty is not going to reach that far south onto State Highway 244, which happens to be a

scenic road and was one of our areas that we wanted to make sure that we had covered.

And as you know, as demonstrated in the modeling, sites A and B which are closer to Swedetown Road, there will be some pockets of seasonal visibility, more so with site A just because of its possibility. But again, we're talking about when the leaves are totally off the trees, and you'd be looking through the trees and not really seeing the full facility. You're really talking about portions of the pole.

We do have some photographs that demonstrate or at least give a good representation of that. And then with respect to C, site C just doesn't reach any of the nearby roads in terms of visibility just because of its location on the property fairly well back off the road.

MR. MERCIER: Now you were saying that site A, you know, according to your modeling and what you just stated, and potentially site B would be visible from some sections of Swedetown Road and maybe more so for site A along the corner of Ragged Hill. It looks like a residential structure at the corner there, the northwest corner.

Do you believe they'll see the compound and tower through the trees from that residential or corner area?

THE WITNESS (Libertine): Certainly a good amount of that pole will be visible at site A and I would suspect that when the leaves are totally off the trees and this is fully built out, that site A you'd see a portion of the compound, not so with site B.

In terms of residences, as I say, there are one or two very brief locations on Swedetown Road where we were able to look through the trees and be able to see the balloon at site B. So I think there are probably one or two locations, again just along the road and really on the near side of the road for site B.

And then again, with site C there's just no visibility that extends out of the road itself. So yes, I would say site A certainly has potential to have views from that nearest residence to the southeast -- southwest, excuse me.

MR. MERCIER: Now would the tower just be a galvanized gray finish, you know, factory finish? Or is there any type of painting proposed at the site?

THE WITNESS (Libertine): We have not proposed any type of painting. Certainly that's at the Council's discretion for us to consider. I think if we were talking about a location A, or site A being built out that there may be some benefit in doing some type of camouflaging of the pole itself and the antennas themselves. I don't think it would be necessary at B, and certainly C would not be necessary at all.

And if you'll allow -- if this is helpful, I know we go through this type of analysis where -- where Mr. Latorre would look at it, you know, if we all put our blinders on. And he said, RF, this is -- would be my preference.

And I strictly put my blinders on and said, from a visibility perspective site C certainly is the best of the bunch.

Site B is a pretty close second in terms of overall visibility and near views to residences in terms of really being minimized or mitigated. Site A certainly is kind of a distant third when it comes to visibility, because there is more visibility associated with that.

And that I've asked Mr. Weinpahl at some point to put his blinders on because we have

constructibility issues as well. So we always balance those, those three, but one of the reasons we looked at all of these alternate sites was we heard from residences when -- or residents when we came out who felt as though site A just was not put far enough into the property. Give some distance to those nearer property lines. And so that's why we really wanted to evaluate some of these alternate sites that went deeper into the woods.

MR. MERCIER: I think you said maybe, you know, consider painting site A. Is that just because you think the galvanized finish will have a glare to it visible through the woods?

THE WITNESS (Libertine): Not so much a glare, but I think it would be during the winter months you would probably be able to pick that out easier. And certainly my reconnaissance when we were focused on site A two years ago, or even a little bit further back than that, that particular residence did have -- they were really the only ones impacted from a visual standpoint.

And so I think anything that could be done to soften that and just more or less blend that in -- because again, I think the major views

in the wintertime are going to be primarily of the upper proportions of the pole. And if you were going to be considering any type of painting I would do something muted. That would be closer to what, you know, the tree -- I'm not necessarily saying it has to be brown, but there are other options that could be done to make it a little bit softer.

MR. MERCIER: Thank you. One of our administrative notice items is the Last Green Valley Heritage Corridor. And you know, the town of Pomfret was within this congressional designated corridor. So are you aware of any cultural resources in close proximity to the site that would be visible, or impact those cultural resources when the tower is built?

THE WITNESS (Libertine): In this case?

No -- and you're absolutely correct. We're smack dab in the middle of the National Heritage

Corridor up here, but in terms of both cultural/historic and natural resources, other than the fact that we have, you know, a beautiful wooded setting up there, in terms of recreational areas or areas of significance there really aren't any other than that stretch of 244 that runs

through the southern portion of what we consider our study area from a visibility standpoint.

The town has a recreational park.

There's a state park in town, but those are much further to the south and southeast. And certainly, visibility does not extend anywhere near to those.

So overall I don't believe that there are certainly aesthetic impacts associated with any effects on the National Heritage Corridor.

MR. MERCIER: Now I understand you'll be doing, if any of these sites are approved, a National Environmental Policy Act filing --

THE WITNESS (Libertine): Correct.

MR. MERCIER: -- for the specific site if one is selected. Is there a component of that that deals with the Heritage Corridors? Or is there any other? If not, is there an independent notification required to any of the managers of the heritage corridor?

THE WITNESS (Libertine): There are none. And to your first point, under the National Environmental Policy Act there are certainly categories to be looked at, but the designation of the area as -- as a corridor itself is not. We

certainly do look at whether a wildlife refuge,
wilderness areas and -- and those type of
resources, but specific to this designation, no,
there is none.

MR. MERCIER: Okay. Thank you.

My final question has to do with attachment A of the interrogatories -- I think it's A. Excuse me, attachment two. It's a public water supply, watershed map aquifer detection area, mapped areas. It shows the site property. I see the boundaries, and I see the proposed sites. You know, there's lines, dots. And then there's a triangle and a square.

I'm just trying to figure out what the square represents if anybody knows, and also what the triangles represent?

THE WITNESS (Libertine): Bear with us just a moment.

The square is the small parcel that's cut out of -- we cross-referenced the site plans behind tab one, site location -- well C5, which has -- I'm sorry. C0. I was referencing the wrong sheet. Sorry.

The lot that's off Ragged Hill Road that looks more or less on this map as somewhat cutting

into the west side, southwest side of the parcel. 1 2 It's designated as 06B00101. We believe that's -that's just representing that particular parcel. 3 Now as to the triangles, there must 4 be -- well, we're going to have to find out and 5 get back to you on that. That came off of, 6 obviously, the base map. 7 MR. MERCIER: I'm just curious. 8 Thank 9 you. THE WITNESS (Gustafson): We'll take it 10 as a homework assignment. 11 12 MR. MERCIER: Sure. Thank you. 13 I have no other questions at this time. Thank you. 14 15 THE CHAIRMAN: Let's start Thank you. with a question from the Council. Senator Murphy? 16 17 MR. MURPHY: Thank you, Mr. Chairman. Ι 18 just have a few things. On the RF, this tower could potentially 19 go up 20 feet. If it were to be increased 20 feet 20 21 at some time in the future, be it A, B or C, if 22 one is approved, would Verizon move up to the top

of the tower at the time? Or would you continue

to be satisfied with the height of whatever tower

of the three is approved, if one is approved?

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THE WITNESS (Latorre): Thank you for your question. Verizon has proposed all of these facilities A, B and C with the centerline proposed 150 feet for A and B, 130 feet for C, based on Verizon's perceived immediate needs for service in the area as well as future looking to provide, you know, adequate service and capacity.

I can't say with a hundred percent confidence that 20 or 30 years into the future that there might not be a need to -- should there be an extension of the tower, that Verizon might not take that opportunity to move up, for example. And perhaps Mr. Libertine or Mr. Gustafson want to speak to it.

If any of the trees in the area are not fully matured, if they grow over time there could be a need to increase Verizon's height to ensure that we continue to broadcast in a manner -- manner that we can provide our services at the signal strength we expect.

The other potential possibility is that the acquisition of additional spectrum over time, or new services that are provided for Verizon's service in the future could necessitate a higher installation to make that service worthwhile to

1 Verizon's customers. But you know, for the 2 purpose of what Verizon is building today and the immediate future, you know, if there was a need to 3 increase the height I couldn't see an 4 immediate reason why Verizon would then move up as 5 well. 6 Which kind of deals with 7 MR. MURPHY: 8 all my other questions about whether Verizon has 9 surely done plans for the area -- that you have, whatever they may be. You've taken that into 10 account and you're satisfied with the requested 11 12 height of each one of those three towers, at least as you view it for the foreseeable future? 13 14 THE WITNESS (Latorre): That's correct. 15 MR. MURPHY: Okay. Thanks. Mr. Libertine, in the visibility factor, 16 17 the 20 feet up thing. And I'm curious, as I 18 understand your testimony you flew the balloons at the height plus 15 feet with a white balloon on 19 20 top? 21 THE WITNESS (Libertine): Right. 22 MR. MURPHY: Why 15 and not 20? 23 THE WITNESS (Libertine): Oh, I'm sorry. We did 50, five-oh when we did the spotting 24 balloon. 25

MR. MURPHY: Fifty feet high?

THE WITNESS (Libertine): 50 feet. Yes.

MR. MURPHY: Sorry. I heard it as 15

and wrote 15 down. I apologize.

Why?

THE WITNESS (Libertine): We did 50 arbitrarily just so that we could get significantly above where we were. We've done this on several sites, because what we have found -- especially when we're in areas like this where we have some fairly dense and large swaths of forest, it's not uncommon when we start putting sites into the interior of properties that they're very difficult to see when you're floating a ballon.

And so we have made it more or less a standard operating procedure to put a balloon up as a spotting balloon. And in this case, as I say, we normally do about 50 feet above the proposed height so that we have a very good confidence level that we have it high enough. So that if it's going to be seen we're going to be able to see it.

There's no scientific reason for it. We just pick 50 feet. And typically because we're

talking about towers anywhere from 120 to 150 feet
in height we try to keep the balloons under 200
feet just so we don't have airspace situations if
we're close to airports and that type of thing as
well.

MR. MURPHY: I apologize for having

MR. MURPHY: I apologize for having misheard your on that.

THE WITNESS (Libertine): No apologies necessary. I have to speak more clearly.

MR. MURPHY: So your answer to

Mr. Mercier really covers the question about the

visibilty, where it would be if it goes up?

THE WITNESS (Libertine): Yeah, if
you're talking about going up a 20-foot increase,
I don't think there would be a substantial
difference. I do believe that at site A, again if
we're talking about very near views, the nearest
residence, that type of thing, the character could
change because it might be a taller imposing
structure.

But in terms of overall visibility and extending it to areas where we're not seeing it today, I don't believe that would be the case.

MR. MURPHY: And Mr. Gustafson, of the three sites being proposed in your opinion which

1 one is the least damaging or harmful to the 2 environment? THE WITNESS (Gustafson): Certainly from 3 either a wetland or a vernal pool impact 4 5 perspective on this property, both sites in A and B would be the preferred location. 6 Site C we could, you know, construct 7 that with minimal impact, but by providing a 8 9 comparative analysis between the three certainly sites A and C are -- are highly preferred over 10 site C. 11 And is the difference 12 MR. MURPHY: between A and B and one lump in C something that 13 should be seriously considered? Or it's more, and 14 it should be considered as more? 15 But if there's the benefits and the 16 17 choice is C, C should go in as the preference and 18 not be outweighed by the environmental considerations? 19 20 THE WITNESS (Gustafson): There's really no difference --21 That's almost a bad 22 MR. MURPHY: 23 question. THE CHAIRMAN: It's sort of unfair, but 24 25 go ahead and try to answer it -- if you want.

THE WITNESS (Gustafson): I mean,
there's really no difference between sites A and
B. They're both about the same distance from the
nearest wetland and vernal pool resource.

You know, compare -- comparatively site C, you know, you will have a lot of construction activity, although that would be somewhat temporary in nature. You do have a lot of construction activity in proximity to wetland resources and several vernal pools.

MR. MURPHY: But in C is the damage going to be lasting, that it should affect things on the longterm?

THE WITNESS (Gustafson): Provided the construction is completed in accordance to our plans and protection measures, the long-term impacts would be minimal with site C.

You would still have some, some long-term impacts associated with the maintenance of site C, although your traffic generation, you're talking maybe, you know, an inspection once a month. So that's very minimal traffic, but it is, you know, comparatively, you know, it wouldn't -- if you went with site A or B there would be no impact at all.

So you know, we could certainly -- if,

you know, site C was the only thing on the table

we could certainly manage the construction

properly to minimize the short-term impacts.

And -- and the long-term impacts are fairly minor

provided the road is maintained properly over the

MR. MURPHY: Thank you.

course of the facility operation.

I have no other questions, Mr. Chairman.

THE CHAIRMAN: Mr. Hannon.

MR. HANNON: Thank you, Mr. Chairman. I do have some questions.

First of all, I want to get a clarification on something that was said earlier with one of the questions raised, and I just want to make sure I understand it. The comment had to do with the roadways to the three different sites and I thought what was said is it's really just material upgrades that would be added to the roads. And I'm assuming that by that it's just adding a little bit of gravel.

And the reason I raise that question is because on sheets C2, C3 and C4, each one of them talks about reconstructing the existing access road. And that to me means a lot more work than

just going in and adding a little bit of gravel. 1 2 So can you please clarify that? 3 THE WITNESS (Weinpahl): I'm looking for the exact area on the -- on the plan where --4 MR. HANNON: Which map are you looking 5 at? 6 7 THE WITNESS (Weinpahl): I'm on C3. 8 MR. HANNON: Okay. For C3 the note that 9 says, reconstruct existing gravel road is at about -- it's just up from elevation 810 on the 10 driveway. 11 12 THE WITNESS (Weinpahl): Okay. Yeah, it considers existing access road. 13 MR. HANNON: And that's listed on all 14 15 three sheets. So in essence it's talking about, to me, reconstructing the roadway the entire way 16 17 from the existing road up to the site. 18 THE WITNESS (Weinpahl): That's -that's intended to indicate an improvement to the 19 20 existing dirt road that's there. That wasn't 21 what -- there's not much gravel there now, and 22 it's to make, you know, a subbase improvement and 23 to continue gravel and have a continuous gravel access to each of the locations as needed. 24 25 There's not a plan to excavate two or

1 three feet from the existing road and then replace 2 that, or anything to that extent. No, but to me, going in and 3 MR. HANNON: adding a little bit of gravel is significantly 4 different than reconstructing the entire road. 5 So I'm just trying to make sure that I --6 7 THE WITNESS (Weinpahl): The wording 8 perhaps could have been a little bit clearer on 9 the intent. THE WITNESS (Gustafson): And if I could 10 just add to that? The only exception to that rule 11 12 would be where we're --13 MR. HANNON: I caught it. 14 THE WITNESS (Gustafson): 15 -- reconstructing the existing wetland crossing with the French mattress. 16 17 MR. HANNON: Yes, I circled that one, 18 too. I'm hoping that people in the Council 19 don't freak out on this, because I'm actually 20 21 going to be asking a question about the megahertz 22 coverage. Yeah, I usually don't go in that 23 direction. But based on the coverage maps that have 24 25 been provided I'm interested in getting a response

1 in terms of the megahertz coverage that can best 2 impact -- and I may get this wrong in the pronunciation, and it's one of our state parks --3 it's Mashamoquet Brook State Park. 4 I think most of the coverage differences 5 are with the 700 megahertz. I don't think there's 6 much of a difference at all on the 21, but just in 7 terms of what I'm seeing I just want to get a 8 9 clarification from you in terms of what would be the best coverage -- or best increase in coverage 10 at that state park. 11 12 Do you know where the park is? THE WITNESS (Latorre): I can see it. 13 MR. HANNON: Okay. I was just going to 14 15 say it's right under Pomfret. THE WITNESS (Latorre): Actually, give 16 17 me one second. I do apologize. I was looking at 18 Mashamoquet Brook and not the state park. MR. HANNON: Yeah, the state park is 19 20 just below where you've got Pomfret town? 21 THE WITNESS (Latorre): I do have it. 22 Thank you. 23 So my assessment in terms of the

proposed facility providing improved in-vehicle

service to -- and I might get this pronunciation

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wrong, too -- Mashamoquet Brook State park.

Site C will provide the greatest improvement in service to that state park in terms of square mileage covered of improved and reliable in-vehicle service. After that would be site A, and the last site would be site B. Site B in particular provides almost no meaningful improvement, but site C and then site A do provide a significant improvement.

MR. HANNON: Okay. So that's what I had. So after five years I'm actually getting a better feel for the coverage. On map -- tab 1, map C5 this may sound like a very dumb question because it's very obvious, but I want to get it on the record.

THE CHAIRMAN: I will never get there until you give me interactive GIS maps, and we're never going to get there. So --

MR. HANNON: What is sort of the base elevation that's being proposed at site C?

THE WITNESS (Latorre): The base elevation for site C is 833 feet.

MR. HANNON: Okay. That's coming up.

So you'll see where I'm going with this. Behind
tab 11, on page 3 -- I guess this is going over to

Mr. Gustafson. There's a reference made to potential vernal pool number six saying, it did not contain any vernal pool indicator species.

And then going back and looking at it -- I wanted to say it's map, I think, seven. It's in the maps section, vernal pool maps.

I just want to get a clarification as to what you found out there, because it sounds like there really wasn't anything specifically found at this particular vernal pool where there was at some of the others?

THE WITNESS (Gustafson): That's correct. So we did a couple of different inspections during the springtime when there was active breeding in these vernal pools -- in at least four, four out of the six. So the exceptions were vernal pool four and vernal pool six. We did find evidence of active breeding by either wood turtle -- I mean, wood frog or spotted salamander, which are both indicate a vernal pool species.

When we searched vernal pool four and then vernal pool six, which is in a much larger area we didn't find any evidence of breeding. We still classified them as potential vernal pools

because particularly when you have these kind of meta-populations in the vernal pools the breeding locations can change from year to year, season to season.

So at least for our times of inspection we didn't notice any breeding in the vernal pool, with potential vernal pool six, but there's no guarantee that, you know, next year we might -- if we did an inspection we could actually find breeding in that pool.

MR. HANNON: Okay. And then could you just clarify that sort of dashed blue line that's going from the area of vernal pool four and vernal pool five now to potential vernal pool six. I'm just not sure exactly what that dashed light blue line is.

THE WITNESS (Gustafson): So it's -- it actually shows up in the legend. It's the last item on the left column. So those are -- that dashed lined represents field identified approximate wetland boundary. So we didn't -- we didn't flag that section of the boundary because it was so distant from the proposed activity, but we did approximate its location in the field and provided that information on this map.

1 MR. HANNON: Okay. Thank you. 2 THE WITNESS (Gustafson): Your welcome. Now is the test, two maps 3 MR. HANNON: at one time. The submittal for the responses to 4 the Siting Council interrogatories, the last map 5 on that page. And then also looking at tab --6 behind tab 1, map CO. Map CO identifies a number 7 8 of properties along Ragged Hill Road, but in 9 particular is 06-C-003.01 through .04. Do you see what I'm looking at there? 10 11 So looking at the last page in the 12 answer to the interrogatories, can you tell me what the topography elevation is on the -- what? 13 I guess, the northeast side of Ragged Hill Road 14 15 is? THE WITNESS (Libertine): 16 It's 17 approximately 820 feet. 830 maybe? 18 MR. HANNON: THE WITNESS (Libertine): Well, 830 19 20 tends to go into the property. 21 MR. HANNON: Yeah, it's more two, three 22 and four that it's at 830, if I'm reading it 23 correctly. THE WITNESS (Libertine): Okay. 24 Α little bit further south. 25

MR. HANNON: Yeah, just clips the corner. Okay. And going back to an earlier response, the elevation of the cell tower proposal at site C is 832, 833. So maybe a two, three-foot elevation difference. Correct?

THE WITNESS (Libertine): Correct.

MR. HANNON: And then based on what was not found at potential vernal pool number six, has anybody took a look at putting in a proposed access road to site C from Ragged Hill Road?

THE WITNESS (Gustafson): Yeah. So we looked -- I've been involved in this project for at least six, seven years on and off for Verizon Wireless. And we've investigated a number of different access routes and other alternate locations, as -- as summarized in the site search summary.

There are -- there is an existing woods road that comes in from Ragged Hill Road that more or less leads towards the site C location. There are a couple of issues associated with that access. From an environmental perspective the -- there's -- it doesn't reflect -- it's not really reflected, I don't believe, in any of the mapping that we've supplied as part of this docket.

But you can see from the potential

vernal pool map that we referenced earlier there's

a broad wetland corridor that essentially drains

from vernal pool -- potential vernal pool six

northward towards wet -- wetland two.

that.

And although it's somewhat similar in characteristics to the proposed access route to site C where we're crossing wetland two, the wetland crossing is much larger. It's at least three times the size of our proposed crossing to site C through wetland two. So it would have considerably larger direct wetland impacts, and -- and it's actually located fairly close to the north of potential vernal pool six. So there is

The other issue is that in talking with the property owner, the -- the, more or less, the trust that manages the property, they have future plans of potentially at least providing house lots along Ragged Hill Road. So they didn't want to encumber that with another access road cutting through there. So there are a couple of issues associated with providing an access road directly from Ragged Hill Road.

MR. HANNON: Okay. But it was looked

1 at?

THE WITNESS (Gustafson): It was. Yes, it was. It was investigated and I was part of that investigation.

MR. HANNON: Okay. I do not have any other questions.

THE CHAIRMAN: Mr. Edelson?

MR. EDELSON: So I guess I'm sitting here and I realized I have a little bit of a process question, because this is, I think, different in the fact that we have three sites to consider.

So I guess my question, maybe to
Mr. Baldwin, are you looking to the Council to
give a thumbs up or a thumbs down on each of the
sites? Or are you asking us to help you
prioritize the three sites and choose one that we
think would be best to go forward with?

What is it that you're requesting that we do with the three sites? If somebody else has the answer and I'm just being dumb about it, please jump in.

MR. BALDWIN: Well, I think as we presented them in the application, Mr. Edelson, we presented the Council with three alternatives

which are submitted or proposed in direct response to comments we've received through our municipal consultation process.

And we've presented -- with the exception of Mr. Weinpahl and Mr. Candiello, our professional -- professionals' opinions as to which sites they would prefer, but because they each present Verizon with an opportunity to provide service to the area in roughly equal fashion we have presented them all to the Siting Council as options.

So we're looking for -- we would, of course, ask you to approve one of the locations based on your criteria and your review of all three, and consistent with your criteria select the site that you believe best satisfies those criteria.

MR. EDELSON: Because this came up with the question of prioritization, and again that seemed different than what we're usually looking at.

So I guess going to visibility, just so
I'm sure of this, none of the sites or none of the
places you did visibility analysis from had all
year-round visibility. It was just all seasonal?

THE WITNESS (Libertine): No. No, I would say with the exception of site A, there is year-round visibility that will extend slightly onto portions of Swedetown Road. And I do believe the resident to the south-southeast would also, arguably even with leaves on the trees, might be able to see through. That's not as well reflected

on this map.

MR. EDELSON: They seem to have the black dot in the middle. That's what I was wondering.

THE WITNESS (Libertine): I would say that I think any of the sites are not going to be highly visible. And even site A would fall into that category, but it -- without being able to step onto someone's property this time of year and actually view it, it's impossible for me to say, hey. You know, there's no way they're going to see this.

I just think it's closest -- closest proximity to a home certainly raises the potential that even when the leaves are on the trees there may be some views through the trees. It's not significantly far off that property line. It's only about 260 feet off the property line itself.

1 MR. EDELSON: And again, the map has a 2 lot of coverage there. THE WITNESS (Libertine): Correct. 3 MR. EDELSON: Some of these maps that 4 5 have, you know, are yellow or green, are some of 6 those on the property owner himself as opposed to a resident? 7 8 THE WITNESS (Libertine): Oh yes, the 9 vast majority of the visibility falls on the host 10 property, or the property owners, the landlord's property, yes. 11 12 MR. EDELSON: Can you, like, quickly identify them? Because it's kind of hard for, you 13 know, they're all right on that road there. 14 THE WITNESS (Libertine): 15 Sure. MR. EDELSON: Some being a little to the 16 17 left, or a little to the right. THE WITNESS (Libertine): If we look at 18 proposed site A, essentially if we -- and that's 19 behind tab -- attachment three of the 20 21 interrogatories -- or Exhibit 3, excuse me. 22 And if you were to -- it might be 23 helpful to cross-reference behind tab one the site plan CO. That would at least give you an idea of 24 what we should have done was -- now that I'm 25

looking at this, it would have been a little bit easier for everyone if we had had the property boundary.

The problem with this is the property boundary almost falls off this whole map. So it doesn't really do it justice, but our property runs essentially up to Quarry Road, which is to the north on the map itself.

So as you can see, the stretch of road from the intersection of Ragged Hill and Swedetown with the exception of one residence on the right-hand -- on the, I guess I'd call it the west side of the road, there really isn't a lot going on.

If you look -- if you drove that road you can see also there's just not a lot of development in that section. Most of that, that visibility is on site A. It does follow the property owner's land, but it does extend somewhat into the road base itself and then just a little bit to the south on Ragged Hill Road.

You'll notice if you switch over to site

B on the next page of the mapping how that begins
to shrink in terms of the footprint that extends
out to the road, and that's strictly a function of

just being deeper into the property and there being more wooded buffer to be able to block that even with leaves off the trees.

Just finishing it out, if you flip to
the next page with site C, on that map again, just
because strictly a function of location, by
pushing it off further to the east into the
property we're again moving that visibility,
seasonal visibility more to the interior of the
property itself.

Does that answer your question?

MR. EDELSON: I think so, yeah.

Now when we were out there it was mentioned that this property is multiple uses by the owner. Is there anything in the lease that would -- because a lot of the visibility is a function of the trees that are there. We understand that it is an area that is logged.

Is there anything that says there's going to be a visual buffer in terms of trees that will remain between -- just for argument's sake if we went with site A, between site A and the road, because that would potentially change the visibility?

THE WITNESS (Libertine): It certainly

could if that was cleared. Not to my knowledge.

That would not be something normally in the lease.

Normally my understanding is Verizon has control over the lease area, which would be the hundred by hundred.

MR. EDELSON: Because obviously once we

MR. EDELSON: Because obviously once we give approval to put it there and the property owner changes the use in some way, like clearing it, that changes everything --

THE WITNESS (Libertine): It certainly changes the characteristics, no question.

MR. EDELSON: Okay. So -- and again, maybe this is more for my edification, but with the 2100 megahertz coverage, it seems so small if I'm looking at it right. And site C seems to give less coverage for 2100 than A or B.

But you know, having just been out there where, if I'm looking at the map correctly, that's where the new coverage from the 2100 will be. Not a lot of customers out there. Not a lot of road traffic that I saw. I'm almost wondering why even bother putting 2100-antennas up there,

2100 megahertz antennas?

THE WITNESS (Latorre): Sure. Great question. So generally speaking we can always

expect that the 2100 megahertz service will have a smaller footprint than the 700 megahertz service. That's a higher frequency and more susceptible to loss from things like leaves and trees, and things like that.

As it relates to this particular site, I agree with you. It is a relatively small footprint.

And you, know, first let me answer your question. You know, why even put it out there? Verizon is seeing, along with other carriers, unexpected and unanticipated growth in demand for its services. And I think the fact that where typical facilities now are, you know, from day one starting with two and in some cases more sets of frequencies, you know, from day one is indicative of the fact that Verizon is doing everything at its -- that it can to stay ahead of the demand for services.

As I mentioned previously to the Council, you know, when a facility is built one of the first things we do is look for optimization opportunities depending on whether or not we can shrink the footprints of adjacent facilities or increase the footprint of our proposed facility,

and that will be one of the things we certainly look at it.

In my professional experience I have found that even with very small, you know, footprints depicted on a coverage map that in real-world applications the 2100 megahertz service does a good job of augmenting the total capacity on the site to make sure that that 700 megahertz service does not prematurely enter an exhaust state. And so that's really why we're looking to, from the get-go, deploy both services for our customers.

MR. EDELSON: And again, the difference between A, B, and C is probably more about the topography than about the site itself, if you well. Just in terms of where it is, back in there, the trees and the leaves and that's just the way the modeling goes.

But if I'm hearing you correctly, if we could do the experiment where we could put all three of them, all three sites and do it in the real world we might not see much difference between A, B, and C. That what we're seeing on the map is more of a modeling phenomenon than a real-world phenomenon?

THE WITNESS (Latorre): Right. So again, I think, you know, what we've presented here today is that all three, you know, will go a long way to meeting Verizon's coverage and capacity objectives.

You know, we feel confident in our maps. They're finely tuned engineering models. And as you all know, they take into account along with topography, our antenna heights, our site location, our gains, all those engineering factors to make them as accurate as possible.

You know, I think we're representing all three to the Council because we anticipate all three of them will generally provide coverage and capacity improvements to the areas including Woodstock, Eastford and Pomfret.

And to your point, you know, we don't have the benefit of building three towers at once and seeing which one is best. That would be an expensive experiment, but you know, I do feel that all three will achieve Verizon's RF goals.

MR. EDELSON: That's all the questions I have, Mr. Chairman.

THE CHAIRMAN: Just somewhat for clarification, we've been getting recently

requests for towers more having to do with capacity than coverage. And I know each one has both, but it seems in this case coverage is sort of the driving one. And I don't know if that makes any difference, but -- and of course it will also, as you just explained, improve the capacity for the future.

But coverage seems to be the driver in this case?

THE WITNESS (Latorre): That's accurate, yes.

THE CHAIRMAN: And I guess my last question -- and I don't really know that it's a whole lot of use since it's our job to make a determination. We're going to change our regulations for any time you come up with at least anything more than two alternatives. We're going to start charging extra.

More work for us -- but anyway. I noticed on page 26 your estimated cost schedule. I'm not asking you on the details -- but it fairly would be clear just looking at it, is that site three is substantially more expensive because of the side -- primarily, I assume, it's the access.

Sites A and B are within 10 -- roughly

within 10 percent of cost. And site C, as I said, it's not necessarily a determining factor for our deliberations, but it does give us a sense of the amount of extra site work particularly for your access drive that's going to be necessary and I guess -- oh, just one question. The fact that it's on site C it's only 130 versus a 150-foot tower. That doesn't change the cost --

THE WITNESS (Candiello): Yeah.

Mr. Stein, to answer your question -- or to, you know, to go along with your statement there, site C is -- is dramatically more expensive mostly due to the access road and the -- the additional utilities needed to feed the site at that location, and the wetland crossing that was described earlier. The French mattress is not something that's required on sites A or B.

So from -- from my standpoint, from a constructibility standpoint site A requires the least, you know, development, the shortest access road. Site B would be -- would be a close second. And C is, again dramatically more -- more work required there to develop that project.

THE CHAIRMAN: Thank you.

Mr. Mercier?

MR. MERCIER: Thank you. I've just got a question or two.

Mr. Libertine, regarding your visibility maps that you generated for the interrogatory responses, do you have the information as to what tree height was used in your model?

THE WITNESS (Libertine): These are all based on lidar data. And so the lidar actually picks up not only topography, but the tree canopy. So each individual tree or trees within an individual pixel are actually measured. So unlike the old days where we used to assume a height of 60 or 65 feet across the whole study area, we're able to now generate essentially a model that mimics what is out in the real world. So it's variable to what's out there.

MR. MERCIER: Thank you. The other question I had had to do with site B. I did see an area of grading at the, I believe it was to the east because I believe it was on a slope.

Are you bringing in fill to create that level surface? Or is this going to be more pushing of dirt around and stabilizing?

THE WITNESS (Candiello): That's more of a stabilization. I think it was about a four to

five-foot difference from one corner of the compound out to the other. And the regrading, I don't think there's any -- there would be any need to bring in fill for that. It's a small area of regrading for all the three locations. There is a little bit at that location, but we're talking minimal fill if it even needs to be brought in. MR. MERCIER: Thank you. I have no other questions. THE CHAIRMAN: Thank you. We'll recess until 6:30, at which time we'll begin the public hearing. (Whereupon, the above proceedings were concluded at 4:29 p.m.) 

## 1 CERTIFICATE 2 I hereby certify that the foregoing 73 3 pages are a complete and accurate computer-aided 4 transcription of my original verbatim notes taken 5 of the Regular Hearing in Re: Docket No. 484, 6 APPLICATION FROM CELLCO PARTNERSHIP D/B/A VERIZON 7 8 WIRELESS FOR A CERTIFICATE OF ENVIRONMENTAL 9 COMPATIBILITY AND PUBLIC NEED FOR THE CONSTRUCTION, MAINTENANCE, AND OPERATION OF A 10 11 TELECOMMUNICATIONS FACILITY AT ONE OF THREE 12 LOCATIONS AT 72 RAGGED HILL ROAD, POMFRET, 13 CONNECTICUT, which was held before ROBIN STEIN, Chairman, at the Abington Congregational Church, 14 15 Fellowship Hall, 542 Hampton Road, Pomfret, Connecticut, September 18, 2018. 16 17 18 19 20 21 Robert G. Dixon, CVR-M 857 Notary Public 22 BCT Reporting, LLC 55 Whiting Street, Suite 1A 23 Plainville, CT 06062 My Commission Expires: 6/30/2020 24

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