In The Matter Of:

Cellco Partnership d/b/a Verizon Wireless Application for a Certificate of Environmental

> Public Hearing December 12, 2017

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1	STATE OF CONNECTICUT
2	CONNECTICUT SITING COUNCIL
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4	Docket No. 477
5	Cellco Partnership d/b/a Verizon Wireless
6	Application for a Certificate of Environmental
7	Compatibility and Public Need for the
8	construction, maintenance, and operation of a
9	telecommunications facility located at 46 Cemetery
LO	Road, Canterbury, Connecticut
L1	
L2	
L3	Public Hearing held at the Canterbury
L 4	Community Center, Main Room, 1 Municipal Drive,
L5	Canterbury, Connecticut, on Tuesday, December 12,
L6	2017, beginning at 3 p.m.
L7	
L8	
L9	
20	Held Before:
21	SENATOR JAMES J. MURPHY, JR.,
22	Vice Chairman
23	
24	
25	

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1	Appearances:
2	
3	Council Members:
4	ROBERT HANNON
5	Designee for Commissioner Robert Klee
6	Department of Energy and Environmental
7	Protection
8	LARRY P. LEVESQUE, ESQ.,
9	Designee for Chairwoman Katie Dykes
10	Public Utilities Regulatory Authority
11	EDWARD EDELSON
12	MICHAEL HARDER
13	DANIEL P. LYNCH, JR.
14	ROBERT SILVESTRI
15	
16	Council Staff:
17	MELANIE BACHMAN, ESQ.
18	Executive Director and
19	Staff Attorney
20	
21	ROBERT MERCIER
22	Siting Analyst
23	
24	
25	

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3
    Appearances: (Cont'd.)
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         For Cellco Partnership d/b/a Verizon
 3
         Wireless:
 4
              ROBINSON & COLE LLP
 5
              280 Trumbull Street
 6
              Hartford, Connecticut 06103-3597
 7
 8
                   BY: KENNETH C. BALDWIN, ESQ.
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SENATOR MURPHY: I'd like to call this
meeting to order of the Connecticut Siting
Council. Ladies and gentlemen, this hearing is
called to order this Tuesday, December the 12th,
2017, at 3 p.m. My name is James J. Murphy, Jr.
I'm the Vice Chairman of the Connecticut Siting
Council.

Other members of the Council here today are Robert Hannon, designee for Commissioner Robert Klee of the Department of Energy and Environmental Protection; Larry Levesque, designee for Chairman Katie Dykes of the Public Utilities Regulatory Authority; Robert Silvestri; Edward Edelson; Michael Harder; and Daniel P. Lynch, Jr.

Members of the staff are Melanie

Bachman, our executive director and staff

attorney; and Robert Mercier, our siting analyst.

This hearing is held pursuant to the provisions of Title 16 of the Connecticut General Statutes and of the Uniform Administrative Procedures Act upon an application from Cellco Partnership d/b/a Verizon Wireless for a Certificate of Environmental Compatibility and Public Need for the construction, maintenance, and operation of a telecommunications facility located

at 46 Cemetery Road in Canterbury, Connecticut.

This application was received by the Council on August 23, 2017.

As a reminder to all, off-the-record communication with a member of the Council, or a member of his staff, upon the merits of this application is prohibited by law.

The parties and intervenors to this proceeding are as follows: The applicant, Cellco Partnership d/b/a Verizon Wireless, represented by Kenneth C. Baldwin, Esq., of Robinson & Cole LLP.

We will proceed in accordance with the prepared agenda, copies of which are available on the table in the room. Also available are copies of the Council's Citizens Guide to Siting Council Procedures. At the end of the afternoon evidentiary session, we will recess and resume again at 6:30 p.m. for the public comment session.

The 6:30 p.m. public comment session will be reserved for the public to make brief oral statements into the record. I wish to note for those who are here, and for the benefit of your friends and neighbors who are unable to join us for the public comment session, that you or they may send written statements to the Council within

30 days of the date hereof, and such written 1 statements will be given the same weight as if 2 spoken at the hearing. A verbatim transcript will be made of 4 5 this hearing, as well as the hearing tonight, and deposited with the Town Clerk's Office here in 6 7 Canterbury for the convenience of the public. 8 Is there any public official at this 9 time who wishes to make any comment on this 10 proposal? 11 (No response.) 12 SENATOR MURPHY: Not seeing anyone. Ι 13 wish to call your attention to those items shown on the hearing program marked as Roman Numeral 14 15 I-D, Items 1 through and including 69. 16 Does the applicant have any objection 17 to any one of these items? 18 MR. BALDWIN: No objection, Mr. Chairman. 19 20 SENATOR MURPHY: Accordingly, the Council administratively notices these existing 21 documents, statements and comments. 22 23 Will the applicant please present its

panel to be sworn in by our executive director?

MR. BALDWIN: Thank you, Senator

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- 1 Murphy. Kenneth Baldwin on behalf of the
- 2 applicant, Cellco Partnership doing business as
- 3 Verizon Wireless.
- 4 Our witness panel, as listed in the
- 5 hearing program, includes Mr. Anthony Befera, the
- 6 manager of real estate and project implementation
- 7 for Verizon Wireless; Kelly Lemay, a radio
- 8 frequency engineer with Verizon Wireless on the
- 9 Canterbury South project; Mr. Dave Weinpahl,
- 10 professional engineer, managing partner, of On-Air
- 11 Engineering; Mike Libertine, Mike is an LEP and
- 12 director of siting and permitting for All-Points
- 13 Technology Corporation; and Dean Gustafson, a
- 14 senior wetland scientist and professional soil
- 15 scientist with All-Points Technology.
- 16 And I'd offer them to be sworn at this
- 17 time, Mr. Chairman.
- 18 SENATOR MURPHY: I'd ask that they rise
- 19 and be sworn by Attorney Bachman.
- 20 ANTHONY BEFERA,
- 21 KELLY LEMAY,
- 22 DAVID WEINPAHL,
- 23 MICHAEL LIBERTINE,
- 24 DEAN GUSTAFSON,
- 25 called as witnesses, being first duly sworn

1 by Ms. Bachman, were examined and testified on their oaths as follows: 2

MS. BACHMAN: Thank you.

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Chairman.

I take it there's SENATOR MURPHY: nothing you're asking to be administratively noticed at this time?

7 MR. BALDWIN: That's correct, Mr.

9 SENATOR MURPHY: And do you have some exhibits for us?

MR. BALDWIN: We do. They are listed in the hearing program under Roman II, Section II-B, Items 1 through 7, including the application, the associated bulk file exhibits, our affidavit of publication, a determination from the State Historic Preservation Office, our responses to the Council's interrogatories, our sign posting affidavit, a determination letter from the Natural Diversity Data Base, and the applicant's proposed site plan, which we discovered late in the game, Mr. Chairman, were missing a few sheets in the application itself. We did submit additional project plans, including all of the sheets this time, and I brought

additional copies in case members of the public

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tonight would like to see those.
1
               We'd offer those exhibits at this time
2
    for identification purposes subject to
3
4
    verification.
5
               SENATOR MURPHY: Is there any
    objection?
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7
                (No response.)
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                SENATOR MURPHY: Hearing none, they are
9
    admitted for purposes of -- can the panel verify
    these documents?
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11
               MR. BALDWIN: We can, Mr. Chairman.
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               DIRECT EXAMINATION
13
               MR. BALDWIN: I'll ask our panel to
    respond to the following questions: Did you
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15
    prepare or assist in the preparation of the
16
    exhibits listed in the hearing program under
    Section II-B-1 through 7?
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               Mr. Befera?
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               THE WITNESS (Befera): Yes.
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               MR. BALDWIN: Ms. Lemay?
               THE WITNESS (Lemay): Yes.
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               MR. BALDWIN: Mr. Weinpahl?
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               THE WITNESS (Weinpahl): Yes.
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               MR. BALDWIN: Mr. Libertine?
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               THE WITNESS (Libertine): Yes.
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1 MR. BALDWIN: Mr. Gustafson? THE WITNESS (Gustafson): Yes. 2 3 MR. BALDWIN: And do you have any corrections, modifications or amendments to offer 4 5 to any of the information in those exhibits? Mr. Befera? 6 7 THE WITNESS (Befera): No. 8 MR. BALDWIN: Ms. Lemay? 9 THE WITNESS (Lemay): 10 MR. BALDWIN: Mr. Weinpahl? THE WITNESS (Weinpahl): No. 11 MR. BALDWIN: Mr. Libertine? 12 THE WITNESS (Libertine): I have one 13 minor correction I'd like to make behind Tab 9 on 14 15 page 8 with the Visibility Analysis Results. 16 the second paragraph, the first sentence, it's actually the second line beginning with after the 17 18 comma, "extending," the distance there should instead of reading plus or minus .57 mile, that 19 should be plus or minus 0.64 mile. 20 21 And similarly, in the last sentence 22 regarding seasonal views during leaf-off 23 conditions, that should read, "seasonal views 24 during leaf-off conditions could extend to areas

within approximately eight tenths of a mile, 0.8,"

1 striking 0.5.

With that, that's all I have for corrections.

MR. BALDWIN: Mr. Gustafson?

THE WITNESS (Gustafson): I have one correction and one amendment. The correction is under Applicant Exhibit 1 under the Executive Summary, page 20, and it's the third line from the top that reads, "Canterbury South facility would be located in Flood Zone X, an area outside the 500 year flood zone." "Flood Zone X" should actually read "Flood Zone C." They both mean the same thing. It's just in earlier mapping, FEMA mapping. So X should be C.

The amendment I have we discussed during the site walk. It's under Applicant Exhibit 1, Tab 1, under the project site plans, which is also under Applicant Exhibit 7. It's sheet number C-2, the site plan. I'll give everyone a moment to get to the right page.

Generally in the center of that site plan, you see the existing garage, and then just to the northeast is wetland 6, and you see the proposed underground utility line angles to the back corner of the garage. Walking through that

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existing cleared right-of-way, utility
1
    right-of-way, the clearing actually extends
2
    through the center of wetland 6. In all
3
    likelihood, when they install the underground
4
    conduits, they'll continue to utilize that
5
    existing clearing. So there will be some
6
7
    temporary impact to wetland 6 as well. Otherwise,
8
    it would require removing several mature oak trees
9
    to take that angle from the electric manhole to
    the back corner of the existing garage.
10
               That's all the corrections I have.
11
               MR. BALDWIN: And with those
12
    corrections and modifications, is the information
13
    contained in those exhibits true and accurate to
14
    the best of your knowledge?
15
16
               Mr. Befera?
               THE WITNESS (Befera): Yes.
17
18
               MR. BALDWIN:
                              Ms. Lemay?
19
               THE WITNESS (Lemay): Yes.
20
               MR. BALDWIN: Mr. Weinpahl?
               THE WITNESS (Weinpahl): Yes.
21
               MR. BALDWIN: Mr. Libertine?
22
23
               THE WITNESS (Libertine): Yes.
24
               MR. BALDWIN: Mr. Gustafson?
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THE WITNESS (Gustafson): Yes.

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               MR. BALDWIN: And do you adopt the
    information contained in those exhibits as
2
    correct, as modified, as your testimony this
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4
    afternoon?
5
               Mr. Befera?
               THE WITNESS (Befera): Yes.
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7
               MR. BALDWIN: Ms. Lemay?
8
               THE WITNESS (Lemay): Yes.
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               MR. BALDWIN: Mr. Weinpahl?
               THE WITNESS (Weinpahl): Yes.
10
11
               MR. BALDWIN: Mr. Libertine?
               THE WITNESS (Libertine): Yes.
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               MR. BALDWIN: Mr. Gustafson?
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               THE WITNESS (Gustafson): Yes.
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15
               MR. BALDWIN: Mr. Chairman, I offer
    them as full exhibits.
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               SENATOR MURPHY: They will be admitted
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18
    into evidence as full exhibits.
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                (Applicant's Exhibits II-B-1 through
    II-B-7: Received in evidence - described in
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21
    index.)
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                SENATOR MURPHY: We'll now begin
    cross-examination of the panel, beginning with
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24
    Mr. Mercier, our siting analyst on this docket.
25
               Mr. Mercier.
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1 MR. MERCIER: Thank you.
2 CROSS-EXAMINATION
3 MR. MERCIER: Just to pick up some of

the items on the field review today. Mr.

Gustafson, I know you just talked about there's an existing cleared area along wetland 6. And I just want to understand what the utility run will be from the road, Cemetery Road, to the existing garage. Is that going to be telephone service, electric service, or both for your site?

THE WITNESS (Gustafson): I'll let
Mr. Weinpahl answer that part of the question as
far as I'm not sure if it's both electric and
telco that's going to run through that.

THE WITNESS (Weinpahl): Presently
there's an existing high voltage underground power
line, which is to remain, and the plans from
Eversource would pick up that line at the
transformer, the existing transformer beyond the
garage. So there's no proposed improvements for
Eversource on the existing run. There is a
proposed telephone conduit adjacent to the
existing electrical run, and that's the
disturbance through that space.

MR. MERCIER: So your new telephone

1 line will go underground? THE WITNESS (Weinpahl): We're going to 2 3 have a trench underground adjacent to the existing primary electrical line. 4 5 MR. MERCIER: Would that be on the north side of the existing line, or the south 6 7 side? 8 THE WITNESS (Weinpahl): It can go in 9 either direction. That's probably a field determination after that line is located 100 10 percent accurately. 11 12 MR. MERCIER: Mr. Gustafson, does that 13 relate to what you were talking about, there's an existing cleared area essentially north of the 14 15 existing underground line that encompasses wetland 16 6? THE WITNESS (Gustafson): That's 17 18 correct. 19 MR. MERCIER: So it's possible that the telephone line will go through wetland 6 too? 20 THE WITNESS (Gustafson): That's 21 22 correct. 23 MR. MERCIER: Okay. Do you know if the cleared area extends out of the wetlands -- excuse

me -- the cleared area extends to Cemetery Road

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- but north of the other two wetlands? I can't read
 what they say. Is that 3 and 4?
- THE WITNESS (Weinpahl): 5 and 6, I believe.
- 5 MR. MERCIER: Yes, 5 and 6. Is the 6 cleared area a wide swath that also is to the 7 north of those?

THE WITNESS (Gustafson): Yeah, the existing clearing is approximately 40 feet wide, as far as clear from mature trees, and that runs through all three of those wetlands, wetlands starting from Cemetery Road heading into the interior of the site. They're wetlands number 4, 5, and then 6 closest to the garage. So those are existing disturbed wetland areas.

MR. MERCIER: Okay. So it's possible, if they run the line, they could use areas outside of wetland 4 and 5, but then impact 6, since it's such a wide swath?

THE WITNESS (Gustafson): The clearing area encompasses the entire width of both those wetlands. So if we were to maintain within the existing cleared areas, there would still be temporary impacts to wetlands 4 and 5.

MR. MERCIER: What type of equipment is

going to be used in these areas to install that
line, is it a backhoe? I'm not sure what kind of
equipment you'd use.

THE WITNESS (Gustafson): Typically either a backhoe or small excavator. You'd generally be looking at about a 4 foot wide trench.

MR. MERCIER: And how deep roughly?

THE WITNESS (Gustafson): Usually they extend below the frost line, so probably through -- I'd say the bottom of the trench would probably be 4 feet in depth.

MR. MERCIER: What kind of impact would it have on these small wetland systems? Would, you know, drainage pathways open up underground, or something of that nature, following the run?

THE WITNESS (Gustafson): There is a potential for impacting wetland systems with temporary utility trench impacts as far as altering hydrology. Essentially, the conduit and the backfill material around the conduits provides preferential pathway for underground flow. So as part of the wetland protection and restoration program that's included in the project site plans, one component of that is to install trench plugs.

Essentially they're bentonite or clay plugs that
are installed around the annulus of the conduit.

And that essentially prevents artificial drain of
those wetland systems through their preferential
flow path. So to deal with those measures, there
will not be an adverse effect to the hydrology of
any of those wetland systems, and the impacts

would just be temporary during construction.

MR. MERCIER: What type of restoration of plant matter, or whatever is growing in the wetland, what type of restoration is used in this particular case?

out some specific requirements in the wetland protection restoration program that are on the project plans, and that includes pulling off the wetland topsoil with the root balls intact.

Essentially, that area is primarily herbaceous material. It's clear of all woody vegetation, either woody shrubs or trees. So it would be a matter of stockpiling the wetland topsoil and subsoil separately during the trenching activities. And then once the conduits and the backfill material are placed, then putting back the wetland subsoil and then the wetland topsoil

to restore the area. And then any exposed soils
would be seeded with a New England wetland seed
mix, which has New England native herbaceous
material and grasses, and then mulched for final

stabilization.

MR. MERCIER: Thank you. There was also a brief discussion as to potentially using the existing driveway to run the telephone line. If you could just repeat what was said out there? I'm not sure if it was something that was viable or not.

THE WITNESS (Weinpahl): That's wetland system 3, which is just to the south of the driveway where it hits Cemetery Road. That had been investigated originally, and again there would be some wetland impacts to go underground. We could not go aerial with a new pole as there would be an aerial trespass through the adjacent parcel. And I think it was preferred by the owner to also keep the utilities in a common easement. So that potential option was just left off for the time being.

MR. MERCIER: For the wetlands 3 through 6, is there anything special about these, or are they just small little wet depressions? Is

there anything unique or unusual about them?

THE WITNESS (Gustafson): Wetlands 4, 5 and 6 are very similar in nature. They're all headwater hillside seeps. They've obviously been altered by the existing underground utility route.

Wetland 3 is associated with an intermittent stream system that drains north underneath Cemetery Road. And I believe there's a pond on the adjacent parcel.

Wetland 2 is essentially a hillside seep extension of wetland 3. That wetland drains mainly to the east, and then to the north, and then drains into the intermittent stream that flows through wetland 3.

And then finally wetland 1, which is closest to the proposed tower facility, is also a hillside seep system. The wetland is more or less all contained on the adjoining parcels to the east. That wetland is the largest -- it appears to have a larger extent further to the east off the property. We investigated, or we picked up in an aerial photograph there's potentially vernal pool habitat contained within the interior of that wetland system. We did some surveys earlier in the spring to determine if we could conclusively

determine if there was actually any breeding. 1 wetland appears to be too shallow in nature to 2 sustain any type of breeding, so we felt that, 3 based on our observations, it doesn't provide any 4 5 suitable vernal pool breeding habitat. wetland does drain more or less to the north, 6 7 northwest, and then it turns into essentially 8 sheet flow across an upland hillside, and eventually makes its way down to Cranberry Lake, 9 10 but there is an intermittent stream system associated with that. It's just sheet flow over 11 12 the upland forested area MR. MERCIER: One of the comments at 13 the field review was around wetland 1, whether you 14 15 can move the tower compound lease area a little 16 bit further to the east to get away from that wetland. Is that something that's viable or even 17 18 beneficial given the existing land use? 19 THE WITNESS (Gustafson): I'll let others in the panel discuss the alternatives. 20 from my perspective from a wetland impact 21 22 standpoint, we're about 45 feet away from the closest activity to the wetlands, to wetland 1. 23

Considering that's a manipulated field that's been

cleared by the property owner, it doesn't contain

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any mature vegetation. It's essentially maintained as pasture for his animals. So as far as the buffer function or value that that area affords, it's fairly minimal, considering the use of that for an animal paddock area. So from my perspective, I don't feel that the proposed development of that facility will have any adverse effect on wetland 1, but that's contingent upon the proper implementation of erosion sedimentation

control measures during construction

MR. MERCIER: Staying with that theme there, you talk about the paddock area. Just assuming -- I understand you couldn't actually physically walk over to the potential vernal pool area, is that correct, did you actually go into the neighboring property to look at the vernal pool?

THE WITNESS (Gustafson): No. So our progression of investigation is generally we're provided with some basic property information.

Usually we're not utilizing precise survey maps for our investigation. So we have a general sense where the property boundaries are, and we did find some markings to locate that corner. So our wetland investigation was limited to areas right

along the property margin so that we could at least demarc the wetland boundary and show a relationship to the site. But as far as investigating further in the interior of that wetland, we avoided any potential trespass.

We did, as I told you, as part of our early desktop review before we started our field investigation, we had identified a possible suspect area in the aerial signature interior to that wetland, probably a couple hundred feet off the property boundary onto the adjoining parcel. So we had recommended that we perform a follow-up vernal pool survey to see if wood frogs were utilizing that area. So we did an appropriately timed survey at the end of March, typically when wood frogs are chorusing during the breeding season. We didn't hear any chorusing.

And then we also investigated -- we also used binoculars from the property boundary to try to look further in the interior while the leaves were off, and then followed up with an inspection later in the season, early spring season, just to check on the hydrology. And the area appears to just sustain just shallow inundation, generally less than a half foot,

during the height of the hyrdoperiod. So based on
those observations, we felt the area does not
support a significant vernal pool breeding
habitat.

MR. MERCIER: Just assuming it did, would the compound area, the proposed compound area, as it is today, would that support any type of a suitable habitat for any vernal pool species to use during any type of upland phasing they have?

THE WITNESS (Gustafson): So typically for vernal pools you look at, you know, the first 100 feet around the vernal pool is critical habitat. That's known as the vernal pool envelope. Obviously, we're beyond that feature, but, in addition, we look at what's known as the critical terrestrial habitat, which extends from 100 feet to 750 feet from the vernal pool edge. So potentially we could be within that critical terrestrial habitat.

Looking at that from the perspective of assuming that there is potentially some vernal pool breeding habitat, we would look at the habitat quality of that area. And generally the higher quality habitat are forested, or at least

some woody cover vegetation, either native shrubs or such. Considering this area lacks that cover, it wouldn't support optimal terrestrial habitat or any possible vernal pool habitat.

MR. MERCIER: Thank you.

THE WITNESS (Gustafson): You're welcome.

MR. MERCIER: Again, I'll just repeat the second half of that. Just out of curiosity, is it possible to move the project further east, or is this where the landowner would like the site?

THE WITNESS (Weinpahl): This was the original location, I believe, that was leased. We had reshaped the lease area from 100 by 100 to a 125 by 80. We've shifted the compound all the way to the far end on the east side. Is it possible he may be amenable to shifting it over 25, 30, 50 feet, I'm not -- I can't speak for the owner. But from an engineering perspective, I don't see an issue with it. The grade, it's relatively flat topography out there. It would shorten up the access and utility runs for Verizon coming in. So from an engineering perspective it wouldn't be an issue.

1 MR. MERCIER: Now for your compound I know you just said you have a 50 by 50 compound. 2 Is that correct? 3 THE WITNESS (Weinpahl): Yes, 50 by 50. 4 5 MR. MERCIER: What's the likelihood of the compound expanding, you know, further to the 6 7 western, or southwest corner? 8 THE WITNESS (Weinpahl): I'd say it's 9 pretty unlikely. MR. MERCIER: You could fit how many 10 carriers do you think in a compound that size? 11 12 THE WITNESS (Weinpahl): The 50 by 50 13 presently easily four, including Verizon, its three competitors, who we all know who they are, 14 15 and even additional space for municipality services, should they desire to put anything on 16 17 the structure at some point in time. 18 MR. MERCIER: Was there any discussion with any emergency responders, any entities out 19 20 here that Verizon might have reached out to, to ask if they needed this tower? 21 22 THE WITNESS (Befera): We didn't reach out to anybody, but no one has approached us yet. 23 24 Okay. MR. MERCIER: Thank you. 25 Given the site location on, you know,

- it's kind of on a hill, according to your
 materials here, is there going to be blasting
 required? Is there shallow bedrock, anything of
- 4 that nature, that would cause an issue with
- 5 putting the foundation in?

- THE WITNESS (Weinpahl): We're not expecting any blasting. Geotechnical engineering would be performed, of course, to determine what the soil conditions are. Even if bedrock is encountered 3, 5 feet below grade, we can use anchors and use different foundation techniques for the pole support.
 - MR. MERCIER: Thank you. Now, where the tower is proposed today, is there a need for any type of tree trimming of any overhanging branches onto the landowner's property from the adjacent property, or is there enough clearance for construction of the tower?
 - THE WITNESS (Weinpahl): We have a full open view to the sky, I think, in all directions at the corners of the compound, as stated today, and even beyond that 20, 30 feet in most directions, I believe.
- MR. MERCIER: I'm just going to turn to
 Tab 8 for a second. This had to do with, I think,

1 four other sites you may have looked at. On page 2 it just lists four properties. And I just 2 wanted to know, besides number 1, which is this 3 property, the other three, 2, 3, 4, was the 4 5 landowner ever approached, or was this more of a desktop survey, or some other type of survey where 6 7 you determined that, given the interior location of a potential tower, it just wasn't 8 environmentally -- as environmentally friendly, 9 10 I'll say? (Off the record discussion.) 11 12 THE WITNESS (Befera): Sorry for the 13 delay. There was a transition of this search project from a previous consultant to Mr. 14 15 Schadler, who we just consulted with. But what he knows for certain is that property 2 was 16 17 contacted, and we do not know about property 4 18 which is landlocked. We probably wouldn't have contacted them. We don't have any firsthand 19 20 knowledge of contacting them, and no firsthand knowledge of contacting property number 3. 21 22 for reasons stated on the previous page, we sought out four choices that we could serve our customers 23 24 with the least environmental impact with our

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chosen site of property 1.

MR. MERCIER: I'm not sure if you know,

but for property 2 was there any kind of an

investigation where they wanted a tower on this,

were other locations looked at and it wasn't good

enough from our perspective, or something else? I

just want to know how far along it went with

number 2.

THE WITNESS (Befera): Well, I think we went as far as actually having a site visit. And when it was discovered that we were going to have to build a bridge over a watercourse of sorts that could support a crane capable of stacking a 160 foot tower, that and the additional tree clearing that would be required, we abandoned that site as a possibility.

MR. MERCIER: Thank you.

SENATOR MURPHY: So, if I may, let me follow up on that. So there was contact made with the proposed -- the owner of 148, and, if things had worked out, it would appear to you that they would have permitted a tower on their property from what you've been told?

THE WITNESS (Befera): Yes.

SENATOR MURPHY: Because we have a strenuous objection to this tower going in from

1 the owners of that property. THE WITNESS (Befera): Well, that's 2 3 probably why because we --SENATOR MURPHY: Well, I can think for 4 5 myself what might be a reason for it, but I'd like to know, and I think we all would like to know. 6 7 If they're willing to do it --8 THE WITNESS (Befera): I believe that 9 is the case. They were interested, and it was our 10 choice to look at a property that --11 SENATOR MURPHY: Well, I can understand 12 environmentally why you made the choice. Okay. 13 But you did not deal with them yourself? 14 THE WITNESS (Befera): No, I did not. 15 SENATOR MURPHY: And the gentleman who you discussed this with off the record did not 16 either, did not deal with them? 17 18 THE WITNESS (Befera): I believe it was the person prior to him. It was the person that 19 had this prior to him that has left. 20 SENATOR MURPHY: All right. 21 22 THE WITNESS (Libertine): Mr. Chairman, we do have one individual here who I just 23 24 consulted with who was present at that site visit,

and my understanding is that -- I was not present

- 1 myself. He was from a construction standpoint.
- 2 And the property owner had directed that
- 3 particular location across the field at the
- 4 furthest point away from their residence closest
- 5 to our site. So what is shown on that map was a
- 6 preference from the property owner.
- 7 SENATOR MURPHY: At 148?
- 8 THE WITNESS (Libertine): At 148.
- 9 SENATOR MURPHY: So you're telling me
- 10 that they had expressed some interest in having a
- 11 tower on their property potentially?
- 12 THE WITNESS (Libertine): Yes, that's
- 13 why we went forward with the site design visit.
- 14 SENATOR MURPHY: Thank you.
- Sorry for the interruption,
- 16 Mr. Mercier.
- 17 MR. MERCIER: That's quite okay.
- 18 Just a quick question. In Tab 17
- 19 that's the FAA analysis, it had some coordinates
- 20 on there that listed a site on top of Woodchuck
- 21 Hill, which is south of this property. So I
- 22 wasn't sure if that was an additional site that
- 23 was examined, or was it just because that was the
- 24 highest point on the side of that hill where your
- 25 site is. If someone could just elaborate?

1 MR. BALDWIN: Behind tab --MR. MERCIER: 17. 2 MR. BALDWIN: 17 or 18? 3 MR. MERCIER: 17 was the FAA analysis 4 with some coordinates. 5 THE WITNESS (Befera): Yes. 6 7 MR. MERCIER: In looking at the 8 coordinates, it's for the top of Woodchuck Hill, 9 which your site is on the side of it slightly 10 north, and the elevation is 530, as you can see. 11 THE WITNESS (Befera): It's a conservative method of putting in for the 12 13 analysis, knowing that there was no even private airport within six nautical miles. We knew we 14 15 could be conservative with using the top of the hill, which is about 35 feet more in ground 16 17 elevation than the proposed tower location as it 18 is now. 19 MR. MERCIER: Thank you. I just Yes. wasn't sure if that was an additional site. 20 21 THE WITNESS (Befera): No, they're not. 22 MR. MERCIER: Thank you. Just going 23 back to Tab 8, I noticed on page 2 it talked 24 about -- just above the "Sites Investigated"

section, there's a section there that talks about

- 1 capacity relief at the existing Baltic cell site.
- 2 I didn't see any other data in here. Maybe you
- 3 could point to it. If not, if you just know it,
- 4 is this site currently exhausting, or is this
- 5 something that's just a benefit when this site was
- 6 constructed?
- 7 THE WITNESS (Lemay): Yes. So this
- 8 site serves two purposes. It's for coverage
- 9 around the area, and then it also is for capacity
- 10 relief. The Baltic site, which is located to the
- 11 southwest of the proposed Canterbury South site,
- 12 is currently -- the alfa face is currently
- exhausting, which is the side that is facing
- 14 Canterbury South. So it would provide relief to
- 15 that particular sector of that site.
- 16 MR. MERCIER: Do you know what
- 17 frequency that was exhausting?
- 18 THE WITNESS (Lemay): 700 megahertz.
- MR. MERCIER: Thank you.
- 20 Would you know how much traffic or
- 21 capacity would be off loaded from that Baltic
- 22 sector onto the new site? Some percentage usually
- 23 it's given as.
- 24 THE WITNESS (Lemay): I don't have an
- 25 exact percentage, but I would estimate at least 5

1 percent.

MR. MERCIER: Okay. Thank you. On the coverage plots -- I believe that's Tab 6 -- I saw a site. It looks like a proposed site. It's called Canterbury West facility?

THE WITNESS (Lemay): Yes.

MR. MERCIER: And I wasn't sure how far along that site was, and what type of site it could be, whether it's a tower or some other small cell or something. Do you have any information on that?

THE WITNESS (Lemay): The Canterbury West site is a co-lo on an existing tower.

MR. MERCIER: And if that was deployed, how would that affect this site? Would that be a lot of overlap, or is it designed not to have much overlap, or if there's overlap with this site is that for capacity issues?

THE WITNESS (Lemay): As you can see in the coverage plots, the proposed Canterbury West site covers around that area and to the north. However, there's still coverage gaps to the south where the Canterbury South is proposing to cover where Canterbury West would not reach.

MR. MERCIER: Okay. But just for

- 1 clarification, so Canterbury West is actually
- 2 modeled on?
- THE WITNESS (Lemay): It is modeled on the proposed plots because it's not currently
- 5 existing.
- 6 MR. MERCIER: Thank you for that
- 7 clarification. I have no other questions.
- 8 SENATOR MURPHY: Thank you,
- 9 Mr. Mercier.
- Mr. Levesque?
- MR. LEVESQUE: Yes. I wanted to know,
- 12 the current electric line and transformer that
- 13 serves the property, are you sure that's adequate
- 14 to serve your needs?
- 15 THE WITNESS (Weinpahl): Eversource has
- 16 looked at that line. I believe at this point in
- 17 time they feel it's sufficient to extend to our
- 18 facility as a high voltage line, and another
- 19 transformer will be located outside our compound
- 20 area. That was their initial determination as far
- 21 as I know.
- MR. LEVESQUE: So you say you won't
- 23 need any upgrade of that line?
- 24 THE WITNESS (Weinpahl): They did not
- 25 indicate at the time that they needed to.

1 MR. LEVESQUE: So do you have a written approval? 2 3 THE WITNESS (Weinpahl): Nothing in 4 writing from Eversource. 5 MR. LEVESQUE: Then if you have to upgrade it, can you do it avoiding those wetlands? 6 7 THE WITNESS (Weinpahl): I would 8 presume any upgrade required can be conducted 9 within their existing conduit, and it would just be a larger primary cable pulled and no 10 11 disturbance to that area. That would be my understanding. Eversource has been to the site. 12 13 They've looked at it. They're aware of Verizon's power requirements. And following their visit, 14 15 they did not indicate any indication that they 16 were going to be replacing or upgrading that existing conduit. 17 18 MR. LEVESQUE: And the same with the telecom line, would it be much of a burden to put 19 it next to the driveway instead of along the 20 21 electric line? 22 THE WITNESS (Weinpahl): Again, I 23 believe it was preferred by the landowner to keep 24 the utilities in a common easement and not to add

additional easements throughout his parcel.

- 1 that was, I think, the reasoning to just follow the existing power line with the new trenching for 2 the telephone. Again, as previously stated, we do 3 have a utility pole on the driveway that could be 4 5 utilized in some way for telephone service, if needed. 6 7 MR. LEVESQUE: Okay. Thank you, 8 Mr. Chairman. 9 SENATOR MURPHY: Mr. Harder? MR. HARDER: Yes. 10 I have a few follow-ups on that issue of the electrical service 11 and the telco service. I'm a little confused. 12 13 the only new service proposed to be the telco service, there will be no additional electrical 14 15 lines run? 16 THE WITNESS (Weinpahl): There will be an extension of an electrical service from the 17 18 existing transformer that was on the owner's garage. That will extend along the portion of his 19
- MR. HARDER: Right. But nothing
 new from --

power that's required.

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25 THE WITNESS (Weinpahl): And that does

driveway and then make the turn down to the

proposed compound. So there is an extension of

- 1 not go through any wetlands. So I apologize.
- 2 There's no wetland crossings for that next path.
- 3 Telephone has got to come right from the street
- 4 one way or another. There's no getting around
- 5 that.
- 6 MR. HARDER: Okay. But no new
- 7 electrical service from the transformer to the
- 8 street?
- 9 THE WITNESS (Weinpahl): That's
- 10 correct.
- 11 MR. HARDER: The only thing that would
- 12 be new going through those wetlands would be --
- 13 THE WITNESS (Weinpahl): Would be the
- 14 telephone service.
- MR. HARDER: And I think you had said
- 16 on the site that there was kind of a decision made
- 17 which wetland do we potentially impact, 4 or 5, I
- 18 guess, or the one at the end of the driveway. But
- 19 it seems to me, at least looking at the drawings,
- 20 if you went to the north side of the driveway, you
- 21 would probably -- you wouldn't go through the
- 22 wetland anyway that's adjacent to the driveway.
- So I guess the property owner's
- 24 preference aside, it seems to me that running a
- 25 line along the driveway to the north side of the

- driveway would allow you to avoid going through a wetland in any case?
- THE WITNESS (Weinpahl): The pole
- 4 located on the south end, the existing pole is
- 5 located on the south of the driveway, so there
- 6 would be a conduit trench from there to cross his
- 7 driveway, then make the turn, and then follow
- 8 along the northerly path. I see what you're
- 9 saying.
- 10 MR. HARDER: Okay. But you could still
- avoid actual work in the wetland, I'm assuming, at
- 12 least from the way the drawing looks anyway, or
- 13 the pole?
- 14 THE WITNESS (Weinpahl): We don't have
- 15 a blowup of that area on the plans because it
- 16 wasn't the decision -- it wasn't the path that was
- 17 decided upon. However, we would be within the
- 18 buffer, clearly, but I don't think we would be
- 19 going through the wetland number 3 either.
- 20 MR. HARDER: It looks like the pole is
- 21 very close to the wetland, but it's hard to tell
- 22 from the drawing.
- Okay. Another question, I guess, on
- 24 the wetland nearest the proposed facility. Again,
- it sounds like it's the property owner's

preference to keep it close to the corner, or as close to the corner as possible. But I think you could tell -- we could tell from when we were out on the site, and also looking at the topo lines that are on the drawing, at least site plan C-2, while that part of the property is I wouldn't say perfectly flat, but there's very little slope. The slope that is there goes to the northwest pretty much directly toward the wetland. you move the facility 50 feet or so, if you kind of flipped it over and moved it a little to the east, the slope is now to the northeast and not to the northwest, so away from the wetland. Not the most significant impact in either case, I would agree, but it seems to me you could probably do that without any adverse impact to your operation or also preventing what minimal impact there might be.

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Again, as Mr. Gustafson had said, the assumption is proper erosion control would be implemented and maintained in the future. Since you can't guarantee, it seems to me that moving it would be the appropriate thing to do. And I just want to double check and make sure that there's no other reasons for putting the facility where it is

other than the property owner's preference.

THE WITNESS (Weinpahl): It doesn't appear that the owner would have a problem with a small shift towards the east, if required.

MR. HARDER: Okay.

THE WITNESS (Weinpahl): We're not talking much here, 50 feet, maybe, at the most.

MR. HARDER: Yeah, at least, if you look at the site plan, yeah, it looks like maybe 50 feet or so.

THE WITNESS (Weinpahl): The C-3 sheet has one-foot contours on it that would give you the layout, but it's still relatively flat. It will be minimal regrading, if even -- if that's something that's desired.

potential option is that we could pitch the grade when we grade out the compound to drain to the northeast, as opposed to the northwest. It would require a very minor shift in grading. As you know, it's fairly flat out there, but there is a preference to kind of go to the northwest, but we could easily do that with just some minor grading during construction to shift the drainage to the northeast.

1 Would you agree, Mr. Weinpahl?
2 THE WITNESS (Weinpahl): Yes.

MR. HARDER: Right. I was thinking the same thing. It would accomplish pretty much the same thing.

The only other question I had was concerning the site search, and I just wanted to make sure I understood. The application identifies the four sites in Tab 8. And I wasn't sure from what you were saying before, were these sites identified? There's a person, I guess, that's not here that's not part of the process now. Was that person part of your -- under your control and part of your process and just happened to leave the company or leave the process, or was it a totally separate company that was involved that identified these sites and you were just kind of picking up from there?

THE WITNESS (Befera): No. It was an individual that worked for Verizon.

MR. HARDER: Okay. I guess just one quick question. Back to the discussion about the electrical service, there was a statement somewhere in the application that said -- I thought it said Eversource required or would

require that new utilities be installed adjacent 1 to the existing utilities that run through the 2 wetlands, and that was one of the reasons I was a 3 little confused about this from the discussion 4 earlier. It made me think that there was new 5 electrical service going through that trench, but 6 7 it doesn't sound like that's the case now. 8 THE WITNESS (Weinpahl): That may be a 9 misstatement in the application. It's just a telephone line that's proposed parallel to that 10 existing electrical line. 11 12 MR. HARDER: Okay. Thank you. 13 That's all I have, Mr. Chairman. Thank 14 you. 15 SENATOR MURPHY: Mr. Edelson? 16 MR. EDELSON: Yes. 17 So I apologize. This is my first 18 hearing, so I might ask some questions that really are not all that appropriate or quite simple. 19 20 When I look at the coverage map and thinking about the public need, it seems like this 21 tower does a good job of filling in a gap for 22 23 Verizon. But I'm surprised when you say that none 24 of the other competitors are interested. Do they

currently have a similar gap, or are they meeting

that gap area in a different way, and in which
case is that an option for you? And I'm not sure
who to address that to.

MR. BALDWIN: Mr. Edelson, I'm not sure that our witnesses can speak to the coverage needs of other wireless carriers. I think what Mr. Befera was referring to in his response related specifically to the typical offer that is made at the time of the technical reports to the municipality that would allow them to use the tower, if they see fit, and no other municipal or emergency service entity expressed any interest.

I think the Siting Council, as a matter of fact, asks other wireless carriers if they have any interest, and I think the record includes a letter from T-Mobile saying that they may be interested but not at this time. I'm not sure we have a witness that can speak to what their specific needs are.

MR. EDELSON: Let me pose it slightly different. Did you make inquiries of other carriers if they could help you with their existing infrastructure to meet the needs that you're trying to address here? Have you inquired of other carriers if they have capacity that you

could --

THE WITNESS (Befera): There are no existing structures in this area owned by any of our competitors or ourselves that can satisfy these objectives.

MR. EDELSON: Your objectives?

THE WITNESS (Befera): Yeah, that was investigated. The seven existing structures that abut this target area, the seven existing towers actually that abut --

MR. EDELSON: That are shown on the map.

THE WITNESS (Befera): -- that are shown on this map, those are the closest towers on every one of them. And you can clearly see from the existing coverage maps that it's not getting in this area.

MR. EDELSON: So nobody is getting into that area, those are the only existing towers would be not an unrealistic conclusion on my part.

I'm not asking you to make the conclusion.

THE WITNESS (Befera): That's very likely the case, Mr. Edelson, very likely the case.

25 MR. EDELSON: And just to clarify,

because I think some of us were kind of surprised
how close you were to the property line, but this
is in compliance with all the setback requirements
for the Town of Canterbury, that you verified all
the setbacks that are for their zoning ordinances

that they have in place?

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- 7 MR. BALDWIN: Bear with me just one 8 second. We do include in our application a 9 narrative discussion of the local requirements, 10 but I'll just point out that the Siting Council authority and jurisdiction preempts local zoning 11 12 requirements. So, in essence, we're not obligated 13 to comply with those local setback requirements, but, if I remember correctly, the town required 14 15 the height of the tower, so we would not comply 16 with that local requirement but for the Siting 17 Council's preemptive authority.
 - MR. EDELSON: So that would put it at 160 feet or so from each of those boundaries at that corner that we were looking at?
- 21 THE WITNESS (Befera): That's under the 22 town's zoning bylaw.
- MR. EDELSON: Okay. No other questions.
- 25 SENATOR MURPHY: Thank you.

Mr. Hannon?

MR. HANNON: Thank you, Mr. Chairman.

Rather than looking behind Tab 1, which does not have maps C-4, 5 and 6, and not looking behind Tab 4, which has those maps, but you can't read and go blind, I would refer to the December 1st submittal that came in where the maps are larger and you can read them.

On C-3, one of the questions I had -- I asked this out in the field -- just in general terms, any time dealing with erosion and sedimentation control and you're dealing with wetland areas or intermittent streams, things of that nature, I would much prefer to see something like silt socks or coir logs, things of that nature, because, again, that's a much better mechanism for controlling any type of erosion. I realize this is a relatively flat location, but that's something I would strongly recommend, should this project go forward.

On C-5, under the erosion and sedimentation controls, I got the notes there dealing with the coir logs or the silt socks. I think it's on number 1d. It talks about the silt fence. But I'm not sure that's the best in this

area.

Under the seeding specifications, because you are close to a wetland area, I'm not sure about applying fertilizer. That maybe something that can be eliminated and still have the area stabilized.

earlier, and I have some questions, which I didn't before on the utilities because there seems to be a little bit of conflict on what's on C-5 and C-6. C-5 talks about the buried cable trench cross section, which it's a minimum of 36 inches that's covered, but it talks about electrical, telephone and/or cable television service, but yet on C-6 it talks about typical electrical trench detail. That's a minimum of 36 inches.

So there's some inconsistencies with the details that are being used. So I'm just trying to get a better understanding as to what you most likely anticipate the depth of the trench is to be. And I would think that you're probably talking about trying to get below the frost line, which I want to say is maybe 42 inches in this area. So comment on that, please.

THE WITNESS (Weinpahl): Yes. I

apologize for the duplicate of detailing. The C-6
details for the grounding and the electric and
telephone conduits are the ones that we utilized.

MR. HANNON: Okay. So then the one on C-5 is not, that's just a general --

THE WITNESS (Weinpahl): It was a general one that was left in the set that probably could have been just removed or moved over to the civil engineering sheets one way or the other. But there is duplication, and we can make sure one is eliminated.

MR. HANNON: Okay. And then my last questions deal with Tab 11. For wetland number 1, page 2 of 2, the end of the third paragraph under "General Comments" it says, "This statement is based on APT's review of the project site plans completed, last revision date 8/1/17." I agree with that. All the plans were identified as 8/1/17. However, in dealing with wetland 4, 5 and 6, you refer to a revision date of 8/2/17. I'm assuming that's an error because there are no plans dated 8/2/17. That's sort of the middle of the last paragraph on that page in the General Comments.

THE WITNESS (Gustafson): Yes. Thank

- 1 you, Mr. Hannon. Those dates should be 8/1/17.
- 2 MR. HANNON: Okay. So I just want to
- 3 make sure I'm not missing a set of plans.
- THE WITNESS (Gustafson): No, you are
- 5 not.
- 6 MR. HANNON: Thank you. That's all I
- 7 have.
- 8 SENATOR MURPHY: Thank you.
- 9 Mr. Silvestri?
- 10 MR. SILVESTRI: Thank you,
- 11 Mr. Chairman.
- I want to dovetail on a couple issues
- 13 that were already discussed just to make sure that
- 14 I have them straight in my head. The telephone
- 15 line, or telecom line, is going to come in from
- 16 Cemetery Road, and it's going to be close to the
- 17 transformer. And then from the transformer to the
- 18 compound you're going to have both power and that
- 19 telecom line. Is that correct?
- 20 THE WITNESS (Weinpahl): That is
- 21 correct.
- MR. SILVESTRI: Earlier on, if I heard
- 23 right, there was discussion about needing a 4 foot
- 24 wide trench that would be done with a backhoe.
- 25 Would you actually need that for the telecom line?

1 THE WITNESS (Weinpahl): Most likely not, probably get a narrower trench for that. 2 3 We're going to be putting two telephone conduits in, one active and one a spare. I don't know 4 5 that -- 2 feet is probably very workable in that. MR. SILVESTRI: The reason I bring that 6 7 I've done a lot of work around my house, and up. 8 it's very easy for me to rent a trenching machine. 9 Essentially, you have a chainsaw type blade that 10 goes down long enough and digs through the ground and piles up the sand or the dirt on one side. 11 12 You have depth that you could get there. I'm not 13 sure if you have the width there. But it's not a big wide trench at all, and it's pretty narrow. 14 15 And you basically backfill. It will be 4 16 THE WITNESS (Weinpahl): 17 feet by the time it's completely dug and prepared 18 and the conduit is put in. So it will be wider than a foot, certainly, but 4 feet might be a 19 little bit more that's needed. 20 MR. SILVESTRI: That's what I wanted to 21 22 clear up. Going forward from the transformer, you're probably going to have to be wider, but at 23 24 least coming in from Cemetery Road.

THE WITNESS (Weinpahl): And there's

- also typically minimal dimensions from high voltage power to adjacent utilities of a foot, such that the plans have indicated. So that will certainly be wider, yes.
- 5 MR. SILVESTRI: Earlier, Mr. Weinpahl, you mentioned there's the potential to move 50 6 7 feet with the concerns we came up with the wetland and the vernal pool, if I understood that 8 9 correctly. The question I had is what direction? 10 THE WITNESS (Weinpahl): 50 feet on the compound? 11
 - MR. SILVESTRI: I don't know if it was compound or center line on the pole.

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THE WITNESS (Weinpahl): I think staff had inquired about the option of shifting the compound to the east, and if that might be engineering wise any issues. That's not the case as long as the landlord is willing to allow us to shift the compound and the lease area, we can play with 25 feet, 30 feet, 50 feet. I think once you get up to 100, 200 feet, it's now getting much further east than perhaps he would like. But if 50 feet is the right number, then 50 feet is the right number.

MR. SILVESTRI: When you say shift the

- compound, does the center line for the cell tower
 also shift?

 THE WITNESS (Weinpahl): We would
 consider that to shift everything together.
- 5 MR. SILVESTRI: Okay.
 - THE WITNESS (Weinpahl): The lease would shift, the leased area would shift 50 feet, the compound, and the tower would shift 50 feet due east.
 - MR. SILVESTRI: I just wanted to make sure the compound wasn't shifting and the tower was going to stay on the proposed site.
- 13 Everything would move?

- THE WITNESS (Weinpahl): Everything would move.
 - THE WITNESS (Libertine): Provided RF agrees. And I don't see why there would be a problem with that. One of the reasons

 Mr. Gustafson had suggested that we may want as an alternative to regrade that corner to basically have anything flow to the north is because tech -- or I guess just the challenge of going back and renegotiating the lease, if we had to move outside the current -- if we could stay within the lease area and shift it 50 feet, that would be great. I

don't know if we have 50 feet to the east under
the current lease.

option of one or the other to explore both options because it may just be mechanically a tough thing to do to go back and get the lease all redone. I don't want to speak for anyone here at the table, but I know in the past we've run into those type of issues where it just becomes a challenge to do that. So I think that's why we would like to at least keep both on the table and maybe present that in the D&M plan, provided this moves forward and gets approved, and that way try to resolve it at that point.

- MR. SILVESTRI: Thank you,
- 16 Mr. Libertine.
- 17 THE WITNESS (Libertine): You're
- 18 welcome.

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- MR. SILVESTRI: If I could turn your
 attention to both page 7 and 21 of the
 application. 21 comments that the proposed
 generator would be propane fueled, and then you go
 back to 7 and it's diesel fueled. Which is it?
- 24 THE WITNESS (Befera): That's a typo on
- 25 page 21. It's proposed as a diesel fuel.

1 MR. SILVESTRI: Is propane or natural gas feasible for your diesel generator? 2 THE WITNESS (Befera): Propane is 3 feasible. Natural gas I don't think would be 4 5 available. 6 MR. SILVESTRI: So propane is a 7 possibility? 8 THE WITNESS (Befera): Propane is 9 certainly a possibility. MR. SILVESTRI: If you stay with 10 diesel, what's envisioned from a spill protection 11 12 from leaks of the equipment and from filling? THE WITNESS (Befera): The unit itself, 13 it actually has a spec sheet in section 7. And 14 15 the unit itself has a 12 gallon system spill 16 containment and a 2 and a half gallon fuel fill spill containment. And we haven't had any issues 17 18 with either of those containment features resulting in a spill. We're very diligent when it 19 20 comes to environmental aspects of our locations and our sites, and environmental impact is taken 21 22 very seriously in my organization. 23 MR. SILVESTRI: The reason I bring that 24 up from a diesel standpoint, we discussed the 25 potential pitch, if you will, on wetland number 1.

If you look in the opposite direction, it's all downhill from there going to the lake, hence my concerns with diesel and necessary containment that you would need.

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THE WITNESS (Weinpahl): To elaborate on Tony's remarks, there are two tanks, and the second tank is 110 percent of the first tank of the diesel containment. The second any type of liquid leaves that first tank and arrives at the second tank, it's alarmed and Verizon is notified instantly of a leak, and there's several other alarms that are built into the diesel system. Unless there's a restriction for some reason, it is preferred. It doesn't -- it takes up less compound space to not put an LP tank, the propane, which requires 10 foot clearances, and now we have a 50 by 50 compound, and one quarter of it ends up getting used up just to put a fuel tank. that's the reasoning why the diesel is preferred as an initial proposal to clarify that.

MR. SILVESTRI: You mentioned you would hear an alarm. In either case, for propane or for diesel, if you had to exercise that engine once every two weeks, as proposed, for 30 minutes, would that be done remotely as well, or would you

actually have somebody on site that would fire up the generator?

THE WITNESS (Weinpahl): I believe that's all remotely set up on a timer, and it will go off every like say two weeks. I'm not sure what Verizon's maintenance is on it currently, it does change, but two weeks sounds about right. And it would be 30 minutes. And I don't think it would even shift the load. It would just exercise the generator. It's all on a timer.

THE WITNESS (Befera): It is done remotely most of the time. The only time that it wouldn't be -- that someone would be present, if they were there for another reason at that time when the generator was set to exercise. Other than that, there's typically no one there.

MR. SILVESTRI: Thank you.

Two other ones for you. If I could turn your attention to the visibility analysis section which is Section 9. All together, if I counted correctly, there were ten visualizations presented on Cemetery Road running from southeast to south to southwest. And I just want to put some of these maybe in a better perspective.

Could you provide an approximate address for three

- of these? 17, 20 and 23 would be the ones I'm interested in.
- THE WITNESS (Libertine): I can

 certainly do that. I'd like to cross reference

 that. Can I come back after dinner as a homework

 assignment and do that for you rather than take

 the time now because I'll have to go back to

abutters and double check.

- 9 MR. SILVESTRI: Yeah. When I look at
 10 it -- and I think it would be okay -- I'm just
 11 trying to figure out, okay, where on Cemetery Road
 12 are we looking at these.
 - THE WITNESS (Libertine): Actually, if
 I might, once you get done with any other
 questions you have, what I'll try to do is do that
 while you folks continue to ask questions and see
 what we can get accomplished now. But certainly.
 - SENATOR MURPHY: If you can do it before we break, fine; if you can't, we'll take it when we come back.
 - MR. SILVESTRI: The last question I had was on the site selection. I'm curious. When you had your site search and in your conversations with the municipality, did the town offer any potential site for a proposed tower?

1 THE WITNESS (Befera): No.

2 MR. SILVESTRI: That's all I have,

3 Mr. Chairman. Thank you.

4 SENATOR MURPHY: Thank you.

Mr. Lynch?

6 MR. LYNCH: Thank you, Mr. Chairman.

I just want to follow up.

Mr. Silvestri had the point on the propane tanks that I was interested in. And I was confused too when I saw propane and diesel, and I'm glad you clarified that.

But now, as far as the diesel generator is concerned, it's run remotely, you know, started once a week, once every two weeks, whatever. But if there is notice like we had over the weekend of a storm coming, is there any provision that someone would go out and top off this tank so there's enough fuel inside?

THE WITNESS (Befera): That is something that is routinely done whenever there is an impending weather condition. All of our tanks are to be checked and topped off to a minimum of 80 percent. So there is attention brought to it. And they are double walled fire marshal approved tanks with detections within that second tank for

a leak and low fuel. Those are silent alarms on the site, but the operations control center see them as red lights.

MR. LYNCH: Thank you. And that leads me back to the storms again. This summer and fall we've had some serious -- we discussed this before -- some serious storms. And if this area was ever to get -- and we will get one one of these days, a category 3 or 4 hurricane -- would the diesel generator and the tower itself be able to withstand these type of winds? And by the tower, I mean, that they'll probably stay there, but the apparatus that are on the tower.

THE WITNESS (Befera): With the hurricanes that we've seen in recent years, even, whether they be Irene, Sandy, we have not lost apparatus off of the towers, and we have not had any tower failures, either partial or total.

MR. LYNCH: What about the generating unit?

THE WITNESS (Befera): The generating unit, as proposed, says on the spec that it can withstand up to 150 mile an hour winds without falling over.

MR. LYNCH: Thank you.

THE WITNESS (Befera): And it's on the ground.

MR. LYNCH: Also, Mr. Befera, you said earlier that you have not talked to the local emergency services. But that's not where I'm going. Driving out here, having my passport stamped a couple times, there's nothing out here. Would you also inquire, or they inquire, ask you, federal and state emergency or local emergency services, police services, would they be able to go on the tower?

THE WITNESS (Befera): Absolutely. It is a policy of ours with any tower that we own that we have control of to offer a spot on the tower for emergency services. Now, the contact was made. Through the process of the municipal consultation, the town was offered but has not yet come back to us about any need.

Now, in terms of ensuring that, should we be fortunate enough to have this structure approved at this location, ensuring that over time when these emergency services have the budget to purchase the equipment and have the desire to go there, should we be fortunate enough to have this tower approved, we would just ask that it be a

stipulation in the approval that emergency
services can go on the tower for a dollar a year
contract.

4 SENATOR MURPHY: If there's space.

THE WITNESS (Befera): Well, they would be at the top. They'd be up above everybody else.

MR. LYNCH: Well, that's my next question. Wouldn't you have to also get -- you know, set up their equipment and your equipment so there's no interference? They have to have, what is it, a 10 foot gap that you need, you know, above or below the tower so you won't have any interference?

THE WITNESS (Befera): Well, 10 foot of separation is recommended, but there would need to be some type of frequency coordination involved that would take place once all the information was in and a design would come out of that.

MR. LYNCH: Okay.

THE WITNESS (Befera): But in most cases that we've seen, the emergency services use whip antennas, and they coexist up above everybody else. And that also aids -- it gives them the best coverage, but also aids in leaving the bulk of the tower free for colocation of similar

services with panel types of antennas because, you know, those 20 foot whips takes up a lot of vertical space down low.

MR. LYNCH: That I know. But referring back to the state, more the federal government than the state, they use microwaves. Would they cause any interference?

THE WITNESS (Befera): No, not at all.

A microwave is like shooting a pencil through the air 100 feet over your head. It doesn't spray out like that or anything.

MR. LYNCH: Okay. Going back to the application itself, on page number 9 right at the top -- I think this may be Ms. Lemay -- you talked about the system being designed for "orderly expansion" for a wireless system. Now, is that expansion, you know, strictly -- is that comment strictly on interchanging the antennas over the years, or is it the expansion of the tower itself?

THE WITNESS (Lemay): That would be for changing the equipment over the years and future advancements such as, you know, another carrier, if there was a need in that area to add another carrier, or future 5G plans that we do not have currently for Connecticut.

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               MR. LYNCH: Now, within the application
    or the interrogatories you talk about coverage,
2
    in-vehicle and in-building. Now, my question
3
    relates to is there more in-building coverage or
4
5
    residential coverage now than there is in-vehicle
6
    coverage?
7
               THE WITNESS (Lemay): In the Town of
8
    Canterbury?
9
               MR. LYNCH: Pardon?
10
               THE WITNESS (Lemay): In the Town of
    Canterbury?
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12
               MR. LYNCH: Well, yes. Well, the Town
    of Canterbury --
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14
               THE WITNESS (Lemay): Yes. I would say
15
    there's more in-vehicle coverage than in-building
16
    because when you go in buildings there's about a
    10 dB loss.
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18
               MR. LYNCH: Now, for that coverage,
    whether it's in-building or in-vehicle, does that
19
    only apply to cell service, or does that apply to,
20
    you know, tablets and laptops and so on?
21
22
               THE WITNESS (Lemay): If you're on
23
    Verizon's network, that would also apply to
24
    tablets.
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MR. LYNCH: So you're actually

delivering more data than you are phone calls?

THE WITNESS (Lemay): Potentially.

MR. LYNCH: You also reference, I think, in the interrogatories why you won't use a DAS system and why it would be, you know, not adequate to use up here. But even if someone did apply a DAS system, doesn't that also need a central base station to work off of, so they would need a tower somewhere if someone decided to develop a DAS system?

THE WITNESS (Befera): It wouldn't have to be a tower. A DAS system is typically designed as attachments to utility poles. And they call the antennas nodes. And it will be a multitude of nodes designed throughout an area. And these applications typically, like we have one in downtown Boston, they are for very congested areas, not a place with fewer people like

Canterbury where you're trying to cover as much as you can because your capacity issues are secondary to your coverage issues. But the central base, or the telecom hotel that you refer to, could be a building that we drop in someone's parking lot as long as it's a good location for fiber and to where you're going to expand this DAS system from.

It doesn't necessarily require a tower.

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MR. LYNCH: Okay. I'm going to have to use that hotel line.

Also, you referenced flush mounted, you know, and why flush mounts won't work. My question concerning flush mounts is, do you get the same service, quality service, from flush mounts for cellular and data service that you would get from just an array of antennas?

THE WITNESS (Lemay): No, the quality of the service would not be the same as our proposed design because the flush mount utilizes one antenna to the pole, and our proposal talks about having two antennas spaced at an optimal distance apart from each other so that when you move the antennas to the specific azimuth that we design, they interact optimally. So the boresight of the antenna, on each antenna, moves together, or it's oriented together. Instead of one antenna that reduces the amount of force that we can use in the antenna, with two we have four channels which increases the amount of possible channels that users can use. So quality wise, no, we would need the two antennas in the configuration that we've proposed.

1 MR. LYNCH: Now, my last question, and I don't really think it applies, but I'm going to 2 ask it anyhow. We are close to the Rhode Island 3 border. Is that in any way -- do you have to 4 5 alter your coverage going from one state to another? 6 7 THE WITNESS (Lemay): We're not close 8 enough to the border to need to alter our 9 coverage. 10 MR. LYNCH: So your coverage is never going to extend into Rhode Island? 11 12 THE WITNESS (Lemay): For this site, 13 no. MR. LYNCH: Thank you. That's all, 14 15 Mr. Chairman. SENATOR MURPHY: Thank you, Mr. Lynch. 16 17 Mr. Silvestri, I believe you had another question? 18 19 MR. SILVESTRI: Thank you, 20 Mr. Chairman. My last one actually is now, as opposed 21 22 to before. Page 20 of the application notes that "At the request of the town, Cellco hosted a 23 24 public information meeting at Canterbury Town Hall

on April 6, 2017." My question was, how many

people actually attended?

the first selectman.

THE WITNESS (Libertine): It was a fair amount. I would say maybe a dozen and a half.

MR. SILVESTRI: And that was here?

THE WITNESS (Libertine): Yes, it was.

We actually offered to do a public balloon float

after that so that folks can see the balloon for

themselves after we had actually done it once for

our photos, which we presented. So we were able

to do that the following week in coordination with

MR. SILVESTRI: How many people showed up for the balloon float?

THE WITNESS (Libertine): There were several people driving around. You know, it was for the whole day, so it was for people going to work, coming back from work, that type of thing.

I do have answers for the homework, so I don't have to come back and say my dog ate my homework today. So I'd like to get that on the record, if that's good with you folks, before we break. And I'm going to ask that it might be helpful to cross reference behind Tab 1, sheet C-1, which is the abutters' map.

So starting with view or photo number

17, which is to the northwest of the site location, that would actually be on the western end of the property that is identified as 148 Cemetery Road. So on the C-1 sheet that would be 09-6, which is at the top of the sheet, or actually furthest to the left. And it's actually part of where you'll see the north arrow. That's a fairly large property with quite a bit of frontage along the road. So 17 is actually west of the intersection of Bingham Road 2, which kind of comes right down almost on the driveway to that property.

Moving eastward, number 20 is actually also right in front of 148 Cemetery Road, same property. So it gives you an idea of the extent of the frontage along that road that looks over that entire property. And that shot was just east of the intersection of Cemetery Road and Bingham Road 2, which extends to the north where you'll see photo locations 14 and 15 on the viewshed map.

And then photo number 23 will be more to the southeast. That is across the street. It was actually taken in the Cemetery property, Dean Cemetery, but it's across the street from house number 75 Cemetery Road, if that's helpful. And

- again on the C-1 abutters' map, that would be number I believe 9.3, which is the Canterbury
- 3 Cemetery Association, that property. So it's
- 4 abutted immediately to the east by 9-16, which is
- owned by the Westminster Congregational Church,
- and it is just south of 09-2B, which is 144
- 7 Cemetery Road.
- 8 MR. SILVESTRI: Thank you.
- 9 THE WITNESS (Libertine): Thank you.
- 10 MR. SILVESTRI: Thank you,
- 11 Mr. Chairman.
- 12 SENATOR MURPHY: Okay. I had a couple
- 13 that were left on my hit parade, and Mr. Silvestri
- 14 took care of a portion.
- 15 At the public meeting were there any
- 16 suggestions or comments made that were
- 17 incorporated in your application?
- 18 THE WITNESS (Libertine): There really
- 19 were no requests or suggestions for any type of
- 20 modifications.
- 21 SENATOR MURPHY: And lastly, in
- 22 constructing the tower and the foundation that
- 23 will be used for this tower, will it be
- 24 constructed in such a manner that without any
- 25 change to the foundation the height of the tower

1 can increase? THE WITNESS (Weinpahl): The foundation 2 can be designed such that the tower could be 3 That would be --4 expanded. 5 SENATOR MURPHY: I know that. The question was, are you doing it that way or aren't 6 7 you? 8 THE WITNESS (Weinpahl): Presently, I 9 don't believe the plans indicate that we are doing 10 that. 11 SENATOR MURPHY: Okay. 12 THE WITNESS (Libertine): 13 understanding is typically, Mr. Chair, that the tower foundations are designed by the 14 15 manufacturers, and they typically include a 16 provision for an extension up to about 20 feet between -- and I don't know, I'm not a structural 17 18 engineer, but I've always assumed that that would 19 account for two additional arrays, if necessary. And I don't mean to overstep Mr. Weinpahl. 20 been our experience that that's usually how those 21 22 foundation designs come back. 23 THE WITNESS (Befera): Because we know 24 it is the pleasure of the Council to have the

towers extendable up to 20 feet above the original

proposal --1 SENATOR MURPHY: Not necessarily. 2 THE WITNESS (Befera): -- we buy in a 3 situation like this where we're proposing a 160 4 5 foot tower, what we have designed is an 180 foot tower. 6 7 SENATOR MURPHY: So the answer to my 8 question is yes? 9 THE WITNESS (Befera): Is yes, the foundation is designed for a 180 foot tower. We 10 only put 160 of it up. 11 12 SENATOR MURPHY: But we understand what the reservations are on increasing it and so 13 forth. That's why I'm asking the question. 14 15 Okay. That's the end of my hit parade. Does any other member -- Mr. Mercier? 16 MR. MERCIER: Yes. 17 Thank you. Just a couple of follow-ups. There were other things on 18 my list I waited until now to ask. 19 There's a house located east of the 20 site, the tower site. It's number 40 shown on 21 22 C-2. It's the Riley residence. It's kind of just north of the existing driveway to the garage. 23 24 Mr. Libertine, do you anticipate

visibility from that residence? Do you see it on

the map on C-2? It's basically the landlocked parcel shown on C-2.

THE WITNESS (Libertine): Yes, I just wanted a reference point. Yes, I do see it.

MR. MERCIER: I think that's number 40.

I just want to get a sense if you believe they

could see the tower above the tree line or through

the tree line because it's relatively close.

THE WITNESS (Libertine): I believe those folks actually came to the public info meeting, and we discussed that. Yes, my sense is having been out there during a leaf-off situation and kind of walking along their property line, I'm confident they're not going to see a view of the tower unobstructed above the trees. What's going to happen this time of year is if you're looking through the trees in the right position on that property, you'll probably see a portion of the tower through the trees. It's fairly well wooded in that lot.

MR. MERCIER: Would the galvanized finish have any kind of reflective qualities so it would enhance their view, or do you believe --

THE WITNESS (Libertine): Typically not. My experience with the galvanized poles is

that in short order they tend to dull, and so they don't have a reflective quality that you would get. Actually what we found in some situations recently on some of the painted towers, they tend to have a bit of a gloss finish, and on a bright day those actually get accentuated in terms of color. But that can work on a good blue day, if we have a blue tower. I'm thinking of the site in Ridgefield that was done a few years back where it's a two-tone. And the blue looks great on a day when it's a bright blue sky. On days like today, it probably doesn't matter all that much, but there are some conditions where you'll actually -- it will actually accentuate the color a little bit.

But in terms of the gray monopole, I think here the weathered steel probably works quite well because, again, with the exception of a few views along Cemetery Road where it's clear the tower is well above the trees and there's not much we can do to really minimize that, the majority of other views are either through the trees or, again, not visible at all in the immediate area. So I think in this case doing any type of camouflaging I don't think is really going to be a

- 1 big benefit.
- 2 MR. MERCIER: There was a question at
- 3 the field review today regarding Cranberry Lake
- 4 which is just north downhill from the tower site
- 5 and not on the property, the north side, that is.
- 6 Is that a public recreation area? Does anybody
- 7 know if that lake is open to the public, or is
- 8 that privately owned?
- 9 THE WITNESS (Libertine): To the best
- 10 of my knowledge, that is all private access.
- 11 There's no public access.
- MR. MERCIER: Do you believe the tower
- will be visible from the north side of that lake
- 14 from open areas, people viewing across the lake
- 15 looking at the tower?
- 16 THE WITNESS (Libertine): Yes.
- 17 MR. MERCIER: Would they see it
- 18 unobstructed?
- 19 THE WITNESS (Libertine): There will be
- 20 views of the tower, and that's pretty well
- 21 documented. Again, it's upgrade from there, but I
- 22 think if you look at some of the photos actually
- 23 that Mr. Silvestri had pointed out right along
- 24 Cemetery Road, it kind of looks out over the lake
- 25 there. So yeah, I would say on the northern side

of the lake, certainly. It will be a lower
profile. You won't see as much of the tower as
you see from the road, but certainly it would
still be above the trees.

- MR. MERCIER: And there was some brief discussion of potentially moving the tower further to the east along that existing gravel drive we walked today. Is there less vegetation, intervening vegetation on -- if the tower was moved further east, is there less vegetation that would block views when viewed from the lake?
 - THE WITNESS (Libertine): If we're talking a move of 50 feet or less, I don't think it would make a substantial difference one way or the other.

MR. MERCIER: Okay.

THE WITNESS (Libertine): I think if we started moving certainly down the driveway eastward so we were aligned with the garage and that far of a shift -- and maybe I'll -- let me take that back. If we didn't move quite to the edge of the garage where the garage would actually shield views, that would be a little bit more wide open just because you don't have the vegetation. It's pretty much a wide open field all the way

down. About 50 feet or less, I wouldn't say that's going to be a problem.

- MR. MERCIER: There was one other

 comment. Post construction would this site cause

 any runoff or any type of accelerated runoff

 downhill towards the lake? Is there any runoff

 concern?
 - THE WITNESS (Weinpahl): There will be no net increase in runoff. We have a trench design with our road for the 650 feet to grab all potential water from the gravel access. It's overdesigned, to say the least, with regard to that. So the rest of the conditions are not to be impacted.

MR. MERCIER: Great.

The last line had to do with some
recent sites I was involved with where they
weren't using platform mounts anymore, Verizon
was, that is. So is this site going to be using a
platform or a cluster mount, as was in some
previous dockets we had, cluster mount meaning
it's standoff arms rather than a full platform?

THE WITNESS (Weinpahl): The plans
right now still have a triangular platform design.

It will have a rail kit. This is to also help

anchor the top end of the antennas and radio heads 1 that are proposed. We have 9 radio heads, 9 2 antennas proposed. We've been involved in some 3 older projects of the old low profile platforms 4 5 which is just a flat place to stand with no railings, and they're starting to get overstressed 6 7 from many years ago. So this design is still a 8 triangular platform, 12 feet in size, and for the 9 amount of equipment going up there, it seemed to 10 be the most applicable design to use from an engineering side, and I know preferred also by the 11 RF engineer. 12 13 MR. MERCIER: Thank you. I have no other questions. 14 15 SENATOR MURPHY: Any other questions by 16 members of the Council? 17 (No response.) 18 SENATOR MURPHY: If not, then we'll recess until 6:30 p.m., at which time we'll 19 20 continue with the public comment session. Enjoy your meal. 21 (Whereupon, the witnesses were excused, 22 and the above proceedings were adjourned at 4:36 23 24 p.m.)

1	CERTIFICATE
2	I hereby certify that the foregoing 78 pages
3	are a complete and accurate computer-aided
4	transcription of my original stenotype notes taken
5	of the Council Hearing in Re: DOCKET NO. 477,
6	CELLCO PARTNERSHIP D/B/A VERIZON WIRELESS
7	APPLICATION FOR A CERTIFICATE OF ENVIRONMENTAL
8	COMPATIBILITY AND PUBLIC NEED FOR THE
9	CONSTRUCTION, MAINTENANCE, AND OPERATION OF A
10	TELECOMMUNICATIONS FACILITY LOCATED AT 46 CEMETERY
11	ROAD, CANTERBURY, CONNECTICUT, which was held
12	before SENATOR JAMES J. MURPHY, JR., Vice
13	Chairman, at the Canterbury Community Center, Main
14	Room, 1 Municipal Drive, Canterbury, Connecticut,
15	on December 12, 2017.
16	
17	
18	Lisa Wally_
19	
20	Lisa L. Warner, L.S.R., 061
21	Court Reporter
22	
23	
24	

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